

PROGRESS
OF
EDUCATION IN INDIA
1892-93 to 1896-97.

THIRD QUINQUENNIAL REVIEW,

BY

J. S. COTTON, M.A.

Presented to both Houses of Parliament by Command of Her Majesty.



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PROGRESS
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1892-93 to 1896-97.

THIRD QUINQUENNIAL REVIEW.

CHAPTER I.

PRELIMINARY.

1.—Scope of the Review.

The following Review has been written in accordance with instructions from the Government of India, conveyed through the Secretary of State. It is based upon Reports compiled by the Directors of Public Instruction in each of the several Provinces for 1896-97. In its general features, it closely follows the first Quinquennial Review of Mr. Nash for the period 1887-88 to 1891-92, as that followed Sir Alfred Croft's Review of 1886. Since it is therefore largely a continuation, no attempt has been made to render it complete in itself. For a full understanding of the educational system in each Province, and of the general extension of education throughout India in the past, it will always be necessary to refer to the Report of the Indian Education Commission (1883). Questions of organisation and method have only been touched upon so far as is necessary to explain recent changes. The main object has been to show the nature and extent of the progress made during the last five years, partly by an elaborate analysis of the statistics, and partly by copious extracts from the Provincial Reports. Figures and the opinions of experts are left to speak for themselves. Anything in the nature of criticism has, it is hoped, been scrupulously avoided.

2.—Period covered by the Review.

The period covered by the Review is the five official years beginning on 1st April, 1892, and ending on 31st March, 1897. Special attention has been given to the last year of the period, which, unfortunately, happens to be a year marked by plague and famine. Wherever series of figures are available, a comparison has been made between the final years of the two quinquennial periods: that is to say, 1896-97 has been compared with 1891-92. In some cases the comparison has also been carried still further back, to 1886-87, in order to show continuity of progress for a complete period of ten years.

3.—Order of Subjects.

With a view to facilitate reference, the chapters are arranged in the same order as in Mr. Nash's Review, though it has not always been found possible to preserve the same order of paragraphs. Mr. Nash's tables have in no case been omitted; but many new tables have been added, and special attention has been paid to percentages and averages, by which alone can figures be made to yield their true significance. In the Table of Contents will be found references to the paragraphs of Mr. Nash's Review which correspond to those in the present volume.

4.—Area covered by the Review.

The area covered by the Review is that under the several Departments of Public Instruction, which is not co-extensive with the total area of British India. On the one hand, it excludes certain minor British administrations, such as Ajmere, Bangalore, and the Andaman Islands, which have no special Departments.

On the other hand, it includes the Native States in Bombay and the Central Provinces, but not those in other Provinces, with a trifling exception for Assam and Madras. The Tributary Mahals of Orissa and the Hill chiefships of Assam do not rank as Native States. Berar also is included, as being under British administration. The larger Native States are all omitted, though some of these (such as Baroda, Mysore, and Travancore) vie in educational efficiency with any British Province. They are, however, represented in the University examinations, and to some extent at the colleges. It is interesting to remember that Aden forms an integral part of the Province of Bombay. The total area covered by the Review is 1,074,268 square miles, with a total population of 232,490,022 souls. These figures show an increase in the five years, chiefly owing to the incorporation of the Sind State of Khairpur in Bombay.

5.—Explanations and Definitions.

It will be convenient to give in this place some previous explanation of the technical terms constantly recurring in the course of the Review.

The word "institution" is used to comprise both colleges and schools of all kinds; the word "pupil" to comprise those who attend either, while "student" is confined to those who attend colleges, and "scholar" is not used at all.

The first division of institutions is into Public and Private. Public institutions consist of all those which are recognised by the Department and which conform to Departmental standards, even though they may be entirely supported from private funds. All others are Private institutions. For these latter the statistics are admittedly incomplete, depending upon the voluntary activity of the inspecting staff; and returns for expenditure are neither asked for nor given. Private institutions are subdivided into those for advanced and those for elementary instruction; of the latter, some teach a vernacular language, others the Koran only by rote. The term "elementary" is not used in any other connexion.

Public institutions are first divided, according to the standard of instruction given, into—(1) Colleges; (2) Secondary schools; (3) Primary schools; and (4) Special schools. Colleges are those institutions where the instruction aims directly at a University degree. They are subdivided into (a) Arts colleges, of which the vast majority are English and a few Oriental; and (b) Professional colleges, for law, medicine, engineering, teaching, and agriculture, though some of these latter are more properly departments of Arts colleges. Secondary schools can only be defined as those institutions which are intermediate between colleges and Primary schools. Their upper limit is roughly fixed by the Matriculation standard of the Universities; their lower limit is quite indefinite. A further source of confusion arises from the fact that Secondary schools may have, and usually do have, Primary departments. They are subdivided into (a) High and (b) Middle schools, the former being those that teach up to the Matriculation standard. Another subdivision is into (α) English and (β) Vernacular, according as English or a Vernacular language is the medium of instruction. All High schools belong to the English class; but Middle schools are pretty equally divided between the two. Primary schools have no subdivisions, except into Upper and Lower, and need no definition. Of Special schools, the most important and the most widely spread are those for the training of school masters and mistresses; others are for technical teaching, such as art, law, medicine, engineering, surveying, handicrafts, &c. Where the subject is the same as in Professional colleges, Special schools are distinguished by not teaching for a University degree.

Public institutions are again divided, according to system of control, into those under public and those under private management. But it must always be borne in mind that those under private management are not identical with Private institutions. Those under public management are subdivided into (a) those managed by Government, i.e., directly by the several Departments of Public Instruction; (b) those managed by District, or Local, and Municipal Boards; and (c) those maintained by Native States, which (for some purposes) are classed

with those managed by Government. Public institutions under private management are subdivided into: (a) Aided, which receive grants of public funds either from the Government or from Boards; and (b) Unaided, which receive no public assistance whatever, and differ from Private institutions mainly in being recognised by the Department.

Pupils may be classified according to the institutions they attend. But a more important principle of division, according to stages of instruction, applies to all pupils in both Secondary and Primary schools. First comes (1) the High stage, of which the upper limit is again definitely fixed by the Matriculation standard; then follow in succession, without any definable limits, (2) the Middle; (3) the Upper Primary; and (4) the Lower Primary stage. The last stage is further subdivided into (A) those reading printed books, and (B) those not reading printed books. These stages are confessedly not uniform throughout the several Provinces, particularly as regards the lower stages. Still less do they conform to the nominal grade of schools, as may be learnt from the fact that in 1896-97 no less than 60 per cent. of the total number of pupils in Secondary schools for boys were in one or other of the Primary stages.

The figures for pupils, except when otherwise expressly mentioned, are always the "roll numbers," representing those in attendance on 31st March, or the close of the official year. In a few cases, account has been taken of the "attendance numbers," or average daily attendance, which may be assumed to be about one-fifth less than the "roll numbers" for each month.

With regard to finance, the first remark to be made is that all the figures given refer to expenditure and not to income. No separate returns are supplied for receipts. It may be assumed that the total expenditure in no case exceeded the total receipts; but if the receipts should happen to exceed the expenditure, the surplus must be accounted for under the heading which is responsible for the main charge. In other words, in an institution under private management, any surplus would go in reduction of expenditure under "other sources"; while in an institution under public management, it would diminish the public cost. An example may be found in the case of Law colleges, where the excess of fees over total expenditure is entered as a minus quantity under Provincial Revenues.

The first division of expenditure is into Direct and Indirect. Direct expenditure is that devoted to the maintenance of colleges and schools and the remuneration of their teaching staff. Indirect expenditure comprises not only that devoted to buildings, furniture, &c., and scholarships in colleges and schools, but also the cost of direction and inspection, and of the Universities.

Expenditure is classified, according to sources, into: (1) Provincial Revenues; (2) Local or District Funds; (3) Municipal Funds; (4) fees; and (5) "other sources." For some purposes, the first three of these headings are collectively styled Public Funds, and the last two Private Funds; but this is not an official description. Provincial Revenues properly consist of that portion of general taxation allotted to a Province which the Local Government devotes to education. In accordance with the system of decentralisation that now prevails in Indian finance, certain items of Imperial Revenue (or rather, shares in certain branches of revenue fixed for a term of years) are handed over to Provincial administrations to be expended at their discretion. Whatever is expended from this source ought to be included under Provincial Revenues, as representing contributions from general taxation. For the most part this is so; but in some few cases transfers are made from Provincial Revenues to Local Funds, so that the former heading then comprises only the amount which is directly spent on education by the Department. Local Funds, again, properly consist of that portion of local taxation which District or Local Boards devote to education. The system of local taxation varies greatly in the several Provinces. In some cases, there is a fixed cess, or rate, on agricultural lands for education; in others, a proportion of the general cess must be devoted to education; in others, tolls and similar levies take the place of a cess. But, in all cases alike, the expenditure of these Local Funds is largely at the discretion of the District Boards, who also have under their management such important matters as roads and bridges, sanitation, water-supply, &c., so that education sometimes suffers when other demands become pressing.

Local Funds, whether swollen or not by transfers from Provincial Revenues, represent the amount spent on education by District Boards. Municipal Funds simply consist of that portion of municipal taxation which is devoted to education by the Municipalities. Fees need no explanation, except that they include payments for examination as well as for teaching. "Other sources" are as miscellaneous as their name: they comprise not only subscriptions from individuals, from Missionary bodies and Native associations, as well as income from permanent endowments, but payments for boarding charges, which form a growing item in the educational budget. Grants from the revenues of Native States, and even contributions to special objects from Imperial Revenues, are also included under this head. Strictly speaking, the expenditure on education in Native States should be kept separate, under its own headings for Native State Revenues, Local and Municipal Funds, fees, and other sources; but it has not always been found possible to pre-serve this distinction in the tables.

Expenditure is further classified according to heads of charge. This classification, however, is identical with that for Public institutions already given, except that it includes also the objects of Indirect expenditure.

The term "Province" has been used for convenience to include such minor administrations as Coorg and Barar. Upper and Lower Barma, which were separated in Mr. Nash's Review, now constitute a single Province; and Burma, though recently raised to the rank of a Lieutenant-Governorship, is still retained in its former place, between the Central Provinces and Assam. Barar has been so called throughout, instead of the official designation, "The Hyderabad Assigned Districts"; while the North-West Provinces and Oudh have sometimes been colloquially styled "the North-West." The old-fashioned term "Presidency" is never applied to Madras or Bombay, except in quotations.

6.—The Effects of Famine and Plague.

It is impossible to conclude this Preliminary Chapter without a reference to the calamities of famine and plague, which so seriously checked educational progress throughout India in 1896-97. No Province altogether escaped the effects of scarcity, though some suffered much less than others. The effects are shown in two ways, both by a diminution in the attendance of pupils and by a reduction in the funds available for the maintenance of schools. But the strength of the educational organisation and its hold upon the people is strikingly revealed by the fact that there was no actual decrease in 1896-97, as compared with 1895-96, either in the total number of pupils or in the total expenditure, but only a retardation of the rate of increase shown during the previous years of the quinquennium.

Where education is not compulsory, and schools mainly depend upon voluntary support, a very slight cause produces large changes in the statistics. A poor harvest, an unhealthy season, an inauspicious year for marriages, may each bring about results that seem disproportionate to their antecedents. In Bengal, it is always found that the attendance of pupils at Primary and elementary schools varies directly with the conditions of agriculture. In Coorg, a bad rice harvest, poor returns from coffee, and prevalence of fever, all conspired to depress education during 1896-97. On the other hand, the Director of Public Instruction in Barar believes that the prevailing scarcity positively tended to the encouragement of education. Private teachers, in order to obtain a livelihood, were induced to open schools at a lower rate of fees; while, as "no marriages took place after April," the people naturally paid more attention to the schooling of their children.

The effects of famine were felt with the greatest severity in the Central Provinces, which had suffered from scarcity and partial distress during the two preceding years. Here the attendance of pupils fell by 5 per cent., and the total number in 1896-97 is considerably smaller than it was three years before. The Director remarks that the falling off, while partly due to high prices, is also partly due to the fact that "a considerable number of boys turned their ability to read, write, and cypher to good account by getting employment as mates on relief works." In the District of Betul, it is reported that "pupils have almost ceased to attend several schools in the distressed tracts, and, though efforts were made to

keep the schools open, the attendance is nominal." In Damoh, the Deputy Commissioner granted gratuitous relief to poor boys attending school, and recommended the District Council to sanction a subsistence allowance of Rs.2 a month to "results-aided" schoolmasters. No other Province shows a decrease directly attributable to famine, though there are constant allusions in the Reports to arrested progress and reduced funds.

The plague, fortunately, was confined to Bombay; but there its effects on education were so disastrous as to vitiate all the returns from that Province for 1896-97, especially in the case of colleges and High schools. It is, however, satisfactory to learn that few students or pupils actually died of plague. In justice to Bombay, which has always prided itself upon its educational pre-eminence, it is right to quote here the comments of the Director:—

"The blow has fallen most heavily upon the Central Division of the Presidency, where the plague emptied the schools in Bombay [city] and Poona, where famine struck with great severity the districts of Ahmednagar, Sholapur, Poona, and Sitara, and where no District escaped unharmed. This Division alone shows a loss of over 30,000 pupils in all classes of Public institutions, and of over 10,000 in Private institutions, and returns a decrease in attendance from 197,459 to 156,312. The province of Sind has also suffered severely, and returns a loss of over 10,000 pupils in Public institutions. *There was no famine in Sind; but the city of Karachi suffered terribly from the plague, and for months schools were closed there, and in other large towns of the province. With High schools turned into hospitals and teachers unto plague inspectors, there was little scope for education. The three remaining Divisions of the Presidency suffered less. But the Northern Division and Kathiawar were threatened with plague, which indeed greatly affected the Thana and Surat Districts; and in the Southern Division famine and high prices prevailed, yet the returns of the Division show an increase, and testify to the vitality and strength of the educational system.*"

7. Explanation of Maps.

Maps are inserted in chapters II., V., VI., and IX., showing the state of education in every Division of each Province for the two quinquennial years, 1891-92 and 1896-97. The statistics graphically represented in the maps are also given for the Provinces in tabular form, and explained in paragraphs.

These maps have been prepared in the office of the Surveyor-General of India, upon the basis of statistics supplied by the several Provincial Governments. They are arranged in pairs, so as to indicate, by six varying shades of colour, the comparative condition of education in the two years, 1891-92 and 1896-97. An explanation of the colours is marked on each of the maps. The Blue map (facing p. 12) shows the percentage of pupils in all institutions (Public and Private) to the population of school-going age, estimated at 15 per cent. of the total population; the Red map (facing p. 128) shows the percentage of boys in the Secondary stage of instruction, and the Brown map (facing p. 180) the percentage of boys in the Primary state of instruction, to the male population of school-going age; the Green map (facing p. 284) shows the percentage of girls under instruction in Public institutions only to the female population of school-going age. The unit is not the Province (as in the maps accompanying Mr. Nash's Review), but a group of Districts within the Province, co-extensive with an administrative Division, or (in some cases) with an educational Circle. The figures for the three Presidency towns (Calcutta, Bombay, and Madras) are given separately on each map. Native States generally, for which no statistics are available, are of course left uncoloured. The General Tables, prepared by the Government of India, are reprinted in the Appendix.

CHAPTER II.—GENERAL SUMMARY.

8.—General Statistics of Institutions and Pupils.

The following table (I.), compiled from General Table III., gives the statistics of all colleges and schools in India for each of the six years, 1891-92 to 1896-97 :—

Table I.—General Statistics of Institutions and Pupils, 1891-92 to 1896-97.

Class of Institution.	1891-92		1892-93		1893-94		1894-95		1895-96		1896-97.		Percentage of Increase or Decrease, 1896-97 compared with 1891-92.
	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	
<i>Public Institutions</i>													
Arts Colleges { Males { Females	109 2	12,940 45	103 3	15,375 50	110 4	11,229 61	111 4	11,363 59	115 1	14,635 72	115 5	14,223 87	11 + 83
Professional Colleges { Males { Females	97 4,698	3,953 458,072	99 4,553	8,283 533,019	40 5,642	7,777 469,664	38 4,685	4,023 487,434	39 493,266	4,211 490,255	40 493,132	4,220 490,023	11 + 17
Secondary Schools { Males { Females	434 91,881	33,242 2,606,805	400 2,005,680	52,213 2,005,680	421 2,824,314	37,994 2,824,314	414 2,742,274	37,869 304,503	412 2,742,274	419 304,503	419 304,503	419 304,503	17 + 17
Primary Schools { Males { Females	3,228 112	270,802 4,327	6,384 116	287,114 1,985	8,795 121	291,116 4,006	5,846 119	304,503 1,115	6,028 111	311,773 1,115	6,039 129	311,773 1,170	17 + 45
Training Schools { Males { Females	37 92	819 16,125	11 432	1,174 16,948	54 453	403 17,614	40 172	1,115 17,355	45 16,948	360 1,964	45 16,948	360 1,964	11 + 115
Other Special Schools { Males { Females	10 102,676	161 3,348,910	13 108,145	711 3,418,918	13 103,172	759 3,497,014	18 103,939	1,015 3,613,337	20 3,710,684	1,964 3,710,684	21 103,886	1,972 3,788,382	13 + 13
<i>Total Public Institutions</i>	102,676	3,348,910	108,145	3,418,918	103,172	3,497,014	103,939	3,613,337	107,909	3,710,684	108,886	3,788,382	
<i>Private Institutions</i>													
Advanced { Males { Females	5,670 ..	68,096 357	5,443 ..	63,617 617	5,720 ..	67,005 714	5,709 ..	70,124 1,029	5,741 3	74,401 1,050	5,179 1	74,291 991	6 + 179
Elementary { Males { Females	72,210 1,012	407,772 91,268	37,629 1,472	442,323 60,564	36,917 1,170	460,224 11,218	37,194 1,734	463,615 15,670	34,068 1,121	480,906 12,008	35,201 1,154	461,945 11,161	13 + 31
<i>Total Private Institutions</i>	39,117	507,911	42,554	547,351	44,195	569,221	44,137	573,833	44,932	592,425	42,139	568,489	12 + 12
<i>Grand Total</i>	141,793	3,856,821	144,699	3,966,267	147,297	4,066,235	148,076	4,187,170	152,841	4,303,109	152,025	4,356,870	13 + 13
Percentage of Increase or Decrease, compared with preceding year.	+ 1	+ 5	+ 2	+ 3	+ 2	+ 7	+ 1	+ 3	+ 2	+ 1	- 1	+ 1	..

in the rate of increase to 6 per cent. from 16 per cent. in the preceding period. The exclusion of Private institutions would not make much difference, except in the cases of the Punjab and Burma, where it operates in contrary directions. In the Punjab Private institutions are being steadily brought within the Departmental system. Consequently the number of pupils in Public institutions has increased by 31 per cent., being the largest increase for any Province of India. In Burma, on the other hand, many Primary schools have fallen from the status of Public institutions, with the result that the number of these has actually decreased by 15 per cent., while the pupils have increased by only 1 per cent., being the lowest rate for any Province except Coorg.

9.—Proportion of Schools to Villages, &c.

The two following tables, compiled from General Table I., give the proportion of all institutions (Public and Private) for both males and females to every hundred towns and villages: first, (II.) for all India for each of the six years 1891-92 to 1896-97, and then (III.) according to Provinces for 1896-97. The first table shows a steady rate of improvement until the check caused by famine and plague in the last year. But if we exclude towns, it appears that more than three villages out of four throughout all India are still without any school. The variations between the several Provinces are remarkable. Burma, where an indigenous system of instruction is almost universal among the Buddhist population, has an average of more than one school to every two villages, while Madras easily takes the second place. At the other end stand the Central Provinces, where indigenous schools do not exist, and the population is largely aboriginal and everywhere widely scattered. Here only one village out of every 17 possesses a school. The North-West Provinces, where the indigenous system has as yet received little encouragement, show only one school to every nine villages. In schools for girls, Bombay and the Punjab occupy the highest position, but the attendance of girls at boys' schools is much more numerous in Burma and Madras.

Table II.—Percentage of Institutions to Towns and Villages, 1891-92 to 1896-97.

Year.	Institutions for Males	Institutions for Females.	Total Institutions.
1891-92	22.84	1.14	23.98
1892-93	23.95	1.28	25.23
1893-94	24.34	1.31	25.65
1894-95	24.70	1.33	26.03
1895-96	25.28	1.33	26.61
1896-97	25.08	1.39	26.47

Table III.—Percentage of Institutions to Towns and Villages, according to Provinces, 1896-97.

Province	Institutions for Males	Institutions for Females.	Total Institutions.
Madras	45.16	1.89	47.05
Bombay	29.14	2.66	31.80
Bengal	26.89	1.55	28.44
N.-W.P. and Oudh	11.35	.42	11.77
Punjab	21.92	2.43	24.35
Central Provinces	5.26	.37	5.63
Burma	53.80	1.19	54.99
Assam	19.01	1.56	20.57
Coorg	23.74	.40	24.14
Bihar	22.51	.86	23.37
Average	25.08	1.39	26.47

10—Proportion of Pupils to Schools.

The following table (IV.) gives the average number of pupils in each class of Public institutions for the two years 1891-92 and 1896-97. If we go back still further, to 1886-87, the steady improvement in this respect becomes yet more marked. During this period of ten years the average strength has uniformly increased—in Colleges, from 101 to 117; in Secondary schools, from 95 to 102; in Primary schools, from 28 to 31; and in Special schools (including Training schools), from 35 to 46. There are, as usual, considerable variations between the different Provinces. If we exclude Coorg, the Punjab stands first in the size of both Secondary and Special schools, and second in the size of its Colleges. The Colleges of Bengal are apparently the largest, though Bombay would have taken the first place had it not been for the effects of the plague. As it is, the Primary schools in Bombay are nearly twice as large as the average for the rest of India, which is reduced by the small size of those in Bengal.

Table IV.—Average Number of Pupils in each Public Institution, 1891-92 and 1896-97.

Province	Colleges.		Secondary Schools.		Primary Schools.		Special Schools.	
	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97.
Madras	111	103	89	120	29	30	43	41
Bombay	122	139	106	78	57	59	65	56
Bengal	131	148	86	89	23	25	28	42
N.W.P. and Oudh	113	81	103	118	35	36	65	65
Punjab	85	111	171	177	49	13	108	120
Central Provinces	63	62	93	106	55	54	32	40
Burma	41	40	109	83	22	26	25	28
Assam ... ..	...	27	91	85	28	28	25	18
Coorg ... ..	...	...	167	323	56	53	10	10
Berar ... ..	...	...	178	113	36	38	59	27
Average	115	117	97	102	29	31	39	46

11.—Proportion of Pupils to Population: Explanation of Maps.

The table on the following page (V.) gives the number of pupils, male and female, in all institutions for each of the three quinquennial years (1886-87, 1891-92, and 1896-97), together with the proportion of those numbers to the estimated population, male and female, of school-going age, which is assumed to be 15 per cent. of the total population. This estimate of 15 per cent. is an arbitrary one, which was criticised by Sir Alfred Croft, but supported by Mr. Nash, and also approved by the Director of Public Instruction in Madras. It is, no doubt, incorrect for certain classes of the people, such as Europeans and Eurasians generally, Parsis in Bombay, and Brahmos in Bengal, who keep their children at school until they are adult; but it is probably a fair approximation to the truth in the case of the vast majority of the agricultural population. At any rate, it supplies a conventional standard for calculating the comparative changes in different years and in different Provinces.

For the first year, the population has been taken from the returns of the Census of 1881; for the two latter years, from the Census of 1891. In consequence, the calculations for both the earliest and the latest year are incorrect, in so far as no allowance has been made for the increase of population that presumably took place in each case

Table V.—Proportion of Pupils to Estimated Population of School-going Age, 1886-87, 1891-92, and 1896-97.

Provinces.	1886-87.						1891-92						1896-97.					
	Pupils			Percentage			Pupils			Percentage			Pupils			Percentage		
	Male.	Female.	Total.	Male.	Female.	Total.	Male.	Female.	Total.	Male.	Female.	Total.	Male.	Female.	Total.	Male.	Female.	Total.
Madras	473,805	65,137	488,942	18.8	2.8	10.6	533,314	98,471	693,985	22.5	3.6	12.9	706,108	116,747	822,855	26.7	4.3	15.4
Bombay	662,005	12,911	542,036	27.1	3.1	15.5	661,409	73,023	634,438	27.0	3.7	15.8	590,542	82,163	672,705	24.3	4.2	16.0
Bengal	1,776,910	85,222	1,362,102	25.1	1.6	13.3	1,431,823	97,142	1,531,965	26.3	1.8	14.0	1,261,008	113,767	1,074,775	26.6	2.0	15.2
N.W.P. and Oudh	516,378	13,212	329,581	9.2	1.4	5.0	269,157	12,813	283,570	7.4	4	4.0	237,231	11,301	352,972	9.3	1.3	5
Punjab	253,211	27,883	281,153	16.7	2.1	9.0	273,863	29,339	260,227	14.2	1.4	8.3	214,680	21,211	265,932	14.5	1.5	8.5
Central Provinces	301,310	3,691	107,001	11.6	1.7	6.2	129,339	8,084	117,483	11.3	8	6.0	138,710	10,791	149,507	14.2	1.1	7.7
Burma	162,436	12,926	115,462	31.3	4.9	20.6	175,002	21,626	196,028	30.1	3.7	17.3	236,072	29,063	255,137	38.8	5.2	22.3
Assam	61,501	2,756	69,730	17.2	1.5	9.5	78,379	5,279	83,638	16.7	1.3	10.3	95,148	8,397	103,541	22.7	2.1	12.7
Coorg	2,716	591	3,870	22.2	4.5	14.4	4,212	792	5,004	29.3	6.8	19.3	4,314	801	5,115	39.0	7.0	19.7
Bihar	42,235	1,623	43,681	29.4	7	10.9	49,415	2,664	51,483	24.6	1.0	11.8	50,621	4,722	54,343	22.6	1.8	12.5
Total	3,077,257	266,287	3,343,544	10.3	1.7	10.7	3,517,778	339,043	3,859,821	19.8	2.0	11.1	3,954,712	402,168	4,356,870	22.3	2.3	12.5

Table V.—Proportion of Pupils to Estimated Population of School-going Age, 1880-87, 1891-92, and 1896-97.

Province	1880-87.						1891-92						1896-97.					
	Pupils			Percentage			Pupils			Percentage			Pupils			Percentage		
	Male	Female	Total	Male	Female	Total	Male	Female	Total	Male	Female	Total	Male	Female	Total	Male	Female	Total
Madras	427,463	65,137	488,942	14.8	2.8	10.0	504,514	94,471	693,985	22.8	3.8	12.9	700,104	110,747	892,853	26.7	4.3	15.4
Bombay	489,074	52,411	542,036	27.1	3.1	15.5	661,400	77,029	634,436	27.0	3.7	15.8	690,512	82,177	872,705	24.3	4.2	15.0
Bengal	1,274,410	43,297	1,362,102	27.1	1.8	13.3	1,414,823	97,142	1,591,965	26.3	1.4	14.0	1,761,008	118,767	1,974,775	24.6	2.0	15.2
N. W. P. and Oudh	316,819	12,212	329,581	9.2	.4	5.0	274,757	12,818	282,570	7.4	.4	4.0	337,611	14,461	353,972	9.3	.5	5.1
Punjab	243,271	27,885	281,159	16.7	2.1	9.9	292,868	20,379	300,227	14.2	1.4	8.3	214,680	21,242	265,922	14.6	1.5	8.5
Central Provinces	191,310	5,791	107,001	11.6	.7	6.2	100,599	8,084	117,483	11.3	.8	6.0	188,710	10,797	149,507	14.2	1.1	7.7
Burma	702,270	12,226	116,462	31.3	1.9	20.8	175,962	21,056	196,028	30.1	7.7	17.3	240,072	29,065	255,137	38.8	5.2	22.3
Assam	61,084	5,224	69,730	17.2	1.5	9.5	74,379	5,779	83,638	14.7	1.3	10.3	95,148	4,391	103,541	22.7	2.1	12.7
Cochin	2,316	231	3,870	22.2	4.5	14.4	4,312	702	5,004	29.3	6.8	19.3	4,314	801	5,115	30.0	7.0	19.7
Bihar	42,234	1,425	43,661	29.4	.7	10.8	40,418	2,088	51,483	22.0	1.0	11.8	50,621	4,722	64,343	22.6	1.4	12.5
Total	3,077,237	286,287	3,345,314	19.3	1.7	10.7	3,517,778	335,043	3,858,821	19.8	2.0	11.1	3,954,712	402,168	4,356,870	22.3	2.3	12.5

during the six years that elapsed since the previous Census. This error, however, will not materially affect the differences between the several Provinces; and it has been disregarded in the preparation of the accompanying maps, which give a graphic representation of the figures for all pupils, according to Divisions of Provinces, in the two years, 1891-92 and 1896-97. For further accuracy, the following table (VI.) has been compiled, giving the percentage of total pupils to total population of school-going age, on the assumption that the rate of increase between the Censuses of 1881 and 1891 was uniformly maintained down to 1897:—

Table VI.—Proportion of Total Pupils to Population of School-going Age, allowing for Increase of Population, 1886-87, 1891-92, and 1896-97

Province	1886-87.	1891-92	1896-97
Madras	9.9	12.9	14.2
Bombay	14.2	15.8	15.6
Bengal	12.9	14.0	14.7
N.-W.P. and Oudh	4.7	4.0	4.7
Punjab	9.4	8.3	8.1
Central Provinces	5.7	6.0	7.3
Burma	18.0	17.3	20.3
Assam	9.0	10.3	11.5
Coorg	14.6	19.3	19.9
Berar	10.4	11.8	12.0
Total	10.0	11.1	11.7

Taking the uncorrected figures as shown in the maps, the proportion of boys at school has increased during the whole period of ten years from 19.3 to 22.3 per cent. of those of school-going age; the proportion of girls, from 1.7 to 2.3; and the proportion of all children from 10.7 to 12.5. Here, again, the variations between the different Provinces are remarkable. Burma stands easily first, with more than one child out of every five at school. At the other end of the scale are the North-West Provinces, with only one child at school out of 20. The rate of progress, for both boys and girls, has been most rapid in Madras. In the Punjab there appears a positive decline; but this is to be explained by the incorporation of Private institutions in the Departmental system. Bombay would show much better had it not been for the plague (the corresponding figures for 1893-96 were 29.6, 4.4, and 17.4). Bengal, Assam, and Berar each exhibit steady improvement. Taking girls only, Coorg holds the first place, with one out of every 14 at school; then follows Burma, with one out of 20; and Madras and Bombay, each with about one out of 23. The North-West Provinces again bring up the rear, with only one girl at school out of 200, while the Central Provinces have one out of 100, and the Punjab has one out of 66. The most rapid rate of progress is again shown by Madras; the decline in the Punjab is only apparent; Bombay would not have been passed by Madras had it not been for the plague; Bengal, Assam, and Berar exhibit their usual steady improvement.

12.—Schools according to Class of Institution.

The table on the following page (VII.) gives the number of institutions and pupils for the two years 1891-92 and 1896-97, distributed according to Provinces, and also classified under the chief classes of institutions. The totals for each Province have already been briefly analysed, and the classes of institutions will subsequently be dealt with in detail in the chapters specially devoted to them.

Table VI.—Male Pupils in Public Institutions according to Stages of Instruction, 1896-97.

Province.	Collegiate.		High.		Middle.		Upper Primary.		Lower Primary (A).		Lower Primary (B).		Total.
	Number.	Per-centage	Number	Per-centage	Number.	Per-centage	Number.	Per-centage	Number.	Per-centage	Number.	Per-centage	
Madras	3,524	6	13,190	2.2	31,513	5.2	43,553	7.2	459,181	75.8	54,505	9.0	605,466
Bombay	1,046	2	11,969	2.3	17,973	3.4	163,090	30.9	197,815	37.5	135,640	25.7	527,542
Bengal	6,351	5	27,829	1.9	46,328	3.2	78,951	5.5	941,383	65.7	332,118	23.2	1,432,963
N.W.P. and Oudh	1,848	7	2,461	9	12,105	4.6	37,224	14.0	200,098	75.4	11,535	4.4	205,331
Punjab	1,171	7	2,941	1.7	16,122	9.6	31,075	18.5	114,164	67.9	2,631	1.6	168,104
Central Provinces	291	2	748	5	8,213	6.0	19,191	13.9	56,564	40.9	53,339	38.5	138,340
Burma	75	1	376	3	3,283	2.7	10,465	8.6	107,605	83.3	...	...	122,024
Assam	37	0	1,242	1.4	2,348	2.7	4,115	4.7	67,216	76.7	12,691	14.5	87,609
Coorg ... ..	.	.	77	1.6	291	6.2	856	20.5	2,173	57.7	514	14.0	3,911
Berar ... ..	...	...	683	1.3	4,763	9.5	13,931	27.7	9,738	19.3	21,365	12.2	50,370
Total	14,333	4	61,516	1.8	142,039	4.2	402,486	11.8	2,156,115	63.4	624,298	18.4	3,401,729
Total for 1891-92	12,940	4	57,462	1.9	124,886	4.2	343,734	11.4	1,819,849	60.3	658,758	21.8	3,017,629*
Percentage of Increase or Decrease, 1896-97 compared with 1891-92	+11		+7		+11		+17		+19		-5		+13

* Exclusive of 40 in the Central Provinces, not classified according to stage.

To subject this table to an elaborate analysis would be futile, for it is apparent that the so-called "stages of instruction" vary enormously in the several Provinces. This variation is less marked in the two upper stages, which are more or less fixed by the Universities—the Collegiate stage being entirely confined to those who have already matriculated, and the High stage mainly to those who are preparing for matriculation. In the former, it would seem that the North-West and the Punjab jointly occupy the first place, but this apparent pre-eminence is due rather to their small number of pupils in other stages than to their absolute number at college. Madras and Bengal both have a much larger proportion of college students as compared with their population, though the Punjab likewise stands high in this respect. It should also be remarked that the percentage for Bombay comes out at '3 for the average of the four previous years, instead of '2 for the calamitous plague year. In the High stage, Bombay and Madras rank first, though Bombay would be a long way ahead (with a percentage of 3'2 instead of 2'3) had the preceding year been taken. The Punjab again stands high, as also does Coorg. Misleading variations of standard begin with the Middle stage, in which it would appear that the Central Provinces have nearly double the proportion and the Punjab more than treble the proportion, of Bengal. In the three Primary stages matters are still worse. The very lowest does not exist in Burma, hardly at all in the Punjab, and only to a trifling extent in the North-West Provinces. In the Upper Primary stage Berar has a proportion fivefold that of Bengal, and Bombay a proportion fourfold that of Madras.

Whatever lesson lurks in these figures may be gathered from the following table (XII.), which gives the percentages only of pupils (male and female) in the several stages of instruction, according to Provinces, for the two years, 1891-92 and 1896-97 :—

Table XII.—Proportion of Pupils in Public Institutions in Stages of Instruction, 1891-92 and 1896-97.

Province.	Collegiate.	High.	Middle	Upper Primary.	Lower Primary (A).	Lower Primary (B)
1891-92.						
Madras ...	6	14	40	58	73.2	150
Bombay ...	2	28	37	26.3	37.7	29.3
Bengal ...	4	19	34	5.5	59.5	29.3
N.-W.P. and Oudh ...	9	12	5.7	17.0	72.1	3.1
Punjab ...	4	1.1	8.0	17.0	70.7	2.5
Central Provinces ...	2	6	5.9	14.4	36.5	42.4
Burma ...	.	.	.	.	.	.
Assam ...	—	1.3	2.8	4.5	76.4	15.0
Coorg ...	—	10	4.1	10.9	69.4	11.3
Berar ...	—	9	6.6	25.5	20.3	46.7
Average ...	4	18	39	10.9	60.2	22.8
1896-97.						
Madras ...	5	19	49	6.9	76.0	9.8
Bombay ...	2	20	32	28.8	37.2	24.6
Bengal ...	4	18	31	5.3	65.1	21.3
N.-W.P. and Oudh ...	5	9	4.6	13.9	75.2	4.9
Punjab ...	6	16	9.1	18.0	69.1	1.6
Central Provinces ...	2	5	5.7	13.4	40.5	39.7
Burma ...	1	3	2.6	8.5	88.5	—
Assam ...	1	13	2.4	4.1	77.1	14.7
Coorg ...	—	16	6.2	29.5	57.4	13.9
Berar ...	—	13	8.9	26.3	18.8	41.7
Average ...	4	17	40	11.3	63.2	10.4

* The separate figures are : for Lower Burma—Collegiate, 1; High, 2; Middle, 28; Upper Primary 51, and Lower Primary (A), 69.8; and for Upper Burma—Middle, 2; Upper Primary 11, and Lower Primary (A), 94.7.

13.—Pupils according to Stage of Instruction.

The following table (IX.), compiled from General Tables III. and V., gives the number of pupil, male and female, in Public Institutions, classified according to stage of instruction, for each of the six years, 1891-92 to 1896-97, together

Table IX.—Male Pupils in Public Institutions according to Stage of Instruction, 1891-92 to 1896-97.

Stage of Instruction	Number						Percentage					
	1891-92	1892-93	1893-94	1894-95	1895-96	1896-97	1891-92	1892-93	1893-94	1894-95	1895-96	1896-97
Collegiate	12,910	13,317	14,299	14,363	11,633	14,323	43	43	46	41	41	42
High	57,462	59,682	61,215	65,167	66,404	61,516	190	194	195	201	199	181
Middle	124,886	126,969	131,271	135,971	141,667	112,349	144	143	148	149	126	120
Upper Primary	343,731	353,787	368,700	380,677	391,669	402,486	1139	1152	1175	1171	1177	1183
Lower Primary (A)	1,819,819	1,844,828	1,902,000	1,928,472	2,068,706	2,156,157	6031	6006	6061	6140	6208	6339
Lower Primary (B)	658,758	673,198	689,698	649,464	617,686	621,298	2181	2142	2103	2012	1946	1835
Total	3,017,620*	3,071,801	3,138,393	3,244,114	3,328,805	3,401,729						

Female Pupils in Public Institutions according to Stage of Instruction, 1891-92 to 1896-97.

Stage of Instruction	Number						Percentage					
	1891-92	1892-93	1893-94	1894-95	1895-96	1896-97	1891-92	1892-93	1893-94	1894-95	1895-96	1896-97
Collegiate	45	50	61	59	72	87	02	02	02	02	02	03
High	926	1,072	1,229	1,314	1,348	1,190	30	33	37	38	38	33
Middle	6,105	6,275	6,589	7,029	7,239	7,178	199	196	199	205	205	201
Upper Primary	18,072	19,298	21,073	21,916	23,707	22,827	619	621	636	641	671	638
Lower Primary (A)	179,577	190,398	199,816	208,716	214,574	221,258	5861	5942	6075	6097	6096	6186
Lower Primary (B)	100,616	102,613	102,345	103,298	105,061	105,131	3286	3203	3091	3017	2985	2939
Total	300,241	320,436	331,143	342,392	352,004	357,671						

* Exclusive of 40 boys in the Central Provinces, not classified according to stage.

with the corresponding percentages. The totals differ from those already given for pupils in Public institutions, by reason of the omission of Professional colleges and Special schools. Students in Professional colleges are not necessarily in the Collegiate stage: some of them may never have matriculated, while some may be already reckoned in Arts colleges. The pupils in Special schools are not classified according to stage of instruction, nor are those in Private institutions.

Comparing the last of these years with the first, it will be seen that the actual numbers of male pupils show an increase in every stage except the very lowest, which comprises children not reading printed books. But the rate of increase has been greatest in the higher sub-division of the Lower Primary stage, which now contains 63.39 per cent. of the total, instead of 60.31, the increase having mainly come from the stage below. In the Upper Primary stage the rate of increase is only from 11.39 to 11.83 per cent. of the total, and in the Middle stage from 4.14 to 4.20 per cent.; while in the two highest stages the actual increase in numbers turns into a relative decrease in percentage, due to the closing of colleges and Secondary schools in Bombay through the plague. The variations in the different years are not important; but it should be observed that the Collegiate stage attained its maximum in 1893-94, and the High stage in 1894-95.

The female pupils show a more uniform increase, which extends even to the numbers of those in the lowest stage. Here, too, the rate of increase is greatest in the Lower Primary (A), and next in the Upper Primary; while the percentage in Lower Primary (B) again shows a relative decrease. Girls in the Collegiate stage have increased both absolutely and relatively to the total. So also have those in the High and Middle stages, though the figures for both in 1896-97 show a decline as compared with the previous year.

The number of pupils in the several stages of instruction may now be considered from another point of view, in their proportion to the population of school-going age. This is done in the following table (X.), which gives the proportion for both boys and girls to every 10,000 of school-going age in the two years, 1891-92 and 1896-97, for all India. The figures for Professional colleges and Special schools, and also for Private institutions, have been added, in order to make up the grand total of all pupils under instruction. The large rate of increase in the Lower Primary (A) stage and the diminishing rate of increase in the Upper Primary, the Middle, the High, and the Collegiate is here very plainly marked.

Table X.—Distribution of Pupils according to Stage of Instruction per 10,000 of School-going Age, 1891-92 and 1896-97.

Stage of Instruction	1891-92			1896-97		
	Boys	Girls	Total	Boys	Girls	Total
Collegiate	7	—	4	8	—	4
High	32	1	17	35	1	18
Middle	70	4	38	81	4	43
Upper Primary	193	11	104	227	14	122
Lower Primary (A)	1,027	105	574	1,216	129	682
Lower Primary (B)	372	59	218	352	61	210
Total	1,701	180	955	1,919	209	1,079
Professional Colleges and Special Schools	—	—	7	—	—	8
Private Institutions	—	—	146	—	—	163
Grand Total	—	—	1,108	—	—	1,250

The table on the following page (XI.) distributes the male pupils in the several stages of instruction, according to Provinces, for the year 1896-97, together with percentages and the corresponding totals for 1891-92.

Table VIII.—Institutions Classified according to Management, 1891-92 and 1896-97.

Province.	Under Public Management, &c.				Under Private Management.						Totals.	
	Government and Native States		Board.		Aided.		Unaided.		Private.			
	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.	Institutions.	Pupils.
1891-92.												
Madras...	371	19,756	3,101	130,479	10,359	347,520	5,970	131,757	3,403	64,473	23,204	693,985
Bombay...	2,183	138,015	5,032	315,864	2,147	101,864	1 19	10,833	2,771	67,832	12,974	634,438
Bengal...	315	21,195	202	13,059	43,155	1,130,611	9,984	224,173	-	13,868	67,824	153,105
N.-W. P. and Oudh...	171	14,027	4,461	171,259	427	29,917	56	3,115	5,781	65,192	10,862	282,570
Punjab...	92	3,426	2,015	125,398	214	18,775	43	1,018	7,051	108,390	9,408	260,227
Central Provinces...	373	22,451	831	60,074	620	28,065	84	2,961	80	3,395	1,988	117,483
Burma...	26	1,637	21	1,397	1,695	63,801	4,411	76,107	5,821	52,846	12,007	196,028
Assam...	72	4,106	1,268	33,751	972	33,292	190	6,652	298	5,737	2,800	83,038
Coorg...	61	3,720	7	620	6	227	110	1,301	27	437	104	5,004
Bihar...	85	7,599	566	20,538	553	11,821	110	1,301	8	141	1,392	51,483
Total...	3,645	238,896	17,534	883,059	60,480	1,765,626	21,017	461,330	39,117	507,911	141,793	3,856,821
1896-97.												
Madras...	415	21,019	3,261	154,393	11,410	391,712	6,619	145,121	5,167	104,518	26,872	822,853
Bombay...	2,924	163,192	1,934	337,599	2,525	96,666	119	4,549	2,832	70,775	12,934	672,705
Bengal...	252	25,041	260	13,037	41,172	1,302,292	14,016	308,160	12,207	126,182	67,847	1,674,775
N.-W. P. and Oudh...	132	13,123	4,892	190,388	3,781	64,417	68	4,503	5,620	71,511	12,566	352,972
Punjab...	27	3,321	2,105	123,581	846	43,222	170	13,408	5,363	82,184	8,507	205,922
Central Provinces...	319	18,693	971	73,069	1,124	53,155	110	4,350	10,585	105,827	2,624	149,607
Burma...	15	2,138	19	2,137	2,955	102,416	2,216	42,359	300	6,881	15,830	255,137
Assam...	78	4,500	1,357	32,013	1,571	51,457	219	8,390	419	3,534	103,541	103,541
Coorg...	67	4,241	8	290	4	165	..	...	30	419	120	5,115
Bihar...	28	5,874	686	38,410	564	10,638	78	1,264	5	157	1,301	54,343
Total...	3,883	262,578	18,403	973,910	63,955	2,019,800	23,645	532,094	42,130	568,488	152,025	4,356,870
Percentage of Increase or Decrease, 1896-97 compared with 1891-92.	+5	+20	+5	+13	+6	+14	+13	+15	+8	+12	+7	+13
1891-92 compared with 1886-87.	-2	+3	+10	+13	+5	+10	+23	+28	+19	+36	+11	+15

The following table (XIV.) gives the percentage of total pupils in each class of institution according to management, for the several Provinces, in the two years 1891-92 and 1896-97 :—

Table XIV.—Proportion of Pupils in Institutions according to Management, 1891-92 and 1896-97.

Province.	Government and Native States		Board		Aided.		Unaided.		Private.	
	1891-92.	1896-97.	1891-92.	1896-97.	1891-92.	1896-97.	1891-92.	1896-97.	1891-92.	1896-97.
Madras	2.8	2.9	18.8	18.8	50.1	48.0	19.0	17.6	9.3	12.7
Bombay	21.8	24.2	49.8	50.2	16.0	14.4	1.7	.7	10.7	10.5
Bengal	1.6	1.5	.8	.8	73.8	71.8	14.7	18.4	9.1	7.5
N.-W.P. and Oudh ...	5.0	3.7	60.6	56.5	10.2	18.2	1.1	1.3	23.1	20.3
Punjab	1.3	1.3	48.2	46.5	7.2	16.3	1.6	5.0	41.7	30.9
Central Provinces ...	19.1	12.5	51.2	48.8	24.4	35.8	2.5	2.9	2.8	...
Burma ... ..	.8	.9	1.0	.9	32.6	40.1	38.8	16.6	26.8	41.5
Assam	4.9	4.4	40.4	30.9	39.9	50.0	8.0	8.1	6.8	6.6
Coorg	74.4	82.9	12.4	5.7	4.5	3.2	...	...	8.7	8.2
Berar	14.8	7.1	59.3	70.7	22.9	19.6	2.7	2.3	.3	.3
Average	6.2	6.0	22.9	22.4	45.8	46.4	11.9	12.2	13.2	13.0

In the average for all India the change between the two periods is slight, the only noteworthy features being the relative decline in Board schools and the growth of Aided and Unaided. But it is interesting to compare the figures for the different Provinces. Here, again, Government schools proper must first be distinguished from those maintained by Native States. The latter are found almost solely in Bombay and the Central Provinces. The proportion of pupils attending them has risen from 3.5 to 3.9 per cent. of the total. For Government schools proper, the proportion has fallen from 2.7 to 2.1 per cent. In Coorg, the proportion rises as high as 82.9 per cent., and actually shows an increase on the preceding period. The high figures for Bombay and the Central Provinces are only nominal, being due to the inclusion of schools in Native States. As a matter of fact, Government schools proper are most numerous in Berar, Assam, and the North-West Provinces; but in each of these it will be observed that the proportion of pupils to the total has considerably declined. The slight increase in Madras is to be attributed to the opening of a few Primary and Training schools in backward tracts. Board and Aided schools may be treated together, out of regard to their correlative position in the several Provinces. Bengal and Burma have less than one out of every hundred of their pupils in Board schools, and both show little change in this respect during ten years. The comparatively low proportion of about one-fifth in Madras has remained absolutely unchanged. On the other hand, Bombay, the North-West Provinces, the Punjab, and the Central Provinces each have about one-half of their pupils in Board schools. Bombay shows an actual increase in this proportion, though in the other three cases there is a notable growth in the number of pupils in Aided schools. In Assam, also, Aided schools have grown by 10 per cent., at the expense of Board schools. Unaided schools do not exist at all in Coorg, and are very poorly represented in Bombay, the North-West and Central Provinces, and Berar. In fact, they are found only where Aided schools are numerous, and may be described as being either adventure schools started in the hope of ultimately obtaining a grant, or Aided schools that have been degraded. The changes that have taken place in their number correspond to the changes in the bordering classes of Aided and Private schools. For example, in Burma the heavy loss under Unaided is to be explained by the gains under Aided and Private; while in Bengal the gain under Unaided is to be explained by the losses under Aided and Private. Similar considerations apply to the changes that have taken place in these three classes of schools in Madras and the Punjab. The Central Provinces no longer return any Private institutions, and their number in Berar is infinitesimal.

The following table gives the average number of pupils in each class of institution according to management, for the two years 1891-92 and 1896-97 :—

Table XV.—Average Number of Pupils in Institutions according to Management, 1891-92 and 1896-97.

Management.	1891-92	1896-97
Government	71	81
Native States	60	61
Board	53	50
Aided	29	32
Unaided	22	25
Private	13	14
Average	27	29

Comparing the later period with the earlier, there has been an increase in the average strength of every class of institution. But the most instructive feature of the table is the much larger size of every class of institution under public management, contrasted with those under private management. There can be no comparison in efficiency between a Government school containing 81 pupils and a Private school containing 14.

The following tables, compiled from General Table III., give the percentage of pupils in daily attendance in each class of Public institution according to management: first (XVI.), for all India in each of the six years 1891-92 to 1896-97, and then (XVII.) for each Province in 1896-97. The percentage has been obtained by dividing the average daily attendance by the average number on the rolls monthly during the year. These materials are not supplied in the returns for Private institutions.

Table XVI.—Percentage of Pupils in Daily Attendance, according to Management of Institutions, 1891-92 to 1896-97.

Year.	Government.	Board.	Aided.	Unaided
1891-92	80	77	81	86
1892-93	80	76	81	85
1893-94	82	77	82	85
1894-95	82	76	82	84
1895-96	81	77	82	84
1896-97	81	78	81	83

Table XVII.—Percentage of Pupils in Daily Attendance, according to Management of Institutions, 1896-97.

Province.	Government.	Board.	Aided.	Unaided.
Madras	80	85	81	86
Bombay	80	81	81	82
Bengal	82	73	82	83
N.-W.P. and Oudh	85	80	78	78
Punjab	87	85	85	83
Central Provinces	73	67	61	62
Burma	86	85	29	100
Assam	80	68	62	80
Coorg	80	70	84	...
Benar	83	71	81	80
Total	81	78	81	85

These tables must be accepted for what they may be worth. An increase in the percentage of daily attendance is commonly regarded as indicating improvement in school discipline; but it is difficult to believe that discipline is better in Unaided than in Government schools, in Aided than in Board. The low figures for the Central Provinces probably represent the difficulties of maintaining education throughout tracts everywhere backward during a season of famine.

15.—Pupils according to Race or Creed.

The following table (XVIII.), compiled from General Table III., gives the distribution of pupils according to race or creed, in Public and Private institutions, for the several Provinces, in the two years 1891-92 and 1896-97:—

Table XVIII.—Pupils classified according to Race or Creed, 1891-92 and 1896-97.

Table XVIII.— <i>Temple statistics according to caste &c.</i>												
Provinces.	Public Institutions					Private Institutions					Total.	
	Euro-peans and Eurasians	Native Christians	Hindus	Moham-medans.	Others	Total.	Euro-peans and Eurasians	Native Christians	Hindus	Moham-medans		Others.
1891-92.												
Madras ..	7,061	50,210	513,205	67,117	1,518	920,512	...	6	16,890	16,974	39	64,473
Bombay ..	4,013	9,225	43,761	97,186	22,291	568,066	...	...	11,863	23,206	3,516	87,832
Bengal ..	6,921	10,894	491,001	355,207	28,254	1,392,271	...	...	13,169	93,610	775	130,504
N.-W. P. and Oudh ..	2,701	4,817	173,029	31,530	231	1,217,378	...	14	31,720	29,883	121	65,192
Punjab ..	2,076	1,067	82,181	54,388	325	151,637	...	55	33,916	72,505	1,113	108,590
Central Provinces ..	1,021	720	97,313	8,833	6,187	114,157	...	...	3,001	106	295	3,326
Burma ..	1,783	12,102	890	1,746	126,829	143,442	...	...	126	3,640	48,780	52,586
Assam ..	26	2,819	51,208	12,800	8,018	77,901	...	...	1,387	3,927	23	5,737
Cooch ..	21	174	1,190	173	39	4,567	...	...	111	15	...	437
Bihar ..	62	83	13,862	7,275	57	61,339	...	...	...	111	...	144
Total ...	25,720	92,215	2,392,940	644,150	193,870	3,348,910	75	2,391	207,793	243,080	54,572	507,911
1896-97.												
Madras ..	7,806	61,911	574,411	71,275	3,569	718,905	...	5	72,128	29,619	39	104,548
Bombay ..	4,831	8,124	105,522	100,225	18,225	601,926	...	...	37,810	32,130	311	70,779
Bengal ..	7,818	14,273	1,094,876	397,554	35,066	1,548,593	...	...	45,350	79,465	1,298	126,182
N.-W. P. and Oudh ..	3,631	5,137	228,912	45,610	181	281,491	...	181	39,346	29,986	55	71,511
Punjab ..	2,121	1,701	106,588	72,101	924	183,734	...	...	21,918	56,436	440	82,184
Central Provinces ..	1,167	1,242	121,969	10,263	2,885	140,507	...	...	...	...	...	...
Burma ..	2,307	13,560	1,191	2,849	128,881	146,310	...	1	475	1,673	101,300	105,827
Assam ..	21	3,773	67,180	17,211	10,272	96,660	...	...	2,817	1,531	101	6,881
Cooch ..	3	112	4,101	150	30	4,090	...	...	116	3	...	410
Bihar ..	45	58	46,582	7,967	131	54,186	...	...	...	91	...	157
Total ...	28,989	109,040	2,712,545	730,605	207,203	3,758,382	187	5,655	223,062	230,027	103,567	568,488
Percentage of Increase or Decrease, 1896-97 compared with 1891-92.	+ 13	+ 18	+ 13	+ 13	+ 7	+ 13	+ 149	+ 137	+ 7	- 3	+ 70	+ 12
1891-92 compared with 1886-87.	+ 12	+ 57	+ 12	+ 16	+ 3	+ 13	+ 51	+ 18	+ 29	+ 24	+ 283	+ 36

Taking Public institutions first, the total rate of increase during the five years is, of course, identical with that already given, namely, 13 per cent.; and it is remarkable that the same rate of 13 per cent. holds good for each of the three classes of Europeans, Hindus, and Muhammadans, while it was also the total rate of increase during the preceding quinquennium. In the case of both Europeans and Hindus, the former rate of increase was 12 per cent., but for Muhammadans it was 16 per cent. For Native Christians, the rate of increase has fallen from 57 to 18 per cent.; for "others" it has risen from 3 to 7 per cent. More than one half of the Native Christians are to be found in Madras, while the numbers in Bengal now exceed those in Burma. The drop in Bombay is due to the closing of schools in Bombay city owing to the plague. The heading "others" is a very miscellaneous one. It comprises Buddhists, who form the great bulk of the population in Burma; aboriginal tribes, who are most strongly represented in Bengal, Burma, Assam, and the Central Provinces; and such highly educated classes as the Parsis and Jews of Bombay, and the Brahmos of Bengal. The Sikhs of the Punjab are included among Hindus.

Under Private institutions, the total rate of increase during the last five years has been 12 per cent., as compared with 36 per cent. in the preceding quinquennium. But this increase is very unevenly distributed; among Muhammadans there is an actual decrease of 3 per cent. (compared with a former increase of 24 per cent.), owing to a transfer from Private to Public institutions in Bengal and the Punjab. Among Hindus, the rate of increase has fallen from 29 to 7 per cent., through the same reason. On the other hand, Native Christians have increased by 137 per cent. (compared with 18 per cent.), mainly in Madras and Bengal, while "others" have increased by 90 per cent. (compared with 283 per cent.), entirely in Burma.

The following table (XIX.) gives the proportion of pupils in the several classes of Public institutions according to race or creed, for 1896-97, together with the corresponding percentages in the total population:—

Table XIX.—Percentage of Pupils in Public Institutions according to Race or Creed, 1896-97.

Race or Creed.	In Total Population.	In Arts Colleges	In Professional Colleges	In Secondary Schools	In Primary Schools	In Special Schools
Europeans and Eurasians .. .	·09	1·33	5·46	4·49	11	4·51
Native Christians .. .	55	3·20	3·30	5·28	2·41	11·62
Hindus .. .	71·29	85·39	81·16	72·29	71·55	51·23
Muhammadans .. .	21·81	7·00	6·67	14·20	20·16	25·06
"Others" .. .	6·26	3·08	3·41	3·74	5·77	4·88

It will be observed that Hindus exceed their proportion in every class of institution, except in Special schools, and that they are particularly strong in colleges. Muhammadans, on the other hand, fall below in every class except Special schools—in colleges by as much as two thirds,—though they very nearly reach their proportion in Primary schools. Europeans are strongest in Professional colleges, Special schools, and Secondary schools. Native Christians are everywhere far above their proportion, particularly in Special schools; while "others" are everywhere somewhat below. If the natural course of instruction be taken to extend from Primary schools through Secondary schools to Arts colleges, Hindus show the best standard, Muhammadans the worst, and Native Christians the most uniform.

Taking certain small sections of the population, the Brahmos of Bengal stand conspicuous. Out of a total of 780 Brahmo pupils in 1896-97, 65 were in Arts colleges and 574 in Secondary schools; of the latter, no less than 270 were girls. The figures for Bombay are sadly affected by the plague; but it may be stated that out of 7,725 Parsi pupils 410 were in colleges and 2,185 in Secondary schools, and out of 1,149 Jew pupils 19 were in colleges and 227 in Secondary schools.

The Madras Report stands alone in supplying detailed information about the castes and social position of pupils, some of which is sufficiently interesting to be repeated here. Hindus are subdivided into Brahmans, non-Brahman caste Hindus, and Panchamas (commonly known as Pariahs). The whole body of pupils are also classified (1) according to the pecuniary means of their parents, and (2) according to the occupation of their parents. Taking first the percentage of pupils to the estimated population of school-going age, Brahmans show an improvement in five years from 104 to 198 for boys, and from 17 to 21 for girls; while non-Brahman caste Hindus show an improvement from 21 to 24, and Panchamas from 4 to 8. The total number of Panchamas under instruction in 1896-97 was 40,801, of whom no less than 40,472 were in primary schools. Of Brahmans the total was 104,985, and of non-Brahman caste Hindus 501,010. The extent to which Brahmans monopolize the higher education may be learnt from the fact that out of every 16 Hindus in Arts colleges 15 are Brahmans; in the High stage, out of every 103 Hindus 94 are Brahmans; and in the Middle stage, out of every 197 Hindus 167 are Brahmans. Turning to the figures for the pecuniary means of parents, it would seem that in the last five years the richer classes have slightly retrograded, while the middle classes have advanced by 6 per cent., and the lower classes by no less than 20 per cent. The same result is brought out by the returns according to occupation of parents, which show that the children of coolies have increased from 105,367 to 166,896, or by 58 per cent., the children of artisans from 56,505 to 65,639, or 16 per cent., and the children of landholders from 307,803 to 354,522, or by 15 per cent. It is curious to learn that the total attendance of 3,524 male students at Arts colleges is thus constituted according to parentage: officials, 1,179; petty officials, 198; traders, 196; landholders, 1,652; artisans, 11; coolies, 7; mendicants, 31; and "others," 250. Another peculiarity of the Madras Report is that it records the number of pupils who are unprotected from small-pox, vaccination being required as a condition of aid in the case of all male pupils under the Code. During the last five years, the number of boys unprotected has fallen from 57,089 to 15,218, despite the fact that the total attendance has increased by 75,253.

16.—Languages learnt by Pupils.

The following Table (XX.), compiled from General Table III., gives the languages learnt by pupils according to Provinces, in 1896-97, together with the percentages for pupils in Public institutions. As a pupil may be learning more than one language, the addition of the totals in this table exceeds the grand total before given.

Table XX.—Languages learnt by Pupils, 1896-97.

Province.	Public Institutions.						Private Institutions.		
	English	Per cent.	Classical Language	Per Cent.	Vernacular	Per cent.	English	Classical Language	Vernacular.
Madras	141,351	19.7	74,751	4.8	704,115	94.0	261	28,727	79,504
Bombay	88,781	6.4	17,970	3.0	876,552	95.8	935	15,784	54,284
Bengal	159,034	10.2	101,082	6.7	1,485,810	93.9	553	91,819	33,192
N. W. P. and Oudh	31,150	11.1	17,378	6.2	270,418	96.2	5,477	36,002	32,003
Punjab	30,731	16.9	33,326	29.0	174,597	97.2	279	53,192	27,701
Central Provinces	8,126	3.4	1,032	7	117,523	94.5	—	—	—
Burma	12,736	8.5	69,090	46.6	131,423	103.0	262	31,721	94,141
Assam	7,786	7.9	3,601	3.7	91,143	97.4	311	6,126	406
C. and M. P.	940	20.0	—	—	4,604	10.0	179	—	419
Bihar	1,072	7.6	431	8	53,053	99.3	—	46	111
Total	433,606	11.4	302,482	7.9	3,670,362	97.0	5,240	268,727	328,812

confined to Madras, where the percentage has risen from 1·9 to 4·8, and the Punjab, where the percentage has risen from 27·6 to 29·0. On the other hand, the percentage has fallen from 8·1 to 6·7 in Bengal, and from 9·1 to 6·2 in the North-West Provinces. Burma, where Pali is universally taught in the monastic schools, stands far at the top, with nearly one-half of all its pupils learning a classical language. The figures for those learning a vernacular language are not worth analysing in detail; but it may be pointed out that the excess over 100 per cent. in Burma shows that some pupils learn more than one vernacular.

The Madras Report gives full details of the several languages studied. The classical languages are: Latin (studied by 1,386 boys and 226 girls in Public institutions), Greek (29 boys and 150 girls), French (1 boy and 74 girls), Arabic (18,544 boys and 6,248 girls), Persian (535 boys and 64 girls), and San-krit (7,474 boys and 223 girls). It is added that the study of both Latin and Sanskrit has been steadily growing in popularity.

The following table (XXI.) gives the number of pupils learning English in both Public and Private institutions, according to Provinces, for 1891-92 and 1896-97, together with a calculation showing the number of school-going age of whom one was learning English:—

Table XXI.—Proportion of Pupils learning English, 1891-92 and 1896-97.

Province	1891-92		1896-97.	
	Total learning English.	Number of School going Age of whom one was learning English.	Total learning English	Number of School going Age of whom one was learning English.
Madras	100,350	53	141,625	38
Bombay	47,795	85	39,716	101
Bengal	137,558	79	158,609	69
N.-W.P and Oudh	33,467	210	31,637	209
Punjab	22,615	138	31,030	101
Central Provinces	8,153	238	8,126	239
Burma	12,862	89	12,998	88
Assam	5,935	137	7,967	102
Coorg	638	41	1,019	25
Berar	2,593	167	4,099	106
Total	372,002	94	438,846	79

These figures bring out the actual facts much more decisively than the percentages in the previous table, which were based upon the total number of pupils. It there seemed as if the North-West Provinces had a larger proportion learning English than Bengal, whereas the truth is that only one child out of 209 in the North-West is learning English, as compared with one out of 69 in Bengal. To put the matter in another way, while the number of English-learning pupils in the North-West has remained stationary, the percentage has fallen from 11·4 to 11·1, owing to the growth of Vernacular schools.

Madras, of which Province Coorg is educationally a satellite, stands conspicuously first both in percentage and in rate of increase. During the five years, boys learning English have increased by 40 per cent., and girls learning English by 18 per cent. English has long been an optional language, even in Primary schools, and since 1892 it has been made a subject of instruction from the first standard upward, instead of from the third. The decrease in Bombay is entirely due to the plague, which reduced the English-learning pupils at one stroke from 54,752 to 39,716. In both the North-West and Central Provinces, and also in Burma, the figures are practically unchanged, but the Punjab exhibits a notable advance of 37 per cent. Bengal, Assam, and Berar each show satisfactory progress: indeed, the two latter have almost reached the standard of Bombay in a depressed year.

17.—General Statistics of Expenditure.

The following table (XXII.), compiled from General Table IV., gives the total expenditure on education, classified according to sources, for each of the six years, 1891-92 to 1896-97, together with percentages of increase and decrease :—

Table XXII.—General Statistics of Expenditure according to Sources, 1891-92 to 1896-97.

Principal Sources.	1891-92.	1892-93	1893-94.	1894-95.	1895-96.	1896-97.	Percentage of Increase, 1896-97 compared with 1891-92.
Provincial Revenues.	Rs. 88,13,549	Rs. 88,69,611	Rs. 92,80,355	Rs. 90,35,463	Rs. 91,66,153	Rs. 95,22,943	8
Local Funds.	37,94,808	34,44,351	33,52,107	37,03,693	38,79,595	37,15,944	7
Municipal Funds.	14,09,827	14,54,454	14,37,670	14,46,174	14,97,732	14,96,721	6
Fees ..	58,54,750	92,61,649	93,05,271	97,71,640	1,04,98,932	1,06,10,933	20
Other Sources.	6,146,694	6,51,762	6,910,163	71,24,464	77,82,960	74,64,317	20
Total .	3,05,19,632	3,16,72,827	3,22,79,706	3,30,88,434	3,50,65,302	3,52,44,900	15
Percentage of Increase or Decrease, compared with preceding year							
Provincial Revenues.		+1	+1	+1	+4	+1	
Local Funds.		+1	+3	+3	+3	-2	
Municipal Funds.		+4	-2	+1	+4	0	
Fees ..		+5	+3	+3	+7	+1	
Other Sources.		+10	+2	+5	+9	+1	
Total .		+4	+2	+3	+6	+5	

Comparing the last of these years with the first, it will be seen that the total expenditure has increased by Rs.47,25,268, or 15 per cent. During the preceding quinquennium, the increase was Rs.52,77,218, or 21 per cent. These figures apply only to Public institutions, in which the increase of pupils was at the rate of 13 per cent during each of the two periods. It is evident, therefore, that education is tending to become more expensive, as must inevitably be the case as it becomes more efficient. As a matter of fact, the average cost of each pupil has risen from two annas one pie in 1891-92 to two annas five pies in 1896-97. But, as will be pointed out presently, a larger share of the total cost is continually being defrayed from Private Funds.

The rate of increase has not been constant during the whole period, a marked change being shown in the last year, as was also the case with institutions and pupils. In each of the first four years there was a pretty regular increase (4, 2, 3 and 6 per cent.), but in the last year of all, the year of famine and plague, the rate of increase dropped to 5 per cent.

Nor has the increase been uniformly distributed over all the sources. Provincial Revenues show an increase of Rs.7,09,436, or 8 per cent., and it should be noticed that the rate of increase was maintained throughout. During the preceding period, Provincial Revenues apparently increased by only 4 per cent.; but this figure is misleading, owing to a large transfer in Bengal from Provincial Revenues to Local Funds. The increase in Local Funds is Rs.3,51,136, or 7 per cent.; and here the effect of famine is strikingly shown by an actual decrease of 2 per cent. in the last year, compared with an average increase of 2 per cent. in each of the four preceding years. In the former quinquennium the apparent rate of increase in Local Funds was 45 per cent. Municipal Funds have increased by Rs.86,894, or 6 per cent., none of which is attributable to the last year, compared with an increase of 17 per cent. in the preceding period. Fees have increased by Rs.17,56,183, or

20 per cent., though, here again, the rate of increase dropped to 1 per cent. in the last year; the rate of increase in the preceding period was 36 per cent. "Other sources," which include private subscriptions, Missionary contributions, grants from Native States, subventions from Imperial Revenues, payments for boarding, &c., have increased by Rs.18,21,619, or 30 per cent., compared with 16 per cent. If we combine the first three sources as representing Public Funds, and the last two as representing Private Funds, it will be found that the latter now provide more than half the total cost of education. Going back for ten years, the actual proportion contributed by Private Funds has risen from 46.6 to 52.4 per cent.

The following table (XXIII.), compiled from General Table IV., gives the total expenditure for the same six years, classified according to heads of charge, with a division between Direct and Indirect expenditure. By Direct expenditure is meant everything debited against colleges and schools; all the rest is Indirect.

Table XXIII—General Statistics of Expenditure according to Heads of Charge, 1891-92 to 1896-97.

Heads of Charge	1891-92	1892-93	1893-94	1894-95	1895-96	1896-97.	Percentage Increase, 1896-97 compared with 1891-92.
DIRECT	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	
Arts Colleges	20,43,552	21,10,205	22,13,938	22,85,129	23,58,696	23,69,631	16
Professional Colleges	8,29,281	7,97,427	8,22,866	9,07,820	9,33,075	9,00,657	9
Secondary Schools	98,95,691	1,03,29,480	1,06,30,125	1,08,10,970	1,13,94,331	1,14,52,219	16
Primary Schools	96,11,284	99,73,177	1,01,23,937	1,06,48,066	1,09,51,700	1,10,88,854	15
Training Schools	6,67,576	6,68,740	7,06,947	6,96,781	7,06,891	7,49,093	12
Other Special Schools	10,42,965	11,61,225	11,48,305	11,91,155	11,96,405	11,78,281	15
Total Direct	2,40,93,149	2,50,54,254	2,58,51,603	2,65,39,921	2,75,43,101	2,77,38,737	15
INDIRECT							
Universities	4,75,112	5,68,673	5,21,537	5,59,189	6,21,379	6,79,805	42
Direction	3,39,270	3,35,772	3,71,897	3,82,439	3,85,755	3,80,053	12
Inspection	19,10,508	19,31,819	19,66,401	19,86,674	20,29,708	20,57,284	8
Scholarships	7,27,068	7,36,218	7,43,517	7,71,218	7,77,251	7,97,738	10
Buildings	20,22,091	21,12,372	19,61,776	19,71,572	23,44,519	21,62,631	6
Furniture, &c.	1,60,266	1,79,420	1,48,054	1,68,864	1,60,963	2,17,548	34
Miscellaneous	7,91,156	7,54,904	8,29,913	7,88,718	11,75,626	12,50,000	55
Total Indirect	64,26,483	66,18,573	64,28,098	65,48,513	75,22,201	75,06,163	17
Grand Total	3,05,19,632	3,16,72,827	3,22,79,706	3,30,88,434	3,50,65,302	3,52,44,900	15
Percentage of Increase or Decrease, compared with preceding year		+ 4	+ 2	+ 3	+ 6	+ 5	+ 15
Direct Expenditure only		+ 4	+ 3	+ 3	+ 4	+ 7	+ 15
Indirect Expenditure only		+ 3	+ 3	+ 2	+ 13	+ 2	+ 17

The total increase in Direct expenditure has been Rs.36,45,588, or 15 per cent., pretty regularly distributed over the first four years of the period. The

figures will be considered in detail hereafter. It need only be pointed out now that Secondary and Primary schools show a progressive increase in each year of the period, while for Arts colleges the expenditure was highest in 1894-95, and for both Professional colleges and Special schools in 1895-96. The total increase in Indirect expenditure has been Rs.10,79,680, or 17 per cent., the greater part of which is due to the year 1895-96, while in 1893-94 there was an actual decrease of 3 per cent., and in 1896-97 an increase of only 1 per cent. Universities show the high rate of increase of 42 per cent., but the whole of this charge is defrayed by fees. The expenditure on buildings naturally varies from year to year; it reached its maximum in 1895-96. The increase under furniture, amounting to 36 per cent., is largely due to the last year of all. The still greater increase under miscellaneous (55 per cent.), almost entirely belongs to the two last years, and is probably to be explained by the rapid growth of the Hostel or boarding system.

The table on the opposite page (XXIV.) combines the figures given in the two previous tables for 1891-92 and 1896-97, showing the sources of expenditure and also the heads of charge in each year.

Taking first the heads of charge, the expenditure on Colleges has increased by just four lakhs of rupees, of which nearly two lakhs were derived from fees, and more than one lakh from "other sources." The total rate of increase is 14 per cent., as compared with 28 per cent. in the preceding quinquennium. The corresponding rates of increase among students in Colleges were 15 and 50 per cent., showing that the average cost of each student is still declining, though not so rapidly as before. Going back for ten years, the share of the total expenditure borne by Private Funds has risen from 39.3 to 48.8 per cent. The expenditure on Secondary schools has increased by nearly 16 lakhs of rupees, of which more than eight lakhs were derived from fees, and more than five lakhs from "other sources." The total rate of increase is 16 per cent., as compared with 22 per cent. in the preceding quinquennium. The corresponding rate of increase among pupils in Secondary schools was 13 per cent. in each period, showing a diminishing rate of increase in the cost per pupil. Going back for ten years, the share of the total expenditure borne by Private Funds has risen from 65.2 to 71.8 per cent. The expenditure on Primary schools has increased by about 14½ lakhs of rupees, of which nearly two lakhs were derived from fees, and nearly five lakhs from "other sources." The total rate of increase is 15 per cent., as compared with 18 per cent. in the preceding quinquennium. The corresponding rates of increase among pupils in Primary schools were 7 and 9 per cent., showing that the cost of each pupil is steadily tending to increase. The share of the total expenditure borne by Private Funds has remained practically unchanged at 48 per cent. during the past ten years. In Special schools, which include those for the training of teachers, the expenditure has increased by more than two lakhs of rupees, the rate of increase being 13 per cent., as compared with 28 per cent. in the preceding quinquennium. The corresponding rates of increase among pupils were 13 and 26 per cent. The share of the total expenditure borne by Private Funds has remained pretty constant at about 29 per cent. The expenditure on Universities has increased by nearly two lakhs of rupees, but more than the whole of this increase was supplied by fees. The rate of increase is 42 per cent., as compared with 28 per cent. The expenditure on Direction and Inspection has increased by nearly two lakhs, being at the rate of 8 per cent., as compared with 13 per cent. in the former quinquennium. This is almost entirely provided by Public Funds. Expenditure on scholarships has increased by half a lakh, the rate of increase being 10 per cent., as compared with 16 per cent. Buildings and Furniture together show an increase of nearly two lakhs, being at the rate of 9 per cent., as compared with 18 per cent. But it is noteworthy that the amount borne by Public Funds has actually decreased by more than two lakhs. Miscellaneous shows an increase of more than four lakhs, being at the rate of 55 per cent., as compared with 36 per cent. Here, again, the amount borne by Public Funds has actually decreased by more than a lakh. Adding together all the headings of Indirect expenditure, the share of the total borne by Private Funds has risen during ten years from 23.6 to 35.7 per cent.

The figures of the table may now be considered in another way, according to the sources of expenditure. Provincial Revenues show an increase of seven lakhs, being at the rate of 8 per cent., as compared with 4 per cent. in the preceding

quinquennium. But, as already stated, there have been transfers of account from this heading to the next. Of the increase, about one lakh has been devoted to Colleges, more than two lakhs to Secondary, nearly three lakhs to Primary, and more than one lakh to Special schools; while under Indirect expenditure the increase of nearly one and a half lakhs for Direction and Inspection has been compensated by a reduction of one lakh for Buildings and Furniture, and half a lakh under Miscellaneous. Local Funds show an increase of nearly three and a half lakhs, being at the rate of 7 per cent., compared with a nominal 45 per cent. in the preceding quinquennium. Under Primary schools the increase is more than four lakhs, Colleges and other schools showing little change, while there are actual decreases under every head of Indirect expenditure except Direction and Inspection. Municipal Funds show an increase of nearly one lakh, being at the rate of 6 per cent., as compared with 17 per cent. Here, again, the whole of the increase is for Primary schools. Fees show an increase of no less than 17½ lakhs, and are now the largest item of all, the rate of increase being 20 per cent., as compared with 36 per cent. Of the total increase, one and three-quarter lakhs belong to Colleges, more than eight lakhs to Secondary, and nearly two lakhs to Primary schools, more than two lakhs to Universities, and more than two and a half lakhs to Miscellaneous. Fees now provide 30 per cent. of the total expenditure on education, Direct and Indirect. Under "other sources" the increase is more than 18 lakhs, being at the rate of 30 per cent., as compared with 16 per cent.; but two and a half lakhs of this is due to grants from Native States. Of the total increase, about one lakh is for Colleges, five lakhs each for Secondary and Primary schools, nearly one lakh for Special schools, two and a half lakhs for Buildings, &c., and three lakhs for Miscellaneous. "Other sources" now provide 22 per cent. of the total expenditure.

18.—Expenditure according to Provinces.

The table on the opposite page (XXV.) distributes the total expenditure according to sources among the several Provinces for 1891-92 and 1896-7.

In Madras the expenditure has increased by more than eight lakhs, being at the rate of 16 per cent., as compared with 29 per cent. in the preceding quinquennium. The corresponding rates of increase for pupils were 14 and 37 per cent., showing a rise in the average cost of each pupil in the later period. Of the total increase, more than one lakh was derived from Provincial Revenues, two lakhs from Fees, and more than four lakhs from "other sources." Going back for ten years, the share of the total expenditure borne by Private Funds has risen slightly, from 54·7 to 55·4 per cent.

In Bombay the expenditure has increased by nearly 11 lakhs, being at the rate of 17 per cent., as compared with 26 per cent. in the preceding period. The corresponding rates of increase for pupils were 6 and 19 per cent., showing an augmented rise in the cost per pupil. Of the total increase nearly three lakhs were derived from Provincial Revenues, one lakh from Local Funds, more than half a lakh from Municipal Funds, more than two and a half lakhs from fees, and nearly four lakhs from "other sources" (including the grants made by Native States). The share of expenditure borne by Private Funds has risen during the ten years from 45·8 to 50·7 per cent.

In Bengal the expenditure has increased by more than 16 lakhs, being at the rate of 17 per cent., as compared with 19 per cent. in the preceding period. The corresponding rates of increase for pupils were 11 and 6 per cent., showing a diminishing rise in the cost per pupil. Of the total increase, two lakhs were derived from Provincial Revenues, more than one lakh from Local Funds, nearly eight lakhs from fees, and four and a half lakhs from "other sources." The share of expenditure borne by Private Funds has risen during the ten years from 59·2 to 63·9 per cent.

In the North-West Provinces and Oudh the expenditure has increased by nearly three lakhs, being at the rate of 9 per cent., as compared with 17 per cent. in the preceding period. For pupils the corresponding percentages were an increase of 29 and a decrease of 14 per cent., showing a considerable reduction in the cost per pupil. Of the total increase, about three-quarters of a lakh was derived from Provincial Revenues, less than half a lakh from fees, and two and a quarter lakhs from "other

sources," while there is a decrease of more than half a lakh under Local Funds. The share of expenditure borne by Private Funds has risen during the ten years from 31.3 to 42.0 per cent.

In the Punjab the expenditure has increased by four lakhs, being at the rate of 15 per cent., as compared with 18 per cent. in the preceding period. The corresponding rates of increase for pupils were 21 and 11 per cent., showing a comparative decline in the cost per pupil. Of the total increase, three and a half lakhs were derived from fees, and more than one and a half lakhs from "other sources" (including a grant from Imperial Revenues of about the same amount in both periods to a military asylum and a veterinary college); while there is a decrease of one and a half lakhs under Provincial Revenues. The share of expenditure borne by Private Funds has risen during the ten years from 31.6 to 44.5 per cent.—by far the most marked rise in any Province.

In the Central Provinces the expenditure has increased by nearly two lakhs, the rate of increase being 22 per cent., as compared with 5 per cent. in the preceding period. The corresponding rates of increase for pupils were 31 and 7 per cent., showing a comparative reduction in the cost per pupil. Of the total increase, nearly one lakh was derived from "other sources" (including the grants made by Native States), while the rest is distributed under the other headings, except Provincial Revenues, which show a decrease. The share of expenditure borne by Private Funds has risen during the ten years from 26.5 to 33.4 per cent.

In Burma the expenditure has increased by just over two lakhs, the rate of increase being 19 per cent., as compared with 17 per cent. in the preceding period. The corresponding rates of increase for pupils were 4 and 24 per cent., showing a considerable rise in the cost per pupil. But it should be remembered that Upper Burma became British as recently as 1886. Of the total increase, one and a half lakhs were derived from Provincial Revenues, and about half a lakh each from fees and "other sources;" while there is a decrease of half a lakh under Municipal Funds. The share of expenditure borne by Private Funds has risen from 26.9 per cent. for Lower Burma alone ten years ago to 35.5 per cent. for the whole of Burma now.

In Assam the expenditure has increased by more than one and a quarter lakhs, the rate of increase being 26 per cent. (by far the highest for any Province), as compared with 13 per cent. in the preceding period. The corresponding increases for pupils are 24 and 20 per cent., showing a rise in the cost per pupil. The increase is mainly under "other sources" and Local Funds. The share of expenditure borne by Private Funds has risen during the ten years from 33.9 to 38.8 per cent.

In Coorg the expenditure has increased by Rs.2,424, the rate of increase being 6 per cent., as compared with 5 per cent. in the preceding period. The corresponding increases for pupils were 3 and 28 per cent., showing a considerable rise in the cost per pupil. The increase is mainly under Provincial Revenues, there being a noticeable decrease under Local Funds. The share of expenditure borne by Private Funds has risen during the ten years from 27.0 to 32.2 per cent.

In Berar the expenditure has exceptionally decreased by Rs.14,080, or at the rate of 3 per cent., as compared with an increase of 12 per cent. in the preceding period. The corresponding percentages for pupils are increases of 5 and 19 per cent., showing a continuous decline in the cost per pupil. There are slight increases under every head except fees, which show an apparent decrease from Rs.90,699 to Rs.48,696. No explanation is furnished in the Report of the Director, which is throughout drawn up on a peculiar system. For example, the Report states that the total amount of fees realised in all classes of Government schools and in Local Board Primary schools (omitting Aided and Unaided schools) was Rs.57,950 in 1896-97; whereas the total of fees for all schools given in General Table IV. is only Rs.48,696, the fees in Local Board Primary schools (Rs.38,412) being here entirely omitted. The share of expenditure borne by Private Funds has apparently fallen during the ten years from 15.1 to 13.1 per cent.

The following table (XXVI.) shows the average expenditure for each Province per head of population in 1891-92 and 1896-97, sub-divided between Public and Private Funds. It should be remembered that Private Funds include grants from Native States in Bombay and the Central Provinces, and also a subvention from Imperial Revenues in the Punjab.

Table XXVI.—Average Expenditure per Head of Population, 1891-92 and 1896-97.

Province	1891-92			1896-97		
	Public Funds	Private Funds	Total.	Public Funds	Private Funds	Total.
Madras	A. P. 1 3	A. P. 1 5	A. P. 2 8	A. P. 1 4	A. P. 1 8	A. P. 3 0
Bombay	1 11	1 10	3 9	2 2	2 3	4 5
Bengal	0 9	1 3	2 0	0 11	1 6	2 5
N.-W.P. and Oudh	0 8	0 5	1 1	0 9	0 6	1 3
Punjab	1 5	0 8	2 1	1 4	1 0	2 4
Central Provinces	0 9	0 3	1 0	0 10	0 3	1 3
Burma	1 6	0 9	2 3	1 10	0 11	2 9
Assam	1 0	0 6	1 6	1 2	0 9	1 11
Coorg	2 7	1 0	3 7	2 7	1 3	3 10
Berar	2 1	0 6	2 7	2 2	0 4	2 6
Average	1 1	1 0	2 1	1 2	1 3	2 5

For all India, the total cost per head of population has increased from 2 annas 1 pie to 2 annas 5 pies, or by 4 pies. Of this increase, 3 pies come from Private and 1 pie from Public Funds. By far the highest average cost is in Bombay, where the rate of increase also has been highest, namely 8 pies. By far the lowest average cost is in the North-West, where the rate of increase also has been lowest, namely 2 pies. In Berar the average cost has actually decreased by 1 pie, an increase of 1 pie in Public Funds being set off against a decrease of 2 pies in Private Funds. By far the largest proportion under Private Funds is in Bengal. The Punjab shows a notable increase under Private Funds, together with an actual decrease under Public Funds.

The following table (XXVII.) gives the expenditure on the chief classes of institutions according to Provinces for 1896-97, together with the proportion in each case to the total expenditure:—

Table XXVII.—Expenditure on Chief Classes of Institutions, 1896-97.

Province	Arts Colleges English		Secondary Schools		Primary Schools		Special Schools		Grand Total.
	Amount	Percentage	Amount.	Percentage	Amount.	Percentage	Amount.	Percentage.	
Madras	Rs. 621,841	9	Rs. 20,07,304	30	Rs. 20,57,097	31	Rs. 4,93,505	7	Rs. 66,87,124
Bombay	3,61,534	5	18,69,601	27	33,21,915	45	5,33,055	7	73,72,931
Bengal	7,47,764	7	40,37,637	37	31,99,117	29	4,60,841	4	1,09,68,635
N.-W.P. and Oudh	3,43,321	9	12,92,753	36	7,77,045	21	1,03,306	3	36,39,906
Punjab	1,22,421	4	11,03,791	36	5,62,447	18	1,58,278	5	30,72,714
Central Provinces	49,763	3	2,87,637	27	3,94,706	38	43,862	7	10,52,805
Burma	72,471	6	5,71,320	44	2,29,893	19	86,797	7	13,03,435
Assam	4,100	1	1,95,242	30	2,62,217	40	36,051	6	6,50,861
Coorg ... ..	..	..	15,740	38	14,227	43	1,254	3	41,527
Berar ... ..	..	..	73,204	16	2,59,137	57	10,312	5	4,54,962
Total	23,31,258	7	1,14,52,219	32	1,10,88,854	31	19,27,376	5	3,52,44,900
Total for 1891-92	20,02,309	7	98,95,691	32	96,14,284	32	17,10,341	6	3,05,19,632
Percentage of increase, 1896-97 compared with 1891-92 ...	16		16		15		13		15

When the totals are compared with those for 1891-92, a striking similarity manifests itself. While the grand total has increased by 15 per cent., the total for Primary schools has increased at precisely the same rate; the totals for Arts colleges and Secondary schools have each increased by 16 per cent., and the total for Special schools by 13 per cent. Again, the proportion of the grand total devoted to both Arts colleges and Secondary schools was identical in each year; while the proportion for Primary schools has fallen only from 32 to 31 per cent., and the proportion for Special schools from 6 to 5 per cent.

Even in the case of the several Provinces, no great variations are revealed. Under Arts colleges, Madras and the North-West come first, each with a proportion of 9 per cent. of their total expenditure: then follow Bengal (7 per cent.), Burma (6 per cent.), Bombay and the Central Provinces (each 5 per cent.), and the Punjab (1 per cent.). Under Secondary schools, Burma stands at the top, with a proportion of 44 per cent.; then come Coorg (38), Bengal (37), the North-West and the Punjab (each 36), Madras and Assam (each 30), the Central Provinces (27), Bombay (25), and Berar (16). Under Primary schools, Berar and Burma change places; Berar going to the top with a proportion of 57 per cent., and Burma to the bottom (bracketed with the Punjab) with 18 per cent. Intermediate positions are occupied by Bombay (45), Assam (40), the Central Provinces (38), Madras (31), Bengal (29), and the North-West (21). The figures for Special schools do not require comment.

The table on the opposite page (XXVIII.) gives the proportionate expenditure from each source according to Provinces, for the three quinquennial years, 1886-87, 1891-92, and 1896-97.

Taking, first, the figures for all India, the proportion of the total expenditure contributed by Provincial Revenues has steadily fallen during the ten years from 33.9 to 27.0 per cent., though the rate of decrease was more rapid in the earlier period. But, as already stated, Provincial Revenues are to some extent confounded by transfers to the next heading. The proportion contributed by Local Funds first rose from 11.7 to 17.7, and then dropped to 16.3 per cent. The proportion contributed by Municipal Funds has steadily dropped from 1.8 to 4.3 per cent. The proportion borne by fees has steadily risen from 25.9 to 30.1 per cent., though here, again, the rate of increase was more rapid in the earlier period. The proportion from "other sources" first fell from 20.7 to 19.8, and then jumped up to 22.3 per cent.

The figures for the several Provinces are of interest in disclosing their different financial systems, which have not changed much during ten years. Coorg and Berar each provide more than half of their total expenditure on education out of Provincial Revenues. Next in order come Burma and the Central Provinces, though the proportion has increased in the one case and decreased in the other. The North-West obtains only 17 per cent. from this source. The apparent change that has taken place in Bengal is really due to a transfer in account from Provincial Revenues to Local Funds. The North-West provides by far the largest proportion (38 per cent.) from Local Funds, though the proportion has steadily diminished from 47 per cent. Next come Assam and Berar; while in Bengal the proportion is only 10.7 per cent., despite the transfer from Provincial Revenues. The proportion contributed by Municipal Funds ranges from 12 per cent. in Burma and 11 in the Punjab to less than 1 in Bengal. Under this heading, the Central Provinces, Berar, and Coorg each show a steady increase. Fees contribute as much as 44.1 per cent. in Bengal, and as little as 10.7 per cent. in Berar. The proportion has increased by large strides in the Punjab, having more than doubled in ten years. In the North-West, the proportion nearly doubled during the earlier period, and then remained stationary. A steady rate of increase is shown in the Central Provinces and Coorg; but a decrease in Madras. The proportion from "other sources" is highest in Bombay (28.9 per cent.), where it is swollen by the inclusion of grants from Native States, which also account for the high figure in the Central Provinces (21.2 per cent.). Next comes Madras (25.1 per cent.), which enjoys the benefit of large Missionary contributions. In Berar the proportion falls to 2.4 per cent. or about one-tenth of the average for all India.

Table XXVIII.—Proportionate Expenditure from Different Sources, 1886-87, 1891-92, and 1896-97.

Province	1886-87					1891-92					1896-97				
	Provincial Revenues	Local Funds.	Municipal Funds.	Fees	Other Sources	Provincial Revenues	Local Funds.	Municipal Funds.	Fees	Other Sources	Provincial Revenues	Local Funds.	Municipal Funds.	Fees	Other Sources
Madras	296	122	36	128	218	297	140	37	310	216
Bombay	358	141	43	190	268	313	138	58	213	278
Bengal	336	2	10	405	187	207	112	9	432	180
N.-W.P. and Oudh	187	474	26	115	198	163	431	30	215	161
Punjab	331	217	136	110	206	327	225	128	168	152
Central Provinces	433	224	78	71	194	447	202	84	111	156
Burma	273	148	310	103	166	318	125	196	165	166
Assam	311	319	11	202	137	324	341	9	215	111
Coorg	555	197	48	182	88	488	168	57	216	71
Berar	576	255	18	134	17	497	270	22	193	18
Average	339	147	48	259	207	288	177	46	291	198	270	163	43	301	223

Finally, it may be noticed that the proportions in Madras have undergone extremely little change during ten years, and that the figures for "other sources" are fairly uniform for the several Provinces.

19.—Proportionate Expenditure from Public and Private Funds.

The table on the opposite page (XXIX.) gives the proportionate expenditure from Public and Private Funds according to principal heads of charge, in the several Provinces, for the two years 1891-92 and 1896-97. As already stated, Public Funds comprise Provincial Revenues and Local and Municipal Funds; while "other sources," though they may include grants from Native States and even subventions from Imperial Revenues, are classed with fees under Private funds.

Taking, first, the figures for all India, and going back yet further to 1886-87, the proportion of the total expenditure contributed by Private Funds has risen during ten years from 46.6 to 52.4 per cent.; and the rate of increase has been uniform throughout under the more important headings. In Colleges, the proportion has risen from 39.3 to 48.8; and in Secondary schools, from 65.2 to 71.8. In Primary schools, the proportion first rose from 48.2 to 48.7, and then dropped to 48.3. In Special schools, it first dropped from 29.8 to 27.7, and then rose again to 29.9. Under Indirect, it first dropped from 33.6 to 24.3, and then more than recovered to 35.7.

Of the several Provinces, Bengal stands first with 63.9 per cent. of its total expenditure on education (including Indirect) derived from Private Funds, which in this case are all genuinely "private," no less than 44 per cent. being fees. In Secondary schools, the proportion rises to more than four-fifths, and in Primary schools to nearly three-quarters. Madras comes next with 55.4 per cent., including Missionary contributions, the proportion from fees being 30.2 per cent. Then follows Bombay with 50.7 per cent., including grants from Native States, the proportion from fees being only 21.7 per cent. At the bottom is Berar, with only 13.1 per cent., of which 10.7 per cent. comes from fees and 2.7 per cent. from "other sources." The Punjab shows by far the most rapid advance, from 32.0 to 41.5 per cent., fees alone having increased from 16.8 to 26.0 per cent. The increase in the Central Provinces is mainly due to grants from Native States; while both in the North-West and in Assam the increase is similarly due to "other sources."

Proceeding to the different heads of charge, the colleges of the Central Provinces are supported from Private Funds to the extent of 62.1 per cent. of their total expenditure, two out of three being Aided institutions. Next come Madras (60.2), with many Missionary colleges; and Bombay (53.0), with two colleges supported by Native States and others by private associations. The rate of advance has been most rapid in the Punjab (from 33.6 to 43.5 per cent.), if Burma be excepted, where a Missionary college has come into existence during the period. As regards Secondary schools, Bengal, Madras, and Bombay each obtain more than three-quarters of the total expenditure from Private Funds; while Berar does not obtain so much as one-third. The rate of advance has again been most rapid in the case of the Punjab, from 52.9 to 59.5 per cent. As regards Primary schools, Bengal stands out conspicuously with nearly three-quarters of the total expenditure derived from Private Funds, though the proportion has slightly fallen. This striking result is due to the wide extension of the Aided system, which also explains the high figure for Madras (49.8 per cent.), though here, too, there is a fall. At the other end of the scale are the North-West (19.5), Burma (14.5), and Berar (12.6). The Punjab, again, is one of the few Provinces to show any advance. Special schools need not detain us. But with regard to Indirect charges, the variations are remarkable. The Punjab obtains just one half of this branch of its expenditure from Private Funds (including a subvention from Imperial Revenues), and Madras 45.3 per cent.; while Assam obtains only 12.4 per cent., and Burma and Berar each less than 1 per cent.

Table XXIX.—Proportional Expenditure on Principal Heads of Charge from Public and Private Funds, 1891-92 and 1896-97.

Province	1891-92										1896-97									
	Colleges		Secondary Schools		Primary Schools		Special Schools		Indirect		Colleges		Secondary Schools		Primary Schools		Special Schools		Indirect	
	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private	Public	Private
Madras	487	513	272	728	476	324	79.2	26.8	61.2	34.8	474	52.6	229	77.1	50.2	49.8	69.9	30.1	54.3	45.7
Bombay	614	486	248	752	534	466	69.9	30.1	59.2	40.8	509	49.1	217	77.9	57.7	42.3	67.5	32.5	57.6	42.4
Betgal	549	451	212	788	219	751	64.8	35.2	89.0	13.0	388	61.2	193	80.7	26.3	73.7	61.3	48.3	47.4	50.6
N.W.P. and Oudh	624	376	429	571	81.6	184	74.2	25.8	72.0	28.0	624	37.6	421	43.8	80.5	19.5	84.5	15.5	62.6	37.4
Punjab	661	136	471	829	81.2	168	89.2	11.8	78.6	21.4	680	32.0	55	43.5	78.3	21.7	77.2	22.8	50.7	49.3
Central Provinces	444	556	657	433	66.6	444	91.9	1	91.2	8.8	733	26.7	379	42.2	47.3	32.7	100.0	74.8	25.2	74.8
Burma	842	58	44	586	90.2	9.8	88.1	11.9	87.1	12.9	669	33.1	76.2	19.8	85.5	14.5	85.4	14.6	92.2	8
Assam	..	..	38.9	61.1	69.4	30.6	39.8	40.2	89.2	10.8	64.4	35.6	100.0	64.0	67.3	31.7	61.6	38.4	87.6	12.4
Coorg	..	..	53.8	46.2	76.3	23.7	100.0	..	83.6	16.4	71.3	28.7	51.6	48.4	74.7	25.3	100.0	80.9	19.1	80.9
Benar ..	..	..	75.6	24.4	74.2	25.8	100.0	..	89.7	10.3	79.0	21.0	67.6	32.4	87.4	12.6	100.0	99.1	6	99.1
Average	519	451	304	696	513	487	72.3	27.7	75.7	24.3	511	48.9	282	71.8	51.7	48.3	70.1	29.9	64.3	35.7
Average for 1896-97	60.17	39.3	31.8	68.2	71.6	48.2	70.2	29.8	76.4	23.6	53.4	46.6	..	..	..	..	..	..	..	..

The following table (XXX.) gives the figures of expenditure from Public Funds on the chief classes of institutions, according to Provinces, for the two years 1891-92 and 1896-97. Public funds, as already stated, comprise Provincial Revenues and Local and Municipal Funds, but exclude grants by Native States and any subvention from Imperial Revenues. The classes of institutions differ slightly from those previously given, by the exclusion of Professional colleges and of all Special schools except those for the training of teachers.

Provinces.	1891-92				1896-97.			
	Aids Colleges.		Secondary Schools.		Primary Schools.		Training Schools.	
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
Madras ...	2,41,103	4,65,291	8,16,990	1,77,631	2,47,237	4,60,601	10,32,075	1,79,111
Bombay ...	1,50,877	3,22,002	16,54,156	1,21,912	1,83,273	4,61,389	19,17,001	1,33,751
Bengal ...	2,92,764	7,31,190	7,09,035	85,066	2,96,397	7,79,481	8,11,699	97,542
N.-W.P. and Oudh	1,19,291	5,26,781	5,92,680	48,121	1,72,411	5,59,541	6,25,961	43,841
Punjab ...	66,501	4,23,401	2,73,946	57,580	51,386	4,17,326	1,40,531	62,498
Central Provinces ...	19,465	1,50,561	2,17,113	33,819	20,111	1,61,862	2,68,507	36,883
Burma ...	40,291	1,73,107	1,99,196	23,610	54,505	2,26,263	1,96,638	34,426
Assam ...	...	62,383	1,32,406	17,056	...	70,267	1,71,900	19,287
Coorg ...	...	7,288	10,782	1,272	...	8,117	12,400	1,354
Bihar ...	...	60,465	1,03,227	10,853	...	50,865	2,26,414	8,441
Total ...	9,30,401	30,12,602	49,29,551	5,79,056	10,27,320	32,27,714	57,31,886	6,13,750
Percentage of Increase, 1896-97 compared with 1891-92 ...	...	...	...	...	+13	+7	+16	+6
1891-92 compared with 1896-87 ...	+7	+7	+17	+23	...	...	...	...

The total expenditure on Arts colleges from Public Funds has increased by Rs.96,919, or at the rate of 13 per cent., as compared with an increase of 7 per cent. in the preceding quinquennium. The expenditure on Secondary schools has increased by Rs.2,15,152, or at the rate of 7 per cent., being exactly the same rate of increase as before. The expenditure on Primary schools has increased by Rs.8,02,335, or at the rate of 16 per cent., as compared with 17 per cent. The expenditure on Training schools has increased by Rs.33,794, or at the rate of 6 per cent., as compared with 28 per cent.

Under Arts colleges, the rate of increase is highest in Burma, the North-West, and Bombay; while in the Punjab there is an actual decrease. Under Secondary schools, the rate of increase is highest in Burma and Bombay; while in Madras there is a decrease. Under Primary schools, the rate of increase is highest in Bombay and Madras; while in Burma there is a decrease. Under Training schools, the North-West and Berar both show a decrease.

20.—Analysis of Expenditure from Public Funds.

The following table (XXXI.) gives the percentage of Direct expenditure from Public Funds devoted to the chief classes of institutions, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table XXXI.—Proportion of Direct Expenditure from Public Funds on certain Classes of Institutions, 1886-87, 1891-92, and 1896-97

Province.	1886-87				1891-92				1896-97			
	Arts Colleges	Secondary Schools	Primary Schools	Training Schools	Arts Colleges	Secondary Schools	Primary Schools	Training Schools	Arts Colleges	Secondary Schools	Primary Schools	Training Schools
Madras.	14.5	27.4	38.1	7.9	12.1	23.2	42.4	8.9	11.1	29.7	46.5	8.1
Bombay	6.0	18.6	61.9	3.9	5.8	15.1	63.6	4.8	6.2	15.6	61.8	4.5
Bengal	14.8	31.4	31.5	4.7	12.9	49.1	31.2	3.7	12.1	31.8	31.3	4.0
N.-W.P. and Oudh	9.0	36.2	40.6	3.2	7.1	31.5	40.4	3.3	12.0	33.0	43.6	3.1
Punjab.	4.9	43.1	35.2	5.7	6.4	40.9	36.1	5.6	4.7	39.3	38.7	5.5
Central Provinces	5.1	19.8	65.0	6.4	4.3	35.5	51.3	8.0	4.1	31.0	54.1	7.4
Burma.	7.0	41.9	44.1	5.0	8.9	38.1	43.8	3.2	9.9	41.0	35.7	6.2
Assam		29.8	54.5	11.2		21.1	61.9	8.9		26.7	65.0	7.2
Cooch		46.2	46.4	6.4		77.7	53.7	6.6		34.7	53.7	5.9
Berar		26.6	60.5	4.9		22.8	73.1	4.1		17.7	74.7	2.9
Average	9.3	30.2	45.0	4.9	8.7	28.3	45.9	5.4	8.7	27.3	48.5	5.2

Taking all India, the proportion of Direct expenditure from Public Funds devoted to Arts colleges has slightly fallen and the proportion devoted to Training schools has slightly risen. The proportion devoted to Secondary schools fell in both periods, but twice as rapidly in the earlier as in the later. On the other hand, the proportion devoted to Primary schools, though rising in both periods, rose much more rapidly in the later than in the earlier.

Bengal and the North-West each devote as much as 12 per cent. of their expenditure from Public Funds to Arts colleges, though in the former the percentage has fallen from 14.8, and in the latter has risen from 9.0. In Madras the proportion has fallen from 14.5 to 11.1 per cent., while in Burma it has risen from 7.0 to 9.9 per cent. For Secondary schools, the proportion is highest in Burma (41.0 per cent.)

and lowest in Bombay (15·6 per cent.). The largest decreases—excluding Berar and Coorg—are in Madras (from 27·8 to 20·7 per cent.), and the Punjab (from 43·1 to 39·3 per cent.); while the North-West shows an increase from 36·2 to 39·0 per cent. The apparent increase in the Central Provinces is really due to a change of classification in the earlier period. For Primary schools, Bombay and Assam both show the high proportion of about 65 per cent., but the increase has been much more rapid in the case of Assam. At the other end of the scale is Bengal, with only 34·3 per cent., but here the increase has been considerable in the later period. Burma alone shows a marked decrease (from 54·5 to 35·7 per cent.), the decrease for the Central Provinces being nominal. Next after Assam, the highest rate of increase is in Madras; while both Bengal and the North-West show a marked advance in the later period, compared with a slight decline in the earlier. For Training schools, Madras stands first, with a proportion of 8·1 per cent., followed by the Central Provinces (7·4 per cent.), and Assam (7·2 per cent.). Excluding Berar, the North-West comes last, with only 3·1 per cent. The variations for the different years are insignificant.

The table on the opposite page (XXXII.) divides the Direct expenditure from Public Funds on institutions according to management, in the different Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97, giving also the percentages in each case. Institutions under public management comprise those managed by the Government (here excluding Native States) and those managed by District, or Local, and Municipal Boards.

This table discloses the extent to which the Aided system has been adopted. Comparing one year with another, little variation is shown in the proportions for all India, but there are some striking changes in the several Provinces. Bengal is still responsible for more than one third of the total amount spent on Aided institutions, but Burma has ousted her from the first place in the percentages. Madras, though still providing more than one fifth of the total, has been passed in the percentages by Assam, which shows a remarkable advance from 24·3 to 47·9, while Madras has dropped from 44·0 to 34·8. Excluding Berar and Coorg, Bombay continues to occupy the last place in the percentages (with only 17·3), though the third place in the totals. The Central Provinces and the Punjab both show a large advance in the later period, contrasting with a decline in the earlier.

Table XXVII.—Direct Expenditure from Public Funds on Institutions according to Management, 1886-87, 1891-92, and 1896-97.

Province.	1886-87				1891-92.				1896-97			
	Under Public Management.	Per Cent.	Aided.	Total.	Under Public Management.	Per Cent.	Aided.	Total.	Under Public Management.	Per Cent.	Aided.	Total.
Madras	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
	418,864	56.0	6,11,693	14,57,077	1,242,830	72.2	7,94,719	19,97,563	14,65,964	67.5	7,94,719	22,49,211
Bombay	17,65,484	83.8	1,01,279	21,06,743	21,39,337	83.0	4,40,813	26,00,200	24,47,072	82.7	5,12,664	29,59,656
Bengal	9,39,142	41.7	11,60,340	20,99,482	10,22,897	45.1	12,46,141	22,69,041	10,71,710	43.7	19,82,772	24,54,482
N.W.P. and Oudh	11,46,185	80.4	2,80,246	14,26,431	11,49,916	74.3	9,18,935	14,68,300	12,06,222	77.1	3,57,909	15,64,285
Punjab	7,58,016	92.3	1,62,616	9,20,631	8,61,166	81.2	1,71,451	10,35,617	9,08,659	79.9	2,29,275	11,56,934
Central Provinces	8,51,845	81.1	78,274	4,13,122	3,48,002	82.1	75,616	4,23,618	9,67,016	73.9	1,79,326	4,96,342
Burma	2,15,517	46.9	2,44,193	4,59,652	1,06,393	43.2	2,38,470	4,54,863	2,13,179	38.8	3,38,378	5,51,515
Assam	1,49,523	35.7	47,269	1,96,292	1,46,286	63.7	77,719	2,14,054	1,97,513	62.1	1,26,217	2,63,760
Coorg	19,104	89.0	2,371	21,475	17,562	90.8	1,789	19,342	21,251	97.2	625	21,871
Bihar	2,87,782	91.9	10,299	2,48,041	2,45,467	92.8	19,078	2,64,545	2,71,619	94.4	15,572	2,87,591
Total	63,80,664	68.2	29,63,282	93,48,946	73,79,865	68.6	33,67,278	1,07,47,143	81,10,275	68.5	38,75,372	1,19,85,647

21.—Average Cost of Each Pupil.

The three following tables give the average annual cost of educating each pupil in the several classes of institutions: first, (XXXIII.), for each of the three quinquennial years 1886-87, 1891-92, and 1896-97, according to sources of expenditure; secondly, (XXXIV.), for the two later years, according to management of institutions; and thirdly, (XXXV.), for 1896-97 only, according to Provinces:—

Table XXXIII.—Average Cost of educating each Pupil, 1886-87, 1891-92, and 1896-97.

Class of Institution.	1886-87.				1891-92.				1896-97.			
	Provincial Revenues.	Local and Municipal Funds.	Private Funds.	Total.	Provincial Revenues.	Local and Municipal Funds.	Private Funds.	Total.	Provincial Revenues.	Local and Municipal Funds.	Private Funds.	Total.
Colleges—Arts	Rs. 102.8	Rs. 2.5	Rs. 93.3	Rs. 198.6	Rs. 71.2	Rs. 2.5	Rs. 84.3	Rs. 162.0	Rs. 87.0	Rs. 2.5	Rs. 91.8	Rs. 180.3
Colleges—Professional	145.4	41.4	226.8	373.6	196.8	2.2	36.3	255.3	140.2	1.2	55.0	196.4
Secondary Schools	11	9	12.5	19.1	3.6	2.2	15.1	20.9	3.6	1.6	15.5	20.7
Primary Schools	2	11	1.6	14.4	5	1.3	1.8	7.6	5	1.4	1.5	7.9
Training Schools	5.3	2.3	19.3	26.9	80.8	30.6	20.1	130.9	87.1	20.3	21.7	129.1
Special Schools	79.4	1.4	28.8	109.6	36.9	5.0	27.2	69.1	37.7	6.3	23.8	67.8

Table XXXIV.—Average Cost of educating each Pupil according to Management of Institutions, 1891-92 and 1896-97.

Management.	1891-92.						1896-97.					
	Arts Colleges	Professional Colleges	Secondary Schools	Primary Schools	Training Schools	Other Special Schools	Arts Colleges	Professional Colleges	Secondary Schools	Primary Schools	Training Schools	Other Special Schools
Government	Rs. 211.9	Rs. 212.7	Rs. 12.6	Rs. 11.6	Rs. 120.7	Rs. 72.7	Rs. 269.2	Rs. 257.5	Rs. 37.4	Rs. 4.7	Rs. 101.2	Rs. 77.3
District Board	214.9	8.3	4.6	280.3	81.2				8.3	4.7	117.8	88.8
Municipal	101.1	19.9	6.4	53.3	29.1	146.6			19.6	8.7	20.3	49.9
Native States	135.2	7.3	4.3	197.2	50.0	273.2			31.5	3.1	219.1	115.4
Aided	161.0	57.6	24.0	8.8	120.5	74.0	184.3	62.5	24.0	3.1	114.7	53.1
Unaided	57.6	36.2	18.3	1.6	41.7	15.9	53.3	29.2	18.9	1.7	57.9	18.1
Total	162.0	255.3	21.6	3.6	130.9	65.1	160.3	196.4	21.7	3.4	131.1	63.7

Table XXXV.—Average Cost of educating each Pupil according to Provinces, 1896-97.

Province.	Arts Colleges	Professional Colleges	Secondary Schools	Primary Schools	Training Schools	Other Special Schools	Total.
Madras	Rs. 181.5	Rs. 237.4	Rs. 2.3	Rs. 3.4	Rs. 135.4	Rs. 78.5	Rs. 7.8
Bombay	212.8	135.0	38.1	3.9	207.3	171.6	10.0
Bengal	115.8	175.0	19.1	2.7	102.2	40.6	6.2
N.W.P. and Oudh	201.6	257.4	22.2	3.9	80.9	19.3	10.1
Punjab	126.2	330.7	18.3	1.9	173.1	61.2	11.6
Central Provinces	106.6	61.6	10.9	3.2	162.5	57.6	5.2
Burma	911.2	...	26.7	2.7	148.8	51.7	8.9
Assam	164.0	...	18.2	2.9	59.4	41.6	4.9
Coorg	...	...	27.1	1.3	112.9	...	8.8
Bihar...	...	...	18.8	5.5	140.7	121.4	7.4
Average	160.3	196.4	21.7	3.4	131.1	63.7	7.6
Average for 1891-92	162.0	255.3	21.0	3.6	130.9	65.1	7.6

Adding all institutions together, the general average cost for all India of educating each pupil (or, in other words, the Direct expenditure per pupil) works out at Rs. 7·6 for each of the two years, 1891-92 and 1896-97. For the latter year, the maximum was Rs. 11·6 in the Punjab, and the minimum Rs. 4·9 in Assam (where there are practically no schools for Europeans).

22.—Direct and Indirect Expenditure.

The following table (XXXVI.) gives the proportion that Direct expenditure bears to Indirect in each class of Public Funds, according to Provinces, for the two years 1891-92 and 1896-97. Direct expenditure, as has already been stated, means that which is directly applied to the maintenance of schools, as opposed to that which is devoted to inspection, building, &c.

Table XXXVI.—Proportionate Direct Expenditure from Public Funds, 1891-92 and 1896-97.

Province	1891-92			1896-97.		
	Pro- vincial Revenues.	Local Funds.	Muni- cipal Funds.	Pro- vincial Revenues.	Local Funds.	Muni- cipal Funds.
Madras	67·3	79·0	80·9	70·7	82·4	87·3
Bombay	74·2	91·7	94·4	77·4	87·0	89·2
Bengal	39·5	67·5	88·9	58·6	67·3	87·9
N.-W.P. and Oudh	74·0	67·3	89·3	77·6	71·3	90·4
Punjab	42·7	65·6	78·5	54·9	72·6	80·7
Central Provinces	56·6	83·2	92·0	57·9	85·0	89·5
Burma	—*	75·0	—†	49·5	92·7	94·6
Assam	37·0	91·5	96·1	37·6	90·6	86·8
Coorg	55·2	100·0	100·0	78·9	100·0	100·0
Berar	73·2	66·2	88·9	69·4	77·7	76·9
Average	62·0	74·3	85·0	65·7	76·9	87·4

* The separate figures are—For Upper Burma, 50·2; for Lower Burma, 45·3.
† Do do do, 70·5, do, 77·2.

It will be observed that an increased percentage of the total has been applied to "direct" purposes under each heading. The increase is largest under Provincial Revenues, though these naturally contribute the lowest proportion, owing to the heavy charge on them for direction, inspection, &c. The variations among the Provinces are remarkable. Bengal actually shows a decline under each heading. Assam devotes only 37·6 per cent. of its Provincial Revenues to "direct" purposes, as contrasted with 77 per cent. in both Bombay and the North-West. Bengal devotes only 67·3 per cent. of its Local Funds to "direct" purposes, as contrasted with 92·7 in Burma, and 87·0 in Bombay. Under Municipal Funds, the range of variation is less, from 80·7 per cent. in the Punjab to 94·6 in Burma.

23.—Local Fund Expenditure.

The following table (XXXVII.) gives in detail the distribution of Local Fund expenditure among different heads of charge, according to Provinces, for 1896-97, together with percentages:—

Table XXXVII.—Distribution of Local Fund Expenditure, 1896-97.

Province	Colleges.		Secondary Schools		Primary Schools		Special Schools		Indirect	
	Amount	Percentage	Amount	Percentage	Amount	Percentage	Amount	Percentage	Amount	Percentage
	Rs.		Rs.		Rs.		Rs.		Rs.	
Madras	90	0	43,707	4.4	6,27,518	71.8	49,940	5.7	1,53,982	17.6
Bombay	3,850	8	7,964	8	7,72,867	80.0	55,003	5.7	1,24,604	12.9
Bengal			2,22,865	19.0	5,51,119	47.0	14,814	1.5	3,63,613	32.7
N.W.P. and Oudh	4,540	3	3,49,191	25.2	6,78,060	41.8	55,001	4.0	3,96,822	28.7
Punjab	2,758	1	1,04,640	17.0	3,63,965	57.3	292	0	1,74,680	27.3
Central Provinces			38,413	17.8	1,45,154	67.2			32,800	15.0
Burma			18,664	12.9	1,14,567	79.8			10,480	7.3
Assam			24,203	13.5	1,55,004	74.1	6,352	2.0	19,608	9.4
Coorg										
Bihar					1,08,844	77.8			31,040	22.2
Total	13,238	2	8,16,685	14.2	34,06,898	59.3	1,81,402	3.2	13,27,721	23.1
Total for 1891-92	10,834	2	8,14,107	15.1	29,73,186	55.3	1,98,805	3.7	13,83,761	25.7

For all India, the proportion of Local Fund expenditure devoted to Colleges is only 2 per cent., the figure for 1891-92 being precisely the same. The proportion devoted to Secondary schools is 14.2 per cent., compared with 15.1 for the earlier year, the maximum being as high as 25.2 in the North-West, and the minimum as low as 8 in Bombay. The proportion devoted to Primary schools is 59.3 per cent., compared with 55.3, the maximum being 80.0 in Bombay and the minimum 41.8 in the North-West. The proportion devoted to Special schools is 3.2 per cent., as compared with 3.7. The proportion devoted to Indirect purposes is 23.1 per cent., as compared with 25.7, the maximum being 32.7 in Bengal and the minimum 7.3 in Burma.

24.—Municipal Fund Expenditure.

The following table (XXXVIII.) gives the same details for Municipal Fund expenditure:—

Table XXXVIII.—Distribution of Municipal Expenditure, 1896-97.

Province	Colleges		Secondary Schools		Primary Schools		Special Schools		Indirect.	
	Amount.	Percentage	Amount.	Percentage	Amount.	Percentage	Amount	Percentage	Amount	Percentage
	Rs.		Rs.		Rs.		Rs.		Rs.	
Madras	3,440	1.6	12,768	18.2	1,41,075	60.5	14,273	7.0	29,727	12.8
Bombay	10,825	2.6	37,383	8.3	3,10,406	73.0	22,029	5.2	46,553	10.9
Bengal			25,781	21.7	63,093	61.3	1,930	1.8	12,625	12.2
N.W.P. and Oudh			59,574	56.2	30,040	28.3	672	0	10,150	9.6
Punjab	7,682	2.3	1,90,323	56.5	68,300	20.3	5,909	1.7	66,532	19.2
Central Provinces			54,947	34.4	93,879	31.5	133	1	10,571	10.6
Burma	1,500	1.5	1,22,395	75.0	31,374	19.2	600	4	8,880	5.4
Assam			840	12.7	4,401	66.5	510	7.7	871	13.1
Coorg					3,780	100.0				
Bihar			341	1.8	13,930	75.2			4,265	23.0
Total	29,092	1.9	5,31,957	35.3	700,160	46.8	48,056	3.2	187,874	12.6
Total for 1891-92	28,263	2.0	5,34,480	37.9	6,01,374	42.6	35,099	2.5	2,10,611	15.0

For all India, the proportion of Municipal Fund expenditure devoted to Colleges is only 1.9 per cent., compared with 2.0 per cent. five years previously. The proportion devoted to Secondary schools has fallen from 37.9 to 35.5 per cent. For 1896-97 the highest percentages were 75 in Burma, and 56 in both the Punjab and the North-West, while the lowest percentages were 8.3 in Bombay, and only 1.8 in Bihar. The proportion devoted to Primary schools has risen correspondingly from 42.6 to 46.8 per cent.

Excluding Coorg, the highest percentages in 1896-97 were in Berar (75.2), Bombay (73.0), and Assam (66.5); while the lowest percentages were in the Punjab (20.3), and Burma (19.2). The proportion devoted to Special schools has risen from 2.5 to 3.2 per cent., the highest places being taken by Assam and Madras. The proportion devoted to Indirect purposes has fallen from 15.0 to 12.6 per cent., the highest place being taken by Berar (23.0), and the lowest by Burma (5.4).

25.—Expenditure from Fees.

The following table (XXXIX.) gives the details of expenditure from fees, according to Provinces, for 1896-97, together with percentages:—

Table XXXIX.—Expenditure from Fees, 1896-97.

Province	Arts Colleges, English.		Secondary Schools.		Primary Schools.		Special Schools.		Total	
	Amount.	Percentage	Amount.	Percentage	Amount.	Percentage	Amount.	Percentage	Amount.	Percentage
Madras	Rs. 1,87,453	30	Rs. 9,09,100	45	Rs. 3,43,439	26	Rs. 24,828	5	Rs. 20,22,226	30
Bombay	98,009	27	8,39,588	45	4,07,398	12	17,413	5	16,02,178	21
Bengal	3,10,506	42	22,70,680	56	17,60,102	55	72,607	24	48,61,341	44
N. W. P. and Oudh	72,081	21	4,58,854	35	60,051	8	8,328	2	7,66,235	21
Punjab	59,353	45	4,76,852	43	65,862	12	10,272	6	7,98,590	26
Central Provinces	10,370	21	6,144	22	51,198	15	—	—	1,28,357	12
Burma	4,906	6	2,11,390	37	11,611	8	—	—	2,42,860	19
Assam	600	16	23,007	47	30,083	15	4,728	19	1,30,534	20
Coorg	—	—	6,466	41	3,250	21	—	—	9,716	23
Berar	—	—	20,833	26	26,777	10	—	—	48,696	11
Total	7,42,749	32	53,49,016	48	29,72,271	27	1,48,940	8	1,06,10,933	30
Total for 1891-92	6,31,493	32	45,24,194	46	27,91,145	29	1,22,072	7	88,54,750	29
Percentage of Increase, 1896-97 compared with 1891-92	16		18		6		22		20	

For all India, the proportion that fees contribute to the total expenditure is 30 per cent., as compared with 29 per cent. in 1891-92. During the five years the rate of increase was 16 per cent. in both English Arts colleges and Secondary schools, 6 in Primary schools, and 22 in Special schools. In English Arts colleges, the proportion of expenditure contributed by fees was 32 per cent. in both years, the highest place being taken by the Punjab (48), and Bengal (42); and the lowest place by Assam (16), and Burma (6). In Secondary schools the proportion has risen from 16 to 48 per cent.; Bengal (56), and Madras and Bombay (45 each), stand at the top; Berar (26) and the Central Provinces (22) at the bottom. In Primary schools, the proportion has fallen from 29 to 27 per cent. Here Bengal has a proportion (55 per cent.) more than double that of any other Province. Madras follows with 26 per cent., while at the other end of the list are the North-West and Burma, with only 8 per cent. each. In Special schools, the proportion has risen from 7 to 8 per cent. Bengal again comes first with 24 per cent., followed by Assam with 19. If we take the totals for each Province, it will be seen that Bengal provides nearly half the fees for all India. The order at the top of the list is—Bengal (44 per cent.), Madras (30), the Punjab (26); and the order at the bottom—Burma (19), the Central Provinces (12), and Berar (11). In Burma the tradition is deeply rooted that all instruction ought to be gratuitous, and the Central Provinces are very poor; but there seems no sufficient reason for the low place taken by Berar, assuming that the returns are correct.

26.—Expenditure on Scholarships

The table on the following page (XL.) classifies the expenditure on scholarships in each Province according to institutions and sources, for the two years 1891-92 and 1896-97.

Table XL.—Expenditure on Scholarships according to Institutions and Sources, 1891-92 and 1896-97.

Province	1891-92										1896-97.									
	Institution					Source.					Institution					Source				
	Arts Colleges	Pro- fessional Colleges	Secondary Schools	Primary Schools	Special Schools	Public Funds.	Private Funds	Percentage of total Ex- penditure.			Arts Colleges	Pro- fessional Colleges	Secondary Schools.	Primary Schools	Special Schools	Public Funds	Private Funds.	Percentage of total Ex- penditure.		
	Rs	Rs.	Rs.	Rs.	Rs.	Rs	Rs.				Rs	Rs	Rs	Rs	Rs	Rs	Rs			
Madras	70,172	6,223	5,473	654	29,683	49,692	23,545	1.23			21,894	6,487	17,129	521	28,922	53,655	33,390	1.15		
Bombay	21,218	10,618	34,128	19,045	19,384	42,244	70,189	1.60			25,760	9,960	49,382	18,556	25,600	62,889	66,822	1.75		
Bengal	80,692	23,970	80,933	14,749	9,406	1,91,121	23,979	2.29			94,945	17,616	83,085	19,016	12,580	1,97,023	29,970	2.07		
N.W.P. and Oudh	31,538	..	47,624	9,629	11,509	59,545	35,946	2.80			31,858	..	40,633	635	11,423	46,899	40,650	2.41		
Punjab	20,796	11,350	68,945	13,879	24,130	1,94,427	14,053	5.21			26,335	12,584	78,852	19,219	24,507	1,35,442	20,035	5.00		
Central Provinces	3,668	1,738	19,368	3,838	1,789	27,434	2,246	3.49			4,384	280	19,496	3,780	2,080	24,577	5,333	2.84		
Burma	4,432	640	10,028	1,906	9,724	26,120	981	2.31			4,725	1,360	5,471	1,837	11,273	26,306	1,94			
Assam	16,104	2,904	19,785	1,648	..	39,460	984	7.81			20,874	1,360	24,608	4,021	4,268	50,619	3,910	8.38		
Coorg	1,675	545	294	..	..	1,530	984	6.12			1,536	900	..	60	..	1,375	1,120	6.07		
Barar	1,475	240	7,509	..	..	9,024	1,900	1.90			1,880	..	7,393	160	..	9,423	..	2.07		
Total	2,17,610	63,028	2,93,687	52,918	99,625	5,71,067	1,56,001	2.40			2,36,182	49,137	3,95,270	63,789	1,23,360	6,06,608	1,91,130	2.26		
Percentage of Increase or Decrease, 1896-97 com- pared with 1891-92 . . . . .	..	..	..	..	..	..	..	..			+9	-22	+11	+21	+24	+6	+23	..		
1891-92 compared with 1896-97	+4	+21	+13	+8	+72	+13	+25	..			..	..	..	..	..	..	..	..

proportion, though it has dropped from 84 to 78 per cent. Madras has raised its proportion from 6 to 22 per cent., which is still the lowest figure for any of the large Provinces. The Director states in his Report that a more liberal scheme of scholarships, framed in deference to the wishes of the Government of India, took effect from 1st January, 1896; and that the marked increase under Secondary schools is due to this new scheme. The Central Provinces, also, have raised their proportion from 13 to 65 per cent. On the other hand, the proportion has dropped in Burma from 12 to 22 per cent., and in the North-West from 52 to 46 per cent. Bombay, Bengal, and the Punjab each show a small increase, but the actual proportion is much highest in the Punjab.

The proportion devoted to Primary schools has also remained constant at about 8 per cent., but here, too, there are great variations among the Provinces. Burma still stands first, though its actual proportion has fallen from 31 to 15 per cent. Next comes Bombay, where the proportion has risen from 9 to 11 per cent. In the Punjab, the proportion has risen from 2 to 8 per cent., and in Bengal from 5 per cent. to the same figure. At the other end of the scale are Madras and the North-West, each with only 1 per cent., the former having fallen from 5 per cent. and the latter from 7 per cent.

The proportion devoted to Special schools has risen from 9 to 15 per cent. In Burma alone the rise has been from 9 to 11 per cent., the greater part belonging to schools for surveying. The next highest proportion is in Madras (38 per cent.), but the rate of advance has been greater in Bombay (from 10 to 20 per cent.): in both these Provinces Technical education is actively encouraged. In the Central Provinces, the proportion has fallen from 22 to 7 per cent. Bengal, though still at the bottom, shows a rise in proportion from 1 to 5 per cent.

27.—Statistics for Native States.

The table on the following page (XII.) separates the statistics of education in Native States, as regards both institutions and expenditure, for 1891-92 and 1896-97. As explained in Chapter I., only those Native States are included which furnish returns to the several Provincial Departments. By far the largest number are in Bombay, which, in 1896-97, had 153,798 pupils out of the total of 169,271. Almost all the remainder are in the Central Provinces, where the number of pupils nearly doubled in the five years, increasing from 5,861 to 11,839. The State of Sandur, in Madras, has furnished returns since 1893 for one Middle English Secondary school, with 80 pupils, which is apparently supported from fees, endowments, &c., without any grant from State Revenues. The State of Manipur, in Assam, first appeared on the returns in 1895-96; it now shows 8 Primary schools, with 554 pupils, entirely maintained out of State Revenues.

During the last five years the number of institutions has increased by 21 per cent., and the number of pupils by 26 per cent., indicating the usual improvement in the average strength of schools. The total expenditure has increased by 29 per cent., grants from State Revenues alone having increased by 33 per cent., and fees by 29 per cent. The proportion of the total expenditure derived from State Revenues is no less than 76 per cent., having risen from 73. The two Arts colleges in Bombay, at Kolhapur in the Southern Mahratta country and Bhavnagar in Kathiwar, are dependent on State Revenues for 88 per cent of their expenditure. In Secondary schools the proportion falls to about 50 per cent., but in Primary schools it rises again to 78. The large proportion of State Revenues devoted to schools for girls, and also to Industrial schools, is noteworthy.

The Punjab Report gives some educational statistics for the Native States in that Province. The total number of pupils in all institutions for 1896-97 is returned at 22,097, of whom 1,198 were girls. There are three Arts colleges—in Patiala, Bishawalpur, and Kapurthala—with 113 students, of whom 52 are in the Oriental department; 13 Secondary schools, with 6,029 pupils; 171 Primary schools, with 6,766 pupils; and 6 Special schools with 139 pupils. Of Private institutions, 117 are classed as advanced, with 1,290 pupils, and 680 as elementary, with 7,690 pupils. As compared with 1891-92, the total number of boys under instruction has increased by 9 per cent., and the number of girls by 6 per cent.

While the expenditure on scholarships has increased in five years by Rs.70,670, the proportion that it bears to the total expenditure on education has fallen from 2.40 to 2.26 per cent. The only Provinces that show an increase in this percentage are Bombay, Assam, Coorg, and Berar. In the case of the last three, the reason is that they have to maintain scholars at outside colleges. Madras remains at the bottom of the list, with a proportion of only 1.15 per cent.

The actual increase in the amount allotted to scholarships is at the rate of 10 per cent., compared with 16 per cent. in the preceding quinquennium. The amount provided from Public Funds has increased at the rate of 6 per cent., compared with 13 per cent., while the amount provided from Private Funds has increased by 23 per cent., compared with 25 per cent. In each case there has been a decline in the rate of increase. Under Arts colleges, the increase has been 9 per cent., compared with 40 per cent. Under Professional colleges there has been an actual decrease of 22 per cent., compared with an increase of 21 per cent.; but in explanation it may fairly be urged that law students do not stand in need of artificial stimulation. Under Secondary schools there has been an increase of 11 per cent., compared with 13; under Primary schools there has been an increase of 24 per cent., compared with 8, but the total amount is still only Rs. 63,789; under Special schools the increase has been 24 per cent., compared with 72, showing the encouragement that has been given to Technical instruction.

The following table (XLI.) gives the proportion of expenditure on scholarships in each of the different classes of institutions, according to Province, for the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table XLI.—Proportion of Expenditure on Scholarships in Chief Classes of Institutions, 1886-87, 1891-92, and 1896-97.

Province.	1886-87.					1891-92.					1896-97				
	Arts Colleges.	Professional Colleges.	Secondary Schools.	Primary Schools.	Special Schools.	Arts Colleges.	Professional Colleges.	Secondary Schools.	Primary Schools.	Special Schools.	Arts Colleges.	Professional Colleges.	Secondary Schools.	Primary Schools.	Special Schools.
Madras	54	2	4	5	33	42	9	7	1	41	31	8	22	1	38
Bombay	27	18	36	9	10	22	11	34	13	26	20	8	38	14	29
Bengal	47	12	35	7	1	40	14	37	11	12	42	8	37	8	5
N.W.P. and Oudh	24	2	52	7	15	73	7	71	4	2	36	1	16	1	17
Punjab	22	7	50	12	19	15	8	50	10	17	17	8	51	8	16
Central Provinces	30	1	43	11	22	12	5	64	13	6	15	1	65	12	7
Burma	8	7	42	31	9	17	2	39	11	37	19	1	22	15	44
Assam	43	4	47	6	..	40	4	49	4	..	38	3	44	7	8
Coorg	42	14	4	..	..	66	22	12	..	..	62	36	..	..	..
Berar	15	..	84	..	1	16	3	81	..	..	20	..	78	2	..
Average	34	8	41	8	9	30	9	40	7	14	30	6	41	8	15

The proportion of expenditure on scholarships devoted to Arts colleges has fallen in the ten years from 54 to 30 per cent., entirely in the earlier period. In the case of Madras the drop has been from 54 to 31 per cent., and in the Central Provinces from 35 to 15 per cent.; but in the North-West there has been an actual increase from 24 to 36 per cent., and in Burma from 8 to 19 per cent. Excluding Coorg, Bengal continues to show the highest proportion (42), while the Punjab and the Central Provinces have now both fallen below Burma.

The proportion devoted to Professional colleges has fallen from 8 to 6 per cent., despite a rise in the earlier period. The North-West gives no scholarships to this class of institutions, and possesses no Medical college of its own. Madras, Bombay, Bengal, and the Punjab each now allot the same proportion (8 per cent.), showing a rise in Madras and a fall in Bombay and Bengal. The very high proportion in Coorg (36 per cent.), represents a total of Rs. 900, divided among four medical students, two agricultural, and one technical student in Madras colleges.

The proportion devoted to Secondary schools has remained constant at about 41 per cent., despite great variations in the several Provinces. Coorg gives no scholarships to this class of institution. Berar continues to show the highest

proportion, though it has dropped from 84 to 78 per cent. Madras has raised its proportion from 6 to 22 per cent., which is still the lowest figure for any of the large Provinces. The Director states in his Report that a more liberal scheme of scholarships, framed in deference to the wishes of the Government of India, took effect from 1st January, 1896; and that the marked increase under Secondary schools is due to this new scheme. The Central Provinces, also, have raised their proportion from 43 to 65 per cent. On the other hand, the proportion has dropped in Burma from 42 to 22 per cent., and in the North-West from 52 to 46 per cent. Bombay, Bengal, and the Punjab each show a small increase, but the actual proportion is much highest in the Punjab.

The proportion devoted to Primary schools has also remained constant at about 8 per cent., but here, too, there are great variations among the Provinces. Burma still stands first, though its actual proportion has fallen from 34 to 15 per cent. Next comes Bombay, where the proportion has risen from 9 to 14 per cent. In the Punjab, the proportion has risen from 2 to 8 per cent., and in Bengal from 5 per cent. to the same figure. At the other end of the scale are Madras and the North-West, each with only 1 per cent., the former having fallen from 5 per cent. and the latter from 7 per cent.

The proportion devoted to Special schools has risen from 9 to 15 per cent. In Burma alone the rise has been from 9 to 44 per cent., the greater part belonging to schools for surveying. The next highest proportion is in Madras (38 per cent.), but the rate of advance has been greater in Bombay (from 10 to 20 per cent.): in both these Provinces Technical education is actively encouraged. In the Central Provinces, the proportion has fallen from 22 to 7 per cent. Bengal, though still at the bottom, shows a rise in proportion from 1 to 5 per cent.

27.—Statistics for Native States.

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The Punjab Report gives some educational statistics for the Native States in that Province. The total number of pupils in all institutions for 1896-97 is returned at 22,097, of whom 1,198 were girls. There are three Arts colleges—in Patiala, Bahawalpur, and Kapurthala—with 113 students, of whom 52 are in the Oriental department; 43 Secondary schools, with 6,099 pupils; 171 Primary schools, with 6,766 pupils; and 6 Special schools with 139 pupils. Of Private institutions, 117 are classed as advanced, with 1,290 pupils, and 680 as elementary, with 7,690 pupils. As compared with 1891-92, the total number of boys under instruction has increased by 9 per cent., and the number of girls by 6 per cent.

Table VII.—General Statistics of Education in Native States, 1891-92 and 1896-97

1891-92.														1896-97.			
Class of Institution	Institutions.			Expenditure.			Percentage from State Revenue	Institutions.			Expenditure.			Percentage from State Revenue			
	Number	Pupils.	State Revenue.	Fees.	Total.	Number		Pupils	State Revenue	Fees.	Total.						
Arts Colleges—English	2	80	Rs. 24,726	Rs. 3,480	Rs. 32,200	80	2	218	Rs. 38,833	Rs. 5,148	Rs. 43,981	88					
High Schools	12	2,817	80,338	70,948	1,71,816	47	16	4,305	99,030	91,666	1,90,807	50					
English Middle Schools	67	3,617	56,519	20,571	86,050	66	97	5,878	80,680	36,530	1,28,147	63					
Vernacular Middle Schools	8	806	2,371	112	5,508	42	13	1,572	3,514	266	7,059	46					
English Middle Schools for Girls	1	23	2,822	991	3,116	91	1	22	5,085	259	5,344	95					
Primary Schools	1,970	115,611	4,71,167	61,027	5,02,359	71	2,373	112,307	5,32,878	72,119	6,80,158	78					
Primary Schools for Girls	181	11,468	52,474	13	58,840	89	220	14,273	70,221	...	84,227	94					
Training Schools for Masters	2	85	12,754	59	12,813	99	2	73	12,932	159	13,100	99					
Training Schools for Mistresses	2	21	7,190	...	7,889	95	2	30	10,320	...	10,320	100					
Industrial Schools	3	166	7,385	...	8,248	90	4	271	27,006	...	27,006	100					
Other Schools	...	11	...	...	...	...	1	12	...	...	...	...	
Total	2,248	134,860	7,31,584	1,60,576	9,07,003	73	2,731	169,271	9,70,064	2,06,147	12,84,602	76					
Percentage of Increase, 1896-97 compared with 1891-92	..	...	...	...	...	...	21	26	33	29	29	...

CHAPTER III.

CONTROLLING AGENCIES.

28.—Scope of Chapter.

This chapter deals (1) with the Departments of Public Instruction in each Province, which are responsible, not only for direction and inspection, but also for the actual management of a large proportion of the schools, and (2) with other controlling agencies, such as District and Municipal Boards, which exercise varying degrees of authority in the different Provinces. No attempt will be made to explain the several Provincial systems. For this, reference must be made to Sir Alfred Croft's Report of 1886, which described very fully the nature and extent of the educational powers transferred to District and Municipal Boards, in accordance with the recommendations of the Education Commission. All that need be done here is to summarise the information on these subjects contained in the Reports of the Directors, thus showing the more important changes that have taken place during the quinquennium. But it must be premised that this information is in no case very full, and sometimes extremely meagre.

29.—Reorganisation of the Education Department.

The most important change during the quinquennium is the reorganisation of the Education Department, in accordance with the recommendation of the Public Service Commission. This was effected by a Resolution of the Government of India, dated 23rd July, 1896, but it does not appear whether it came into actual operation in every Province before the close of the official year. The new scheme does not extend to Burma or Berar, and applies only in a minor degree to Assam and Coorg. Its general result is to abolish for the future what is termed the Graded Service, and to divide the Education Department, as the Judicial and Executive Services have already been divided, into (1) the superior, and (2) the subordinate service. The former is again sub-divided into (a) the Indian Educational Service, including all posts to be filled by persons appointed in England, and (b) the Indian Provincial Service, including all posts to be filled by recruitment in India. In view of the far-reaching nature of the changes that will follow from the new scheme, copious extracts are here quoted from the Resolution :—

"The recommendations of the Public Service Commission regarding the Education Department . . . were that :—

- (1.) The graded lists of the superior branch should be abolished, due regard being had to the interests of existing incumbents
- (2.) Recruitment should be made in England only for :—
 - (a.) Principalships of colleges.
 - (b.) Professorships in those branches of knowledge in which the European standard of advancement has not been attained in India, and
 - (c.) A smaller number of Inspectorships than at present.
- (3.) Recruitment of Professors should ordinarily be of specialists, and, when practicable, for a term of years, with power of re-appointment.
- (4.) The remuneration of officers recruited in England should be fixed with reference to the attainments required and the duties to be performed in each case.
- (5.) All educational appointments, other than those in the graded lists of the superior branch, should be filled up locally by the existing mode of recruitment on the principles recommended in the Report as to conditions of service for the general Provincial Service.
- (6.) There should be in each Presidency, and in the larger Provinces, at least one college with a staff of Professors capable of teaching up to the highest European standards, under a European Principal, and the same object should be kept in view in smaller colleges as far as practicable; and
- (7.) The inspection of schools and colleges should be carried on by an agency entirely separate from the teaching staff and recruited from a different source, recruitment being more largely made than heretofore in India.

"In paragraphs . . . of the Despatch of 25th March, 1891, . . . which were intended to place before the Secretary of State for his opinion a general indication of

undertakes it. Of the Inspectorships he thought that at least one-half might be transferred to the Provincial branch of the service at an early date. His Lordship did not look with favour on the appointment of Professors to officiate as Inspectors, though he admitted that a permanent transfer from the former office to the latter might sometimes be in the public interest. He suggested, also, that the position of headmasters recruited in England, which had never been satisfactorily defined, was of sufficient importance to merit attention in the future organisation of the Department. His Lordship observed, in conclusion, that any conditions of continued service after the term of probation which might be finally sanctioned would be extended to those gentlemen who, while the future position of educational officers was under discussion, were engaged as ungraded officers for five years only, with no furlough or pension advantages.

"The Secretary of State's Despatch was circulated in the spring of 1892 for opinion to Local Governments and Administrations, and they were at the same time asked to submit detailed schemes for the re-organisation of the Superior Educational Service on the lines marked out in His Lordship's Despatch. Having considered the replies of Local Governments and Administrations, the Government of India, in their letters of 22nd August, 1893, communicated to Local Governments and Administrations the decision they had arrived at on many of the points under discussion, and in calling for the proposition-statements requisite to display the financial effect of the reorganisation requested a further expression of opinion on some questions which remained unsettled. One of these was the question, which had been raised by the Secretary of State, whether any increase of pay should be given to officers recruited in England after they have attained the maximum of Rs. 1,000 a month. The Government of India were inclined to favour a modification of a proposal made by the Government of Bombay, and made a suggestion that an officer of 15 years' approved service whose total salary did not exceed Rs. 1,000 should be given a special allowance of Rs. 100 a month. It was at first intended that an officer not considered worthy of that special allowance should be required to retire, but that proposal has since been dropped. Another question referred to Local Governments . . . related to the pay to be given to members of the Provincial Service when acting in temporary vacancies in posts ordinarily filled by members of the Educational Services recruited in England. The last of the replies to the . . . letters of 22nd August 1893, was received in March 1894; but it was not till August 1895 that the Government of India received the final reply of the Government of Bengal upon certain questions which it was found necessary to further discuss with that Government before a complete scheme could be placed before the Secretary of State. The scheme was finally placed before His Lordship in December 1895, and the general features of the organisation, as approved by him, are set forth below.

"It must be observed, in the first place, that the reorganisation will affect only the Educational Department in Madras, Bombay, Bengal, the North-West Provinces and Oudh, the Punjab, and the Central Provinces. In Burma there are in the service of Government no Principals or Professors of colleges, and the Chief Commissioner's view has been accepted that the Province is not ready for the constitution of a Provincial Educational Service. It has also been decided that the Inspectorships of schools in Burma must be filled by recruitment in England, and that they should be filled in future on conditions similar to those on which officers will be recruited for the Indian Educational Service generally. There is, therefore, no proposal for a general reorganisation of the service in Burma. In Assam, the Director of Public Instruction will be the only officer recruited in England, and he will be recruited for on the Bengal establishment. There will be no Provincial Service in Assam, since all the educational officers except the Director will be in the Subordinate Service. The Inspector of Schools for Coorg belongs to the Madras Educational Department, and the question of the recruitment and pay of future incumbents of the post of headmaster of the Mercara Central School need not be considered until the time comes for the appointment of the next officer. The opinion of the Resident at Hyderabad that the Educational Department in Berar may with advantage be left upon its present footing, has been accepted by the Government of India.

"In accordance with the principles which have been adopted for the judicial and executive services and some other Departments, the Educational Department will in future be broadly divided into (A) the Superior Service, and (B) the Subordinate Service. The former will consist of two branches, one including all posts to be filled by persons appointed in England, which will be called 'The Indian Educational Service'; and the other including all posts to be filled by recruitment in India, which will be known as 'the Provincial Educational Service' (of Madras, Bombay, Bengal, and so forth). The words 'appointed in England' may be added after 'The Indian Educational Service' whenever particular differentiation is needed.

"The principles upon which appointments recruited for in India are to be classed in the Provincial or in the Subordinate Service are :—

- (1) That the line between the two services shall be drawn rather according to the nature of the office held than according to pay,
- (2) That generally Professors, Inspectors, and Joint and Assistant Inspectors are to be included in the Provincial Service, and Deputy-inspectors, headmasters of District schools, and officers of lower rank in the Subordinate Service;
- (3) As regards other offices, that those carrying less pay than Rs. 200 a month should not, except for very special reasons, be placed in the Provincial Service; and that, on the other hand, offices on higher pay than Rs. 200 (such as the senior Deputy-inspectorships in Bengal) may, at the discretion of the Local Government, be classed in the Subordinate Service.

for the pay of Rs 500 rising to Rs. 1,000, which will be reserved for Professors, Inspectors, and Principals.

"Although the position and prospects of officers of the Indian Service will, under the reorganisation of the Department, be considerably improved in the earlier years of their service, it appeared to the Government of India to be undesirable and likely to create discontent in the Department, that a large proportion of its members should attain, after ten years service, to the highest pay open to them. It has accordingly been decided to give a special allowance of Rs 100 a month after fifteen years' service to officers whose total salary does not exceed Rs 1,000, and who are considered by the Local Government to merit this increase of pay

"The plan suggested by the Secretary of State in 1892 of attaching personal allowances to the office of Principal and senior Inspector of schools has been adopted. There will be two grades of allowances of Rs. 250-50-500 and Rs 200-10-250 a month respectively, so as to correspond to some extent with the higher rates of pay in the graded list which will be supplanted by the new system. The allowances will be strictly personal within the meaning of the Civil Service Regulations, i.e., they will be held continuously by officers whether on duty or on leave * * * and will not be given to those who act for them during their absence.

* * * * *

"In connexion with the suggestion made by Lord Cross, that at least one-half of the Inspectorships should at an early date be transferred to the Provincial branch of the Educational Service, the following distribution of Inspectorships between the Indian and Provincial Services in each Province has been decided on.—

Madras.—Two Inspectors to be recruited in England and two in India

Bombay.—Three Inspectors to be recruited in England and two in India. It is not possible to transfer more than one Inspectorship to the Provincial list, as two of the Inspectors inspect the large European or Indo-European schools in the presidency town and in Poona for boys and girls, for which institutions it is essential, in view of the curriculum and other circumstances, that there should be European supervision, and the special circumstances of Sind require that there should be a European Inspector for it.

Bengal.—Four Inspectors (including the Inspector of European schools) to be recruited in England, and four Inspectors (one being a Joint Inspector for Orissa) to be recruited in India.

N.-W. Provinces and Oudh.—Three Inspectors to be recruited in England and two in India.

Punjab.—Three Inspectors to be recruited in England and two in India. A third Inspectorship will be transferred to the Provincial Service as soon as there is a prospect of securing a sufficiency of Native gentlemen of the Province with the necessary qualifications. This cannot be done at present, with due regard to the full efficiency of the service.

"As observed above, the Secretary of State expressed, in 1892, his doubts whether Professors should be appointed to act as Inspectors, though he was of opinion that the permanent transfer of an officer from a Professorship to an Inspectorship might sometimes be in the public interest. It has since been decided, however, to allow full discretion in this matter to Local Governments and Administrations, on the ground that they are in the best position to judge when such transfers are desirable or necessary.

"It was observed in the Secretary of State's despatch of 28th Jan, 1892, that the position of headmasters recruited in England had never been very satisfactorily defined, but that it was of sufficient importance to merit attention in any future reorganisation. Headmasters recruited in England are at present found only in the Bombay Educational Service; and it has been decided that three headmasterships in that service should be recruited for in England, that a pay of Rs 500-50-750 a month should be assigned to each, and that the holders of them should be eligible for vacancies among the Inspectorships reserved for the Indian service. One more headmastership will also be recruited for in England, namely, the headmastership of the Central Model School in the Punjab, but this will be a special appointment carrying a salary of Rs 400 a month.

"All officers appointed in England will be eligible for the more favourable leave rules contained in Chapter XIII. of the Civil Service Regulations. Their pensions will be regulated by the ordinary Superior Service Pension Rules * * * Directors of Public Instruction will * * * be eligible for an additional pension of Rs 1,000 a year, provided that they have rendered not less than three years of effective service in the appointment, and provided, also, that in each case during such service they have shown such special energy and efficiency as may be considered deserving of the concession. The probationary service of officers whose services have been continued beyond the probationary period, as well as the previous service of those who have been engaged, in the first instance, on temporary contracts without leave or pension advantages, but have been subsequently confirmed, will reckon towards leave and pension as well as towards increments under the new scheme.

"It has been decided that no officer now in the Graded Service should suffer by the reorganisation of the Department. Every European officer, therefore, who has been permanently appointed to the graded list will be given the option of coming under the

"The Government of Bombay recommended that Deputy-inspectors of schools and headmasters of High (i.e., *zila*, or District) schools in that Presidency should be placed in the Provincial Service; but the Government of India have come to the conclusion that, in accordance with the principles stated above, it is necessary that they should be placed in the Subordinate Service, as in other Provinces. The duties of a Deputy-inspector in Bombay or in Bengal are confined to a single District, and the status of such an officer is not comparable, for instance, with that of Assistant and Joint Inspectors in Bengal, whose jurisdiction extends over several Districts, and is really coterminous with the jurisdiction of the Commissioner of a Division, and who have properly been classed as Provincial officers. Similarly, headmasters of High schools in Bombay are neither better paid, nor of better social or educational status, than headmasters of *zila* schools in Bengal who belong to the Subordinate Service. While, however, the Government of India have not been able to accept in its entirety the view of the Government of Bombay as to the classification of headmasterships of High schools, they have agreed to the inclusion in the Provincial Service of the headmasters of certain collegiate schools in Bombay—namely, the Elphinstone, Poona, Ahmedabad, and Karachi High schools. The view of the Government of Madras has been accepted, that in that Presidency the Provincial Service may be organised by grades on the basis of pay, since in the result the line between the Provincial and Subordinate Services is much the same as that drawn elsewhere. In the North-West Provinces and Oudh, four headmasterships of District schools on Rs. 400 a month and two on Rs. 350 a month have been classed in the Provincial Service, on the understanding that the schools, to which these officers are appointed, are of the collegiate class. The Government of the Punjab recommended that the registrar of the Educational Department in that Province should be included in the Provincial Service; but the status of this officer did not, in the opinion of the Government of India, justify his retention on this list, and he has been entered in the Subordinate Service.

"In other respects, the several Provincial schemes adhere generally to the principles enunciated above; but in Bengal and the Punjab the inclusion in the Provincial Service of the grade of Rs. 150 has been permitted, as it was represented that efficient men can be obtained on that salary. The maximum salary is, however, everywhere the same, namely, Rs. 700 a month. On the repeated recommendation of the Government of Bengal, a certain number of Deputy Inspectors, masters, &c., at present in Government employ have been included in the Bengal Provincial Service on personal grounds, on the understanding that the concession will not extend to their successors in office.

"... Except in the Central Provinces, the post of Director of Public Instruction has been excluded from the list of appointments in the Superior Educational Service. This omission has been made in accordance with the decision of the Secretary of State, communicated in his despatch of 12th March [1895]. His Lordship observed—

"In . . . paragraph of your letter, it is stated that Local Governments and Administrations have been informed that the omission from the list of educational appointments of the office of Director of Public Instruction should not interfere with the principle that, *ceteris paribus*, it is to be given to a member of the Educational Service. I am aware that this principle is founded on a Despatch of the Secretary of State dated so long ago as 7th April, 1859. I have, nevertheless, considerable doubt whether it is expedient now to reaffirm it, or to renew any pledges that might be understood as establishing a right of priority in favour of the Department. The office of Director of Public Instruction is one of very great importance, and demands in the holder of it not only attainments of a high order, but considerable administrative capacity. The questions that are raised are often of great public interest. The Director controls a Department in intimate relation with Municipal Councils and District Boards, and he has to deal with the managers of numerous Aided colleges and schools, as well as with the teachers employed in the Government institutions under his supervision. A very important part of his work is to watch and stimulate the progress of Primary instruction—a matter in which he has to enlist the co-operation of the District officers throughout the Province in which he is employed. In many of the Provinces the Departmental staff is far too small to afford any guarantee for the presence among its members of an officer thoroughly qualified for these important administrative functions. On full consideration of the past history of the Department, I have arrived at the conclusion that the Local Governments and Administrations should be allowed a free hand in the selection of a Director, and should not be fettered by any rule or instruction purporting to give a preferential claim to any officer of any particular Department."

"The scale of pay for officers of the Indian Educational Service will be that proposed by Viscount Cross, namely:—

- (a.) During the probationary period of five years, Rs. 500–50–700 a month; it being open to the Secretary of State to offer a fixed pay of Rs. 600, or even Rs. 700, in special cases, when the services of a competent officer cannot otherwise be secured;
- (b.) In the second period, Rs. 750–50–1,000, the maximum being attained at the end of ten years from first appointment.

"This will be the general rule, but in certain exceptional cases it may be necessary to appoint persons with special qualifications on higher rates of pay. There are also several appointments which have been included in the Indian Educational Service list, because they will have to be recruited for in England as a rule; but these appointments will carry special salaries, and the holders of them will not, as a matter of course, be eligible

for the pay of Rs 500 rising to Rs. 1,000, which will be reserved for Professors, Inspectors, and Principals.

"Although the position and prospects of officers of the Indian Service will, under the reorganisation of the Department, be considerably improved in the earlier years of their service, it appeared to the Government of India to be undesirable and likely to create discontent in the Department, that a large proportion of its members should attain, after ten years service, to the highest pay open to them. It has accordingly been decided to give a special allowance of Rs 100 a month after fifteen years' service to officers whose total salary does not exceed Rs 1,000, and who are considered by the Local Government to merit this increase of pay

"The plan suggested by the Secretary of State in 1892 of attaching personal allowances to the office of Principal and senior Inspector of schools has been adopted. There will be two grades of allowances of Rs 250-50-500 and Rs 200-10-250 a month respectively, so as to correspond to some extent with the higher rates of pay in the graded list which will be supplanted by the new system. The allowances will be strictly personal within the meaning of the Civil Service Regulations, *i.e.*, they will be held continuously by officers whether on duty or on leave * * * and will not be given to those who act for them during their absence.

* * * * *

"In connexion with the suggestion made by Lord Cross, that at least one-half of the Inspectorships should at an early date be transferred to the Provincial branch of the Educational Service, the following distribution of Inspectorships between the Indian and Provincial Services in each Province has been decided on —

Madras—Two Inspectors to be recruited in England and two in India.

Bombay.—Three Inspectors to be recruited in England and two in India. It is not possible to transfer more than one Inspectorship to the Provincial list, as two of the Inspectors inspect the large European or Indo-European schools in the presidency town and in Poona for boys and girls, for which institutions it is essential, in view of the curriculum and other circumstances, that there should be European supervision, and the special circumstances of Sind require that there should be a European Inspector for it.

Bengal—Four Inspectors (including the Inspector of European schools) to be recruited in England, and four Inspectors (one being a Joint Inspector for Oriss) to be recruited in India.

N-W. Provinces and Oudh.—Three Inspectors to be recruited in England and two in India.

Punjab—Three Inspectors to be recruited in England and two in India. A third Inspectorship will be transferred to the Provincial Service as soon as there is a prospect of securing a sufficiency of Native gentlemen of the Province with the necessary qualifications. This cannot be done at present, with due regard to the full efficiency of the service.

"As observed above, the Secretary of State expressed, in 1892, his doubts whether Professors should be appointed to act as Inspectors, though he was of opinion that the permanent transfer of an officer from a Professorship to an Inspectorship might sometimes be in the public interest. It has since been decided, however, to allow full discretion in this matter to Local Governments and Administrations, on the ground that they are in the best position to judge when such transfers are desirable or necessary.

"It was observed in the Secretary of State's despatch of 28th Jan., 1892, that the position of headmasters recruited in England had never been very satisfactorily defined, but that it was of sufficient importance to merit attention in any future reorganisation. Headmasters recruited in England are at present found only in the Bombay Educational Service; and it has been decided that three headmasterships in that service should be recruited for in England, that a pay of Rs 500-50-750 a month should be assigned to each, and that the holders of them should be eligible for vacancies among the Inspectorships reserved for the Indian service. One more headmastership will also be recruited for in England, namely, the headmastership of the Central Model School in the Punjab, but this will be a special appointment carrying a salary of Rs 400 a month.

"All officers appointed in England will be eligible for the more favourable leave rules contained in Chapter XIII. of the Civil Service Regulations. Their pensions will be regulated by the ordinary Superior Service Pension Rules * * * Directors of Public Instruction will * * * be eligible for an additional pension of Rs 1,000 a year, provided that they have rendered not less than three years of effective service in the appointment, and provided, also, that in each case during such service they have shown such special energy and efficiency as may be considered deserving of the concession. The probationary service of officers whose services have been continued beyond the probationary period, as well as the previous service of those who have been engaged, in the first instance, on temporary contracts without leave or pension advantages, but have been subsequently confirmed with reckon towards leave and pension as well as towards increments under the new scheme

"It has been decided that no officer now in the Graded Service should suffer by the reorganisation of the Department. Every European officer, therefore, who has been permanently appointed to the graded list will be given the option of coming under the

new scheme or of continuing on the graded list and obtaining promotion as vacancies occur in it, subject to the condition that only those considered fit for promotion will get it. Those officers who elect to come under the new scheme will count their past service on the graded list for the purpose of fixing their pay and increments as well as towards leave and pension. All officers appointed to the graded service as Natives of India, most of whom are drawing two-thirds of the salary of European officers, will be given the choice of continuing in the graded service subject to the two-thirds rule, and entering the Provincial Service. The principle that existing members shall in no case suffer by the reorganisation will be equally applicable to the Provincial Service. In future, Natives of India who are desirous of entering the Educational Department will usually be appointed in India and to the Provincial Service.

"It will be open to Local Governments and Administrations, whenever occasion arises, to provide for temporary vacancies in posts ordinarily filled by members of the Educational Service by appointing members of the Provincial Service to officiate. In all such cases the acting Provincial officer will receive a uniform allowance of Rs 100 a month, subject to the proviso that the salary of the acting incumbent shall not be higher than the pay of the officer for whom he acts."

" * * * It is only necessary, in conclusion, to observe that discretion will be allowed to Local Governments and Administrations as to the time within which the scale of numbers and pay fixed for the Provincial Service shall be fully worked up to. As the effect of the reorganisation scheme is to reduce the staff of officers recruited in England and to augment the Provincial staff, increase or improvements in the latter may fairly, if necessary, await funds being set free by changes in the Graded Service."

Under the new scheme, the Indian Educational Service, in the Provinces to which it applies, will ultimately consist of the following officers: Inspectors, 21; Principals, 20; Professors, 36; other appointments, 15; total, 92. The Provincial Services will ultimately consist of the following officers: Inspectors, 14; Junior and Assistant Inspectors, 33; Professors, 80; Junior and Assistant Professors, 11; Headmasters, 10; other appointments, 29; total, 207. The grand total of the two branches of the superior service will therefore consist of 299 appointments, of which 131 will be in Bengal, 51 in Madras, 44 in Bombay, 35 in the North-West, 25 in the Punjab, and 10 in the Central Provinces.

The general result of the revision of the establishment may also be shown for each Province. In Madras, 22 officers of the Indian Educational Service will take the place of 24 existing officers, with a reduction of pay from Rs. 18,250 to Rs. 16,893. The appointments in the Provincial Service will be increased from 30 to 32 in number, and the pay from Rs. 9,757 to Rs. 10,850. Two appointments will thus be transferred from the Indian to the Provincial Service, while the total pay will be reduced by Rs. 261. In Bombay, the number of officers in the Indian Service will remain the same as at present, with an insignificant decrease in pay. The Provincial Service is divided into two classes, of which class I. will also remain unaltered in number, with a slight decrease in pay; while class II. will be reduced from 24 to 9 members, with a corresponding decrease in pay. Altogether, the superior service will be reduced from 59 to 44, and the pay from Rs. 28,988 to Rs. 25,567. In Bengal, 27 officers of the Indian Service will take the place of 41 existing officers, with a reduction of pay from Rs. 34,350 to Rs. 23,333. The appointments in the Provincial Service will be increased from 106 to 113 in number, and the pay from Rs. 23,350 to Rs. 29,250. Altogether, about 13 appointments will be transferred from the Indian to the Provincial Service, while the total pay will be reduced by Rs. 3,117. In the North-West Provinces and Oudh, the officers in the Indian Service will be reduced from 12 to 11, and the pay from Rs. 11,233 to Rs. 9,683; while the Provincial Service will correspondingly be increased from 23 to 24 in number, and from Rs. 6,577 to Rs. 7,750 in pay. One officer will thus be transferred from the Indian to the Provincial Service, and the total pay will be reduced by Rs. 377. In the Punjab, the officers in the Indian Service will be reduced from 9 to 8, and the pay from Rs. 7,883 to Rs. 6,650; while the Provincial Service will correspondingly be increased from 16 to 17 in number, and from Rs. 5,083 to Rs. 6,160 in pay. Here, again, the net result is a transfer of one officer from the Indian to the Provincial Services and a reduction of Rs. 215 in the total pay. In the Central Provinces the Indian Service will be increased from 5 to 6 in number, and from Rs. 4,033 to Rs. 5,283 in pay; while the Provincial Service will remain unchanged in number, at 4, but receive an increase in pay from Rs. 1,100 to Rs. 1,233. The total pay will thus be increased by Rs. 1,383.

30.—Strength of the Inspecting Staff.

The following table (XLIII.), compiled from the Provincial Reports, gives the number of inspecting officers of all grades in each Province, for the two years 1891-92 and 1896-97. The classification varies in the different Provinces, so that it would be futile to compare the figures; but it is evident that the system of employing schoolmasters as subordinate inspectors is growing in favour in Madras and Assam and declining in Bengal.

Table XLIII.—Classification of Inspecting Staff, 1891-92 and 1896-97

Province	Inspectors		Assistant Inspectors		Deputy or Sub-Assistants		Sub-Inspectors or Assistant-Deputies		Inspecting Schoolmasters		Superintendents of Hill and Primary Schools		Inspectresses	
	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97	1891-92	1896-97
Madras	4	4	9	9	60	62	.	.	217	235	6	6	2	2
Bombay	4	5	1	.	24	23	47	52	.	.	.	.	.	.
Bengal	6	6	10	10	47	49	194	210	921	479	.	.	1	1
N.-W. P. and Oudh ...	5	5	8	9	47	.	30	.	.	.	.	.	.	.
Punjab	4	5	7	7	30	30	.	.	.	.	.	.	1	1
Central Provinces	3	4	.	.	22	25	.	3	.	1	.	.	.	.
Burma	3	4	.	.	27	(C)	2	(C)	.	.	.	.	.	.
Assam	1	1	.	.	4	4	21	24	1	15	6	7	.	.
Coorg	1	1	.	.	11	.	.	.	.	.	.	.	.	.
Berar	1	1	.	.	7	7	2	3	.	.	.	.	.	.

NOTE.—The returns for Burma are defective.

The head of the Educational Department, who bears the title of Director of Public Instruction, is not included in this table (except for Assam and Coorg), though inspection usually forms part of his duties. In Assam, the Director ranks with Inspectors elsewhere. In Coorg, there is no Director; the head of the Department is the Inspector of the Central Circle of the Madras Presidency, whose official superior for this purpose is the Chief Commissioner. The Director in Berar is a Native of India.

31.—The Inspecting Staff in Madras.

The number of inspecting officers of the three highest grades remained unaltered in Madras throughout the quinquennium, though some change has been made in the distribution of their duties. It seems that only one Inspector out of five is a Native of India. Two additions have been made to the list of Sub-assistants—one for girls' schools and the other for Mappilla schools. The number of inspecting schoolmasters has been increased by 17 per cent. Proposals for placing this inspecting agency on the Provincial establishment were submitted to Government in 1891; but, mainly on financial grounds, the scheme was ordered to stand over. Inspecting schoolmasters, with three exceptions, are paid from Local Funds; all other inspecting officers from Provincial Revenues.

Since 1892, the work of the inspecting staff has been thus distributed. It is the duty of the Inspectors to inspect and examine second-grade colleges under Board and private management, Upper Secondary schools and departments, Secondary Training schools, Technical, Industrial, and Art schools, as well as schools for Europeans. It is the duty of Assistant Inspectors to inspect and examine Lower Secondary schools and departments, Primary Training schools, and Upper and Lower Primary schools in Municipalities generally, and at the head quarters stations of executive officers. It is the duty of Sub-assistant Inspectors to inspect and examine Upper and Lower Primary schools in Madras city and outside the limits above-mentioned. Primary schools for girls are inspected and examined by Sub-assistants, and all other girls' schools by the Inspectresses. A comprehensive code, issued in 1897, describes the constitution of the inspecting agency, defines the powers of officers of each grade, and details their duties in relation to the Department, to District and Municipal Boards, and to private educational bodies.

33.—The Inspecting Staff in Bengal.

In Bengal, as in Madras, the number of inspecting officers of the three highest grades remained unaltered during the quinquennium. Under the reorganisation of the educational service, which came into operation in 1897, after the close of the official year, the number of Inspectors has been raised from six to eight. There is now an Assistant Inspector in each Commissioner's Division, except Orissa; while two Assistants are specially engaged in promoting the extension of education among the Muhammadan community. The number of Deputy-inspectors has increased by two, and the number of Sub-inspectors by 17; but there is still only one Sub-inspector to an average of 251 schools throughout the Province. The necessity for increasing the staff is admitted, if it were not for the limited means at the disposal of District Boards. The subsidiary inspecting agency shows a decrease from 921 to 479, owing to the gradual displacement of chief *gurus* by whole-time *pandits*. Both systems are unfavourably spoken of. The chief *guru*, having his own school to look after, cannot give sufficient time to the inspection of the other schools in his neighbourhood; while the *pandits* are accused of favouritism, taking bribes, and falsifying their diaries. The alternative recommended is the employment of additional Sub-inspectors.

Next to the Director, the Inspector is the chief executive officer of the Department, with general supervision over education, both Secondary and Primary, in his Circle. In some cases he has also onerous duties to perform in connection with the Text-Book Committee. The Assistant Inspector is not "a separate link in the administrative chain," his special function being to collect information for the use of the Inspector. The Inspectress devotes her attention to girls' schools in Calcutta and others under Missionary management. The Deputy-inspector is the chief executive officer of the Department in his District. He inspects all schools below the grade of *cta* schools, looks after Secondary and Primary education under the control of the Inspector, supervises the work of the Sub-inspectors, and, as a member of the District Board or District Committee, helps those bodies with advice and suggestions. The duties of the Sub-inspector are chiefly concerned with Primary schools. In addition to inspection, he is expected to train the masters in the art of teaching and to look after the material improvement of the schools. He has also to supervise the work of inspecting *pandits*. The duties of the inspecting *pandit* are very much of the same kind, within a limited area and with restricted powers. The qualifications generally demanded from candidates for the post of Sub-inspector are: that he must either be a B.A., or have passed the F.A. examination and have served for three years as a teacher in a High school or as headmaster of a Middle English school.

34.—The Inspecting Staff in the North-West Provinces and Oudh.

Under the reorganisation of the educational service, the number of Inspectors has been increased from four to five, who are all Europeans. Each of them is in charge of a Circle, consisting of from 10 to 12 Districts, except the Inspector of European schools, stationed at Naini Tal, who has under him only the three Districts of the Kumaon Division. Proposals are under consideration for a large increase in the subordinate inspecting staff. At present, the rules prescribe far more work than, with the growing number of schools, it is possible for the officers to accomplish, even in the most cursory way; and many of the new Aided Primary schools cannot be inspected at all. As the Director remarks expenditure on inspection is, rightly speaking, expenditure on Primary education, especially in these new schools, which need an inspector as much as a master if the education given in them is to be worth the small sum it costs.

for supplying two more Circles with a second Assistant becomes more pressing every year. The next grade in the staff are styled District Inspectors, of whom there are 30 in all—one for each District (except Simla and Kohat), and an Assistant District Inspector for Sialkot, paid from District Funds. It is hoped that the Sialkot experiment may be extended to other Districts.

According to the regulations, Inspectors are required to visit, during the winter, all the Secondary schools in their Circles, so far as possible, and as many of the Primary schools as may come in their way, and to visit, in the summer, all the High schools. Assistant Inspectors are required to visit, in the winter, all the Primary schools, holding the Primary Standard Examinations, and in the winter such of the Anglo-Vernacular schools as have not been seen by the Inspector. Owing to the increase of schools and pupils, the practice of examining the Primary schools by centres instead of *in situ*, and of calling in the aid of District Inspectors, has to be resorted to more and more. District Inspectors are required to visit each school in their District at least twice a year. They are also the chief agents of the local authorities in the management of their schools, and in the encouragement of education among the people. Apart from the staff of the department, all executive officers of the Government (including *tahsildars*) are expected to use their influence for the promotion of education, and to visit and inspect the schools within their jurisdiction as occasion may offer.

36.—The Inspecting Staff in the Central Provinces.

In the Central Provinces, there has been no change in the number of Inspectors during the quinquennium. But the subordinate staff has been strengthened by the appointment of four Joint Deputy-inspectors, three Sub-deputy-inspectors, and an inspecting schoolmaster for Clanda (paid by the District Council). Ten of the Native States agreed, in 1895, to place their schools under the supervision of a separate Agency Inspector, who is a Native of India, and also to increase the subordinate staff from two to six members. The same classification of schools as in British territory, and the same curriculum of studies and system of examination, are adopted; but the Department is relieved of all responsibility for management. The new scheme is reported to have worked admirably. It does not, however, extend to four of the Native States, of which two are still inspected by the Department, and one has a department of its own, while the fourth is said to be in an unsatisfactory condition.

The Deputy-inspectors are required to spend at least 18 days of each month on tour, except in April, when they submit their annual report; and they are expected to visit every school within their range at least twice a year. The large increase in the number of "results" and "combined system" schools, in which each pupil has to be examined individually for the award of grant, has added considerably to their work; and it is stated that in some Districts the inspecting staff is unable to cope with the number of schools.

37.—The Inspecting Staff in Burma.

The report of the Director for Burma contains no definite information about the inspecting staff, which consists of Inspectors (four in number), Deputy-Inspectors, Sub-inspectors, and Itinerant Teachers. During the quinquennium, the staff has been increased by the appointment of two new Deputy-inspectors (one specially for Tamil schools) and a Sub-inspector for Talaing schools. The Director expresses a hope that something will be done to place the subordinate educational service on a better footing, as it has been found that educated men prefer other Departments, where their pay and prospects are better. He has proposed a scheme for appointing four Assistant Inspectors, and for increasing the number of appointments in the second grade.

38.—The Inspecting Staff in Assam.

In Assam, the number of the inspecting staff has remained unchanged during the quinquennium, except for the appointment of 11 inspecting *pandits* on the

Bengal system, who are under the orders of the Sub-inspectors and are paid by District Boards. There is a manual of rules compiled for the guidance of the inspecting staff, which does not materially differ from that in use in Bengal. In Assam, as in the Punjab, it is expressly stated that the inspection of schools is a legitimate part of the administrative work of all executive officers—as is, indeed, the case throughout India.

39.—The Inspecting Staff in Coorg and Berar.

In 1891-93, the charge of education in Coorg was transferred from the Inspector of the Western Circle to the Inspector of the Central Circle in Madras. It is his duty to visit the Province once a year and inspect as many schools as possible. His only subordinate is a Deputy-inspector, a Native of India, stationed at Mercara, who visits every school at least twice a year. No separate staff is employed by Municipalities or other bodies for the supervision of schools maintained by them.

The officers of the Department in Berar, consisting of a Director, an Inspector, seven Deputy-inspectors, and three Sub-deputy-inspectors, are all Natives of India. The staff has been increased during the quinquennium by the addition of one Sub-deputy-inspector. A detailed list is given of the number of visits paid to schools by all classes of executive officers, showing a total of 718 visits.

40.—Cost of Direction and Inspection.

The table on the following page (XLIV.) gives the expenditure from Public Funds on direction and inspection, according to Provinces, for the two years 1891-92 and 1896-97, together with the proportion of this expenditure to the total expenditure from each class of Public Funds. The expenditure from Private Funds is not included. In 1896-97, this amounted to Rs. 12,166 from fees and Rs. 69,067 from "other sources." The whole of the former amount and the greater part of the latter are due to Bombay, presumably representing contributions from Native States.

The total expenditure on inspection, &c., has increased by Rs. 1,68,463, or at the rate of 8 per cent., as compared with an increase of 13 per cent. during the preceding five years. The share borne by Provincial Revenues has increased by Rs. 137,007, or at the rate of 9 per cent.; whereas there was no increase at all in the preceding period. The share borne by Local Funds has increased by Rs. 32,169, or 5 per cent., compared with a previous increase of 60 per cent. The share borne by Municipal Funds has, on the other hand, decreased by Rs. 713, or 3 per cent., compared with a former increase of 146 per cent. The proportion of the expenditure on inspection, &c., to the total expenditure under each head has remained pretty uniform throughout the whole period of ten years.

Turning to the several Provinces, the rate of increase is much highest in Burma, where the educational system has not yet been fully organised. During the ten years, the cost of inspection, &c. in Burma has more than doubled, the rate of increase being 59 per cent. in the earlier and 26 in the later period. The North-West Provinces, on the other hand, show an actual decrease of 2 per cent. in the later period, and an increase of 5 per cent. in the earlier period. The Punjab also stands low, with an increase of only 2 per cent. in the later period, compared with 19 per cent. in the earlier.

Table XZIV.—Expenditure on Direction and Inspection, *Non Public Funds*, 1831-32 and 1896-97.

Province	1891-92						1896-97.						Percentage of Increase or Decrease.					
	Provincial Revenue			Municipal Funds			Local Funds			Municipal Funds					Total			
	Amount		Percentage	Amount		Percentage	Amount		Percentage	Amount		Percentage			Amount		Percentage	
	Rs.	Rs.	%	Rs.	Rs.	%	Rs.	Rs.	%	Rs.	Rs.	%	Rs.	Rs.	%			
Madras	7,30,667	12.9	81,611	0.9	10,598	4.9	4,22,832	15.2	3,41,066	15.2	99,762	11.3	11,488	6.2	4,55,166	15.4	+ 8	+ 12
Bombay	2,76,614	13.0	1,461	2	1,479	1	2,60,065	9.1	2,76,188	12.4	1,871	2	5,308	1.3	2,86,647	7.9	+ 10	+ 4
Bengal	4,13,420	16.6	2,71,803	24.3	408	5	6,46,689	17.9	4,29,370	15.6	2,74,829	27.3	2,398	2.3	6,96,597	17.5	+ 7	+ 17
N. W. P. and Oudh	61,266	7.5	2,12,329	17.5	...	...	2,93,063	14.0	40,835	6.6	2,47,442	17.9	...	...	2,88,277	13.7	- 2	+ 5
Punjab	1,84,380	21.0	15,422	2.6	1,739	5	2,05,252	11.3	1,91,922	25.4	15,131	2.4	1,973	4	2,08,716	13.1	+ 2	+ 10
Central Provinces	1,06,157	21.7	770	3	...	...	1,06,617	16.8	1,21,144	44.1	1,850	6	...	...	1,22,513	17.5	+ 15	- 8
Burma	91,001	21.7	32,429	23.5	11,129	5.20	1,37,453	18.7	1,62,800	80.6	9,734	6.7	963	6	1,73,467	20.6	+ 26	+ 59
Assam	57,702	21.4	...	...	...	...	57,702	17.3	57,680	96.1	1,557	7	...	...	67,937	17.0	+ 16	+ 1
Cooch	4,218	22.2	...	...	...	...	4,238	15.2	2,167	9.0	...	...	...	...	2,167	7.7	- 96	+ 84
Bihar	49,901	21.4	1,221	9	...	...	51,128	13.8	74,010	24.8	1,257	9	...	...	55,997	14.0	+ 8	+ 9
Total	15,42,525	17.5	6,10,893	11.5	25,223	1.8	21,67,641	14.0	16,79,532	17.6	6,62,062	11.3	24,510	1.6	23,56,104	14.1	+ 8	+ 13
Increase or Decrease, 1896-97 compared with 1891-92	...	...	...	...	...	...	...	...	+ 8	...	+ 5	...	- 3	...	+ 8	...	...	...
1891-92 compared with 1896-97	- 07	...	+ 69	...	+ 116	...	+ 13	...	...	...	...	...	...	...	...	...	...	...

Local Funds is also comparatively large in Bengal, Madras, and Burma. In Bengal no less than 23 per cent. of the total expenditure from Local Funds is allotted to inspection. The expenditure on inspection from Municipal Funds is far largest in Madras, where it forms 6·2 per cent. of the total expenditure from this source. The amount has fallen very largely in Burma, but has risen in Bombay and Bengal. The increase in Bombay is due to the fact that the Bombay Joint Schools Committee now pays part of the cost of three Deputy-inspectors employed in Bombay city.

41.—Other Controlling Agencies in Madras.

In Madras, District and *taluk* Boards and Municipal Councils enjoy the same powers with regard to expenditure on education from Local and Municipal Funds that the Director exercises with regard to Provincial Revenues. They have administrative control over all the schools maintained from their respective funds, but they are required to consult the officers of the Department, who are little more than the official advisers of these bodies. In their relations to institutions under private management, District Boards and Municipal Councils are the sanctioning authorities in the matter of grants; but the internal administration of such institutions is in the hands of the managers, subject to supervision by the inspecting officers, who are empowered by the Grant-in-aid Code to examine the accounts and registers on their own initiative, or on the requisition of the Director or of the local body concerned. On 31st March, 1896, there were in all 21 District Boards, 80 *taluk* Boards, and 58 Municipalities sharing in the educational work of the Province.

42.—Other Controlling Agencies in Bombay.

In Bombay, on the contrary, District Boards possess no administrative authority whatever over education, nor, according to the Director, do they wish for any. What are called District Local Board schools are administered entirely by the Department through the agency of the Deputy-inspectors. Municipalities do administer their own schools; but it is remarked that the municipal commissioners are willing to be guided by the executive officers of Government, who usually fill the position of president.

The Director quotes the following from the report of Mr. Kirkham, "the most experienced of our Inspectors," who has himself since succeeded to the post of Director.—

"According to our Bombay system, all schools are inspected by the officers of the Department from a technical point of view, but are in addition subjected to a variety of general inspections calculated to keep them in a state of efficiency and in touch with the public. Each school has its local committee, constituted of parents or village officials; and there is a visitor's book for the entry of remarks, copies of which regularly reach the Department. Above the local committees are the Schools Committees of Municipalities, and the *taluk* Local Boards in the Districts, which are themselves subordinate to the higher controlling bodies of the Municipalities and District Local Boards. In addition to all these possible visitors, the revenue officers systematically visit the schools, write minutes in the visitor's book, and send copies to the Inspectors. Of all non-departmental control this is by far the most valuable, both on account of the influence of the officers and the real and living knowledge they possess of the state of the people and their wants. As regards Municipalities, I see no reason to change the opinion I have several times expressed, that as a general rule the administration of the municipal schools improves directly with the size of the Municipality. You have to reach a certain area and number of schools before you can eliminate personal favouritism, &c. Municipal service is not popular with schoolmasters. 'There are too many masters' And were it not for the advantage of living in large towns the Municipalities would have to pay more highly than they do. . . . During the quinquennium the by-laws relating to education in District Municipalities were revised and brought up to date. The general verdict was that the old by-laws had worked well, and the revisions were mainly directed to the removal of ambiguities and uncertainties in the matter of wording."

43.—Other Controlling Agencies in Bengal.

The position of affairs in Bombay appears to be reversed in the case of Bengal. Here District Boards exercise large powers of administration, while the

Municipalities usually place their funds at the disposal of the Department. There are two statutory bodies, entitled District Boards and District Committees of Public Instruction. District Boards have been entrusted with educational authority in 38 Districts into which the Local Self-Government Act was introduced in 1887-88; in the remaining Districts (excepting the newly constituted District of Angul, in Orissa), there are District Committees with limited powers. With the accumulating experience of years, and with the Magistrate as chairman and the Deputy-inspector as an *ex-officio* member, District Boards are now becoming efficient factors in the control of Middle and Primary schools. Harmony is year by year more in evidence between these bodies and the officers of the Department, and in the reports for 1896-97 no complaints of friction are recorded. District Boards still have no control over schools in municipal and cantonment areas; nor have they any power over what are known as "circle schools," and those few schools for girls, which are in receipt of aid from the grant-in-aid fund, though these may be situated in extra-urban tracts. District Committees have some control over the affairs of *zila* schools, and also advise the magistrates in questions of Primary education. In some Districts, Local Boards are entrusted with the management of Primary education, but their administration is not generally attended with success. The experiment of giving these bodies a share in the control of Secondary education was marked by failure. Besides the statutory bodies above mentioned, there are three Joint Committees, consisting of selected members from the District and Municipal Boards, who, with a few *ex-officio* members, manage the affairs of *zila* schools. The management of one such school was transferred to a Joint Committee during the quinquennium. Municipal Boards, though they contribute especially to the maintenance of Primary schools for boys, exercise very little executive control, the practice with most Municipalities being to place their allotments at the disposal of the Department. In 1892-93, orders were issued by the Government defining the financial responsibility of Municipalities with regard to Primary education. It was ordered that from 1st April, 1894, they should provide either at the rate of 10 annas a head for the education of half the male children of school-going age, or 3·2 per cent. of their total income. Some Municipalities have not altogether come up to this limit; in others the amount obtained under these orders is insufficient to satisfy the wants of Primary education as well as they were satisfied formerly. As a rule, schools in receipt of municipal grants, though inspected and examined by the officers of the Department and of the District Boards, do not get money from any other public source. Calcutta forms an exception, for here the municipal allotment is extremely small, only Rs. 3,000 out of a total income of about half a crore.

44.—Other Controlling Agencies in the North-West Provinces and Oudh.

The Director in the North-West is critical rather than descriptive in dealing with this subject. District Boards spend their money for the most part on Vernacular education; but under orders passed last year they are also charged with the budgets of District Anglo-Vernacular schools. Their zeal for education is generally that of the Collector or Deputy-Commissioner, who is their official chairman. In fact, they are often content to be mere cyphers, except when any matter in the nature of patronage comes up. Commissioners and Collectors frequently complain that non-official members of Boards take no interest in matters affecting education, and very rarely visit any of the schools. Municipal committees are given to spending their money on English education, either in the shape of contributions to branch schools, or by maintaining small Middle schools of their own. Some Municipalities spend next to nothing, or absolutely nothing, on vernacular education. Valuable assistance is rendered to the cause of education by Missionary bodies, and also by certain Native societies. Among the latter may be mentioned—the Anglo-Sanskrit High School at Lucknow, which is well managed by a committee of Bengali gentlemen; the Free High School at Lucknow, maintained by the Husanabad trustees; the Kayasth Pathshala at Allahabad; the Anglo-Muhammadan College at Aligarh; and institutions maintained by the Arya Samaj in Rohilkhand. In several of the large towns there are schools supported by subscriptions or the liberality of private gentlemen.

45.—Other Controlling Agencies in the Punjab.

In the Punjab nearly half of the public institutions are nominally under the management of District Boards. The Boards, at their monthly meetings, pass resolutions on such educational matters as may be brought before them, and occasionally individual members take a helpful interest in the schools. But the real management rests with the Deputy Commissioner, or the officer he may entrust with the charge, the District Inspector being usually his responsible agent. The management of Municipal Board schools is, in most cases, a real control; and this applies to the majority of the most important Secondary schools in the Province. Complaints are made that efficiency suffers from the introduction of partisan feeling and private interests. The Director, however, expresses the opinion that "though the sense of responsibility and warmth of interest might be greater, the management of these schools is really improving." It is a standing regulation that District Boards may be called upon to spend 25 per cent. of their annual income on education, exclusive of charges for building, and also excluding grants from Provincial Revenues and fees. But as a matter of fact, their total expenditure on education, in 1896-97, fell short of this standard by about 20 per cent. There are, of course, wide variations in this respect between the different Districts, three spending in excess of the minimum, while four spent less than 60 per cent of the minimum. A few of the more advanced Districts have recently contracted their educational expenditure, but those lowest down in the scale are gradually expanding theirs. It has also been laid down that Municipal Boards may be required to spend 10 per cent. of their annual income on education. Here, again, their total expenditure on education in 1896-97 fell short of the standard by 24 per cent. Of the larger Municipalities, 10 spent in excess of the minimum; but the largest of all, especially Lahore, were lamentably behind. During the last five years the grants from Provincial Revenues to Board schools have twice been revised, with the object of preventing Boards from making a profit on their schools at the public expense.

The part taken by the people themselves in education increases in the Punjab every year. Indeed, it may be said that the most prominent feature in the history of the quinquennium is the degree to which the people have learnt the lesson of self-help, by opening Unaided schools and by increasing the payment of tuition fees over two lakhs in five years. The facts are sufficiently remarkable to be quoted in detail:—

"In the Delhi Circle, the Hindu-Mahammadan school in the Umballa cantonment, well managed and successful, is the chief 'enterprise school' started during the last five years. A school called by the same name has been started at Simla; a 'popular school' has been opened in Delhi; several special schools have been started by the Jain community, and the Inspector refers to other movements all in the direction of higher education. In the Jullundur Circle, the Guru Singh Sabha of Ferozepore has started a 'mixed school' for boys and girls at that place; the two sections of the Arya Samaj have each opened a High school at Jullundur, an Islamiya Middle school having also been recently opened there. Sardar Bihadur Amm Chandel's school at Bajwara, and the Jamia Pra-bhal Arya and the Haqqani schools at Ludhiana, have been raised to the High grade; the Sinatn Dharma schools at Hoshiarpur and Jullundur, and the Hindu-Sanskrit school at Ludhiana, have been raised to the Mid Hierarchy; an Anglo-Vernacular school has been opened at Bhawana in the Kangra District; a boarding-house has been opened in connection with the Arya Samaj girls' school at Jullundur; and, as the Inspector says, the period has been one of very marked activity. In the Lahore Circle, the establishment of a Khalsa College on a very rich foundation, raised by subscriptions, has, since 1891-92, become an accomplished fact, and the completed parts of the spacious and handsome new buildings at Amritsar were occupied during the past year. The Divyand Anglo-Vedic College has raised its instruction to the degree standard and become the most numerously attended college in the Province; a number of Unaided schools have been opened in Lahore, Amritsar, and Gujranwala, most of which are denominational as elsewhere, and a few of which, as the Inspector remarks, were 'started by persons whose first object was to make a living', and a new High school, called the Union Academy, and professing to move on new lines, was opened last year at Lahore by Sardar Dyal Singh. In the Rawalpindi Circle, the Arya Samaj has during the past five years opened schools at Rawalpindi and Narowal, and raised the schools at Peshawar and Abbottabad to the High grade; the Islamiya Anjuman have opened schools at Peshawar and in the Gujrat District; a Technical school has been opened at Rawalpindi by Badi Khem Singh, C.I.E.; a High school, called the National School, has been opened at Peshawar; two 'private enterprise' schools have been opened at Jhelum; nearly all the earlier movements continue to progress; and the Inspector anticipates further movements, especially on the part of the Hindus. In the Beraraj

from Municipal Funds shows a decrease during the last five years; but the Lieutenant Governor expresses his opinion that "most Municipal Committees in Burma spend as much on this object as they can properly afford." The Lieutenant Governor adds that he would be glad to see more co-operative effort among the Burmese themselves, and he welcomes the example set by the Empress Victoria Buddhist schools at Rangoon.

48.—Other Controlling Agencies in Assam.

In Assam the educational functions delegated to District Boards include the administration of grants-in-aid and special grants to Middle and Primary schools under private management, the management of Government Lower Primary schools (which they are authorised to open when funds are available and the school supplies a recognised want), and the award of Lower Primary scholarships. The Deputy Inspectors are held responsible for seeing that the Boards do not grant money for educational purposes otherwise than in accordance with the grant-in-aid rules, and that these rules are observed by the Boards in their relations with Aided schools. The Boards are not authorised to open either Upper Primary or Secondary schools under their own management; and, except in backward places, with the sanction of Government, their Lower Primary schools are all examined for rewards in the same way as Aided schools. All High schools under private management and Primary schools under Mission management are aided from Provincial Revenues. Nothing is said by the Director about Municipalities; but in 1896-97 the total expenditure on education from Municipal Funds was Rs. 6,623, of which Rs. 1,401 was devoted to Primary schools.

49.—Other Controlling Agencies in Coorg and Berar

Coorg is too small to have any Local Boards. There are five Municipalities, which contributed, altogether, Rs. 2,815 to Primary education in 1896-97. Mercara, the capital, manages its own Primary schools, with the assistance of an annual grant of about Rs. 1,500 from Provincial Revenues. Virajendrapet, the next largest town, transferred its English school to the Department in 1894, and now maintains only two small schools, though it also contributes to the support of an Aided school. The three minor Municipalities likewise contribute to the support of the schools within municipal limits.

In Berar the local bodies that have to do with education are the same as in Bombay: District Local Boards, *taluk* Boards, School Committees, and Municipal Committees. The number of District Board schools has largely increased during the quinquennium, mainly by the transfer of 60 schools, with 3,078 pupils, from the Department to the Wun District Local Board in 1893. The number of Municipal schools has also slightly increased by similar transfers. But, in accordance with a scheme that did not come into effect within the period, all Primary schools within municipal limits throughout the Province will henceforth be transferred to the management of Municipal Committees on the system of grant-in-aid, one-third of the total ordinary expenditure being provided from Provincial Revenues. Contributions are similarly made in support of Primary schools under District Local Boards. Two private schools have recently been started at Amraoti, one a High school with a small boarding-house, and the other a Middle school. They both charge the same rate of fees as in similar Government institutions, and seem to be prospering.

dominate the entire system of higher education, from Secondary schools upward. They not only prescribe the courses of study to be adopted, but also require that affiliated institutions should possess an efficient staff, adequate financial support, proper buildings, and a sufficient supply of furniture and other appliances. These affiliated institutions are not necessarily within the limits of the Province where the University is seated, nor even within the boundaries of British India. Consequently, the statistics given in the University Calendars do not agree with those in the Departmental Reports. It should be added that the Universities have themselves been affiliated in many cases to the two English Universities of Oxford and Cambridge, so that their students can obtain certain exemptions from residence and examination.

The Universities are practically self-supporting, the fees from candidates for examination being more than sufficient to meet all the expenditure. The Punjab University is the only one that is now at all dependent upon Government aid. In addition to endowments for special scholarships, &c., most of the Universities have accumulated out of fees a considerable surplus, which is invested as a reserve fund.

52.—Results of University Examinations.

The table on the following page (XLV), which has been compiled from the Statistical Abstract, gives the results of all examinations, according to Universities, for the two quinquennial periods, 1887-88 to 1891-92 and 1892-93 to 1896-97, together with percentages of success. The figures have not been independently verified, but they are the only ones available for such a long series of years. For reasons already mentioned, they must not be expected to agree with those given later on, which are taken from the Departmental Reports.

Taking the whole period of ten years, it appears that the total number of candidates for the Matriculation or Entrance examination was 157,775, of whom 57,919, or 36.7 per cent., were successful. Low as this average of success seems, it is based upon wide variations both between different Universities and between different years at the same University. These variations indeed are too large to be accounted for by any other explanation than a want of uniformity in the standard. For example, the average of success at Madras, despite a heavy drop in the number of candidates, remains constant at the low figure of about 26 per cent., whereas at the Punjab University it does not fall in either period below 60 per cent. If we take single years, we shall find that at Madras it fell from 30 per cent. in 1891-92 to 15 per cent. in the following year, and rose to 37 per cent. in 1895-96. These violent changes at Madras may be explained by a deliberate raising of the standard, which has also had the effect of largely reducing the number of candidates. But no such theory applies to Bengal where the average of success suddenly rose from 39 per cent. in 1891-92 to 65 per cent. in 1892-93, and then dropped in the next year to 42 per cent. Similar variations, though of less magnitude, are to be found in the results of other University examinations. When the attention of the Calcutta University was called to this matter by the Government in 1892-93, they replied that they were very sensible of the importance of attaining and preserving uniformity in the standard of examination, but "they think that the present system secures 'this as far as is practically possible, while at the same time it entitles the 'Syndicate to exercise a control in the matter which it is desirable they 'should maintain.'" Nevertheless, early in the present year (1898), the Senate adopted a scheme by which the papers set by two examiners will hereafter be submitted to the revision of a Moderator.

To return to the table. It will be seen that the total number of candidates for Matriculation decreased from 81,086 in the earlier period to 76,689 in the later period, or at the rate of 5 per cent. This decrease is confined to Madras, where it amounts to no less than one half. At Bombay, the number of candidates is practically unchanged, though the average of success has risen from 27 to 31 per cent. At Calcutta also the number of passes has increased at a greater rate than the number of candidates. The Allahabad and Punjab

Table XLV.—Results of University Examinations, &c., for the *Two Quinquenniums*, 1887-88 to 1901-02 and 1892-93 to 1895-97.

University	Matriculation			First Arts, &c.			B.A. &c.			M.A. &c.			Law			Medicine			Engineering		
	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.	Cand. dates	Passed	Per cent. suc.
For the Quinquennium 1887-88 to 1891-92																					
Madras	35,922	9,877	26.5	9,803	2,709	28.5	9,258	1,765	19.0	87	21	24.1	679	211	31.1	529	179	33.7	59	17	28.8
Bombay	36,352	9,113	25.0	3,711	1,042	28.1	1,769	848	48.0	57	19	33.3	448	159	35.3	972	420	43.1	481	267	55.2
Calcutta	21,959	9,425	42.9	10,408	3,810	36.7	4,835	1,299	26.8	570	266	46.7	1,456	875	60.1	568	353	62.1	137	61	44.5
Allahabad	5,626	2,708	48.1	1,612	704	43.7	519	241	46.4	52	13	25.0	117	50	42.7	-	-	-	760	296	43.7
Punjab	2,227	1,407	63.2	203	467	231.0	317	158	49.8	37	9	24.3	69	17	24.6	141	74	52.5	11	3	27.3
Total	81,086	26,940	33.2	25,773	8,815	34.2	10,708	4,661	43.5	773	348	45.0	2,762	1,291	46.7	2,171	1,008	46.4	1,391	654	47.0
For the Quinquennium 1892-93 to 1895-97																					
Madras	20,847	5,510	26.4	2,557	2,215	86.9	4,000	2,401	60.0	112	40	35.7	1,811	528	29.1	487	253	51.9	62	38	61.3
Bombay	17,476	4,811	27.5	4,623	2,112	45.7	1,500	815	54.3	90	41	45.5	1,511	852	56.4	888	416	46.8	409	314	76.8
Calcutta	23,177	12,002	51.8	12,525	4,550	36.3	6,504	1,830	28.1	502	329	65.5	1,707	677	39.7	1,811	925	51.1	225	92	40.9
Allahabad	9,002	3,621	40.2	2,807	1,185	42.2	1,294	740	57.2	164	104	63.4	573	183	31.9	-	-	-	2,016	1,058	52.5
Punjab	7,731	4,397	56.9	1,776	1,028	58.0	1,002	437	43.6	111	51	45.9	57	31	54.4	459	181	39.4	-	-	-
Total	78,089	30,979	39.7	31,927	12,425	38.9	14,313	6,223	43.5	1,239	569	45.9	3,624	2,211	60.9	3,653	1,753	48.0	2,712	1,602	59.4
Grand Total	159,175	57,919	36.4	57,699	21,240	36.9	25,021	10,884	43.4	2,012	917	45.6	8,386	3,502	42.0	5,826	2,763	47.4	4,103	2,156	52.5
Percentage of Increase or Decrease in second Quinquennium	- 5	+ 16	+ 21	+ 41	+ 41	+ 23	+ 31	+ 31	+ 60	+ 63	+ 104	+ 54	+ 63	+ 71	+ 25	+ 120	+ 120	+ 120	+ 25	+ 120	+ 120

Universities are both comparatively new institutions, where it is natural to find the number of candidates rapidly increasing, and also the standard becoming somewhat more severe. Here, as elsewhere, the rate of progress in the Punjab is remarkable, the number of matriculations having passed those at Allahabad, and almost equalling those at Bombay. Altogether, though the total number of candidates for Matriculation has fallen by 5 per cent., the total number of passes has risen by 15 per cent., showing either an improvement in the teaching of affiliated schools or possibly a reduction in the standard of examination.

The next column in the table shows the results of the examination intermediate between the Matriculation and the B.A., which is generally known as the First Arts, though it has different names at the different Universities, and includes the first B.Sc. at Bombay. It is noticeable that the total number of candidates in ten years almost equals the total number who matriculated during the same period, which would seem to show, after allowing for failures who go up more than once, that a very large proportion of those who matriculate proceed further with their studies. The Director of Public Instruction in Bengal infers from the figures before him that between 40 and 50 per cent. of the students who annually matriculate reach the F.A. stage, between 15 and 20 per cent. the B.A. stage, and between 2 and 4 per cent. take the M.A. degree. But it must be remembered that, of the students who pass through the F.A. stage, a few proceed to the Professional colleges to take degrees or licenses in medicine and engineering.

The total number of candidates for the F.A. examination in the ten years appears to have been 57,060, of whom 21,240, or 37·2 per cent., passed, being almost the same average of success as at the Matriculation. Comparing the later period with the earlier, the candidates have increased at the rate of 21 per cent., which is considerably higher than the rate of increase in the passes at Matriculation; while the passes have increased at the rate of 41 per cent. Madras, again, is the only University which shows a decrease in the number of candidates, but even there the average of success has risen from 28·5 to 33·9 per cent. Both at Bombay and the Punjab the number of successful candidates has more than doubled, though in actual numbers the Punjab has not yet overtaken Allahabad. As in the case of Matriculation, the standard would seem to be most severe in Madras (average of success, 33·9 per cent.), and most lenient in the Punjab (58·0 per cent.). Altogether, the average of success has risen from 34·2 per cent. in the earlier period to 39·7 per cent. in the later period.

The total number of candidates for the B.A. (including also the B.Sc. at Bombay) appears to have been 24,921, of whom 10,884, or 43·7 per cent., passed. It is noticeable that the average of success is higher than in the previous examinations, and also that it is constant during the two periods. But there are notable variations between the different Universities. Comparing the later with the earlier period, the total number of candidates has increased by 33 per cent., and the number of passes at a slightly higher rate, which would seem to show that the proportion of students who proceed with their studies is steadily increasing. At Madras, in particular, it is noticeable that the number of passes for the B.A. has increased from 1,765 to 2,401, and the average of success from 54·5 to 60·0 per cent, which seems to afford a justification for the strictness of the standard at the Matriculation and F.A. At Bombay, on the other hand, the number of candidates has fallen heavily, though the average of success has risen from 48·0 to 67·9 per cent. At Calcutta, the number of candidates has largely increased, supplying nearly one-half of the total, but the average of success has fallen from 33·1 to 27·3 per cent. Here, again, there are wide variations from year to year. The number of passes, which was 273 in 1891-92, rose to 484 in 1893-94, and dropped again to 294 in 1895-96. The two new Universities of Allahabad and the Punjab naturally show a smaller proportion of B.A.'s, though their numbers are steadily increasing when compared with the F.A.'s, and the average of success is maintained at a uniform rate.

The B.A. is the ordinary limit of university education in India, as it is also in the University of London. But the most notable feature in the recent history

of Indian Universities is the growing number of students who continue to work for the severe M.A. course, which usually requires two years of additional and advanced study. During the ten years the total number of candidates for the M.A. degree was 2,012, of whom 917 or 45.6 per cent. passed. Comparing the later period with the earlier, the number of candidates has increased by 60 per cent., and the number of passes by 63 per cent. Calcutta, while still standing easily first, no longer preserves the practical monopoly. At both Madras and Bombay the number of M.A.'s has doubled, though each of them can only show about eight a year, compared with 66 at Calcutta. The large number at Allahabad seems to be dearly purchased by a reduction in the standard of examination, the average of success there being as high as 65.9 per cent., contrasting with 35.7 per cent. at Madras. The Punjab can show 51 M.A.'s during the last five years, against only 41 at Bombay, while the average of success was the same at both Universities.

It is not worth while to submit the results of examinations in law, medicine, and engineering, as given in this table, to a minute analysis, for the statistics have manifestly not been compiled on a uniform basis. It is impossible to believe that the number of passes in law has increased from 158 to 859 at Bombay, while it has decreased from 855 to 627 at Calcutta; or that the number of passes in medicine has decreased from 420 to 416 at Bombay, while it has increased from 351 to 925 at Calcutta. Enough that the general tendency evidently has been towards progress, and that the average of success seems to be fairly uniform. The results of the several examinations in law and medicine will be considered later on from the Departmental returns.

The table on the opposite page (XLVI.), compiled from General Table VI., gives the passes at University examinations in Arts according to Provinces, and also according to colleges, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97. The figures will not agree with those taken from the University Calendars, for they distribute the candidates according to the Provinces in which the colleges are situated, and exclude altogether those candidates who come from colleges outside Provincial limits, such (*e. g.*) as the Native States of Mysore and Baroda. Unfortunately, an error that cannot now be eliminated vitiates the figures for both the B.A. and Intermediate examinations in Madras for 1896-97. At the Madras University there are three divisions in the B.A. examination, all of which must be passed before a candidate is qualified for his degree. These are called the Science division, the English Language division, and the Second Language division. It is only when a candidate has passed in all three of these divisions, which may be taken up in different years, that he can be held to have passed for the B.A., which is a single examination at all the other Universities. But the compiler of General Table VI. for Madras has chosen to enter the Science division by itself as if it were equivalent to the B.A., and the two other divisions as if they both formed part of the First B.A., together with the F.A. examination. Consequently the compiler of General Table VI. for the Government of India has included all those who passed the Science division at Madras as having passed the B.A. examination, whereas they may only have passed one third part of it; and has placed those who passed the other two divisions in a class by themselves, called First B.A., which does not exist in any Indian University. It is evident also that a candidate who passed more than one of these divisions in the year is entered more than once—possibly three times. As a matter of fact, the total number of B.A. degrees conferred at the annual Convocation of the Madras University in March 1897, was 439, as compared with 367 who are here credited with having passed the B.A. examination, because they passed the Science division of it. But this number does not help us, being both too large and too small—too large, because it includes students from extra-provincial colleges; and too small, because it excludes students who may have been unable to attend the meeting of Convocation. Again, with regard to the Intermediate examination, the number of those who passed the F.A. examination at Madras was really 181; but it appears here as 1,431, through the addition of 353 candidates who passed the English Language division of the B.A. examination, and 617 candidates who passed the Second Language division. In Bombay, where there is both a

Table XLVI.—*Passes at University A's Examinations according to Management of Colleges, 1886-87, 1891-92, and 1896-97.*

Provinces	1886-87.					1891-92.					1896-97.				
	Colleges under Public Management	Aided Colleges	Unaided Colleges	Private Students	Total.	Colleges under Public Management	Aided Colleges	Unaided Colleges	Private Students	Total.	Colleges under Public Management	Aided Colleges	Unaided Colleges	Private Students	Total.
<i>M.A.</i>															
Madras	...	...	...	3	3	...	...	...	...	6	...	...	...	5	5
Bombay	...	...	...	4	8	...	...	...	...	6	...	...	...	17	10
Bengal	...	...	...	...	83	...	...	...	...	46	...	...	...	1	83
N.W.P. and Oudh	...	...	...	...	6	...	...	...	...	15	...	...	...	4	10
Punjab	...	...	...	...	...	...	...	...	...	2	...	...	...	1	15
Central Provinces	...	...	...	...	1	...	...	...	...	4	...	...	...	1	3
Total	51	16	7	7	81	38	10	4	27	79	74	28	2	28	132
<i>B.A. and B.Sc.</i>															
Madras	82	74	1	1	158	66	105	12	133	316	138	283	96	50	567
Bombay	68	13	...	...	81	85	47	...	...	132	71	93	...	20	184
Bengal	...	...	...	...	289	123	67	...	...	973	129	106	110	19	364
N.W.P. and Oudh	29	34	3	4	66	41	66	2	3	112	59	71	9	1	140
Punjab	14	6	...	...	24	23	16	...	7	45	33	23	20	24	100
Central Provinces	3	7	3	1	13	3	14	...	2	19	4	16	...	...	20
Burma	...	...	...	...	1	4	...	...	...	4	5	...	...	...	5
Total	314	248	115	35	712	344	315	87	155	901	439	592	235	114	1,380
<i>Intermediate.</i>															
Madras	125	111	64	37	337	187	161	138	184	570	315	673	280	153	1,431
Bombay	183	39	...	1	223	122	143	49	...	314	260	430	31	49	760
Bengal	280	147	276	13	716	159	141	499	12	1,011	267	187	552	11	1,017
N.W.P. and Oudh	38	51	7	...	96	51	90	16	4	161	68	133	37	12	240
Punjab	...	...	...	6	34	26	31	33	38	164	55	53	98	40	246
Central Provinces	12	11	...	1	27	23	32	1	...	59	24	27	2	2	55
Burma	3	...	...	...	6	11	...	...	...	11	12	3	...	...	15
Asum	...	...	...	...	...	...	...	...	...	...	...	...	6	...	6
Total	940	722	317	59	2,105	782	928	742	238	2,690	1,001	1,486	985	298	3,770

Note.—The figures in this Table for 1896-97, for both the B.A. and the Intermediate, are vitiated by an error in the returns for Madras, which cannot be eliminated.
 * Including 28 passes at the Intermediate in the Punjab in 1896-97, not distributed according to colleges.

Previous and an Intermediate examination between the Matriculation and the B.A., the number of passes at the Previous examination (which corresponds to the F.A. elsewhere) is similarly augmented from 191 to 760 by the addition of 557 passes at the Intermediate and 9 at the First B.Sc., which latter is essentially an Intermediate examination and not a division of the final B.Sc. This, however, does not affect the numbers for the B.A., but merely swells the numbers for the Intermediate at Bombay, as at Madras, beyond their true proportions.

In addition to the special sources of error just mentioned, the general lesson to be learnt from this table is impaired by the fact that it applies only to three years, which (in the case of figures small in themselves and liable to accidental fluctuations) are not sufficient to establish safe inferences. The chief value of the table lies in the information it supplies with regard to the success of the different classes of colleges.

For the M.A. degree, Bengal, which practically means the Presidency College at Calcutta, still maintains its pre-eminent position. Madras and Bombay show but little progress. The increase in the North-West was entirely in the earlier period; while the increase in the Punjab in the later period is very notable. Unaided colleges are poorly represented throughout, and show a continuous decline in Bengal. The large proportion of private students is delusive, for probably all of them obtained their real training at a college.

For the B.A. degree, the large increase in Madras is fictitious, for reasons already given, but the relative improvement in Aided and Unaided colleges is real. The increase in Bombay is entirely due to Aided colleges. In Bengal, the numbers are actually smaller for 1896-97 than they were ten years previously, though this may be caused by accidental fluctuations. The proportions contributed by the different classes of colleges show little change. The North-West and the Punjab both exhibit steady progress. Taking the totals, it would seem that Aided colleges now supply more B.A.'s than those maintained by Government and that Unaided colleges are improving their position.

Under the various examinations here classed as Intermediate, the large increases in Madras and Bombay are probably fictitious. Bengal and the Central Provinces show practically no increase during the last five years; while the North-West and the Punjab occupy their usual position of steady progress. Thanks chiefly to Madras, Aided colleges display a distinct superiority over those maintained by Government; while Bengal, Madras, and the Punjab together cause Unaided colleges to run up very close. The largest number of private students is in Madras, but the proportion in the Punjab is also worthy of note.

The table on the opposite page (XLVII.) gives the average of success for the different classes of colleges at University examinations in 1896-97. Here the errors in the totals for Madras and Bombay practically disappear in the percentages.

The general superiority of colleges under public management is clearly demonstrated by the fact that their average of success in no case falls below 50 per cent., and rises to 67.5 per cent. in the First B.A., which really means the two Language divisions of the B.A. examination at Madras. It may be observed that in every case the highest average of success is reached in this examination. Aided colleges do as well as those under public management in the B.A. examination, but fall lamentably behind in the F.A., where their average of success is only 31.1 per cent. Unaided colleges, on the other hand, do better in the F.A., with 38.9 per cent., but fall as low as 27.8 per cent. in the B.A. The totals show a fairly uniform standard, the average of success in the two most important examinations being 42.4 per cent. for the B.A., and 41.0 per cent. for the F.A.

Table VI. VII.—Results of University Arts Examinations according to Management of Colleges, 1895-97.

Examination.	Public Management				Aided				Unaided				Private Students				Total.			
	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage
Master of Arts	10	129	74	57.4	11	67	28	41.8	3	7	2	28.6	28	99	28	28.3	24	302	132	43.4
Bachelor of Arts . . .	20	861	432	50.0	25	1,106	581	50.1	20	845	235	27.8	114	347	114	32.7	65	3,222	1,905	59.4
Bachelor of Science . .	5	12	7	58.3	5	16	8	50.0	..	..	..	..	..	..	..	..	10	28	15	53.6
First B.A.*	3	354	239	67.5	7	761	419	55.0	5	275	168	61.1	94	218	94	43.1	15	1,608	950	59.1
First B.Sc.	3	5	3	60.0	3	10	5	50.0	..	..	..	..	1	1	1	100.0	6	16	9	56.2
First Arts*	36	1,488	729	51.0	57	2,319	1,022	41.1	45	2,009	817	38.9	203	912	203	21.5	136	6,848	2,811	41.0

* The figures for First B.A. and First Arts are taken from General Table VI.; but they are vitiated by an error in the returns for Madras, which cannot be illuminated.

53.—University Finance.

The following table (XLVIII.), compiled from General Table IV., gives the expenditure on each of the five Universities for 1896-97, together with the corresponding totals for 1891-92. It must, however, be remembered that these figures show the expenditure only, and not the income, which in almost every case was larger than the expenditure, surplus fees being excluded.

Table XLVIII.—Expenditure on Universities, 1896-97.

University	Provincial Revenues	Local and Municipal Funds	Fees		Other Sources	Total
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
Madras .. .. .	..	..	1,61,319*	10,549	1,71,868	
Bombay .. .. .	..	..	1,65,132	19,828	1,84,960	
Calcutta .. .. .	..	..	1,61,430†	..	1,61,430†	
Allahabad .. .. .	..	..	59,190	..	59,190	
Punjab	11,561	1,123	68,948	11,795	93,427	
Total	11,561	1,123	6,16,039	42,172	6,70,895	
Total for 1891-92	32,662	1,512	3,98,959	40,009	4,73,142	
Percentage of Increase or Decrease	-65	-22	+54	+5	+42	

* Surplus Fees, Rs. 2,283.

† Total Income from fees, Rs. 1,79,635.

It would appear that the total University expenditure has increased during five years by just two lakhs of rupees, more than the whole of which is provided by the fees of candidates for examinations. Every University is self-supporting, except the Punjab, which receives Rs. 11,561 from Provincial Revenues, Rs. 666 from Local Funds, and Rs. 457 from Municipal Funds.

Turning to the Directors' Reports. The University of Madras added during the quinquennium half a lakh of rupees to its reserve fund, which now consists of Rs. 2,65,000 in Government Securities. At Bombay, the raising of the fee rates has permitted the Government to withdraw altogether its grant, which amounted to Rs. 10,000 in 1892-93 and Rs. 5,000 in 1895-96. At Calcutta, the total income from 1st July 1896 to 30th June 1897 was Rs. 2,10,228 (exclusive of interest on the reserve fund and on trust funds), of which Rs. 1,79,695 was derived from fees. The expenditure during the same period was Rs. 1,61,430. The reserve fund now consists of three lakhs of rupees. The total amount of the several trust funds administered by the University has increased during the five years from Rs. 6,19,702 to Rs. 6,77,500; but the income has not increased proportionately, owing to the reduction in the rate of interest on Government securities. These trust funds are appropriated to the Tagore law professorship, the Premchand Roychand studentship, and a number of scholarships, medals, and prizes. The most valuable endowment recently received is the Srigopal Basu Mallie fellowship of Rs. 400 a month, for the encouragement of Sanskrit study, with special reference to the Vedanta system of philosophy. At Allahabad, the fees more than cover the total expenditure; and the University has already accumulated a reserve fund of Rs. 30,000. For the Punjab University no details are given in the Director's Report.

54.—The University of Madras.

The entire series of examinations at Madras has been affected by a revision of the by-laws, some of which were sanctioned earlier, though they did not come into operation until the period under review. The conditions of affiliation have been made more stringent, and the admission of private students has been restricted. The standard of Matriculation has been considerably raised, the minimum in some subjects from 25 to 35 per cent.; and the practice of naming text-books in English has been abandoned. For the F.A., the number of

subjects has been diminished, but the standard has been slightly raised. The three divisions of the B.A. examination may now be taken up separately, and in any order. The M.A. may not be taken until after an interval of two years from the B.A., and the natural science branch has been divided into four alternatives—botany, physiology, zoology, and geology. In the faculty of law, the ten subjects that make up the curriculum have been arranged in two divisions, of which one, forming the First LL.B., must be passed before the other; and candidates for each must produce certificates that they have attended courses of lectures in the prescribed subjects for three consecutive terms. In the faculty of medicine, all candidates for the L.M. and S. must previously have passed the F.A.; for all examinations, the subject of mental diseases has been added to the curriculum, the courses of instruction in physiology and general biology have been extended, more attention has to be paid to practical work in the laboratory and the hospital, and the examination in medicine, surgery, and midwifery has been postponed to the final year. There are now two previous examinations for the L.M. and S., and three for the M.B. and C.M.

Upon the important question of affiliation, the Director makes the following remarks:—

"Although, in its original conception, the University of Madras was little more than an examining body, yet the courses of study prescribed for its examinations have exercised a powerful, if only an indirect, influence on the organisation of, and the methods of instruction prevailing in, the institutions presenting candidates for its examinations. By force of circumstances and in virtue, more especially, of the principle of affiliation, this indirect influence has gradually developed into what must be characterised as a direct control of the machinery of higher education in this Presidency, though this control is but partial in that it is shared with this Department. Whether this change in the conditions of its existence will not necessitate fundamental changes in the constitution of the University is a question which demands, and will ere long receive, serious consideration. . . . It is sufficient to say that it has been strongly urged that closer relations should be established between the University and its affiliated colleges, and that, for the purpose of considering certain proposals in this matter, a committee of the Senate has been appointed to revise the by-laws relating to affiliation."

Further, with regard to the small number of M.A.'s at Madras, the Director says:—

"That so few candidates pass the M.A. examination is, without doubt, owing to the absence of adequate provision in this Presidency for the training of men who wish to proceed to the degree. That so few men present themselves each year can hardly be a matter of surprise if it be remembered that, under the University by-laws, at least two years must have elapsed after taking the B.A. before a candidate can appear for the higher examination; and that the effect of this regulation is to make the M.A. course a six years' course from the time of Matriculation, or more commonly a seven years' course, if we take into account the fact that a large majority of students now devote three years to their studies for the B.A. Very few have the necessary leisure or means for such a prolonged course of study, or, if favourably circumstanced in these respects, the necessary courage and resolution to devote themselves to the preparation for an examination which requires much labour and a very high quality of work, and at which the risk of failure is great owing to the fact that they have to depend almost entirely upon themselves in their preparation. Undoubtedly, as may be gathered from the registers of the Law and Teachers' Colleges and the College of Engineering, there is a large and steadily increasing number of students who continue their studies after taking the B.A. degree, but in these colleges they receive a more or less professional education possessing a measurable value in the labour market. In this Presidency, no special inducements on the material side of life are offered to those who pass the M.A. examination, and in this state of things may be found another reason for the small number of aspirants for the degree."

The total number of M.A.'s during the five years was only 10, or an average of 8 a year. In 1896-97, the number of passes was 5, out of 24 candidates. Of these two passed in physics, and one each in mental and moral science, history, and Telugu and Tamil. Four were Brahmans and one a Native Christian. All are returned as private students; but during the year there were 10 M.A. students attached to the Presidency College, and 8 to the Madras Christian College, most of whom were studying some branch of science.

The total number of B.A.'s during the five years was 1,996, or an average of 399. The year 1896-97 is remarkable for the large proportion of failures. In the English Language division, the average of successes fell from 77.5 per cent. in 1892-93, and 64.0 in 1895-96, to 37.5, which is attributed to the adoption of severer standards in marking. In the Second Language division, where there

is an alternative of no less than ten languages, the favourites being Tamil and Sanskrit, the average of success has remained pretty constant, at about 85 per cent. In the Science division, the average of success has steadily risen from 52.5 to 66.5 per cent., which is attributed (at least in part) to the growing practice among B.A. students of devoting an additional year to Science after passing the two Language divisions. It would seem that the title "Science division" is somewhat of a misnomer. As a matter of fact, this division consists of 8 subjects, of which two may be called literary—mental and moral science and history; and six may be called non-literary—mathematics, physics, chemistry, biology and animal physiology, biology and zoology; and biology and geology. During the five years, the total number who passed in the literary quinquennium was 1,440, and in the non-literary subjects 961. In the previous quinquennium the corresponding figures were 594 and 574, which appears to show that science proper is not attracting a larger proportion of students, though the figures of attendance at the affiliated colleges point in the opposite direction. Among the several branches of science, there is an increase in mathematics and chemistry, but a decrease in the others, notably in physics. The single Unaided first-grade college in the Province shows a higher average of success in each of the three divisions than either the Government or the Aided colleges. The Aided Colleges come second in the Second Language division, and also stand well in "science", but do badly in English. Of the total number of successful candidates about two-thirds were Brahmans, who did relatively best in "science," whereas Native Christians show best in English.

The total number of passes for the F.A. during the five years was 3,243, or an average of 649; but there have been great fluctuations. In 1892-93, the number of passes was 779; in 1896-97, it was only 181; while the average of success fell in the same period from 41.2 to 29.5 per cent. This fall is said to have been brought about by the adoption of a somewhat higher standard of valuation in the English language papers. The subjects in this examination are five—English, a Second language, mathematics, physiology or physiography, and history. In 1896-97, the average of success varied from 83 per cent. in the Second language to 46 per cent. in mathematics. Of the alternative subjects, physiography was taken up by 152 candidates out of a total of 1,628, the average of success being 65.8 per cent., as compared with 58.3 per cent. in physiology. Colleges under public management passed 46 per cent. of their candidates; Aided colleges only 34 per cent., though they presented more than four times as many. Of the total number who passed, nearly three-fourths were Brahmans; and the proportion of failures was highest among Mu'ammadans and non-Brahman Hindus.

65.—The University of Bombay:

The Director of Public Instruction in Bombay abstains altogether from any general remarks upon the University. But it is noticeable that the increase in fees has enabled the Government to withdraw the whole of its grant, which amounted to Rs. 10,000 in 1892-93, and Rs. 5,000 in 1895-96.

The total number of M.A.'s during the five years was 41, compared with 18 in the preceding quinquennium. In 1896-97, the number of candidates for the M.A. was 24, of whom 10 passed—8 from Government colleges (Elphinstone and the Deccan), and 2 from the Aided Wilson College at Bombay. In all the Aided colleges the Dakshina fellows are encouraged to read for this degree. The total number of passes for the B.Sc. during the five years was 34, compared with 10 in the preceding quinquennium. In 1896-97, the number of candidates was 19, of whom 7 passed—3 from Government colleges (Elphinstone, College of Science, and Grant Medical College), and 4 from Aided colleges (Wilson and Sind). The Sind College pays special attention to this examination, and its Principal has always been a man specially trained in science. The total number of passes for the B.A. in the five years was 808, or an average of 162, as compared with a total of 492 in the preceding quinquennium; but the increase has not been uniformly maintained. In 1896-97, the total number of candidates was 222, of whom 177 passed. In Government colleges the average of success was as high as 88 per cent., and in the Aided colleges 79 per cent. It is noted that the Aided institutions are responsible for a yearly increasing out-turn of B.A.'s.

In 1896-97, the most successful college of all was the Wilson, with 40 passes; next came the Elphinstone with 32, and St. Xavier's with 28. The number of passes at all the examinations intermediate between Matriculation and the degree during the five years was 2,996, or an average of 599, as compared with a total of 1,738 in the preceding quinquennium. These examinations comprise the Previous (corresponding to the F.A. elsewhere), the Intermediate (sometimes called First B.A.), and the First B.Sc. For success in these, the Wilson College is again conspicuous, while St. Xavier's, the Ferguson, and the newly recognised Maharashtra College also show well.

56.—The University of Calcutta.

At Calcutta, as at Madras, reforms with regard to affiliation, which were previously sanctioned, have been carried into effect during the present quinquennium. The Syndicate is now empowered to require that any new college or school claiming recognition has an efficient staff of professors or teachers, that it is under responsible management, that its constitution provides for discipline as well as sound education, and that an adequate rate of fees is charged. In the case of colleges, satisfactory assurances must be given that the institution will be maintained on the proposed footing for at least five years; and power is given to withdraw the privilege of affiliation. In the case of schools, information may be called for as to the sanitary condition of buildings and classrooms, so as to prevent overcrowding and other evils. Measures have also been adopted to guard against the possibility of personation at examinations. With regard to the subjects of examination, the M.A. course in mathematics has been divided into two parts—pure and mixed; descriptive astronomy and a practical examination in chemistry have been added to the B. or science side of the B.A. course; while for both the B.A. and the F.A. the number of prescribed English books has been reduced, and original composition in English has been substituted. The question of extending the scope of the Matriculation or Entrance examination, by introducing subjects of a more practical or technical character, was under the consideration of the Senate in 1892-93; but the proposed scheme has been rejected. Another subject now engaging attention is the creation of two new degrees—Doctor in Science and Doctor in Literature. Changes that have been made in the faculties of law and medicine will be noticed later. The total number of affiliated colleges is stated in the Calendar to be 97, but only 40 of these are situated in Bengal. The University rarely exercises its right to confer honorary degrees; but during the period under review the hon. degree of LL.D. was conferred upon Sir Alfred Crott, for many years a member of the Senate and latterly Vice-Chancellor, on the eve of his retirement from India.

The total number of M.A.'s during the five years was 340, or an average of 68 a year, as compared with a total of 299 in the preceding quinquennium. Of these 329 came from Bengal, thus distributed according to colleges: Presidency College, 162 (being just one half); other Government colleges, 30; Aided Missionary colleges, 43; Unaided colleges, 13; and teachers and private students, 81. They may again be thus distributed according to the subjects which they took up for their degree: English (as being of the greatest help in learned professions), 146; Latin, 3; Oriental classics (chiefly Sanskrit, from the Sanskrit College), 41; history, 3; philosophy (as being specially congenial to Hindu tastes), 42; mathematics, 33; science, 81. The Director adds that "the large number of students in science marks the advent of a new era"; they almost all came from the Presidency College. In 1896-97, the total number of candidates for the M.A. was 194, of whom 83 passed. The Presidency College passed 44, Dacca 4, the Sanskrit College 3, and Hooghly 1, making 52 M.A.'s from the Government colleges; the Duff or Free Church College passed 11, and the General Assembly's Institution passed 3. All the rest were private students. As regards subjects, no candidates took up Arabic, history, or geology; nor were any successful in Persian or botany.

The total number of B.A.'s during the five years was 1,859, or an average of 372, as compared with a total of 1,765 in the preceding quinquennium. The examination for the B.A. has two alternatives, the A. and the B. course, the former of which may be called the Literature course, and the latter the Science course. The examination in English is common to both. In the A. course,

the second subject must be mental and moral science, while the third subject may be either a classical language, history, or mathematics. In the B. course, the second subject must be mathematics, while the third subject may be one of several branches of science. The A. course still continues to be far the more popular of the two, because students who intend to adopt a learned profession consider it of more use to them. But the number of candidates taking up the B. course shows a steady increase, owing to the improved provision for teaching science in the colleges under private management, especially in the City College and the General Assembly's Institution. Comparing the two quinquenniums, the proportion of candidates taking up the B. course has risen from 22.3 to 29.5 per cent. of the total, while, if we compare the two years 1891-92 and 1896-97, the proportion has risen from 16.0 to 35.1 per cent. The average of success has throughout been higher among candidates taking the B. course, which is attributed to the difficulty of the examination in mental and moral science. During the former period, the average of success in the B. course was 13.4 per cent., compared with 31.7 per cent. in the A. course; while in the later period it was 31.0 per cent., compared with 26.3 per cent., showing a considerable fall in both cases. In 1896-97, the total number of candidates for the B.A. was 1,521, of whom 364 passed, the average of success being only 25 per cent., though this was higher than in the preceding year. In the A. course the average of success was 26 per cent., compared with 21 per cent. in the B. course, which would seem to show a change in the general tendency remarked upon above. More than a third of the B. course students came from the Presidency College, and about a sixth each from the City College and the General Assembly's Institution. The A. course passes are almost equally divided among Government, Aided, and Unaided institutions, the largest number having come from the Presidency College and the Free Church Institution. The Presidency College is also conspicuous in the honours list, having 11 out of 13 in the first class, and nearly one half of the second class. Taking both courses together, the average of success was 30.5 for Government colleges, 27.9 for Aided colleges (all under Missionary management), and 18.1 for Unaided colleges. It is thus evident that the Government colleges still hold their own, though institutions under private management have been passing more and more students every year.

The total number of passes in the F.A. during the five years was 4,850, or an average of 970, as compared with a total of 1,271 in the preceding quinquennium. In 1896-97, the number of candidates from colleges (excluding 11 successful private students) was 2,631, of whom 1,066 passed. The average of success was 45 per cent. in Government colleges, 41 per cent. in Aided, and 34 per cent. in Unaided. The Presidency College alone had 80 passes (10 in the first division) and an average of success as high as 72 per cent. The Unaided City College can show one more pass, but its average of success was only 37 per cent. Next come the Unaided Braja Mohan Institution at Barisal (70 passes and an average of 72 per cent.), the Unaided Ripon College (64 passes and an average of 29 per cent.), the Unaided Burdwan Raj College (63 passes and an average of 53 per cent.), the Unaided Jagannath College at Dacca (58 passes and an average of 31 per cent.), the Aided General Assembly's Institution (54 passes and an average of 42 per cent.), the Aided St. Xavier's College (53 passes and an average of 59 per cent.), the Free Church Institution (37 passes and an average of 38 per cent.), the Government College at Dacca (36 passes and an average of 41 per cent.), and the Unaided Bihar National College at Bunkipore (34 passes and an average of 24 per cent.). Altogether, more than half the successful candidates came from Unaided institutions.

57.—The University of Allahabad.

The University of Allahabad was founded in November, 1887, and held its first examinations in the following year, so that only four complete years were comprised in the earlier quinquennium. The stimulus given to collegiate education by the foundation of a local University is shown by an increase in students at the rate of 157 per cent. during the five years ending 1892, as compared with an increase of 37 per cent. in the previous five years. It could not be expected that this rate of increase should be maintained, and as a matter of fact it has dropped to 10 per cent. in the present quinquennium.

The curriculum was naturally modelled upon that of the Calcutta University, to which the colleges in the North-West had previously been affiliated. But more attention has been given to science, and it seems probable that the general standard is somewhat lower. From the first, the B.A. was divided into an A. and a B. course, as at Calcutta; and from an early date the F.A. was divided in the same way. A separate faculty of Science has now been constituted, which confers the degrees of Doctor and Bachelor. But there is no examination for the First B.Sc., as at Bombay; and the D.Sc. seems to correspond to the M.A. in science at Calcutta. Other changes introduced during the period under review are—the institution of a Final School Examination, as an alternative for the Matriculation, intended to recognise and encourage the bifurcation of studies in High schools; encouragement of advanced study in the vernaculars by means of special examinations; the requirement that all candidates for a degree in law should have passed the B.A. before they attend the prescribed courses of lectures in law; and the annual grant of Rs. 1,000 for the expenses and prizes at the Intercollegiate Tournament. There is as yet no faculty of medicine in the University.

The total number of M.A.'s during the last five years was 112, or an average of 22, as compared with a total of 40 in the preceding four years. This is a much larger number than in any other Indian University, except that of Calcutta. The Director remarks: "Anxiety to get as quickly as possible into Government service tends to keep the postgraduate classes small; but there are now many more applicants for appointment than can be at once employed, and students will soon find that they cannot better occupy themselves in the interval than by going on with their studies, and obtaining the higher degree which will give them an advantage over other competitors for employment." In 1896-97 the number of candidates for the M.A. was 27, of whom 17 passed, showing a considerable decline on the preceding years. Among them is included one candidate for the D.Sc., who took up mathematics and was successful. English is always by far the most popular subject, because of its utility in after life. Not a single candidate took up either Arabic or philosophy. Only one took up Sanskrit, and one Persian, of whom the former failed. One took up chemistry, and one history, both of whom were successful. The Muir College sent up 12 candidates and passed nine, including the D.Sc. The Aided college at Agra passed four out of six, and the Unaided St John's College at the same place passed two out of five. The Aided Canning College at Lucknow passed one candidate (in physics) out of two. The Government Queen's College at Benares and the Muhammadan Anglo-Oriental College at Aligarh were both unrepresented.

The total number of B.A.'s during the last five years was 727, or an average of 145, as compared with a total of 307 in the preceding four years. Of these, only 19 per cent. took up either the B. course or the B.Sc., and there seems no growing tendency in favour of the science side. Taking the whole period of five years, the average of success was 60 per cent. in the A. course, and 54 per cent. in the B. course; but in the single year 1896-97, the averages fell to 51 and 42 per cent., indicating that the standard of examination had been raised, which is admitted to be the case. This rise in standard really took place in 1895-96, when the general average of success was only 49 per cent. as compared with 51 per cent. in the following year. The largest number of failures occur in English and philosophy. During the past three years the proportion of failures in English has steadily risen from 15 to 33 per cent.; and the proportion of failures in philosophy also amounts to nearly one-third. "In the case of English, it was almost universally

acknowledged two years ago that the time had come for requiring higher attainments on the part of our graduates. Accordingly the regulations were revised, and provision was made for the introduction into the question-papers of passages not taken from the prescribed text-books." The raising of the standard in philosophy was not due to any change in the regulations; "but it was in accordance with the general opinion which had found expression at meetings of the Syndicate, that the examination in this subject was altogether too easy." In 1896-97 the standard in mathematics was likewise raised, so as to comprehend a more extensive course of reading. This operated in several ways: first, by preventing any candidates for the A. course from taking up mathematics at all; secondly, by diminishing the number of candidates for the B. course, where mathematics is compulsory; and thirdly, by causing the proportion of failures among those who did take up the new mathematical course to amount to 57 per cent. Of seven candidates from the Muir College, only two were successful. As the Director remarks: "This is in itself enough to show that something is wrong either in the course prescribed or in the method of examining." On the other hand, the standard in the alternative subjects for mathematics for the A. course—a Second Language or history—would seem to be too easy, for the number of failures has fallen in three years from 52 to 13. In 1896-97, about two-thirds of the candidates for the A. course, who were practically excluded from mathematics, took up as their third subject Persian, "reputed an easy way of compassing a degree;" about half of the remainder took up history "also an easy subject;" nearly all the rest Sanskrit, and only four Arabic. With regard to individual colleges, the Director writes as follows:

"The colleges represented by the largest number of candidates are the Muir College [at Allahabad] with 60, and the Canning College [at Lucknow] with 57, the numbers passed being 36 and 32 respectively. The Muir College has the credit of obtaining the only three places gained in the first division. The Canning College shows the largest number of candidates and of passes in the A. course. The highest percentage of success is won by the Queen's College [at Benares], where the improvement on last year's results is very marked. On the other hand, the Meerut College has conspicuously failed to maintain the success with which it started last year. . . . The Bareilly College shows considerable improvement. The Agra College was less successful than usual; . . . and the Muhammadan Anglo-Oriental College [at Aligarh] has been similarly unfortunate. The success of a candidate from the Woman's College, Lucknow, shows that that institution continues to do good work."

An examination for the B.Sc. was held for the first time in 1896-97. There were eight candidates, of whom all were successful except one, who failed to put in an appearance: three from the Muir College, and two each from the Agra and Canning Colleges. Three of them appeared also for the B.A. examination.

The total number of candidates for the Intermediate examination (or I.A.) during the last five years was 2,768, or an average of 551, compared with a total of 760 in the preceding four years. But it is to be noted that the numbers have steadily fallen in the last two years. This examination, like the B.A., is divided into an A. or literary course and a B. or science course. In this case, it would seem that the B. course is growing in favour. During the whole period of five years, the proportion who took the B. course was 30 per cent.; whereas in the last year (1896-97) the proportion was as high as 36 per cent. It would also appear that the B. course is the easier of the two; for during the whole period the average of success was 47 per cent. in the B. course, compared with 10 per cent. in the A. course. In 1896-97, the average of success in the total was 42 per cent., being 40 in the A. course, and 45 in the B. course, which seems to imply some raising of the standard. The Director remarks that the examination in logic shows signs of becoming more difficult year by year; while the number of failures in English has steadily diminished, though the standard has certainly not been lowered. Of individual institutions, the Canning College at Lucknow sends up the largest total; but the Muir College at Allahabad stands first in the B. course, and the Muhammadan Anglo-Oriental College at Aligarh in the A. course.

The results of the Matriculation or Entrance examination, of the School Final Examination started in 1894, and of the Special Vernacular Examination which the University of Allahabad has conducted since 1896, will be considered in connection with Secondary schools.

58.—The Punjab University.

The Director of Public Instruction gives the following summary of the chief changes that have taken place in the University of the Punjab during the last five years :—

"In connection with the Resolution of the Government of India on the expediency of introducing an alternative Entrance examination, which would lead to a bifurcation of studies in High schools, the Punjab University, after long and careful deliberation, adopted an Entrance Examination in Science, different from and running parallel to the Entrance examination in Arts. This measure led to the need for higher examinations in the same line, and a complete scheme for Entrance, Intermediate, and Degree examinations in Science received the sanction of the Supreme Government in 1894. In the same connection, a final school examination, called the Clerical and Commercial Examination, was also adopted, not leading up to University studies, but intended to mark special fitness for business, office, and such other lines of life.

"The second matter which specially occupied the Senate's attention concerned occasionally recurring fluctuations in the results of examinations. A proposal to appoint Moderators was not favourably entertained; but several important measures were adopted, which cannot fail to have a salutary effect. In the first place, an expert standing sub-committee has been appointed for the selecting of examiners; and experience shows that practical teachers, well acquainted with the style of questioning and the standard of answering required, are now almost invariably chosen. Then, to further guide the examiners, model papers are prepared, which are revised as may seem to be needed; and detailed rules are laid down as to distributing the questions over the course of studies, and apportioning the marks over the different questions. In the Middle school and Entrance examinations, not less than five per cent. of the answer-papers are re-examined by the head examiner, to ensure that a correct and uniform standard of marking has been adopted; and in all the examinations the answer-papers of every candidate who, having passed in the aggregate, has failed by not more than five marks in one compulsory subject only, are re-examined, in order to guard against any undue severity or error in valuing the answers. It has also been ruled that, before the publication of any results, these shall be submitted to the Board of Studies, with a statement of the percentage of passes in each subject, when the Board may order, should this be deemed necessary, the re-examination of any set of answer-papers by the original examiners."

Other changes may be briefly mentioned. The standard for admission to medical studies has been raised from the Entrance to the Intermediate; at the suggestion of the Educational Conference, modifications have been made in the rules for admission to the Middle School and Entrance examinations, with a view to the better maintenance of school discipline; and a University Sports Tournament has been established for the encouragement of systematic physical training among college students.

The results of the several University examinations for 1896-97 are compared with those for 1891-92, for the most part with reference only to candidates from Provincial institutions. In all the Arts examinations taken together, the number of candidates has increased from 311 to 831, and the number of passes from 217 to 390. On the Oriental side, there has been a decrease from 12 to 9 in the candidates, and from 11 to 6 in the passes. In the Oriental Language examinations the number of candidates has increased from 248 to 271, and the number of passes from 117 to 126. In Law, the candidates have nearly quadrupled. In Medicine the number of candidates has increased from 58 to 115, and the number of passes from 34 to 49.

The number of M.A.'s from Provincial institutions only has increased from 2 to 11, the average of success having risen from 40 to 58 per cent. In 1896-97, the number of candidates was 19, of whom 8 took English, 4 science, 3 Sanskrit, 2 philosophy, and 1 history; and it is noticeable that none of the passes were above the third division. The Government college at Lahore passed 6 candidates, and the Aided St. Stephen's College at Delhi passed 4. Including private students, the total number of M.A.'s was 16; and to these may be added one M.O.L. (Master of Oriental Learning).

The number of B.A.'s from Provincial institutions has increased from 38 to 76, but the average of success has fallen from 47 to 36 per cent. This decline, which is found also in the results of the Intermediate, is attributed not to any raising of the standard but to the somewhat indiscriminate rush of students to the newly founded Arts colleges. In this examination, the most popular elective subjects are history and mathematics; while science is now taken by about one-third of the candidates, compared with only one-eighth five years ago. With

regard to the several subjects, the average of success in 1896-97 was highest in philosophy (97 per cent.) and lowest in Persian (44 per cent.). Of the individual institutions, the Government College passed 33, or 46 per cent.; while the Aided Forman Christian College and the Unaided Dayanand College each passed 20, with an average of 30 and 32 per cent. respectively. All these three colleges are at Lahore. Including private students, the total number of B.A.'s was 101; and to these may be added one B.O.L. (Bachelor of Oriental Learning).

The number of passes at the Intermediate from Provincial institutions has increased from 116 to 203, but the average of success has here again fallen from 77 to 61 per cent. (At Calcutta, the average of success in this examination is less than 40 per cent.). Persian is by far the most popular of the Second languages, and science of the elective subjects. With regard to the several subjects, the average of success in 1896-97 was highest in Arabic (100 per cent.) and lowest in science (70 per cent.). Of the individual institutions, the Dayanand College comes first with 80 passes, and an average of 62 per cent.; but the Government College, with 44 passes, has an average of 71 per cent., and the largest number of places in the first division. The Aided Forman College, the Aided Scotch Mission College at Sialkot, and the two newly founded Unaided Colleges—the Gordon Mission at Rawalpindi and the Islamia at Lahore—also show good results. Including private students and candidates from extra-provincial institutions, the total number of passes at the Intermediate was 270; and to these may be added four passes on the Oriental side, compared with six passes five years ago.

59.—Progress of Arts Colleges.

The table on the opposite page (XLIX) gives the attendance at English Arts colleges on 31st March in each of the eleven years, 1886-87 to 1896-97, together with averages for the two quinquennial periods, and the proportion of boys of schoolgoing age of whom one was attending an Arts college in each of the three quinquennial years. The table has been compiled in this form in order to eliminate as far as possible the large variations due to accidental circumstances. These variations are caused partly by the changes of regulation or of standard in the University examinations, which may largely augment or reduce the number of students in any class in the preceding or following year; and partly by such a calamity as the plague, which struck more than one third of the students off the rolls in Bombay in 1896-97. It is manifest that such causes must operate with great effect upon comparatively small numbers; and therefore the general progress of Arts colleges is best shown over a long series of years.

Taking the whole period of ten years, the total number of students has increased from 8,060 to 13,933, or at the rate of 74 per cent.; but this increase is very unevenly distributed. In the first quinquennium, the rate of increase was 54 per cent.; in the second quinquennium it fell to 12 per cent. If we look at successive years, we shall find that the increase in 1887-88 was as high as 20 per cent., and that during the four years from 1890-91 to 1893-94, it was maintained at the uniform rate of just 7 per cent. But since the last-mentioned year the rate of increase has steadily fallen, until the plague brought about an actual decrease of 5 per cent. The averages for the two quinquenniums show results less unfavourable to the later period, the increase being at the rate of 25 per cent. The proportion of students to boys of schoolgoing age increased in the earlier period by 28 per cent., and in the later period by 11 per cent.

Turning to the several Provinces, the Punjab shows the largest and most uniform rate of increase, especially in the later period. The North-West and the Central Provinces both show a very high rate of increase in the earlier period, which has not been maintained. In Bengal, there has been steady increase on the whole, subject to wide variations, caused (probably) by changes in the standard of the University examinations. The still wider variations in Madras are due to changes in the University regulations, which have intentionally raised the standard. Bombay would show unbroken progress if it had not been for the plague; the actual figures for 1896-97 are the lowest for any year since 1888-89. In averages for the two quinquenniums, the Punjab again takes the first place, with an increase of more than two-fold. Madras, on the other hand, appears almost stationary; but in this case the standard of comparison is not quite fair. From the Provincial

point of view, the most interesting figures are those giving the proportion of students to boys of school-going age. In 1886-87, Madras stood easily first, with a proportion twice as good as her nearest neighbour, Bengal. But though Madras improved during the first quinquennium, she fell back during the second to her original mark, and Bengal has almost caught her up. The Punjab actually comes third, her mark showing an improvement of just one half in the later period. But she owes her place over Bombay to the plague, which has reduced Bombay's mark to below what it was ten years ago. The marks also bring out clearly that the North-West and the Central Provinces have not kept up their early promise.

60.—General Statistics of Arts Colleges.

The table on the opposite page (L) gives the general statistics of Arts colleges, according to management, for the three quinquennial years, 1886-87, 1891-92, and 1896-97, together with percentages of increase or decrease. Here colleges are included as well as students.

Going back for ten years, the total number of colleges has increased from 86 to 115, the rate of increase being uniform (16 per cent. in the earlier period, and 15 per cent. in the later). As already stated, the rate of increase in the total number of students was 54 per cent. in the earlier period, and 12 per cent. in the later, showing that the increase in the strength of each college has not been maintained. The actual averages are: 94 students to each college in 1886-87; 124 students in 1891-92; and 121 students in 1896-97. Here again the decline can safely be attributed to the plague in Bombay. The increase in number of colleges is largest in Bengal, which now surpasses Madras; these two Provinces together have 75 colleges, out of the total of 115. But the rate of increase is highest in the Punjab, where the number has more than doubled. In the North-West, the number increased by one-third in the later period. In the Central Provinces the number has throughout remained unchanged; and in Bombay it has only risen from 9 to 10. Bengal again exhibits the largest increase in number of students, from 3,215 to 6,384; but the rate of increase has been much higher in the North-West and the Punjab. Bombay and Madras both show an actual decrease in number of students during the later period, the former owing to the plague, the latter owing to more stringent University regulations. The Punjab, as usual, shows the highest rate of increase for the later period, no less than 138 per cent., compared with 82 per cent. for Burma (where the totals are insignificant), and an average of 12 per cent. for all India.

The number of colleges under public management has apparently decreased during ten years from 32 to 28, in accordance with the policy recommended by the Education Commission. As a matter of fact, the decrease in Government colleges proper is yet larger (from 29 to 23), two colleges in the Native States of Bombay being now entered as Unaided, while colleges under the management of Municipalities have risen from 1 to 5. The Punjab is the only Province to show an increase in colleges under public management, by the addition of one Municipal college. It is notable, however, that the number of students in colleges under public management has increased from 3,070 to 3,677, the average strength of each college having risen from 96 to 131. But this increase in number of students was entirely confined to the earlier period. In the later period there was a decrease of 7 per cent., due partly to the plague in Bombay, and partly to a real decrease in Madras and the North-West.

The number of Aided colleges has steadily increased from 37 to 51, the rate of increase being higher in the earlier period. The number of students in them has increased from 3,339 to 5,927, the rate of increase being 58 per cent. in the earlier period, and only 12 per cent. in the later. The average strength has risen from 90 to 116. Aided colleges are most numerous in Madras, which has more than half of the total number, though less than half the total number of students. The number of colleges in Bengal is unchanged, but the number of students in them has almost doubled. In the Punjab the number of colleges has risen from one to three, while the number of students has risen from 55 to 350. The North-West also shows great improvement: while in the Central Provinces it

is notable that the two Aided colleges have progressed much more rapidly than the one college under public management.

The number of Unaided colleges has also steadily increased from 17 to 36, the rate of increase being slightly higher in the earlier period. The number of students in them has increased from 1,651 to 4,329, the rate of increase being 91 per cent. in the earlier period and 37 per cent. in the later. The average strength has risen from 97 to 120. Unaided colleges are most numerous in Bengal, which has about three-fifths of the total number, and about three-fourths of the total number of students. The system has also taken root in the Punjab, where more than two-fifths of the students are now in Unaided colleges, and to some extent, in the North-West. In Madras, on the other hand, the number of both colleges and students has fallen. Of the three Unaided colleges in Bombay, two with 218 students are in Native States.

The following table (LI.) gives the percentage of students in the several classes of Arts colleges, according to management, for each of the three quinquennial years:—

Table LI.—Proportion of Students in Arts Colleges according to Management, 1856-57, 1891-92, and 1896-97.

Province.	1856-57.			1891-92.			1896-97.		
	Under Public Management.	Aided.	Unaided.	Under Public Management.	Aided.	Unaided.	Under Public Management.	Aided.	Unaided.
Madras	32	39	9	27	67	6	24	71	5
Bombay	53*	47	..	36*	46	18	31	49	20*
Bengal	31	25	41	32	21	47	26	24	50
N.W.P. and Oudh	41	50	6	38	50	12	27	57	16
Punjab	78	17	5	35	46	19	26	33	41
Central Provinces	47	53	..	38	62	..	32	68	..
Burma	100	..	..	100	..	..	90	10	..
Assam ... ..	..	..	..	..	..	..	..	..	100
Average	38	41	21	32	43	25	26	43	31

* Including two Colleges in Native States.

The proportion of students in colleges under public management has steadily fallen from 38 to 26 per cent., while the proportion in Unaided colleges has risen almost as steadily from 21 to 31 per cent. The small balance has gone to Aided colleges, which show a very uniform proportion. The variations in the several Provinces are much more marked, and well illustrate their different systems. The decline in Government colleges is universal, the highest proportion now being 31 per cent. in Bombay and the lowest 21 per cent. in Madras. The prevalence of the Aided system in Madras is shown by an increase in the proportion from 59 to 71 per cent. The proportion is also high in the North-West and the Central Provinces. The prevalence of the Unaided system in Bengal is shown by an increase in the proportion from 41 to 50 per cent., but the increase in the Punjab is yet more striking.

61.—Classification of Arts Colleges.

The following table (LII.) gives the classification of Arts colleges according to grade, and also according to management, in each of the three quinquennial years. First-grade colleges are those which teach up to the B.A. examination; second-grade colleges teach only up to the Intermediate or F.A. examination.

Table LII.—Classification of Arts Colleges according to Grade, 1886-87, 1891-92, and 1896-97.

Management	1886-87.		1891-92		1896-97	
	First Grade	Second Grade	First Grade	Second Grade	First Grade	Second Grade
Government . . .	20	9	19	4	19	4
Native States . . .	1	1	1	1	1	1
Municipal . . .	1	1		5		5
Aided . . .	19	18	25	19	26	25
Unaided . . .	5	12	13	13	16	18
Total . . .	45	41	58	42	62	53

There is an increase in both classes of colleges; but the first-grade increased more rapidly in the earlier period, the second-grade in the later period. The number of Government first-grade colleges has decreased by one, but it still forms nearly one-third of the whole. The number of Aided first-grade colleges has increased by seven, and the number of Unaided first-grade colleges by 11. Among second-grade colleges, those managed by Government have decreased by five; while the Municipal have increased by four, Aided by seven, and Unaided by six. Turning to Provinces. In 1896-97 Bengal had 21 first-grade and 14 second-grade colleges; whereas Madras had 11 first-grade and 26 second-grade. The North-West had six second-grade and the Punjab four; while Bombay had only two. All of the three colleges in the Central Provinces are first-grade.

62.—Arts Colleges in Madras

In Madras the number of first-grade colleges remained unchanged during the quinquennium at 11; but this result was brought about by the raising of the C.M.S. Noble College at Masulipatam from the second grade and the closing of the S.P.G. Caldwell College at Tuticorin. Of the total, three are under Government, one under Native and six under Missionary management, while one (the only Unaided one) is maintained by the Maharaja of Vizianagaram. The number of second-grade colleges increased from 24 to 26. This increase is accounted for by the opening of four new colleges—at Parlakimedi, Ongole, St. Thomé (near Madras), and Palamcottu; while the Negapatam College was closed, and that at Masulipatam raised to the first-grade. Of the total, only one was under Government, three were under Municipal, 13 under Missionary, and seven under Native management; while two (Unaided) were maintained by the Zamindar of Calicut and the Zamindar of Parlakimedi. The Berhampur College is liberally subsidised by the Zamindar of Kallikota, and the Pithapuram Raja's College at Coconada has an endowment of Rs. 21,000. Three of the colleges, including the Sarah Tucker College for women at Palamcottu, had only ten pupils or less on their rolls.

There are now only six Districts without a college; but in view of the backward condition or general poverty of some of these, or the proximity to Madras city of others, it does not seem probable that such institutions will be established in any of them (except perhaps South Arcot) for several years to come. There are also six Districts, besides Madras city, with first-grade colleges; and the opinion has been expressed that it would be desirable to establish a few more of these institutions in Districts not provided with them. The Director, however, inclines to the opinion that "as matters now stand, the Presidency is already over-supplied with first-grade colleges. Of the 11 colleges of this class, four have only 40 students or less in their two B.A. classes taken together; and there can be little doubt that, in some instances, managers have not at their disposal the necessary funds for the efficient working of such an expensive institution as a first-grade college. Moreover the student population declares itself in favour of education in the city of Madras. The returns of birthplace show that many students elect to complete their college course in one of the larger colleges of the Presidency town, in preference to reading in the colleges situated

in their own Districts. This is a tendency which, for many obvious reasons, deserves encouragement, though it must be admitted that, in the absence of effective supervision and control outside the walls of his college, a student in a large city like Madras is exposed to dangerous temptations."

With regard to the decrease in students that marked the quinquennium as a whole and is particularly noticeable in some years, the Director offers the following explanation:—

"In 1892, the Educational Rules came into operation, and gave a death blow to all adventure schools by imposing stringent conditions in regard to the recognition of High schools. Almost simultaneously the University revised its by-laws relating to the Matriculation, dispensed with special text-books in English, and raised the minimum for passing. The result of these measures was a fall in the number that passed the Matriculation [from 2,381 in 1891-92 to 520 in the following year.] As the Matriculation examination controls the admissions into the junior college classes, it is easy to understand why there was such a fall in the strength of the Junior F.A. class in 1893 [to 597 from 1,463 in the previous year], and why the figures for the following years of the quinquennium reveal no expansion in the strength of the senior F.A. and B.A. classes. But in consequence of the larger number that passed at the two last Matriculation examinations [1,690 and 1,612] the F.A. classes have begun to expand again, and it is expected that the colleges will ere long recover the strength they showed on 31st March 1892, when the figures were the highest on record."

63.—Arts Colleges in Bombay.

In Bombay, the number of first-grade colleges remained during the quinquennium unchanged at four. The number of second-grade colleges increased from one to two, by the recognition in 1896 of the Maharashtra College at Poona for the purposes of the Previous examination for a term of three years. The number of Aided colleges increased from four to five, by the addition of the Fergusson College in Poona, to which the Government gave a grant of Rs. 3,000 a year in 1894, and at the same time extended to it the benefit of three fellowships from the Dakshina Fund. According to management, two colleges are maintained by Government, in Bombay city and Poona; two colleges in Bombay city, the Wilson and St. Xavier's, are under the management of religious societies; the Sind College at Karachi and the Gujarat College at Ahmedabad are under boards on which Government is strongly represented; two colleges, with European Principals, are in the Native States of Kolhapur (Southern Mahratta) and Bhavnagar (Kathiawar); and two colleges at Poona are under registered societies of Native gentlemen, with an entirely Native staff. All of these are Aided, with the exception of the new Maharashtra College at Poona. The results of the University examinations show, here as elsewhere, that candidates from the Government colleges have been most successful for the M.A. The Missionary colleges also prepare for this course, and the Dakshina fellows in all the Aided colleges are encouraged to read for a higher degree. Both of the Government colleges are full, and compete successfully against the Aided institutions, which, however, are responsible for a yearly increasing out-turn of B.A.'s. The honours in the last B.Sc. examination were fairly divided between the two classes of colleges. The Sind College pays special attention to this examination, and its Principal has invariably been a man trained in science. "Finally," adds the Director, "it may be said that the collegiate wants of the Presidency are adequately supplied, except perhaps in the Southern Division. There has been of late years a tendency to multiply colleges in Poona and Bombay: the University has recognized a third college in the former city, and is considering the recognition of a fourth college in Bombay. The tendency is hardly wholesome, when the difficulty that graduates have in obtaining suitable employment is considered."

The figures for attendance in 1896-97 are altogether misleading, by reason of the plague. Three colleges had to be closed altogether before 31st March, on which day the returns are made up, and therefore appear as blank. In others, the strength returned is only nominal, because the Syndicate of the University allowed students to keep their term without residing or attending lectures. A few, on the contrary, almost doubled their numbers, through the admission of temporary fugitives from Bombay and Poona. But if we exclude this disastrous year, the Director seems justified in affirming that "The tendency in this Presidency is towards a steady and gradual increase in attendance at Arts colleges."

64.—Arts Colleges in Bengal.

In Bengal, the number of colleges under public management has remained unchanged at twelve, of which one is managed by the Municipality of Midnapore, and the rest by Government. The number of Aided colleges (seven) is also unaltered. A net increase of four Unaided colleges (from 15 to 19) is thus accounted for: the Bishop's College has ceased to furnish returns since 1895, and La Martinière for boys had no collegiate pupils in 1897; but the loss of these two institutions has been more than counterbalanced by the reappearance of Doveton College and Loretto House with college classes since 1894, and by the establishment of college departments in connection with the Central Institution (1895), the Arya Mission Institution and the Calcutta Boys' School (1896), and the Century School (1897)—all in the city of Calcutta. There are, besides, the Bishop's College in Calcutta, and Harendra Lal College in the Dacca District affiliated up to the F.A. standard in 1897, and St. Joseph's College at Darjiling; but these have not furnished returns. Of the Aided colleges two, and of the Unaided 12, are under Native management; the rest are conducted by Missionary bodies. The Bethune College (managed by the Department), the Loretto House, and a branch of La Martinière in Calcutta are for female students.

The returns of attendance during the quinquennium show a rapid rise for two years, and then an almost stationary condition, the total increase being 22 per cent. These variations are assigned to changes in the standard of the Entrance examination, which was passed by only 10 per cent. of the candidates in 1892, and by 65 per cent. in 1894. The increase, however, has not been shared by all classes of colleges. Government institutions show an actual loss, explained by the exclusion of the Vedic and Title classes of the Sanskrit College, which now appear among "Special Schools." The Aided institutions have gained most, the strength of the General Assembly's Institution having risen from 381 to 532, and that of St. Xavier's College from 197 to 369. The increase in the Unaided institutions is less, the great advance in the City and Ripon Colleges in Calcutta being offset by the fall in the Metropolitan Institution, which has steadily deteriorated since the death of its founder, Pandit Isvar Chandra Vidyasagar, in 1891.

"In Bengal," says the Director, "there seems to be no need for Departmental measures to be adopted for the further extension of collegiate education, private enterprise having perhaps done more in this respect than the country requires. The only Commissioner's Division without a college is Chota Nagpur; and if the High schools at Ranchi, Palamau, and Hazaribagh continue to show increased success at the Entrance examination, as they have been doing for some time past, it may be hoped that local efforts will be made to start a second-grade college at one of the headquarters stations." The withdrawal of Government from the direct management of colleges seems to have reached its limit with the transfer of the Midnapore and Berhampore Colleges, the former to municipal and the latter to private management, in 1888. The question of transferring the Chittagong, Krishnagar, and Rajshahi Colleges still stands over, as none seem willing to undertake their management.

65.—Arts Colleges in the North-West Provinces and Oudh.

In the North-West, the number of Government colleges remains unaltered at three. The number of Aided colleges has increased from four to six, by the addition of the Meerut College and Christ Church, Cawnpore. The number of Unaided colleges has increased from five to seven: though the London Mission at Benares has dropped off, the Kayasth Pathshala at Allahabad has taken its place; and the Women's College at Lucknow and the Ramsay College at Almora have both opened collegiate departments. In addition, the Philander Smith Institute at Mussorie and the Girls' High School at Allahabad both sent up successful candidates for the Intermediate examination in 1896-97, though they are not completely organized as colleges.

The rapid increase of students which marked the former quinquennium has

that it teaches only the scientific course of the B.A. examination at Allahabad, partly to encourage a more practical education, and partly to avoid competition with the Aided institutions. This has a tendency to reduce its strength, as many students after passing the F.A. examination leave for other colleges where the literary course is taught. In 1896-97 it obtained 24 passes in the F.A. and only four passes in the B.A., as compared with 27 passes in the F.A. and 17 passes in the B.A. at the other two colleges. The attendance of students has followed the same course as in the North-West, and apparently from the same cause—the raising of fees. The total for 1896-97 shows an increase of 25 per cent. if compared with 1891-92; but it is 19 per cent. lower than the average of the three preceding years.

University education remains backward in Burma. The Rangoon College is a Government institution, under the management of the Education Syndicate. Its strength has increased from 44 to 71, and its students have occasionally done well in the examinations of the Calcutta University. Honour classes will henceforth be included in the curriculum; and it is proposed to found scholarships to induce pupils in the High schools at Moulmein and Akyab to proceed to the college course. In 1894 the Baptist Mission College, also at Rangoon, was opened as an Aided institution of the second grade, affiliated to the Calcutta University. The number of its students has not yet exceeded 9.

In Assam an Unaided institution of the second grade was opened at Sylhet in 1892, under the name of the Murari Chand College. It is almost entirely supported by its founder, a local *zamindar*. The staff consists of a Principal and three Professors, all Native graduates of Calcutta. The number of students has gradually risen to 27; and the total number of passes in the Intermediate examination at Calcutta has been 22 during the five years. Assam, as also Coorg and Berar, is liberal in providing scholarships for native students in extra-provincial colleges. In 1896-97 there were 155 students from Assam studying in Arts colleges in Bengal, of whom 21 were in the third year and 45 in the fourth. The number of passes from among them was 23 at the F.A. examination and 10 at the B.A.; while one Assam student, who read privately, took the M.A. degree at Calcutta.

During the last five years 80 students from Berar (including 19 scholarship holders) passed University examinations at Bombay—29 the Previous, 8 the First B.A., 13 the Intermediate, 18 the B.A., 10 the L.L.B., 1 the L.C.E., and 1 the M.A.

68.—Expenditure on Arts Colleges.

The table on the following page (LIII.) gives the expenditure on Arts colleges in the several Provinces, for the two years 1891-92 and 1896-97, according to sources, with percentages of increase and decrease. The amount contributed by Provincial Revenues has been sub-divided between colleges under public management and Aided colleges.

The total expenditure from all sources has increased by Rs. 3,28,949, or at the rate of 16 per cent., as compared with an increase of 25 per cent. in the preceding quinquennium. The total expenditure from Provincial Revenues has increased by Rs. 93,662, or 11 per cent., as compared with an increase of only 4 per cent. The amount from this source devoted to colleges under public management has increased by Rs. 53,150 or 8 per cent., compared with a decrease of 3 per cent.; while the amount devoted to Aided colleges has increased by Rs. 38,512 or 19 per cent., compared with an increase of 37 per cent. The total expenditure from Local and Municipal Funds has increased by Rs. 5,247, or at the rate of 17 per cent., compared with an increase of 44 per cent. The total expenditure from fees has increased by Rs. 1,11,256, or at the rate of 18 per cent., compared with an increase of 71 per cent. The total expenditure from "other sources" has increased by Rs. 1,18,784, or at the rate of 25 per cent., compared with an increase of 24 per cent. It will be seen that the expenditure increased more rapidly during the earlier period under every heading except the first and the last. Adding together all Public Funds and all Private Funds, the proportion borne by the latter has risen steadily from 39.3 per cent. in 1886-87 to 45.1 per cent. in 1891-92, and 48.8 per cent. in 1896-97.

Turning to the several Provinces. The most rapid rate of increase is shown by

Burma, where the expenditure on Arts colleges has more than doubled in ten years, and three quarters of the total is derived from Public Funds. At the other end of the scale is Bengal, where the increase has been only at the rate of 6 per cent., and where just one-half of the total is derived from Private Funds. It is remarkable that in the North-West the expenditure increased 46 per cent. in the later period, compared with 18 per cent. in the earlier : whereas in the Punjab it increased only 19 per cent. in the later period, and as much as 50 per cent in the earlier. Bengal obtains nothing from Local and Municipal Funds, which form an appreciable source of income only in Bombay and the North-West. Fees yield by far the largest amount in Bengal, but their proportion to the total is highest in the Punjab (48 per cent.) ; in Burma the proportion drops as low as 6 per cent. The heading "other sources" includes the maintenance of two colleges in Bombay by Native States, and contributions from Missionary bodies, which are especially large in Madras.

The Reports of the Directors do not throw much light upon the general expenditure. Variations will always be caused by changes in the constitution of the staff from year to year. A common cause of increase in all Government colleges during the recent period has been the introduction of the Exchange Compensation Allowance, though this is alluded to only in the North-West. In Madras, the fact that expenditure has increased faster than the number of institutions is explained by the cost of improvements in respect of staff and equipment, especially in the case of first-grade colleges. In Bombay the Director draws attention to the fact that more than half the total increase falls on Provincial Revenues, "which should be noted by those who charge Government with neglect of higher education." He adds : "Expenditure from fees and endowments has also largely increased, which is as it should be, and the decrease under District and Municipal Funds is a matter for congratulation. The expenditure from these sources is mainly devoted to the maintenance of the Sind and Gujarat Colleges." In Bengal, the Director points out that the rate of increase in expenditure (5·7 per cent.) has been much less than the increase in number of students (22 per cent.), so that the average cost of educating each student has fallen from Rs. 127 to Rs. 114. By far the most expensive institution is the Presidency College ; but even here the charge on Provincial Revenues has declined, owing to increased fee receipts, and the average cost to Government of each student has fallen from Rs. 223 to Rs. 172. No College in Bengal receives aid from Local Funds ; and the Midnapore College, though managed by the Municipality, costs nothing to that body, the entire expenditure being met from fees and proceeds of endowments, supplemented by a grant from Provincial Revenues. Of the seven Aided colleges in Bengal, five are under Missionary management ; and the large contributions from the several Missionary societies by which they are conducted account for the high proportion (over 44 per cent.) of the expenditure from "other sources" in these institutions. In Unaided colleges, 37·6 per cent. of the total expenditure is met from subscriptions and endowments. The Maharaja's College at Burdwan has to depend upon this source exclusively, and the Berhampore College nearly so, Rs. 8,516 in the former being contributed by the Raj, and Rs. 12,082 in the latter by the late Maharani Svarnamayi of Cossimbazar. With regard to the increase of expenditure in the North-West, it is remarked that more than one-third of it is due to the establishment of five new colleges ; and that Rs. 8,000 was contributed from Provincial Revenues in 1896-97 towards the new science laboratories in the Muir Central College. The average cost per student shows a substantial rise, to be accounted for by increased outlay on equipment and maintenance, and also in a measure by the reduced numbers. In the Punjab, the most notable feature is the decrease under every head of Public Funds, especially under Provincial Revenues, accompanied by a yet larger increase from fees and "other sources." The result is that the average cost per student has fallen from Rs. 232 to Rs. 115 ; while the proportion of the total expenditure borne by Public Funds has fallen from 51 to 33 per cent. Even in the Government College at Lahore, the total expenditure has slightly decreased, though the number of pupils has increased by 76 per cent. In the Dayanand Anglo-Vedic College, an Unaided institution only recently raised to the first grade, the total cost of educating 383 students is only Rs. 14,082, of which 86 per cent. was met from fees and the remainder from endowments. In the Oriental College, on the other hand, the total expenditure is Rs. 32,177, of which only Rs. 313 was met from

fees; and the average cost of each student works out at Rs. 376. In the Central Provinces, there is only one Government college and two Aided colleges, of which one (the Morris) receives a grant of Rs. 1,500 from the Municipality of Nagpur and Rs. 600 from Provincial Revenues, while the other (the Hislop) is aided only from Provincial Revenues. Owing to a large increase in the attendance, the average cost of educating each pupil has fallen from Rs. 201 to Rs. 171; but this decrease is almost confined to the Aided colleges. The single college in Assam, which was opened in 1892, is Unaided, being maintained by its founder, who contributes the whole of the expenditure (Rs. 1,100), beyond the small amount (Rs. 666) derived from fees.

69.—Expenditure from Public Funds on Arts Colleges.

The following table (LIV.) gives the proportion of Direct expenditure from Public Funds on Arts colleges, according to Provinces, in 1896-97 :—

Table LIV.—Percentage of Direct Expenditure from Public Funds on Arts Colleges, 1896-97.

Province	Provincial Revenues	Local Funds.	Municipal Funds
Madras	18.4	...	1.7
Bombay	9.6	7	2.9
Bengal	18.8	...	...
N.-W.P. and Oudh	33.6	4	5.9
Punjab	12.1	1	1.6
Central Provinces	8.4	...	1.7
Burma	20.6	...	...
Average	15.8	3	1.9
Average for 1891-92...	16.4	3	2.0

The average proportion of Direct expenditure from Provincial Revenues devoted to Arts colleges has fallen in the last five years from 16.4 to 15.8 per cent. By far the highest proportion is in the North-West (just one-third of the total); while in the Central Provinces it falls as low as 8.4 per cent. The proportion from Municipal Funds devoted to Arts colleges is also highest in the North-West (5.9 per cent.).

70.—Average Cost of each Student in Arts Colleges.

The following table (LV.), compiled from General Table II., gives the average annual cost of each student in Arts colleges, according to management, for the three quinquennial years, 1886-87, 1891-92, and 1896-97 :—

Table LV.—Average Cost of each Student in Arts Colleges according to Management, 1886-87, 1891-92, and 1896-97.

Management	1886-87	1891-92	1896-97.
	Rs.	Rs.	Rs.
Government	322	245	269
Municipal	121	101	147
Native States	106	435	273
Aided	186	161	159
Unaided	102	54	56
Average	199	162	160

It will be observed that the decrease in average cost, which was so marked a feature in the earlier period, has not been maintained. In both Government and Municipal colleges the average cost has actually increased in the later period, while the decrease in the case of Aided colleges is insignificant. This is due to a variety of causes. One, of a permanent nature, is the improvement in the standard of instruction, which applies chiefly to Government colleges. Another, of a temporary nature, is the closing of the most important colleges in Bombay through the plague.

The following table (LVI.) gives the expenditure from Provincial Revenues on each student in Aided colleges, according to Provinces, for the three quinquennial years 1886-87, 1891-92, and 1896-97:—

Table LVI.—Expenditure from Provincial Revenues on each Student in Aided Colleges, 1886-87, 1891-92, and 1896-97.

Province	1886-87	1891-92	1896-97
	Rs.	Rs.	Rs.
Madras	36	37	37
Bombay	50	74	53
Bengal	35	21	18
N.-W.P. and Oudh ...	101	56	67
Punjab	95	75	50
Central Provinces ...	93	25	19
Average	47	42	39

Here, it will be seen, the decrease in average cost has been continuous, Madras forming the only exception. The cost is again highest in the North-West and lowest in Bengal. The rate of decrease is most marked in the Central Provinces and the Punjab.

71.—Fees in Arts Colleges.

The table on the following page (LVII.) gives the average rate of annual fees per student in Arts colleges according to management, in the several Provinces, for the three quinquennial years 1886-87, 1891-92, and 1896-97, together with the proportion that fees bear to the total expenditure. It should be stated that colleges under public management include the few managed by Municipalities, as well as those maintained by Government; that colleges in Native States (in Bombay) have been included among Unaided colleges; and that the returns for Unaided colleges in Bengal, especially for the two earlier years, are incomplete.

Taking the averages for all India, the fees from each student in colleges under public management have continuously risen from Rs.65.1 in the first year of the period to Rs.81.9 in the last year. The proportion that fees bear to the total expenditure also rose in the first half of the period from 20.7 to 28.1 per cent., but dropped slightly in the second half, showing that total expenditure now tends to increase more rapidly than fees. In Aided colleges fees rose in the first half of the period and remained stationary in the second half; while the proportion to total expenditure varied in the same way. In Unaided Colleges fees seem to have dropped, slightly but steadily; while their proportion to the total expenditure seems first to have almost doubled, and then to have remained stationary. The returns, however, from these institutions are too doubtful to form the basis of any certain conclusions.

As regards the several Provinces, fees in colleges under public management are highest in Bombay (Rs.94.9) and lowest in the Central Provinces (Rs.45.3). The proportion that they bear to total expenditure is highest in the Punjab (43.8 per cent.) and lowest in Burma (6.7 per cent.). In every Province fees have increased; but the rate of increase has been largest in the Punjab and Burma, in both of which fees have more than doubled in ten years. In Bengal the rate of increase has been uniform; in Madras, the North-West, and the Central Provinces, the increase is almost confined to the second half of the period, while in Bombay there has been an apparent decrease in the second half, due to the plague. In Aided colleges fees are highest in the Punjab (Rs.64.3) and lowest in Burma (Rs.27.3). The proportion that they bear to total expenditure is also highest in the Punjab (46.9 per cent.) and lowest in Burma (1.8 per cent.). The rate of increase has been greatest in the North-West and Bombay; Madras shows a decrease, entirely in the later half of the period; in Bengal the figures have remained pretty constant. In Unaided colleges fees are highest in the

Table LVII.—Average Rate of Fees in Arts Colleges according to Management, 1886-87, 1891-92, and 1896-97.

Province	1886-87.						1891-92.						1896-97.					
	Under Public Management.	Percentage of Total Expenditure.	Aided.	Percentage of Total Expenditure.	Unaided.	Percentage of Total Expenditure.	Under Public Management.	Percentage of Total Expenditure.	Aided.	Percentage of Total Expenditure.	Unaided.	Percentage of Total Expenditure.	Under Public Management.	Percentage of Total Expenditure.	Aided.	Percentage of Total Expenditure.	Unaided.	Percentage of Total Expenditure.
Madras	Rs. 602	24.1	Rs. 541	31.9	Rs. 166	45.0	Rs. 632	22.6	Rs. 583	11.3	Rs. 500	31.0	Rs. 750	29.8	Rs. 47.1	32.2	Rs. 31.1	10.9
Bombay	85.1	22.3	45.2	33.1	28.3	6.9	97.9	27.8	71.1	3.20	31.7	28.2	94.9	20.2	68.4	35.9	31.2	16.5
Bengal	77.7	22.5	51.0	28.0	17.3	11.5	82.4	31.9	48.0	38.0	26.1	57.7	85.7	35.1	49.6	11.0	24.9	62.4
N.W.P. and Oudh	29.2	10.4	27.1	6.7	24.1	3.5	44.0	26.8	39.4	16.2	39.7	13.6	65.2	20.5	11.9	21.6	11.0	20.5
Punjab	36.3	19.5	44.5	14.9	15.1	5.1	76.7	21.5	51.5	21.3	29.9	55.9	83.5	13.8	64.3	46.9	31.1	63.7
Central Provinces	21.8	7.5	17.9	3.9	...	...	29.8	12.7	11.4	8.2	...	...	15.3	19.6	29.5	21.8	...	...
Burma	27.1	13	...	...	...	...	55.3	5.8	...	...	...	...	51.2	6.7	17.3	1.8	...	...
Assam .. ..	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	21.6	16.2
Average	65.1	20.7	40.2	26.4	30.4	23.3	72.6	28.1	52.0	32.8	28.2	49.0	81.9	27.7	52.0	32.4	27.7	42.7

North-West (Rs.41.0) and lowest in Bengal (Rs.24.9). The proportion that they bear to total expenditure is again highest in the Punjab (63.7 per cent.), and apparently lowest in Bombay (16.5). This low figure for Bombay is, however, due to the inclusion of colleges in Native States, where fees yield only 11.7 per cent. of the total expenditure; whereas in the single Unaided college proper of Bombay no other source of income is returned except fees. The rate of increase has been greatest in the North-West and the Punjab; Madras again shows a notable decrease in the later half of the period; while Bengal, as usual, is characterised by uniformity.

The significance of the figures given above for Madras has not escaped the notice of the Director, who thus comments upon them:

"The increase in the fee receipts of Government colleges is owing to the increased scale of fees prescribed in the notifications of December 1891 and December 1894, which also prescribed standard rates of fees for the whole Presidency, the actual rate of fee to be levied being left under the latter notification to the discretion of managers. The facts that have been recorded above point to the conclusion that some Aided colleges have not taken advantage of the higher rate of fee prescribed under the notification for the purpose of meeting a larger proportion of their expenditure, but that they have, on the contrary, deliberately lowered their rates in view apparently of attracting students. From the financial returns for 1896-97 received from six of the first-grade Aided colleges, it would seem that a sum of Rs. 16,714 was in this way sacrificed during the year, while at the same time they were in receipt of a sum of Rs. 35,173 as grants from Government. It is thus evident that the Government grant must, to some extent, be considered in the light of a virtual subsidy to the managers of these institutions, helping them to recoup a loss of fee income deliberately incurred; and it is certainly open to question if, in view of the pressing claims on its resources, Government is justified in helping those who refuse to help themselves."

With regard to Bombay, the Director explains that the decrease in the rate of fees is due to the falling off in attendance at the close of the year on account of the plague. He adds that that, though the rate of fees is nearly one half higher in Government than in Aided colleges, fees in the former case contribute a smaller proportion of the total expenditure, because the total cost of educating each student is nearly thrice as heavy.

The same reasoning applies to Bengal, where the average fee is as high as Rs. 142 in the Presidency College, and as low as Rs. 25 in the Calcutta Madras. No fees at all are charged in the Maharaja's College at Burdwan. The low rate in Unaided colleges is explained by incompleteness in the returns.

In the North-West Provinces and Oudh, the question of fees has given rise to much discussion. Since the opening of the Allahabad University in 1887, and the great stimulus thereby given to collegiate education, it has been the policy of the Department to raise the rate of fees gradually but steadily in both Government and Aided colleges. During the past five years the total increase from fees in all colleges together has been no less than 58 per cent. One result of this has undoubtedly been to divert students to Unaided colleges, where the levying of fees is at the discretion of the managers. While the total number of Native students has increased during the five years by 97, all but 10 of these are to be found in Unaided colleges. The Muir Central College at Allahabad, the chief Government institution in the Province, has specially suffered through the opening of the Kayasth Pathshala in the same city as an Unaided second-grade college, with a very low rate of fees. In 1896-97, the latter institution drew off one-half of the first-year students, who are reading for the Preliminary examination. It is at present impossible to say whether this change will be permanent. The Principals of the larger colleges incline to the belief that their enrolment will again rise, as soon as it becomes evident that Government is resolved not to relax the rules. Excluding two European institutions, the average rate of fee for Natives works out at Rs. 66 in Government colleges, Rs. 47 in Aided, and Rs. 29 in Unaided. And the Director remarks that "The highest of these can scarcely be considered an exorbitant amount to pay for a University education which costs five times as much to provide, and which even as an investment is almost sure to yield several hundred-fold to any capable and industrious student."

In the Punjab, the Director leaves the increase in fees to speak for itself. The fee income in all colleges together increased during the last five years by no less than 137 per cent., and now provides 48 per cent. of the total expenditure,

periods. Excluding Coorg, which devotes practically the whole of its scholarship expenditure to maintain students in Arts and Professional colleges outside the Province, the proportion varies from 12 per cent. in Bengal to 15 in the Central Provinces.

The amount contributed by Provincial Revenues has increased by Rs. 3,980, or 3 per cent. It forms just two-thirds of the total. Burma, Assam, and Berar derive nothing from any other source. The amount contributed by Local and Municipal Funds is comparatively insignificant, and in both cases belongs almost entirely to the Punjab. The amount derived from "other sources" has increased by Rs. 13,172, or 21 per cent. It includes Rs. 1,605 in Bombay and Rs. 973 in the North-West credited to fees; and no doubt some portion of the remainder in Bombay represents grants by Native States.

In Madras, the Grant-in-aid Code provides for the payment from Provincial Revenues of scholarship grants not exceeding Rs. 11 a term in the F.A. and Rs. 20 a term in the B.A. classes, subject to certain restrictions as to age and the number of students in each college. But the total amount of these scholarship grants in 1896-97 was only Rs. 3,212. In that year the Department also offered six scholarships of Rs. 20, ten of Rs. 10, and thirty of Rs. 7, to assist deserving students studying for the M.A., B.A., and F.A., awarded on the results of the preceding University examinations. Of the six M.A. scholarships, five are held by physical science students and one by a natural science student. Of the eight B.A. scholarships, one was awarded to a Native Christian female student, two to Uriyas, two to Muhammadans, and two to members of backward classes. Of the thirty F.A. scholarships, seven were awarded to female students (five Europeans and two Native Christians), nine to Muhammadans, one to an Uriya, and three to members of backward classes.

In Bengal, 50 senior and 152 junior scholarships are given by Government on the results of the F.A. and Entrance examinations. They are open to pupils of all institutions and are tenable at any college in the Province or in the United Kingdom; but they are generally awarded on the principle of territorial restriction or local consideration, each District or Division having its assigned number. This principle has been adopted in order to prevent a disproportionate number of scholars falling to metropolitan institutions. In addition to these, there are 40 scholarships for Muhammadans, five for females, and two for pupils of aboriginal descent. There are also many scholarships founded by private liberality in connection with particular colleges or on behalf of special communities. The number of graduate or post-graduate scholarships, to encourage study for the M.A., is still small, there being nineteen altogether, all attached to Government colleges. Eight of these are the remnants of old foundations; the others represent recent endowments.

In the Punjab, the total number of scholarships has risen from 116 to 156 (of which four are held by students at the Aligarh College in the North-West), being a little less than one scholarship for every seven students, compared with one for every four students five years ago. The total expenditure on scholarships (according to the Director) has increased from Rs. 15,174 to Rs. 20,958, or by 38 per cent., though the amount contributed by Provincial Revenues has actually decreased. The increase is due mainly to the foundation of twelve Albert-Victor Patiala scholarships, and the restoration to their original number of the University scholarships, which had been reduced in 1888 for financial reasons. Several close scholarships have also been established by District Boards and by private liberality. The above figures apparently do not include the Oriental College at Lahore, where 55 students out of 70 are in receipt of either stipend or scholarships.

In Assam, 36 junior and 30 senior scholarships are awarded on the results of the Entrance and F.A. examinations, tenable either in the one Assam college or in the colleges of Bengal. In 1897, 16 additional junior scholarships were given, in recognition of the Jubilee.

In Coorg, there are 24 scholarships, mostly of Rs. 10, tenable at colleges in Madras and Mysore, of which 15 are provided from Provincial Revenues, and

nine from the School Endowment Plantation Fund. Of the scholars in 1896-97, 17 were studying in Arts colleges, four in Medical, and two in Agricultural colleges, and one in a School of Arts.

In Berar, there are nine scholarships, tenable in the colleges of Bombay. The results of the system have not been altogether satisfactory, for it is observed that students from Berar without scholarships do better than the scholars in the examinations of the Bombay University. Accordingly a change was introduced in 1896, by which the scholarships will be awarded not solely on the marks gained in examination, but on these combined with a report from the school-masters.

73.—Employment of Indian Graduates.

On this important subject, the Madras Report quotes from an address delivered to the University Convocation by Lord Wenlock (then Chancellor) in 1895 :—

"Year by year a large number of young men pass out through the University to take their places among the general body of citizens, equipped with an amount of learning far beyond that which their forefathers enjoyed. It has been said that the number of highly educated youths is far ahead of the requirements of the country, and that the result of the present policy is to produce a body of dissatisfied persons unable to find a suitable opening in life under the conditions at present existing in this country, and that higher education is advancing faster than is compatible with the general progress of the people. It may be the case that higher education is going ahead faster in proportion than education on a lower level. But a reference to the statistics on this point appears to me to show that what is required is to bring Primary education up into its proper place in the scale, and not in any way to restrict the progress of higher education. At present, only a little over 21 per cent. of the male population of schoolgoing age is receiving any instruction at all; and if education is to be the test of the progress of a nation in civilization, it appears to me that to reduce the number of those receiving higher education is not the best way of attaining that object, considering that at present only 16 of the male school population is receiving University education.

"It is interesting, in connexion with this subject, to note that there are at the disposal of Government about 6,500 posts carrying a monthly salary of Rs. 30 and upwards, and the annual number of vacancies among these posts is approximately 290. The yearly average number of graduates in Arts is 236, calculated on the figures of the last ten years; but the actual figure for 1893-94 was 358, while at the present Convocation this number has risen to 459. From this it will be seen that suitable employment is available in Government service for a very large number of graduates, if not for all; and the figures I have given go very far toward disproving the idea that the yearly outturn of graduates is in excess of the demand. Government employment is by no means the only door open to those who have successfully passed through the graduate's course; but even if it were so, the yearly average number of degrees falls short of the estimated annual recruitment, and the service of the State would thus afford ample scope for all who are likely to require employment. As a matter of fact, not more than a third of the total number of graduates, whose names appear on the books of the University, have obtained appointments under Government, or under Local Boards or Municipalities, although in almost all offices preference is given to applicants who have graduated, and for some posts a University degree is held to be a necessary qualification."

The Director adds that the annual number of B.A.'s during the last quinquennium was 467; and that to the 6,500 posts in Government service should be added a number more, carrying a pay of Rs. 15 and over but under Rs. 30, which are now frequently accepted by graduates as stepping stones to more remunerative office. Also, in the recent reorganisation of the Education Department, three Professorships and two Inspectorships have been transferred from the graded list to the Provincial Education Service, with a view to the more extended employment of native talent, and one Cambridge and four Indian graduates have been appointed to these posts.

The Bengal Director remarks that "Indian gentlemen who have graduated either in India or England are now extensively employed as higher inspecting officers or as Professors of colleges." Out of 28 officers in the Indian Education Service, three are natives of Bengal; and out of 108 in the Provincial Service, 96 are natives of Bengal, of whom 63 are employed as Professors, and 13 as Inspectors and Assistant Inspectors. Under the recent reorganisation of the Education Service, special facilities for promotion have been given to Indian graduates of English Universities, and to Premchand Roychand students of the

Calcutta University. It has also been decided that all the Government Arts colleges (with the exception of three) shall henceforth be manned, as far as possible, by officers of the Provincial Service.

The Bombay Report gives the result of the first competitive examination for the Provincial Civil Service, held in 1897. The examination was in two parts:— (1) obligatory, consisting of English literature and composition, history and geography, and elementary mathematics, in which candidates were required to obtain one-third of the total marks in each subject; and (2) optional, consisting of Sanskrit, Persian, higher mathematics, and mental and moral philosophy, of which only three could be taken up. All of the candidates, except one European, were B.A.'s; but it seems noteworthy that none came from the Elphinstone College. Only three survived the obligatory part; and the two vacant appointments were ultimately awarded to two fellows of the Wilson and Fergusson Colleges, the former being also the only first-class man of his year. The result, therefore, showed that, notwithstanding the difference of standard, the test of relative merit agreed with that of the University. The Director remarks that native Professors are largely employed in both the Elphinstone and Deccan Colleges, while the two Aided colleges at Poona have a purely native staff; and that the recent reorganisation of the Education Service has laid down the irreducible minimum of European Professors, or at least of nominees of the Secretary of State specially selected in Europe.

74.—Oriental Colleges and Schools.

It will be convenient in this place to make mention not only of Oriental colleges proper, but also of other institutions for Oriental learning and the examinations connected with them.

According to General Table III., the number of Oriental colleges in India increased from three in 1886-87 to four in 1891-92, and five in 1896-97, while the total number of students attending them decreased from 704 to 561, and then to 487. These figures are sufficient to show that not one of the Oriental colleges in India has any real life. The statistics, such as they are, appear in the following table (LIX.):—

Table LIX.—General Statistics of Oriental Colleges, 1896-97

Province	Under Public Management.		Aided.		Expenditure	
	Colleges.	Students.	Colleges.	Students.	Provincial Revenues.	Total.
N.-W.P. and Oudh	2	376	2	41	Rs. 15,396	Rs. 17,547
Panjab ... ..	.	.	1	70	11,717	20,826
Total	2	376	3	111	27,113	38,373
Total for 1891-92	2	421	2	140	28,645	41,243

In Madras there are no recognised Oriental colleges, though grants to the total amount of Rs. 784 are made to seven Sanskrit schools; nor are any Oriental examinations conducted by the Department. On this subject the Director writes:—

"A few Sanskrit *pathshalas*, notably the Tiruwadi Sanskrit School, impart instruction up to a high standard in the Sanskrit language and literature, and in philosophy, rhetoric, and other subjects; but as the curriculum does not lead up to any University examination, such institutions are treated as high-class indigenous schools in the Departmental returns. Quite recently, the Department had under contemplation the institution of special examinations for diplomas and certificates in the chief classical

and vernacular languages of the Presidency, partly in view to supplying colleges and schools with qualified teachers of Oriental languages, and partly in view to stimulating the cultivation and scientific study of these languages; but, at the suggestion of certain gentlemen, the matter was referred to the University. Towards the close of March 1st [1897], the Senate appointed a representative committee to consider the question in its various bearings, and to furnish a report. Should the Senate finally decide on establishing an Oriental side to the University, a few Oriental colleges will, in all probability, come into existence."

In Bengal also there are no Oriental colleges proper. The Sanskrit College at Calcutta and the Calcutta Madrasah both rank as English Arts colleges, because they prepare candidates for the ordinary F.A. examination of the University. With the exception of the M.A. degree in Oriental classics, the Calcutta University does not confer any academic distinction for proficiency in Oriental learning, and even in this a high proficiency in Western learning is pre-supposed, as the candidate must previously have passed the B.A. But both the Sanskrit College and the Madrasah at Calcutta and elsewhere have Oriental departments (apart from the Arts classes), in which Oriental education of a very high standard is imparted. The Sanskrit College (with the attached collegiate school) is essentially a Brahmanic institution; special advantages in the shape of reduced fees are granted to 200 pupils who are sons of *pandits* or of poor but respectable Hindu parents, half the cost of this remission being defrayed out of endowments and subscriptions. The total number of students in the Oriental department of the Sanskrit College in 1896-97 was 70, compared with 50 five years before. Of these, four were in the M.A. class, 16 in the B.A. class, *reading other subjects than Sanskrit in the Presidency College*; and 50 in the Title and Vedic classes. These Title and Vedic classes were founded by the late Mohunt ("Abbot") of Tarakeswar, and are entirely supported by endowments. Two stipends of Rs. 2 a month were awarded in 1896-97, on the result of an examination, which is said to have more than doubled the strength of the class. The Calcutta Madrasah, on the other hand, is essentially a Muhammadan institution. The total strength of its Oriental department in 1896-97 was 130 students, compared with 125. Further details will be found in the chapter on Muhammadan Education.

The deputation in 1891 of Mahamahopadhyay Mahes Chandra Nyayaratna to report upon the Sanskrit *tolis* in Bengal was noticed in Mr. Nash's Review (para. 251). In 1893, the Mahamahopadhyay was deputed to inspect the *tolis* of Orissa, where his visit roused much enthusiasm. An association for the promotion of Sanskrit learning was formed in each of the three Districts of Orissa, and the Tributary Chiefs came forward with liberal offers of support. In accordance with the recommendations of the Mahamahopadhyay, the Government has adopted a scheme by which large stipends (from Rs. 30 to Rs. 100 a month) are granted to five selected teachers of *tolis*, and small rewards are given to both teachers and pupils on the results of examinations conducted by the Principal of the Sanskrit College. The standards are so prescribed as to lead up to that for the Sanskrit Title. These examinations were first held in 1892-93, when 268 candidates passed by the lower and 113 by the higher standard. The number steadily increased during the three following years but dropped slightly in 1896-97, when 411 passed by the lower and 187 by the higher standard. This fall may possibly be connected with a similar decrease in the total number of pupils in the Sanskrit *tolis*, which again is attributed by one Assistant Inspector to the famine, the very essence of the constitution of *tolis* being that the pupils must be fed and lodged by their teachers. The total amount paid in 1896-97 to *tol* teachers and their pupils under this scheme was Rs. 18,378. Rewards are also given by Government on the results of the Sanskrit Title examination, which dates back to 1878. In 1896-97, there were 168 candidates, of whom 61 passed, being considerably more than in any of the previous five years. The title of *firtha* was awarded to 42 in literature, seven in grammar, one in the Puranas, six in Smriti, one in Nyaya, two in Vedanta, one in Sankhya, and one in the Vedas.

Private liberality has not been lacking for the encouragement of Sanskrit learning. The Maharaja of Darbhanga grants Rs. 18,700 a year for this purpose. The Mulraj *tol* in the Presidency Division is maintained out of the interest of a lakh of rupees given by the late Babu Prasanna Kumar Tagore, and the Victoria Jubilee *tol* by Srimati Arnakali Devi at an annual cost of Rs. 3,000. An endowment of Rs. 1,60,000, yielding an income of Rs. 8,000, was founded by the late

Babu Bhudeb Mukherji, "who, after a distinguished career in the Bengal Educational Service, continued, until his death in May 1894, to occupy a conspicuous and honoured position in native society by virtue of his profound erudition and genuine philanthropy." Here also may be mentioned the fellowship of Rs. 400 a month, founded in connexion with the University of Calcutta by Babu Srigopal Basu Mallik, for the study of the Vedānta system of philosophy. District and Municipal Boards are permitted to make grants to Sanskrit *toles*, provided that this does not interfere with the adequate support of the Primary and other schools which are their first charge. The total amount of such grants in 1896-97 was Rs. 3,865.

The North-West Provinces and Oudh return four of the five Oriental colleges in all India; but the Report of the Director mentions only the two maintained by Government at Benares and Lucknow. The two Aided ones (with 41 students between them) are probably the Church Mission School at Lucknow and Jay Narayan's College at Benares, whose claim to the rank is derived from the fact that they both send up candidates to the Oriental examinations of the Punjab University.

The Sanskrit College at Benares fails to satisfy the formal definition of an Oriental college, in as much as it is not connected with any University, but conducts its own examinations, to which students of other institutions are admitted. It also possesses an Anglo-Sanskrit department or modern side, which prepares pupils (not very successfully) for some of the lower English examinations. In 1896-97 it had 370 students, compared with 414 in 1891-92. This decrease, which has been continuous, is not altogether to be regretted, if it enables the Professors to concentrate their attention on a smaller number of advanced students. The total expenditure was Rs. 14,631, paid entirely from Provincial Revenues, for no fees are charged, in accordance with Hindu sentiment. This, however, does not include the expenditure on 86 scholarships, which amounts to over Rs. 2,000, also paid from Provincial Revenues. The results of the examinations in 1896-97 were as follows:—*Prathama* (or proficiency), 136 candidates, of whom 69 passed; *madhyama* (or high proficiency), 190 candidates, of whom 131 passed; *acharya* (or honours), 87 candidates, of whom 70 passed. As compared with five years previously, the chief feature is the increase among candidates from other institutions, both in actual number and relative success. The Benares College is not only a teaching and examining body; it devotes much attention to its library, and is famous for its activity in literary production. The librarian has compiled a catalogue of 338 Sanskrit MSS. examined by him, many of which are unmentioned in Aufrecht's great "Catalogus Catalogorum." The professorial staff have continued to edit texts in the *Pandit* journal and in the Vizianagram Sanskrit Series. Among the latter were editions of the *Nyayasutra* and *Nyayabhasya*, with extracts from later commentaries; and of two hitherto unpublished works, the *Bhashya* of Prasastapada with Sridhar's Commentary (991 A.D.) on the *Vaisesika* philosophy and the *Nyayananjari* of Jayanta Bhatta (circa 900 A.D.). It is hoped that these editions, which have already attracted the attention of scholars, may revive the study of the older forms of the *Nyaya Vaisesika* systems of philosophy, after a neglect of centuries.

The Oriental department of the Canning College at Lucknow was described by the Director, in 1887-88, as a "moribund" institution. It then had 100 students, who had dropped to 68 in 1891-92. The total number for 1896-97 is not given; but we are told that "such pupils as each teacher has are gathered together by his own personal influence—one had 14, another 12, and the third 11." The total expenditure was Rs. 1,946 for salaries (mainly derived from "other sources"), and Rs. 237 for scholarships. The number of candidates sent up for public examinations was eight (compared with 21 five years before), of whom three were for the Punjab University.

The Director makes the following remarks about the teaching of Oriental languages generally:—

"Notwithstanding the natural sentiment in favour of the study of Sanskrit among Hindus, it is one of the least popular subjects in all University examinations; and the

cause is to be found in its difficulty in comparison with alternative subjects, more particularly Persian. In addition, the study of Sanskrit is placed under a disadvantage by the fact that the court language is Urdu, and that hence the study of Persian is practically much more important, especially to those who wish to enter the legal profession or the executive or judicial service of the Government. . . . In order to make the subject more attractive to college students at Benares, arrangements have been made to entrust Professor Venis with part of the work of the M.A. class. I am of opinion that if he and Mahamaheshwaryya Pandit Aditya Ram Bhattacharya, of the Muir Central College, could train graduates for Sanskrit teacherships in District schools, we should be likely to have the language taught in a more thorough and energetic way from the beginning, so that a better foundation would be laid, and students might be inclined to keep up this study after joining a college more frequently than they do at present. But such a step would involve provision for Sanskrit teachers being more highly paid. . . .

"The study of Arabic is neglected far more than that of Sanskrit; and it might, perhaps, be encouraged among undergraduates by the adoption of similar measures. The present teachers may know their language sufficiently; but schoolboys are quick at finding out their defects in imparting knowledge and maintaining discipline, and they feel that these subjects stand on a different footing to the rest of the curriculum."

A Mulla examination in Arabic is held annually at the Muir Central College, Allahabad. In 1896-97, the number of candidates was six, of whom four passed.

In the Punjab, as already stated, the University not only conducts examinations in Oriental languages, but also it-self manages the Oriental College at Lahore. The Oriental College is divided into a collegiate and a school department, which may be conveniently treated together. In 1896-97, the total number in both departments was 122, compared with 128 five years before. The college proper had 70 students, of whom 20 were reading for a degree and 50 for an Oriental title. No less than 55 are in receipt of a scholarship or stipend of some kind. The Professors of the Oriental College also give instruction in Oriental languages to 157 students at the Government College. Of the 52 pupils in the school department, 13 were preparing for Matriculation and 39 for the lower Oriental examination. Of these, again, 23 had scholarships or stipends. The total expenditure on both departments was Rs. 32,177, towards which fees contributed only Rs. 311, the average cost of a student in the college being Rs. 376, and in the school about Rs. 119. The results of the examinations are satisfactory, showing 87 per cent. of passes, as compared with 77 per cent. five years before. The examinations are of two kinds, both conducted by the University, and open to extra-provincial candidates. First, for the degrees of Master and Bachelor of Oriental Learning, corresponding to M.A. and B.A., and also for the Intermediate and Matriculation on the Oriental side. Second, for the Oriental titles (corresponding to honours, high proficiency, and proficiency) in Sanskrit, Arabic, Persian, Gurmukhi, and Urdu. Suggestions of the Director, with a view to the introduction of reform and economy in the degree side of the college, were not accepted by the Senate, which decided that the institution should be carried on for a further period on the old lines. But an effort is to be made by the University, independently of the college, to produce books in history, philosophy, and science in the vernacular, so as to make the study of those subjects in the Oriental College of more educational value than has hitherto been the case.

Pali, the classical language of Buddhism, is widely taught throughout Burma, even in Primary schools, where the masters are usually monks. In 1896-97, a series of examinations in Pali, called *patamabayan*, were revised by the Department, and proved most popular. Both the monks and the lay community afforded the measure every encouragement. Altogether, 104 monks and laymen presented themselves for the two grades of the examination, of whom 34 passed. Arrangements have been made to prepare good editions of the text-books required for these examinations.

The two following tables, compiled from General Table VI., give: first (LX.), the statistics of Oriental examinations, according to colleges, in the two quinquennial years 1891-92 and 1896-97; and secondly (LXI.), the successful candidates at Oriental examinations in 1896-97. The only Oriental examinations included are those of the Punjab University, the Sanskrit College at Benares, and the Mulla Examination of the Muir Central College at Allahabad. Consequently, the only Provinces represented are the North-West and the Punjab.

Table LX.—Statistics of Oriental Examinations, 1891-92 and 1896-97.

Examination	1891-92							1896-97							
	Candidates					Passed		Candidates					Passed		
	Public Institution	Aided Institution	Other Institutions	Private Students	Total.	Number	Per cent	Public Institution	Aided Institution	Other Institutions	Private Students	Total	Number	Per cent	
Degree in Oriental Learning															
Master	1	1	1	1	4	1	100	2	1	1	1	5	1	50	
Bachelor	2	3	3	3	11	4	80	1	1	1	1	4	1	34	
Honours															
Sanskrit	72	3	2	5	82	34	65	86	3	1	1	91	71	78	
Arabic	3	1	1	1	6	7	100	6	1	1	2	9	6	66	
Persian	6	1	1	1	9	6	55	3	1	1	4	8	5	62	
High Proficiency															
Sanskrit	96	14	21	10	141	74	52	101	23	45	11	180	118	65	
Arabic	8	1	1	1	11	9	100	4	1	1	2	8	2	40	
Persian	4	1	1	1	7	3	43	3	1	1	2	7	3	71	
Proficiency															
Sanskrit	41	32	68	8	149	61	41	24	24	100	4	159	70	44	
Arabic	12	1	1	1	15	13	81	2	9	1	5	17	9	47	
Persian and Urdu	7	1	1	1	10	4	50	47	46	14	21	128	102	80	

Table LXI.—Successful Candidates at Oriental Examinations, 1896-97.

Province	Degree in Oriental Learning		Honours.			High Proficiency			Proficiency.			
	Master.	Bachelor	Sanskrit.	Arabic	Persian	Sanskrit.	Arabic	Persian.	Sanskrit.	Arabic.	Persian.	Urdu
N.W.P. and Oudh	...	...	70	...	...	111	...	2	62	6	1	75
Punjab	1	1	1	6	5	7	2	3	14	2	6	...
Total	1	1	71	6	5	118	2	5	76	8	7	95

75—Law Colleges and Schools.

The following table (LXII.) gives the statistics of Law colleges and schools, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97. The distinction between a college and a school is an arbitrary one. Probably the college at Madras is the only one that deserves the name; most of the others are really law departments of Arts colleges, except in Assam, where they are departments of High schools.

Table LXII.—Statistics of Law Institutions, 1886-87, 1891-92, and 1896-97.

Province.	1886-87				1891-92				1896-97.			
	Colleges.	Students.	Schools.	Pupils.	Colleges.	Students.	Schools.	Pupils.	Colleges.	Students.	Schools.	Pupils.
Madras	1	182	..	...	1	360	..	...	1	620	...	...
Pombay	2	240	..	...	1	220	..	...	2	406	...	...
Bengal	10	1,078	..	...	12	563	..	...	16	1,111	...	...
N.-W.P. and Oudh ...	3	117	..	...	7	612	..	...	8	366	...	...
Punjab	1	71	...	...	1	85	...	...	...	...	1	433
Central Provinces ...	...	...	...	...	2	82	...	...	2	21	...	...
Burma ... ..	...	...	...	...	...	...	...	...	...	...	1	16
Assam ... ..	...	...	1	14	...	...	2	39	...	...	3	47
Total	17	1,697	1	19	27	1,932	2	39	29	2,524	5	496

It would seem that the total number of institutions increased rapidly in the earlier period, and then remained almost stationary; while the total number of pupils increased much more rapidly in the later period. But the remarkable variations in the several Provinces show that no general conclusions can be drawn. Madras, with its one strong central institution, has the highest and most uniform rate of increase. Bombay shows a drop, followed by a great rise. In Bengal, the numbers dropped by one-half, and then rose again to the original total. In the North-West Provinces, the fall in the later period is more significant than the rise in the earlier. In the Punjab, the converse applies, though the single institution is now returned as a school instead of a college. The Central Provinces have apparently not maintained their good start.

The following table (LXIII.) gives the expenditure on Law schools, according to Provinces, for 1896-97, together with the totals for 1891-92. The minus sign under Provincial Revenues shows not only provide the total expenditure in Government institutions, surplus.

Table LXIII.—Expenditure on Law Institutions, 1896-97.

Province.	Provincial Revenues.	Fees.	Other sources.	Total.
Madras	Rs. ...	Rs. 42,297	Rs. 24	42,321
Bombay	— 9,598	22,103	2,535	15,040
Bengal	— 1,980	36,138	1,246	35,404
N.-W.P. and Oudh ...	1,872	16,014	3,787	21,673
Punjab	600	9,784	...	10,384
Central Provinces ...	...	3,360	...	3,360
Burma	3,000	875	122	4,297
Assam ... ..	...	3,025	...	3,025
Total	— 6,106	1,33,596	8,014	1,35,504
Total for 1891-92 ...	— 3,303	93,543	8,663	99,596

During the five years, the total expenditure increased by Rs. 35,908, or at the rate of 36 per cent. But more than the whole of this was contributed by fees, which increased at the rate of 43 per cent. In Bombay, the Department earns a profit of nearly Rs. 10,000 from law students, and in Bengal a profit of Rs. 1,980 (entirely credited to the Dacca College). In Madras, also, there was a profit of Rs. 13,633 (not shown in these returns); while in the Central Provinces and Assam the law classes are self-supporting. In Burma, on the other hand, there is a heavy charge of Rs. 3,000 on Provincial Revenues for the education of only 16 law students, being at the rate of Rs. 188 a head.

The three following tables give the results of the University examinations in law: first (LXIV.), for each of the six years 1891-92 to 1896-97, secondly (LXV.), according to Provinces for 1896-97; and thirdly (LXVI.), according to management of colleges for 1896-97. They are taken from General Table VI.; but it has been found necessary to correct an error, by which all the candidates and passes for the LL.B. at Bombay in 1896-97 are placed under the degree of M.L. in the General Table prepared by the Government of India. The examinations for Pleaderships, &c., which are conducted by the several High Courts, are not included. It should also be stated that these figures do not agree with those previously given for the two quinquenniums in Table XLV. (*ante*, p. 72), which are taken from a different source.

Table LXIV.—Results of University Examinations in Law, 1891-92 to 1896-97.

Examination	1891-92		1892-93		1893-94		1894-95		1895-96		1896-97	
	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed
LL.D. .. ..	...	...	..	...	.	..	...	..	..	...	...	...
M.L. . . .	3	0	3	2	6	2	7	0	6	0	3	0
Honours ..	3	0	1	0	...	...	..	..	2	0	1	0
LL.B.	453	147	651	295	670	187	771	242	800	259	1,026	411
First LL.B.	52	19	52	19	127	105	181	134	605	585	728	240

Table LXV.—Results of University Examinations in Law, according to Provinces, 1896-97.

Province	M.L.		Honours		LL.B.		First LL.B.	
	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed
Madras.	3	0	..	203	52	484	102
Bombay	175	77	244	118
Bengal.	1	0	400	204	.	.
N.-W.P. and Oudh	191	41	.	.
Punjab	26	23	.	.
Central Provinces	31	14	.	.
Total . . .	3	0	1	0	1,026	411	728	240

Table LXVI—Results of University Examinations in Law, according to Management of Colleges, 1896-97.

Examinations	Under Public Management				Aided				Unaided				Private Students				Total			
	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage	Colleges	Total Candidates	Successful Candidates	Percentage
Master of Law	..	..	...	...	...	...	..	...	...	..	..	...	..	3	0	..	..	3	0	..
Honours in Law...	..	...	...	...	...	...	...	...	..	...	..	...	..	1	..	..	..	1	...	...
Bachelor of Law.	12	526	186	34.2	6	124	38	30.6	10	362	182	50.1	14	11	78.6	98	1036	411	40.1	..
First L.L.B.	5	616	222	34.4	2	16	7	43.8	1	25	9	36.7	31	2	6.5	8	728	240	33.0	..

NOTE.—The figures for Master of Law are corrected from General Table VI, by means of the Provincial Reports.

Taking first the period of six years, it will be seen that the number of candidates for the LL.B. has uniformly increased, but that the rise was most marked in 1892-93 and 1896-97. The former of these years is also remarkable for the large proportion of candidates that passed. Candidates for the First LL.B. first became numerous in 1893-94, and made another great step in 1895-96. The proportion of passes was very high for some years, but fell deplorably in 1896-97. No candidates have appeared for the examination for LL.D.; but this degree was awarded in 1894 by the University of Calcutta, on the combined evidence of an essay and approved practice. The degree of Master of Law is confined to Madras, where out of 28 candidates who presented themselves during the six years only four were successful. The examination for Honours in Law is similarly confined to Calcutta, where it would appear that out of eight candidates during the six years none was successful. The Director, however, states in the Report for Bengal that two students passed the Honours examination during the quinquennium—one in 1893 and the other in 1894.

In the table for 1896-97, according to Provinces, the most notable feature is the large proportion of passes in the Punjab, where the examinations generally seem to be easier than elsewhere. Bengal also comes out well, with a proportion of more than a half. On the other hand, Madras (especially in the First LL.B.) and the North-West make a very bad show.

In the table according to management of colleges, Unaided colleges show the largest proportion of passes for the LL.B., and Aided for the First LL.B. But it will be observed that no less than 1,172, or 67 per cent. of the total number of candidates, come from institutions under public management.

In Madras, the Government Law College is the only institution affording facilities for the study of law, though students from the Trivandrum College in the Native State of Travancore are admitted to the examinations of the University. Since its reorganisation in 1891, the number of students has doubled. In 1896-97, the total was 620, compared with 731 in the previous year, the decline being attributed to the disastrous results of the previous B.A. examination. The staff consists of a principal (Rs. 1,200 a month), two professors (Rs. 350 a month each), and six assistant professors (Rs. 150 a month each). In 1896-97, the total receipts were Rs. 65,954, and the total expenditure Rs. 42,321, showing a surplus of Rs. 13,633; and during the whole period of five years the profit amounted to nearly a lakh of rupees. The classes were held partly in the Senate House, and partly in the Presidency College. But the construction of a separate building for the purposes of the college, at a cost of about four lakhs of rupees, was finished shortly after the close of the period under review. The measure of success obtained by the students at the LL.B. examination has not been satisfactory, the highest proportion of passes having been 36.2 per cent. in 1892-93, and the lowest 23.8 per cent. in the following year.

In Bombay, likewise, there is a central institution, called the Government Law School, which all students must attend before they can obtain the degree of LL.B.; but there are also law classes attached to the Arts colleges at Poona, Ahmedabad, and Karachi, where the earlier part of the course can be taken. The total number of institutions for law is, therefore, four, with 434 students in 1896-97, though only two colleges with 106 pupils are returned in General Table VI. Here again the total number of candidates for the First LL.B. is swollen by the addition of students from the Native States of Baroda and Bhavnagar. The Bombay Law School, like every other institution in the city, suffered from the plague. Lectures had to be suspended before the end of January, and the total number of pupils dropped to 327, compared with 412 in the preceding year. Nevertheless, the number of passes for the degree of LL.B. was the largest on record. The receipts from fees amounted to Rs. 18,063, exceeding the total expenditure by Rs. 3,190. The Poona law class has 78 students, who paid Rs. 3,500 in fees.

In Bengal, the system is entirely different. There is no central institution, nor even a law class in the Presidency College. Legal instruction at Calcutta is

left entirely to the Unaided Arts colleges, though there are law classes in the Government Arts colleges in the chief provincial towns. The Director endorses the criticism of Mr. Nash, that "there seems to be very little real teaching in any" of the law institutions: the students attend lectures merely for the purpose of "obtaining the certificate of attendance, without which they cannot gain admission" to the examinations." Compared with 1891-92, the number of law colleges (or rather of law classes) has increased from 12 to 16, by the addition of one Government college (Chittagong), one Municipal (Midnapore), and two Unaided (at Calcutta and Bankipore). The Chittagong College, however, only prepares students for the Pleaders' examinations. The number of students has apparently increased from 563 to 1,111; but this increase is almost entirely due to the inclusion of the Pleaders' classes. As a matter of fact, the L.L.B. classes fell from 638 in 1895-96 to 570 in the following year. The expenditure shows an increase from Rs. 24,847 to Rs. 35,404, though the returns from two Unaided colleges are not included. The receipts from fees more than cover the total cost. In Government colleges, the lecturers are paid from the fees, subject to a maximum limit of Rs. 2,400 a year. The Dacca College yields a surplus of Rs. 1,980. The fees everywhere seem very low, ranging from Rs. 7 to Rs. 3. The average cost of each student works out at Rs. 59 in Government colleges, and Rs. 33 in Unaided. The results of the last L.L.B. examination show 204 passes, out of 400 candidates, being a proportion of 51 per cent., as compared with only 40 per cent. in the previous year. Of the total number of passes, no less than 163 are claimed by three Unaided colleges in Calcutta.

In the North-West there are law classes in eight Arts colleges, one having been recently opened at Meerut. The number of students has apparently fallen from 563 to 366. But this decline is nominal rather than real. A change in the University regulations and a general raising of fees have driven away many who never intended to study for examination. As a matter of fact, the number of candidates for the L.L.B. has risen from 38 to 141, and the number of passes from 14 to 41. The total expenditure shows a slight decrease, though fees have increased. Consequently a smaller proportion is now borne by Provincial Revenues. Still, it is not satisfactory that more than one-half of the salary of the law professor at Benares should be paid by Government. At Aligarh and Lucknow, a considerable proportion of the total expenditure is derived from "other sources." By regulations that will not come into force until 1899, the University of Allahabad will thenceforth require that candidates for the L.L.B. must already be graduates, as is the rule in other Indian Universities.

In the Punjab, there is only one Law school, maintained at Lahore by the University. As in other branches of education in the Punjab, its progress during the past quinquennium has been remarkable, exhibiting what the Director calls "a rush to law." The number of students has risen from 85 to 438, and the amount of fees from Rs. 3,116 to Rs. 9,784. The total expenditure is now a good deal more than covered by fees, and consequently the Government grant has been withdrawn. As in some other cases, the results of examinations given in the Report do not agree with those in General Table VI. In 1891-2, the only law examination was for the Licentiate, in three stages—preliminary, first certificate, and licentiate. In these, the total number of passes has increased from 26 to 129. There has now been added an examination for the degree of L.L.B. in two stages—Intermediate and L.L.B. In 1896-7, the total number of candidates for the degree in both stages was 49, of whom 35 passed, being a proportion of 71 per cent.

In the Central Provinces, there are two Law schools—one attached to the Government Arts college at Jabulpore, the other to the Aided college at Nagpur. The former is affiliated to the Allahabad, the latter to the Calcutta University. The total number of pupils has dropped from 82 to 21, owing to the raising of the fees from Rs. 3 to Rs. 5, "which led to the removal of the names of defaulters." But the number of candidates who passed the University examinations in law has risen from 1 to 14; while the fee receipts have increased from Rs. 1,351 to Rs. 3,360, or more than two-fold.

In Burma, there is a Law school attached to the Government Arts college at Rangoon, which shows very poor results. The attendance of students would seem to fluctuate with the presence or absence on leave of the regular law lecturer, Mr. Chan Toon. In 1896-97, the number was only 12, compared with 29 five years earlier, when the institution had been just founded. The total expenditure was Rs. 4,297, of which only Rs. 875 was derived from fees.

Assam is content with Law schools proper, which are attached to High schools, and prepare students only for the Pleaders' examination. These institutions have increased from two to three, and the opening of a fourth has since been sanctioned. The students have increased from 39 to 47. The expenditure is entirely met from fees.

78.—Medical Colleges and Schools.

The following table (LXVII.) gives the statistics of Medical colleges and schools, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97. In this case, the distinction between a college and a school is real; but it is convenient to treat the two together.

Table LXVII.—Statistics of Medical Institutions, 1886-87, 1891-92, and 1896-97.

Province	1886-87				1891-92				1896-97			
	Colleges	Students	Schools	Pupils	Colleges	Students	Schools	Pupils	Colleges	Students	Schools	Pupils
Madras	1	134	4	294	1	157	3	347	1	82	3	423
Bombay	1	276	3	123	1	222	4	216	1	279	4	203
Bengal	1	172	9	793	1	255	9	1,045	1	468	10	1,432
N.W.P. and Outh.	..	..	1	123	..	..	2	212	..	..	2	253
Punjab	1	64	1	143	1	144	1	178	1	233	2	333
Total	4	654	18	1,388	4	778	19	1,983	4	1,067	21	2,694

The number of colleges has remained unchanged, but the attendance of students has steadily increased, more rapidly in the later period. The number of schools has increased slightly, while the increase in pupils has been considerable and uniform. Turning to the Provinces, and dealing only with colleges, the Punjab is conspicuous for its rate of increase. Bengal also shows well. But there was a decrease in Bombay during the earlier period, and a large decrease in Madras during the later period.

The table on the following page (LXVIII.) gives the expenditure on Medical colleges and schools for the same three years. But it should be premised that the total cost of the colleges is not uniformly charged in these returns.

Taking the whole period of ten years, the total expenditure has apparently increased by Rs. 1,92,872, or at the rate of 39 per cent.; but a large portion of this would seem to be due to a change in the Madras system of accounts. The increase under fees of Rs. 51,692, or 75 per cent., is probably real.

The two following tables give the results of the University examinations in medicine: first, (LXIX.), for each of the six years, 1891-92 to 1896-97; and secondly, (LXX.), for 1896-97 according to Provinces. They are taken from General Table VI.; but in order to make the totals for 1896-97 agree, it has been necessary to adapt the figures in the Provincial Tables to those in the Table of the Government of India.

Table LXVIII — Expenditure on Medical Institutions, 1886-87, 1891-92, and 1896-97.

Province	1886-87.				1891-92				1896-97.			
	Provincial Revenues	Local and Municipal Funds	Fees	Total.	Provincial Revenues	Local and Municipal Funds	Fees	Total.	Provincial Revenues	Local and Municipal Funds	Fees	Total.
Madras	Rs. 31,000	Rs. 35,550	Rs. 18,214	Rs. 94,011	Rs. 1,11,254	Rs. 10,181	Rs. 22,175	Rs. 1,49,000	Rs. 1,15,558	Rs. 35,177	Rs. 13,686	Rs. 1,09,849
Bombay	31,771	...	22,742	50,545	33,886	1,197	21,911	50,493	27,957	2,121	28,906	92,117
Bengal	2,39,826	...	27,906	2,59,439	2,69,468	...	33,006	3,04,003	2,51,968	113	63,871	3,27,206
N. W. P. and Oudh	14,822	..	...	14,822	21,113	...	...	24,120	23,080	...	...	24,205
Punjab	67,097	...	...	67,097	64,762	...	2,512	74,084	81,001	6,838	8,109	1,01,349
Total	3,75,510	35,550	68,982	4,91,014	5,00,532	18,233	79,004	6,11,056	4,55,564	44,552	1,20,574	6,84,780

Table LXIX.—Results of University Examinations in Medicine, 1891-92 to 1896-97.

Examination	1891-92		1892-93		1893-94		1894-95		1895-96		1896-97	
	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed
M.D. .. .	1	1	.	.	.	.	1	1	2	1	4	1
M.B.	11	5	9	6	14	6	17	6	11	4	15	8
First M.B. .	19	15	27	14	46	5	24	9	24	11	22	9
Honours .. .	2	2	1	1	.	.	.	.	.	.	1	1
L.M.S.	119	61	105	56	114	41	148	76	131	64	139	63
First L.M.S. .	229	85	222	112	243	82	253	79	288	145	328	127
Pre Sci. M.B. .	61	18	64	17	127	19	137	41	142	74	136	73
Pre Sci. L.M.S.	105	77	111	84	157	130	190	97	216	155	193	129

Table LXX.—Results of University Examinations in Medicine, according to Provinces, 1896-97.

Province	M.D.		M.B.		First M.B.		Honours		L.M.S.		First L.M.S.		Pre Sci. M.B.		Pre Sci. L.M.S.	
	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed	Candidates	Passed
Madras ..	1	1	3	3	5	2	..	..	29	19	11	7	17	11	.	..
Bombay	1	0	.	.	..	.	..	..	32	13	179	74	..	.	.	..
Bengal	2	0	11	4	15	5	1	1	50	27	54	9	119	62	193	129
Punjab	.	.	1	1	2	2	.	..	28	9	84	37	.	.	.	.
Total	4	1	15	8	22	9	1	1	139	68	328	127	136	73	193	129

Partly for the reason just mentioned, and partly because the systems of medical examination are both complicated and variable, it would be idle to subject these figures to elaborate analysis. It is clear, however, that they show no progress. During the whole six years, only four students have taken the degree of M.D., and 35 the degree of M.B. For the First M.B. there is an actual decline, and for the L.M.S. but little advance.

In Madras, the Medical College at Madras city is the only affiliated institution preparing candidates for University degrees in medicine. It is adjacent to the General Hospital, and fairly well accommodated, but is in urgent need of biological, bacteriological, and pathological laboratories, and also of a theatre for clinical lectures. The staff consists of a principal (who is also the senior medical officer of the General Hospital), nine professors (who have combined medical duties), a professor of dentistry (who is not borne on the establishment), and seven assistants, besides two lecturers appointed annually. The employment of at least one additional professor is considered necessary, if the college is to be adequately equipped to meet the requirements of the revised University curriculum. The total number of students has fallen from 157 to 82, but this decrease is entirely under the L.M.S. section, the M.B. and C.B. section having more than doubled. In 1893, the standard of admission to the L.M.S. examination was raised from the Entrance to the F.A. It is, however, anticipated that the recent revision of the regulations for medical degrees, by making the M.B. course more difficult, will

restore the popularity of the L.M.S. Two of the students are women; and five women have qualified for the L.M.S. degree during the quinquennium. A fairly large number of former students have secured British diplomas, and a few have obtained commissions in the Indian Medical Service. Taking an average of the last five years, the annual receipts have been Rs. 9,749, and the annual charges Rs. 71,076; but the charges include the full salaries of the principal and professors, a portion of whose time is given to the Medical Department. The number of candidates for the University examinations decreased in each successive year, from 125 to 65; while the number of passes showed a much smaller decline, from 64 to 42. Of the total number of successful candidates during the period, 82 were Europeans or Eurasians, 39 Native Christians, 5 Muhammadans, 39 Brahmans, 63 non Brahman Hindus, and 4 "others."

The system of Medical schools in Madras is undergoing revision, though no final orders had been issued within the period under review. The number of schools remains the same (three), but the number of pupils has increased from 347 to 423. No fewer than 383 are in the school department of the Medical College, where the increase of strength is due chiefly to the admission of pupils engaged for service in Burma. Candidates are here prepared for the examinations for the Apothecary, Hospital Assistant, and Chemist and Druggist certificates. The standard of admission is the Entrance examination, but relaxations may be sanctioned in special cases. The Prince of Wales's Medical School at Tanjore prepares pupils for the Hospital Assistant examination. It enjoys an endowment of one lakh of rupees, raised to commemorate the visit of the Prince of Wales to the town; and its pupils increased from 27 to 35. The remaining school at Nellore, which is under the District Board, has only five pupils in their final course of study, admission having been suspended in view of a proposed re-organisation. The total expenditure on Medical schools during the five years averaged Rs. 92,368, of which Rs. 49,325 was defrayed by Provincial Revenues, Rs. 19,654 by Local Funds, and Rs. 16,504 by Municipal Funds.

In Bombay, the number of students in the Grant College has apparently increased from 216 to 279, but the actual increase is yet larger. In the first place, the number in 1896-97 was exceptionally reduced by the plague; and, in the second place, if we were to compare the University classes only in 1892-93 and in 1895-96, we should find an increase from 179 to 266. Nevertheless, the Director states that "medical instruction may be said to be much where it was five years ago, and there is apparently no increasing desire to study for the medical profession." Returning to the total for 1896-97, it is made up of 228 men and 17 women in the University classes, three candidates in the Certificated Practitioners' class for women, and 31 military pupils. Classified according to religion, there were 49 Christians, 125 Hindus, 60 Parsis, 7 Muhammadans, and 4 Jews. The Principal reports highly of the courage shown by the students during the plague, in refusing to follow the general example and fly from Bombay. The staff was augmented by four additional tutors, all Natives of India, with the degree of L.M.S. The total expenditure of the college amounted to Rs. 1,22,388, which is borne entirely by the Medical Department, and therefore does not appear in the table given on p. 116. Against this has to be set the receipt of Rs. 27,546 from fees. During the five years, neither of the degrees of M.D. or M.B. was conferred; 80 students obtained the degree of L.M.S., of whom four were women.

In Bengal, the Calcutta Medical College is the only institution affiliated to the University in medicine. There are four Medical schools maintained by Government for the training of Hospital Assistants through the medium of a vernacular language. In all of these institutions, there is provision for women; while military students are admitted to the Medical College and the Temple Medical School at Patna. The Unaided Medical schools number six (an increase of one), three being schools of homoeopathy, one of electro-homoeopathy, and two of allopathy. There are, besides, two more medical institutions in Calcutta, not mentioned in the returns—a homoeopathic school and the College of Physicians and Surgeons of Bengal. The rule that every candidate for admission to a Government Medical school must have some knowledge of English has had the effect of calling into existence, during the last quinquennium, two Unaided schools of allopathy and strengthening the one which already existed. But though the Unaided schools

have gained by the raising of the qualifications for entrance into Government institutions, the latter as a class have improved their attendance from 850 to 1,110, the Medical College alone having gained 213 students. As at Bombay, it would seem that the true increase in the Medical College is yet larger; for the number of matriculated students reading for a degree has increased from 156 to 440 (including four women), while the military class has decreased from 82 to 18, and the women in the Female Certificate class from 17 to 10. This increase is the more notable, as drastic regulations have been introduced with the object of weeding out by test examinations that large proportion of students who had no aptitude or industry for medical studies. Scholarships and free tuition are also given on the result of these test examinations. The ordinary tuition fee is Rs.70 a year, but in the case of Muhammadans one half of the fee is paid out of the Mohsin Fund. Female students get special scholarships of Rs 20 a month, tenable for five years, provided that they bind themselves to serve the Government afterwards, if called upon. The total cost of the Medical College has fallen from Rs.2,05,206 to Rs.1,96 195; while, owing to the increase of fees, the proportion paid out of Provincial Revenues has fallen still more, from Rs.1,93,066 to Rs.1,58,676. The whole of the salaries of the medical officers who serve as professors is charged against the Education Department. Numerous changes have been introduced in the University regulations for medical degrees, among which the most important is the establishment of additional preliminary examinations. In 1894, the General Medical Council of the United Kingdom recognised the medical licences and degrees of the Calcutta University as registrable in the Colonial List. During the past five years, the records of the University show one M.D., 16 M.B.'s. and 88 Licentiate in Medicine and Surgery (L.M.S.). In 1896-97 one woman passed the M.B., and one woman the L.M.S.

Important changes were introduced into the Government Medical schools in 1893, by which the course of instruction was made more practical and extended from three to four years. A special feature is the attention given to the separate tuition and boarding accommodation of female students. Many District Boards and Municipalities have shown commendable liberality in creating scholarships for women, though it has not yet been found possible to attract any Bihari women to the school at Patna. The Bengal branch of the Countess of Dufferin Fund manages the Hostel for female students at Sealdah, a suburb of Calcutta, which was constructed in 1896 at a cost of more than a lakh of rupees, the Nawab Begum of Murshidabad contributing Rs.25,000. During the last five years, 789 students passed the Final Diploma examination, of whom 35 were women; and 362 the Compounders' examination, of whom three were women. In 1896-97, the total expenditure was Rs.1,14,962, of which Rs 17,148 was derived from fees, and Rs.1,409 from "other sources," the average cost of each student to Public Funds being Rs.143.

In the North-West Provinces there is no institution for higher medical education; but the Government awards annually four scholarships and four free student-ships in the Medical College at Lahore, to enable students to go through the course of training qualifying them to become Assistant Surgeons. The total number of students from the North-West thus provided for at Lahore is 40. The Government also maintains a Medical school at Agra, for the training of Hospital Assistants, with a department for women. In 1896-97, the number of students was 253, and the cost to Government Rs.23,080, being Rs 91 for each student.

In the Punjab, the Government maintains at Lahore a Medical college, with a Medical school attached. These institutions have shared in the progress that marks every branch of education in the Province. The number of students in the college has risen from 144 to 238, and the number of pupils in the school from 178 to 207, the increase being mainly in the private or non-stipendiary class. A considerable proportion of the college students come from other Provinces (even from Bengal) and from Native States. Attendance in the school is mainly dependent on the number of stipends granted by Government to civil and military pupils, and accommodation is not available for more than a very limited number of private pupils. The Principal remarks upon the higher standard of general education shown by the candidates for admission to both departments. He gives a list of important additions made to the college buildings, but complains of the

absence of a properly equipped chemical laboratory, and of any means of imparting practical instruction in physiology and bacteriology. He also comments upon the variations of standard in the University examinations, caused by the frequent change of examiners. The total expenditure on the college has increased from Rs.60,353 to Rs.81,687; but the charge on Provincial Revenues has increased only by Rs.13,877, owing to the larger proportion contributed by fees. The rate of fees has been raised from Rs.30 to Rs.50 a year; and the amount derived from this source has increased from Rs.2,591 to Rs.8,827. The expenditure on the school has risen from Rs.13,731 to Rs.16,357, almost entirely borne by Provincial Revenues. In the chapter on Female Education (*post*, page 310), some account is given of the North India Medical School for Christian Women, which was founded at Ludhiana in 1891.

The Central Provinces have no Medical college or school; but the Government provides annually two scholarships awarded on the results of the F.A. examination and one on the results of the B.A., tenable in any Medical college; and also ten scholarships on the results of the Matriculation, to enable candidates to study in the Medical school at Patna. All the latter class of scholarships were taken up in each year of the quinquennium; and in the last year of the period four students from the Central Provinces were studying in the Grant College at Bombay and one in the Lahore College. In addition, four women were studying in the Female Normal school at Jubbulpore, on special scholarships to enable them to enter the Medical school at Agra.

Burma likewise has no Medical college or school. During the five years it has sent four students (including two women) to the Medical College at Calcutta, to be trained as Assistant Surgeons; and 21 pupils to the Medical school at Madras, to be trained as Hospital Assistants. In addition, 62 women were trained in a course of midwifery, sick-nursing, and vaccination at the Dufferin Maternity Hospital in Rangoon, of whom, however, only 12 were Burmese, as many as 30 being Karens.

There is no Medical school in Assam, but the Chief Commissioner has sanctioned the establishment of one at Dibrugarh. At present, Assam students who wish to qualify in medicine have to go to Bengal. In 1896-97 there were four senior scholars studying at the Calcutta Medical College; and four junior scholarships (of Rs.12 to Rs.14 a month) are awarded annually, tenable at the Dacca Medical school. Those who complete the course and pass the final examination are appointed to the Assistant Hospital Service in Assam.

All other Professional colleges, consisting of four for Engineering, two for Teaching, and one for Agriculture, will more conveniently be treated later on, in Chapter VII., in connection with the Special schools concerned with the same branches of education.

CHAPTER V.

SECONDARY EDUCATION.

77.—Scope of Chapter, and Meaning of Secondary Education.

Following the precedent of Mr. Nash's Review, the title given to this chapter is Secondary Education. But it is impossible to define Secondary education; nor, if any adequate definition could be found, would it be co-extensive with the subject of this chapter. In the report of the Education Commission, Secondary education was described as "that which leads up from the Primary to the Collegiate course." That description was unsatisfactory at the time, inasmuch as it implied that entrance to a college was the goal of all pupils in Secondary schools. It has now become still less appropriate, since the institution of more practical examinations alternative to the Matriculation in most Provinces. It might be better to describe Secondary education as that which is above the Primary course and below the Collegiate, excluding Technical or Special instruction. As a matter of fact, it is limited by the regulations of the Department in each Province, which prescribe what shall be deemed a Primary and what a Secondary stage of general instruction. Any school containing one or more classes teaching a Secondary stage is recognised as a Secondary school, even though the great majority of the pupils may be only in a Primary stage. These regulations vary in the several Provinces, and may also vary from time to time in the same Province. The present chapter deals with all recognised Secondary schools while giving particular attention to the Secondary stages in them.

78.—Classes of Secondary Schools.

It is almost as difficult to classify Secondary schools as to define Secondary education. The fundamental division is again based upon the stages of instruction recognised by the Department. The High stage is that which aims at the University Matriculation, or any co-ordinate examination. Any Secondary school having one or more classes teaching the High stage is deemed a High school, whether it also possesses a lower department or not. As the Matriculation examinations at all the Universities, with an insignificant exception for the Punjab, are conducted in English and demand English as a compulsory subject, all High schools are also English schools. All other Secondary schools are Middle schools: that is to say, they teach one or other of the several stages that are recognised by the Department as Middle stages. Here the differences between the several Provinces come in. Bombay, for example, recognises no Middle stage in which English is not the main feature of the curriculum; consequently, all the Secondary schools are English, either High or Middle. But in all the other Provinces (excepting Coorg and Berar), a Middle stage is recognised in Vernacular instruction, as well as in English. Here, therefore, there are two classes of Middle schools, English and Vernacular, though the boundary line between Secondary Vernacular and Primary is not a strongly marked one. So far we have dealt with the classification adopted by the Government of India in its General Tables, which divide all Secondary schools into (1) High and (2) Middle, the latter being sub-divided into (a) English and (b) Vernacular. But in this chapter it will be more convenient to follow the classification of Mr. Nash, who treated all English schools together, subdividing them into High and Middle, and formed Vernacular Middle schools into a class by themselves.

It remains to mention some other systems of classification in use in the Provinces. In Madras, High schools are called Upper Secondary: and Middle schools, whether English or Vernacular, are called Lower Secondary. In Bengal,

High schools are either Collegiate or *zilla* (District) schools. Collegiate schools are those under the same management as an Arts College; *zilla* schools are arranged in three classes, according as they have (1) more than 500 pupils, (2) between 300 and 175, and (3) less than 175. Vernacular Secondary schools are sometimes known as Model schools, and sometimes by the name of Lord Hardinge, the Governor-General under whose administration they were started. The title, Model schools, is also used in Assam. The Director of the North-West Provinces adheres to the old classification of (1) Anglo-Vernacular and (2) Vernacular schools. The former include both High schools and Middle English; the latter, commonly known as *halkabandi*, mainly consist of Primary schools, with the addition of the few existing Vernacular Secondary schools. It will be observed that this classification is inconsistent with that adopted by the Government of India. In the Punjab, all English schools, whether High or Middle, are called Anglo-Vernacular; the term Vernacular is not applied to Primary schools, but it includes two High schools which teach up to the Matriculation standard on the Oriental side. These, however, have not been separated from English High schools in the present chapter. In Burma, the division into Upper and Lower Secondary prevails; and the term Anglo-Vernacular is applied not only to English Secondary schools, but also to Primary schools in which English is taught.

Schools for Europeans and Eurasians are included among Secondary schools, though the standard is not the same as in schools for Natives of India.

79.—General Statistics of Secondary Schools.

The two following tables give the comparative statistics of Secondary schools for boys, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97—(LXXI.) for English schools, both High and Middle, and (LXXII.) for Vernacular Middle schools—together with percentages of increase and decrease.

Table LXXI.—Comparative Statistics of English Secondary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Province.	1886-87.		1891-92.				1896-97.			
	Schools.	Pupils.	Schools.	Pupils.	Percentage of Increase or Decrease		Schools.	Pupils.	Percentage of Increase or Decrease.	
					Schools.	Pupils.			Schools.	Pupils.
Madras .	507	50,146	491	41,022	-3	-2	394	60,471	-20	+23
Bombay .	337	35,094	372	39,368	+4	+12	403	32,870	+14	-13
Bengal	1,616	115,310	1,193	133,934	+14	+18	1,335	153,294	+12	+12
N.-W.P. and Oudh	123	22,770	139	21,909	+4	-4	169	21,411	+21	+11
Punjab	109	25,962	136	30,510	+25	+18	193	39,665	+42	+30
Central Provinces	67	4,114	74	4,909	+16	+22	84	6,756	+8	+33
Burma	43	6,026	37	7,637	+30	+27	67	9,174	+18	+20
Assam .	60	6,296	67	7,431	+12	+7	87	8,562	+30	+15
Coorg .	3	411	3	500	0	+19	2	647	-33	+29
Beisar ...	26	4,697	26	4,649	0	-1	24	3,992	+8	-14
Total .	2,301	271,654	2,544	302,019	+11	+11	2,762	339,834	+9	+13

Table LXXII—Comparative Statistics of Vernacular Secondary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Provinces	1886-87		1891-92				1896-97			
	Schools	Pupils	Schools	Pupils	Percentage of Increase or Decrease		Schools	Pupils	Percentage of Increase or Decrease	
					Schools	Pupils			Schools	Pupils
Madras	47	3 049	89	4,350	+89	+43	139	10 973	+67	+152
Bombay										
Bengal	1,157	64,478	1 113	61,331	-4	-5	1,140	63,441	+2	+7
N.-W.P. and Oudh	468	42 247	333	30,090	-29	-29	297	31 709	-11	+6
Punjab	125	18,047	123	18,169	+2	+1	122	18 925	-1	+4
Central Provinces			171	18,576	0	0	149	18 762	-13	+1
Burma	15	1,279	22	1 779	+47	+23	160	9,918	+627	+528
Assam	47	3,453	43	2 834	-9	-17	48	2 985	+12	+5
Cooch										
Berar										
Total	1,859	132,535	1,894	136,969	+2	+3	2,065	158,753	+9	+16

English schools have increased in the ten years from 2,301 to 2,762, and the number of pupils in them has increased from 271,654 to 339,834, the rate of increase in both schools and pupils having been pretty uniform in each period. But there have been considerable fluctuations in the different Provinces. In Madras, the number of schools has decreased by more than one-fifth, while the number of pupils has increased by just one-fifth, both changes having taken place mainly in the later period. The cause of both changes is to be found in a stricter application of the rules of recognition, which has reduced the number of schools, and shown its justification by largely augmenting the number of pupils in the schools that remain. The result is that the average number of pupils in each school has risen from 99 to 154. In Bombay, the number of schools has largely increased, whereas the number of pupils seems to have decreased. This, however, is entirely due to the plague, which reduced the number of pupils in the last year from 46,279 to 32,878. As a matter of fact, the rate of increase was very steady in Bombay during the previous four years. In Bengal, the increase was larger in the earlier period than in the later; but in both periods the rate of increase was identical for schools and for pupils. In the North-West, schools have increased faster than pupils; and in the earlier period pupils actually decreased. In the Punjab, also, schools have increased somewhat faster than pupils; but the rate of increase in pupils has been high, especially in the latter period. The Central Provinces and Burma both make a good show, especially in the matter of pupils. In Assam, on the other hand, schools have grown faster than pupils. Berar is conspicuous by showing a diminution of pupils in both periods, apparently due to a change of system, by which Primary departments of Secondary schools have been erected into independent Primary schools.

In the case of Vernacular schools, the figures do not necessarily represent actual facts; they may only imply changes of classification. For example, the figures for the Central Provinces show that a number of schools were suddenly raised from the Primary to the Secondary stage between 1886-87 and 1891-92; and the same thing occurred during the later period in Burma, and to some extent in Madras. On the other hand, the figures for the North-West, Assam, and Bengal show that a converse process was taking place there during the earlier period. Altogether, it may be doubted whether there is any real progress in Secondary Vernacular schools, though their number has apparently increased in ten years from 1,859 to 2,065, and the number of pupils in them from 132,535 to 158,753.

The following table (LXXIII.) gives the number of pupils in all classes of Secondary schools for boys, according to Provinces, for each of the six years, 1891-92 to 1896-97 :—

Table LXXIII.—Number of Pupils in Secondary Schools for Boys, 1891-92 to 1896-97.

Province	1891-92.	1892-93	1893-94	1894-95	1895-96.	1896-97.	Percentage of Increase or Decrease, 1894-97 compared with 1891-92
Madras	53,372	57,799	59,684	61,464	68,473	71,424	+ 34
Bombay	39,368	40,306	42,170	44,438	48,279	32,878	- 16
Bengal	197,285	201,749	202,219	210,405	210,976	218,739	+ 11
N.W.P. and Oudh	81,999	52,154	56,270	56,019	65,206	66,180	+ 8
Punjab	48,709	48,812	51,329	52,632	55,969	58,599	+ 20
Central Provinces	27,573	27,604	29,516	30,957	25,907	25,494	+ 8
Burma	9,236	9,998	15,593	15,562	18,610	19,092	+101
Assam	10,303	10,899	10,793	10,799	11,043	11,517	+ 12
Coorg	300	533	646	842	821	617	+ 29
Berar	4,639	4,672	4,500	4,503	3,716	3,202	- 14
Total	438,988	455,026	472,349	490,619	497,000	498,587	+ 14
Percentage of Increase, compared with preceding year ..		+ 4	+ 4	+ 4	+ 1	+ 3	

The total number of pupils in all classes of Secondary schools increased in five years from 438,988 to 498,587, or by 14 per cent. But it is notable that while the rate of increase was as high as 4 per cent. in each of the first three years, it dropped to 1 per cent. in 1895-96, and to .3 per cent. in the year following. This last decline may safely be assigned to the plague in Bombay. For the other decline it is not so easy to account. It is due mainly to the Central Provinces, but partly also to the North-West, Berar, and Bengal; and it may be said that these are the regions which first began to feel the effects of the famine, in the order given. If this, however, be the true explanation, we should expect to find the decline more marked in the following year, which is not the case. With regard to the several Provinces, the decrease in Bombay is entirely due to the plague, and that in Berar has already been commented on. The high rate of increase in Burma is mainly due to the raising of a number of Primary schools to the Secondary Vernacular stage. The large increases in Madras and the Punjab do, however, imply general progress, while the smaller increases in Bengal and Assam are also satisfactory. The increase in the North-West took place entirely in the first two years.

80—Stages of Instruction in Secondary Schools.

So far we have dealt only with Secondary schools. But in order to arrive at the facts about Secondary education, it is necessary to eliminate all those pupils in Secondary schools who are still in the Primary stage of instruction. These amount to nearly three-fifths of the whole, though the proportion varies greatly in the different Provinces. In Bombay, nearly all the pupils in Secondary schools are in the Secondary stage; in Madras, considerably more than one-half; in Bengal and the Punjab, about one-third; and in the North-West only one-fourth.

The table on the opposite page (LXXIV.), classifies all the pupils in Secondary schools for boys according to stages of instruction, for each of the five years 1891-92 to 1896-97, giving also the proportion in each stage.

The number of pupils in the High stage (i.e., studying for the Matriculation or a co-ordinate examination) has risen in the five years from 57,527 to 61,575, though the proportion to the total has apparently fallen from 13.1 to 12.3 per cent. But this reduction is entirely due to the plague in Bombay, where closing of the schools caused a loss of no less than 5,569 pupils in the High stage. As a matter of fact, the proportion of pupils in the High stage usually amounts to more than 38 per cent. in Bombay, compared with only 11 per cent. for the rest of India.

Table LXXIV.—Stages of Instruction in Secondary Schools for Boys, 1891-92 to 1896-97.

Stage	1891-92		1892-93		1893-94		1894-95		1895-96		1896-97.	
	Number	Per-centage	Number	Per-centage	Number.	Per-centage	Number.	Per-centage	Number	Per-centage	Number	Per-centage
High	37,527	14.1	52,736	14.1	61,311	13.0	65,226	13.3	68,464	13.4	61,575	12.3
Middle	125,001	28.0	124,787	27.4	129,230	27.3	131,857	27.3	139,508	28.1	140,104	28.1
Upper Primary	89,068	20.3	91,231	20.1	93,831	20.0	98,015	20.0	99,084	19.9	101,034	20.4
Lower Primary (A)	147,080	33.5	151,080	34.1	164,310	34.7	169,931	34.6	171,563	34.5	175,224	35.2
Lower Primary (B)	22,272	5.1	23,964	5.3	23,566	5.0	23,557	4.8	20,181	4.1	20,080	4.0
Total	438,948		454,698		472,168		490,586		497,000		498,587	

The Punjab again has a high rate of progress, from 169 to 105, the latter figure placing it second only to Madras and equal to Bombay five years ago. The Central Provinces exhibit a yet higher rate of progress, from 255 to 118, the latter figure placing them above Bengal. Burma also shows very well, and Assam not badly.

So far we have dealt with Secondary schools for boys. But in order to ascertain the total number of boys in Secondary stages of instruction, it will be necessary to eliminate the few girls attending boys' schools (727 in 1896-97) and to add the larger number of boys in Primary schools who are in Secondary stages (3,224). This has been done in the following table, (LXXVI.), which gives the number of boys in both High and Middle stages, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97, together with their proportion to the male population of school-going age (15 per cent. of the total male population). The accompanying maps are based upon this table.

Table LXXVI.—Proportion of Boys in Secondary Stages, 1886-87, 1891-92, and 1896-97

Province	1886-87		1891-92		1896-97	
	Boys in High and Middle Stages.	Percentage of Male Population of School-going age.	Boys in High and Middle Stages	Percentage of Male Population of School-going Age.	Boys in High and Middle Stages	Percentage of Male Population of School-going Age.
Madras	28,651	1.25	30,842	1.16	44,703	1.69
Bombay	31,247	1.74	34,986	1.68	29,942	1.43*
Bengal	35,419	1.08	71,864	1.31	74,157	1.36
N.-W P. and Oudh ...	14,760	.42	14,100	.38	14,566	.40
Punjab	11,313	.74	13,701	.81	19,063	1.13
Central Provinces ...	6,526	.75	7,232	.74	8,961	.92
Burma	1,823	.61	2,470	.42	3,659	.63
Assam	2,358	.62	3,160	.75	3,590	.85
Coorg	254	1.68	230	1.59	368	2.75
Ilhar	3,138	1.51	3,763	1.68	5,446	2.43
Total	155,519	.98	182,348	1.03	204,455	1.15

* The corresponding figure for 1895-96 was 1.28.

This table differs from the preceding one, in so far as the High and Middle stages are added together. It fails to correspond with the actual facts, because the population for 1886-87 and 1896-97 has in each case been based upon a Census taken about six years before, and is therefore under-estimated. But this would not much affect the comparative figures for the several Provinces. The proportion of total boys in Secondary stages of instruction has increased in ten years from .98 to 1.15 per cent. of the estimated male population of school-going age. The rate of increase is higher in the later than in the earlier period, partly because it is calculated upon a stationary population, and partly because the larger number of pupils (i.e. those in the Middle stage) actually increased more rapidly in the later period. Excluding Coorg and Ilhar, the rate of increase has been highest and most uniform in the Punjab, from .74 to 1.13. In the later period alone, the rate of increase was highest in Madras, from 1.16 to 1.69. This latter figure is the highest for any of the large Provinces; but it was exceeded by Bombay with 1.98 in the year before the plague. Bengal shows a moderate rate of increase, from 1.08 to 1.36, dropping in the later period. The North-West is conspicuous for an actual decrease, its proportion being little more than one-third of that for India generally. The Central Provinces show a fair increase; while the figures for Assam are, as usual, marked by steady progress.

81.—English Secondary Schools.

We may now proceed to discuss in greater detail the different classes of Secondary schools, dealing first with English schools, both High and Middle, and then with Middle Vernacular schools.

The following table (LXXVII.) gives the statistics of all English schools in the several Provinces according to management, for the two years 1891-92 and 1896-97, together with percentages of increase or decrease :—

Table LXXVII.—English Secondary Schools for Boys according to Management, 1891-92 and 1896-97.

Province	1891-92.										1896-97.													
	Govern-ment.		District and Municipal.		Native States.		Aided.		Unaided.		Total.		Govern-ment.		District and Municipal.		Native States.		Aided.		Unaided.		Total.	
	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.
Madras	16	2,021	110	8,211	-	-	273	90,018	8,873	491	49,022	11	1,400	107	11,028	1	80	220	46,187	45	6,418	394	60,471	
Bombay	26	7,228	83	5,478	73	8,610	110	14,642	7,283	362	39,368	20	5,780	81	9,612	104	9,863	132	10,878	67	9,705	403	32,378	
Bengal	65	14,821	28	1,778	-	-	776	69,406	912	47,917	1,195	75	14,416	23	9,061	-	-	963	90,651	425	51,924	1,333	163,228	
N.-W. P. and Oudh	40	7,478	11	866	-	-	80	12,803	8	1,102	139	11	7,125	17	1,473	-	-	83	12,900	13	1,917	169	24,411	
Punjab	4	1,104	69	10,813	-	-	44	6,735	19	2,669	138	1	1,207	79	18,505	-	-	60	11,540	74	8,353	193	39,663	
Central Provinces	35	2,651	0	706	4	45	29	1,811	1	53	78	10	1,265	70	3,038	8	210	28	2,018	8	215	84	6,756	
Burma	3	997	37	1,777	-	-	28	4,875	-	-	57	2	1,071	19	1,974	-	-	10	6,113	-	-	67	9,174	
Assam	15	2,871	-	-	-	-	38	3,441	18	1,808	67	13	2,271	-	-	-	-	58	4,879	18	1,032	87	8,562	
Coorg	1	263	1	106	-	-	1	-	-	-	2	2	847	-	-	-	-	-	-	-	-	2	647	
Near	28	4,626	-	-	-	-	-	-	-	-	26	28	5,709	-	-	-	-	2	167	28	3,993	-	-	
Total	829	43,718	328	35,086	79	8,464	1,381	146,828	538	60,921	2,644	103	39,390	355	43,651	115	10,143	1,489	168,903	612	77,741	2,762	339,894	
Percentage of Increase or Decrease between 1891-92 and 1896-97 compared with	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
1891-92 compared with 1896-97	+10	+15	13	-18	+25	+19	+9	+8	+13	+11	+11	-17	-10	+8	+21	+15	+41	+8	+15	+11	+9	+9	-13	

As already stated, the total number of English schools increased by 9 per cent., and the number of pupils in them by 13 per cent., showing a slightly larger average strength for each school. In the preceding period, the rate of increase had been 11 per cent. for both schools and pupils. The number of schools under Government decreased by 12 per cent., compared with an increase of 10 per cent. in the preceding period. But that increase was merely nominal, being due to a change of system in the North-West, by which the *zilla* (District) schools, which are managed by the Department though maintained by Local Funds, were transferred from the second column to the first. The decrease in the later period is mainly accounted for by the transfer of more than 20 schools in the Central Provinces from Government to District Boards. In other Provinces, the number of schools under public management shows little change. The figures for schools under District and Municipal Boards are the converse of those just given. They show an increase of 8 per cent., compared with a decrease of 13 per cent. in the preceding period; but it is noticeable that the pupils have increased at a much quicker rate than the schools. The number of schools in Native States has increased by 43 per cent., compared with 25 per cent., which is symptomatic of the spread of education alike in Bombay and in the chiefships of the Central Provinces. The number of Aided schools has increased by 8 per cent., compared with 9 per cent. They now contain nearly half the total number of pupils. They are especially numerous in Bengal and Madras, and also show a rapid growth in the Punjab, Burma, and Assam. The number of Unaided schools has increased by 14 per cent., compared with 36 per cent. Two-thirds of the total are to be found in Bengal, but they are also increasing very rapidly in the Punjab.

The table on the opposite page (LXXVIII.) distinguishes the figures given in the preceding table for 1896-97, for High schools and Middle English schools separately, together with percentages of increase or decrease.

The total number of High schools has increased by 11 per cent., and the number of pupils in them by 12 per cent. Here, schools under Government and under Boards both show a decrease, while high rates of increase are shown in Aided and Unaided schools, and also in the few maintained by Native States in Bombay. Turning to the large Provinces, the highest rate of increase is in the Punjab, where both schools and pupils have grown by about one-third. In Madras, pupils have increased by nearly one-half, though schools have actually decreased. In the North-West, on the other hand, schools have grown much faster than pupils. In Bengal, though the actual number is large, especially of Aided and Unaided schools, the rate of increase seems small. In Bombay, the increase in schools implies that pupils also would have increased, but for the plague. The Central Provinces, Burma, and Assam each show well.

The total number of Middle English schools has increased by 7 per cent., and the number of pupils in them by 13 per cent., showing that the augmented strength is to be found chiefly in this class. The large decline in schools under Government is more than made up by the growth in schools under Boards. The increase in Native States is noticeable. Unaided schools have increased more rapidly than the pupils in them, while the reverse is the case for Aided schools. Turning to Provinces, the highest rate of increase is again to be found in the Punjab, but the North-West occupies a much better position than usual. Madras shows a decline of one-fourth in the number of schools, and a slight decline in number of pupils, implying that the High stage has grown at the expense of the Middle. That there is no measurable decrease in Bombay is better than might have been anticipated in view of the plague. In Bengal, the rate of increase is twice as high as in High Schools. The minor Provinces again show well.

Table LXVIII.—English Secondary Schools for Boys according to Grade, 1896-97.

Province.	High Schools.										Middle Schools.										Percentage of Increase or Decrease, compared with 1891-92.									
	Govern-ment.		Diocesan and Municipal.		Native Public.		Aided.		Unaided.		Total.		Govern-ment.		Diocesan and Municipal.		Native Public.		Aided.				Unaided.		Total.		High Schools.		Middle Schools.	
	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.	Schools.	People.		
Madras	4	953	27	4,591			84	20,072	22	5,058	133	35,466	7	183	84	7,315	1	80	116	15,115	23	1,300	261	24,865	-2	+46	-28	-1		
Bombay	29	4,527	1	110	18	1,905	78	5,441	14	1,698	89	15,856	6	843	83	9,511	68	5,518	94	6,454	67	1,680	314	17,023	+21	-26	+12	0		
Benzal	16	11,570	1	1,692			103	20,184	137	9,150	493	63,610	7	667	17	1,102			670	20,610	248	16,736	942	69,858	+7	+8	+11	+16		
N W P and Oudh	24	6,352	1	118			66	9,121	13	1,853	97	17,334	10	684	16	1,711			95	8,715	11	1,081	72	7,077	+21	+8	+2	+26		
Punjab	4	1,297	27	7,708			27	12,262	10	5,667	74	21,826	..		05	10,775			29	5,778	95	5,598	119	17,839	+37	131	+15	+28		
Central Provinces	4	170					9	210	3	66	16	746	6	1,072	30	3,048	6	210	19	1,068		177	68	5,989	+23	+13	+9	+38		
Burma	2	1,057	3	613			8	2,412	..	..	13	4,112			13	1,571			41	3,221			54	5,663	+18	+21	+17	+19
Assam	10	2,836					5	817	6	1,614	21	3,931	3	241					51	9,312	13	818	66	4,631	+17	+15	+35	+13		
Cong ..	1	94	..	..							1	254	1	923									1	323	-50	+7	0	+65
Bihar	2	410							1	137	3	556	21	3,778								1	69	25	3,456	+50	+40	+4	-10	
Total	189	50,810	87	11,925	16	4,395	401	91,232	231	52,471	510	183,993	64	8,456	208	33,710	97	5,928	1,085	87,351	378	25,370	1,922	115,841						
Percentage of Increase or Decrease, compared with 1891-92.	-1	5	7	+17	+23	+23	+13	+15	+26	+14	+11	+12	-25	-25	+10	+16	+14	+10	+16	+14	+11	10	-7	+13	+11	+12	+7	+19		

The following table (LXXIX.) gives the average number of pupils in all Secondary schools, according to Provinces and also according to management, for the two years 1891-92 and 1896-97. The figures for Vernacular schools will be considered in a subsequent paragraph (p. 136).

Table LXXIX.—Average Number of Pupils in Secondary Schools for Boys, 1891-92 and 1896-97.

According to Province.	1891-92.			1896-97.		
	English, High	English, Middle.	Vernacular.	English, High.	English, Middle.	Vernacular.
Madras	176	68	48	268	95	74
Bombay	311	61	...	178	54	...
Bengal	210	71	55	213	71	57
N.-W.P. and Oudh	200	100	90	178	98	107
Punjab	304	170	148	295	150	155
Central Provinces	55	57	109	47	88	126
Burma	302	93	72	316	94	62
Assam	192	82	66	187	70	62
Coorg	151	196	...	324	323	...
Benar	160	177	...	185	137	...
According to Management.						
Government	250	123	78	240	137	78
Board	219	83	96	262	93	108
Native States	235	54	112	275	60	121
Aided	196	75	55	202	81	59
Unaided	236	70	57	224	67	55
Average	218	77	72	219	81	77

In High schools the average strength has risen from 218 to 219, and in Middle English schools from 77 to 81; but these averages are the result of some wide Provincial fluctuations. In Bombay, owing to the plague the attendance fell from 311 to 178 in High schools, and from 61 to 54 in Middle schools. In Madras, on the other hand, where the decrease in schools and increase in pupils has already attracted our attention, the attendance rose from 176 to 268 in High schools, and from 68 to 95 in Middle schools. In other Provinces the figures are more regular. For Bengal they show a slight increase, and for the North-West and the Punjab a decrease. According to management, the most noticeable features are the drop in Government High schools, probably due to the plague in Bombay; the rise in Board and Native State High schools, which last have now the largest attendance of all, and the fact that Unaided High schools have a larger attendance than the Aided. Among Middle schools, every class shows an augmented strength except Unaided, and the increase in Government schools is very marked.

The following table (LXXX.) gives the percentage of pupils in daily attendance in all English schools, according to management, for the three quinquennial years, 1886-87, 1891-92, and 1896-97. The percentage is obtained by dividing the average daily attendance by the average monthly roll number.

Table LXXX.—Percentage of Pupils in Daily Attendance in English Secondary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Management.	1886-87	1891-92	1896-97
Government	84	82	84
Board	83	82	83
Native States	84	81	85
Aided	76	80	82
Unaided	80	79	80

It is usual to look upon an increase in this percentage as indicating an improvement of school discipline. If this be so, the figures seem to imply considerable advance in the class of Aided schools, and in every case the figures for 1896-97 are better than those for 1891-92.

82.—The Teaching of English in Secondary Schools.

The essential difference between English and Vernacular Secondary Schools is that in the former English is compulsory, while in the latter, if it is taught at all, it is only as an optional subject. It does not, however, follow that every pupil in an English school is actually learning English; in some Provinces the study of English is not commenced until the Lower or Upper Primary stage has been passed, while in others English is taught from the lowest class.

The following table (LXXXI.) shows the number of pupils in English Secondary schools for boys, both High and Middle, in each Province, who were learning English in 1896-97, with the corresponding totals for the two previous quinquennial years:—

Table LXXXI.—Proportion of Pupils learning English in English Secondary Schools for Boys, 1896-97

Province	Total of Pupils in English Secondary Schools	Number learning English.	Percentage learning English.
Madras	60,471	58,705	97.1
Bombay	32,878	32,872	99.98
Bengal	153,298	130,572	85.2
N.-W.P. and Oudh	21,411	22,449	92.0
Punjab	39,665	25,772	65.0
Central Provinces	6,736	6,736	100
Burma	9,174	9,174	100
Assam	8,562	6,700	78.3
Coorg	647	647	100
Barar	3,992	3,717	93.1
Total	339,834	297,344	87.5
Total for 1891-92	302,019	261,895	86.7
Total for 1886-87	271,654	232,366	85.5

The proportion of pupils in English Secondary schools learning English has steadily risen from 85.5 to 87.5 per cent. In four Provinces all, or practically all, the pupils in English schools are actually learning English. But in the Punjab the proportion is as low as 65.0 per cent., though it was still lower (62.6 per cent.) five years ago. In the North-West the proportion has fallen from 92.2 to 92.0 per cent., showing that the increase in the total number of pupils is deceptive. But in every other Province where the proportion is low, it has risen considerably during the five years: in Madras from 93.7 to 97.1 per cent.

In order to obtain the total number of pupils who are learning English, it is necessary to add those to be found not only in Vernacular Secondary schools but also in Primary schools, for in some Provinces, notably Madras, English is an optional subject in Primary schools. This has been done in the following table (LXXXII.), which gives the total number of pupils learning English, according to Provinces, in all public institutions for boys, except Colleges and Special schools, together with the number of boys of school-going age (15 per cent. of the male population) of whom one was learning English. It should be observed that a few girls in boys' schools are included, but, on the other hand, boys in girls' schools are omitted.

The total number of pupils in boys' schools learning English has increased in five years from 325,766 to 383,184, or at the rate of 18 per cent., while the number of boys of school-going age of whom one was learning English has fallen

Table LXXXII.—Number of Pupils learning English in Secondary and Primary Schools for Boys, 1896-97.

Province.	English Secondary Schools	Vernacular Secondary Schools	Primary Schools	Total.	Number of Boys of School-going Age of whom one was learning English
Madras	58,705	7,021	58,916	124,642	21
Bombay	32,872	...	462	33,334	63
Bengal	130,572	10,342	1,706	142,620	38
N.-W.P. and Oudh	22,449	...	3,428	25,875	141
Punjab	25,772	...	1,346	27,118	62
Central Provinces	6,736	4	412	7,152	136
Burma	9,171	...	1,393	10,572	55
Assam	6,700	...	531	7,231	58
Coorg	647	...	252	899	15
Berar	3,717	...	324	4,041	55
Total	297,344	17,367	68,773	383,484	46
Total for 1891-92	261,895	9,897	54,174	325,766	54

from 54 to 46. It is only in Bengal and Madras that English is taught in Vernacular Secondary schools, but here the numbers are considerable, and it is notable that in Madras more boys are learning English in Primary schools than in English Secondary schools. In the column showing the relative position of the several Provinces, if we exclude Coorg, Madras stands easily first with 21, followed by Bengal with 38. Bombay would have a much better mark, were it not for the plague. As it is, she is passed by Burma, Assam, and the Punjab. The North-West, as usual, comes at the bottom, with a mark nearly seven times worse than that of Madras.

83.—Vernacular Secondary Schools.

The table on the opposite page (LXXXIII.) gives the details of Vernacular Secondary schools for boys in the several Provinces according to management, for the two years 1891-92 and 1896-97. It should be remarked that there are no schools of this class in Bombay, Berar, or Coorg.

During the last five years, the total number of Vernacular Secondary schools has increased by 9 per cent., and the number of pupils in them by 16 per cent. But it may be observed that the increase is mainly confined to Burma and Madras, where it is probably due to changes of classification. During the preceding five years, schools increased by only 2 per cent., and pupils by 3 per cent.; and that nominal increase was more than accounted for by the transfer of 171 schools with 18,576 pupils in the Central Provinces from the Primary to the Secondary stage. Taking a period of ten years, the number of Vernacular Secondary schools has fallen from 468 to 297 in the North-West Provinces, from 1,157 to 1,140 in Bengal, and from 125 to 122 in the Punjab.

According to management, the total number of Government schools has fallen in ten years from 171 to 61, the rate of decrease being 54 per cent. in the earlier period, and 32 per cent. in the later period. This decrease is to be explained by the transfer to District Boards which took place on a large scale in Bengal in the earlier period, and in Madras and the Central Provinces in the later period. The total number of schools under Boards has correspondingly risen in ten years from 604 to 723, the earlier period showing an increase of 24 per cent., and the later period a decrease of 3 per cent., which would indicate that this class has failed to gain all that the other class has lost. Schools in Native States of the Central Provinces, which did not exist during the earlier period, show a very high rate of increase in the later. The total number of Aided schools has risen in ten years from 968 to 1,091, a large decrease in Bengal in the earlier period having been more than made up by increases in Burma and Madras in the later.

period. The total number of Unaided Schools has increased in ten years from 116 to 177, almost entirely in the later period. This class of schools is practically confined to Bengal and Madras, and they have a very small attendance.

The figures for the average number of pupils in Vernacular schools for 1891-92 and 1896-97 have already been given in Table LXXIX. (*ante* p. 132), in connexion with English schools. The average attendance has risen from 72 to 77, and the increase is shared by every Province except Burma and Assam, and by every class of school except Unaided. As in the case of English schools, the Punjab shows the largest strength (155), just double the average, and the largest increase has again been in Madras (from 48 to 74). According to management, schools in Native States of the Central Provinces stand first (121), but Board schools show the highest rate of increase (from 96 to 108). Altogether, these figures seem to indicate that Vernacular Secondary schools, if not increasing in number, are at any rate increasing in average strength, and therefore presumably in efficiency.

84.—Secondary Schools in Madras.

In Madras, Secondary education comprises two stages, known as the Upper Secondary and the Lower Secondary (corresponding to the High and Middle already mentioned), each of which extends over a period of three years.

"In the Upper Secondary stage, the ordinary curriculum includes (1) English, (2) a Second language, (3) mathematics (arithmetic, geometry, and algebra), (4) physics and chemistry, (5) history and geography, (6) drawing. Instruction in these subjects is compulsory in schools preparing for the Matriculation; but in schools preparing for the Upper Secondary Examination, two subjects selected from the Intermediate Technical Examination list may be substituted for physics and chemistry. . . . The pupil's First language must be English. . . . His Second language may be either one of the seven recognised vernaculars [Tamil, Telugu, Canarese, Malayalam, Uriya, Marathi, and Hindustani], or one of the following:—Sanskrit, Arabic, Persian, Burmese, Hebrew, Greek, Latin, French, and German. The Matriculation or the Upper Secondary Examination is the leaving test for pupils completing the Upper Secondary stage; but the latter examination does not qualify for admission to the University.

"In the Lower Secondary stage, the scheme of instruction includes (1) two compulsory subjects, namely: a First language (under which writing is included) and arithmetic, and (2) as many of the following optional subjects as it is convenient or practicable to introduce into a school curriculum—elementary science, a Second language, freehand and geometrical drawing, geography, singing, hygiene, history of India, agriculture, mensuration, history of Great Britain and Ireland, geometry and algebra, or any of the subjects prescribed for the Elementary Technical Examination and not included in the above list. No maximum or minimum limit has been prescribed as to the number of optional subjects to be taught, except that 'salary grant schools' are required to teach not fewer than four optional subjects. However, as under the Lower Secondary Examination notification no candidate is held to have passed the examination until he has passed in the four compulsory subjects of that examination, namely, a First language, arithmetic, geography, and history of India, and also in two of the optional subjects prescribed in the notification, provision is ordinarily made in Lower Secondary schools for instruction in at least six subjects. The pupil's First or compulsory language may be either English or one of the seven recognised vernaculars of the Presidency. In case a vernacular is studied as the First language, the pupil's Second language may be another vernacular, or English, or one of the following:—Sanskrit, Arabic, Persian, Latin, French, German. The Lower Secondary Examination is the leaving test for pupils completing the Lower Secondary stage of instruction; but it is not necessary to have passed this examination in order to be admitted into an Upper Secondary school.

"Secondary schools in which English is taught as a compulsory subject (*i.e.*, as First language), and is used as the ordinary medium of instruction throughout the school, or in one or more of the higher forms, are designated English Secondary Schools; while Secondary schools which do not come under the above category are designated Vernacular Secondary schools, whether English is or is not taught in them. In other respects there is no difference in the curriculum prescribed for English and Vernacular schools. In Upper Secondary forms, the teaching of English is compulsory. . . . and instruction is ordinarily conveyed through the medium of English. In one or two of the lower forms of schools other than those for Europeans, the use of the vernacular is freely resorted to as a medium of instruction.

"Secondary schools are in various stages of development. In recognising schools, the requirements of each form or class are taken into consideration, and the highest form

up to which the privilege of recognition is accorded is notified, each form or class subsequently opened requiring special recognition. Thus, of the 543 Secondary schools on 31st March 1897, as many as 10 contained only the first form, 52 worked up to the second, 255 up to the third, 9 up to the fourth, 4 up to the fifth, and 120 up to the sixth form. As many as 70, or more than half the number of Upper Secondary schools, had no Primary classes attached to them. It may also be noted here that 10 Upper Secondary schools had not even Lower Secondary departments attached to them. Under the Grant-in-aid Code, Primary and Lower Secondary schools are aided either on the 'salary,' or on the 'results grant' system, while Upper Secondary departments are aided on the 'salary grant' system only. As managers of schools find it to their advantage to claim aid on the 'results' system for the Primary and Lower Secondary departments, they have been forced, for purposes of aid, to detach the Primary departments from their Lower Secondary schools, or the Primary and Lower Secondary departments from their Upper Secondary schools, and to treat these departments as separate schools. This, in the main, accounts for the existence of so many Upper Secondary and Lower Secondary schools without lower departments."

On 31st March, 1897, the total number of Upper Secondary or High Schools in Madras was 133, being three less than five years before; but the total number of pupils had increased from 24,002 to 35,666, the average strength of the two Secondary departments alone being 221 compared with 143. Of the total number of schools, 125 were borne on the list of recognised schools, 67 as permanent and 58 as temporary, the remainder being schools in which Upper Secondary forms had been recently opened as an experimental measure. The number of Government schools remained unchanged at four, of which two are attached to Training colleges, one is the school department of the Mangalore College, and the fourth is intended for Muhammadans. Board schools have decreased from 26 to 23. Aided schools have increased from 66 to 84, while Unaided have decreased from 40 to 22, with the result that the total of these two classes is unaltered. Of the Aided schools, 57, and of the Unaided, three, are under Mission management. The average strength of the Upper Secondary department or High stage in each class of school shows an increase—in Government schools from 60 to 79, in Board schools from 40 to 69, in Aided from 74 to 111, in Unaided from 61 to 90. The only unfavourable symptom commented upon by the Director is the disproportionate strength of the sixth forms. This he ascribes to weakness on the part of headmasters in giving undeserved promotion, which leads afterwards to the refusal of certificates for the Matriculation examination to nearly one-third of the sixth form pupils.

The total number of Lower Secondary or Middle schools in Madras (including both English and Vernacular) decreased during the five years from 444 to 410; but the total number of pupils in them increased from 29,370 to 35,758, the average strength of the Lower Secondary departments alone being 37 compared with 26. The decrease in schools is due to the closing of weak fifth standard classes which had been opened as an experimental measure. In future, the rules of recognition will prevent unjustifiable attempts to push up the standard of a school. English Middle schools alone have fallen in number from 355 to 261, of which 227 were borne on the list of recognised schools, 33 as permanent and 194 as temporary. The pupils in them in the Lower Secondary stage have increased from 10,854 to 12,711, but this increase is almost entirely confined to Board schools, which are unchanged in number (84). Out of 146 Aided schools 77, and out of 23 Unaided schools 7, are under Mission management. Vernacular Middle schools, on the other hand, have increased from 89 to 149, despite a fall of 18 in Government schools; and the pupils in them in the Lower Secondary stage have increased from 621 to 2,659. Out of 66 Aided Schools 37, and out of 31 Unaided schools 5, are under Mission management. Of the total number, 13 are Night schools.

In connection with Lower Secondary education, the Director comments upon the great difference between the total numbers in the third form (9,259), and in the fourth form (4,565), which appears to indicate that about one-half of the pupils in the Lower Secondary stage are not in a position to continue their education in Upper Secondary schools. Similarly, he remarks that less than one-third of the boys in the Upper Primary stage pass on to the Secondary stage. After allowing for the fact that many among the poorer classes cannot hope to acquire more than a knowledge of the Three R's, he thinks himself justified in assuming that, among those who discontinue their studies, there are thousands whose education their parents would

only be too glad to advance if proper schools were within reach. "These considerations point to the conclusion that more Secondary schools, both of the higher and lower grade, are absolutely needed. In what way this need is to be supplied is another question. The funds at the disposal of the Department and of District and Municipal Boards are altogether inadequate to meet the demands of Primary education, so that, if new Secondary schools are to be established, this must be done by private effort, which, if not aided by private charity, will have to take its stand on the fundamental principle that such schools must be made self-supporting. The Educational Department can do little to assist in establishing such schools, beyond indicating the places in which they are needed and are likely to take root when once established."

A satisfactory increase is shown of 32 per cent. in the total number of certificated teachers in Secondary schools in Madras during the past five years. Out of 2,497 general teachers employed on 31st March 1897 (excluding head masters, *pandits*, and gymnastic, drawing, and writing masters), 774 held trained teachers' certificates, 645 untrained teachers' certificates with two years' service, 434 general educational certificates with five years' service, while 75 held no certificates but have had five years' service in schools recognised two years previously; so that the total number of teachers not qualified under the Educational Rules either by certificate or by service was 549. Though the rules of recognition require that only one-half of the teachers (exclusive of headmasters, &c.) should be qualified, the proportion of qualified general teachers is as high as 78 per cent.; and no opportunity is missed to impress on heads and managers of schools the desirability of inducing every unqualified teacher to qualify for the profession. In addition to general teachers, there were 123 drawing masters and 310 trained and 41 untrained drill and gymnastic instructors in Secondary schools. In a few Upper Secondary schools, drawing is taught by general or class teachers; but the employment of qualified teachers is being insisted on as far as possible.

85.—Secondary Schools in Bombay.

Secondary education in Bombay may be defined as that education, other than Special, in which English is the main feature of the curriculum, and which leads up to the Collegiate course, or to the School Final Examination. This definition is so far incomplete, in that there is an examination qualifying for admission to the lower grades of public service which is equal in curriculum to the fourth standard of the High school course. The main feature of Secondary education in Bombay is that it does not recognise Middle Vernacular schools. It is true that the vernacular instruction given in the highest standards of a Primary school is carried on partially in the lower standards of a Secondary school; but the chief object is to keep the Secondary and Primary schools absolutely distinct, and to have a Primary course complete in itself, and not sacrificed to the Secondary course in any respect. With regard to the medium of instruction, the Director writes as follows:—

"In this Presidency, the vernacular is the medium of instruction in the Middle stage (i.e., in Standards I. to III.), and English becomes the standard of instruction in the High school stage (Standard IV. and onwards). Sensible Inspectors would not be hard upon a school where boys in Standard IV. were unable to answer questions fluently in English, but what is claimed for our system is that, as the acquisition of English is the end and aim of this class of education, boys will acquire it more thoroughly if taught to practise it constantly. I have never heard of serious objections to the system, vernacular altogether. This the Department refuses to allow, holding that a pupil will learn English more quickly and thoroughly if he has a competent knowledge of his vernacular. No boy from a Vernacular school is allowed to join an English school till three years more in the Middle school. Thus he has had seven years of vernacular study before he discards the vernacular as a medium."

With regard to the withdrawal of Government in favour of private managers, the Director expresses an opinion adverse to the recommendations of the Education Commission. He points out that it is the policy of the Department in

Bombay to maintain a High school at the head-quarters town of every District, as a model to Aided schools, and that the Government has been liberal in support of this policy :—

“The number of pupils in each school is limited, and no attempt is made to increase accommodation except in very backward tracts. Thus free scope is given for schools under other management to spring up, nor is aid refused except in the case of badly managed schools, or those which are, like some of the large Bombay schools, entirely self-supporting. There has been no transfer of schools to private managers during the period under review, except the Camp Deesa Anglo-Vernacular school, and I should regret to see any very hasty attempt on the part of the Department to carry out the recommendations of the Education Commission as to withdrawal. In the case of the Ahmednagar High school, which was formerly a Government High school and is now under a Society, the Society has been more successful in raising funds from the local municipality than from outside sources; and in the city of Poona, where there is a large High school under the Deccan Education Society, the Department has found great difficulty in obtaining from the Society an adequate recognition of its rules as to free admissions. The impartial administration of public funds was anticipated by the Education Commission; but our experience is that Aided schools which are founded on racial considerations can rarely withstand the temptation to be exclusive.”

In Bombay, the attendance at Secondary schools in 1896-97 was so disastrously affected by the plague, that it will be desirable to take for comparison the figures for the previous year, though of course the figures for 1896-97 are given in all the statistical tables. During the four years 1891-92 to 1895-96, the total number of High schools increased from 72 to 89, and the number of pupils in them from 22,406 to 27,790. In the plague year, though the number of schools remained the same, the pupils dropped to 15,856, a reduction of 43 per cent. At the end of that year, most of the schools in Bombay city were closed or nearly empty, the Karachi and Hyderabad schools in Sind were closed, and in Poona and the Central Division generally the number of pupils had decreased by one half. The Northern and Southern Divisions did not suffer to any perceptible extent, though the Districts of Thana and Surat were affected by the plague. The Government High school at Karachi became the civil hospital for the city, while the civil hospital was used for plague patients. At Hyderabad part of the High school was set apart as a plague hospital; and several rooms in the Elphinstone High school at Bombay were allotted to European *savants* for the prosecution of scientific research in connection with the plague. “It will probably take some time before the schools in the affected areas recover the blow that has been dealt them. But already, under improved conditions, schools are refilling; and it is a subject for congratulation that the actual loss of life among the pupils has been very small.”

During the same period of four years, the total number of Middle schools increased from 280 to 310, and the number of pupils in them from 16,962 to 18,489. In the plague year, while the number of schools continued to increase slightly, the pupils dropped to 17,002, a reduction of 8 per cent. It is evident that Middle schools generally were less affected by the plague than High schools, though in a single school (the Elphinstone Middle school at Bombay) the pupils fell from 663 to 73, and a number of schools were temporarily closed in Sind.

Taking both classes of schools together, those under Government decreased from 28 to 26, while those under District or Municipal Boards increased from 81 to 84, the change being insignificant in both cases. But it should be mentioned that the average strength of a Government school is about three that of a Board school. The schools in Native States increased from 75 to 104, with a corresponding growth in pupils; and the Native States were fortunate enough to escape the plague. The number of Aided schools increased from 116 to 152, and of Unaided schools from 56 to 57, some of the latter having been brought upon the Aided list. It appears that Unaided schools (especially those in Bombay city) suffered from the plague more severely than any other class.

Progress in Secondary education is best shown by increase in the Secondary stages of instruction. In the four years specified, pupils in the High stage increased from 15,408 to 17,580, or by 14 per cent.; and pupils in the Middle stage from 19,725 to 23,730, or by 20 per cent., the rate of increase in both cases being steady throughout the period. Bombay has a larger proportion of pupils in the Secondary stages than any other Province.

With regard to the qualifications of teachers, the Director says :—

"There are no training schools for teachers in Secondary schools in the Presidency, except two or three normal classes in connexion with European schools. The Department accepts the graduate for places of Rs. 60 and upwards, and men with some college training for lower places. No examinations in the knowledge of school method and the science of teaching are held, but this is now under consideration. The lowest pay now given in a Government High school is Rs. 30, and for this a man who has spent a year or two at college can usually be secured. As regards Aided schools, the object of the Department is to enforce efficiency by encouraging managers to follow the departmental usage as to teachers. The Department recognises long experience as a guarantee of efficiency, and is liberal in treating each school on its own merits, on the general out-turn of work, and the discipline maintained."

86.—Secondary Schools in Bengal.

In Bengal, the description of Secondary education as "that which leads up from the Primary to the Collegiate course" does not quite hold true in respect of the instruction imparted in Middle schools, both English and Vernacular; for although the curriculum for these schools has been so laid down as to make the pupils familiar, through the vernacular, with the subjects prescribed for the Matriculation, it has also a technical side in subjects like mensuration and physics, which are intended for those whose general education is to end here, and who may afterwards adopt some subordinate professional career. For High schools no scientific or technical course of study, alternative to the Matriculation, has yet been approved by the University; though the Government ordered in 1895 that, in awarding junior scholarships at the Matriculation, credit should be given for marks in drawing, which has already produced a marked result.

Secondary schools are divided into three classes—High English, Middle English, and Middle Vernacular. High schools teach up to the Matriculation standard of the University; and both classes of Middle schools prepare their pupils for the Middle Scholarship Examination, with or without the English language as an extra subject. All Secondary schools have Primary departments, which are not treated as separate schools, as in Bombay, but are regarded as integral parts of the main institutions.

In High schools, English is a compulsory subject; and in Middle English schools, though not compulsory, it is studied by the great majority of the pupils. In many Middle Vernacular schools the pupils are taught English as an additional subject, in order that, on passing the Middle Vernacular Examination, they may not be under the necessity of joining the lowest forms of High schools. It is also not uncommon for some pupils in Vernacular schools to learn English enough to obtain a certificate at the Middle English Examination. The question whether English or the Vernacular should be the medium of instruction in English Secondary schools in subjects other than languages does not arise in English Middle schools, in which the vernacular is necessarily the medium, every candidate being required to pass in the full vernacular course. In High schools, the reverse is the case. The vernacular basis, mentioned in Mr. Nash's Review, which had been tried in some of the High schools in the Presidency and Rajshahi Divisions, had to be practically abandoned in 1895-96, when, in consequence of the persistent opposition it met with, option was given to the authorities to reconstitute the schools on an English basis. On the other hand, a movement has recently been started by the Bangiya Sahitya Parishad (a body of respectable literary men from all parts of Bengal) in favour of Bengali as the medium of study in certain subjects prescribed for the Matriculation.

With regard to the further extension of Secondary education and the withdrawal of Government in favour of private managers, which was recommended by the Education Commission, the Director writes as follows :—

"There remains little to be done for the spread of Secondary education by any direct measure on the part of the Department, private enterprise having already effected, especially in crowded localities, more perhaps than circumstances would warrant

'There are perhaps more Secondary schools in Calcutta,' writes the Inspector for the Presidency Circle, 'than are needed. But considering the hard struggle now going on on the part of unemployed intelligence, we must be prepared to see new High schools started year after year, though, as has actually taken place in the last quinquennium, the net gain may not be very large, the starting of new schools being neutralised, to a great extent, by the collapse of older and weaker ones.' But there is yet ample room for improvement by the use of the grant-in-aid system, which has worked so successfully in Bengal proper, and has been so little availed of in Bihar and Chota Nagpur. It is in these quarters, therefore, that our efforts are mainly directed at present for the further extension of secondary education.

"As regards the withdrawal of Government in favour of private managers, the matter was fully discussed in 1892, when the question arose in respect of closing or transferring to local bodies the *zilla* (District) schools at Monghyr, Bhagalpur, Arrah, and Muzaffarpur. Besides the various practical difficulties in carrying out such a measure, the Director pointed out that local bodies were wanting in the element of stability, and noticed the case of a most flourishing institution which, on the death of its munificent founder, was doomed to pass through a period of storm and disorganisation. In March 1893, I had to deal with the case again, and finally recommended, after examining the financial aspect of the measure, that no further transfer of schools and colleges—Monghyr had then already been transferred to a Joint Committee—should be attempted until the matter had been more fully thought out, as my belief was that it would result in gain neither to the schools in point of efficiency, nor to Government in economy. This view of the situation was practically accepted by Government; and orders were issued for restoring to its original status the Muzaffarpur *zilla* school, which had been for some time going through a process of abolition. Subsequently, Sir Alfred Croft wrote on this subject 'I have no doubt, in the first place, that the maintenance of a Government school effectually tends to keep up the standard of discipline in the whole area affected by it; and in the second place, that the tone and teaching of the Government school are influences that decidedly make for order and loyalty.'

"So far as regards High schools. The Middle English schools maintained or managed by the Department are few: two of them are for special communities [Muhammadan and European], and the rest are practising schools attached to Training schools. . . . Of the 37 Government Middle Vernacular schools, some are likewise practising schools, a few are aided with municipal contributions, while as many as 24 work in the backward tracts of Chota Nagpur and Orissa, in which the question of their transfer to local management cannot arise for a long time."

All the Departmental schools are both maintained and managed by Government. Schools maintained by Boards include three High schools (Howrah, Barisal, and Monghyr) under Joint Committees, consisting partly of members of the District Board and partly of members of the municipality. Of the other schools of this class, two High and three Middle English are managed by municipalities, and 14 Middle English are managed by District Boards. No District Board has yet been entrusted with control over a High school. The Middle Vernacular schools under public management were formerly called Model schools. Some of them were started as early as the administration of Lord Hardinge, whose name they used to bear. "Their services to the cause of vernacular education are incalculable, and most of them even now are among the best institutions in the country in respect of both stability and efficiency."

During the past five years the total number of High schools increased from 368 to 393, and the number of pupils in them from 77,433 to 83,640, the average strength of each school rising from 210 to 213. Government schools decreased from 49 to 48, and Board schools from 8 to 5; while Aided schools increased from 178 to 183, and Unaided from 133 to 157. Altogether, the proportion of pupils in the two classes of schools under private management to the total number of pupils rose from 79 to 82 per cent. English Middle schools increased from 827 to 942, and the number of pupils in them from 58,501 to 69,658, the average strength of each school rising from 71 to 74. Government schools increased from 6 to 7, but Board schools decreased from 20 to 17; while Aided schools increased from 392 to 670, and Unaided from 209 to 248. Altogether, the proportion of pupils in the two classes of schools under private management to the total number of pupils rose from 96 to 97 per cent. It should be stated, however, that two High schools in the Tributary States of Orissa, and three Middle English schools in the Political States of Chota Nagpur, have been included among Unaided institutions. Middle Vernacular schools increased from 1,113 to 1,140, and the number of pupils in them from 61,351 to 65,441 (as compared with a decrease in the preceding period), the average strength of each school rising from 77 to 80. Government schools increased from

are employed as junior teachers. Being mostly men of little education, they do not themselves know how to pronounce English words. In making my annual inspection of schools, I have generally made the teacher read the passage for dictation to the class. I have never yet found one who could read properly or pronounce correctly. It naturally follows that the boys of the class cannot read or pronounce. In the lower classes of schools, it is almost invariably the practice to read English as if it were the vernacular, with the same mode of emphasis and intonation, and with a total disregard of punctuation and sense. In the highest classes the defects of this method are distinctly traceable. The practice of using keys and learning explanations by heart is not discouraged as it ought to be by teachers. It saves the teacher himself trouble in the preparation of his lesson, and is believed to be the most useful device for passing examinations. As a natural result, the intelligence of boys remains uncultivated, and they never learn how to work for themselves.

"Vernacular.—The vernacular is more or less neglected in most Anglo-Vernacular schools. This is particularly noticeable where there are many Bengali boys. They are always backward in this respect, but little effort seems to be made to overcome this defect in them. Generally speaking, the writing of the vernacular is very bad. The difference between the writing of boys in village schools and in English schools is not creditable to the latter. The neglect of the vernacular is a common cause of complaint; but headmasters and teachers, though they deplore it, do very little to overcome it, and certainly do not exact a high standard in this respect from their pupils.

"Mathematics.—The different branches of mathematics are, on the whole, fairly well taught in most schools, with the exception perhaps of mensuration; but no school has as yet been able to bring the lower classes up to the standard required by the new curriculum. Not sufficient attention is paid to neatness in working out answers. Boys are allowed to show up their work in any form, and sometimes it would seem that the teacher is satisfied so long as the answer is correct, without examining the method by which it may have been obtained.

"Geography and History.—These subjects are generally very unintelligently taught. In both, teachers merely exact the words of the book, without troubling to inquire if their pupils really know what they mean. Their excuse is that the boys, from their limited knowledge of English, cannot understand; but that this is not so is proved by the results obtained by painstaking and intelligent teachers. In the London Mission School, Benares, and in the District school at Fatehpur, I was agreeably surprised to find that the boys, on the whole, understood and took an interest in both subjects. In one or two schools which annually obtain satisfactory results in the Entrance and Middle examinations, the method adopted in teaching history and geography is to neglect these subjects for the greater period of the course, and cram the boys up in them during the last few months.

"Science.—With the exception of the London Mission School, Benares, the science classes are not a success in this Circle. One or two schools are attempting to teach the subject without qualified teachers and without any apparatus. Unless a school is properly equipped for teaching science, it would be better to leave the subject alone. There is, besides, the impression among boys that the Entrance course is easier than the School Final, another reason why physics and chemistry are not popular. Science teachers, though well up in their book-work, often fail to make the subject interesting. They do not make sufficient use of practical demonstration, because they have not been accustomed to performing experiments themselves. Their experiments are apt to fail, and their demonstrations are unskilful, so that students find the subject dull and unprofitable. Very little real progress is made at present; and the students rely for purposes of examination upon an unintelligent attempt at memorising the words of what they consider important passages in their text-books. Some more suitable text-books for Indian students might with advantage be introduced; but in the hands of a really able teacher the present text-books might be made to do well enough. The fault at present lies not so much with the science primers as with the science teachers.

"Drawing.—In accounting for the decreasing popularity of drawing, the headmaster of the District school, Cawnpore, reports that students are not willing to run the risk of losing their promotion, by failing in this one subject at the single test held at the end of a year's work. He suggests that, if the work of the whole year were taken into consideration and the drawing-books in daily use inspected, there would be less uneasiness and uncertainty in the minds of the students as to the result of their examination in this subject, and more would then take up drawing."

With regard to the grant-in-aid system, the same Inspector remarks:—

"A point of the greatest importance to the cause of education is the working of the grant-in-aid system. A strict enforcement of its rules is essential; but at the same time it is clear that there is under this system a tendency to stereotype educational methods and to reduce all schools to a single pattern, without allowing them a chance of development according to their own inclinations or to local requirements. In the case of the smaller schools and those not long established, it is well, generally speaking, that they should be made to conform strictly to the rules; but in the case of a few of the larger and

from Rs. 15 to Rs. 10, which are more liberal than the salaries often assigned to assistant teachers of English in Anglo-Vernacular schools, who ought to possess higher qualifications. But the pay of the lowest grades of assistants (Rs. 5 to Rs. 7) is much too low for competent men who have passed through a course of two years' training in Normal schools. In the Punjab, the minimum is fixed at Rs. 8.

88.—Secondary Schools in the Punjab.

In the Punjab, the Director of Public Instruction is content to let the figures show the remarkable progress in Secondary education, or at least in English education. He gives no general account of the system, and confines himself to the schools for Native boys. His figures, therefore, differ from those shown above in our comparative statistics, which are taken from the General Table; and it should be observed that the Punjab system is peculiar in recognising Vernacular schools of the High grade.

The total number of Secondary schools for Native boys in the Punjab has increased in five years from 219 to 302, or by 21 per cent.; while the number of pupils in them has increased from 17,890 to 57,516, or by 20 per cent. In pupils learning English, the rate of increase has been still larger—namely, 27 per cent. The number of Anglo-Vernacular or English High schools has risen from 49 to 68, the growth in Government and Board schools being 4, in Aided schools 5, and in Unaided 10. There are also two Vernacular High schools, of which one (in connexion with the Oriental College at Lahore) is Aided, and the other Unaided. The number of Anglo-Vernacular or English Middle schools has risen from 76 to 110, the growth in Government and Board schools being 6, in Aided schools 4, and in Unaided schools 31. Adding together both classes of Anglo-Vernacular schools, it will be seen that the increase in Unaided is 44, or no less than 163 per cent. The number of Vernacular Middle schools has remained stationary at 122, all of which are Board schools. According to stage, the total number of pupils in the High (English) stage has increased from 1,938 to 2,782, or by 44 per cent.; the total in the Middle English stage from 7,306 to 10,372, or by 41 per cent.; and the total in the Middle Vernacular stage from 1,101 to 5,128, or by 38 per cent. Altogether, the proportion of pupils in the Secondary stages is now 32 per cent. of the total, compared with 28 per cent. five years ago. As the Director observes: "There can be no doubt about the steadily increasing desire for an English education; and it requires a rather firm restraining hand to prevent the undue conversion of Vernacular into Anglo-Vernacular schools. Rules have been prescribed laying down the terms, including private subscriptions, on which such conversion is admissible in the case of Board schools; and the past quinquennium has shown, in a number of instances, how readily contributions from the public become available in this behalf."

The Director also makes the following general remarks on Secondary schools:

"The general character of the instruction imparted in the Secondary schools, in the opinion of inspecting officers, has much improved during the last five years. It is still defective, mostly because the pressure of the Middle School and Entrance examinations tends to a system of cram, rather than to real mental cultivation; but in the best schools the right end of education is kept in view. Since 1891-92, special measures have been adopted for improving the instruction in English, chiefly by the adoption of better Readers, by making English more widely the medium of instruction in the Middle classes of Anglo-Vernacular schools, and by encouraging conversation in English from the Upper Primary department; and the result has been gratifying. In connexion with the Entrance Science and the Clerical and Commercial examinations instituted by the Punjab University, a few schools have adopted the corresponding courses, and, in consequence of the laying down by the Department of a scheme of drawing for the Secondary classes, that subject is also beginning to find a place in the schools. In a few years . . . I hope to find that the ordinary students of the Training College will be able to qualify as teachers of elementary drawing; and this will greatly facilitate the general introduction of the subject into the schools. The accommodation provided for the Secondary schools is, in many cases, neither sufficient nor suitable; but this matter, as well as the supply of proper furniture and appliances, receives generally a reasonable share of attention. Some schools add yearly to their small libraries the books recommended by the Text-Book Committee as suitable for school-boys, but the absence of means to encourage a taste for private reading in the senior boys, including the example of the teachers, remains one of the most pressing defects in our Secondary schools."

longer established schools, it might be advisable to allow them a greater freedom than at present. Their grant might be fixed upon certain guarantees for a period of from three to five years. There are years of success and years of failure in the life of every school, and it is not always expedient to judge of the educational value of a school by the result of a single year's work. The present system of fixing the grant according to the result of the Inspector's visit and the University and Departmental examinations has a depressing effect upon some of the best Aided schools; and it is possible that under this system their work may not invariably be judged correctly. Certain schools which have held a high position for a long time, and about the efficiency and financial stability of which there is no doubt, might be treated on a different system in the fixing of the grant-in-aid. This would reduce the feverish anxiety to appear well at the Inspector's visit, and to pass by every sort of means as many pupils as possible at the public examinations. There might then be less incentive to cram and more real teaching done than at present."

Upon the supply of teachers, the Director himself writes:—

"In the absence of trained teachers for Anglo-Vernacular schools, the qualifications of applicants have to be judged almost entirely by their academic attainments. The small pay attached to the lower posts has made it impossible to retain the services of any competent men in charge of the Junior school classes in many places. In District schools, there are many posts on Rs. 10, 12, or 15 a month, for which sum a teacher with the necessary knowledge of English is, of course, not available. The postponement of the commencement of the study of English until a boy joins the Upper Primary section will make it feasible to appoint vernacular teachers who have passed through the Normal school to these posts in future, not only in the Lower but also in the Upper Primary section, if arrangements are made for another and properly qualified master to take the latter section in English. Some High schools have senior masters who are far from being qualified for their work. The majority of the older men do little or nothing towards self-improvement, and have no idea of method in teaching. One Inspector says—and his remark is borne out by the testimony of others, as well as by my own observation—that every State school is hampered by the presence of one or two teachers quite unfitted for their work. Having originally taken to teaching as the last resort, they have sometimes grown old in service while still receiving low salaries. Disappointed of promotion and without energy, they become a drag upon the school to which they belong. They are usually put in charge of lower classes, where their method of imparting instruction must discourage their pupils, and give them a distaste for learning. . . . Aided schools have the advantage, as regards their power of dispensing with the services of unsatisfactory teachers, and on this account are able to obtain better work from them. The opening of a Training College, and the regulation requiring English teacherships in State and Aided schools to be filled up by the appointment of trained men, will do much to set these matters straight, but it will be long before the schools are cleansed of these useless old hands."

The total number of Vernacular Middle schools in the North-West has decreased during five years from 333 to 297, but the number of pupils in them has increased from 30,090 to 31,769, the average strength having risen from 90 to 107. The decrease in the number of schools is due chiefly to the closing of inefficient Middle sections, so that the schools now rank as Primary; but a few have been raised to the Anglo-Vernacular grade. There are no Unaided schools in this class, and only 8 Aided, nearly all of which are under Missionary management. All the Government schools are Board schools. The increase in pupils is entirely in the Primary stages, which together contain 81 per cent. of the total. The number of pupils in the Middle stage is only 6,024, or about 10 in each form. The Director considers that the want of progress shown by this class of schools is partly due to the "exceptional and wide spread distress" that marked the year 1896-97. He makes the following remarks about the establishment of boarding-houses, which seems to be making little way:—

"A Vernacular Middle school should not be a merely local institution: it provides a higher stage of education to boys who have gone through the Upper Primary stage in a number of Primary schools in the District, and therefore serves a comparatively wide area. It is evident that no such school can be regarded as completely equipped for its work, unless a boarding-house is attached to it for the benefit of boys from a distance. Where a school of this kind exists solely for its immediate neighbourhood, it is likely to be small, inefficient, and disproportionately costly. It would be cheaper and more businesslike to have a smaller number of really good schools with a larger roll and a strong staff, and a boarding-house for boys from other places, than to have a great number of inferior secondary schools scattered up and down a District within reach of every village, and teaching only one or two boys in each class of the Middle section."

A large number of the assistant teachers and some of the headmasters in Vernacular schools have not passed through a Normal school course of any kind. As regards pay, headmasters appear to be well paid at salaries varying

from Rs. 15 to Rs. 10, which are more liberal than the salaries often assigned to assistant teachers of English in Anglo-Vernacular schools, who ought to possess higher qualifications. But the pay of the lowest grades of assistants (Rs. 5 to Rs. 7) is much too low for competent men who have passed through a course of two years' training in Normal schools. In the Punjab, the minimum is fixed at Rs. 8.

88.—Secondary Schools in the Punjab.

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The total number of Secondary schools for Native boys in the Punjab has increased in five years from 249 to 302, or by 21 per cent.; while the number of pupils in them has increased from 47,890 to 57,516, or by 20 per cent. In pupils learning English, the rate of increase has been still larger—namely, 27 per cent. The number of Anglo-Vernacular or English High schools has risen from 49 to 68, the growth in Government and Board schools being 4, in Aided schools 5, and in Unaided 10. There are also two Vernacular High schools, of which one (in connexion with the Oriental College at Lahore) is Aided, and the other Unaided. The number of Anglo-Vernacular or English Middle schools has risen from 76 to 110, the growth in Government and Board schools being 6, in Aided schools 4, and in Unaided schools 34. Adding together both classes of Anglo-Vernacular schools, it will be seen that the increase in Unaided is 44, or no less than 163 per cent. The number of Vernacular Middle schools has remained stationary at 122, all of which are Board schools. According to stage, the total number of pupils in the High (English) stage has increased from 1,938 to 2,782, or by 44 per cent.; the total in the Middle English stage from 7,306 to 10,372, or by 41 per cent.; and the total in the Middle Vernacular stage from 1,101 to 5,428, or by 38 per cent. Altogether, the proportion of pupils in the Secondary stages is now 32 per cent. of the total, compared with 28 per cent. five years ago. As the Director observes: "There can be no doubt about the steadily increasing desire for an English education; and it requires a rather firm restraining hand to prevent the undue conversion of Vernacular into Anglo-Vernacular schools. Rules have been prescribed laying down the terms, including private subscriptions, on which such conversion is admissible in the case of Board schools; and the past quinquennium has shown, in a number of instances, how readily contributions from the public become available in this behalf."

The Director also makes the following general remarks on Secondary schools:

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89.—Secondary Schools in the Central Provinces.

In the Central Provinces, pupils are admitted to a Secondary school on passing the Upper Primary examination. As regards English schools, the course commences with the first English class, and ends with the Entrance class; after which the Matriculation or School Final examination qualifies for admission to a college. The course of study for the Middle department of English schools, extending over four years, is prescribed by the Department. The curriculum in the High department, which is for two years, is based upon the Entrance examination of the University. As regards Vernacular Middle schools, the course commences with the fifth vernacular, and ends with the sixth vernacular class. The most important change in the history of Secondary education during the quinquennium has been the establishment by the University of Allahabad of a School Final examination, which may be described as the modern side of the Entrance examination. The curricula of the two examinations are as follows:

Matriculation	School Final.
1. English.	A. English.
2. History and Geography.	Hindustani.
3. Mathematics.	Arithmetic and Elementary Mathematics.
4. Classical language—one of the following: San-krit, Arabic, Persian, Latin, Greek, Hebrew.	History and Geography.
	B. Optional subjects—(1) A further course of Mathematics, (2) Elementary Physics, (3) Elementary Chemistry, (4) Drawing, (5) Mensuration and Surveys, (6) Political Economy, (7) Book-keeping, (8) Agriculture.

Most of the High schools in the Central Provinces send up candidates for the School Final at Allahabad, and that examination is growing in popularity. The change will doubtless give an impetus to scientific as compared with purely literary studies. The schools that continue to send up candidates for the Calcutta Matriculation can do nothing in this direction, until the University of Calcutta leads the way. Much has been done during the quinquennium to give a more practical turn to instruction in Secondary schools by the encouragement given to subjects of a semi-technical character, such as drawing and physical science. All schools are provided with gymnasias; and cricket, football, and other games are encouraged in English schools.

During the last five years the total number of High schools in the Central Provinces has increased from 12 to 16, and the total number of pupils in them has increased from 660 to 748, or by 13 per cent., the average strength having fallen from 55 to 46. The number of Government schools has been reduced from 5 to 4, by the closing of the High school department of the Jubbulpore College in 1894. No High schools are managed by District or Municipal Boards. The number of Aided schools has risen from 7 to 9; for, while the Mission school at Seoni has been closed, three schools for Europeans have been raised from the Middle to the High grade. The number of Unaided schools is now three, two at Nagpur and one at Hoshangabad, all of which have been opened in the period. There are no High schools in Native States. The total number of English Middle schools has increased from 66 to 68, and the total number of pupils in them from 4,339 to 5,988, or by 38 per cent. Government schools show a reduction from 30 to 6, owing to the closing of 3 and the transfer of 21 to local bodies. Board schools have risen from 9 to 30, through the reason just given. Aided schools have fallen from 22 to 19, owing to the raising of 3 Middle departments for Europeans to the High grade. Unaided schools have grown from 1 to 5, four new ones having been opened in the period. Four new schools have also been

opened in Native States, raising the number to 8. The total number of Vernacular Middle schools has decreased from 171 to 149; while the number of pupils in them has remained practically stationary, the increase being only from 18,576 to 18,762. During the previous period, it may be remembered, Vernacular schools were for the first time brought on the Middle list in the Central Provinces. The decrease in the present period is the result of reducing those with inefficient Middle departments to the Primary grade. This has affected all classes of schools alike, except those in Native States, which have grown from 8 to 13, with a more than proportionate increase in pupils. Government schools have fallen from 19 to 5, partly by transfer to local bodies; but, in spite of this, Board schools have fallen from 120 to 115. Aided schools have also fallen from 24 to 16, though in both cases pupils have increased. There are no Unaided schools of this class. The Director remarks that the main disadvantage of Vernacular Middle schools is that they lead to nothing, there being no public test to consummate their course or gauge their success. But in order to meet this want, it is proposed to institute a Vernacular Middle School Examination.

According to stages of instruction, the total number of pupils in the High stage has increased from 660 to 748; but it was as high as 845 in 1894-95, the year before the famine began to be felt. In the Middle English stage, the increase has been from 4,292 to 5,927; and, here, again the number was slightly larger in 1894-95. In the Middle Vernacular stage, the increase has only been from 2,134 to 2,310, though in 1894-95 the number was as high as 2,810. It is noteworthy that Native States have a larger proportion (14·25) of pupils in this stage than British Districts (12·12).

90.—Secondary Schools in Burma.

In Burma the total number of High schools has increased from 11 to 13, and the pupils in them from 3,398 to 4,112, the average strength rising from 309 to 316. Government schools and Municipal schools remain unchanged, at 2 and 3 respectively. Aided schools, chiefly under Missionary management, have risen from 6 to 8. There are no Unaided Secondary schools of any kind in the Province. The total number of Middle English schools has increased from 46 to 54, and the pupils in them from 3,259 to 5,062, the average strength rising from 71 to 94. There are no Government schools of this class. Municipal schools have dropped from 14 to 13, but Aided schools have risen from 32 to 41. Middle Vernacular schools, which are really Indigenous schools aided under special regulations, have increased from 22 to 160, while the pupils in them have increased from 1,579 to 9,918. But the Director says nothing about this notable growth. With regard to the extension of English education he remarks:—

"Where schools appoint good teachers, where the rules are strictly followed, and where head-masters or managers make their supervision a reality instead of a sham, the results are uniformly good. Anglo-Vernacular Aided schools are rapidly increasing. We are, however, slow to register them till they give promise of good work and supervision. Several Mission Anglo-Vernacular schools suffer from the want of reliable head-masters, who can be trusted to carry on the work thoroughly when the missionary in charge is away on tour doing his legitimate work. The desire for English is very widespread; and in some places middle-aged men attend night classes started in connexion with Anglo-Vernacular schools, because they wish to be able to read notices, shipping and others, that are written or printed in English, ignorance of which leaves them at the mercy of others."

It should be added that there is also a recognized class of Anglo-Vernacular schools in Burma of the Primary grade.

91.—Secondary Schools in Assam.

In Assam the system of Secondary education is practically identical with that in Bengal. Being mainly a preparation for the Matriculation of the Calcutta University, English, mathematics, history, geography, and a Second language are compulsory subjects, while drawing is optional in High schools. Elementary physics, sanitary science, and mensuration and surveying are taught as optional

subjects in Middle schools. No teacher in Government or Aided schools is confirmed in his appointment until he has passed the Teachers' Certificate Examination, in which there are two standards, a higher and a lower. And among applicants for masterships, attention is always given to University distinctions.

During the past five years the total number of High schools has increased from 18 to 21, and the total number of pupils in them from 3,152 to 3,931, or by 14 per cent., the average strength having dropped from 192 to 187. The number of Government schools has fallen from 11 to 10, by the transfer of the Barpeta school to the Aided list; while the Aided schools have consequently risen from 1 to 5. Unaided schools have risen from 3 to 6, through the opening of new High schools at Sylhet, Gauhati, Jorhat, and Silsagar. There are no Board schools of the English stage in the Province. The number of English Middle schools has increased from 19 to 66, and the number of pupils in them from 3,999 to 4,631, or by 16 per cent., the average strength having dropped from 82 to 70. Government schools have risen from 2 to 3, and Aided schools from 32 to 51; while Unaided schools have fallen from 15 to 12. The number of Vernacular Middle schools has increased from 43 to 48, and the number of pupils in them from 2,854 to 2,985, or by less than 5 per cent., the average strength having fallen from 66 to 62. The Director regards with satisfaction this decrease in strength, which is common to all classes of Secondary schools in Assam, as indicating that more attention is being paid to each pupil; but it seems capable of a less favourable interpretation. The number of Vernacular Middle schools managed by Government has remained stationary at 14, though the pupils in them have declined. These schools, called Model schools, are maintained in backward tracts, where the people cannot afford to pay for education under the grant-in-aid system. Four Board schools, with an average strength of only 38 pupils, have come into existence during the period. Aided schools have risen from 27 to 29, while Unaided have dropped from 2 to 1. The slight demand for Vernacular Middle education is further shown by the fact that the number of pupils in the Vernacular Middle stage has fallen from 588 to 570, and their proportion to the total from 20.6 to 19.1 per cent.

According to stages of instruction in English, the number of pupils in the High stage has risen from 989 to 1,231, and the proportion to the total from 13.3 to 14.4 per cent.; the number in the Middle stage has also risen from 1,575 to 1,760, but the proportion has fallen from 21.2 to 20.6 per cent. Altogether, the proportion of pupils in English schools who are still in the Primary stage remains constant at about 65 per cent., as compared with 57 per cent. in Bengal.

92.—Secondary Schools in Coorg.

In Coorg the system of Secondary education is modelled upon that of Madras. Secondary schools are of two classes, Upper Secondary (or High), reading for the Matriculation of the Madras University; and Lower Secondary (or Middle) reading for a standard short of the Matriculation, which may be English or Vernacular, or a combination of the two. Both classes contain Primary department, in which the vernacular is the medium of instruction, though English is also taught from the lowest class. In 1892, an examination was instituted as a test for promotion from the Lower to the Upper Secondary department, and the results of this examination have been adopted by the Government for appointment to posts in the public service of the value of Rs. 15 and upwards.

During the past five years, the number of Secondary schools in Coorg has fallen from 3 to 2, through the closing of an Aided Missionary school of the Lower Secondary grade; but the total number of pupils in them has increased from 500 to 647, or by 29 per cent. Both of these are Government schools, one having been transferred from a municipality in 1894. One is a High school, the Mercara Central School, where the pupils have risen from 282 to 324, and now exceed the accommodation. The other is a Middle school, at Virajendrapet, where the pupils have increased from 196 to 323, and provide the total expenditure from their fees.

According to stages of instruction, the number of pupils in the High stage has risen from 45 to 77, the number in the Middle stage from 185 to 291, and the number in the Upper Primary from 85 to 215. Altogether, the proportion in all the Primary stages has fallen from 54 to 43 per cent. It should be added that Middle departments have been opened from time to time, with fair results, in some of the Primary schools in the Province.

93.—Secondary Schools in Berar.

In Berar, the system of Secondary education is stated to resemble that in Bombay, though there would seem to be considerable differences. Bombay does not recognise the title "Anglo-Vernacular," but in Berar 25 Anglo-Vernacular or Middle schools are returned, of which 6 have High departments. They are sub-divided into Anglo-Marathi and Anglo-Urdu, according to the vernacular taught. In Bombay, the Secondary schools have practically no pupils in the Primary stage; whereas in Berar the number is 1,275, or nearly one-third of the total. But in both these respects Berar appears to be making a further approximation to the Bombay system. In 1896 revised standards of study were introduced for all schools in the Province, according to which the Secondary course will no longer be a continuation of the Primary course, but will be altogether independent of it. There is also a special examination for admission into High school classes, with a maximum limit of age. The system on which High school classes are opened in Anglo-Vernacular schools is that a local contribution of Rs 300 must be paid in advance each year by the people. In the Anglo-Urdu school at Ellichpur, this contribution is allowed to be paid by the municipality, in consideration of the backwardness and poverty of the Muhammadans, for whose special benefit the High class has been started. During the last five years the Primary classes in six Anglo-Vernacular schools have been formed into independent Primary schools, thus considerably reducing the apparent number of Secondary pupils.

There are two High schools under the management of Government, at Akola and Amraoti. In the former, the number of pupils has increased from 157 to 171, though in 1895-96 it was as high as 185. In the latter, the number steadily rose from 223 in 1892-93 to 317 in 1895-96; but in the following year it fell to 214, owing to the opening of an Unaided school, with 137 pupils, in the same town. An Unaided Middle school has also been started at Amraoti, with 60 pupils. The number of Government Anglo-Vernacular or Middle schools remains unchanged at 24, though the number of pupils has dropped from 4,259 to 3,795, owing to the erection of their Primary departments into separate schools. There are no Board or Aided schools of this grade in the Province.

According to stages of instruction, the number of pupils in the High stage has risen from 472 to 683, and the proportion to the total from 10 to 17 per cent.; while the number in the Middle stage has risen from 1,896 to 2,033, and the proportion from 41 to 51 per cent.

94.—Examinations in Secondary Schools.

There are two sets of examinations by which the work done in Secondary schools is tested, those conducted by the University, and those conducted by the Department. The former are, in the main, for High schools; the latter, which vary in the different Provinces, are for Middle schools.

95.—Results of Matriculation Examinations.

The following table (LXXXIV.) gives the number of schools which sent up candidates, and the number of candidates who passed the Matriculation or Entrance examination, according to Provinces, for the three quinquennial years, 1886-88, 1891-92, and 1896-97. The figures for schools in the Punjab in the first year are defective; and the totals for the last year are the addition of the Provincial figures, differing (for some unexplained reason) from those given in General Table VI. for all India.

Table LXXXV.—Statistics of Matriculation Examinations, 1886-87, 1891-92 and 1896-97.

Province.	1886-87.		1891-92		1896-97.	
	Schools.	Passes.	Schools.	Passes.	Schools.	Passes.
Madras	174	2,157	212	2,374	163	1,603
Bombay	64	516	93	893	97	1,189
Bengal	272	2,409	353	1,695	378	2,865
N.-W.P. and Oudh	66	477	89	715	89	826
Punjab	*14	192	66	619	73	827
Central Provinces	9	132	9	99	16	238
Burma	9	39	8	31	11	80
Assam	15	97	17	89	21	118
Coorg	1	8	2	7	1	3
Benar	2	11	2	23	3	30
Total	626	6,038	851	6,545	850	7,779
Percentage of Increase, compared with preceding year	...	...	+36	+8	0	+19

* Defective.

Excluding the Punjab, the total number of schools sending up candidates for the Matriculation increased considerably during the earlier period, but remained stationary during the later period. The number in 1896-97 is almost identical with the total number of High schools in that year, namely, 840. According to Provinces, there is a notable decrease in Madras in the later period, which is to be attributed to the more stringent rules for affiliation. Bombay, Bengal, and the North-West Provinces show a large increase in the earlier period. The Punjab, the Central Provinces, Assam, and Burma show an increase in the later period. Turning to the candidates who passed, the rate of increase was 8 per cent. in the earlier period and 19 per cent. in the later. But remarkable variations are shown in the several Provinces, due to intentional or accidental changes in the standard. In Madras, the number rose from 2,157 to 2,374, and then fell to 1,603. The former increase may perhaps be regarded as normal, the latter decrease is certainly due to a deliberate forcing up of the standard, combined with greater stringency in the affiliation rules. In Bombay the rate of increase was somewhat higher in the earlier period than in the later. In Bengal there was a heavy fall from 2,409 to 1,695 in the earlier period, and then a still more marked rise in the later period to 2,865. Both these changes are probably due to arbitrary alterations of standard. In the North-West the large increase in the earlier period, and the small increase in the later period, probably represent the actual facts; and the same may be said of the large increase in the Punjab in both periods. The minor Provinces all show best in the later period, the advance in the Central Provinces being specially notable.

The table on the opposite page (LXXXV.) gives the results of the Matriculation Examinations in 1896-97, for the several Provinces, according to management of schools.

Table LXXV.—Results of Matriculation Examinations (Boys only), according to management.

Province	Under Public Management.				Aided.				Unaided.				Private Students.				Total.			
	Schools	Total Candidates	Successful Candidates	Percentage	Schools	Total Candidates	Successful Candidates	Percentage	Schools	Total Candidates	Successful Candidates	Percentage	Schools	Total Candidates	Successful Candidates	Percentage	Schools	Total Candidates	Successful Candidates	Percentage
Madras ..	24	480	188	37.5	77	2,311	856	36.7	62	1,856	430	31.7	129	1,055	129	11.3	163	5,212	1,603	30.8
Bombay ..	38	960	533	54.1	84	517	304	58.8	23	407	194	47.7	158	1,340	158	11.8	95	3,244	1,189	36.7
Bengal ..	55	1,049	788	75.1	183	1,378	848	61.5	140	2,323	1,207	51.7	22	69	22	31.9	378	4,820	2,865	59.4
N.W.P. and Oudh ..	16	600	353	58.8	45	663	303	45.7	8	90	46	51.1	122	670	122	18.2	89	2,013	826	41.0
Punjab ..	27	522	806	58.6	29	464	300	64.6	17	385	165	42.9	56	226	56	23.7	73	1,607	827	51.5
Central Provinces	4	70	22	44.0	7	212	170	66.1	5	49	21	42.8	35	35	35	100.0	16	376	238	63.3
Burma ..	5	106	52	50.8	6	69	26	37.7	1	6	2	33.3	1	1	0	0	11	182	80	43.5
Assam ..	10	96	78	81.2	5	50	26	52.0	6	27	14	51.9	0	6	0	0	21	179	118	65.9
Coorg ..	1	15	3	20.0	..	..	..	..	..	..	..	..	..	..	..	..	1	16	3	20.0
Berar ..	2	46	28	60.9	..	..	..	..	1	16	1	6.2	1	1	1	100.0	3	63	30	47.6
Total	202	3,944	2,351	59.6	386	5,695	2,835	49.6	262	4,559	2,080	44.6	523	3,413	523	15.3	880	17,711	7,779	43.9

96.—Results of Middle School Examinations.

The table on the opposite page (LXXXVI.) gives the results of Middle School Examinations in 1896-97, according to management of schools, for the several Provinces. The systems vary so greatly that it is not worth while to add comparative statistics for previous years. Here again the addition of the Provincial figures differs from the total given in General Table VI. for all India.

The number of schools that sent up candidates was 3,643, while the total number of Middle schools (English and Vernacular) in the same year was 3,987. The number of candidates was just twice as many as for the Matriculation, and the number of passes was more than twice as many, the average of success being 47.7 compared with 43.9 per cent. But the extent to which this examination is availed of varies excessively in the different Provinces. In Bombay, where there are no Vernacular Middle schools, considerably fewer go up than for the Matriculation; in the North-West Provinces and the Punjab, more than thrice as many. The general average of success is again brought down by the failures of private students, who are non-existent in Bombay; and the position of the several classes of schools is much the same as in the Matriculation. Among Provinces, Assam and the Punjab stand at the top; while Madras is a long way at the bottom. Bengal again does well in schools under public management, while in the Central Provinces and Burma Aided schools do better than those under public management. The highest mark of all is reached by four Unaided schools in Assam; and the lowest mark by private students in Madras and Burma.

97.—Secondary Examinations in Madras.

In Madras, there are four examinations for Secondary schools: the Matriculation, conducted by the University; and the Upper and Lower Secondary Examinations, and also a Results Standard Examination, conducted by the Department.

In 1892, the University adopted the "very wholesome principle" of confining admission to the Matriculation, except in a few special cases, to pupils who have studied for at least one year in a High school recognised by the Department, while the Department at the same time introduced rules limiting the number of High schools. In addition, the standard of the examination was raised, by abandoning a prescribed text-book in English, by the separation of physics and chemistry from history and geography, and by the raising of the minimum marks for passing. In consequence, in the following year, the number of candidates fell from 7,907 to 3,369, the number of passes from 2,381 to 520, and the average of success from 30 to 15 per cent. Subsequent years show a steady increase in number of candidates, though the average of success continues much below that of any other University in India. The Director complains that head-masters are in the habit of keeping back nearly one-third of their pupils in the sixth form from this examination. In 1896-97, Aided schools sent up considerably more than half the total number of candidates, and passed 36 per cent. of them, as against a general average of 31 per cent. According to subjects, the proportion of failures ranged from 47 per cent. in English (only 21 per cent. in the previous year) to 12 per cent. in the second language (always the easiest subject). Of the successful candidates, 1,069 were Brahmans, 340 non-Brahman Hindus, 143 Native Christians, 31 Muhammadans, and 16 Europeans.

The Upper Secondary Examination, first instituted in 1890, has proved far from a success. Only 37 candidates have passed in the compulsory subjects during the last seven years; and of this small number only 22, by passing in two optional subjects under the Intermediate Technical Examination scheme, have rendered themselves eligible for superior appointments in the public service. In 1896, the scheme of this examination was revised. The standard was assimilated to the Matriculation in the subjects common to the two, a three years' course of study being prescribed for both; and the minimum of marks for translation in English was reduced from 50 to 40 per cent. At the examination that followed, the number of candidates rose from 52 to 111, the passes from 7 to 21, and the average of success from 13 to 19 per cent. A further improvement is confidently expected.

Table LXXVVI.—Results of Middle School Examinations (Boys only), according to Management of Schools, 1896-97.

Province	Under Public Management.				Aided.				Unaided				Private Students				Total			
	Schools	Total Candi- dates.	Successful Candidates	Percentage.	Schools	Total Candi- dates.	Successful Candidates	Percentage.	Schools	Total Candi- dates.	Successful Candidates	Percentage.	Schools	Total Candi- dates	Successful Candidates	Percentage.				
Bombay	121	1,475	376	25.5	266	3,214	494	15.4	85	1,028	320	31.1	1,985	189	91	472	7,652	1,779	23.2	
Bengal	116	1,537	564	36.7	93	645	670	104.1	51	366	102	27.6	185	2,548	1,506	59.1	185	2,548	1,506	59.1
Bihar	259	779	532	68.2	1,355	5,160	3,191	61.7	278	1,149	698	60.6	954	270	28.2	1,842	8,062	4,614	57.2	
N.W.P. and Oudh	344	3,526	1,767	50.1	44	1,311	431	32.8	21	256	74	28.9	1,571	204	13.0	458	6,664	2,476	36.7	
Punjab	202	2,910	2,372	81.5	47	926	675	72.9	70	786	490	62.5	710	274	38.5	299	5,432	3,781	69.6	
Central Provinces	95	716	270	37.7	18	228	161	70.6	11	65	19	29.2	160	28	17.5	64	1,078	461	42.7	
Burma	18	898	435	48.3	148	2,205	1,547	69.9	144	144	53	36.8	102	8	7.8	206	3,259	1,843	56.6	
Assam	16	66	64	96.9	67	301	221	73.4	4	18	15	83.3	21	9	42.9	87	406	299	73.6	
Canton	4	65	30	46.1									14	8	57.1	4	77	47	61.0	
Perak	26	754	196	26.0									...		...	26	354	136	38.4
Total	1,031	12,124	6,935	57.2	2,072	14,080	6,866	48.8	480	3,812	1,771	46.5	5,516	970	17.6	3,643	35,532	16,942	47.7	

It has likewise been found necessary to revise the Lower Secondary Examination, the original scheme having failed to secure any approach to uniformity of standard, or to command that estimation in which the old Middle School Examination had been generally held. Since 1893, the examination has been conducted once a year, in December, by a central board of examiners: it is growing in popularity, and has become financially a success. Candidates must first pass in all the compulsory subjects, and are then allowed to take up the optional subjects afterwards; but in order to obtain a complete certificate, they must pass in at least two optional subjects. During the last five years, the number of candidates has steadily increased from 2,941 to 8,430, the number of complete certificates from 1,160 to 1,600, and the number of passes in one or more single subjects from 1,400 to 2,587. The majority of candidates bring up English as their First language, and geometry and algebra as one of their optional subjects. Last year, 360 brought up elementary science, of whom 203 were successful. The large increase in the number of candidates for this examination is the more noteworthy, as managers are under no compulsion, direct or indirect, to send up pupils; and the certificate carries no higher value (except in the case of teachers) for admission to the public service than the certificate granted on the results of the Primary Examination.

The Results Standard Examination is confined to schools that are aided on the "results" as opposed to the "salary grant" system. For standard VII, the results of the Lower Secondary Examination are for the most part accepted. For standards VI and V, special examinations are held by the Inspecting officers. In 1896-97, 1,320 candidates from 94 schools were presented for standard VI, of whom 786 passed; and 1,921 candidates from 119 schools for standard V, of whom 1,170 passed. In standard V, the highest percentage of success was gained by Board schools, and in standards VI and VII by non-Mission "results" schools, the latter class of schools showing very marked improvement.

98.—Secondary Examinations in Bombay.

In Bombay, two examinations for Secondary schools are conducted by the University, the Matriculation and the School Final; and three are conducted by the Department, the Middle School Examination, and the Public Service Certificate Examination in two grades.

In the Matriculation, the number of competing schools has increased in four years from 104 to 119, the number of candidates from 2,919 to 3,323, the number of passes from 1,054 to 1,232, and the average of success from 36.1 to 37.1 per cent. In one year, 1893-94, the average of success dropped to 21.6; but the Director states that his experience of High schools leads him to believe that there is not now any marked dissatisfaction with the way in which this examination is conducted. "Fault may be found from time to time with a particular paper, but on the whole a fairly level standard of examination is maintained." The proportion of successful candidates from the several classes of schools does not show much change. In 1896-97, the average of success was 54.1 per cent. for schools under public management, 58.8 for Aided, and 47.7 for Unaided schools. Including Native States, the seven following schools each passed not less than 30 candidates: the New English School at Poona (61), the Elphinstone High School at Bombay (54), the New High School at Bombay (53), the Baroda High School (46), the Rajaram High School at Kolhapur (35), the Fort High School at Bombay (31), and the Kathiwar High School at Rajkot (30). Only one of these is a Government institution, and three are in Native States. Private students numbered 1,355, of whom only 163 were successful.

The University School Final Examination shows more uneven results, and a lower average of success. This is partly due to the fact that the examination is not yet popular, being held at Bombay city only, and not at several centres like the Matriculation, while the fee for admission is higher than at the Matriculation. "There seems some prospect that these conditions will be changed; and this will largely increase the popularity of the examination, which, both as a School Final examination and as a test for entrance into the public service, should be made as

accessible as possible." At present, the students who do appear are generally poor and candidates for Government service, or backward youths who see no chance of success in a University career. During the last four years the number of competing schools has risen from 54 to 59; the number of candidates has ranged from a maximum of 1,578 to a minimum of 1,416, the number of passes from 435 to 255, and the average of success from 27.6 to 16.1 per cent. In 1896-97, which was a bad year, the only two schools that passed more than 10 candidates were the New English School at Poona (18), and the Baroda High School (14). Private students numbered 799, of whom only 86 were successful.

The Middle School Examination tests pupils in Anglo-Vernacular standard III, which is the final stage of the Middle school course. In the last four years, the number of competing schools increased from 172 to 185, and the number of successful candidates from 1,079 to 1,506. The Public Service Certificate Examinations are for the lower grades of the public service. They both show slightly higher numbers (the second grade having increased from 239 to 377, and the third grade from 1,398 to 1,621), although, with the expansion of the University School Final, there is a tendency to employ men who have passed that examination rather than those who hold only the second-grade certificate.

99.—Secondary Examinations in Bengal.

In Bengal, there are only two examinations for Secondary schools: the Matriculation of the Calcutta University; and the Middle School Examination of the Department, divided into English and Vernacular. The Calcutta University has not yet adopted any scientific and technical course as an alternative to the Matriculation, though the Department gives special encouragement to drawing, by giving credit in marks for this subject when awarding junior scholarships on the results of the Matriculation.

The Matriculation of the Calcutta University is notorious for violent fluctuations of standard, for which no satisfactory reasons can be assigned. In three successive years, the average of success varied from 39.0 to 65.1, and then to 42.1 per cent. When the Government suggested in 1893 that the University should make efforts to secure uniformity of standard by continuity in the examining body, the authorities replied that they were very sensible of the importance of attaining and preserving uniformity in the standard of examination, but "they think that the present system secures this as far as is practically possible, while at the same time it enables the Syndicate to exercise a control in the matter which it is desirable they should retain." However, in 1898, the Senate adopted a scheme for appointing a Moderator to revise (under certain conditions) the papers set by the examiners. During the last five years, the number of schools sending up candidates for the Matriculation has risen from 353 to 389. The latter number differs from the total of High schools, by the addition of the English departments of *madrasas*, and girls' schools. In 1896-97, the total number of candidates was 5,918, of whom 4,861 came from schools in Bengal. Both of these are the highest figures recorded. The number of successful candidates was 3,467, of whom 2,899 came from schools in Bengal, the average of success being 58.5 and 59.6 per cent. respectively. These figures were exceeded in 1892-93, when the average of success for Bengal schools alone was as high as 67.2 per cent. In 1896-97, schools under public management passed 788 candidates (196 in the first class), with an average of success of 74.7 per cent.; Aided schools passed 826 (152 in the first class), with an average of 61.2; Unaided schools passed 1,178 (219 in the first class), with an average of 42.5. In number of passes, Aided and Unaided schools are steadily overtaking those under public management, though the latter hold their own in the average of success. According to a complicated scheme of merit marks, the Hindu School occupied the first place among Collegiate schools, the Chapra High School among *zilla* schools of the first class, the Mymen-ingh High School among *zilla* schools of the second, and the Malda High School among *zilla* schools of the third class.

The two courses of the Middle School Examination—which is essentially an examination for the award of scholarships—are so arranged that a candidate who fails in English may yet obtain a Vernacular certificate, and may after-ward

within two years compete for an English certificate. After an English certificate, a pupil usually takes three years to pass the Matriculation; after a Vernacular certificate, four to six years, according to his knowledge of English on entering a High school. Cases are known in which Middle Vernacular scholars with no knowledge of English have passed the Matriculation with credit in four years. Previous to 1894, these examinations were conducted by Inspectors, each with a separate set of questions for his own Circle. But as a common course for all Middle schools in the Bengali-speaking Districts had already been prescribed, it was thought desirable, for securing uniformity of standard, that the examination also should be a common one, though the answers are still examined locally. The Middle Examination certificate is not a passport to any lower grade of the public service; but it qualifies for admission to Survey schools, Training schools for vernacular masters, Vernacular Medical Schools (when combined with some knowledge of English), and the examination for *mukhtear* conducted by the High Court. During the last five years, the number of Middle English schools competing has increased from 610 to 832, and the number of successful candidates from 1,498 to 2,296, of whom 1,808 were Hindus and 234 Muhammadans. The average of success in 1896-97 was 61 per cent. The number of Middle Vernacular schools competing has increased from 955 to 1,005, and the number of successful candidates from 1,782 to 2,302, of whom 1,936 were Hindus and 351 Muhammadans. The average of success in 1896-97 was 51 per cent. More than two-thirds of the total number of candidates come from Aided schools.

100.—Secondary Examinations in the N.-W. Provinces and Oudh.

In the North-West, the University of Allahabad now conducts two examinations for Secondary schools, the Matriculation and the School Final; while the English Middle Examination and the Vernacular Middle Examination are conducted by the Department. The University also conducts a Special Vernacular Examination, which the Director's Report deals with under Secondary schools, though apparently the majority of candidates are sent up from colleges.

The number of candidates for the Matriculation was doubtless affected by the introduction of the School Final in 1894-95. Excluding private students, the number of candidates from schools in the North-West has fallen in the last five years from 1,105 to 988, and the number of passes from 627 to 522, while the average of success has risen from 15 to 53 per cent. A comparison of the passes in different subjects throughout the period demonstrates the general superiority of State schools, in which the average of success never falls below that in Aided schools, though in history and geography there has been equality for the last three years. Unaided schools have on three occasions obtained slightly better results in mathematics than State schools, and it is remarkable that in 1893-94 they showed the best results in every subject; but the total number of candidates from this class of schools is comparatively small. The following schools passed the largest number of candidates in 1896-97:—Agra Collegiate School (24), Meerut Collegiate School (22), Benares Queen's Collegiate School (21), Allahabad High School (20), and the Benares Bengali Tola School (19). All of these, except the last, are Government institutions.

The School Final appears to be growing in popularity, since its institution in 1894-95. Its course includes science, drawing, commercial subjects, and an oral test in English. It is alternative to the Matriculation, ranking with it as an Entrance examination to the University. In 1896-97, compared with the previous year, the number of candidates rose from 208 to 221, the passes from 101 to 131, and the average of success from 49 to 58 per cent.

The Special Vernacular Examination, held by the University, also seems to be popular. It was held for the first time in 1896, when 77 candidates presented themselves, of whom 65 passed. In the following year the number of candidates rose to 116, and the number of passes to 95.

The English Middle Examination has been modified since 1891-92, to suit the bifurcation of studies in Secondary schools which attended the institution of the School Final. The introduction of drawing has been attended by considerable success, but the results in elementary science are far from satisfactory. Another

change has been made more recently in English, by abandoning the separate paper in grammar, and demanding a fairly high standard of translation from a vernacular. In 1896-97, the total number of candidates was 3,455, of whom 361 came from Native States (chiefly Rajputana), and 3 were girls. Excluding private students, the number of candidates from schools in the North-West has risen in five years from 2,380 to 2,483, while the number of passes has fallen from 943 to 860, the average of success having also fallen from 40 to 35 per cent. Among private students alone, the average of success was as low as 5 per cent. The District School at Fatehpur is conspicuous for passing 14 candidates out of 18, including 3 in the first division. Other schools that did well were the District School at Bahraich, the Husainabad High School at Lucknow, and the Church Missionary High School at Lucknow. The Principal of the Muhammadan Anglo-Oriental College at Aligarh announces his intention in future to send up his pupils in the Collegiate school for the Punjab Middle, in order to escape certain inconveniences felt in connection with the Middle English Examination in the North-West.

At the Vernacular Middle Examination, more than three-fourths of the candidates take up Urdu, and the remainder Hindi. The other subjects include geography, history, and physics. In 1896-97, the total number of candidates was 3,416, of whom 1,521 passed, or 44 per cent. Excluding those from Native States and also private students, the number from schools in the North-West has risen in five years from 2,015 to 2,296, and the number of passes from 1,199 to 1,309, while the average of success has fallen from 60 to 57 per cent. The proportion from Aided and Unaided schools is quite insignificant. Failures seem to have been most numerous in mathematics. The reports submitted by the examiners "indicate a general use of keys, abstracts, and cram-books, which are often learnt by heart to the neglect of the text-books; and even when the latter are used, they, too, are frequently learnt off by heart instead of being intelligently studied. This amounts to a serious indictment of Vernacular education as pursued in these Provinces, and it will take long to eradicate the fault."

101.—Secondary Examinations in the Punjab.

In the Punjab, the University conducts a Matriculation or Entrance examination in Arts, divided into English and Vernacular. The University has further instituted an Entrance examination in Science, parallel to the Entrance examination in Arts, and leading up to a Science degree; and a Final School examination, called the Clerical and Commercial Examination, not leading to a degree, but intended to mark special fitness for business, office, &c. Neither of these two latter examinations had come into operation during the period under review. The Department conducts the Middle School Examination, which is divided into Anglo-Vernacular and Vernacular.

In 1896-97, the total number of candidates for the Matriculation was 1,671, of whom 823 passed, or 49 per cent. Excluding private students and extra-provincial candidates, the number of candidates from schools in the Punjab has risen in five years from 931 to 1,323, and the number of passes from 511 to 740, while the average of success has fallen from 58.4 to 55.9 per cent. In Aided schools alone, the average of success in 1896-97 was as high as 63.3 per cent., compared with 59.2 in Government and Board schools, and 42.8 in Unaided. The most successful institutions were the Dayanand Anglo-Vedic School at Lahore (54 passes), the Central Model School at Lahore (41), the Rawalpindi Mission School (37), and the Dera Ismail Khan Mission School (27). On the Vernacular side alone, the number of candidates has fallen from 9 to 2, and the passes from 1 to 2.

In 1896-97, the total number of candidates for the Middle School Examination was 5,182, of whom 3,530 passed, or 68.1 per cent. In addition, 253 passed in English only. Excluding private students and extra-provincial candidates, the number from schools in the Punjab, on the Anglo-Vernacular side, has risen in five years from 2,275 to 2,921, the passes from 1,386 to 2,036, and the average of success from 60.9 to 69.6 per cent. The most successful schools were the Rawalpindi Mission School (with 36 passes), the Municipal Board School at Multan (31), the Dayanand Anglo-Vedic School at Lahore (32), the Municipal Board School at

118. In 1896-97 the general average of success was 65.9 per cent., being higher than for any other Province; and it would have been still higher had it not been for 6 unsuccessful private students. According to management, the average was 81 per cent. in Government schools, and 52 per cent. in both Aided and Unaided. These figures for Government and Unaided schools are again the highest to be found in any Province. For the Middle School Examination the number of competing schools has risen in five years from 72 to 87, and the number of successful candidates from 214 to 299. Here the Unaided schools have decreased, but there is a large increase in Aided, who passed three-fourths of the total.

In Coorg the one High school prepares its pupils for the Matriculation at Madras, and passed 3 candidates in 1896-97. Five years ago there were two High schools, which passed 7 candidates. There is now no Middle School Examination in Coorg; but a Lower Secondary Examination was instituted in 1892, to regulate promotion into Upper Secondary schools, and to provide a test for appointments in the public service. In 1896-97 two schools competed for this examination on the English side, and 45 candidates were successful; and 2 Primary schools in which Lower Secondary departments had been tentatively opened competed on the Vernacular side, but without success, though 2 private students passed.

In Berar the High schools prepare their pupils for the Matriculation at Bombay; while the Department conducts several sets of examinations in both classes of Secondary schools. In 1896-97 the Amraoti High school had 45 boys in the Matriculation class, of whom 31 were sent up for the Bombay examination, and 20 passed, or 64 per cent. The Akola High school had 27 boys in the Matriculation class, of whom 15 were sent up, and 8 passed, or 53 per cent. These figures compare well with the general average of 37 per cent. for all candidates at the Bombay Matriculation. It is stated that 7 of the passed students have joined Arts Colleges in Bombay, of whom only one is a native of Berar. In addition, the Unaided High school at Amraoti sent up 16 candidates for the Bombay Matriculation, of whom only one passed; and one pupil from this school passed the Calcutta Matriculation as a private student. In the Middle Course Examination conducted by the Department for Anglo-Vernacular schools, the number of candidates has increased in four years from 1,335 to 1,597; but the number of passes has decreased from 735 to 723, and the average of success has fallen from 55 to 45 per cent. The Department also conducts an examination for admission to the High schools; and there are annual examinations for each standard in the High schools, the results of which do not show much progress.

103.—Expenditure on English Secondary Schools.

The table on the following page (LXXXVII.) gives the expenditure on English Secondary Schools in the several Provinces, according to sources, for the two years 1891-92 and 1896-97, together with percentages of increase or decrease.

The total expenditure has increased by Rs. 11,45,832, or at the rate of 15 per cent., as compared with an increase of 21 per cent. during the preceding period. As the number of pupils increased by 11 per cent. in the earlier period, and by 13 per cent. in the later, it is evident that the cost of each pupil, though still tending to increase, is increasing at a lower rate; and it will be shown presently that the increased cost is almost entirely defrayed from Private Funds. The expenditure from Provincial Revenues on schools under public management has increased by Rs. 57,081, or at the rate of 10 per cent., as compared with an increase of 6 per cent. in the preceding period. These changes are in both cases smaller than the corresponding changes that took place in the number of pupils in schools under public management. The expenditure from Provincial Revenues on Aided schools has increased by Rs. 90,220, or at the rate of 17 per cent., compared with a decrease of 14 per cent. in the preceding period. Consequently, the total expenditure from Provincial Revenues has increased by Rs. 1,47,301, or at the rate of 12 per cent., compared with a decrease of 5 per cent.; while the proportion of the total devoted to Aided schools has risen from 50 to 51 per cent. The expenditure from Local and Municipal Funds has decreased by Rs. 53,045, or at

Municipalities has likewise decreased from Rs. 28,948 to Rs. 18,115. Owing to the fact that pupils have increased much more rapidly than expenditure, the average cost per pupil has fallen from Rs. 33 to Rs. 28.

In Bengal, the Director explains the system on which grants in aid are administered. They are ordinarily sanctioned only for a period of three years, after which they come up for revision. Advantage is taken of the revision to examine thoroughly into the work of the school; and on the result the grant may be renewed, reduced, or cancelled. By this means, not only is an effective control maintained over every Aided institution, but funds are from time to time set free to help new schools. Thus, though the number of Aided schools has increased during the five years by 19 per cent., the amount contributed from Provincial Revenues has increased by only 6 per cent. The Director also explains the decrease under Local and Municipal Funds. The Municipal expenditure on English Secondary schools decreased by Rs. 16,348, because all municipalities have recently been required to make a larger provision for Primary schools. The decrease from Local Funds, which amounts to Rs. 1,447, is attributed to two causes. District Boards have been required to spend more liberally on sanitation and medical relief, while in some cases their total income has diminished since the charge of education was transferred to them, and they have naturally economised by reducing their contributions to Secondary rather than to Primary schools. But these decreases have been more than made up by voluntary subscriptions.

In the North-West, the Resolution of Government on the Report of the Director explains that the grant-in-aid rules for Anglo-Vernacular schools were revised in 1892, the guiding principles of the revision being, that the amount of the grant should in no case exceed half the tuitional expenditure, and that those who were interested in the establishment of an English school should raise substantial contributions from private sources as a supplement to the fee income. It was intended that the new rules should be more liberal to Aided institutions than the former rules; but it is doubtful whether they have been successful, and they are now again under revision. During the past five years, the total expenditure on Aided Anglo-Vernacular schools has increased by Rs. 27,876; but more than the whole of this increase was derived from fees, the amount from Public Funds having decreased by Rs. 9,332, and from "other sources" by Rs. 3,547.

104.—Expenditure on Vernacular Secondary Schools.

The table on the opposite page (LXXXVIII.) gives the expenditure on Vernacular Secondary schools in the several Provinces, according to sources, for the two years 1891-92 and 1896-97, together with percentages of increase or decrease.

The total expenditure has increased by Rs. 1,40,503, or at the rate of 16 per cent., as compared with an increase of 11 per cent. in the preceding period. The number of pupils increased by 3 per cent. in the earlier period, and by 16 per cent. in the later period, so that it is evident that the former increase in the average cost of each pupil has now been arrested. The expenditure from Provincial Revenues on schools under public management has remained almost unchanged, as compared with a decrease of 29 per cent. in the preceding period. In both periods, the number of Government schools largely decreased, while the number of Board schools also decreased in the later period. The expenditure from Provincial Revenues on Aided schools has increased by Rs. 14,107, or at an amount of 27 per cent., compared with a decrease of 57 per cent.; but the total expenditure is still only half what it was ten years ago. Consequently, the expenditure from Provincial Revenues has increased by Rs. 14,743, or at the rate of 16 per cent., compared with a decrease of 48 per cent.; while the proportion of the total devoted to Aided schools has risen from 57 per cent. to 63 per cent. The expenditure from Local and Municipal Funds has increased by Rs. 45,617, or at the rate of 11 per cent., compared with an increase of 47 per cent. The expenditure from fees has increased by Rs. 53,938, or at the rate of 20 per cent., compared with an increase of 28 per cent. Going back for ten years, the proportion of the total expenditure derived from fees has

Table LXXXVIII.—Expenditure on Vernacular Secondary Schools for Boys, 1891-92 and 1896-97.

Provinces.	1891-92.					1896-97.					Percentage of Increase or Decrease.					
	Provincial Revenue.			Local and Municipal Funds.	Fees.	Other Sources.	Total.	Provincial Revenue.			Local and Municipal Funds.	Fees.	Other Sources.	Total.	1896-97 compared with 1891-92	1891-92 compared with 1896-97
	Under Public Management.	Aided.	Total.					Under Public Management.	Aided.	Total.						
Madras ..	Rs. 8,680	Rs. 2,484	Rs. 11,164	Rs. 6,311	Rs. 4,967	Rs. 2,003	Rs. 24,510	Rs. 5,765	Rs. 13,732	Rs. 26,940	Rs. 21,814	Rs. 27,111	Rs. 92,636	+ 273	+ 73	
Bombay ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Bengal ..	9,241	46,395	55,636	1,18,797	1,76,338	1,09,964	4,68,845	44,817	57,867	1,05,805	1,94,582	1,04,163	4,62,417	+ 1	+ 3	
N.W.P. and Oudh ..	..	..	..	1,46,600	37,787	3,908	1,85,295	..	..	1,51,145	46,948	5,210	2,03,303	+ 8	- 5
Punjab ..	..	..	..	86,914	80,792	732	1,18,468	..	..	89,237	33,388	829	1,28,454	+ 8	+ 8
Central Provinces ..	13,172	2,072	15,244	49,393	7,023	5,924	78,484	10,276	11,482	46,733	7,791	10,744	75,750	- 3	0	
Burma ..	..	496	496	4,318	..	..	4,814	..	13,456	35,346	..	..	48,802	+ 914	+ 66
Assam ..	8,463	..	8,463	6,314	8,358	4,483	28,118	8,959	9,209	8,019	8,250	5,167	30,675	+ 9	+ 2	
Coorg ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Benar ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Total ..	39,556	51,447	91,003	4,16,617	2,66,865	1,27,049	9,01,534	63,554	1,05,746	4,69,234	3,20,803	1,53,254	10,42,037	+ 16	+ 11	
Percentage of Increase or Decrease, 1896-97 compared with 1891-92 ..	..	..	..	..	..	..	..	+ 1	+ 16	+ 11	+ 29	+ 21	+ 16	..	..
1891-92 compared with 1896-97 ..	-29	-57	-48	+ 47	+ 28	- 10	+ 11	..	..	..	..	..	..	..	..

risen from 28 to 38 per cent. The expenditure from "other sources" has increased by Rs. 26,203, or at the rate of 21 per cent., compared with a decrease of 10 per cent. Going back for ten years, the proportion of the total expenditure derived from "other sources" has fallen from 17 to 15 per cent.

Turning to Provinces, the total expenditure in Madras has increased by Rs. 68,126, or at the rate of 278 per cent., while the number of pupils increased at the rate of 131 per cent. A very small portion of the increase was derived from Provincial Revenues, the amount devoted to schools under public management showing an actual decrease; and the largest proportion of the increase came from "other sources." In Bengal, the total expenditure has increased by Rs. 13,572, or at the rate of 1 per cent., while pupils increased by 7 per cent. The proportion of Provincial Revenues devoted to schools under public management has increased, but the amounts derived from Local and Municipal Funds and from "other sources" have decreased. The only substantial growth is under fees. In the North-West, the total expenditure has increased by Rs. 15,008, or at the rate of 8 per cent., while pupils increased by 6 per cent. The largest portion of the increase is from fees. Here, as also in the Punjab, Provincial Revenues contribute nothing to the support of Vernacular Secondary schools. In the Punjab, the total expenditure has increased by Rs. 9,986, or at the rate of 9 per cent., while pupils increased by 1 per cent. Here again the largest proportion of increase is from fees. In the Central Provinces, the total expenditure has decreased by Rs. 2,731, or at the rate of 3 per cent., while pupils increased by 1 per cent. The only increase is under "other sources," while the proportion of Provincial Revenues devoted to Aided schools has risen from 13 to 19 per cent. In Burma, the total expenditure has increased ninefold, while the number of pupils increased fivefold. No fees are returned, and there are no contributions from "other sources," so that the entire cost is borne by Public Funds. In Assam, the total expenditure has increased by Rs. 2,557, or at the rate of 9 per cent., while pupils increased by 5 per cent.; Local and Municipal Funds and fees both show a decrease.

In the Report for Madras, both classes of Lower Secondary schools, English and Vernacular, are treated together. The total expenditure increased by 2 per cent., while the number of pupils increased by 22 per cent., so that the average cost of each pupil fell from Rs. 21 to Rs. 17. The expenditure from Public Funds shows a small decrease, owing to the reduction of some Government schools in the Agency Tracts to the Primary grade, and to the growth of fee income in Board schools. The returns distinguishing the expenditure according to departments show that, out of a total expenditure of Rs. 5,91,666, the amount connected with Lower Secondary departments is Rs. 3,59,268, or 60 per cent. Fees contributed 46 per cent. of the total expenditure on the Lower Secondary departments, as compared with 27 per cent. in the Primary departments.

For Bengal, the Director points out that the causes which reduced the expenditure of District Boards and Municipalities on English schools operated also to the disadvantage of Vernacular schools. District Boards reduced their contributions from Rs. 1,03,345 to Rs. 98,725, and Municipalities from Rs. 12,353 to Rs. 7,080; while the amount contributed from Provincial Revenues to Aided schools was likewise reduced by Rs. 1,548. As the number of Aided schools of this class was unchanged, "the effect of this general reduction in the contributions from Public Funds may easily be inferred, these schools being admittedly the weakest, though not the least important, institutions in our system of Secondary education. It is to them that we must look for our supply of teachers for the lower classes of Middle schools on the one hand, and for Primary schools on the other."

105.—Analysis of Expenditure on Secondary Schools.

The two following tables give (LXXXIX.) the average cost of a Secondary school, and (XC.) the average cost of each pupil, according to Provinces, for the two years 1891-92 and 1896-97. For the latter year, English schools

have been sub-divided under High and Middle. These tables require to be considered together; for, of course, the true cost of a school depends upon the number of pupils in it.

Table LXXVIX.—Average Cost of a Secondary School for Boys, 1891-92 and 1896-97.

Province.	1891-92.		1896-97		
	English.	Vernacular	English		Vernacular
			High.	Middle	
	Rs.	Rs.	Rs.	Rs.	Rs.
Madras	2,680	279	7,137	1,930	622
Bombay	3,886	279	12,318	1,500	622
Bengal	2,173	412	5,383	947	406
N.-W.P. and Oudh	5,798	565	7,421	2,197	685
Punjab	4,947	963	7,760	2,209	1,053
Central Provinces	1,766	459	2,786	2,194	508
Barma	6,166	219	16,125	3,924	305
Assam	1,963	654	4,781	955	639
Coorg	4,512	654	12,533	3,207	639
Berar	3,038	654	8,108	2,035	639
Average	2,935	476	6,960	1,439	505

Table XC.—Average Cost of a Pupil in Secondary Schools for Boys, 1891-92 and 1896-97.

Province.	1891-92		1896-97		
	English.	Vernacular.	English.		Vernacular
			High	Middle	
	Rs.	Rs.	Rs.	Rs.	Rs.
Madras	27	54	27	23	85
Bombay	35	54	69	28	85
Bengal	19	75	25	13	71
N.-W.P. and Oudh	37	63	42	22	64
Punjab	22	65	26	15	68
Central Provinces	27	42	60	25	40
Barma	46	30	53	42	49
Assam	18	99	25	14	103
Coorg	27	99	39	10	103
Berar	17	99	44	15	103
Average	25	66	32	18	66

In 1896-97, the average cost of a High school throughout India was Rs. 6,960, compared with Rs. 6,753 five years earlier; and the average cost of each pupil was Rs. 32, compared with Rs. 31. There is thus an increase in each case, due no doubt to the necessity of improved methods of instruction; but the increased cost has been more than met by increased fees. The average cost of a High school ranges from Rs. 12,533 in Coorg (where there is only one school) to Rs. 2,786 in the Central Provinces (where there are only 16 schools). The high figure for Bombay is misleading; for the plague caused the closing of many schools, though it did not reduce the expenditure. Excluding Bombay, the cost of each pupil was highest in the Central Provinces (Rs. 60) and Burma (Rs. 52), and lowest in Bengal and Assam (Rs. 25), and Madras (Rs. 27). The average cost of a Middle English school ranges from Rs. 3,924 in Burma to Rs. 917 in Bengal. The cost of each pupil was also highest in Burma (Rs. 42), and lowest in Bengal (Rs. 13) and Assam (Rs. 14).

In Vernacular Middle schools, the average cost throughout India increased from Rs. 476 to Rs. 505; but the cost of each pupil was exactly the same in both years (Rs. 6.6), indicating that the number of pupils increased at the same rate as the expenditure. In Madras the average cost of a school of this class more than doubled in the five years, while the cost of each pupil rose from Rs. 5.4 to Rs. 8.5. There was also a large increase in the cost of both schools and pupils in Burma, and a smaller increase in the North-West and the Punjab. The cost of a school increased, but the cost of a pupil decreased, in Assam; while the converse took place in the Central Provinces. In Bengal alone the cost of both schools and pupils declined.

The following table (XCI.) gives the proportion of the total Direct expenditure from each class of Public Funds that was devoted to Secondary schools, according to Provinces, in 1896-97. Direct expenditure, it may be as well to repeat, is that outlay which is devoted directly to the maintenance of institutions and the remuneration of teachers, and does not include the cost of buildings, furniture, scholarships, or inspection.

Table XCI.—Percentage of Direct Expenditure from Public Funds on Secondary Schools for Boys, 1896-97.

Province	Provincial Revenues.	Local Funds.	Municipal Funds.
Madras	28.3	5.9	20.8
Bombay	23.8	.9	9.2
Bengal	33.6	28.2	28.0
N.-W.P. and Oudh ..	31.3	35.3	62.2
Punjab	37.1	23.3	63.8
Central Provinces ...	31.7	20.9	60.8
Burma	32.3	14.0	79.3
Assam	60.2	14.9	14.6
Coorg	41.3	...	...
Berar	30.7	...	2.3
Average	30.0	18.5	40.6
Average for 1891-92 ...	29.9	20.3	41.5

As compared with five years ago, the proportion of Direct expenditure on Secondary schools from Provincial Revenues for all India has remained stationary; while the proportion from Local Funds has fallen from 20.3 to 18.5 per cent.,

and that from Municipal Funds has fallen still more largely, from 44·5 to 40·6 per cent. As will be seen further on, this decline is due to the larger proportion from the two latter sources which is now devoted to Primary schools. It might be expected that the largest proportion from Provincial Revenues would be found in those Provinces where there are no Arts Colleges. This is the case in Assam and Coorg, but it does not hold true for Berar. Excluding these, the highest proportion is found in the Punjab (37·1 per cent.), and the lowest in Bombay (23·8 per cent.). As regards Local Funds, Coorg and Berar give nothing to Secondary schools, Bombay less than 1 per cent. of its total Direct expenditure from this source, and Madras less than 6 per cent. In Bombay, it should be stated, Local Funds practically consist of an additional cess on the land revenue, and therefore are properly applied to Primary education for the benefit of the children of agriculturists. Of the other Provinces, the highest proportion is in the North-West (35·3 per cent.), and the lowest in Burma (14·0), and Assam (14·9). As regards Municipal Funds, Coorg again gives nothing to Secondary schools, and Berar only 2·3 per cent. of its total Direct expenditure from this source. Of the other Provinces, the highest proportion is in Burma (79·3 per cent.) and the Punjab (69·8), and the lowest proportion in Bombay (9·2) and Assam (14·6).

The following table (XCII.) gives the proportion of the total expenditure on Secondary schools, English and Vernacular, that was derived from Private Funds, according to Provinces, for the three quinquennial years, 1886-87, 1891-92, and 1896-97. Private Funds, it may be repeated, consist of fees and "other sources," which latter heading includes grants from Native States, as well as Missionary contributions and voluntary sub-scriptions. The amount derived from fees alone will be considered separately.

Table XCII.—Percentage of Expenditure from Private Funds on Secondary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Province	English			Vernacular		
	1886-87	1891-92.	1896-97.	1886-87	1891-92	1896-97
Madras	77	77	82	49	29	56
Bombay	68	76	76	..	..	..
Bengal	79	81	83	62	62	65
N.-W.P. and Oudh ...	52	59	59	18	22	26
Punjab	43	57	64	18	27	30
Central Provinces ...	33	41	48	..	18	24
Burma	45	59	67	1	0	0
Assam	65	64	68	48	47	44
Coorg	32	46	48	..	..	..
Berar	16	24	32	..	..	..
Average	67	72	75	43	44	45

During ten years, the proportion of total expenditure on English schools (High and Middle) derived from Private Funds has steadily increased for all India from 67 to 75 per cent., the rise being most marked in the earlier period. The highest proportion throughout is found in Bengal, though in the latest year Madras has almost overtaken Bengal. But the rise has been most rapid in the Punjab (from 43 to 64 per cent.), in Burma (from 45 to 67 per cent.), and in the Central Provinces (from 33 to 48 per cent.). Berar still has the lowest proportion, though the figure has exactly doubled. Bombay (where the figure is already high) and the North-West (where it is low) both show no rise whatever in the later period. The proportion of total expenditure on Vernacular Middle schools derived from Private Funds has slowly but uniformly increased for all India from 43 to 45 per cent. The highest proportion throughout is again found in Bengal, with Madras in the second place, though the figures for Madras disclose strange fluctuations. The Punjab again shows the most rapid rise, though mainly in the earlier period; the North-West the most steady rise. Assam alone exhibits a decline.

108.—Fees in Secondary Schools.

The following table (XCIII.) gives the incidence of fees per pupil in Secondary schools (High, Middle English, and Vernacular), according to Provinces and also according to management, for the two years 1891-92 and 1896-97 :—

Table XCIII.—Average Fee Expenditure per Pupil in Secondary Schools for Boys, 1891-92 and 1896-97.

Provinces.	1891-92			1896-97		
	High	Middle English	Middle Vernacular	High	Middle English	Middle Vernacular
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
Madras	20.3	9.0	1.2	17.0	8.3	2.2
Bombay	23.0	9.5	..	21.2	10.2	..
Bengal	16.7	4.5	3.0	17.8	5.6	3.1
N.-W.P. and Oudh ...	17.3	6.6	1.3	17.0	7.2	1.5
Punjab	11.3	5.8	1.7	12.1	7.2	2.0
Central Provinces ...	12.8	5.3	..	15.6	6.1	..
Burma	22.2	..	0	26.8	13.2	0
Assam	14.3	1.6	3.3	17.7	4.1	3.0
Coorg	14.2	8.1	..	7.1	11.0	..
Berar	15.3	3.1	..	14.5	3.7	..
Management.						
Government	20.6	7.9	2.2	22.1	9.6	2.8
Board	15.6	8.3	1.1	17.3	9.1	1.6
Native States	25.3	6.0	..	21.3	6.3	..
Aided	17.2	6.1	2.9	17.4	6.6	2.4
Unaided	16.3	4.9	2.3	16.9	4.8	2.6
Average	17.6	6.4	2.0	18.2	6.0	2.0

* The separate figures are—for Upper Burma, Rs. 24; and for Lower Burma, Rs. 12.5

The average rate of fees in all High schools has risen from Rs. 17.6 to Rs. 18.2. The increase is equally marked in Government and in Board schools, though the average fee in the former is still Rs. 5 higher than in the latter. Aided and Unaided schools share in the increase, though to a much smaller extent; and it is noteworthy that Unaided schools have raised their fees the more largely of the two. Schools in Native States, which are not a large class, alone show a decrease. Among Provinces, the rate of increase is highest in Burma (from Rs. 22.2 to Rs. 26.8), the Central Provinces (from Rs. 12.8 to Rs. 15.6), and Assam (from Rs. 14.3 to Rs. 17.7). The increase extends also to Bengal and the Punjab. In the North-West and Berar, the rates show a slight decline; but a very heavy decline in Madras (from Rs. 20.3 to Rs. 17.0), Bombay (from Rs. 23.0 to Rs. 21.2), and Coorg (from Rs. 14.2 to Rs. 7.1).

In all Middle English schools, the average rate of fees has risen slightly (from Rs. 6.1 to Rs. 6.9). The increase is most marked in Government schools; but it extends to all classes, except Unaided. The Provinces show wide variations. The highest fees are charged in Burma (Rs. 13.2), Coorg (Rs. 11.0), and Bombay (Rs. 10.2); the lowest in Bengal (Rs. 5.6), Assam (Rs. 4.1), and Berar (Rs. 3.7). The increase has been highest in the Punjab (from Rs. 5.8 to Rs. 7.2); while Madras again shows a decline (from Rs. 9.0 to Rs. 8.3).

In all Vernacular Middle schools, the average rate of fees has remained stationary at Rs. 2. In Government schools, it has risen from Rs. 2.2 to Rs. 2.8. The rise extends to Board and Unaided schools, while Aided schools show a considerable fall, which is probably to be explained by the fact that no fees at all are charged at this class of schools in Burma. Vernacular Middle schools in Native States are also practically free. Nearly every Province shows an increase in the rate of fees, the increase being highest in Madras (from Rs. 1.2 to Rs. 2.2). In the Central Provinces the low rate of less than half a rupee has been stationary; and in Assam the high rate of Rs. 3.3 has declined to Rs. 3.0. The apparent

paradox, that the general average remains unaltered while all the large Provinces show an increase, is to be explained by the absence of fees in Burma, which has a comparatively large number of pupils in this class of schools.

Further details about the incidence of fees are furnished in the Provincial Reports. In Madras, fees provided 64 per cent. of the total expenditure on Upper Secondary (or High) schools in 1896-7, and as much as 72 per cent. of the expenditure connected with the Lower Secondary departments of these schools. As compared with five years before, the total income from fees rose by 32 per cent.; but the average rate fell from Rs. 20-4-0 to Rs. 18-3-0. The highest rate is found in Board schools (Rs. 24), and the lowest in Government schools (Rs. 17). But this is explained by the fact that there are only four Government schools of this class, of which two are practising schools and one is a school for Muhammadans, in all of which fees are levied below the standard rates. In Lower Secondary schools (English and Vernacular Middle), fees provide 39 per cent. of the total expenditure, and 46 per cent. of the expenditure connected with the Secondary departments. The average fee has fallen from Rs. 8 to Rs. 7, being Rs. 8 in Board schools, Rs. 7 in Aided, and only Rs. 1 in Government schools. Here, again, the low rate in Government schools is explained by the fact that they are mostly maintained for backward races in the Agency Tracts. In both Upper and Lower Secondary schools the average fee in Aided schools is about three-fourths of that in Board schools.

For Bombay, the Director writes :—

"The recommendations of the Education Commission have been fully accepted. The Department prescribes the fee rates for its own schools, and encourages managers to work up to those rates, but usually accepts a slightly less rate. There are now very few cases where a very low fee is permitted, or where Municipal Boards spend public funds to give a cheap education to children of the well-to-do classes. The Government rates of fee are usually Rs. 1 [a month] for the Middle school, and Rs. 2 and Rs. 3 in the High school standards. The Elphinstone Middle and High schools charge more than this, and the large European schools charge Rs. 5 to Rs. 7 a month. In Aided High schools the fee is usually somewhat less than the Government rate, and the general conditions of each school are carefully considered in approving the scale fixed by the managers."

In Bengal, all Secondary schools, with a very few exceptions, charge fees. The rates in schools under public management are generally higher than in Aided or Unaided schools, except when the former happen to be in very backward tracts. In High schools, the maximum charge in Government schools is Rs. 5 (a month) in Calcutta, compared with a maximum of Rs. 3 in Aided schools. The Department does not interfere in fixing the rates at which fees are to be levied in schools under private management. But, as a rule, no Aided school is allowed to keep more than 5 per cent. of its pupils on the free list, an exception having recently been sanctioned in favour of Muhammadan pupils. All holders of Secondary scholarships are free students in schools under public management. And though this rule is not binding on other schools, the privilege of free tuition is seldom refused, scholars being eagerly welcomed as likely to earn credit for their schools by success at examinations. The same privilege of free tuition has recently been extended to the children of poor teachers under the Department. In Departmental schools, fees are due in advance in the first week of each month. If not paid by the middle of the month, fines are imposed. On the last day of the month, defaulters are struck off; and re-admission can be gained only on payment of all arrears, together with a re-admission fee.

In the North-West, the new fee rules for Anglo-Vernacular schools have produced a steady increase in the income from this source. Though the enhancement of fees was unpopular at first, being interpreted as "a tyrannical measure for the repression of English education," it seems to have caused in the long run very slight falling off in the attendance of pupils. During the last five years, the average rate has risen by about Rs. 3 (a year) in both State and Aided schools; while Unaided schools have likewise been able to take advantage of the enhancement. The total increase of income from fees amounts to about 20 per cent. in State schools, and to twice this proportion in Aided schools. The Director records his opinion that "English education is likely to have more life in it, when it is better paid for and less bounty-fed than it used to be." In Vernacular Middle schools, the rate of fee is still low, the average being only Rs. 1-5 a year, or 2 annas a month. The income from this source does not cover one quarter of the

total expenditure on State schools. It would seem that the fee-rate is entirely at the discretion of District Boards. The Director compares the state of affairs unfavourably with the Punjab, and remarks: "Until people are willing to pay a fair share of the cost of Secondary education in their own vernacular, it may be doubted whether there is much vitality in their desire for education."

In the Punjab, the income from fees in all Secondary schools has increased in five years by 48 per cent., and almost covers the increase in total expenditure. The increase extends to all classes of schools, except Vernacular Aided and Unaided. In Anglo-Vernacular schools, the average fee rate is Rs. 9.9; and fees provide 49 per cent. of the total cost. Three grades of fee are prescribed, according to the income of the parent or guardian; but more than 97 per cent of the total number of pupils come under the lowest grade, only 775 in all being in the two higher grades. In Vernacular schools, the average fee rate is Rs. 2.2; and fees provide 29 per cent. of the total cost. In Board schools of this class, agriculturist pupils are partially exempt from the payment of fees; but greater strictness in allowing this exemption has resulted in an increase of fee-income, considerably larger than the increase in pupils.

In the Central Provinces, it is reported that a reduction had to be made in the fees charged in Vernacular schools, "in consequence of the famine." The Director in Burma maintains a persistent silence on the subject of expenditure. In Assam, the Director states that in Aided High schools fees are fixed in consultation with himself, and in Aided Middle schools by the chairman of Local Boards in consultation with the Deputy Inspectors. He adds that the fall in fees in Vernacular Middle schools is caused by the reduction of numbers in the Government schools of this class, parents preferring to send their boys either to English schools or to Primary schools within their reach. In Coorg, the slight decline in income from fees is attributed to the unhealthiness of the season, which affected the number of pupils. At the Virarajendrapet English Middle school, fees provide the whole expenditure. As regards Berar, it need only be stated that the fee rate is the same in the two Unaided schools as in Government schools of the corresponding grade; and there are no Aided schools.

107.—Scholarships in Secondary Schools.

The following table (XCIV.) gives the expenditure on scholarships in Secondary schools in the several Provinces, according to sources, for 1896-97, together with the proportion to the total expenditure on scholarships:—

Table XCIV.—Expenditure on Scholarships in Secondary Schools for Boys, 1896-97.

Province.	Provincial Revenues.	Local Funds.	Municipal Funds.	Other Sources.	Total.	Percentage of Total Expenditure on Scholarships.
	Rs.	Rs.	Rs.	Rs.	Rs.	
Madras	10,617	...	...	6,512	17,129	22
Bombay	13,629	9,801	431	23,471	49,332	38
Bengal	68,919	11,563	155	2,329	83,036	37
N.-W.P. and Oudh..	7,100	15,646	2,332	15,535	40,633	46
Punjab	16,452	47,485	12,239	2,656	78,832	51
Central Provinces ..	8,054	8,531	19	2,432	19,436	65
Burma	5,471	...	...	...	5,471	22
Assam	12,790	8,606	...	2,612	24,008	44
Coorg .. ..	...	...	...	...	...	...
Berar	7,393	...	...	...	7,393	78
Total	1,50,425	1,01,632	15,196	58,017	3,25,270	41
Total for 1891-92	1,32,758	98,108	19,475	43,546	2,93,887	40
Percentage of Increase or Decrease	+ 13	+ 4	- 22	+ 33	+ 11	...

Compared with five years before, the total expenditure on scholarships in Secondary schools has increased by Rs. 31,383, or at the rate of 11 per cent., while the proportion that it bears to the total expenditure on scholarships remains practically unchanged, at about 40 per cent. The amount contributed by Provincial Revenues has increased by Rs. 27,667, or 13 per cent., and now provides nearly half the total. By far the largest proportion is to be found under Bengal. The amount contributed by Local Funds has increased by Rs. 3,524, or 4 per cent., and now provides nearly one-third of the total. By far the largest proportion is under the Punjab. The amount contributed by Municipal Funds has decreased by Rs. 4,279, or 22 per cent. Nearly the whole is found under the Punjab. The amount derived from "other sources" (including Rs. 3,489 credited to fees, mainly in Bombay) has increased by Rs. 14,471, or 33 per cent. The large amount under Bombay is probably to be ascribed to grants from Native States. The proportion under the North-West is also very high.

According to Provinces, the proportion of the total expenditure on scholarships which is devoted to Secondary schools ranges from 78 per cent. in Berar and 65 per cent. in the Central Provinces to 22 per cent. in both Madras and Burma. Coorg spends nothing on scholarships in Secondary schools. Burma and Berar obtain nothing from any other source than Provincial Revenues; while Local and Municipal Funds contribute nothing in Madras, and Municipal Funds nothing in Assam. Further details are furnished in some of the Provincial Reports.

In Madras, the expenditure on scholarships in Secondary schools has increased in five years from Rs. 5,473 to Rs. 17,129, though the proportion that it bears to the total expenditure on scholarships is still the lowest of any Province. A new scheme for scholarships generally came into operation on 1st January, 1896. Provision has been made for the award of 45 scholarships to boys passing the Lower Secondary Examination. Of these, 22 are District scholarships, open to all classes; the remainder are reserved for Muhammadans and backward races. In addition, the Grant-in-aid Code provides for the payment from Provincial Revenues of scholarship grants not exceeding Rs. 12 per term in the Upper Secondary forms, provided that the age of the candidates is under 14, and that only one pupil out of 24 shall hold a scholarship. Provision has also been made for the award of 80 scholarships to boys passing the Primary Examination, of whom 40 are open and the rest reserved; and the Grant-in-aid Code provides for scholarship grants of Rs. 6 per term in the Lower Secondary forms to candidates under 12. But it is stated that few managers avail themselves of this provision in the Code.

In Bombay the total expenditure on scholarships in Secondary schools has risen in four years from Rs. 39,006 to Rs. 49,332, which provides for 33 scholarships in High schools and 129 in Middle schools. Here, again, they are divided into three classes: open to all, reserved for Muhammadans, and reserved for backward classes. An Inspector is quoted with approval as saying: "I have repeatedly reported my opinion that the rules under which the Government scholars are elected and the scheme generally have been a great success. The scholarship-holders are, with the rarest exceptions, the cleverest and best-behaved boys in the school."

In Bengal, there are three classes of scholarships tenable in Secondary schools. The Upper Primary scholarships are tenable in Middle schools for a period of two years. The Middle scholarships are of two classes, Middle Vernacular and Middle English, the former being tenable for four and the latter for three years in High schools. The system, therefore, is a continuous one. These scholarships are awarded by Circle Inspectors, the expenditure being provided from Provincial Revenues. There are besides a few local scholarships derived from endowments. During the last five years, the total expenditure on scholarships in Secondary schools increased from Rs. 80,953 to Rs. 83,036. In 1896, the number of successful candidates at the Middle Scholarship Examination was 2,018 from English schools and 2,099 from Vernacular schools, showing a considerable increase in both cases; and it is noteworthy that the increase extended to every Division but one.

In the North-West, the rules regarding State scholarships were revised in 1895, but their full effect is not yet visible. There are to be 40 scholarships of Rs. 4 a month, awarded on the results of the English Middle Examination, and

tenable for two years at a High school ; and the same number of scholarships, awarded on the results of the Vernacular Middle Examination, tenable for not more than three years in the Middle section of an Anglo-Vernacular school, and then for not more than two years in the High section, their value being Rs. 3 and Rs. 4 a month respectively. The maximum number of scholarships that can be current at one time is thus 280, and the maximum annual expenditure on them Rs. 12,000. But since it is possible that the total number may not be awarded, and those awarded may lapse from various causes, the Director urges that the provision made does not err on the side of excess. He suggests a general increase in the value of State scholarships, which is at present almost swallowed up in the payment of fees ; and he pleads for the creation of scholarships to be awarded on the results of the Upper Primary English Examination, in the interest of poor boys who at that stage show such special merit as to make it likely that they would profit by continuing their studies. During the past five years the total number of State scholarships in Anglo-Vernacular schools fell from 170 to 145, and the total expenditure from Public Funds fell from Rs. 10,964 to Rs. 7,847 ; but this decrease was more than made up for by an increase in Municipal scholarships, and by the expenditure from "other sources" in Aided and Unaided schools. In the case of Vernacular Middle schools, there were no rules governing the award of scholarships from Local Funds before 1895. It has now been provided that the number of scholarships shall be fixed by each District Board, subject to the sanction of Government ; that half shall be offered for competition each year ; that they shall be tenable for two years, as a rule in the Middle section ; that they shall be of the uniform value of Rs. 2 a month ; and that they shall be thrown open to public competition at the Upper Primary Examination, which is accordingly made a stricter test than hitherto. The total number of these scholarships sanctioned is 910, of which 802 were actually held in 1896-97, at a cost of Rs. 15,018 to Local Funds.

In the Punjab, the Government has fixed a minimum number of scholarships to be awarded yearly, and has authorised District Boards to provide others. The total number actually held has increased in five years from 1,852 to 2,211, the increase being mostly in the latter class. The total expenditure has increased from Rs. 60,677 to Rs. 66,893, the increase being almost entirely under Local and Municipal Funds. In 1896-97, there were 456 scholars in High departments, or about one out of six pupils, compared with one out of five in 1891-92 ; 1,608 scholars in Middle departments, or nearly one out of nine pupils, compared with one out of eight ; and 147 in Primary departments, who mostly represent scholarship winners who have elected to read English after passing the Upper Primary Examination in the vernacular.

No information about scholarships in Secondary schools is given in the Reports for the Central Provinces and Burma. With regard to Assam, the Director states that "all information concerning these subjects can be obtained at length by consulting pages 12-48 of the Assam Educational Manual." In Berar, out of eight candidates at the competitive examination for vernacular scholarships, three obtained scholarships on the Marathi side and one on the Hindustani side. In addition, all of the 35 exhibitions attached to the High schools were filled up ; and 117 of the 124 exhibitions attached to the Middle schools, all in Anglo-Marathi schools. The Director further records the donation of shares to the nominal value of Rs. 1,000 by a Native gentleman to endow a scholarship in the Amraoti High school of Rs. 7 a month for four years, to be awarded to a poor boy, by preference from Wun, the residence of the benefactor.

CHAPTER VI.

PRIMARY EDUCATION.

108.—Scope of Chapter, and Meaning of Primary Education.

It must again be premised that, though the title of this chapter (following Mr. Nash's Review) is Primary Education, its real subject is Primary schools. It has already (p. 124) been stated that, of the total number of pupils in Secondary schools throughout India, about three-fifths are in one or other of the Primary stages. The schools which those children attend, and the expenditure connected with them, have already been dealt with in the preceding chapter. So far as those children come up for Primary examinations, they will again appear in this chapter. But, speaking broadly, the education which they receive, being Primary instruction in Secondary schools, altogether evades detailed consideration. All that can be said is, that it differs from the general standard of Primary instruction, in so far as it directly aims at preparing for the Secondary standards (High or Middle) which the pupils are presumably intended to enter upon in a later stage of their curriculum. In order to round off this part of the subject, it should also be stated that a very small number of pupils in Primary schools are returned as being in the Secondary stage of instruction. They number only 3,224, of whom 2,733 are found in Berar, where their presence is probably to be explained by a peculiarity of classification. However this may be, they are too few to require farther notice.

It is almost as difficult a task to define Primary as it was to define Secondary education. The attempt made by the Education Commission is not a very happy one: "that Primary education be regarded as the instruction of the masses, through the vernacular, in such subjects as will best fit them for their position in life, and be not necessarily regarded as a portion of instruction leading up to the University." Nevertheless, this recognises a dual aspect of Primary education, which has already been referred to. On the one hand, its dominant object is to provide every child that can be brought under its influence with some knowledge of reading, writing, and arithmetic, and such other simple and useful subjects as may be possible. On the other hand, it should include courses for those whose means, inclination, or ability enables them to proceed to higher steps of the ladder. These two objects roughly correspond to the two recognised stages of Primary instruction, the Lower and the Upper; while they are carried into effect by different means in the several Provinces. In Bombay, where the Government was the moving spirit and is still the guiding hand, the whole of education is organised on a system that extends continuously from the Primary school to the University. The Primary school is there essentially a lower stage of the Secondary school, mainly distinguished by the fact that English is not taught in it at all. In Bengal, where indigenous instruction has always been popular and widely-spread, the Government has for the most part been content to develop the existing *pathshalas* or village schools by grants of money and by Departmental inspection. Here the majority of Primary schools are elementary ones for boys of the agricultural class, who are intended to follow their fathers' occupation after they have obtained sufficient knowledge to save them from being imposed upon. Those with higher ambitions are generally to be found in the Primary departments of Secondary schools. In Madras, the influence of the Government, of Missionaries, and of indigenous traditions has combined to produce a system of great elasticity. Simple

subjects form the ground-work ; but there are also a number of optional subjects, among which English is conspicuous. In the other Provinces, the system varies between these three dominant types, except in Burma, where Buddhism has fostered a system of religious instruction, universal and gratuitous, extending even to girls. The different systems have produced different types of schools. In Bombay, the representative school is one maintained from the Local Cess but entirely managed by the Department, with a strength of about 70 boys. In Bengal, the representative school is an Aided or Unaided one, largely dependent upon the popularity of its teacher, who can rarely collect more than 25 pupils. It stands to reason that the efficiency and stability of these two extreme types of school must vary greatly, as is revealed by the proportion of pupils each has in the Upper Primary stage. But from the statistical point of view, every school counts as one ; and the number of pupils likewise is counted, not weighed. Indigenous schools proper will come up for consideration in a subsequent chapter on Private Institutions. But it may be remarked here that many of them differ little in character from the lowest class of Primary schools, which have grown out of them ; and that the totals recorded for Primary schools rise or fall from time to time largely by the inclusion or exclusion of institutions of this class.

109.—General Statistics of Primary Schools.

The table on the opposite page (XCV.) gives the comparative statistics of Primary schools for boys, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97, together with percentages of increase or decrease.

During ten years, the total number of schools has increased from 84,673 to 97,881, or by 13,208, the rate of increase having fallen from 9 per cent. in the earlier period to 7 per cent. in the later period. The total number of pupils in them has increased from 2,381,217 to 3,028,203, or by 646,986, the rate of increase having been uniform at 13 per cent. in both periods. It is thus evident that the strength of each school is growing at an augmented rate, which ought to tend to greater efficiency. As will be shown presently in detail, the average number of pupils per school has risen in ten years from 2 to 31.

Burma is the only Province that shows a decrease in the number of schools during the ten years, in spite of the addition of Upper Burma. This is due partly to the raising of a number of Primary schools to the Vernacular Middle grade, and partly to greater strictness in the rules for recognising Aided and Unaided schools. These causes have also resulted in a decrease of pupils in Burma in the later period, though there was a large increase of both schools and pupils in the earlier period, which witnessed the annexation of Upper Burma. In Bengal, schools have increased by only 2 per cent. in ten years, while pupils increased by 4 per cent. in the earlier and 11 per cent. in the later period. But this more rapid growth in pupils has merely brought the average strength of a Bengal school up to 25, compared with 31 for all India. The most uniform rate of progress has been in Assam, where the total increase has been 60 per cent. for both schools and pupils, fairly distributed over both periods. In Madras the very high rate of increase in the earlier period has not been maintained, owing partly to more stringent regulations and partly to reduced expenditure by District and Municipal Boards. In Bombay, the rate of increase has likewise declined, presumably through the plague. In the North-West, the serious decrease in the earlier period has been changed into a notable increase, entirely by a liberal grant to Aided schools in the last year. The Punjab shows accelerated improvement, mainly through the incorporation of Private institutions. In the Central Provinces, the apparent decline in the earlier period is explained by the raising of Primary schools to the Middle grade ; and the progress in the later period, great as it is, would have been still greater had it not been for the famine. The decline in Coorg in the later period is ascribed to the results of a bad harvest and an unhealthy season. Berar shows a diminished rate of advance.

Table XC.—Comparative Statistics of Primary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Provinces.	1886-87.		1891-92				1896-97.			
	Schools.	Pupils.	Schools.	Pupils.	Percentage of Increase or Decrease.		Schools.	Pupils.	Percentage of Increase or Decrease.	
					Schools.	Pupils.			Schools.	Pupils.
Madras	13,358	358,641	18,059	517,638	+35	+44	19,932	583,964	+11	+13
Bombay	7,042	403,717	8,354	477,031	+18	+18	8,828	518,082	+6	+9
Bengal	48,457	1,080,380	48,587	1,121,560	0	+4	49,650	1,241,803	+2	+11
N.-W.P. and Oudh	4,978	171,812	4,185	147,714	-16	-14	6,025	207,116	+44	+40
Punjab	1,624	79,529	1,731	88,972	+7	+12	2,453	108,315	+42	+22
Central Provinces	1,683	97,015	1,493	81,863	-11	-14	2,109	115,730	+41	+38
Burma	4,787	98,560	5,946	128,554	+24	+30	4,688	119,250	-21	-8
Assam	1,719	50,906	2,217	64,502	+27	+27	2,787	79,955	+26	+24
Coorg	68	3,042	71	4,020	+4	+32	74	3,924	+4	-2
Benar	897	37,406	1,236	44,750	+38	+20	1,275	48,064	+3	+7
Total ..	84,673	2,381,217	91,881	2,680,424	+9	+13	97,881	3,028,203	+7	+13

For all India, the number of pupils in the Upper Primary stage has increased from 346,037 to 406,557, or at the rate of 17 per cent., while the proportion that it bears to the total has fallen from 12 to 9 per cent. The number of pupils in the Lower Primary (A) stage has increased from 1,887,364 to 2,245,760, or at the rate of 19 per cent., while the proportion that it bears to the total has risen from 64 to 71 per cent. The number of pupils in the Lower Primary (B) stage has decreased from 703,355 to 669,570, or at the rate of 5 per cent., while the proportion that it bears to the total has fallen from 24 to 20 per cent. According to Provinces, more than two-fifths of the total number in the Upper Primary stage are to be found in Bombay alone, where (as already remarked) there is no Middle Vernacular stage. But there are creditable increases in Madras, the Punjab, Burma, and Coorg. In both Bengal and the North-West the increase is very small. Every Province, except Coorg and Berar, shows an increase under Lower Primary (A) stage, which is specially marked in Madras, Bengal, and the North-West. Under Lower Primary (B) stage there is an increase in Bombay, the North-West, and Assam; while Madras and Bengal show a considerable decrease. Burma returns no pupils in this stage.

The figures showing the percentage to school-going population of course follow the totals already mentioned, but they emphasise the position of the Provinces. In the Upper Primary stage Bombay has nearly eight-fold the proportion of the North-West, and more than five-fold the proportion of Bengal. In the Lower Primary (A) stage Madras has risen in five years from 15.92 to 18.91 per cent., and now has more than three-fold the proportion of the North-West. In the Lower Primary (B) stage the most notable features are its almost entire absence in the North-West and the Punjab, and the increase of its proportion in Bombay, the Central Provinces, and Assam. Nothing could reveal more decisively than this column the difference between the systems of the several Provinces in attracting infants to their schools. In Berar, more than 10 per cent. of the male population of school-going age is here returned as under instruction, though presumably unable to read or write; while in the Punjab, a much more highly educated Province, the corresponding proportion is less than 2 per cent.

The table on the following page (XCVIII.) classifies the pupils in Primary stages according as they attend Secondary or Primary schools, for the two years 1891-92 and 1896-97.

During the last five years the number of pupils in Primary stages who attend Secondary schools has increased from 258,420 to 296,908, though their proportion to the total has fallen from 8.8 to 8.6 per cent. The small and decreasing number for Bombay presumably represents the number of Europeans and Eurasians in Secondary schools. Following Bombay, the lowest proportions are found in Berar, Burma, Madras, and Coorg, in all of which Provinces Primary instruction may be regarded as practically equivalent to the instruction given in Primary schools. But it is far otherwise with the Punjab, where more than one-fourth of the total number of pupils in a Primary stage are to be found in the Primary departments of Secondary schools; and while the actual number has increased, the proportion shows only a small decline. Here it is manifest that the instruction that leads up to the University must be entirely imparted in Secondary schools, from the elements upward. The same holds good of the North-West, for though the proportion is lower and apparently decreasing, the actual number is even larger than in the Punjab. Bengal, too, must be brought under the same category, when we notice that it has as many as 145,027 pupils in Primary stages in its Secondary schools, compared with only 45,883 in the Middle stage and 27,829 in the High stage. Here, again, all the pupils who wish to continue their studies evidently need not attend a Primary school proper, which can therefore have its course of instruction throughout adapted to the needs of the mass of the population.

So far we have been dealing with pupils in Primary stages in boys' schools, Primary and Secondary. In order to arrive at the total number of boys under Primary instruction, it is now necessary to eliminate the considerable number of girls who attend boys' schools (145,099 in 1896-97, almost entirely in the Lower Primary stage), and to add the comparatively small number of boys in girls' schools (11,153).

Table A (VII) — *Classification of all Pupils in Primary Stages in Boys' Schools, 1891-92 and 1896-97.*

Provinces	1891-92.					1896-97				
	In Secondary Schools	In Primary Schools	Total.	Percentage in Secondary Schools	Percentage in Primary Schools	In Secondary Schools	In Primary Schools	Total.	Percentage in Secondary Schools	Percentage in Primary Schools
Madras ..	29,450	517,638	540,088	4.2	95.8	26,643	583,964	610,607	4.4	95.6
Bombay ..	4,235	477,031	481,266	9	90.1	2,797	518,082	520,879	5	95.5
Bengal ..	125,021	1,124,017	1,248,971	10.1	89.9	145,027	1,243,311	1,388,338	10.4	89.6
N.W.P. and Oudh ..	37,899	147,714	185,613	20.4	79.6	41,561	207,116	248,680	16.7	83.3
Punjab ..	31,998	88,972	123,970	25.2	71.8	39,316	108,315	147,831	26.7	73.3
Central Provinces ..	16,283	83,683	99,966	16.3	83.7	16,513	115,730	132,243	12.5	87.5
Burma ..	6,938	128,336	135,274	5.1	94.9	15,319	119,250	134,569	1.3	98.7
Assam ..	7,152	64,495	71,647	10.0	90.0	7,975	79,936	87,911	1.3	98.7
Coorg ..	270	4,050	4,200	6.3	93.7	279	4,921	4,203	6.6	93.4
Benar ..	2,271	43,400	45,671	5.0	95.0	1,275	45,331	46,606	2.7	97.3
Total ..	288,420	2,678,396	2,936,756	8.8	91.2	296,008	3,024,979	3,321,887	8.6	91.4

This has been done in the following table (XCIX.), which gives the number of boys in Primary stages, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97, together with their proportion to the male population of school-going age (15 per cent. of the total male population). This is the table upon which the accompanying maps are based.

Table XCIX.—Comparative Statistics of Boys in Primary Stages, 1886-87, 1891-92, and 1896-97.

Province.	Number of Boys in Primary Stages			Percentage of Male Population of School-going Age		
	1886-87	1891-92	1896-97	1886-87	1891-92	1896-97.
Madras	358,868	496,833	557,230	15 65	18 79	21 08
Bombay	324,020	459,493	496,551	21 97	22 13	23 79
Bengal	1,169,649	1,218,470	1,352,455	22 99	22 30	25 22
N.-W.P. and Oudh	222,039	185,613	248,917	6 46	5 09	6 83
Punjab	112,195	123,981	147,870	7 32	7 31	8 76
Central Provinces	94,406	98,144	129,097	10 80	10 09	13 28
Burma	97,425	121,735	118,290	32 64	20 88	20 29
Assam	56,853	69,006	81,052	15 13	16 43	20 03
Coorg	2,804	3,602	3,543	18 60	25 03	21 48
Berar	38,694	45,163	44,924	18 68	20 32	20 08
Total	2,547,043	2,822,341	3,182,941	14 37	15 92	17 95

As observed before, this table fails to correspond with the actual facts, because the population for 1886-87 and 1896-97 has in each case been based upon a Census taken about six years before, and is therefore under-estimated. But this would not much affect the comparative figures for the several Provinces. The proportion of total boys in Primary stages of instruction has increased in ten years from 14·37 to 17·95 per cent. of the estimated male population of school-going age. The rate of increase is apparently higher in the later than in the earlier period; but this is probably to be explained by the fact that it is calculated upon a stationary population. Excluding Coorg, the rate of increase has been highest in Madras (from 15·65 to 21·08), mostly in the earlier period. Next comes Assam, where the rate of increase is from 15·13 to 20·03; and the increase in the later period alone is the highest of all. Bengal still stands at the top with 25·22, and here the increase has been entirely confined to the later period. Bombay would undoubtedly show better, had it not been for the effects of plague and famine in the last year. In the North-West the serious decline in the earlier period has been more than made up for by the help of the grant of money in the last year of the later period; but the figure is still much the lowest of all, being little more than one-fourth of that for Bengal. The Punjab likewise has much leeway to make up, though showing improvement in the later period. In the Central Provinces the decline shown in the earlier period is partly due to a transfer of pupils from the Primary to the Secondary stage, and partly to the rapid growth in the population between one Census and the other, which is not allowed for in our calculations. The high rate of increase in the later period (second only to that for Assam) is the more creditable when we remember how severely the Province suffered from famine during the whole of the last year. For Burma the figures are anomalous. The extraordinary drop in the earlier period is due to the inclusion of Upper Burma for the first time, the absence of improvement in the later period to the stringent rules of the Department. The figures for Coorg and Berar may be left to speak for themselves.

111.—Primary Schools according to Management.

The table on the following page (C.) gives the number of Primary schools and their pupils in the several Provinces according to management, for the two years 1891-92 and 1896-97, together with percentages of increase or decrease.

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Table C.—Primary Schools for Boys according to Management, 1891-'92 and 1896-'97.

Province	1891-'92										1896-'97													
	Government		District and Municipal		Native States		Aided		Unaided		Total		Government		District and Municipal		Native States		Aided		Unaided		Total	
	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils
Madras ..	136	4,175	2,919	118,064			0,526	278,350	8,779	118,410	18,059	517,038	149	7,114	8,870	170,022			10,717	807,320	9,410	111,702	19,908	583,064
Bombay ..	51	2,179	4,616	291,043	1,876	107,918	1,767	69,875	74	3,007	8,354	477,031	9	610	4,516	214,001	2,130	71,370	56	1,780	561	1,780	8,829	511,982
Bengal ..	5	118	23	403			98,416	683,769	6,173	120,370	68,587	1,182,660	21	793	18	701			20,709	1,012,767	13,900	2,97,91	40,650	1,345,803
M. W. P. and Oudh	35	2,573	5,869	128,421			1,752	5,893	20	1,918	4,138	147,716	34	2,309	4,480	108,511			1,510	42,070	20	831	6,025	207,116
Punjab ..	4	328	1,079	81,640			25	9,219	15	792	2,732	86,972	5	513	1,774	78,018			613	21,788	101	4,006	2,463	108,318
Central Provinces	121	6,775	620	43,109	124	7,800	555	2,160	78	2,718	1,492	95,882	29	1,516	703	73,286	2,091	48,294	601	48,294	106	4,001	2,169	115,750
Burma ..	3	91	3	180			1,511	52,117	4,597	76,410	8,640	188,854	1	71	2	07			2,627	77,862	2,178	41,310	4,883	119,269
Assam	20	614	1,103	21,057			889	27,060	178	4,171	8,217	64,502	17	512	1,125	28,111	6	561	1,415	41,756	192	5,742	2,787	79,088
Coorg	63	8,428	5	309			4	107			72	4,929	07	810	7	219			4	176			74	3,024
Bihar ..	88	2,709	2,021	28,912			617	11,612	106	1,007	7,336	44,720			640	76,000			761	10,720	74	1,077	1,375	48,004
Total ..	680	92,868	16,872	161,374	1,979	112,616	84,140	1,431,456	19,797	368,302	91,981	2,080,424	370	17,460	16,308	811,038	2,373	118,397	56,815	1,634,917	22,016	421,001	97,811	3,068,203
Percentage of Increase or Decrease—																								
1896 '97 compared with 1891 '92	-10	+10	+15	+16	+22	+4	+10	+22	+9	+11	-24	-25	-45	+10	+20	+21	-45	+14	+13	+15	+17	+13		
1891 '92 compared with 1886 '87	-10	-10	+15	+16	+22	+4	+10	+22	+9	+11	-24	-25	-45	+10	+20	+21	-45	+14	+13	+15	+17	+13		

It has already been stated that the total number of schools increased in the five years by 7 per cent., and the total number of pupils by 13 per cent. In the preceding five years the corresponding rates of increase were 9 per cent. and 13 per cent., showing a fair uniformity. We will now examine the figures for the several classes of schools according to management.

Going back for ten years, the number of Government schools has decreased from 948 to 370, the rate of decrease being 49 per cent. in the earlier period and 21 per cent. in the later. The number of pupils in them has decreased from 51,546 to 17,140, the rate of decrease being 56 per cent. in the earlier period and 25 per cent. in the later. It is noteworthy that in each period pupils have decreased more rapidly than schools, indicating (contrary to the general rule) a steady diminution in the average strength of each school. Coorg, where the circumstances are exceptional, is the only Province that shows an increase in both periods. In the North-West the number of schools apparently increased from none to 35 in the earlier period, but this was not due to any augmented activity on the part of Government, but merely to a change of nomenclature. In both Madras and Bengal a considerable increase appears in the later period, but this again is only caused by the necessity for extending education in backward tracts by this means. The transfer of Government schools to local bodies is conspicuously shown in the Central Provinces, where schools of this class have fallen from 192 to 29; and in Berar, where they have disappeared altogether.

The number of Board schools has increased in ten years from 14,131 to 16,309, the rate of increase being 10 per cent. in the earlier period and 5 per cent. in the later. The number of pupils in them has increased from 644,565 to 811,978, the rate of increase being 15 per cent. in the earlier period and 10 per cent. in the later. This class of schools now educates 37 per cent. of the total number of pupils in Primary schools, the proportion rising to 61 per cent. in Bombay. Only part of the increase is due to the transfer of Government schools to local bodies, which has been going on steadily during the ten years. In some Provinces Boards have also been active in opening new schools. Madras, without any transfers from Government, has multiplied its pupils in Board schools fourfold. Bengal is conspicuous for having an insignificant number of schools of this class. In Assam the number of pupils is steadily declining. The Punjab also shows a decline in the later period.

The number of schools in Native States has increased in ten years from 1,701 to 2,373, the rate of increase being 16 per cent. in the earlier period and 20 per cent. in the later. The number of pupils in them has increased from 94,644 to 142,307, the rate of increase being 22 per cent. in the earlier period and 23 per cent. in the later. This high rate of increase is mainly due to the spread of education among the backward States of the Central Provinces. In Bombay, most of the Native States keep fairly abreast of British Districts. The small numbers under Assam for the last year represent the introduction of education into the frontier State of Manipur.

The number of Aided schools has increased in ten years from 51,881 to 56,815, the rate of increase being 4 per cent. in the earlier period and 5 per cent. in the later. The number of pupils in them has increased from 1,803,330 to 1,634,917, the rate of increase being 10 per cent. in the earlier period and 14 per cent. in the later. This class of schools now educates 54 per cent. of the total number of pupils in Primary schools. The Aided system has reached its highest development in Bengal, where it is responsible for no less than 81 per cent. of the total number of pupils. It is also very strong in Madras, Burma, and Assam; and has recently made a start in the North-West, the Punjab, and the Central Provinces. The rapid advance made by Bombay in the earlier period has not been maintained in the later, owing to the plague. Berar is the only Province that shows an actual decline in the later period.

The number of Unaided schools has increased in ten years from 16,012 to 22,014, the rate of increase being 22 per cent. in the earlier period and 12 per cent. in the later. The number of pupils in them has increased from 286,912 to 421,901, the rate of increase being 28 per cent. in the earlier period and 14 per cent. in the later. This diminished rate of increase is entirely due to the exclusion

Assam, the average being only one-third of that of schools in Native States. For schools of all classes, Bombay has an average strength (59) just double that of Madras or Assam (29 each); while the Central Provinces, coming next to Bombay, have an average strength (55) more than double that of Bengal or Burma (25 each). It is evident, therefore, that the Aided and Unaided systems, which are closely allied, do not produce schools numerically strong, whatever other advantages they may possess.

112.—Primary Schools in Madras.

In Madras, Primary schools are classified as Lower and Upper Primary, according to stage of instruction, the distinction being that the former have classes only up to the third standard, while the latter have an additional class for the fourth standard. It is calculated that a pupil ought to pass through each class in one year, after leaving the infant or preparatory class. The entire course would therefore take four years. The compulsory subjects are reading, writing, and arithmetic, which are, of course, taught in the pupils' vernacular, which may be English in schools for European boys. In addition, the courses of study embrace a large number of optional subjects: such as Kindergarten occupations, object lessons, free-hand outline drawing, a Second language, elementary science, geography, singing, hygiene, and (for Upper Primary schools only) history of India, agriculture, and mensuration. Instruction in these optional subjects is usually imparted in the pupils' vernacular. The Second language may be either English, or one of the seven recognised vernaculars which have been already specified in the chapter on Secondary Education (*ante*, p. 136); and instruction in English is given from the first standard upwards when English is taken up as an optional subject. The distinction between English and Vernacular schools is observed only in regard to the fee regulations. A standard scale of fees is laid down for English Primary schools under public management, while the levy of fees in Vernacular Primary schools is left to the option of managers. With a view to induce managers of "salary results" schools to teach some of the optional subjects, the scale of "results grants" has from time to time been raised. For Kindergarten occupations, object lessons, and elementary science, the grants were raised during the quinquennium to the scale fixed for the Second language; while in the fourth and higher standards drawing and agriculture now carry a higher grant than the Second language, geography, or history.

During the last five years Upper Primary schools have increased more rapidly than Lower Primary, partly because of more stringent requirements by the Department from the latter class. They now contain 38 per cent. of the total number of pupils, compared with 32 per cent. Of the total number of 4,977 Upper Primary and 15,015 Lower Primary schools returned on 31st March 1897, only 1,388 and 268 respectively were entered on the permanent section of the general school list. Of the remainder, 3,458 and 11,904 respectively were temporarily recognised for purposes of grant, but have yet to fulfil the conditions of full recognition as to staff or accommodation. Of the total number of 10,337 Aided schools, 1,974 were under Mission management, besides 675 out of the total number (6,410) of Unaided schools. Of the total number of Government schools (189), one was a reformatory school, 23 were practising departments attached to Training schools, 15 were schools for Muhammadans in Madras city, and 151 were Hill schools in the Agency Tracts. The increase that has taken place in Government schools is confined to this latter class, which unfortunately have hitherto failed to reach the very people for whom they are intended. Out of a total of 4,528 pupils in these schools, only 676 belong to hill tribes or aboriginal races. The number of schools under Local Boards shows a tendency to decline, as the direct result of decreased expenditure, in obedience to an order of Government that one-half of the Land Cess should be devoted to communications. The number of schools under Municipalities likewise shows some tendency to decline. Of these schools, nearly one-half are intended for Muhammadans or Panchamas (low caste Hindus). The deficiency thus caused has been filled by a large increase in Aided schools, while Unaided schools hold their own. In these two last classes, schools of the Lower Primary grade largely predominate. While among Government

effort made by the Department in 1894 to improve the pay of the lower teachers. The decision that the minimum pay for an assistant should be Rs. 7 a month, and for a master in separate charge Rs. 10, led to an increased expenditure on the part of District Boards, and induced them to abandon some of their less prosperous schools. Board schools are of two kinds, according as they are maintained by District or Municipal Boards. The former, sometimes known as "cess schools," are really managed by the Department, but maintained out of the Local Cess levied as an addition to the land revenue in order to provide for public works as well as education. This source of income is augmented from Provincial Revenues, the object aimed at being to give a grant-in-aid to each District roughly equal to one-third of its total expenditure. "Unfortunately, the total receipts are rarely sufficient to provide for the wants of a District; and as the cess is fixed by law, the revenue is inelastic while the desire for education grows." Fee receipts form a very small portion of the total revenue; and to raise the fees largely would be unpopular with those who are already paying an educational tax. In Sind most of the schools are entirely free. The Department encourages the opening of Aided schools in villages with no "cess school" of their own; but few educated persons are found to undertake the risk of the profession of independent schoolmaster, and the villagers naturally expect that the cess which they pay should be spent on themselves. "Still there is a prospect of the development of Aided schools in Local Board areas; and eventually we may see the 'cess schools' located in the largest and most central villages, and forming model schools to the Aided schools around them." Municipal Board schools, on the other hand, are both managed and maintained by the Municipalities, assisted by a grant from Provincial Revenues. There is a good deal of difference of opinion as to the success of these schools, one of the unsatisfactory features of municipal management being the tendency to reduce the salaries of masters and to economise all educational expenditure. But the Director states that "a long experience has convinced me that on the whole the tendency is towards improvement, and that the Municipalities manage their schools with greater intelligence and ease than they did ten years ago." With regard to both classes of Board schools, he adds:

"Finally, the liberality which Government has been able to exercise in building grants has given a great stimulus to the erection of Primary school buildings under District and Municipal Boards, and it may be claimed for the average Board school of the Presidency that it is housed in a well-built and a well-ventilated building, usually situated in an open space with a playground, that it is properly supplied with all requisite apparatus, and taught by a staff of whom the headmaster at least has passed through a Training college."

Both Aided and Unaided schools, which are frequently situated in large towns, suffered severely from the plague and the famine. With regard to Aided schools the Director writes:—

"Our Code shows how simple are the rules of aid for the most elementary schools, and there is practically nothing to prevent the expansion of a very large Aided system, except (1) the supply of teachers and (2) the money to pay grants. At present we are not at the end of our funds; and up to the end of 1896-97 no school has been refused registration which seemed likely to be of any value as a means of secular education. There are, of course, numerous Aided schools under recognised agencies, such as Missionary bodies and Educational Societies, which are thoroughly well established and efficient. But this cannot be said of many of our Aided schools which are managed by individuals in towns or villages, and which are often inefficient and ephemeral. The Department gives encouragement and hopes for improvement, but is often disappointed, and has to withdraw aid from a school which shows no vitality and makes no effort towards attachment. Thus, the glowing account of the Mulla schools in Sind, quoted in Mr Nash's and 151 we must be largely discounted by the results of subsequent experience."

place in Government. With regard to Unaided schools, he writes:—

a total of 4,528 pupils is small for the reasons given above, and some of the schools in races. The number of because they do not require aid and are unfit to receive it. That the direct result of decrease in 'unrecognised' [i.e., Private elementary institutions] has received that one-half of the Land Cess Department, but some of these are hardly to be located at all of schools under Municipalities in school, if it can be so called, disappears after an existence schools, nearly one-half are intended elsewhere. Another class of 'unrecognised' Hindus). The deficiency thus caused where the master teaches according to old indigenous schools, while Unaided schools hold their place or aid; but his curriculum probably extends of the Lower Primary grade largely p

schools, Upper Primary are nearly thrice as numerous as Lower Primary, and among Board schools more than twice as numerous, the proportion among Aided schools is 10 to 35, and among Unaided schools, 1 to 20.

In 1897-98, the total number of teachers employed in Primary schools in Madras was 25,101, for 19,992 schools. Excluding headmasters, pandits, gymnastic instructors, and drawing and writing masters, the number of general teachers was 21,454, of whom 2,994 held trained teachers' certificates, 667 untrained teachers' certificates with two years' service, 4,825 general educational certificates with five years' service, and 4,167 held no certificates but had served for five years in recognised schools. The number of teachers not qualified under the Educational Rules either by certificate or by service was 8,801. "Every endeavour is being made to reduce still further the proportion of unqualified teachers, but the improvement can only be gradual."

With regard to the means for further extending Primary education, the Director quotes the following from his Report for 1895-96 :

"The charge for the Lower Primary education of boys, except in Municipalities and the Agency Tracts, is a liability on Local Funds. Unless, therefore, Local Boards are able to assign an annually increasing allotment for education, it is futile to expect any large extension of the sphere of Primary education. Missionary and philanthropic societies and public-spirited citizens cannot be expected to open new schools when, owing to diminished grants, they find a yearly increasing difficulty in supporting the schools already opened; and parents, even if they have the means, cannot be depended on to pay fees sufficiently high to cover the cost of a school. Far from being able to assign annually increasing sums for education, several Local Boards have, as a matter of fact, been led to reduce the allotment for education, with a view to give effect to the express orders of Government to assign 50 per cent. of the Land Cess collections to communications. [A table shows that the Local Board budget for education was reduced in four years from Rs. 6,15,750 to Rs. 5,44,320 under Primary schools, and from Rs. 2,38,110 to Rs. 2,24,320 under "salary and results grants."] If the provision for Primary education is thus to be left to the tender mercies of Local Boards without any definite understanding, I foresee that its progress will be checked and impeded. How different is the spectacle presented by other civilised countries in this respect! . . . There are those who think that elementary education should be made compulsory and free in this country. But it seems to me that such a proposal is not at present within the sphere of practical politics, seeing that we are hardly able to carry on efficiently the number of Primary schools necessary to accommodate only one-fourth of the children of school age. One of two courses occurs to me as of practical moment. either that a special allotment from Provincial Revenues for elementary education should be made to supplement the Local Board allotments, or that a special educational cess should be imposed, local unions being organised for the purpose."

effort made by the Department in 1894 to improve the pay of the lower teachers. The decision that the minimum pay for an assistant should be Rs. 7 a month, and for a master in separate charge Rs. 10, led to an increased expenditure on the part of District Boards, and induced them to abandon some of their less prosperous schools. Board schools are of two kinds, according as they are maintained by District or Municipal Boards. The former, sometimes known as "cess schools," are really managed by the Department, but maintained out of the Local Cess levied as an addition to the land revenue in order to provide for public works as well as education. This source of income is augmented from Provincial Revenues, the object aimed at being to give a grant-in-aid to each District roughly equal to one-third of its total expenditure. "Unfortunately, the total receipts are rarely sufficient to provide for the wants of a District; and as the cess is fixed by law, the revenue is inelastic while the desire for education grows." Fee receipts form a very small portion of the total revenue; and to raise the fees largely would be unpopular with those who are already paying an educational tax. In Sind most of the schools are entirely free. The Department encourages the opening of Aided schools in villages with no "cess school" of their own; but few educated persons are found to undertake the risk of the profession of independent school-master, and the villagers naturally expect that the cess which they pay should be spent on themselves. "Still there is a prospect of the development of Aided schools in Local Board areas; and eventually we may see the 'cess schools' located in the largest and most central villages, and forming model schools to the Aided schools around them." Municipal Board schools, on the other hand, are both managed and maintained by the Municipalities, assisted by a grant from Provincial Revenues. There is a good deal of difference of opinion as to the success of these schools, one of the unsatisfactory features of municipal management being the tendency to reduce the salaries of masters and to economise all educational expenditure. But the Director states that "a long experience has convinced me that on the whole the tendency is towards improvement, and that the Municipalities manage their schools with greater intelligence and ease than they did ten years ago." With regard to both classes of Board schools, he adds:

"Finally, the liberality which Government has been able to exercise in building grants has given a great stimulus to the erection of Primary school buildings under District and Municipal Boards; and it may be claimed for the average Board school of the Presidency that it is housed in a well-built and a well-ventilated building, usually situated in an open space with a playground, that it is properly supplied with all requisite apparatus, and taught by a staff of whom the headmaster at least has passed through a Training college."

Both Aided and Unaided schools, which are frequently situated in large towns, suffered severely from the plague and the famine. With regard to Aided schools the Director writes:—

"Our Code shows how simple are the rules of aid for the most elementary schools, and there is practically nothing to prevent the expansion of a very large Aided system, except (1) the supply of teachers and (2) the money to pay grants. At present we are not at the end of our funds, and up to the end of 1896-97 no school has been refused registration which seemed likely to be of any value as a means of secular education. There are, of course, numerous Aided schools under recognised agencies, such as Missionary bodies and Educational Societies, which are thoroughly well established and efficient. But this cannot be said of many of our Aided schools which are managed by individuals in towns or villages, and which are often inefficient and ephemeral. The Department gives encouragement and hopes for improvement, but is often disappointed, and has to withdraw aid from a school which shows no vitality and makes no effort towards efficiency. Thus, the glowing account of the Mulla schools in Sind, quoted in Mr. Nash's Review, must be largely discounted by the results of subsequent experience."

Again, with regard to Unaided schools, he writes:—

"The number is small for the reasons given above, and some of the schools in question are Unaided because they do not require aid and are unfit to receive it. That class of schools called 'unrecognised' [i.e., Private elementary institutions] has received the special attention of the Department, but some of these are hardly to be located at all. Thus, in Gujarat itinerant teachers go from village to village, teach the multiplication tables, and move on; and the school, if it can be so called, disappears after an existence of three or four months and reappears elsewhere. Another class of 'unrecognised' school is that which exists in towns, where the master teaches according to old indigenous methods, and does not wish for interference or aid; but his curriculum probably extends only to the *anākh* and his boys enter the recognised schools afterwards."

His remarks upon the further extension of Primary education are in the same strain :—

"It is sufficient to say that, if funds were available, there might be a very large extension of Primary education; but both District and Municipal Boards are administering revenues which are practically fixed, and which can only be expanded by larger grants from Provincial Revenues, by higher fee rates, or by increased taxation. These two agencies mainly provide for Primary education; and as no large increase is to be expected from the three sources mentioned above, it becomes obvious that either the cost of existing schools must be reduced, or the number of schools cannot be largely developed. But to reduce the cost of schools would be to sacrifice their efficiency, and the Bombay system has always contemplated schools which are real agents of education. Missionary enterprise in some towns and districts plays a large and useful part in developing education. But this is an agency which is limited, and deals usually with special classes; and, as stated before, much cannot be expected from the enterprises of the independent schoolmaster. In fact, the further development of Primary education in this Presidency is one of the most difficult problems of the future, which has to be faced with an empty exchequer and a population impoverished by famine and disease."

114.—Primary Schools in Bengal.

Primary schools in Bengal, as in Madras, are classified as Upper and Lower, according to the standard of instruction. With regard to the character of Primary education, the Director writes :—

"The double aspect of Primary education, as being the final stage of instruction for the vast majority of the people and the initial stage for a small minority, leading up eventually to the University, has always been fully recognised in Bengal. Leaving aside the Primary departments of Secondary schools, in which the course of instruction is specially designed to fulfil the latter object, the existence of two distinct classes of Primary schools, Lower and Upper, serves admirably to answer this dual purpose. For while the former class of schools aims at teaching the elements of reading and writing, with such simple lessons on objects and agriculture and such simple rules of arithmetic and land measurement (mostly in the indigenous way) as will enable the peasant to look after his own interests, the course of instruction in the latter has been so assimilated with the Middle school course above and the Lower Primary course below as to remove all possible difficulty on the part of the learner in passing through it from one to the other. It is in these Upper Primary schools that boys first come in contact with the elements of history, geography, geometry, and science. Nor is the knowledge of country arithmetic and land measurement which they have learnt in the lower classes neglected; for these subjects again find a place, though in a more systematic shape. The interests of the 'vast majority,' again, are not at all lost sight of, either in the Primary departments of Secondary schools or in the lower forms of Upper Primary schools. For in the former nearly the full lower course is taught, with slight modifications and the addition of English generally; and in the latter the lower course whole and entire is compulsory, up to the third class, so that no boy is allowed to reach the upper forms without passing an examination in this standard."

Statistics for Upper and Lower Primary schools were not given separately in 1891-92; but on comparing 1896-97 with 1895-96, it would seem that Lower Primary schools are tending to diminish in numbers, though they still contain 87 per cent. of the total number of pupils.

It has already been stated that the total number of pupils in Primary schools in Bengal has increased during the five years by 11 per cent. The increase is common to all the Divisions, except Chittagong, Orissa, and the Tributary Mahals. In Chittagong the decrease is attributed partly to the discontinuance of the practice of giving rewards for furnishing the annual returns, which has caused schools of inferior organisation to neglect to furnish them; and partly to the enforcement of a system of minimum reward, under which those Koran schools which profess to teach Bengali are excluded from any reward in case they fail to earn the minimum of Rs. 5. The loss in the Tributary Mahals is due to the separation of Angul and the Khondmals, which were formed into a District attached to the Orissa Division in 1894. Notwithstanding this addition, Orissa has lost during the five years 11 per cent. of its Primary schools and 5 per cent. of the pupils attending them, owing, it is said, to the "impoverished condition of the agricultural section of the population," brought about by the failure of the crops. So unstable is the condition of Primary schools in outlying tracts of Bengal.

Government schools have increased from 5 to 23. But this is due to the opening of 18 new schools in Angul, for the benefit of the non-Aryan Khonds,

"who used to propitiate the Earth-goddess with human sacrifices until the administration of Lord William Bentinck." Only one of this class of schools is kept up on different principles: that at Dehri-on-Sone, for the children of the men employed in the Public Works workshop.

Board schools have increased from 13 to 18, there being now 8 maintained by District Boards and 10 by Municipalities. Of the former, 5 are intended for the children of the tribes occupying the skirts of the Garo Hills. As might be expected, Municipal schools are much better attended of the two, with an average strength of 61 pupils, compared with only 23 pupils for District Board schools.

Aided schools have decreased in number from 39,136, to 36,709, though the pupils attending them have increased from 963,709 to 1,012,757, and their average strength has risen from 24 to 28. This decrease in number of schools has arisen from two causes. In the first place, there has been the healthy process of elimination of weak schools, through their failure to earn even the small minimum of Rs. 5 on the results of the annual examinations—"a step which has conduced to a large extent to the consolidation of our Primary system, by preventing waste and adding to the income of the deserving in consequence." In the second place, all those schools which get nothing but a small registration fee of 8 annas or R. 1 for submitting the annual returns are no longer classed as Aided, but as Unaided. Aid is given either in "stipends" or by "results," or by a combination of both. "Stipends," or fixed monthly grants, are intended for backward tracts, such as Chota Nagpur; or where the conditions of living are exceptional, as in Calcutta; or where a school has established a special claim on public support, as a successful Upper Primary or a *pathshala* with 20 girls. Payment by "results" is made according to success at examinations in three standards, subject to a maximum which has been fixed at varying rates according to local considerations. The mixed system is where small stipends are given to a school which is also allowed to earn grants at the examinations; and it is found that the hope of earning this extra reward stimulates the activity of the stipendiary teacher. A fourth mode of aid, known as the "advance" system, has recently been introduced. It is a sort of compromise between the two first systems; and it was hoped that it might eventually supersede the system of "stipends," but it has not altogether realised expectation. According to this system, a retaining fee of from Rs. 3 to Rs. 6 a quarter is paid in advance to such Lower Primary schools as are neither so backward as to be entitled to a stipend nor so well-established as to be independent of it, the advance being afterwards deducted from the grant earned at the examinations.

Unaided schools have increased from 9,123 to 12,000, or at the rate of 41 per cent.; and the number of pupils in them has increased from 159,330 to 229,551, or at the rate of 41 per cent. Their average strength has only risen from 17.4 to 17.8. This increase is, of course, the converse of the decrease already accounted for under Aided schools. The great majority of these schools exist in the hope of ultimately getting aid from Public Funds.

With regard to the further extension of Primary education, the Director merely states that "want of funds is the complaint everywhere," and quotes from a resolution of the Bengal Government, dated 1888. He adds: "Provincial Revenues are hardly capable of any large expansion in the near future, and so it is with Local Funds. The Municipalities also are generally paying what they can, if we except Calcutta, whose distressingly small educational grant (Rs. 3,000 only for Primary education, out of an income of about half-a-crore) has been commented on more than once. It is in rural tracts, and especially in backward districts, that much remains to be done."

115.—Primary Schools in the N. W. Provinces and Oudh.

In the North-West the entire system of Primary schools was profoundly affected in 1896-97 by an additional grant of Rs. 75,000 to District Boards, sanctioned by the Lieutenant-Governor Sir Anthony MacDonell "for expenditure on the advancement of Primary education, in which this Province is so backward when compared with other parts of India." It was suggested that this grant might advantageously be devoted, in whole or part, to assisting private enterprise to open new schools; but District Boards were not prohibited from using the money on the schools already existing under their own management. The

general result was that Aided schools, which had steadily sunk in number during the four previous years from 106 to 54, sprung up at a bound to 1,490, and the pupils in them from 3,149 to 36,089. The proportion of pupils in Aided schools to the total number of pupils in Primary schools thus shows an increase during the quinquennium from 5 to 20 per cent. But the system of Primary education in the North-West still remains based upon Board schools, which likewise obtained some benefit from the additional grant. During the five years, the number of these schools increased from 3,989 to 4,450, and the number of pupils in them from 138,421 to 163,333. These figures are specially satisfactory, in view of the fact that some portion at least of the Province suffered severely from famine in the last year of the period. The increase is entirely under the head of Lower Primary schools. Upper Primary schools have fallen in number from 2,411 to 2,281, owing to the reduction in grade of many which were not properly equipped for the Upper stage. Nevertheless, the number of pupils in the Upper Primary stage has risen slightly—from 22,378 to 23,042, testifying to larger classes, though the average number in each Upper Primary class is still only about 5, "which is far too small to admit of business-like arrangements or satisfactory work." Unaided schools hardly exist in the North-West. The number returned for 1896-97 is only 25, with 834 pupils.

Out of the additional grant of Rs. 75,000 made in 1896-97, only Rs. 51,738 was actually expended during the year, of which less than Rs. 28,000 was devoted to Aided schools, the rest being utilized in opening new Board schools.

"The method of procedure differed in different Districts. In some, grants were given to existing Indigenous schools; in others, these schools were, after inquiry, considered to serve no useful educational purpose. For the most part, persons have been encouraged to open new schools, in the prospect of eling out the small grants by contributions from *zamindars* and others. In some cases, fees are looked to to make up for the want of such contributions. In some Districts, great care has been taken in selecting teachers for the new Aided schools; in others, it is to be feared that the teachers are not competent for their work. In many Districts, a part of the allotment was devoted to opening new Board schools, and in one case, owing (it is said) to the absence of any desire for education on the part of the people, and to the consequent difficulty in getting anyone to open grant-in-aid schools, the whole of the money was spent in this way. In these schools, the whole of the expense falls upon the Board, and therefore the return in number of pupils for the money spent is not so great, but the immediate return in the shape of quality of results is no doubt more satisfactory. But there is no reason why Aided schools should fall behind State schools in the quality of their work. They can, with care on the part of the Boards, be got to work gradually to the same standard of efficiency as is prescribed for State schools. But to make sure of this, there must be rules, judicious and not harassing, which the Boards and the schools alike should be required to observe. In places where the public interest in education is so weak that nothing can be got out of an attempt to encourage private enterprise, it may be taken that the expenditure of public money upon Primary schools under public management, being the only way left to advance education, is not only allowable but necessary."

The reports from the several Districts on the results produced by the additional grant vary much in character. But some of them are interesting enough to merit quotation. Here is a favourable one from Sitapur, in Oudh: "The main feature of the year's work was the opening of 69 Lower schools. They are a kind of 'hedge schools.' The teachers are paid Rs. 2, and allowed to make what they can out of fees. The *zamindars* sometimes supply an outhouse, and sometimes the schools meet under a tree. They were not in full swing until the last half of the year; and it is satisfactory to find that the number of pupils on the rolls on 31st March was 1,790, or 26 per school. It must be remembered that, owing to the famine, the year was as bad a one as could have been chosen for the experiment, inasmuch as the teachers have been unable to collect any fees to give them an incentive to push on the schools, and the attendance has no doubt been diminished by the same cause. In the course of his cold-weather tour, the Deputy Commissioner visited a good many of these new schools, and they seemed to be doing useful work. With a little help towards building they will do well. In one case the school was held in a good substantial shed, with a raised plinth of about two feet. The cash cost of erecting this was given as Rs. 7. Of course, the *zamindar* had helped with the materials." In Farukhabad the allotment was Rs. 2,000, out of which Rs. 528 was spent on State schools, and Rs. 725 on Aided schools. The number of new Aided schools opened during the year was 41, with 624 pupils; and the amount of contributions from other sources was Rs. 1,011. Muttra had

no share in the grant; but many applications for grant-in-aid were received, which had to be refused for want of funds. "Some of the *zamindars* have promised to contribute six months' pay of the teacher." The Assistant Inspector for Benares remarks that "these schools are becoming very popular, chiefly because they are not bound to follow strict rules and regulations, and the boys are not required to devote their whole time to study, so that they can give help to their parents in agricultural work as well." To this the Director rejoins, that "even in State schools an attendance of not more than three hours a day is prescribed in Lower Primary classes, though the District Boards exact more." One of the Inspectors writes: "Some of these Aided schools teach Arabic or Persian, others Sanskrit; the rest teach Urdu or Hindi, with a little arithmetic. With the exception of the teachers of advanced schools, who are said to be good scholars, most of the teachers in the remaining Aided Indigenous schools were brought up in a similar class of schools, and cannot therefore be considered very efficient. As regards the Arabic, Persian, and Sanskrit schools, the grant is simply an unlooked-for bounty, which will add neither to their popularity nor to their efficiency." Another Inspector says: "The teachers employed in Aided schools are, broadly speaking, men of inferior attainments and not up to the mark. The reason of this is that they receive very low salaries, and no doubt often do not get even what they are entitled to receiving. Some managers seem to think that they are themselves entitled to a portion of the grant-in-aid as a reward for having opened a school. The registration of pupils cannot be wholly relied on in this class of schools, as the amount of grant depends solely on this. It is, therefore, indispensable that the schools be frequently inspected; and this can only be done if the inspecting staff is increased. On the whole, the award of grants has given the schools more stability, and they are at least doing something towards popular education."

Altogether, it may be said that the experience of less than twelve months leaves the experiment in an interesting stage. It is evident that two conditions are necessary for its permanent success. First, that the additional grant should at least not be reduced. Concerning this the Director makes the ominous remark: "Circumstances have, unfortunately, made it impossible for the Government to increase the special grant this year. Hence, the majority of Districts, having committed themselves to expenditure on a higher scale than they can now keep up, find themselves in difficulty, and the only course now open to them is to close a large number of schools which have been called into existence for a few months only, and which have swelled our returns of pupils under instruction just for the present year. Money so spent can only be regarded as unfortunately wasted." The other condition required is that the inspecting staff should be largely increased; "otherwise the efficient inspection of the schools, which is of the greatest importance if they are to be made worth maintaining, is altogether out of the question."

116.—Primary Schools in the Punjab

In the Punjab the number of Primary schools has increased during the five years from 1,731 to 2,452, or at the rate of 42 per cent. But a large portion of this increase is nominal, being due to the fact that Indigenous and other elementary schools examined for grants, which were formerly returned as Private institutions, are now included in the list of Public Primary schools. This accounts for 639 of the additional schools under the head of Aided and Unaided, chiefly the former. As only 582 Indigenous and other elementary schools were returned as examined for grants five years ago, the real number of new schools in the present returns is 139, of which 46 are Board schools, and 93 Aided or Unaided. One result of the new classification is to increase the proportion of Aided and Unaided schools from 4 per cent. of the total to 31 per cent.

The number of pupils has increased from 88,900 to 108,286, or at the rate of 22 per cent. The average strength of each school has thus fallen from 51 to 44, the increase in pupils being entirely confined to Aided and Unaided schools, while Government and Board schools together have lost 5,550 pupils. This is explained partly by stricter enforcement of the fee rules, partly by relaxed efforts on the part of village officials, and partly by the scarcity that prevailed in the last year. Of the total number of pupils, 16,665, or less than one-sixth, were in the Upper

Primary stage; but the increase at this stage has been proportionately higher than at the Lower Primary. Adding the pupils in Secondary schools who are in the Primary stage, the aggregate of Primary pupils is 147,193, of whom 63,622, or 43 per cent, are returned as agriculturists. In Primary schools alone the proportion of agriculturists is just one-half.

The Director is of opinion that the encouragement of Indigenous and other elementary schools, by the offer of grants on easy terms, is the cheapest and readiest means of further extending Primary education. The number of such schools examined for grants has risen in five years from 582 to 639; but the number of pupils in them has slightly declined, from 23,607 to 23,281. This decline is attributed partly to the prevailing distress, and partly to a retrenching policy on the part of some District Boards, which have reduced the grant rates. While the number of passes in all standards above the lowest has largely increased, the total amount earned in grants has hardly increased at all. The average is Rs. 1-10 per pupil, compared with a cost of Rs. 3-11 from Public Funds for each pupil in Primary schools generally.

"The advantage of an addition of 23,281 pupils to the number of those receiving a useful elementary education must be regarded as very great. It is stated by the Delhi Inspector that very few of the pupils of these schools, so far as can be discovered, continue their education further by joining the ordinary schools, and that, consequently, a species of elementary education is being fostered, which is very much needed; and this is, undoubtedly, a further important advantage rising from the plan of helping these schools. On the other hand, the organization, discipline, and type of instruction in these schools, though improving, are still low; and as Mr. Bell remarks, 'the teachers employed are of an inferior calibre, who keep their attendance registers in an unreliable way, and the influence of such men on their pupils cannot be altogether wholesome.' But the watchful guidance of the District Inspectors, and a helpful kindly attitude towards them, will, it is hoped, gradually lead to their improvement."

On the other hand, the scheme of zamindari schools, started in 1886 for the special benefit of the agricultural classes, is now admitted to have resulted in failure. This scheme assumed that the ordinary Primary schools were not suited to the villagers, and that all these really needed was a little instruction in reading, writing, and arithmetic (the last according to native methods). And, to prevent the boys from getting out of touch with field occupations, it was provided that they should attend for one period only in the day, in the morning or evening. The scheme was introduced under favourable auspices, including the special interest of Government officials and men of influence; and a good deal was expected of it. For some years it seemed to prosper, except that the half-time element was generally disliked. But from 1895—that is, the Inspectors say, from the time the people began fully to realise that it led to nothing beyond—the scheme became unpopular, and the schools have been on the decline ever since. Despite the conversion of 23 Aided Indigenous schools into zamindari schools in one District, the total number of these schools is only 213, with 6,910 pupils, showing practically no increase. The reports of the Inspectors are altogether unfavourable. The schools are described as unpopular, "least appreciated by the people in the respects that were supposed to be most adapted to their requirements," and continuing to exist only on account of official favour. Accordingly, as individual cases arise, sanction is now given by the Department to the conversion of zamindari schools into Primary schools of the ordinary type.

Local bodies are empowered to establish branch schools or classes for instruction in Gurmukhi, the old vernacular language of the Sikhs, in which their sacred books are written. But there are altogether only 22 such classes, with 684 pupils, of whom about one-half are Sikhs, showing an insignificant increase.

The Director states that the standards of instruction have been to some extent modified during the last five years, particularly by the introduction into each class of a course of object lessons, by introducing mental arithmetic into the Primary examinations, by the adoption of improved Urdu copy books, and by raising the standard of caligraphy in the second Primary class. The character of the instruction in all the classes is said to have improved considerably, mainly owing to the increase of trained teachers, and the higher aims which the newly trained men set to themselves. Physical training has made a marked stride, the drill having exercised a beneficial effect on the class movements and discipline. The housing of many of the schools is still defective; but things are much better

in this respect than they were five years ago. The necessary simple furniture and appliances are usually fairly well supplied, with the exception of the apparatus for teaching practical mensuration. The opening of School Post Offices has been widely extended, to the benefit of the public and without injury to education. The Jullundur Inspector refers to an interesting experiment, in the direction of practical education, in the Hoshiarpur District, consisting of an itinerant teacher employed to give instruction in *patwar* (accountant) work to the senior boys of a few select schools. The Delhi Inspector notices with satisfaction that more boys than formerly are now content to remain at their homes and their hereditary callings after passing the Upper Primary Examination, "which is not only a hopeful sign for village education, but must be a decided gain to the community affected."

117.—Primary Schools in the Central Provinces.

In the Central Provinces, the last five years have witnessed a rapid advance in Primary education, particularly in the Native States, which would have been yet more marked had it not been for the effects of a prolonged drought culminating in severe famine. In British Districts alone, the number of schools has increased from 1,359 to 1,880, or at the rate of 38 per cent, and the number of pupils in them from 75,987 to 103,136, or at the rate of 35 per cent. The results of famine are shown by a loss of 6,685 pupils in the last year of the period, when many schools were only kept open with difficulty. In Native States the increase has been yet larger and also continuous, schools having nearly doubled in number, while pupils rose by 41 per cent. Government schools have fallen from 121 to 29, through transfers to District and Municipal Boards, which also explains the growth in Board schools from 659 to 762. Aided schools have just doubled in number, while the pupils in them have more than doubled, and now form 44 per cent. of the total, compared with 30 per cent. five years ago. Unaided schools likewise show a fair increase, from 76 to 98: but their number is subject to fluctuations. The average strength of each school shows practically no change, remaining at the comparatively high figure of 56 for the entire Province.

These favourable results are directly due to an additional grant of Rs. 50,000 from Provincial Revenues, which was sanctioned in 1893 by Sir A. MacDonell, then Chief Commissioner, for encouraging the extension of Primary education. This was distributed in various amounts among the District Councils, which, under the advice of the Department, made good use of the money by opening in two years no less than 170 new schools in places where there was a demand for them. They were established on what is known as the "combined" system, which is a combination of the "fixed grant" and "results" system. The latter system is unsuitable for backward tracts, as the master has to depend on the money he may earn in an annual examination, which necessarily varies and, in a time of distress or the prevalence of epidemics, may possibly amount to nothing at all. On the "combined" system, the master receives a small fixed monthly grant, varying according to his qualifications from Rs. 4 to Rs. 6, by way of subsistence allowance, while the offer of a "result grant" in addition gives him a stimulus to exertion. The system is certainly economical, and it has on the whole proved a success. Its popularity is attested by the readiness with which the people have come forward to provide school-buildings, apparatus, &c. The main difficulty that the Department had to contend with was the provision of an adequate teaching staff for the new schools, the existing Normal schools being quite unequal to the demand. To meet this want, a system of attaching training classes to selected Vernacular Middle schools was devised, bonuses being offered to the head-masters who succeeded in passing students by the Teachers' Certificate examination. This plan has served its purpose so far; but as the supply of teachers trained in Normal schools increases, it may be possible to recruit from that source for "combined" system schools. Another serious difficulty was to supply the new schools with suitable buildings. When first started, they were accommodated in verandahs of the houses of *malguzars* (landlords), and in huts of the rudest description. The process has been a slow one: but private subscriptions, supplemented by grants from Local Funds, have enabled the Department to provide a large majority of the schools with buildings.

When starting new schools, the Department took advantage of the occasion to simplify the curriculum, with the view of popularising education. "It had been remarked that the progress of education in rural tracts was to some extent retarded by the unpopularity of the schools, which was attributed to the excessive number of subjects taught and the long hours of study. The opinion was expressed that the children of agriculturists would come to school more readily, if the number of subjects were curtailed and the hours of attendance reduced, so as to admit of their assisting their parents for part of the day in field-work." Accordingly, a simplified curriculum was sanctioned for rural schools. The compulsory subjects are reading, writing, arithmetic, and geography: the optional list consists of grammar, object lessons, and elementary science. Kindergarten and manual training, and drawing. The hours of attendance have been reduced, from a total of six, to three in the morning and two in the afternoon. Pupils in the two lower classes are required to attend in the morning only: and school committees are further empowered to exempt pupils in the two higher classes, being children of agriculturists, from attendance in the afternoon. In this arrangement the importance of agriculture and sanitation has not been overlooked. The revision of the vernacular text-books was taken advantage of to incorporate the Agricultural Primer and the "Way to Health" in the Third and Fourth Readers, thus securing the study of these subjects as part of the ordinary reading lessons. In relegating drawing to the optional list, nothing was lost, as the former practice is still followed of encouraging instruction in drawing where the master is competent to teach it. Regarding fees, "the stumbling block of the rural school," the levying of them is left to the discretion of managers in Aided schools not connected with schools of a higher grade. As regards Primary schools not situated in rural tracts, no alteration has been made in the curriculum, "as it was felt that the children of traders, artisans, and others in considerable towns require an education of a somewhat wider kind than is suitable for agriculturists and labourers."

School gardens, the main object of which is to provide boys with useful and healthy occupation out of school hours, form a special feature in the Central Provinces. The provision of small libraries has also received attention. School conferences for games and sports are held at the headquarters of most Districts, and at some of the centres for the Upper Primary Examination. "The value of these conferences, in stimulating the intelligence of the masters, in creating a healthy emulation between school and school, and in promoting physical training, cannot be over-estimated."

118.—Primary Schools in Burma.

The system of Primary education in Burma is peculiar, and is nowhere explained in the Provincial Report. According to General Table III., which has been followed in all the statistical tables of this Chapter, the total number of Public Primary schools in Burma decreased in five years from 5,946 to 4,688, or at the rate of 21 per cent.; and the number of pupils in them decreased from 128,551 to 119,250, or at the rate of 7 per cent., showing some improvement in the average strength of each school. The decrease is entirely under the head of Unaided schools, which have fallen in number from 4,397 to 2,158, or by more than one-half; while they now contain only 35 per cent. of the total number of pupils, compared with 59 per cent. five years ago. This result is evidently due to a change of system, by which nearly half this class of schools have been relegated to the category of Private institutions. Some, however, seem to have been raised to the Aided list, where the number of schools has risen from 1,544 to 2,527, and the number of pupils from 52,917 to 77,802.

The Director, in his Report, adopts a different system of classification, and he throughout compares the figures for 1896-97 with those for 1892-93, as being the last and first years of the quinquennial period. He arranges the Primary schools under inspection in three classes: (1) Public schools under public management, (2) Public schools under private management, and (3) Indigenous schools, for Burmese, Karen, Muhammadan, Tamil, and Kachin pupils. Then he proceeds to

give, not the number of pupils in these schools, but the total number of pupils in Primary stages, including those to be found in the Primary departments of High and Middle schools. According to this classification, the number of Primary schools under inspection has increased in four years from 4,610 to 5,192, or at the rate of 12 per cent. and the total number of pupils in Primary stages has increased from 1,27,596 to 1,43,824, or at the rate of 13 per cent.

The number of Public schools under public management has risen from 21 to 22, through the opening of an Anglo-Vernacular school at Mimbū. "Sanction was accorded for another school; but as private enterprise may step in, it is not proposed to open it at present." Public schools under private management have risen from 74 to 88, or at the rate of 19 per cent., which is stated to be "an indication that the desire for an English education is growing." It would seem, therefore, that these two classes of schools are both Anglo-Vernacular; and we are told elsewhere that English is taught from the first standard upwards.

The number of Indigenous Burmese schools has risen from 1,061 to 1,486, or at the rate of 10 per cent. For Upper Burma alone, the rate of increase is 25 per cent. In Lower Burma, on the other hand, there is a slight decrease, owing to the application of a stricter test in 1891-95, which resulted in the transfer of many institutions from the Public to the Private list. While the number of these schools in Rangoon town remains the same (69), the pupils have dropped from 1,401 to 2,876. This is explained by the Director as partly due to the general desire for an English education, and partly to the disposition of the poorer classes to patronise unrecognised and inefficient schools, where lower fees are charged or sometimes none at all. More than half of these Indigenous Burmese schools are monastic, being under the charge of Buddhist *pinnpys* (monks). It is stated that a great change has recently come over the *pinnpys* in their attitude towards secular instruction. Some of them are now to be found in the list of certificated masters. "The ordinary lay school manager [=master] is not unfrequently a man who is unable to earn his livelihood in any other way. He opens a school and is always sure of a certain amount of support, however incompetent he may be. . . . In small and poor villages, we must be content with a master of an inferior kind, especially if he be a native of the place, because of the impossibility of a stranger making a livelihood." The proportion of certificated teachers in Indigenous Burmese schools is less than 1 per cent. of the total. In order to increase the supply, the pupil-teacher system has been introduced. "The scheme has been taken up heartily; and though a little difficulty has been found in retaining boys, this will be got over as soon as managers [masters] exercise discretion in selecting their candidates. Provision has been made for the proper instruction of the pupil-teachers during the three years of their apprenticeship. They are only allowed to teach for three hours a day, the rest of their time being given to private study." And is given on the "results grants" system, which is described as "the mainstay of Indigenous schools." "It is fully appreciated by managers [masters], and stimulates them to good work." In Upper Burma, grants are paid for passes in Burmese only; "and this has had the effect of bringing many schools, chiefly monastic, on the list of Public schools, which would otherwise be classed as Private." The Director complains of the frequency with which *pro rata* reductions are made from the grants. "Managers [masters] look forward to getting what they have earned, but disappointment is often the result." It appears that the total amount earned increased in four years from Rs. 95,965 to Rs. 1,79,971; while the total amount paid only increased from Rs. 73,671 to Rs. 1,21,238. To this it is replied in the Resolution of the Lieutenant-Governor: "The reduction was, however, unavoidable. . . . The amount spent on Primary education must be conditioned by the funds available, and if the District Cess Funds, while setting aside a proper share of their income for educational purposes, are unable to meet the demands for 'results grants' to Primary schools, the Lieutenant-Governor is of opinion that the scale of these grants must be reduced. His Honour is prepared to grant Provincial aid in special circumstances and for poor Districts, but not for rich Districts like Thongwa." The supplementary system, known as the "temporary salary grant," was freely used at the beginning of the period; but it is now rarely given except at the lower rate of Rs. 10 a month, and then for one year only. The money thus set free has been employed in extending the pupil teacher and Itinerant teacher system. The latter system was

started in Upper Burma in 1895, and was extended to Lower Burma in the following year. As a rule, one Itinerant teacher has been appointed to each township, to spread vernacular education. "Those who receive the chief benefit are *póngyis*, many of whom are willing to teach arithmetic and geography, but do not understand English methods. As the number of schools needing attention increases, and funds become available, more Itinerant teachers will be appointed." The present number is 159.

The other Indigenous schools—for Karens, Kachins, and Tamils—will be considered later, in connexion with the education of special classes, in Chapter XII.

119.—Primary Schools in Assam.

The system of Primary education in Assam closely resembles that in Bengal. It would seem, however, that the curriculum is somewhat more simple, not including either agriculture or elementary science; while the larger proportion of schools under public management is to be explained by the backward condition of the population in the Hills.

During the last five years, the most interesting feature is the appearance, of the Native State of Manipur, with 8 Primary schools, entirely supported out of the revenues of the State, and 354 pupils. The number of Government schools has fallen from 35 to 17, owing to the transfer of the Kachari Mission schools in Darrang to the Aided list. Those that remain are all in the Naga and the Garo Hills. Board schools have fallen slightly from 1,155 to 1,125, chiefly due to the transfer of some of the stronger schools to the Aided list. They are of two classes: (1) "maintained" schools, in backward tracts, which are entirely supported by fixed pay; and (2) "combined" schools, which are supported by a small fixed grant, supplemented by rewards earned under the system of payment by results. Aided schools have risen from 889 to 1,445, or at the rate of 62 per cent.; the pupils in them now form 55 per cent. of the total number of pupils, as compared with 41 per cent. five years before. These schools also are of two classes: (1) those which are under the management of Missionaries; and (2) those under private management, which are aided under the rules for payment by results. Those in the various Hill Tracts (excepting certain Mission schools on the edge of the Hills) are aided out of Provincial Revenues; all others are aided by Local Boards. Unaided schools have risen from 188 to 192. These are adventure schools, aspirant for Government aid. The Indigenous schools in Assam are unimportant, consisting chiefly of Koran schools, which hardly deserve the name.

120.—Primary Schools in Coorg.

The system of Primary education in Coorg closely follows that in Madras, so far as the curriculum of studies is concerned; but it differs in the large proportion of schools that are managed by the Department. No material changes have taken place during the last five years, except the institution of a Primary Examination, the cost of which is entirely met out of the fees paid by the candidates. In 1896-97, the total number of Primary schools for boys was 74, of which 63 were Government schools, 7 were Board schools maintained by Municipalities, and 4 were Aided schools maintained by Missions. According to the languages taught (adding two girls' schools), 3 are classed as English, 69 as Canarese (the vernacular of the Province), 2 as Hindustani (which may be called the vernacular of Muhammadans throughout India), and 2 as Tamil (the vernacular of immigrants from the south of Madras). Nearly all the teachers employed are said to be passed and trained men. There are no Unaided schools in Coorg; and it is stated that the number of Private institutions fluctuates considerably from year to year. Finally, the Director observes: "The schools now in operation very nearly provide for the wants of the Province. About a dozen additional schools would quite satisfy all present requirements."

121.—Primary Schools in Berar.

The classification of Primary schools adopted by the Director in his Provincial Report for Berar does not agree with General Table III., so far as regards Aided and Unaided schools. Nor does the Director draw attention to the fact that 55 schools have apparently been transferred during the period from Government to the control of Boards. This process began earlier; for in 1886-87, there were 543 Government schools and only 16 Board schools, whereas now there are none maintained by Government and 610 under Boards. Of these, 619 are under District Boards, and 21 under Municipalities. During the five years, the total number of Primary schools under public management has increased from 580 to 610, and the number of pupils in them from 31,751 to 36,501. These figures show very fair progress. In the last year 12 new schools were opened: and it is stated that this increase would have been larger, had it not been for the prevailing scarcity. The Director next mentions schools Aided by fixed monthly grants, of which there were only two in 1896-97—a poor boys' school at Akola and a Mission school at Amraoti, with a total of 181 pupils. He then proceeds to Indigenous schools, which ought to make up the total of Aided and Unaided schools in General Table III., for no Private elementary institutions are returned in the Province. The number of these Indigenous schools fluctuates widely—from 713 in one year of the quinquennium to 163 in another. In 1896-97, the number rose to 635, being an increase of 172 on the previous year. The Director is disposed to attribute this sudden increase indirectly to the prevailing scarcity, which compelled private schoolmasters to teach on nominal salaries, combined with a favourable condition of public health and an absence of marriages, which allowed parents to attend to the education of their children. Possibly another reason is to be found in the greater activity of the inspecting staff, stimulated by a suggestion from the Resident at Hyderabad. The ephemeral life of this class of schools may be learnt from the fact that, in one District, out of a total of 126, only 8 had been in existence for more than two years. But there is a consensus of opinion that the type of teachers is improving. "The majority of the present masters have had more or less training in Government schools; and as a rule they are able to teach reading, writing, and arithmetic in a fairly intelligent manner." Aid is given in two ways: both by a capitation grant on the certified attendance, and by a proficiency grant on the results of examination.

In 1896, the standard of study for all classes of schools in Berar was revised, and separate courses of instruction were sanctioned for Secondary and Primary schools. The lowest Primary school is now required to teach up to the fourth standard, which completes the Lower Primary course; while the higher grades of schools are required to teach the newly-introduced fifth and sixth standards, according to their capacity. Classes for teaching English are opened in those Primary schools where the people pay the required contribution in advance. In 1896-97, there were 13 such classes, some of which sent up candidates for the High school entrance examination.

The following interesting account is quoted of a visit paid by a Deputy Inspector to the Central Jail at Akola, which was found to contain five juvenile prisoners:—

"The first class consisted of two pupils, one of whom could work sums in the compound rules. The other failed to do so. He, however, knew the tables of weights and measures as well as the other. Both could work easy practical questions mentally. They could read a lesson from the Second Book fairly, and could explain what they read. A few rules of grammar were committed to memory, but they were not properly understood. Dictation was fair, and there was improvement in writing with neatness. They do not write copies. A few geographical definitions were known. In the second class one pupil was present. He worked sums in addition and subtraction, and answered easy questions in mental arithmetic. He had committed to memory some integral tables. He read a lesson from the Berar First Book, and knew the meaning of the words. He wrote two sentences without mistakes, but the letters were characterised by want of neatness. Two convicts were present in the third class. One read and wrote Balbodha characters, the other the vowels only. The master is a careful teacher, and is anxious to show his work, but the little time allowed him for the purpose, and the class from which his materials are received, are great difficulties which he cannot tide over. He has his own curriculum of studies, and tries to bring his pupils up in subjects that might be of some use to them after they are liberated. I am of opinion that some easy standards of studies should be laid down for his guidance. The standards prescribed for Indigenous schools would do for the present."

123.—Primary Examinations in Madras.

In Madras there appear to be three Departmental examinations of pupils in the Primary stage, which is not the same thing as pupils in Primary schools (1) the Primary Examination, corresponding to the Upper Primary Examination elsewhere; (2) the Primary Results Standard Examinations, for the award of "results grants"; and (3) an examination for the award of "results stipends" concerning which we are only told that the figures are no longer included in those of the second examination.

The Primary Examination, which was first held in 1890, serves as a leaving test for pupils completing the Primary course, and as an entrance test for appointments in the public service of less than Rs. 15 a month. It is also the examination for "results grants" for pupils in the fourth standard or highest Primary class, and as such is compulsory on all boys in "results grant" schools, except in the Agency Tracts. The examination is conducted by boards, 30 in number, of which Inspectors are no longer *ex-officio* members; and there is reason to suspect a want of uniformity in the standards adopted by the different boards. In order to obtain a certificate, it is necessary to pass in all the compulsory subjects and in two optional ones, but passes are given for single subjects. During five years the number of candidates (including girls) has risen from 23,517 to 30,980, and the number of full passes from 10,269 to 13,105; while the average of success has fallen from 43.7 to 42.3 per cent. Of boys alone, 11,864 passed, of whom no less than 4,269 were Brahmans and 1,051 Native Christians. The number that bring up English as their Second language continues to increase. Among the optional subjects, geography and hygiene are the most popular. The number of passes in drawing has increased in five years from 180 to 736. The total cost of this examination in 1896-97 was Rs. 30,120, towards which fees contributed Rs. 20,573, or more than two-thirds.

For the several Primary Results Standard Examinations 13,868 boys' school-presented candidates in 1896-97, compared with 12,844 schools in the previous year. The total number of candidates was 214,024, of whom 154,634 passed, the average of success being 72.3 per cent. compared with 70.9 per cent. in the previous year. There was an improvement under every standard except the fourth. The total number who passed in drawing was 1,037, almost entirely in the two highest standards. For this examination, a comparison is made of the success of the several classes of schools according to management. In the fourth or highest standard, Mission schools come first, with an average of 68 per cent.; other Aided schools follow closely with 67 per cent.; the last place is taken by Local Fund schools, with 65 per cent. "This result does not seem creditable to Board schools, which are generally much more costly than 'results' [Aided] schools, and are better staffed and better equipped. But there can be no doubt that the general average of the work turned out by these schools is affected by the fact that a large number of Board schools are exclusively intended for Muhammadans, Panchamas, and other backward classes."

124.—Primary Examinations in Bengal.

In Bengal the Primary examinations are essentially examinations for the award of scholarships, though pass certificates are also given on the results. No school is allowed to compete for scholarships of both grades; but pupils in the third class of Upper Primary schools must pass the Lower examination as a condition of promotion to the second class and of subsequent admission to the Upper examination. The Upper Primary Examinations are conducted entirely by the Circle Inspector. For the Lower Primary Examinations a uniform set of question-papers is prepared for each Circle, under the supervision of the Inspector, but the answer papers are valued by examiners appointed by District Boards, and the scholarships are also awarded locally. The Upper standard has undergone but little modification during the last five years, but important changes have been made in the Lower course. A new text-book in literature has been prescribed, which embodies lessons on the elements of agriculture and geography, in accordance with the suggestions made by the Agricultural Conference. And so the close

of the last year, mensuration and *zamin-dari* and *mahajani* accounts have been eliminated as separate subjects of study, so much of them as is considered necessary being taught in the indigenous way, under the head of native arithmetic. This has simplified the course to a very great extent. The Lower Primary pupil is at present required to read only two printed books—the Reader and the Sanitary Primer—costing about four annas, and covering 120 pages in all. Other subjects have to be taught orally by the teacher.

Comparing only the passes for scholarships, the Upper Primary show an increase in the last five years from 2,491 to 3,826, or at the rate of 51 per cent. ; and the Lower Primary show an increase from 18,630 to 26,987, or at the rate of 34 per cent. In order to obtain the full number that passed in 1896-97, it is necessary to add to the Upper Primary passes 2,118 boys who passed from Secondary Schools, and to the Lower Primary passes 10,308 boys who passed from Secondary and Upper Primary schools. In that year the number of Upper Primary schools for Indian boys sending up candidates for the Scholarship Examination was 2,682 ; the total number of candidates was 6,518, and the number of passes 3,824, the average of success being 58.7 per cent., compared with 56.2 in the previous year. The number of Lower Primary schools sending up candidates for the Scholarship Examination was 13,326 ; the total number of candidates was 43,784, and the number of passes 27,088, the average of success being 61.9 per cent., compared with 54.3 per cent. in the previous year.

125.—Primary Examinations in the Other Provinces.

The Report of the Director for Bombay adds nothing to the information given in the statistical tables.

The Director for the North-West Provinces writes : " There has been an improvement in the standards of the Upper and Lower Primary Examinations since 1892, which makes any comparison based merely on the numbers examined and passed futile." Yet the tables show a fair increase all round ; and if the average of success in the Upper Primary has fallen slightly (from 66 to 62 per cent.), in the Lower Primary it has remained stationary at the high figure of 75 per cent. In both examinations State schools make a much better show than Aided and Unaided schools, which, indeed, have not yet taken any root in the North-West. The Inspector of the Third Circle makes a report in this connection which merits quotation on other grounds. " The number of candidates at the Upper Primary Examination remained almost stationary ; but there was a heavy fall in the percentage of passes, more especially in the Allahabad District. The fall is not so much due to any deterioration in schools as to a change in the system of examination, and to the prevailing distress. Compelled by the pinch of hunger, hundreds of people migrated to distant places to find employment on relief works, and their sons accompanied them. Those that remained in their own villages attended school very irregularly."

The Director for the Punjab states that since 1892 " Departmental instructions have been laid down for the guidance of Inspecting Officers in connexion with the Primary Examinations, with the object of securing greater uniformity both in method and standard ; and it is reported that these instructions have added to the difficulty of passing." An additional compulsory subject has also been recently added to the Upper Primary Examination. In view of these considerations it is creditable to find that the number of passes at this examination has increased in five years from 7,106 to 8,451, and that the average of success has risen from 74 to 76 per cent.. The number, as well as the percentage, of passes is much higher in Government and Board schools than in Aided and Unaided. But here it has to be explained that Indigenous and other elementary schools examined for grants do not add to the number tested by the ordinary Primary standards, as they are examined by special tests. At the Lower Primary Examination the number of passes has increased from 11,881 to 13,543, and the average of success from 75 to 76 per cent. As many as nine-tenths of the successful candidates belonged to Government and Board schools, which also had the highest proportion

of passes. At Indigenous and other elementary schools examined for grants, the number of passes in the first five standards increased altogether from 5,859 to 10,523, while the total number of pupils slightly decreased. The *zamindari* schools also show favourable results, by the simple standards of examination prescribed for them.

In the Central Provinces the most noteworthy feature is the great progress exhibited by schools in Native States. Their number of passes has about doubled at both the Upper and Lower Primary Examinations.

In Burma it appears that the conduct of the examinations was transferred in 1894-95 to the Department, which led to an immediate fall in the number of passes, especially in schools under public management. On the other hand, Indigenous Burmese schools exhibit rapid and continuous improvement, as estimated by examination results. While the total number of pupils has increased in four years by 12 per cent., passes in the two Upper Primary standards have risen by 76 per cent., and in the two Lower Primary standards by 66 per cent. In Upper Burma alone the total number of passes has just doubled, though this may be explained by a relaxation in the standard, grants being paid on "partial" passes in Burmese only, in the hope of inducing the schools to try for full passes in the following year.

In Assam, as in Bengal, the examinations are essentially for scholarships. No school is allowed to compete for scholarships of both grades, though pupils may appear at both examinations and obtain certificates. Pupils in the Primary departments of Secondary schools cannot compete for scholarships, but in some Districts they are allowed to receive certificates. The two courses of examination closely follow those in Bengal. Despite a considerable increase in the total number of boys in the Upper Primary stage during the last five years (from 1,172 to 1,347), the number of passes at the Upper Primary Examination shows a slight decrease (from 193 to 184); while the number of passes at the Lower Primary has increased from 1,184 to 1,819, or at the rate of 53 per cent. Altogether, it may be said that the system of examinations as a means of testing proficiency has taken a weaker hold in Assam than in any other Province.

A Primary Examination on the Madras model was first instituted in Coorg in 1892. Its express objects are: "(1) To test the fitness of candidates for the lower grades of the public service, (2) to provide a final test for Upper Primary schools, and (3) to institute a test for the promotion of pupils from Primary to Secondary schools." During the last four years the number of schools presenting candidates has increased from 26 to 57, the number of candidates from 216 to 933, and the number of passes from 58 to 423. If judged by the total number of pupils in the Upper Primary stage (961 boys and girls), it would seem that Coorg has taken to this examination more cordially than any other Province. It should be added that the examination costs nothing to Government, as all the expenditure is met from fees.

In Berar the system of Primary examinations seems to be confined to schools under public management, nor are the results classified as Upper and Lower. The Director writes: "Efforts were made during the last two years to impress upon inspecting officers the importance of making their standards of examination in the different grades of school as uniform as possible, and I am glad to find that they have met with a fair amount of success." In schools under public management the number of pupils examined increased in four years from 18,894 to 24,192, and the number of passes increased from 12,407 to 13,654, the average of success falling from 66 to 56 per cent. In the fifth and sixth standards alone, which may be taken to represent the Upper Primary stage, the number of passes rose from 536 to 877. In addition, 224 pupils from Primary schools were examined in English in 1896-97, of whom 121, or 54 per cent., passed. In two schools for poor boys, aided by fixed monthly grants, with a total of 181 pupils, 73 passed in the Primary standards. In 623 Indigenous schools, which are really Aided or Unaided Public institutions, 3,651 pupils passed in the various standards, compared with 5,567 four years previously.

this source to Aided schools. In the Punjab, the total expenditure has increased by Rs. 89,496, or at the rate of 23 per cent., while pupils increased by 22 per cent. The increase is fairly distributed, except that there is a decrease in Provincial Revenues under both heads, the Punjab giving to Aided schools from this source even less than the North-West. In the Central Provinces, the total expenditure has increased by Rs. 56,141, or at the rate of 20 per cent., while pupils have increased by 38 per cent. The economical methods of extending Primary education in the Central Provinces would have shown yet more favourable results, if famine had not sensibly reduced the attendance in the last year. Here the most notable feature is the transfer of Provincial Revenues from schools under public management to Aided schools. The greater part of the increase is under Local Funds. Fees show an actual decrease, which is presumably due to the famine. In Burma, the total expenditure has decreased by Rs. 8,065, or at the rate of 4 per cent., while pupils decreased by 7 per cent. The decrease is entirely under Municipal Funds, where it amounts to more than one-half. Both headings of Provincial Revenues show a fair increase, the proportion devoted to Aided schools being exceptionally large. In Assam, the total expenditure has increased by Rs. 65,680, or at the rate of 35 per cent., while pupils increased by 24 per cent. This is almost the only case in which the rise in expenditure has been considerably higher than the rise in pupils. The increase is chiefly under Local Funds and "other sources," which latter include Missionary contributions. In Coorg, the total expenditure has increased by Rs. 2,593, or at the rate of 19 per cent., while pupils decreased by 2 per cent. The very large decrease under Local Funds, and the more than correspondingly large increase under Provincial Revenues, can only be explained by a change in the system of accounts. In Berar, the total expenditure has decreased by Rs. 1,775, or at the rate of 1 per cent., while pupils increased by 7 per cent. Fees apparently have fallen by more than one-half; but every other heading has increased, except the amount of Provincial Revenues devoted to Aided schools.

The two following tables show, according to Provinces, the average cost (CV.) of a Primary school for boys, and (CV.) of a pupil in such school, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97, together with a division of the cost between Public and Private Funds. To the last table has been added the average number of pupils to a school for each Province in the same three years.

Table CV.—Average Cost of a Primary School for Boys, 1886-87, 1891-92, and 1896-97.

Province.	1886-87			1891-92			1896-97		
	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.
Madras	Rs. 37	Rs. 18	Rs. 55	Rs. 42	Rs. 47	Rs. 89	Rs. 46	Rs. 15	Rs. 61
Guzerat	170	102	272	181	116	297	198	130	328
Bengal	32	26	58	37	40	77	35	43	78
N.-W.P. and Oudh	110	8	118	122	17	139	97	15	112
Punjab	171	31	202	190	35	225	157	38	195
Central Provinces	152	41	193	124	58	182	113	42	155
Burma	35	4	39	32	4	36	38	6	44
Assam	57	25	82	55	27	82	57	31	88
Coorg	110	31	141	110	47	157	164	35	200
Berar	145	40	185	137	33	170	167	25	192
Average	45	40	85	40	45	85	33	48	81

Table CVI.—Average Cost of a Pupil in Primary Schools for Boys, 1886-87, 1891-92, and 1896-97.

Province.	1886-87				1891-92				1896-97			
	Average Number of Pupils in a School	Cost of each Pupil			Average Number of Pupils in a School	Cost of each Pupil			Average Number of Pupils in a School	Cost of each Pupil		
		Public Funds	Private Funds	Total.		Public Funds	Private Funds	Total.		Public Funds	Private Funds	Total.
Madras	27	Rs 14	Rs 18	Rs 32	29	Rs 13	Rs 18	Rs 31	29	Rs 16	Rs 18	Rs 31
Bombay	33	30	18	48	37	32	20	52	59	34	23	57
Bengal	22	5	17	22	24	1	18	19	25	6	17	23
N.W.P. and Oudh	37	31	5	36	35	17	5	22	34	23	5	28
Punjab	35	35	7	42	37	7	7	14	36	8	8	16
Central Provinces	58	27	7	34	55	21	10	31	55	21	8	29
Burma	21	19	3	22	22	15	2	17	25	15	2	17
Assam	29	20	3	23	29	19	5	24	27	20	11	31
Coorg	45	11	7	18	37	27	8	35	32	10	7	17
Berar	42	15	9	24	36	41	14	55	37	44	7	51
Average	28	16	14	30	29	17	15	32	31	17	15	32

These two tables require to be considered together, for of course the true cost of a school depends upon the number of pupils in it. During the last ten years, the average cost of a Primary school throughout all India has steadily risen from Rs. 85 to Rs. 101, the rate of increase being somewhat higher in the earlier period. The amount of the total borne by Public Funds increased by Rs. 4 in each period; while the amount borne by Private Funds increased by Rs. 5 in the earlier, and by Rs. 3 in the later period. The average strength of each school has risen in ten years from 28 to 31, two-thirds of the increase having taken place in the later period. The average cost of each pupil has risen in ten years from Rs. 3.0 to Rs. 3.2, the whole of the increase having taken place in the earlier period. The amount borne by Public Funds rose in the earlier period from Rs. 1.6 to Rs. 1.7, but remained stationary during the later period. The amount borne by Private Funds rose in the earlier period from Rs. 1.4 to Rs. 1.5, and also remained stationary during the later period. It is thus made evident that the increase in expenditure during the last five years, while enhancing the cost of each school, has not affected the cost per pupil, owing to the augmented average strength; and that the proportion between Public and Private Funds remains practically unchanged.

The variations between the several Provinces are extreme, though some allowance must here be made for plague and famine, which reduced the attendance of pupils in Bombay and the Central Provinces during the last year, without reducing the cost of the schools. In Bombay, the average strength of a Primary school has remained fairly constant at 59. In Bengal, the average strength is only 25, or considerably less than half, though here the increase has been large (from 22). The Central Provinces come next to Bombay (with 55 pupils per school); while Assam (with only 29) approximates to Bengal, in this as in all other respects. The North-West and the Punjab each show a decrease in average strength, the former from 35 to 34 and the latter from 49 to 44. In both cases, no doubt, the reason is the same: the inclusion of weak aided schools.

The cost of a school naturally varies with its strength, though other considerations determine the cost per pupil. In Bombay, the average annual cost of a Primary school is as high as Rs. 334, having risen in ten years from Rs. 272. Of the total increase (Rs. 62), the larger proportion (Rs. 34) has come from Private Funds, which in this case include grants by Native States. The average cost per pupil is also highest in Bombay, having apparently risen in ten years from Rs. 4.8 to Rs. 5.7, though the figure for the last year is exceptionally swollen by the effects of plague and famine. Here the total increase is almost equally divided between Public and Private Funds. At the other end of the

and of Secondary and Special schools, which are either maintained or aided by Government. But it is surprising to find that the proportion devoted to Primary schools should be as high as 47.9 per cent. in Bombay, and as low as 3.6 per cent. in the North-West. It is also remarkable that the proportion has increased during the five years more in Bombay than in any other Province, while it has actually decreased in the North-West. The Central Provinces come next to Bombay, while the Punjab keeps company with the North-West. The figures for Bengal are misleading, because of large transfers of account from Provincial Revenues to Local Funds. A similar transfer must explain the change in the figures for Coorg. Assam, like the North-West and the Punjab, shows a decreased proportion. Bombay again devotes the largest proportion to Primary schools of both Local and Municipal Funds. From Local Funds, the North-West devotes least; and from Municipal Funds, Burma. As compared with the preceding period, the Central Provinces shows the largest increase in the proportion from Local Funds (from 68.9 to 79.1 per cent.); and Bengal the largest increase under Municipal Funds (from 34.0 to 69.8 per cent.). Burma shows a considerable decrease under both heads; while the North-West and the Central Provinces show a decrease under Municipal Funds.

127.—Expenditure on Primary Schools in Madras.

In Madras, expenditure from Provincial Revenues has increased pretty steadily during the last four years from Rs. 1,35,158 to Rs. 1,62,873, or by 25 per cent. This increase is due partly to the establishment of new Primary schools in the Agency Tracts, and the reduction of some Lower Secondary schools in the same region to the Primary grade; and partly to the payment of larger grants to existing Board and Aided schools, owing to the raising of their standard and the growth in the number of girls presented by them for the "results grant" examination. The expenditure from Local Funds, on which devolves the cost of Lower Primary education in all non-municipal areas except the Agency Tract, has increased from Rs. 5,78,400 to Rs. 6,24,697, or by 8 per cent. But here it should be stated that the rate of increase began to slacken in 1895-96, and was changed into a decrease in the following year, in compliance with the orders of Government requiring Local Boards to appropriate to communications one-half of their revenue from Land Cess. They have consequently reduced their budget allotment to their own schools from Rs. 6,16,190 to Rs. 5,44,320, and their grants to Aided schools from Rs. 2,34,560 to Rs. 2,24,320. The expenditure from Municipal Funds has increased pretty steadily from Rs. 1,24,099 to Rs. 1,37,896, or by 11 per cent. The expenditure from fees has decreased year after year from Rs. 6,49,316 to Rs. 5,35,145, or by 18 per cent. This will be dealt with in detail in a subsequent paragraph. On the other hand, the expenditure from "other sources," largely consisting of Missionary contributions, has increased year after year from Rs. 2,71,315 to Rs. 3,55,564, or by 31 per cent.

128.—Expenditure on Primary Schools in Bombay.

During the last four years, the expenditure from Provincial Revenues on Primary schools under public management has increased from Rs. 5,99,651 to Rs. 7,21,910, or by 20 per cent. This increase is explained by the grant of larger assignments to District and Municipal Boards, the policy of the Department being to give a grant-in-aid equal to one-third of the total expenditure of each Board. The expenditure from Provincial Revenues on Aided schools has increased from Rs. 38,133 to Rs. 43,355, or by 14 per cent. The expenditure from Local Funds has increased from Rs. 6,85,313 to Rs. 7,32,873, or by 7 per cent. The expenditure from Municipal Funds has increased from Rs. 2,30,284 to Rs. 2,50,783, or by 9 per cent. The expenditure from fees has increased from Rs. 3,54,769 to Rs. 3,95,714, or by 11 per cent. And the expenditure from "other sources" largely consisting of grants by Native States, has increased from Rs. 6,61,260 to Rs. 8,03,085, or by 19 per cent.

While admitting that the Bombay schools are the most expensive in India, and that their cost continues to increase, the Director assigns as the reason that

"schools of all kinds are gradually becoming more efficient, are located in better buildings, provided with better apparatus, and managed by better paid and more highly trained teachers." He also points out that the increase in expenditure on Primary schools from Public Funds during the past four years has been Rs. 2,10,591, or 12 per cent, compared with an increase of Rs. 57,986, or 14 per cent, on Secondary schools. And to this he claims to add the increase of Rs. 10,617, or 9 per cent., on Training schools; for the Training schools in Bombay are solely for Primary teachers.

129.—Expenditure on Primary Schools in Bengal.

The Director explains that nearly one-half of the increased expenditure under Local Funds is due to a transfer of Rs. 31,000 from Provincial Revenues, made under the following circumstances:

"The original grants made to District Boards in 1883, for the purpose of establishing equilibrium between the receipts and charges then transferred to them, were based upon the actual expenditure incurred by Government in 1885-86. Since then the circumstances and the demand for education have often very greatly changed; and a District in which ten years ago very little was being (or could be) spent on Primary schools, and to which therefore a comparatively small allotment was made, may now be one in which a stronger desire for education is manifested, while at the same time the District Board may be unable to meet the increased demand from its own resources. At times, again, the finances of some District Board may have assumed so prosperous a condition as to make them able to meet all increased expenditure from their Local Funds, without additional help from Government. Taking all these circumstances into consideration, the Lieutenant-Governor had in the preceding year re-granted the savings in the Departmental allotments for Primary schools for 1893-94 and 1894-95 to the extent of Rs. 31,000 for each year, and placed these sums at the Director's disposal for distribution among those Districts in which the Primary allotment was too low. Assuming that these savings are likely to be made permanent, the Lieutenant-Governor further resolved in December 1895 to make a reduction of Rs. 31,000 in the Departmental allotment, and distribute this sum annually among the District Boards concerned."

Making allowance for this transfer, it would appear that the expenditure from Provincial Revenues actually increased during the five years from Rs. 1,43,622 to Rs. 1,93,223, or by 36 per cent, and that the true expenditure from Local Funds increased from Rs. 4,47,374 to Rs. 4,80,945, or by 8 per cent. But, as has been already observed, the amount entered as Local Funds at the beginning of the period already included a large transfer from Provincial Revenues; so that the correction just made fails to show the true amount derived from these two sources. The expenditure from Municipal Funds has increased from Rs. 16,489 to Rs. 53,468, or considerably more than threefold. This is due to a Resolution of Government, defining the financial responsibility of Municipalities in regard to Primary education. It was ordered that, from 1st April 1894, every Municipality should provide either at the rate of 10 annas a head for the education of half the male children of school-going age, or 3.2 per cent. of its total income. Some Municipalities have not quite come up to either of these limits; in others the amount thus obtained is insufficient to satisfy the wants of Primary education as well as they were satisfied before. As a rule, schools in receipt of Municipal grants, Boards, do not get money from any other Public Funds, except in Calcutta, where the Municipal allotment for Primary education is only about Rs. 3,000 out of an income of about half-a-crore of rupees. The expenditure from fees has increased from Rs. 15,76,675 to Rs. 17,33,639, or by 10 per cent. The expenditure from "other sources," which in Bengal largely consist of voluntary subscriptions, has increased from Rs. 3,87,933, to Rs. 4,26,311, or likewise by 10 per cent. Under these two latter heads, the rate of increase has almost kept up with the rate of increase in pupils during the same period, which was 11 per cent. But as the total expenditure increased at the rate of 13 per cent., it is clear that the balance came out of Public Funds. As a matter of fact, the total expenditure on Primary education from Public Funds increased by 19 per cent.

In order to calculate the aggregate expenditure on Primary education in Bengal, the Director suggests that not only the amount spent on the Primary departments of Secondary schools should be taken into consideration, but also the Indirect expenditure, including a fair share of the salaries and travelling

allowances of Sub-inspectors. "The Sub-inspector works mainly for the improvement of Primary schools; and it was estimated some years ago that at least 80 per cent. of his pay and allowances might fairly be taken as expenditure incurred on this class of education. If this view be adopted, a sum of about twelve and a half lakhs from Public Funds was spent on Primary education in 1896-97. This represents over 31 per cent. of the total expenditure from public sources."

130.—Expenditure on Primary Schools in the North-West.

In the North-West, the Director has arranged his returns on a different system from that adopted for General Table IV., upon which our statistical tables are based. He treats all Vernacular education together, classing Unaided schools with Private institutions; and he does not distinguish between the several classes of Public Funds. From General Table IV., it would seem that out of a total expenditure of Rs. 5,79,148 from Public Funds on Primary education in 1896-97, only Rs. 4,368 was derived from Provincial Revenues (entirely devoted to Aided schools), and Rs. 23,748 from Municipal Funds. Both these figures show a decrease compared with 1891-92, whereas Local Funds have largely increased. Broadly speaking, it may be said that the tendency of the system in the North-West (as also in the Punjab) is to throw the entire cost of Primary education on Local Funds. In 1896-97, the proportion was as high as 82 per cent., compared with 34 per cent. in Madras, and only 25 per cent. in Bombay.

According to the Director's classification, the total expenditure on Vernacular schools for boys (including 289 Middle schools, with 5,937 pupils in the Middle stage) has increased in five years from Rs. 7,33,123 to Rs. 7,98,288, or by 9 per cent. The amount derived from Public Funds has increased from Rs. 6,53,919 to Rs. 6,98,977, or by 7 per cent., this increase being almost wholly due to the additional grant of Rs. 75,000 in the last year for the extension of Primary education, of which only Rs. 31,738 was actually spent. The expenditure from fees has steadily increased year after year from Rs. 59,961 to Rs. 79,453, or by 33 per cent.; but two-thirds of this belongs to the few Middle schools included. The expenditure from "other sources," though fluctuating widely, has increased from Rs. 19,243 to Rs. 19,858; the larger part is probably derived from Missionary contributions.

Taking Vernacular Primary schools under District Boards by themselves, the total expenditure on them has increased from Rs. 5,18,057 to Rs. 5,46,665, or by 6 per cent.; while fees have risen from Rs. 20,695 to Rs. 29,375, or by 42 per cent. It will be remembered that a considerable proportion of the additional grant was devoted by District Boards to their own schools. For Aided Vernacular Primary schools, no comparative statistics are available. But it may be stated that in 1896-97 the total expenditure on them was Rs. 40,763, of which Rs. 28,085 was derived from Public Funds, Rs. 2,953 from fees, and Rs. 9,725 from "other sources."

131.—Expenditure on Primary Schools in the Punjab.

In the Punjab, the total expenditure on Primary education for Indians only has increased in five years from Rs. 3,85,519 to Rs. 4,77,586, or by 23 per cent., while the number of pupils increased by 21 per cent. About two-thirds of the increase is on account of Aided and Unaided schools; but included in this is a nominal increase of Rs. 38,221, that amount having been returned under another heading, as grants to Indigenous schools, in 1891-92. The remaining third is on account of Board schools, and is partly due to their increased number, but mostly to improved staffing and better equipment. Of the total expenditure in 1896-97, less than 2 per cent. was derived from Provincial Revenues, mainly for model classes attached to the Training schools and for grants to the Primary branches of a few Secondary schools; and as much as 70 per cent. was derived from Local Funds, the schools being almost all village schools. Of the remainder, Municipal Funds supplied 9 per cent.; fees, 13 per cent.; and "other sources," 6 per cent., mostly in Aided schools.

132.—Expenditure on Primary Schools in the Central Provinces.

In the Central Provinces, it is interesting to distinguish the expenditure in Native States. This has increased from Rs. 15,208 to Rs. 27,472, or by 81 per cent. The amount borne by State Revenues has risen from Rs. 7,071 to Rs. 14,405, and the amount borne by Local Cesses has risen from Rs. 5,084 to Rs. 11,790, each having more than doubled; while "other sources" have fallen from Rs. 2,546 to Rs. 423, and fees furnish the insignificant amount of Rs. 307 in each year. Public Funds, therefore, provide 97 per cent. of the total expenditure on Primary schools in Native States, compared with 78 per cent. in British Districts.

In the British Districts of the Central Provinces, the total expenditure on Primary schools increased from Rs. 2,62,462 to Rs. 3,06,339, or by 16 per cent. As the number of pupils increased at the rate of 35 per cent., the average cost of each pupil fell from Rs. 3·5 to 3·0, or by exactly half a rupee. The expenditure from Provincial Revenues on schools under public management fell from Rs. 54,496 to Rs. 24,196, owing to the transfer of Government schools to District Councils; but the expenditure from this source on Aided schools rose from Rs. 18,342 to Rs. 50,568, owing to the additional grant made to local bodies for the opening of new schools. The total expenditure, therefore, from Provincial Revenues has increased by Rs. 2,276, or at the rate of 3 per cent. Local Funds have risen from Rs. 93,341 to Rs. 1,37,649, or by 47 per cent.; and Municipal Funds have risen from Rs. 23,486 to Rs. 25,305, or by 8 per cent. Fees, however, have slightly dropped, from Rs. 42,965 to Rs. 42,237, notwithstanding the large increase of pupils; and "other sources" have fallen from Rs. 28,882 to Rs. 25,881. The decrease in both cases is attributed to the scarcity, which prevailed for two years before it culminated in actual famine.

133.—Expenditure on Primary Schools in the Other Provinces.

The Director for Burma nowhere discusses the question of expenditure generally, though he complains that Primary education has suffered from the *pro rata* reduction made from the grants-in-aid earned by Burmese Indigenous schools. The total decrease in expenditure (Rs. 8,065) during the five years shown in General Table IV. is more than accounted for by the fall under Municipal Funds, from Rs. 59,677 to Rs. 26,443. Provincial Revenues and Local Funds both show a fair increase; while fees have risen from Rs. 11,514 to Rs. 16,286, or by 41 per cent., mostly under Aided schools. As the Lieutenant-Governor remarks, this "increase is as large as could be expected, considering the facilities for gratuitous education in village *pōngyi kyauungs* [monastic schools]." He also draws attention to the fact that the grants paid to Burmese Indigenous schools have increased during four years from Rs. 73,674 to Rs. 1,21,238, or by 65 per cent., while the number of pupils in them increased by only 10 per cent.

In Assam, the most noticeable feature is the large increase under "other sources," from Rs. 29,300 to Rs. 56,512, presumably due to Missionary contributions, which has raised the cost of each pupil's education borne by Private Funds from R. 9 to Rs. 1·1. During the five years, the total expenditure from Public Funds on Primary education has increased from Rs. 1,32,406 to Rs. 1,71,300, or by 29 per cent., while pupils increased by 24 per cent.

The Director for Coorg says nothing about expenditure, except that the Mercara municipality receives an annual grant of about Rs. 1,500 for educational purposes, and that the four Primary schools maintained by Missionaries each receive Rs. 10 a month from Provincial Revenues. From General Table IV., it would seem that during the five years Provincial Revenues have increased from Rs. 1,998 to Rs. 9,048, while Local Funds have decreased from Rs. 6,564 to Rs. 1,202; but these changes are probably connected with each other, being due to some alteration in the system of accounts.

In Benar, the usual difficulty of reconciling the Report of the Director with the General Tables is enhanced by the fact that the receipts from fees in Primary

schools under public management are excluded from the returns of expenditure. According to the system of accounts adopted, the total expenditure on this class of schools in 1896-97 amounted to Rs. 2,04,135, of which Rs. 88,912 was derived from Provincial Revenues, Rs. 1,00,672 from Local Funds, and Rs. 9,478 from Municipal Funds; while the balance of Rs. 5,045 is in one place described as "other local funds" and in another as "sub-scriptions." The latter is probably the correct designation. But, in addition to this, Rs. 41,745 was received from fees, raising the true total of expenditure to Rs. 2,15,880. Excluding fees, the total expenditure has increased in the last four years by Rs. 10,009, or 5 per cent., while pupils increased at the rate of 13 per cent. The result is that the average cost of each pupil has fallen from Rs. 6-3-3 to Rs. 5-13-3; but it is still higher than in any other Province, even when fees are excluded. Almost the whole of the increase has been borne by Provincial Revenues, which have provided one-third of the cost of all new schools that came into existence on the separation of Primary classes from some Anglo-Vernacular schools, and also an additional grant of Rs. 3,000 each to the two backward Districts of Wun and Basim for a period of ten years from 1895-96.

To Aided schools, the grant from Provincial Revenues is very variable, having been as high as Rs. 20,123, and as low as Rs. 11,791 during the last four years. In 1896-97, the total expenditure on Aided Primary schools was Rs. 38,189, of which Provincial Revenues contributed Rs. 13,108 and fees Rs. 23,877.

134.—Fees in Primary Schools.

During the last five years, the expenditure derived from fees in Primary schools throughout all India has increased from Rs. 27,45,075 to Rs. 29,01,675, or at the rate of 6 per cent. But, as the total expenditure increased more rapidly, the proportion contributed by fees has fallen from 29 to 27 per cent. In Secondary schools, it may be remembered, the proportion has risen from 46 to 48 per cent. The proportion varies exceedingly in the several Provinces. In Bengal, it is as high as 60 per cent., or more than double the average. Madras follows with 26 per cent.; while at the other end of the list are the North-West and Burma, with 8 per cent. each.

The following table (CVIII.) shows the average fee expenditure per pupil in Primary schools for boys according to management, for each Province, in 1896-97. It is based upon General Table IV.; but the fees for schools under public management in Berar have been taken from the Director's Report.

Table CVIII.—Average Fee Expenditure per Pupil in Primary Schools for Boys, 1896-97

Province.	Under Public Management.	Aided	Unaided	Native States
	Rs.	Rs.	Rs.	Rs.
Madras	85	91	96	..
Bombay	73	1-13	55	1-02
Bengal	45	1-53	1-53	..
N.-W. Provinces and Oudh	1-27	21	91	..
Punjab	61	47	52	..
Central Provinces	35	47	39	04
Burma	14-30	18	0	..
Assam	20	42	35	0
Coorg	81	1-21	..	..
Berar	1-14	2-27	2-70	..
Average	63	1-16	1-08	51

When compared with 1891-92, the average fee in all schools under public management has risen slightly, from R. 61 to R. 63; in all Aided schools, it has fallen from Rs. 1-37 to Rs. 1-16; and in all Unaided schools it has risen from Rs. 1-04 to Rs. 1-08. But these general averages are based upon very wide variations in the several Provinces, which can only be explained by local knowledge. For example, the excessively high figure of Rs. 14-30 for schools under public management in Burma, which are only three in number, probably represents the fee-rate in schools for Europeans. The low rate of R. 45 for this class of schools in Bengal (only 41 in number) arises from the circumstance that they are maintained for the

benefit of backward tracts. Again, the striking difference between the fee-rates in Native States for Bombay and the Central Provinces illustrates the comparative wealth of the former and poverty of the latter.

In Madras, the total expenditure from fees fell steadily during the last four years from Rs. 6,19,316 to Rs. 5,35,145, or by 18 per cent., while the average number of pupils on the rolls increased by 7 per cent. Consequently the average fee per pupil has dropped from Rs. 1-3 in the earlier quinquennium to Rs. 1-1, in the later quinquennium, or by two annas. This decrease is due to the discretion given in 1891 to all schools under private management with regard to the levy of fees, subject only to the condition that the standard rate of fees prescribed for Board schools should be adopted for the purpose of calculating the fee income of an institution receiving a grant-in-aid. The result is that in many Aided schools Public Funds and fees are returned as covering the total expenditure. Nothing is said in the Report about exemptions from the ordinary fee.

In Bombay, the Department allows considerable latitude in the matter of fees and exemptions, the rules in the Code regarding Board schools being roughly applicable to Aided schools as well. The rates of fees in Board schools may be said generally to run from one anna to six annas, according to the standard, with a lower rate for the children of cess-payers. In a few Districts, and in some municipalities, the fee-rate may rise rather higher; but, on the other hand, in some Districts and towns a lower rate is charged, and in the greater part of Sind no fees at all are levied in Primary schools. The Department, recognising that Primary education should be within the reach of all and possessed by all, does not attempt to press the question of fee levies, except to secure that those who can afford to pay should take their share of a burden which Public Funds are not adequate to bear. As regards exemptions, the ordinary rule is that that 15 per cent. may be free pupils, if certified to be poor; but this is not a hard and fast rule, and any *taluk* Board or Municipal Board can obtain an extension of the percentage on good cause shown, while children of backward races are frequently admitted free into schools, irrespective of the percentage. The average expenditure from fees per pupil during the five years has fallen in Board schools from R. .74 to R. .73, has risen in Aided schools from R. .92 to Rs. 1-19, and has fallen in Unaided schools (including those in Native States) from R. .68 to R. .58.

In Bengal, also, the Department interferes but little either in fixing the rates, or in determining the percentage of free pupils in any Primary school. As a rule, all Aided schools must charge some fees, though most of them have a number of pupils on the free list, on account of poverty or owing to the keenness of competition in crowded areas, where the *gurus* (teachers) endeavour to keep a large number of pupils on the rolls, either in order to earn a few extra rupees in the shape of rewards or to win greater success at the scholarship examinations. In many rural schools, the teacher is paid less in cash than in kind, in the form of *sidas* of rice, pulses, and vegetables. There are also customary presents on Saturdays, and on the occasion of a festival. These earnings of the *guru* are not always accurately entered in the returns. During the last five years the average expenditure from fees per pupil has fallen in every class of schools—in those under public management, from R. .62 to R. .45; in Aided, from Rs. 1-54 to Rs. 1-53; to the agricultural distress of the past year, which must have reduced the average contribution per pupil to a considerable extent. In schools under public management, exemption from fees becomes common at time of distress.

In the North-West, the raising of fees is a burning question in Primary schools, as in other classes of institutions. During the last five years, the has increased by 42 per cent., while pupils increased by only 18 per cent. And this increase is the more notable when we remember that the increase of pupils is largely due to the effect of an additional grant in the last year of the period, and that during this last year the people were impoverished by famine. As the Director says: "The increased willingness to pay something, however disproportionate to the cost of the education supplied, may be taken as gratifying evidence of an increasing appreciation of the advantages of education. I am

informed that in one Division, when the attempt was first made to collect fees, the schools were left empty for months, perhaps to try the effect of this sort of protest ; but after a while they again filled, and the numbers before long showed a very satisfactory increase in comparison with other Divisions." But it would seem that a great lack of *uniformity* still prevails in this matter. In two Divisions, Bundelkhand and Kumaon, practically no fees are levied, which may be explained by their peculiar conditions. Bundelkhand, always poverty-stricken, suffered exceptionally from the famine, and shows an actual decrease in number of pupils ; Kumaon is inhabited by hill tribes. But the varying practice of different Districts in the same Division is less easy to account for. For example, in Oudh no fees at all are levied in the Fyzabad and Gonda Districts ; in Kheri and Hardoi, fees are not credited into the treasury, but are allowed to the teachers for contingent expenditure ; in the Lucknow Division, where fees are levied, the rates vary considerably, and have generally been reduced during the last year on account of famine. In Cawnpore, on the other hand, the scale of fees in the Upper Primary section of village schools was doubled during the year, famine notwithstanding. In Bareilly, despite a reduction in the scale of fees, there is an increase in the fee-income. Over the whole Province, the average expenditure from fees amounts to nearly three annas per pupil ; but in one District (Bara Banki) it rises to more than eight annas. "There is therefore evidently a source of educational income available for educational ends that has not yet been exhausted."

In the Punjab, the expenditure from fees has increased by 38 per cent., while the number of pupils increased by 22 per cent. The rates of fees laid down for Primary schools range, according to the class, from one to five annas a month, and lower rates are allowed in certain backward Districts. Throughout the Province there has been a steady working up to normal rates during the last five years--in some cases, notably in the Mooltan and Kangra Districts, it is thought too hurriedly. But it must be remembered that the children of agriculturists are exempt from all payment of fees in schools under public management, where they number more than half of the total attendance ; and as the fee receipts in this class of schools alone have increased by 24 per cent., while the number of pupils actually decreased, it is evident that the claim to exemption must have been rigorously scrutinised. The average fee per pupil in these schools, paid by non-agriculturists, is Rs. 1-6 ; in Aided schools, where the exemption does not apply, it is about twelve annas ; in Unaided schools, where the teachers receive further payment in kind, which is not accounted for, it is approximately thirteen annas.

In the Central Provinces the fee-receipts have diminished both relatively to the number of pupils, and also absolutely, which is presumably due to the impoverishment caused by prolonged agricultural distress. In schools under public management, the average fee expenditure has fallen most heavily, from R. .62 to R. .35 ; in Aided schools, the drop is insignificant, from R. .48 to R. .47 ; and likewise in Unaided schools, from R. .41 to R. .39. In Native States, where Primary education is practically free, the incidence of fees works out at the minute fraction of one-twenty-fifth of a rupee per head.

The Director for Burma reports : "The fee system is gradually extending. In large villages, less difficulty is experienced in realising a fair amount, especially if the managers [=teachers] be certificated. The monastic system, with its free schooling, renders it difficult to collect fees in small villages ; and it is only in comparatively large places, like Prome, Henzada, Bassein, and Moulmein, that the eight-anna fee can be levied. In small villages, and in Upper Burma generally, two annas and four annas is the most that can usually be collected. Curiously enough, villagers do not object to the one-pice-a-day system, which really amounts to about eight annas a month. The objection to this system is that it encourages irregularity of attendance." With reference to the unsatisfactory condition of vernacular education in Rangoon city, he further remarks : "People who can afford to send their children to English schools do so, and the pupils found in Vernacular schools are those of the poorer classes who can ill afford to pay proper fees. Private schools have been opened charging small fees or none at all, and attracting pupils from registered schools. It is astonishing how parents will take their children away from fairly good schools to put them in incompetent ones simply because they levy no fees."

In Assam, it seems that no change has been made in the system of fees and exemptions, except that Local Boards are empowered to grant a special exemption to the children of poor parents up to 25 per cent of the number of pupils. During the last five years the expenditure from fees has increased from Rs. 26,629 to Rs. 29,802, or by 12 per cent., while the total number of pupils increased by 24 per cent. Consequently, the average rate per pupil has fallen considerably in every class of school—in those under public management, from R. .33 to R. .20; in Aided, from R. .58 to R. .42; and in Unaided, from R. .45 to R. .35.

In Coorg, fees are levied in nearly all Public schools at rates ranging from eight to three annas a month in the Upper Primary department, according to the class of school, and from six annas to one anna a month in the Lower Primary department. But considerable exemptions are allowed. Girls, of whom no less than 699 out of 801 under instruction attend boys' schools, pay no fees at all. Poor boys and those belonging to backward races are likewise exempt; while the same privilege is extended to the children of parents who have provided *pucka* buildings for school-houses at their own expense. In private institutions, the rate of fees varies from R. 1 to two annas, according to the social position of the pupils; but the average income of a private schoolmaster rarely exceeds Rs. 10 a month. From the returns of expenditure, it appears that the average rate of fee per pupil has risen considerably during the last five years in both the classes of schools that are found in Coorg—in Government schools, from R. .69 to R. .81; and in Aided, from R. .95 to Rs. 1.21.

In Berar, as already stated, the fees levied in Board schools, which form by far the strongest class, have been omitted from the returns of expenditure in General Table IV. From the Report of the Director, we learn that the amount of these fees has increased in four years from Rs. 39,578 to Rs. 41,745, or by 5 per cent., while the number of pupils increased by 13 per cent. Consequently, the average rate per pupil has fallen from Rs. 1.23 to Rs. 1.14; but it is still nearly double the rate for the whole of India. The fees in schools under private management, which are a very weak class of institutions, are still higher, though during the past five years they appear to have fallen in both cases—in Aided schools, from Rs. 2.53 to Rs. 2.27; and in Unaided, from Rs. 3.16 to Rs. 2.70.

135.—Scholarships in Primary Schools.

The question of scholarships is of less importance in Primary than in Secondary schools, and some Provinces devote practically nothing to this object. The following table (CLIX.) gives the expenditure on scholarships in Primary schools in the several Provinces, according to sources, for 1896-97, together with the proportion to the total expenditure on scholarships:—

Table CLIX.—Expenditure on Scholarships in Primary Schools for Boys, 1896-97.

Province.	Provincial Revenues	Local Funds.	Municipal Funds.	Other Sources.	Total	Percentage of Total Expenditure on Scholarships.
	Rs.	Rs.	Rs.	Rs.	Rs.	
Madras	379	...	...	142	521	1
Bombay	72	5,073	1,772	11,633	18,550	14
Bengal	6,663	11,711	52	590	19,016	8
N.-W.P. and Oudh . . . . .	...	31	26	578	635	1
Punjab	12,853	342	...	24	13,219	9
Central Provinces	1,131	1,373	107	1,166	3,780	13
Burma	3,837	...	...	...	3,837	13
Assam . . . . .	...	2,721	...	1,298	4,021	7
Coorg . . . . .	...	...	...	00	60	2
Berar . . . . .	...	75	75	...	150	2
Total	24,938	21,328	2,032	15,491	63,789	8
Total for 1891-92	18,195	17,421	2,049	15,253	52,918	7
Percentage of Increase or Decrease.	+ 37	+ 22	— 1	+ 2	+ 21	

Compared with five years before, the total expenditure on scholarships in Primary schools has increased by Rs. 10,871, or at the rate of 21 per cent., while the proportion that it bears to the total expenditure on scholarships has risen slightly, from 7 to 8 per cent. The amount contributed by Provincial Revenues has increased by Rs. 6,743, or 37 per cent., more than half being under the Punjab. The amount contributed by Local Funds has increased by Rs. 3,907, or 22 per cent., more than half being under Bengal. The amount contributed by Municipal Funds, which is almost entirely provided by Bombay, has decreased from Rs. 2,045 to Rs. 2,032, or by 1 per cent. It may be remarked that Municipalities have reduced their appropriations to scholarships in every class of institutions. The amount from "other sources" has increased from Rs. 15,253 to Rs. 15,491, or by 2 per cent. By far the larger part of this is under Bombay, where it presumably represents grants by Native States.

The Provinces may be arranged in three classes, according to the proportion of their total expenditure on scholarships which they devote to Primary schools. Four of them (Madras, the North-West, Coorg, and Berar) each devote less than 3 per cent.; three of them (Bengal, the Punjab, and Assam), between 7 and 9 per cent.; and the remaining three (Bombay, the Central Provinces, and Burma), between 13 and 14 per cent. But it must be remembered that in Bombay and the Central Provinces grants by Native States are included. Burma obtains the whole, and the Punjab almost the whole, from Provincial Revenues; Bengal and Assam, by far the larger part from Local Funds. Further details are furnished in some of the Provincial Reports.

In Madras, no scholarships are at present awarded by Government in Primary schools or Primary departments, except for the hill tribe of Savaras in the Ganjam Agency Tracts, for whom 25 scholarships, ranging in value from eight annas to Rs. 2, were first sanctioned in July 1896. In connexion with the question of Mappilla education, proposals have been made for the institution of scholarships of from R. 1 to Rs. 2 in value, to be awarded in the second, third, and fourth standards of Mappilla schools. For the rest, the Director writes: "Pupils belonging to other backward and indigent classes are educated almost gratis, and poor pupils are admitted at almost nominal rates of fees; while the Grant-in-aid Code provides for the payment of exceptional rates of grants on behalf of such pupils, and for supplying poor pupils with books and slates." The amount contributed from Public Funds to scholarships in Primary schools has decreased in the last five years from Rs. 654 to Rs. 379.

In Bombay, the expenditure on scholarships in Primary schools has increased in four years from Rs. 14,865 to Rs. 18,550; but the Report gives no details. The Director contents himself with saying: "There is now a complete system of scholarships throughout the Presidency, maintained by all District Boards and from Provincial Revenues, by which a clever boy can win his way by competition from the benches of a village school up to the highest examinations of the University; and in that system special provision has been made for the backward races, for whom a certain number of scholarships have been reserved." In another connexion, it is stated that the District Board of Broach spends annually Rs. 1,000 on scholarships for Talavias and other aborigines.

In Bengal, the expenditure on scholarships in Primary schools has increased during the last five years from Rs. 14,549 to Rs. 19,016, which is attributed to the creation of new scholarships from Local and Municipal Funds. But no further details are given in the Report. It has already been stated that the Primary examinations are really examinations for Primary scholarships.

In the North-West, there are practically no scholarships for Primary schools. According to the revised rules for Government scholarships in Vernacular or *halkabandi* schools, out of a total of 826 scholarships only three are held in Primary departments. In the Punjab, also, scholarships, as a rule, are not awarded at the Primary stage. The Report gives the total amount of expenditure on them as only Rs. 342, compared with Rs. 1,089 five years before. It explains that all that is now paid is a few stipends to pupils in the Districts of Kangra and Dera Ismail Khan, to induce them to attend schools at a distance from their homes;

while the larger sum in 1891-92 was on account of stipends irregularly awarded in certain schools, which have since been stopped. These figures, however, cannot be reconciled with General Table IV., which returns the expenditure on scholarships in Primary schools at about Rs. 13,000 in each of the two years. In the Central Provinces, the expenditure on scholarships in Primary schools has decreased during the five years from Rs. 3,838 to Rs. 2,886 in British Districts; while the sum of Rs. 894 appears for the first time in 1896-97 under Native States. The Director for Burma says nothing about scholarships in Primary schools, though a larger proportion of the total expenditure on scholarships is allotted to this class of schools from Provincial Revenues than in any other Province. It would appear that special scholarships (for two, three, and five years) are awarded in Upper Burma to Vernacular as well as to Anglo-Vernacular schools. In Assam, the expenditure on scholarships in Primary schools has increased in five years from Rs. 1,648 to Rs. 4,206, or nearly threefold.

136.—Night Schools.

So far as Night schools are recognised as Public institutions, the statistics for them are included in those for Primary schools. Some special information is given in the Reports of a few Provinces. In Madras, the number of Night schools has almost doubled during the last five years, having increased from 787 to 1,437, while the attendance has also increased from 14,508 to 25,124. The Department is endeavouring to encourage them, as they may yet play an important part in the educational system of the Province. They are worked very economically, the staff and school-rooms of the Day schools being utilised for the purpose.

In Bombay the opinion of the Director is less favourable. The number of such schools has decreased in four years from 294 to 239, the attendance from 6,638 to 5,408, and the expenditure from Rs. 19,958 to Rs. 16,982. This decline is mainly attributed to the closing of schools under District Boards, which have been unable to maintain them for want of funds. But the plague and the famine must also have had some effect; and we are informed elsewhere that the last year brought a large decline in the number of Night schools in Sind, "due to the closing of useless institutions." On the other hand, we are told of no less than 29 Night classes in the little State of Savantwadi, and of five new Unaided schools opened in Broach.

"The Department does not force the existence of these schools, but encourages them as funds permit. More than this is not, I think, desirable at present. The Grant-in-aid Code provides for the aiding of Night schools; but usually the master of the Day school receives a small additional allowance for teaching in the Night school, and a small grant is made for contingencies. This system is not in every way good; for the master sometimes does little or nothing for his extra pay, and alleges the bad attendance and idleness of his adult pupils as the cause of an absence of results. I have tried the system of grants-in-aid to Board schools in some Districts, but neither has this system proved altogether successful; and it may be generally admitted that this class of school is one that has no great vitality or efficiency. Occasionally, good and useful schools are found but this is generally due to the energy of the master, rather than to the desire of the adult population for education."

In Bengal, 1587 Night schools were returned for 1896-97, about two-fifths, of which are in two Districts of the Dacca Division. "A few of these schools, especially in towns and large villages, work fairly and are useful, but the inspecting officers have grave doubts as to the trustworthiness of the registers of most of them, and it is very difficult to say who are the real pupils of these schools."

137.—School Accommodation and Hygiene

In Madras, information was specially obtained in 1896-97, as to the nature of the accommodation provided for colleges and schools. Out of the total of 19,992 Primary schools for boys, 5,509 were held in buildings of their own and 5,267 in rented buildings; while 5,261 were held in *charadies*, *choultries*, temples, &c., and 3,955 in the private house or *pal* of the manager or head-master. Most of the two latter classes are "results" schools; and the numerous applications received from the managers of such schools for a rent-grant have to be refused for want of funds.

"If the condition of Primary schools in the Mufussal is thus far from satisfactory, that of Primary schools in the Presidency town itself appears to be even worse. Out of 137 Primary schools in Madras city, aided from Municipal Funds, only 21 have buildings

of their own, 100 are held in rented buildings, and the rest in *mantapams* and *choultryes* or in the master's dwelling-house. The rented buildings are in most cases quite unsuited for the purpose, being only small ill-ventilated rooms, or portions of dwelling houses, or merely the open *paits* of houses close by the street drains. Scores of children may be seen, huddled together in a *mantapam* or on a *paal*, with no better sitting accommodation than a few bamboo mats, and often without that, and exposed to the morning or evening sun. Further, the street gutter and other insanitary surroundings, so common in a crowded city, cannot but be injurious to the health of the children. It has therefore been suggested that the Madras Municipality should construct annually a few model school houses, which might accommodate the more largely attended Primary schools in the city, and should allow the managers to occupy them rent-free or for a small rent just sufficient to keep the buildings in repair; and that it should give the managers of other schools a liberal rate of rent-grant to enable them to provide suitable accommodation."

With regard to school hygiene generally the Director for Madras writes:

"Care is taken, before admitting any school to the privilege of recognition, as well as at each inspection, to see that the general condition of the premises is in accordance with modern hygienic requirements, especially in respect of light and ventilation, superficial and cubic space, sanitary surroundings, and latrine arrangements. All permanent changes of school premises have to be reported for the information and approval of the Department. Plans of new school-houses have also to be approved by the Department, which sees that the designs are fitted to secure comfort and convenience to teachers and taught.

"The matter of school furniture and appliances receives as much attention as school accommodation. The Grant-in-aid Code provides for payment from Public Funds of a grant not exceeding Rs. 25 to each village school towards furniture, without requiring managers to make any contribution for the purpose; and the inspecting officers are empowered to take the initiative where necessary, and to supply rural schools with the necessary furniture and appliances. Grants not exceeding half the cost are paid in other cases towards furniture, apparatus, and appliances. Although, in view of the poverty of some managers and of the habits of native children, benches without backs and even mats spread on the floor are accepted as satisfying the rules in Primary schools, yet no grant-in-aid is given for benches unless they have backs.

"In the interest of the eyesight of children, text-books not printed in clear and bold type and on good paper are not approved by the Department; in point of fact, they are not even laid before the Text-book Committee. It is, moreover, the duty of inspecting officers, when they visit schools, to see that the text-books in use satisfy the above conditions; and they are required to report every case in which the conditions have not been fulfilled. Managers are requested to bring to the notice of the inspecting officers copies of approved books which they consider inferior. Any text-book which falls away from the originally approved specimen is liable to be removed from the list. The result is that, during the quinquennium, considerable improvement has taken place in the general set-up of books for use in elementary schools."

138.—Primary Schools as Post Offices.

One of two of the Provincial Reports furnish interesting information about the success of the scheme to extend postal advantages through the rural tracts by making use of the services of Primary schoolmasters. The introduction of the scheme on a systematic plan into Bengal dates as far back as 1884, when 112 existing village post offices were placed under the charge of schoolmasters. Inspecting officers of the Educational Department were invited to co-operate with the Postal authorities, so as to secure the success of the scheme and extend its sphere; and the number of "school post offices" went on steadily increasing, to 360 in 1888 and 430 in 1893. In that year the Postmaster-General issued a circular letter to all the supervising officers of his Department, urging the necessity for giving a further extension to the system, by starting small post offices at villages where Lower Primary or other schools were situated. These rudimentary post offices, as they may be called, with no money-order or savings-bank powers, were to have a small delivery jurisdiction, the schoolmaster fixing his hours of business at any time convenient to himself, the letters being delivered by means of the boys attending the school, with or without a small delivery allowance as circumstances might require. This simple routine, it was estimated, would not take more than an hour a day; and the remuneration offered was Rs. 2 or Rs. 3 a month, with a rupee or so for delivery allowance when this was necessary—an extra income by no means inconsiderable to a Primary schoolmaster, whose total cash emoluments for school work do not on an average exceed Rs. 60 a year.

The number of "school post offices" returned in Bengal in 1896-97 was 697, compared with 596 in the preceding year. The following circular, issued by the

Postmaster-General in 1896-97, clearly defines the relations which should sub-sist between the officers of the two Departments :—

"The Education and the Postal Departments are very closely allied. While the progress of the Post Office depends on the spread of education, the various facilities, on the other hand, which the Post Office brings to the door of educated men and women are among the best illustrations of the value of education, and form not the least of incentives to parents to educate their children. The heads of the Education Department have, directly and indirectly, cordially assisted in the development of the Post Office. Without their aid, such progress as has been made would, in a large measure, have been impossible. This constant and valued co-operation must be reciprocated by all Postal officers. Each Superintendent and Inspector is bound to do all in his power to smooth over any little difficulties which may arise in connection with the combination of postal and school duties. There is need of much tact and judgment in dealing with the school teachers themselves, as well as in correspondence and interviews with educational officers of every grade. Care must be taken to subordinate postal duties to educational work, to avoid anything at all like bullying, to be liberal in permitting school-teachers, when going on leave, to make their own arrangements as regards a *locum tenens*, and to avoid asking for school-teachers to be transferred from one place to another for purely postal reasons."

Another matter in which the Postal authorities sought the help of Educational officers in Bengal in 1893-94 was the diffusion of the rudiments of postal information among the people by means of the schools. It was pointed out that, owing to insufficient and wrong addresses, thousands of articles found their way into the dead letter office or were mis-sent; and it was hoped that, if the pupils had the rules explained to them and were taught how to address letters, much would be done towards removing this evil. District Boards and inspecting officers of the Educational Department were requested to co-operate with the Postal authorities in this direction.

On the same subject, the Director for Madras quotes from a letter written by the Postmaster-General :

"The number of schoolmasters at present in charge of branch offices is 749, or nearly half the total number of extra-departmental agents employed by the Post Office. On the whole, the experiment of employing them as branch postmasters has been a great success, and has proved and will prove of great assistance to the [Postal] Department in extending postal facilities to the remoter parts of the Mufussal. Of course, from a postal point of view they have their faults. They are often indifferent in learning postal rules, they are liable to be frequently transferred, they are generally only temporary residents in the villages and therefore unfamiliar with the inhabitants, and they are inclined to close their post offices on school holidays or else hand them over to the charge of some irresponsible person. But these defects notwithstanding, they are generally far superior to other candidates for the post of branch postmaster in intelligence, education, and attention to duty, and perform the duties entrusted to them carefully and well."

The Director points out that the total figure quoted must include the masters of schools under private management. He states that the number of branch post offices in charge of the masters of Government schools is only five, but the number of those in charge of Board schoolmasters has risen from 249 to 371. These schoolmasters are in receipt of monthly allowances varying from Rs. 2 to Rs. 7.

The system prevails in other Provinces also. But the only reference to it is in the Report for the Punjab, where the Director says : "The experiment of School Post Offices has been extended to a great degree during the quinquennium, to the benefit of the public and without injury to the schools."

Schools maintained for aboriginal tribes and other backward classes of the population will be considered later, in Chapter XII.

CHAPTER VII.

TRAINING SCHOOLS.

139.—Scope of Chapter, and Meaning of Training Schools.

This chapter will deal not only with institutions of all kinds for the training of teachers, but also (so far as possible) with the qualifications of the teaching staff in schools for general education. With regard to the character of so-called Training schools, the widest divergencies prevail. Some of them are called Colleges, but their only title to that name is that a few of the students in them may have passed the Matriculation examination. The name is properly restricted to two Government institutions in Madras, which prepare candidates for a special diploma in teaching at the Madras University, and are therefore entered in the General Tables among Professional Colleges. Most of them represent the older Normal schools, established by Government for the better education and training of Vernacular schoolmasters. Many of them, again, are merely classes attached to institutions for general education, where the degree of training that can be given is necessarily of the smallest. In Assam, but not in Bengal, *guru* classes are included, in which selected masters of Middle schools are authorised to give instruction in educational methods to *gurus* (masters) of Primary schools. In Madras, the returns not only comprise Sessional schools, which are somewhat of the same nature as the *guru* classes just mentioned, but also classes for gymnastic instructors.

With such divergencies as these between the several Provinces, it is manifest that no comparative statistics of so-called Training schools can be of any value. The only possible way to treat the subject will be to allow each Director to explain his own system, so far as he does so in his Report. But, at the same time, it would be undesirable to omit the usual tables, giving the number of institutions and pupils at the end of the two quinquenniums, and also the expenditure.

140.—Training Schools for Masters.

The table on the following page (CX.) gives the number of Training schools for Masters and of the pupils in them, in the several Provinces, according to management, for the two years 1891-92 and 1896-97. The figures differ from those shown in General Table III, by the addition of the two Professional colleges for teaching in Madras.

Going back for ten years, the total number of Training schools for Masters has apparently increased from 113 to 141, and the number of pupils in them from 4,451 to 4,607. During the earlier quinquennium, the number of institutions remained almost stationary, and the number of pupils slightly decreased. During the later quinquennium, institutions increased by 22 per cent, and pupils by 4 per cent. The increase in institutions is confined to Madras and Assam. In both cases it is mainly due to the opening of a larger number of Sessional schools and *guru* classes, which represent the very lowest stage of training. The increase in pupils is found mainly in Burma, the North-West, and the Central Provinces, in all of which Training schools are weakly organised. Madras, Bombay, and Bengal each show a decrease in pupils, and Berar a large decrease. The great majority of Training schools are maintained by Government. Madras is the only Province that now has any under District or Municipal Boards those formerly existing in Assam having been transferred to the Department. Aided and Unaided both show a slight increase, but the total for each is small. The two Unaided Training schools returned for Bombay are really in Native States.

Table C.V.—Training Schools for Masters, 1891-92 and 1896-97.

Province	1891-92										1896-97										Percentage of Increase or Decrease 1896-97 compared with 1891-97.							
	Government.					District and Municipal.					Government.					District and Municipal.						Unaided.					Total.	
	Schools.		Pupils.		Total.	Schools.		Pupils.		Total.	Schools.		Pupils.		Total.	Schools.		Pupils.		Total.		Schools.		Pupils.		Total.		
	Schools.	Pupils.	Schools.	Pupils.		Schools.	Pupils.	Schools.	Pupils.		Schools.	Pupils.	Schools.	Pupils.		Schools.	Pupils.	Schools.	Pupils.			Schools.	Pupils.	Schools.	Pupils.		Schools.	Pupils.
Madras	29	1,041	14	214	7	154	1	6	51	1,444	31	975	22	321	7	173	3	49	66	1,477	+29	1,477	-2					
Bombay	6	519	1	70	2	81	8	674	5	473	1	50	2	72	8	592	0	14	8	592	0	592	-14					
Bengal	15	774	0	229	21	587	13	711	7	201	...	...	...	...	20	865	-5	-2	20	865	-5	865	-2	
N. W. P. and Oudh	4	171	1	22	5	356	4	519	...	...	...	...	...	...	4	508	-29	+12	4	508	-29	508	+12
Punjab	6	757	1	22	6	357	4	218	...	...	...	...	...	...	6	352	0	-1	6	352	0	352	-1
Central Provinces	6	176	...	...	5	176	...	...	...	...	...	...	...	...	4	218	-21	+24	4	218	-21	218	+24
Burma	2	61	...	...	2	63	2	179	...	...	...	...	...	...	2	159	0	+132	2	159	0	159	+132
Assam	6	194	7	95	1	111	2	12	16	352	21	266	2	81	2	17	29	364	29	364	+81	364	+3					
Coorg	1	10	...	...	1	10	...	...	1	10	1	10	...	...	1	10	0	0	1	10	0	10	0
Bihar	1	94	...	...	1	94	1	62	...	...	...	...	...	...	1	62	0	-34	1	62	0	62	-34
Total	74	3,386	21	339	18	586	5	102	116	4,413	95	3,537	22	321	17	593	7	138	141	4,607	+22	4,607	+4					

141.--Training Schools for Mistresses.

The following table (CXI.) gives the number of Training schools for Mistresses and of the pupils in them, in the several Provinces, according to management, the two years 1891-92 and 1896-97 :—

Province.	1891-92.						1896-97						Percentage of Increase or Decrease 1896-97 compared with 1891-92									
	Government.		District and Municipal.		Aided.		Unaided.		Total.		Government.				District and Municipal.		Aided.		Unaided.		Total.	
	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.			Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.
Madras	3	74	1	12	11	157	..	..	15	243	4	94	15	223	19	317	27	426	10	140
Bombay	2	67	2	45	1	26	2	21	7	179	2	146	3	27	10	162	11	150	10	144		
Bengal	..	..	..	..	5	192	5	104	10	300	..	..	9	432	9	432	10	444	11	444
N.W.P. and Oudh	..	..	1	3	..	..	..	..	1	2	..	..	1	83	1	83	0	40	40	40
Punjab	..	..	..	..	..	..	..	..	1	19	1	23	..	..	1	23	0	21	21	21
Central Provinces	1	19	..	..	..	..	..	..	2	21	4	83	..	..	4	83	10	20	20	20
Burma	2	21	..	..	..	..	..	..	1	29	..	..	..	..	1	18	0	18	18	18
Assam	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Coorg	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Deccan	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Total	8	201	4	59	18	414	7	129	37	793	11	286	28	765	45	1,118	22	441	441	441		

Table CXI.—Training Schools for Mistresses, 1891-92 and 1896-97.

Going back for ten years, the total number of Training schools for Mistresses has apparently increased from 28 to 45, and the number of pupils in them from 672 to 1,118. The rate of increase was somewhat higher in the later quinquennium, when it was 22 per cent. for schools and 41 per cent. for pupils. Besides Berar and Coorg, the large Province of the Punjab is conspicuous in having no recognised institution for the training of female teachers, though it devotes some money to this purpose in ordinary girls' schools. The North-West, the Central Provinces, and Assam each have only one such institution. In this case, the majority of the institutions are Aided, the Government maintaining none in Bengal; and it may be assumed that these are classes attached to Missionary schools for general instruction. The two Unaided institutions returned for Bombay are again in Native States. The increase in institutions is confined to Madras, Bombay, and Burma; while Bengal shows a decrease. The increase in pupils is found everywhere, except in Assam.

142.—Expenditure on Training Schools for Masters.

The table on the opposite page (CXII.) gives the expenditure on Training schools for Masters in the several Provinces, according to sources, for the two years 1891-92 and 1896-97. The figures differ from those shown in General Table IV., by the addition of the expenditure on the two Professional colleges for teaching in Madras.

Going back for ten years, the total expenditure on Training schools for Masters has increased from Rs. 4,41,602 to Rs. 6,14,852, the rate of increase being 23 per cent. in the earlier quinquennium, and 13 per cent. in the later. Practically the whole of this increase is borne by Provincial Revenues, which now provide 72 per cent. of the total cost, as compared with 57 per cent. The amount derived from Local and Municipal Funds has decreased (entirely in the later period); while "other sources," mainly Missionary contributions, have in the later period more than made up for a decrease in the earlier. The amount from Provincial Revenues devoted to schools under public management increased by 45 per cent. in the earlier period and 29 per cent. in the later. In the Central Provinces, Coorg, and Berar, the entire expenditure is derived from this source. The amount devoted to Aided schools has varied very little, by far the greater part being under Madras.

The expenditure in the different Provinces shows wide fluctuations. In Bombay it increased largely in the earlier period, and then remained stationary. In Bengal, on the other hand, there was a slight decrease in the earlier period, followed by a considerable increase. In the North-West, as also in Berar, a considerable decrease in the later period has reduced the expenditure below the figure at which it stood ten years ago. Bengal, the Punjab, and the Central Provinces each show an increase in both periods, much larger in the earlier than in the later. Burma, Assam, and Coorg each show a decrease in the earlier period, but an increase in the later. In the case of Burma this increase is very large, but neither Assam nor Coorg has recovered the figure of ten years ago. It will be observed that nearly one-third of the total expenditure is under Madras; that the North-West obtains practically the whole from Local and Municipal Funds; and that the large amount from "other sources" under Bombay includes

Table CXXI.—Expenditure on Training Schools for Masters, 1891-92 and 1896-97.

Province.	1891-92.					1896-97.					Percentage of Increase or Decrease.	
	Provincial Revenues			Local and Municipal Funds	Total.	Provincial Revenues			Local and Municipal Funds	Total.		
	Under Public Management.	Aided.	Total.			Under Public Management.	Aided.	Total.				
Madras	Rs. 75,128	Rs. 12,682	Rs. 87,810	Rs. 52,154	Rs. 1,62,090	Rs. 1,41,606	Rs. 11,781	Rs. 1,53,387	Rs. 25,718	Rs. 1,98,446	+ 22	+ 45
Bombay	71,079	2,600	73,679	29,933	1,11,977	62,216	2,500	64,716	29,511	1,15,936	+ 4	+ 57
Bengal	67,483	4,717	72,200	873	83,997	79,634	5,499	85,093	487	1,02,862	+ 22	- 1
N. W. P. and Oudh	.	.	.	44,124	50,573	1,534	.	1,534	40,980	43,924	- 14	+ 7
Punjab	37,250	.	37,250	.	57,580	61,906	.	61,906	502	62,489	+ 9	+ 15
Central Provinces	27,698	.	27,698	940	27,698	30,058	.	30,058	.	30,058	+ 9	+ 28
Burma	19,516	.	19,516	.	19,516	28,010	.	28,010	.	30,047	+ 54	- 2
Assam	11,191	981	12,172	4,801	19,580	12,475	1,016	13,511	5,776	21,983	+ 12	- 16
Cooch	1,272	.	1,272	.	1,272	1,354	.	1,354	.	1,354	+ 6	- 8
Bihar	10,853	.	10,853	.	10,853	8,444	.	8,444	.	8,444	- 22	+ 13
Total	3,31,470	20,360	3,51,830	1,41,215	5,45,146	4,28,427	20,716	4,49,143	1,03,194	6,14,852	+ 13	+ 23
Percentage of Increase or Decrease --												
1896-97 compared with 1891-92	.	.	.	.	.	+ 22	+ 4	+ 23	- 27	+ 13		
1891-92 compared with 1886-87	+ 45	- 6	+ 41	+ 6	+ 23							

143.—Expenditure on Training Schools for Mistresses.

The table on the opposite page (CXIII.) gives the expenditure on Training schools for Mistresses in the several Provinces, according to sources, for the two years 1891-92 and 1896-97.

Going back for ten years, the total expenditure on Training schools for Mistresses has increased from Rs. 1,07,235 to Rs. 1,68,975, the rate of increase being 21 per cent. in the earlier quinquennium and 30 per cent. in the later. In this case, the larger part of the increase comes from "other sources," including Missionary contributions and grants by Native States, which now provide 44 per cent. of the total as compared with 35 per cent. The amount from Provincial Revenues devoted to schools under public management shows only a slight increase; while that devoted to Aided schools increased 19 per cent. in the earlier period and 33 per cent. in the later. The amount derived from Local and Municipal Funds, which is almost entirely under Bombay, increased very largely in the earlier period.

Almost all the Provinces share in the increase. The Punjab, Berar, and Coorg have no institutions of this class. Madras gives the largest amount from Provincial Revenues, equally divided between Government and Aided schools. The total amount is largest in Bombay, where Provincial Revenues and Local Funds together provide 66 per cent. All the schools in Bengal are Aided, and the contribution from Public Funds amounts to only 22 per cent. In the North-West, the total amount is insignificant, and is derived in almost equal proportions from Local Funds and "other sources." In the Central Provinces and Burma, the whole is derived from Provincial Revenues, and spent upon Government institutions. The single institution in Assam shows a considerable decrease in its income, which is now entirely derived from "other sources."

144.—Training Colleges in Madras.

Madras possesses the only two Professional colleges for teaching which are affiliated to a University, and which teach a course leading up to a University diploma. Both of them are Government institutions. The Teachers' College at Saidapet, near Madras city, was raised to the status of a college on its affiliation to the University in 1886; it was removed from Madras city to Saidapet (where the College of Agriculture is also situated) in 1888; and the course of instruction was reorganised in 1890. Early in 1894, another Training college was opened at Rajahmundry, for the benefit of students from the Northern Circars; but up to the present its numbers have remained very small.

The Saidapet College is located in a building of its own, which however, needs enlargement to accommodate the practising classes comfortably. Its staff consists of a principal and vice-principal, who are both members of the Indian Education Service; two assistants, who are in the Provincial Education Service; and several assistants belonging to the Subordinate Education Service. The students are all stipendiaries. The qualification for admission is that they must have at least passed the First Art. examination of the University; but graduates are preferred, and the proportion of graduates is steadily rising. In 1896-97, out of 48 students, one was M.A., 34 were B.A.'s (compared with 31 five years before), and only 13 were undergraduates (compared with 13). The total number is ten less than in 1891-92; but this may be only an accidental fluctuation. The course of training, which lasts for twelve months, is twofold: one course aims at the Licentiate in Teaching granted by the University, after a practical and a written examination; the other is a preparation for the second-grade collegiate teachers' certificate granted by the Department. The total expenditure on the college during the quinquennium averaged Rs. 28,285 a year, of which Rs. 655 was covered by receipts from fees, &c. The average cost of each student would thus appear to be Rs. 566, entirely provided from Provincial Revenues.

The Rajahmundry College is modelled upon the same lines. It has suffered from want of accommodation, but a new building is now in course of erection. The

Table CXIII.—Expenditure on Training Schools for Mistresses, 1891-92 and 1896-97.

Province	1891-92					1896-97.					Percentage of Increase or Decrease.		
	Provincial Revenues			Local and Municipal Funds.	Other Sources	Total.	Provincial Revenues.			Local and Municipal Funds		Other Sources.	Total.
	Under Public Management.	Aided.	Total.				Under Public Management.	Aided.	Total.				
Madras	11,603	16,796	31,489	1,183	16,622	49,194	16,763	16,876	31,638	22,067	55,705	+13	+23
Bombay	19,551	1,846	21,397	10,701	12,183	44,083	21,275	5,301	26,576	20,112	58,806	+33	+41
Bengal	.	4,440	4,440	..	20,712	25,152	8,332	8,332	8,332	29,941	38,273	+52	+31
N.W.P. and Oudh	..	..	..	..	18	18	..	..	..	1,133	2,063	+11 361	-90
Punjab	.	..	..	..	..	..	..	..	..	..	..	..	..
Central Provinces	6,151	..	6,151	..	..	6,151	6,825	..	6,825	..	6,825	+11	+17
Burma	4,084	..	4,084	..	50	4,144	6,416	..	6,416	..	6,416	+65	+45
Assam	83	..	83	..	1,411	1,494	..	..	..	887	887	-41	0
Coorg	..	..	..	..	..	..	..	..	..	..	..	..	..
Bihar	..	..	..	..	..	..	..	..	..	..	..	..	..
Total	44,489	22,965	67,454	11,886	50,896	1,30,236	51,579	30,508	82,087	12,748	1,68,975	+30	+21
Percentage of Increase. —													
1896-97 compared with 1891-92													
1891-92 compared with 1889-87													

staff consists of a principal, who is also the principal of the Arts College to which the institution is attached; a vice-principal belonging to the Provincial Education Service; and several assistants. The number of students has fluctuated during the four years that the college has been open. In 1896-97, there were 10 students, of whom 3 were graduates. The expenditure has averaged Rs. 5,486 a year; and that the average cost of each student would be about Rs. 518.

At the University examinations for the Licentiate in Teaching during the last five years, 274 candidates presented themselves on the written side, of whom 195 passed; and 291 presented themselves on the practical side, of whom 150 passed. The latter alone are qualified for the diploma. Of these, no less than 104, or 69 per cent., were Brahmans, and 36 Native Christians. Not one was a Muhammadan. Two of those trained in the Saidapet College were women. In addition, 217 trained and 163 untrained candidates appeared at the examination for the second-grade collegiate teachers' certificate; and 175 passed, of whom 69 qualified for trained teachers' certificates.

145.—Training Schools for Masters in Madras.

Madras is also provided with a system of Training schools, intended to afford both theoretical instruction and practical training for the profession of teacher, and elaborately classified. Three grades of certificate are recognised by the Department, besides the two already mentioned in connexion with Colleges. The course of instruction for each grade extends over twelve months, during which period the students are bound to abstain from engaging in any other avocation or attending any other institution, except with the permission of the head of the Training school. A student under training has to devote his whole time to the study of such subjects as school organisation, discipline, and the art of teaching, in all of which he has to undergo a written examination; and, to gain practical skill as a teacher, he has to teach in the practising school under the supervision of the training master, and to learn how to instruct a class in drill and gymnastics or calisthenics. He is also exercised in reading, black-board work, and map-drawing. No student while under training is allowed to study for any public examination, except Primary school teachers belonging to backward classes.

The number of Training schools for Masters in Madras increased during the five years from 38 to 42, but the students in them decreased from 1,258 to 1,131. This slight decline is not a matter of surprise to the Director. "The introduction of the Madras Educational Rules some years ago created a very active demand for certificated teachers, as schools could not be recognised unless a certain proportion of the staff consisted of qualified teachers. The statistics already given [pp. 158, 186] show that, at the present time, only a minority of the teachers in Secondary and Primary schools are uncertificated men; and it would appear from this that the demand for trained teachers is approaching what may be called a normal standard, which have to fill vacancies caused by death, retirement, or transfer."

Of the 42 Training schools in 1896-97, 30 are maintained by the Department, 2 are under District Boards, and 10 under Mission management. Of the last class, 7 are Aided and 3 Unaided. One of the Government schools is intended exclusively for Muhammadans, one for Mappillas, and one for Panchamas (Pariahs), and the Mission schools are intended mainly for Native Christians. The schools are further classified according to the grade of certificate for which they prepare their students: 8, with 73 students, being Upper Secondary (= High); 21, with 225 students, Lower Secondary (= Middle); and 13, with 835 students, Primary. In Government schools, stipends are granted to students at rates ranging from Rs. 10 to Rs. 5 a month, according to grade. An extra allowance is given to Europeans, Eurasians, Muhammadans, Panchamas, and teachers in the Agency Tracts. In other schools, the rates of stipend are fixed by the managers, but they are generally about the same as the Government rates. In 1896-97, out of the total number of 1,131 students, only 58 were not in receipt of stipends, mostly in the Unaided schools. The maximum number of Government stipends is 1,035, but a considerable number of these were not appropriated, and consequently only Rs. 48,454 was expended in the year, out of a Budget estimate

of Rs. 55,076 on this account. Divided according to race or creed, the number of Native Christians among the students increased during four years from 222 to 288, *Panchamas* from 13 to 28, and "aborigines" from 1 to 8, while Brahmins decreased from 573 to 407, non-Brahman caste Hindus from 326 to 314, and Muhammadans from 100 to 86.

Certificates are given in the three grades above mentioned, after an examination consisting of both a written and a practical test, which is conducted by a representative board. This examination is open to untrained teachers, who can only obtain an untrained teachers' certificate. During the last five years, 520 students from Training schools presented themselves for the written examination in the Upper Secondary grade, of whom 154 passed, or 30 per cent., in the Lower Secondary grade, 1,424 presented themselves, of whom 389 passed or 29 per cent.: in the Primary grade, 4,022 presented themselves, of whom 1,368 passed, or 34 per cent. The total number of students who found employment as teachers during the period, or who set up schools of their own, was 5,352, and the number has been increasing in the last few years, though the actual number of students has been falling. This anomaly is explained by the fact that all students, as one of the conditions of their admission, are bound to serve as teachers in recognised schools for at least three years. A record of past students is kept, and all stipendiary students who fail to satisfy this condition are compelled by legal proceedings to refund the amount received by them in stipends and allowances, together with tuition fees.

The total expenditure (including stipends, but excluding grants for furniture, apparatus, and buildings) increased during the last four years from Rs. 1,39,733 to Rs. 1,41,060. As the number of students decreased, the average cost of each student rose from Rs. 119 to Rs. 136. The proportion of the total expenditure borne by Provincial Revenues is 84 per cent.

146.—Training Schools for Mistresses in Madras.

The number of Training schools for Mistresses in Madras increased during the five years from 15 to 19, and the students in them from 243 to 317. Of the schools, four are maintained by the Department, while the remaining 15 are all under Mission management, and aided from Provincial Revenues. One of the Government schools at Madras, intended for Muhammadan women, has an endowment of Rs. 9,000, given by Lady Mary Hobart, the wife of a former Governor; another, at Calicut, is maintained partly from the proceeds of certain escheated lands. Nearly one-third of the students are to be found in Madras city, and the Director considers it a matter of serious concern that as many as 11 Districts contain no provision for the training of women for the teaching profession. These schools, like those for men, are classified according to grade, as Upper and Lower Secondary and Primary. Stipends are paid at the same rates as for male students, with the addition of a "guardian allowance" of Rs 5 a month for women who are not residents of the town in which the school is situated. The proportion of stipendiary students is lower in the Mission schools, because of the number of boarders who do not receive stipends. In 1896-97, out of a total of 317 female students, no less than 259 were Native Christians, for whom the Mission schools are chiefly intended; 29 were Europeans or Eurasians, 14 Muhammadans, and only 4 Hindus, including one Brahmani. At the examinations during the last five years, the average of success was distinctly higher than for male students, ranging from 34 to 47 per cent. in the several grades. The number of women who obtained employment as teachers rose steadily year by year, and amounted to 938 for the whole period. The total expenditure remained practically unchanged at about Rs. 55,000, of which 60 per cent. was borne by Provincial Revenues. The average cost of each student is Rs 179, or nearly one-third higher than for a male student.

147.—Sessional Schools in Madras.

Sessional schools are peculiar to Madras. Their object is to afford facilities to un-passed village teachers to prepare themselves for the Primary Examination,

which is the standard of admission into Training schools of the Primary grade. No attempt is made to give instruction in the theory and art of teaching, or even in the preparation of registers and returns, so that they are essentially classes for general education, though attended by teachers. They are held by special inspecting school-masters, for short sessions varying from three to six months in the year, who move from place to place according to the convenience of the un-passed teachers in the neighbourhood. Hence it is that, though the returns on 31st March 1897 show only 20 schools and 247 students, the total number of classes held during the year was 76, and the total attendance 944. Each teacher attending a Sessional school receives a stipend of about Rs. 4 a month, and is required to appear at the next following Primary Examination. In 1896-97, 762 teachers from Sessional schools appeared for the complete test at this examination, of whom 532 passed, while others passed only in the compulsory or some of the optional subjects. The total expenditure on Sessional schools averages about Rs. 20,697 a year, almost entirely borne by Local Funds.

148.—Training Schools for Gymnastic Instructors in Madras.

In 1892-93, a class for the training of gymnastic instructor, which had been carried on for several years by the Physical Training and Field Games Association, was taken over by the Department, and amalgamated with the Teachers' College at Saidapet, of which it now forms a distinct branch. Accommodation has been provided for 20 resident students who come from a distance, at a charge of eight annas each a month. These resident students attend the practising school for their general education, and also receive instruction in drawing. The course of instruction in gymnastics extends over nine months, at the end of which an examination is held by the representative Board of Examiners for Teachers' Certificates, assisted by an expert. During the last five years 158 gymnastic students have passed for certificates, and 124 have obtained employment. The total expenditure on the gymnasium averages Rs. 2,953 a year. In 1897 a small gymnastic class, with eight students, was opened in connexion with the Training College at Rajahmundry.

149.—Registration of Teachers in Madras.

During the first few years of the working of Training (originally Normal) schools in Madras, formal certificates were not issued to the students trained therein, though they were regarded as qualified teachers. At a later period Normal certificates were granted to trained teachers when they passed a practical test at the Inspector's examination, having previously passed a written examination in school management; and Ordinary certificates were granted in the case of teachers who had not gone through a course of training, provided they passed a practical test at the Inspector's examination, having previously passed a written examination in school management. But teachers of the lowest grade, whether trained or untrained, were not required to pass a written examination. Since the constitution of the Board of Examiners for Teachers' Certificates in 1892 (which has recently been re-organised on a representative basis), Trained Teachers' certificates (corresponding to Normal certificates) are awarded to trained teachers who have secured a prescribed number of marks, first at a written examination and subsequently in a practical test conducted by the Board; and Untrained Teachers' certificates (corresponding to Ordinary certificates) are awarded to all other teachers who have passed first a written examination and subsequently a practical test conducted by the Board. These various changes having led to some confusion in the description of certificates and inaccuracy in the returns relating to teachers, steps have been taken to open a register, to be kept in the Director's office, which shall include the names of all teachers (1) who actually hold, or are eligible for, Teachers' certificates of whatever grade or description, (2) who on 31st March, 1895, had the necessary service required under the Madras Educational Rules, (3) who hold such certificates, other than Teachers' certificates, as are approved under those Rules. This work is, no doubt, one of considerable magnitude; but it has been considered necessary, in order to secure thorough accuracy in the

statistics of teachers, to gauge the work done by Training schools in supplying certificated teachers for Public institutions, and to minimise the chances of fraud.

150.—Teachers' Associations in Madras.

In 1897, the number of Teachers' Associations in Madras was returned at 68, with 1,815 members. The most important of these are the Association of Women Teachers and the Teachers' Guild. The latter alone has 250 members. Its objects are explained to be—the improvement of methods of teaching; the discussion of all questions affecting education and the profession generally, and the taking action thereon if necessary; and the promotion of social intercourse among teachers. During 1896 ten meetings were held, at one of which the Director presided. An Educational Conference was held in December, under the auspices of the Guild, which was attended by about 400 educationalists from all parts of the Province. Papers were read on the status of Primary teachers, the relations of managers and teachers, the organisation of Local Fund education, and the curriculum in Primary and Lower Secondary schools. The Guild has under consideration a scheme for the federation or affiliation of the educational associations of the Province, and the formation of a provident fund for teachers in private institutions. The Teachers' Associations in the Mufassal are working generally on hopeful lines, and their meetings are occasionally presided over by inspecting officers, who are instructed to assist in the formation and efficient working of these associations. They will, in the course of time, be connected with the Teachers' Guild at Madras city.

151.—Training Schools for Masters in Bombay.

In Bombay the Training schools for Masters (sometimes called Colleges and sometimes Normal schools) are all for Primary teachers. Their number has remained unchanged at eight during the last five years; but the students in them have apparently decreased from 705 to 592. This decrease, however, is mainly due to the plague, which caused the closing of the school at Hyderabad in Sind. Of the eight schools five are maintained by the Department—at Bombay city, Poona, Dharwar, Dhulia, and Hyderabad; one is Aided, being managed by the Christian Vernacular Education Society at Ahmednagar, to supply the wants of the many rural schools which the Society has established in that part of the Deccan; and two Unaided are in Native States—at Rajkot for Kathiawar and at Kolhapur for the Southern Mahratta country. The suggested establishment of cheap Training schools by District Boards, alluded to in Mr Nash's Review, has not been adopted, "for the reason that the existing colleges provide a sufficient supply of trained men. It is impossible to get rid of the old untrained masters except by degrees, and it is often found difficult to provide all the newly-passed men with suitable employment immediately on their passing out of college. Lack of funds also prevents the Boards from paying at once to passed students the full value of the certificate gained by them." All Government schools are described as "fully equipped and efficient." The school at Poona, however, requires new buildings and a new site, "for which funds are not at present available." The school at Dhulia provides only a two years' course, and the best students have to come to Poona for their third year. The school at Rajkot also has only a two years' course, sending its third year students to the Arts college at Ahmedabad; but the Native States of Kathiawar are considering the question of raising the standard of instruction to the full period. Examinations are held at the end of each year's course, the passing of which qualifies for a certificate. In 1896-97 the total number of passes was 614, of which 107 were at the final examination after the three years' course. During the last five years the proportion of headmasters in schools under public management who hold a Training school certificate has risen from 55.9 to 62.1 per cent., and the number of trained assistants has risen from 949 to 1,350. These figures include females as well as males. The total expenditure on Training schools for Masters increased in four years from Rs. 1,13,052 to Rs. 1,15,936. The larger portion of the increase is borne by Local and Municipal Funds. The amount from Provincial Revenues devoted to schools

under public management shows a slight decrease; but the grant to the Aided school at Ahmednagar has been raised from Rs. 2,000 to Rs. 2,500. The average cost of each student comes to about Rs. 196, in an exceptional year.

152.—Training Schools for Mistresses in Bombay.

The number of Training schools for Mistresses in Bombay has increased during the five years from seven to ten, but the number of students in them has decreased from 175 to 162. Both increase and decrease are to some extent nominal. The increase in institutions is due to the opening of a small school at Dharwar, supported by some of the District Boards of the Southern Division; to the development of a class for Europeans and Eurasians by the Sisters of the Convent School at Byculla, in Bombay city; and to the formation of a class by the Education Society at Hyderabad, in Sind, which at present exists only in name. The decrease in students is confined to schools under District Boards, and is explained by the closing of the school at Hyderabad through the plague. The two most important of the Training schools for Mistresses are the two Government institutions at Poona in the Deccan and Ahmedabad in Gujarat, both of which have been long open, and may be said to have justified their existence. Each of these has an English girls' school attached to it, which is attended by the children of wealthy people. At Poona, the two schools are now located in excellent buildings, specially erected for them. The schools maintained by Native States, at Rajkot and Kolhapur, are also successful; and the school at Hyderabad has made progress since it was placed in its new building. The Convent classes at Karachi and Bombay for Europeans and Eurasians are doing good work; and the Municipal class at Karachi, under the supervision of the Convent Sisters, is likewise efficient. In 1896-97 the number of female students that passed one or other of the final examinations was 36. The total expenditure on Training schools for Mistresses increased in four years from Rs. 43,575 to Rs. 58,806, and now amounts to just one-half of the expenditure on Training schools for Masters. The increase comes from every source, but is proportionately highest under Aided institutions. The average cost of each student comes to about Rs. 316, in an exceptional year.

The Director makes some general remarks upon the supply of teachers for girls' schools in Bombay:—

“The Training schools in this Presidency are regarded as efficient; but they are few in number, and have by no means solved the problem of providing mistresses. The material which supplies them is not always of the best quality; and there are difficulties of caste and creed, and prejudices innumerable. The Department tries to attract the wives of teachers and of male students, but hitherto without much success. A teacher on good pay is unwilling that his wife should demean herself by teaching; and I fear that, as a rule, when a married couple is attracted, it is because of the double stipend drawn by them. Even when satisfactory students are obtained, they do not always become satisfactory teachers, nor do they obtain from native public opinion the support which is extended to male teachers. Thus, the Inspector for the Southern Division complains that the passed women from the Kolhapur school are sent out to serve on miserable pittance of Rs. 8, 9, or 10; and it is frequently difficult to serve Municipal Boards to show the same liberality to the girls' school which they do to the boys' school. In the Northern Division, and in some parts of Sind, female education may be said to make real progress and to have struck a deep root. While we can look forward with confidence to large developments in cosmopolitan Bombay. But I am not sure that the view given below of female education in the Deccan by an Inspector of the greatest experience is too pessimistic. Mr. Kirkham writes as follows:

“The Maratha people have not yet evolved the village school-mistress; and when a trained woman takes charge of a school, she receives no support or countenance from native society. Under these circumstances, it is perhaps hardly surprising that in most cases she rapidly deteriorates, and loses whatever skill in administration she possessed. I am sorry to say I can recall no girls' school in the Central Division well administered for any length of time by a woman. Municipal authorities and Deputy Inspectors say they are incompetent. The women retort that they never have a fair chance. The fact is that the whole system is exotic, and many years must elapse before female education

is a reality among Hindus. Female education has reached this stage in the case of the Puras; but among the people of the Deccan generally the only progress I have observed during the past quarter of a century is that now-a-days people see no great harm in little girls attending school."

153.—Qualifications and Pay of Teachers in Bombay

A table is given in the Report, showing the qualifications and average pay of all full-time teachers in Primary schools in each Division of Bombay. Of head-masters, 4,079 are trained and 2,545 are untrained. Of assistants, 1,316 are trained, 3,437 are untrained but have passed the Public Service Certificate Examination, and 3,818 are untrained and unpassed. The average pay of a trained head-master ranges from Rs. 38 in a Municipal school in Sind and Rs. 35 in a Municipal school in Bombay city to Rs. 17 in a Local Board school in both the Central and the Southern Divisions. The pay of an untrained head-master ranges from Rs. 34 and Rs. 28 to Rs. 10 and Rs. 9. The pay of a trained assistant ranges from Rs. 20 and Rs. 15 to Rs. 12 and Rs. 11; of an untrained but passed assistant, from Rs. 13 to Rs. 7; of an untrained and unpassed assistant, from Rs. 14 and Rs. 11 to Rs. 7 and Rs. 6. Of head-mistresses, 179 are trained and 59 untrained. Of assistant mistresses, 34 are trained, eight have passed the examination above-mentioned, 241 are untrained and unpassed. The average pay of a trained head-mistress ranges from Rs. 35 in a Local Board school in Sind and Rs. 29 in a Municipal school in Bombay city to Rs. 21 in a Local Board school in the Northern Division and Rs. 16 in a Municipal school in the Southern Division. The pay of an untrained head-mistress ranges from Rs. 31 and Rs. 22 to Rs. 10. The pay of a trained assistant mistress ranges from Rs. 17 to Rs. 9; and of an untrained assistant from Rs. 13 to Rs. 7.

154.—Training Schools for Masters in Bengal

Up to 1896, the only provision in Bengal was for the training of Vernacular teachers. But in that year arrangements were made for the training of English teachers in Secondary schools, by opening English classes in connexion with the five existing Vernacular Training schools at Calcutta, Hooghly, Dacca, Patna, and Cuttack. There are as yet no Training institutions of the collegiate class. For the new English classes, three grades of certificates are proposed, each complete in itself; but up to the present classes have been opened only for the two lower grades. With regard to the highest grade, it is urged that "no imperative necessity has as yet manifested itself for giving special training to graduates, who (in India as in England) are allowed to go straight from the University to take work in a public or private school, on the assumption that their trained intelligence and the example of those with whom they are associated would soon make them good teachers, if they have any aptitude for the work." The Vernacular Training schools are likewise classified under three grades. The first-grade teach an entire three year' course appointed for *pandits* (head-masters) of Vernacular Middle schools; while the second and third teach only a two years' and a one year course for assistant teachers in the same class of schools. In addition, the *guru* training classes should be mentioned, which are for the benefit of teachers in Primary schools. But these have not fulfilled expectations, and their final abolition was ordered at the close of the period under review. They are not included in the statistics here given.

For the English classes, the standard for admission is (broadly speaking), the Matriculation for the lowest grade, the First Arts for the second grade, and the B.A. for the highest grade, which has not yet been constituted. For the Vernacular Training schools, the standard is the Middle Vernacular Scholarship Examination; but exemptions are granted in Bihar and Orissa, in order to attract students. Practically, all the students receive stipends, and house accommodation besides, which accounts for the comparatively high cost of these institutions. At present, there are 15 stipends of Rs. 6 a month for each of the two English classes at Calcutta, Hooghly, and Dacca, and 10 stipends of the same value for each of the two English classes at Patna and Cuttack. This provides for the training every year of 130 junior English teachers, in addition to those private students

who may qualify themselves by passing the examination for the first-grade certificate. The stipends sanctioned for the first-grade Vernacular Training schools range from Rs. 3 to Rs. 5 a month.

In the English classes, the course of instruction is purely technical, dealing with the general principles and methods of the art of teaching, moral and physical training, and maintenance of discipline, and the details of school-management, in both theory and practice. The important point recognised is that certificates should not be given for theoretical acquaintance, however complete, with the contents of text-books on the art of teaching, unless the candidate also shows that he is able to apply these principles to practice, and to teach a class and prepare notes of lessons to the satisfaction of the Inspector. To secure this end, the students under training are required, in the first month of the session, to do nothing more than sit in the class-rooms of the attached practising school and watch the teachers, noting their methods and the way in which the work generally is conducted. During the next four months the first part of the day is occupied by the students, one by one, giving lessons in turn, the rest taking notes in the presence of the class-master, who interposes, when necessary, to correct the methods of the student who is giving the lesson. Later on, the students are left much more to themselves. In the Vernacular Training schools, the course is both general and technical, the former consisting of those subjects which, when acquired under specially qualified teachers, will enable the student to do justice to his subsequent appointment as a *pundit*.

During the last five years, the number of Training schools for Masters in Bengal has fallen from 21 to 20, and the number of students in them from 887 to 865. But this slight decrease fails to exhibit the true state of affairs. The schools are of two classes: Government institutions, which alone train up to a high standard, tested by an examination, and Aided institutions, managed by Missionaries, to provide teachers for their Primary schools. The Government institutions have fallen from 15 to 13, and the students in them from 658 to 574, despite the fact that the English classes (with 71 students) did not exist five years ago; while the Aided institutions have risen from six to seven, and the students in them from 229 to 291. But here a further distinction is required. The loss of Government institutions is entirely under schools of the third grade, the necessity for which is fast disappearing, as Vernacular education is being spread by Middle schools. Only four schools of the third grade remain, with an average of eight students each, and two of these have already been condemned. There is one second-grade school, with 18 students, while the eight first-grade schools have an average of 65 students each. The total number of students is thus classified, according to race and creed: Hindus, 545; Brahmo, 1; Muhammadans, 22; Native Christians (non-aboriginal), 86; Native Christians, (aboriginal), 139; "others" (mostly aborigines of animistic religions), 72. Of the students in Aided schools, 53 are girls in a school for Sonthals under the American Baptist Mission.

The first examination for English certificates for masters was held in April 1897, and the result was extremely disappointing. Out of 72 candidates who presented themselves, only six passed. One of these was a private student and a B.A., to whom was awarded the only first-grade certificate. Some excuse is to be found in the novel character of the examination, which was a real test of practical knowledge, instead of the accustomed style, which merely tests a knowledge of the contents of text-books, frequently learnt by rote. The whole system is at present in an experimental stage. Though the number of stipends sanctioned for the English classes is 120, and though at one time during the session the total number of admissions was in excess of 120, the students dropped off by degrees, when it was discovered that many were making a convenience of the classes, and attending law lectures with the intention of ultimately taking to the legal profession. This was put a stop to, with the result that at the close of the year there were only 76 students remaining.

For the Vernacular Training schools, certificates are also granted in three grades, according as the candidates have completed a course of three years, two years, or one year. Private students are admitted to the examinations, which are conducted, both in writing and in practical efficiency, by a board nominated by the Director. Since 1892-93 all students in first-grade schools have been

required to learn drawing, in which 25 per cent. is the minimum pass-mark, candidates who get 60 per cent. being awarded special certificates as teachers of drawing. Drawing is now generally taught in High schools; and as the supply of drawing-masters from the Government School of Art is at once small and costly, there has been a new opening for certificate holders from the first-grade Vernacular Training schools. In 1893-94, minimum marks were fixed for the other subjects of study also, candidates having to pass in the aggregate as before. During the last five years, the total number of first grade certificates awarded was 392, of which 21 were gained by private students and one by a student of the Aided Roman Catholic school at Krishnagar. In 1896-97, the total number of candidates from the eight Government schools of the first grade was 411, of whom 292 obtained certificates of one or other of the three grades, the average of success being 70 per cent. In addition, 10 passed out of 100 private students, but the single candidate from the Krishnagar school failed.

The total expenditure on Training schools for Masters in Bengal has risen in five years from Rs. 83,997 to Rs. 1,02,862. The increase is fairly distributed under all heads, except that the trifling amount from Local and Municipal Funds has decreased. The creation of English classes has raised the expenditure on schools under public management by about Rs. 12,000, and has also raised the average cost of each student in these schools from Rs. 106 to Rs. 137. In Aided schools, the average cost of each student to Public Funds is Rs. 18·8.

155.—Training Schools for Mistresses in Bengal.

No Training schools for Mistresses are maintained by Government in Bengal. But various institutions of this kind under Missionary management are liberally subsidised from Provincial Revenues. Grants are given to these at the rate of Rs. 3 a month for each female pupil-teacher who is a boarder, and R. 1 for day scholars; and rewards are given, on the results of examination, of Rs. 80 for each female student who obtains a junior certificate, and Rs. 100 for each who obtains a senior certificate. During the last five years, the total number of Training schools for Mistresses has fallen from 10 to 9, while the number of students in them has risen from 300 to 432. But these figures are misleading. The decrease in institutions is explained by the disappearance of five Unaided schools, of which two have been added to the Aided list. Four of the Aided schools are in Calcutta, and these alone are Training schools proper, preparing candidates for examination. But even in these schools, only 50 pupils out of a roll of 272 really belong to the training departments. The other institutions are little better than ordinary Primary schools for girls, where a few of the pupils are intended for employment as teachers. An examination for female teachership certificates was first instituted in 1894-95. Girls who pass in the art and theory of teaching, including class-management, are awarded junior certificates if they have passed in Standard VII., and senior certificates if they have passed in Standard VIII., of the special standards prescribed for Calcutta and its neighbourhood. During the last three years, 16 girls have obtained junior, and nine senior certificates. The total expenditure on Training schools for Mistresses has increased in five years from Rs. 25,152 to Rs. 38,273. At the four schools in Calcutta alone, the total expenditure in 1896-97 was Rs. 24,226, of which Rs. 5,462 was derived from Provincial Revenues, Rs. 3,925 from fees, and Rs. 14,839 from subscriptions, &c. The average cost of each student to Public Funds was Rs. 19·5, or fractionally more than in schools for male students.

156. Guru-training Classes in Bengal.

In 1885-86 the plan of *guru* classes was started, as an economical mode of giving some training to the ordinary teachers of village schools. The head-masters of selected Middle schools were authorised and encouraged to open classes for instructing *gurus* of neighbouring *pathsalas* in the subjects of the Upper Primary Examination, and giving them an elementary knowledge of school-method. Unlike the similar scheme of Sessional schools in Madras, the experiment has ended in failure. Up till 1892-93 the classes grew in number, until they reached

235, with 1,171 students. But from that date their vogue waned, and they began to disappear more quickly than they came into existence. They are generally condemned by the Inspectors as expensive, unpopular, unworkable, and unnecessary. In 1896-97 their number had fallen to 89, with 473 students; and since the close of the year the scheme has been finally abandoned. They are not included in the figures given in our statistical tables, except for Assam.

A fresh effort in the same direction has recently been made in Orissa, where the money set free by the abolition of a third-grade Training school at Puri has been utilised to add a class for *gurus* to the first-grade Training school at Cuttack. In 1896-97, this class consisted of 19 students, almost all of whom had passed the Middle Scholarship Examination. They are required to pass through a course of one year, in order to qualify as teachers in Upper Primary schools.

157.—Qualifications of Teachers in Bengal.

The following are the standing orders of the Department regarding the qualifications of teachers to be employed in Middle and Primary schools. (1.) In Middle schools, the head Vernacular teacher should be selected from students who have passed the final examination of a first-grade Training school. A teacher who has not passed this test can be retained only on his proving his fitness for the post by regularly passing pupils at the Middle Scholarship Examination. The head English teacher at a Middle school should have at least passed the Entrance Examination (Matriculation) of the University. (2.) In selecting teachers for Primary schools, preference is given to passed Upper Primary and Middle Scholars, experienced in the mode of *pathsala* teaching, and possessing a fair knowledge of village accounts.

The returns show that the proportion of uncertificated teachers in both Middle and Upper Primary schools has fallen during the last five years from 25.6 to 21.1 per cent. But the standard for a certificate is very low. It includes those who have passed any school examination, down to the Lower Primary stage. In 1896-97, out of a total of 12,056 teachers employed in these schools, 1,180 had passed some University examination from the Entrance upwards, compared with 863 five years earlier; 2,225 had passed one of the Training school examinations, compared with 1,861; 291 were certificated *gurus*, compared with 277; 5,273 had passed out of Middle schools, English and Vernacular, compared with 3,008; 935 had passed out of Upper Primary schools, compared with 395; 290 had passed out of Lower Primary schools, compared with 75; and 102 had passed some other examination, not specified at the earlier period; while 2,700 were altogether uncertificated, compared with 2,575.

According to a calculation of the Director—

“Though there is room for 2,000 certificated Vernacular masters (*i.e.* who have passed one of the Training school examinations) to work as head *pandits* in Middle schools, 1,912 such men were employed in them in 1896-97. Assuming the rate of vacancies to be five per cent. per annum, the number of head *pandits* to be filled up annually would be nearly 100. The number of men who obtained final certificates at the last examination from the first-grade Training schools was 79. Making allowance for the fact that men holding second-grade certificates are sometimes appointed as head *pandits*, the supply is still short of the demand; and especially does this appear to be the case, when it is remembered that some of these final students are appointed to High English and Upper Primary schools—in the former as drawing-masters and junior *pandits*, and in the latter as head *pandits*. In High schools alone, the number of certificated Vernacular masters is 132. If, therefore, in any particular District or Division final students are not appointed in proportion to their supply, or the Training schools are not so well attended as they used to be before, the fault does not lie in the system, but rather in the fact that the supply is inadequate for the demand.”

158.—The Lucknow Training College in the North-West Provinces.

A Government Training college for teachers of English subjects in Anglo-Vernacular schools was opened at Lucknow in November 1896, but it is not yet fully organised or equipped. The staff consists of a principal, without any

accommodation. There are no students in receipt of stipends other than those provided by Government, though provision has been made in the rules for the admission of such students sent by local bodies, or managers of schools, in case of there being any accommodation available. The value of the stipends was reduced in 1895 from Rs. 7 to Rs. 6 a month, "on the understanding that certain joint extra expenses falling upon the students would be met by Government, as is believed to be the case in other parts of India." The present amount is said to be inadequate. "At Agra a monthly deduction is made to defray the water-rate. The Inspector of the Third Circle reports that the one great difficulty has been to get the pupil-teachers to eat enough food. Many are supporting families at home out of their stipends, so that, with the present high prices, they are hard put to it to live. The physique of some of them struck him as poor. Their thin, pale faces were, no doubt, caused by the privations they were enduring in their efforts to support themselves and those dependent on them, as well as to meet the special Normal school expenses, on Rs. 6 a month. There is little doubt that the period of training is a time of great hardship to the students, who have not a penny of their own to fall back upon; and the results would be more satisfactory if they were, to some extent, relieved of their burden of cares."

The revised course of instruction lasts over two years. Every candidate for admission must have passed at least the Middle standard. The students are reported to be making considerable progress, physically, mentally, and morally. "From all accounts, the work of these institutions is more thorough and to the purpose than it has ever been before. And, considering its fundamental importance in a provincial scheme of Vernacular education, this fact does something to brighten the outlook ahead, as holding within itself the promise of improved work in village schools." Practical class-work is an important feature of the revised course. It includes criticism-lessons given to the classes of the Model schools, in the presence of all the students, by one of their number under the supervision of the headmaster. The final examination includes a lesson given to a class in the presence of the Inspector; and these officers express themselves as very favourably impressed with the way in which the students acquitted themselves. Special prominence is given to physical training, in order to fit village schoolmasters to give instruction in drill and to take an interest in the games and athletic exercises of their boys. But at present only a beginning has been made, for want of suitable apparatus.

The first examination under the new system took place at the close of 1896-97. Of 160 candidates (the total number of students in their second year). 62 passed in the first division, and are thereby considered qualified to work in a Middle school, as head-teacher or assistant; and 45 passed in the second division, and are qualified for any post in a Vernacular school, short of the head-teacherhip of a Middle school.

The expenditure on Normal schools, which is borne entirely by Local Funds, has fallen in five years from Rs. 48,015 to Rs. 41,071; and the average cost of each student has fallen from Rs. 144 to Rs. 128. "In each school, the more efficient staff of to-day costs less than the inferior staff of 1892: it is smaller, but better paid."

160.—Qualifications of Teachers in the North-West.

The Director makes the following interesting remarks, with special reference to the unpopularity of Normal schools:—

"It was remarked in last year's Report that it has been the habit not only of the students, but also of the inspecting officers who select them, to regard the Normal schools as reformatories, to which objectionable teachers from village schools were sent by way of punishment, not, perhaps, for their shortcomings as teachers, but because of some reasonable or unreasonable hostility on the part of their Deputy-Inspector towards them. Until the recent reorganisation, the Normal schools were of no practical use for the training of teachers, and a student after attending a course at one of them was likely to be not a whit better qualified to teach than before he entered it. Under these circumstances, it was not to be wondered at that no one was at all anxious to go to the Normal schools; and if they had to be filled, it could only be by using them as places of detention for those whom the Deputy-Inspector delighted to worry."

"But the reorganisation ought to lead to a very different state of things. A student who goes through the present course will, in the opinion of all the inspecting officers who have seen the working of the schools and the improvement in the students who have passed through the course of real and practical training, be a far superior teacher to any that have hitherto been available for Vernacular schools. He may therefore be expected to do much better work, and to win promotion more rapidly. Hence, instead of reluctance, we may soon look for eagerness to join the Normal schools, and it will be a mark of favour rather than of enmity to select a man for training. As a matter of fact, my inquiries show that those who pass out from these institutions are employed as teachers in all Districts, if they are available, in preference to men not similarly qualified. But the number of certificated teachers is altogether insufficient for the needs of the Districts, and as a consequence we have to fall back upon unqualified men to a large extent. This must go on until Government is in a position to establish at least two more Normal schools—one at Moradabad for the Fourth Circle, and one at Almora for the Fifth. Without this, an extension of Primary education can only give much satisfaction to those who are content with quantity and care nothing about quality.

"In order that proper use may be made of the existing Normal schools, it is necessary (1) that teachers already employed in Vernacular schools, whether Primary or Middle, and whether managed by District Boards or Municipal Committees, should be required, if they are under 22 years of age, to go through the Normal school course as an indispensable condition of promotion to higher pay, (2) that candidates for appointment as teachers, if they do not possess a Normal school certificate, should in no case be appointed, except temporarily, and then only in the absence of certificated men, and should not be allowed promotion unless they obtain a certificate; (3) that, as in a neighbouring Province [the Punjab], the lowest recognised grade for a certificated teacher should be Rs 8 a month—uncertificated men appointed temporarily in the absence of qualified teachers might be paid Rs 6 a month; (4) that, if certificated teachers are employed in Aided Vernacular schools, a small extra grant should be allowed, since, as a general rule, the work done by them will be better worth encouraging by grant from Public Funds than that done by other teachers; and (5) that Normal school students should be selected by the Assistant-Inspector, and not by the Deputy-Inspector. With the present very limited accommodation in the three Normal schools, it is impossible to make a certificate the only passport to employment as a teacher, which would be the ideal state of things, considering the general ignorance of those who take upon themselves a teacher's work. But, at least, it should be made the indispensable passport to promotion in District and Municipal schools, with certain reservations in favour of men of long service, whose successful labours entitle them to consideration; and uncertificated men engaged in future should understand that they are at any time liable to be replaced by any certificated teacher who may be available.

"I do not think that, if these rules were adopted, the unpopularity of Normal schools would be of long duration. The Inspector of the Third Circle is already able to report that certificated teachers will, on account of their scarcity for some time to come, be able to obtain higher wages than others. This must tend to make the Normal schools popular, and a course of training at them a thing to be desired."

Elsewhere, in connexion with the Lucknow Training college, the Director notices favourably the suggestion of one of the Inspectors, that a minimum scale should be fixed for securing a fair wage for students who have passed through the college: say, Rs. 20 for juniors, and Rs. 30 to 40 for seniors.

161.—Training Schools for Mistresses in the North-West.

The Director states that the want of a Normal school for female teachers is much felt. "I find that some years ago as many as five such schools were maintained by Government, at a cost of Rs. 200 a month for the staff alone. Now we have none. The Sigm Aided school at Benares, and the Lal Bagh school at Lucknow, do something to supply the deficiency; while the Middle Vernacular school at Gola, in the Gorakhpur District, educates girls who become available for teacherships. But still the want of well-behaved and efficient mistresses remains. Here we have to respect the common prejudice, which suspects the respectability of any woman who would occupy such a public position as that of teacher in a public girls' school. The difficulty is sometimes overcome by the appointment of male teachers of advanced age, who have the confidence of the parents."

According to the return, there was in 1896-97 one Aided Training school for Mistresses in the North-West, with 82 students. The total expenditure was Rs. 2,063, of which Rs. 930 was derived from Local Funds and the remainder from "other sources."

162.—Training Institutions in the Punjab.

The number of Training institutions for Masters in the Punjab remains unchanged at 6, while the number of students in them has slightly fallen from 357 to 352. They consist of the Central Training College at Lahore, for the training in the science and practice of teaching of English teachers for all classes of Anglo-Vernacular schools, and of Vernacular teachers for Secondary schools; and a Normal school at the headquarters of each Circle, for the training of Vernacular teachers for Primary schools. All are Government institutions. There are no schools for the training of Mistresses.

163.—The Central Training College at Lahore.

This institution consists of three classes: (1) a senior English class, training teachers for Anglo-Vernacular Secondary schools; (2) a junior English class, training teachers for Anglo-Vernacular Primary schools; and (3) a Vernacular class, preparing for Vernacular teacher-ships in Secondary schools. For admission to the first class, qualifications up to the B.A. standard are now required; for the second class, the qualification has recently been raised from the Entrance to the Intermediate; and for the third class, students must have passed the Entrance or an equivalent examination. The Central Model school, with 732 pupils, serves as a practising school for the Normal school at Lahore, as well as for the college. The boarding-house, with 143 students in residence, is also common to both. There is a fully equipped gymnasium, shared by the Government Arts college.

While instruction in subjects of general knowledge is given in each of the classes, with a view to maturing that knowledge for teaching purposes, a large portion of the time is devoted to the theory and practice of teaching and school-management. The manner in which this is done is thus described by the Principal: "The chief truths of mental science are made easy, and impressed by familiar school experiences; school organisation is taught by requiring every student to keep and enter up daily an admission and attendance register, to draw up frequently a time table for a particular class or division of a school, to classify pupils brought for admission, &c.; and the art of teaching is exemplified by model lessons given by the principal and other members of the staff, by criticism-lessons—three students from the senior English, five from the junior English, and five from the Vernacular class are sent to the Model school every week; and at the end of the week, the masters entrusted with the supervision of the students send detailed criticism of every lesson and reports on their work. The criticism-lessons given by the students are designed to show how courses of lessons should be drawn up, how typical lessons in each subject should be given, and how the principles laid down in the lectures on education are applied in actual school-work." As to the Inspectors and managers speak in high terms of the good work they are everywhere doing, in no case has a complaint been received of inefficiency on the part of any man sent out.

In 1896, a teacher of drawing was added to the staff, to insure that no young teacher should pass out of the college without some useful training in free-hand, geometrical, and model drawing, and in the hope that a certain number of students might qualify as teachers of drawing by obtaining the junior drawing masters' certificate. A fair beginning seems to have been made; but as the subject was new and none of the students had had any previous training in drawing, the prescribed course could not be finished, and none appeared for the certificate. Every student is required to go through a course of drill and gymnastics. Last year the full course was worked through; and 21 students were awarded the senior gymnastic certificate, implying acquaintance with the principles of physical training and fair proficiency in school drill and gymnastics. Cricket, football, and tennis are also played. The conduct of the students is said to have been, almost without exception, very good. They seem also, as a rule, to have worked

with diligence. "Every effort," says the Principal, "is made to train the students to habits of punctuality, politeness, cleanliness and neatness, cheerful obedience, and honourable dealing"; and this is done by means of personal intercourse, rather than by formal lessons.

In 1896-97, the college contained 82 students in all, compared with 79 five years before. Of these, 16 were in the senior English, 28 in the junior English, and 38 in the Vernacular class. The total number of stipends available is 60, for which there were about 150 candidates. The number of non-stipendiary students was 5; and there were also 17 teachers. For the senior Anglo-Vernacular certificate, 14 passed out of 16 candidates from the college, the two failures being both in school management. In addition, out of 50 private candidates 28 passed. For the junior Anglo-Vernacular certificate, 21 passed out of 28 from the college, the failures being mostly in mathematics; and 13 out of 51 private students. For the senior Vernacular certificate, 33 passed out of 38 from the college, the failures being in the two subjects already mentioned; and 10 out of 15 private students. The general average of success was 83 per cent., as compared with 76 per cent. five years before. And it is stated that the standard in both English and science has been considerably raised in the meantime. There were no failures in the practice of teaching. The total expenditure for 1896-97 was Rs. 26,200, showing an increase of Rs. 2,206, or nearly one-tenth. About one-third of the whole is for stipends.

164.—Normal Schools in the Punjab.

The Normal schools in the Punjab have at present two classes: one preparing for Vernacular teacherships in Primary schools and departments, the other for teacherships in *zamindari* schools, which (as already stated) are a dwindling body. Compared with five years ago, the total number of students has fallen from 278 to 271; but the decrease is almost entirely in the *zamindari* classes. These lost 12 students in both Hindi and Punjabi, but gained 8 in Urdu, while the number of those reading Pushtu (the language of the Afghans) remained constant at 2. In the ordinary class, the number of students increased by 8, and the number of these who were teachers increased by 10. The total number of stipends to be allotted at the beginning of each session is 316, so it is evident that a considerable proportion lapse. For the junior Vernacular certificate, 153 passed out of 220 candidates from Normal schools, the chief subjects of failure being Persian and geography. The average of success was 70 per cent., compared with 40 per cent. five years ago. In addition, 46 passed out of 87 private students. For the *zamindari* certificate, 54 passed out of 68 candidates from the schools. The average of success was 79 per cent., compared with 66 per cent. In addition, 9 passed out of 20 private students. The total expenditure increased from Rs. 33,586 to Rs. 36,298, almost entirely derived from Provincial Revenues. It is about equally divided between establishments and stipends.

At the Normal schools, the same attention is given to the theory and practice of teaching and to school management as at the Training college, and in the same manner: by lectures on method, by model and criticism lessons, by work in the Model school, and by the keeping of registers, the frequent drawing up of timetables, &c. At the last examination there were no failures in the practice of teaching and very few in school management, which speaks well for this part of the work. All the teachers in both the Normal and Model schools are themselves trained men, with the proper knowledge and bent of mind. The Principal of the Training college inspects all the schools once or twice a year, to secure that the best methods and a high standard are adopted. And the Inspectors report that marked efficiency has been attained in this respect, with increased zeal on the part of the teachers. Most of the schools are provided with special buildings, and are adequately equipped with apparatus, &c. The students all live in boarding-houses, which are carefully managed and supervised. The discipline is strict, but wholesome; and the conduct of the students continues, almost without exception, fully approved. Games are encouraged. The prescribed courses in drill and gymnastics are, in most cases, successfully completed. In 1896-97, junior gymnastic certificates were awarded to 77 students, qualifying them to teach the

courses of physical training prescribed for Middle and Primary schools. "On the whole," concludes the Director, with pardonable pride, "it may be said that the Normal schools are so organised and conducted as to make them well suited to the object they are meant to serve."

165.—Qualifications of Teachers in the Punjab.

The returns for 1896-97 show that out of a total of 6,250 teachers in boys' schools in the Punjab, only 3,953 hold certificates, leaving 2,297 unqualified, compared with about 2,100 in the previous year. In such a state of affairs it is natural that trained men, on gaining their certificates, should have no difficulty in getting appointments. As soon as the result of the examinations is known, all who do not care to join the Training college, with a view to gaining the senior Vernacular certificate, find ready employment. Their prospects range only from Rs. 8 to Rs. 20; and this probably has something to do with the comparatively large number who draw back after first joining the Normal school, as shown by the lapsing of stipends. In the Training college, more than half the students of 1896-97 had secured appointments while still in residence; and, within two months after the close of the session, every one was engaged.

166.—Provision for Female Teachers in the Punjab.

Owing to the existing social condition of the country, as well as in a degree to the backwardness of female education, there are at present no institutions for training Mistresses in the Punjab. At the same time the want of trained female teachers is very great, only 89 out of 516 now employed having certificates. Consequently, the plan has been adopted of attaching Normal classes to some of the existing girls' schools, and offering stipends to girls who have passed the Upper Primary or Middle Examination, on condition of their joining these classes and preparing for one of the certificate examinations. The stipendiaries receive instruction daily in the subjects of the certificate examinations, and take part, under supervision, in the ordinary class teaching. They are practically pupil-teachers, and, in some of the schools, learn a good deal of the principles and practice of teaching. Since these classes were instituted in 1891, 29 girls have gained senior and 5 junior certificates. A few girls have also passed the junior Anglo-Vernacular certificate examination for male teachers. But, considering that not more than one-tenth of the teachers employed in Public schools for girls have been trained, this small supply is hardly perceptible. In 1896-97, Normal classes were maintained in the Alexandra School, the Christian Girls' School, and the Municipal Board school for girls at Amritsar, in the Victoria School at Lahore, and in the Mission Girls' School at Gujranwala; and ten stipends were current. As the period of training has been extended from one year to two years, there were no candidates for the certificate examinations. One girl, however, from the Alexandra School passed the junior Anglo-Vernacular certificate examination for male teachers, heading the list of private students. It is reckoned that, during the last five years, about 30 Hindu widows, untrained but having passed at least the Upper Primary Examination, have gone out to be teachers in Primary schools; and the Inspectress reports that she has almost always found these to be well conducted, and to give satisfaction. Whatever sum is spent from Public Funds on these stipends for girls must be included in Indirect expenditure, under the head of "Miscellaneous."

167.—Training Schools for Masters in the Central Provinces.

The number of Training schools for Masters in the Central Provinces has apparently fallen from 5 to 4; but this decrease is due to the wrongful inclusion of a training class attached to a Middle school in 1891-92. As a matter of fact, the number of institutions was only 3 at both periods, the Nagpur Training Institution being counted twice over, once for each of its two departments. The number of students has apparently increased from 166 to 218; but here again it is necessary to point out that the number in average daily attendance has only

risen from 169 to 177, and the number of passes at the examinations from 135 to 139. As the total expenditure, entirely derived from Provincial Revenues, has increased from Rs. 26,484 to Rs. 29,464, the average cost of each student in daily attendance has risen from Rs. 142 to Rs. 150.

The Nagpur Training Institution contains two departments: a training class for teachers of the Collegiate and Secondary grades, for employment throughout the Provinces generally; and a Normal school proper, for the training of Primary school teachers in the Marathi Districts. The main object of the upper department was to give instruction in the principles and practice of pedagogy to those already employed as schoolmasters. But the supply of masters was found hardly sufficient to keep up the class; and consequently, in 1893, seven stipends were sanctioned, for the training of students desirous of taking up the profession of teaching. At first, no candidates came forward; but, owing to the improvement of the prospects of masters in Anglo-Vernacular schools, there is now no difficulty in filling up all the stipends. At the same time, the position of those students who are already masters has been improved, by granting them the full pay of their appointments while under training, instead of only half-pay. Yet another change is the removal of the institution from unsuitable and insanitary quarters in Nagpur city to the suburb of Takli, where it is provided with commodious class-rooms and an excellent hostel. The health of the students has improved, owing (doubtless) to the healthier surroundings and to the means for recreation afforded by an open playground and a good gymnasium. In 1896-97, the number of students was 17 in the upper department, and 39 in the lower. During the last five years, 7 candidates have passed for the Collegiate grade, 67 for the Secondary, and 143 for the Primary.

The Normal school at Jubbulpore trains teachers for the Primary schools of the Northern Circle, as well as for the Hindi-speaking Districts of the Southern Circle. Out of 97 students on the rolls in 1896-97, 11 are returned as the husbands of female students at the Normal school for Mistresses. This institution has also gained recently by removal to the building vacated by the Jubbulpore Arts college. The new quarters are in every respect a great improvement on the old, being more commodious and more sanitary, especially as regards the boarding arrangements. In point of physical training, this school is superior to that at Nagpur. The practising school attached has greatly improved in instruction and strength. The number of passes has increased in five years from 44 to 58. In 1896-97, 17 candidates appeared for the Bombay School of Art examination, of whom 6 obtained first-grade certificates, while 8 passed in free-hand, 13 in geometrical, and 7 in model drawing.

The third institution is the Normal school at Raipur, of which we are told that the tone and discipline are excellent, and that drill and gymnastics are well taught. The number of students has increased from 48 to 55, and the number of passes from 36 to 38.

There is no special school for the training of Uriya teachers; but ten stipends of Rs. 5 each are awarded to pupil-teachers at two Vernacular Middle schools in the Sambalpur District, where Uriya is the vernacular language. In 1896-97, 21 candidates appeared at the Teachers' Certificate Examination from these two schools, of whom 18 passed.

In addition to the Normal schools, 62 Vernacular Middle schools are recognised by the Department as competent to train teachers for Primary schools on the bonus system, corresponding to the *guru classes* in Bengal. The main defect of these classes is the neglect of practical methods of instruction, neither masters nor Deputy Inspectors realising that the object of training is to make the student able to teach others. In 1896-97, 169 candidates from these schools appeared at the Teachers' Certificate Examination, of whom 73 passed, compared with 40 in the previous year.

168.—Training Schools for Mistresses in the Central Provinces.

The only institution of this class in the Central Provinces is the Female Normal school at Jubbulpore, which trains women for employment as teachers in

schools has increased during four years from 474 to 516, the number of Karen certificated teachers has fallen from 216 to 192.

172.—Teachers' Associations, &c., in Burma.

In Rangoon and Moulmein voluntary associations of teachers were established several years ago, and have done valuable work. In particular, the Teachers' Association at Rangoon has formed classes of teachers, and given lectures on various subjects required for the Teachers' Tests. The Kindergarten system has obtained a footing in the Province, the number of schools adopting it having increased from 6 to 12. The lack of trained teachers delayed the introduction of the Sloyd system, which was started in 1896-97 at the Moulmein Normal school. The Mission schools have made some progress in vocal music, for which the Karens prove themselves the most apt pupils; and Mr. Sheriff, a merchant of Rangoon, has interested himself greatly in training teachers in the Sol-fa system. The Director expresses a hope that the teachers of the Province will combine to form a Provident Fund for themselves.

173.—Training Schools in Assam.

Assam has no institutions for training the higher ranks of Secondary teachers, who are recruited by selection from graduates, &c., a preference being given to natives of the Province. There are two Training schools of the Secondary grade, with a three years' course, preparing their students for master-ships in Middle schools. All the rest are of the Primary grade, with a two years' course.

The total number of Training schools for Masters has apparently increased from 16 to 29, and the number of students in them from 352 to 364. But if we eliminate the *guru* classes (which are not included in the returns for Bengal), the real increase of institutions is one—an Aided school in the Garo Hills, managed by American Missionaries. The number of Training schools proper, maintained by Government remains at 6, with a total of 145 pupils, compared with 134 pupils five years ago. Two of these, at Gauhati and Shillong, with 64 students, are of the Secondary grade; the remaining four, with 81 students, are of the Primary grade. There are also two Aided and two Unaided Training schools, with a total of 98 students, managed by Missionaries. In addition, there are 19 *guru* classes, with 121 students, attached to Middle schools, which are now all managed by Government. In 1891-92, there were only 7 of these, and they were under the management of District and Municipal Boards. The students are thus classified according to race and creed: Hindus, 181; Muhammadans, 10; Native Christians, 112; and "others" (mostly Kacharis), 61. The students at Gauhati who go through the full course are qualified to be head *pandits* of Middle schools, while those who do not are sometimes qualified to be second and junior *pandits* of Middle schools, or head *pandits* of Upper Primary schools. The Training school at Shillong, which is under the same management as the High school, prepares its students for becoming teachers in Middle and Upper Primary schools in the same classes as the High school boys; while separate instruction is given in the art of teaching, both theoretical and practical, and in sanitary science. No student can be permanently employed as a teacher until he has passed a special examination in the art of teaching. Three classes of certificates are given—for English masters, for Vernacular masters, and for *gurus*. In 1896-97, 18 candidates out of 25 obtained the Vernacular Mastership certificate, of whom 12 came from Gauhati; and 70 out of 114 obtained the *guru* certificate, of whom 13 came from Gauhati and 13 from the *guru* classes at Nowgong.

The total expenditure in 1896-97 was Rs. 21,983, of which Rs. 13,511 was derived from Provincial Revenues, and Rs. 5,776 from Local Funds. The average cost for each student was Rs. 60, ranging from Rs. 199 at the Shillong Training school to Rs. 28 for the *guru* classes generally.

There is only one Training school for Mistresses in Assam. It is managed by American Missionaries in the Garo Hills. The number of students has fallen from 29 to 18, of whom 15 are Native Christians. Formerly it was aided by Government, but now it is entirely maintained by the Missionaries, the total expenditure being returned as Rs 887, or an average cost of Rs. 51 per student.

174.—Training Schools in Coorg.

There is one Training school for Masters in Coorg, at Mercara. It had 10 students in each of the two quinquennial years, though the total number of stipends available is 13—five of the value of Rs. 7, and the others of Rs. 5. This school aims at giving its pupils thorough instruction in the subjects which they are intended to teach, as well as in the methods of teaching and the professional art of the teacher. The course of instruction extends over three years. During the first two years, the students are prepared for the Lower Secondary Examination, and also taken through the various text-books used in Primary schools. The third year's course is confined to the principles and practice of teaching, gymnastics, and drill. At the end of the whole course, the students are subjected to an examination in teaching, both theoretical and practical, before receiving a certificate. In 1896-97, the total expenditure was Rs. 1,354, entirely derived from Provincial Revenues, the average cost per pupil being Rs. 135, compared with Rs. 127 five years before. It is added that about 90 per cent. of the present head-masters of Primary schools in Coorg are trained men.

175.—Training Schools in Berar.

There is one institution for training masters in Berar, at Akola. It is known as the Training College, though its object is expressly limited to "providing the Primary schools and classes of Berar with qualified masters and assistant masters." The entire system of the college was re-organised in December 1896, with a view to improving the quality and status of trained men. The number of stipends is reduced from 75 to 60, of which 50 will be on the Marathi or Hindu side, and only 10 on the Hindustani or Muhammadan side. They will all be of the uniform value of Rs. 6 a month. No free students are to be admitted, though rates are laid down for paying students. One examination for entrance is to be held at Akola, instead of simultaneous examinations at the headquarters of each of the six Districts. On the Marathi side, the course will extend over three years; while on the Hindustani side it will remain at two years, as at present. The Marathi staff will be strengthened by the addition of one assistant, and the transfer of another from the Hindustani side. The certificates given to students on passing out will specify the rate of pay to which they are entitled as teachers, ranging from Rs. 10 for first-year men to Rs. 25 for third-year men. The course of study has also been revised. Drawing, mensuration, and gymnastics are compulsory.

In 1896-97, the total number of students was 62, compared with 94 five years before; but the larger figure apparently includes pupil-teachers at other schools, who have now disappeared from the returns. At the first entrance examination under the new system, there were as many as 93 candidates for 25 stipends. At the annual examinations, 36 were examined in the first year's course, of whom 32 passed; and 24 were examined for the final certificate, of whom 15 passed. Altogether, 31 students were sent out as masters and assistant masters, at salaries varying from Rs. 10 to Rs. 12. The total expenditure was Rs. 8,444, the average cost of each student being Rs. 146.

Hindi-speaking Districts only. No provision is made for Marathi teachers. An attempt was made in 1891 to supply this want, by adding a training class to the Fort Mission Girls' School at Nagpur; but the scheme proved a failure. "Nothing can be done in this direction until the advent of more prosperous times." The Jubbulpore school has recently been moved into the city from its old quarters in the civil lines, and a Municipal girls' school has been taken over as a practising department. The majority of the students live in the city with their husbands, who are students of the Male Normal school; while the widows and unmarried reside in the boarding-house, under the superintendence of a European lady superintendent. The number of students has risen from 19 to 23, while the number of pieces has apparently fallen from 8 to 5. But this decline is due to the raising of the standard; for girls were in 1891 for the first time given the same papers as boys at the Teachers' Certificate Examination. It is noteworthy that, in 1893, two students from this institution gained first-grade certificates at the Bombay School of Art examination, "a result probably unique in the annals of education in this country." The total expenditure, entirely from Provincial Revenues, has risen from Rs. 6,151 to Rs. 6,825; and the average cost of each student from Rs. 280 to Rs. 325, which is more than double that of a male student.

169.—Training Schools for Masters in Burma.

The general methods adopted for training teachers in Burma are not easy to understand. In addition to Normal schools, there are pupil-teachers and Itinerant teachers for Burmese Indigenous schools, and a special system for Karen schools. In the introduction to his Report, the Director writes: "The Normal schools have been carefully inspected and placed on a good footing. Several Aided Normal schools have been opened. A conference of Normal school teachers was held, at which certain practical suggestions were made that have been since sanctioned." But the Lieutenant-Governor, in his Resolution on the Report, doubts whether the results of the examinations altogether justify the expenditure. While suggesting that the standard at the examinations may possibly be too high, he requests the Director to submit a full report on the training of teachers in Normal schools and the means he would suggest for improving their efficiency. It may also be remarked here that no Aided Normal schools appear in General Table III., all of them, both for masters and mistresses, being returned as managed by Government.

The number of Training schools for Masters remains at two, but the number of students has increased in five years from 65 to 159. There is now only one Government institution, the Normal school at Akyab having been closed—or, in the language of the Director, "incorporated" with that at Moulmein; while the Baptist College has opened a training department, called a Normal school, at Rangoon. Upper Burma has no Training school at all, Government or Aided, though applications have been received for opening two Aided ones there, and some stipends in the Normal school at Moulmein are reserved for students from Upper Burma. The classes are divided into Anglo-Vernacular and Vernacular, and also into Primary and Secondary grade. The Moulmein Normal school had 83 students in 1896-97, of whom apparently 34 passed in either their first or their second year's work. At the final Teacher's Test, five candidates out of eight passed in the Anglo-Vernacular Secondary grade, and 12 out of 18 in the Vernacular Secondary grade. The Baptist Mission Normal school at Rangoon had 76 students, of whom apparently 53 passed in either their first or their second year's work. At the final Teacher's Test, all five candidates passed in the Anglo-Vernacular Secondary grade, four out of five in the Anglo-Vernacular Primary grade, and all four candidates in the Vernacular Secondary grade. The total expenditure on these two institutions was Rs. 30,047, of which Rs. 28,018 came from Provincial Revenues, the average cost of each student in daily attendance being Rs. 211.

170.—Training Schools for Mistresses in Burma.

The number of Training schools for Mistresses in Burma has increased in five years from two to four, and the students in them from 21 to 83. In 1892-93,

with only three schools, the number of students was as high as 103. They are all returned in General Table III. as managed by Government. But, as a matter of fact, they all seem to be under the management of Missionary bodies; and out of the total number of 83 students as many as 57 were Native Christians, and 18 Europeans and Eurasians. One of these schools, St. John's Convent Normal school at Rangoon, has Anglo-Vernacular classes; and at the final Teacher's Test in 1896-97, it passed two candidates out of three in the Anglo-Vernacular Secondary grade. Two other schools at Moulmein and Kemmendine, both belonging to the American Baptist Mission, passed between them 11 candidates out of 21 in the Vernacular Secondary grade. The total expenditure on Training schools for Mistresses, as returned in General Table IV., is Rs. 6,416, entirely from Provincial Revenues, the average cost of each student in daily attendance being Rs. 83. Such low figures corroborate our suspicion that these are really Aided institutions, and that the expenditure from Missionary contributions has not been included.

171.—Qualifications of Teachers in Indigenous Schools in Burma.

It is apparently in connexion with this branch of the subject that the Director writes in the introduction to his Report: "The training of teachers has been made a special feature of education in the Province. During the past five years Aided school managers have made, with some notable exceptions, great efforts to compel their teachers to qualify under the various Teachers' Tests. The passes in every grade, Vernacular and Anglo-Vernacular, have been very gratifying. We see the result in better teaching, better discipline, better management and handling of classes, and better results. Owing to the 'half-salary grant' system for certificated teachers, a better and a better-paid class of teachers is now being employed."

A description of the Burmese indigenous system has been given in the chapter on Primary Education. The proportion of certificated teachers throughout the Province is only 24 per cent. of the total number, rising to 48 per cent. in Lower Burma, and dropping to 104 per cent. in Upper Burma. During the last four years, while schools of this class have increased from 4,061 to 4,196, the number of certificated head-masters has only risen from 56 to 100 (of whom nine are in Upper Burma), while the number of certificated assistant teachers has actually fallen from 165 to 46, owing to their employment as Itinerant teachers. The methods adopted to remedy this state of things are two-fold. First, it is attempted to improve the existing race of teachers, partly by offering them inducements to qualify for certificates, and partly by means of the system of Itinerant teachers, who spread the knowledge of methods of school management and of instruction in such subjects as arithmetic and geography. Secondly, it is sought to create a new supply of qualified teachers by means of the pupil-teacher system, of which some account has already been given. In 1896-97 the total number of pupil-teachers was 207, of whom 17 were in their second year. The number of those who passed examinations, which are the same as for students from Normal schools, was 120. At Prome, an improvement has been made upon the ordinary system. Instead of each head-master training his own pupil-teachers, three of the best have been selected, one to teach the boys of each year, under the personal supervision of the European master of the Municipal High school. The Director further suggests that a special class of selected pupil-teachers who have completed their apprenticeship should be formed in the Moulmein Normal school from June to March in each year. They should receive the same stipend as Normal students, and study for the higher Vernacular standards. They would thus be qualified to spread Secondary education through the Vernacular, which is one of the chief wants of the Province.

Karen teachers enjoy special advantages. On passing the Primary test, they are entitled to pay at the rate of Rs. 10 a month, and on passing the Secondary test to Rs. 15. But it would appear that these advantages are to some extent nullified through want of funds. While the total number of Karen indigenous

CHAPTER VIII.

TECHNICAL EDUCATION.

176.—Scope of Chapter, and Meaning of Technical Education.

No attempt will be made in this chapter to draw up a systematic account of the spread of Technical education in India. Except, perhaps, in Madras, there is no appearance of system to be discovered; and even in Madras the system is based rather upon a comprehensive scheme of technical examinations than upon the organisation of institutions for technical instruction. And yet it must not be inferred that the movement in favour of giving a more practical turn to education, which was actively started in India about ten years ago, has proved altogether barren. Though the actual results may fall short of the anticipations of the more enthusiastic, they are to be seen almost everywhere—in the more important position allotted to such practical subjects as agriculture, mensuration, and sanitary science in Primary schools, in the rapid spread of drawing, in the popularity of the Science side of the ordinary curriculum in both Secondary schools and Arts Colleges, in the institution of alternative courses of examination, as well as in the steady growth of engineering colleges, art institutions, and industrial schools. If no revolution has been achieved in the outward facts, such as can be shown in statistical tables, the change that has taken place in the development of what may be called the “modern side” is none the less real and far-reaching.

In this chapter it is proposed to treat Technical education under its two main aspects: first, as modifying in a more practical direction the general courses of study in ordinary schools; and secondly, as conducted in special institutions, for the training of skilled workers in their own professions, arts, or trades. To some extent, the first aspect of the subject has already been alluded to in the chapters on Collegiate, Secondary, and Primary Education; but, even at the expense of some repetition, it will be convenient to collect in one place the scattered references, and to show what advance each Province is making in this matter. The second aspect of the subject is more difficult to deal with consistently. Strictly speaking, it ought to include the two kinds of Public institutions which are classified in the General Tables as Professional Colleges and Special Schools. The former comprise colleges for Law, Medicine, Engineering, Teaching, and Agriculture. The latter consist of Training schools for Masters and Mistresses, Schools of Art, Law Schools, Medical Schools, Engineering and Surveying Schools, Industrial schools, and “other schools.” Of these, the colleges for Law and Medicine have already been treated in the chapter on Collegiate Education, as being essentially colleges teaching for a University degree; and it was impossible to separate from them the Law and Medical Schools. Again, the Training schools, because of their exceptional importance, have had a chapter to themselves, which further comprised the two Teaching Colleges in Madras.

177.—General Statistics of Technical Institutions.

We are thus left with less than half of the Professional colleges and just half of the Special schools, to form the main subject of the present chapter. A further difficulty is presented by the heading of “other schools,” with which the list of Special schools concludes. It is impossible to say whether these should rightly be included under Technical institutions. The matter is of some importance; for they and their pupils make up nearly two-thirds of the total. In Madras, it would seem that almost the entire number of Technical institutions have been returned under this heading. In Bengal, on the other hand, they consist of such miscellaneous items as music schools, Muhammadan *madrasas*, Sanskrit *toles*, Title and Vedic classes, railway schools, a deaf and dumb school; and the same is true of Assam. In short, they form a miscellaneous group into which is thrown every so-called Public institution that could not find a place in any one of the recognised classes. They are, therefore, omitted from the table on the opposite page (CXIV.), which gives the available statistics of Technical institutions, in the several Provinces, for each of the three quinquennial years, 1886-87, 1891-92 and 1896-97.

Though it would be idle to submit this table to a minute analysis, some of the leading facts that it brings out may be mentioned. The real value of the several institutions can only be learnt from the details that will be quoted presently from the Provincial Reports.

The number of Engineering colleges remain unchanged at four. The total number of students in them has risen from 474 to 667, almost entirely during the last five years. The greatest and most steady rate of increase is shown by the Sibpur College in Bengal. The Rurki College in the North-West has also increased uniformly, but more slowly. The college at Madras has made a start in the last five years. The college in Bombay, which is a branch of the Science College at Poona, has lost half its students; and this cannot be attributed to the plague, for the numbers were still lower in the intermediate period.

The number of Engineering and Surveying schools has risen during the ten years from 14 to 29, and the total number of pupils in them from 616 to 1,393, the rate of increase in each case being more than twofold. But it may be doubted whether this increase is not to a great extent nominal. It is confined to Bengal and Burma. In Bengal it is real, but in Burma the schools in question are apparently limited to preparing surveyors for the very lowest grades of the public service. The figures for Madras show a decrease during the last five years. In Bombay, the one small school was closed through the plague. The school in the Central Provinces shows fair progress. The Punjab stands conspicuous among the larger Provinces for possessing no special institution for the teaching of engineering, though there is an engineering class at the Mayo School of Art.

Schools of Art exhibit a very satisfactory improvement. While the number of institutions has increased from four to six, entirely in the earlier period, the total number of pupils in them has risen from 763 to 1,398, or nearly twofold. The rate of increase is largest and most uniform in Madras, where the numbers have more than doubled during the ten years. Bombay is exceptional in showing little change. Bengal and the Punjab rival Madras by also doubling their numbers. The Central Provinces apparently now have one Art school, instead of two weak ones; but nothing is said in the Report about this school, which is probably only an Art class. The North-West has no Art school, and is poorly represented in Industrial schools.

The number of Industrial schools has apparently decreased during the last five years from 69 to 57, and the total number of pupils in them from 3,860 to 3,101, being little more than the total of ten years ago. But this decline is probably nominal, being due mainly to a change of classification. This is certainly the case in Madras, which appears to have lost 14 Industrial schools, with more than 800 pupils. As a matter of fact, the real number of Technical institutions in Madras in 1896-97 was 33, with 2,430 pupils, almost all of which have dropped into the category of "other schools." This explanation will not apply to the Central Provinces, where eight Industrial schools, with 332 pupils, seem to have disappeared altogether. The number of pupils has also decreased year by year in Bengal. The stationary figure for Bombay in the later period, compared with the large increase in the earlier, may be ascribed to the plague. The North-West, after a drop in the earlier period, has doubled its numbers in the later; while the Punjab shows a continuous and rapid rate of progress.

178.—Expenditure on Technical Institutions.

The table on the opposite page (CXV.) gives the expenditure according to sources on Technical institutions, in the several Provinces, for 1896-97, together with the corresponding totals for 1891-92. In this table, "other schools" have been added, in order not to omit the figures for Madras, though in the other Provinces very few of these are in any sense connected with Technical instruction.

Table C.VV.—Expenditure, according to Sources, on Technical Institutions, 1896-97.

Province.	Engineering Colleges.			Engineering and Surveying Schools.			Schools of Art.			Industrial Schools.			Other Schools.		
	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.	Public Funds.	Private Funds.	Total.
Madras	Rs. 38,192	Rs. 8,375	Rs. 46,565	Rs. 15,915	Rs. 6,409	Rs. 22,324	Rs. 21,576	Rs. 9,445	Rs. 31,021	Rs. 2,151	Rs. 5,983	Rs. 8,134	Rs. 34,502	Rs. 76,510	Rs. 1,11,012
Bombay	47,462	7,815	55,275	2,600	617	3,217	35,432	9,836	45,268	50,556	1,12,115	2,02,449	67,809	7,641	75,510
Bengal	96,141	12,715	1,09,226	17,242	10,344	27,586	22,001	6,460	28,461	19,026	21,210	40,236	25,612	6,801	86,513
N.W.P. and Outh ..	1,17,800	3,005	1,21,785	..	..	..	..	..	..	7,223	1,017	8,240	13,163	12,411	25,574
Punjab .. ..	..	..	..	..	..	..	13,605	382	13,987	11,144	2,078	13,262	16,065	21,500	38,465
Central Provinces ..	..	..	..	3,710	..	3,010	341	..	300	..	..	..	3,669	..	3,669
Burma .. ..	..	..	..	22,554	5,414	34,372	..	..	..	..	..	..	7,125	3,935	11,060
Assam .. ..	..	..	..	..	..	..	..	..	..	..	3,036	3,036	2,906	4,214	7,120
Cooch .. ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Bihar .. ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Total	3,00,025	53,026	3,53,051	68,265	22,814	91,079	96,874	28,331	1,23,205	1,32,068	1,45,476	2,78,444	1,79,601	1,83,112	3,62,613
Total for 1891-92 ..	3,19,357	23,314	3,42,671	59,797	10,679	79,476	1,11,786	28,705	1,38,491	1,35,376	1,77,059	3,12,435	1,42,675	1,08,038	2,50,713
Percentage of In-crease or De-crease ..	- 6	+ 40	- 3	+ 11	+ 14	+ 15	- 13	- 1	- 11	- 2	- 18	- 11	+ 26	+ 70	+ 45

The total expenditure on the four Engineering colleges has decreased in five years by 3 per cent., while the total number of students increased by 38 per cent. The proportion borne by Private Funds, which in this case means fees, has increased by 40 per cent., and now forms just one-tenth of the whole. The Rurki College is the most expensive of the four, and also obtains by far the smallest proportion of fees. The Madras College is the cheapest, and provides one-seventh of its total expenditure from fees. The total expenditure on Engineering and Surveying schools has increased by 15 per cent., while the total number of pupils increased by 34 per cent. Here, likewise, the proportion borne by fees has increased more rapidly than that borne by Public Funds, and now provides one-fourth of the whole. In Madras, this proportion rises to nearly one-third; whereas in Burma it falls to little more than one-sixth. The total expenditure on Schools of Art has decreased by 11 per cent., while the total number of pupils increased by 33 per cent. Here, again, Private Funds, which in this case do not necessarily mean fees, contribute a larger share than before, though the actual amount has slightly decreased. Madras, as usual, shows the largest proportion from this source; and the amount in the Punjab seems exceedingly small. The total expenditure on Industrial schools has apparently decreased by 11 per cent.; but the result would be very different if the large expenditure on "other schools" in Madras were included, as it ought to be. Bombay is conspicuous for its large amount, which would be one-half of the whole, even after correcting the figures for Madras. In both Industrial and "other" schools, it will be observed that Private Funds supply more than half the total expenditure. Fees are here an insignificant item, both these classes of institution being largely supported by charitable subscriptions and endowments.

179.—Scholarships in Special Schools.

Unfortunately, there are no means of distinguishing the expenditure on scholarships in Technical institutions proper. The following table (CXVI.) gives the expenditure on scholarships in all Special schools (other than Training schools), according to sources, in the several Provinces for 1896-97, together with the corresponding totals for 1891-92. It thus includes Medical schools, in which the expenditure on scholarships is heavy, and also Law Schools, where there are practically no scholarships.

Table CXVI.—Expenditure on Scholarships in Special Schools (other than Training Schools), 1896-97.

Province.	Provincial Revenues.	Local Funds.	Municipal Funds.	Other Sources.	Total.	Percentage of Total Expenditure on Scholar- ships.
	Rs.	Rs.	Rs.	Rs.	Rs.	
Madras	20,913*	4,300	45	3,664	28,922	38
Bombay	10,952*	7,751	201	6,002	25,509	20
Bengal	3,468	5,062	782	3,068	12,380	5
N.-W.P. and Oudh ...	9,617	...	...	4,806	14,423	17
Punjab	13,536	2,442	1,951	6,518	24,507	16
Central Provinces ...	1,479	469	...	132	2,080	7
Burma	11,273	...	...	...	11,273	44
Assam	3,786	480	...	...	4,266	8
Coorg ... ..	...	...	...	...	...	...
Benar ... ..	...	...	...	...	...	...
Total	75,084	20,504	2,982	24,700	1,23,360	15
Total for 1891-92	59,854	14,783	5,600	19,38"	99,625	14

The total expenditure on scholarships in Special Schools (including Medical Schools, but excluding stipends in Training institutions) increased in five years from Rs. 99,625 to Rs. 1,23,360, or by 24 per cent. The increase is shared by every source, except Municipal Funds, where the amount is small. Considerably more than half of the whole is derived from Provincial Revenues. The proportion to the total expenditure on scholarships has risen from 14 to 15 per cent. The high proportion in both Burma and Madras is due to Medical Schools. Bengal shows the lowest proportion of all, though this has risen in five years from 1 to 5 per cent. In actual amount, Bombay and the Punjab follow close upon Madras; and they are both of them fortunate in deriving a considerable sum from "other sources." Burma obtains nothing from any other source than Provincial Revenues, and Assam very little. Bombay obtains most from Local Funds, and the Punjab most from Municipal Funds.

180.—Results of University Examinations in Engineering.

Except in the case of the Engineering colleges, there are no common examinations by which the results of the work done in Technical institutions can be tested. And even here the Rurki College in the North-West must be omitted, for it is not affiliated to the University of Allahabad. The only Universities that confer degrees in Engineering are Madras, Bombay, and Calcutta. The two following tables give (CXVII.) the results of examinations in Engineering for each of the six years 1891-92 to 1896-97, and (CXVIII.) the results according to Provinces for 1896-97:—

Table CXVII.—Results of University Examinations in Engineering, 1891-92 to 1896-97.

Examination	1891-92		1892-93		1893-94		1894-95.		1895-96		1896-97	
	Candi- dates	Passed.	Candi- dates	Passed	Candi- dates	Passed.	Candi- dates	Passed	Candi- dates	Passed	Candi- dates.	Passed
M.C.E....	...	...	...	...	...	..	.	.	.	.	..
B.C.E..	26	8	16	9	12	8	13	7	18	7	22	11
L.C.E....	75	20	60	47	24	13	36	24	41	25	27	18
First L.C.E.	29	19	53	45	55	41	70	45	74	37	85	41

Table CXVIII.—Results of University Examinations in Engineering according to Provinces, 1896-97

Provinces.	BCE		L.C.E.		First L.C.E.	
	Candidates.	Passed	Candidates.	Passed	Candidates	Passed
Madras ...	7	3	8	3	.	
Bombay ...	...	..	14	12	43	31
Bengal ...	15	8	5	3	42	10
Total ...	22	11	27	18	85	41

It must be admitted that these tables show little progress. While the total number of students at the three Engineering colleges concerned has increased from 304 to 461, or by just one-half, the total number of candidates for University examinations in Engineering has only increased from 130 to 134. The total number of passes, however, has risen from 47 to 70, and the average of success

from 36 to 72 per cent. Of all the six years, 1892-93 seems to have been by far the most successful. Turning to the Provincial table, it would appear that the standard of examination must be much less severe at Bombay than at the other two Universities. Out of 57 candidates at Bombay, no less than 43, or 75 per cent. were successful; while at Bengal the average of success was 50 per cent., and at Madras (with only 15 candidates) 40 per cent. This matter will be referred to again, in connexion with the several colleges.

181.—Attention to Practical Subjects in General Education.

Before proceeding to a detailed description of Technical institutions proper, it will be convenient to present a connected account of the measures that have been adopted in the several Provinces to widen the system of general education, by introducing more practical subjects into the curriculum. In Mr. Nash's Review, following the terminology of previous Reports, this aspect of the matter was termed "preparatory technical education." But there are obvious objections to the phrase. The new subjects introduced are not strictly technical, still less are they preparatory. They may begin at the infant stage with Kindergarten methods; they may end at the University with a degree in Science. They include everything that tends to make general education, in both schools and colleges, more "modern" and less literary. They do not necessarily lead to a bifurcation of studies, even in the higher stages, but they ought to have the effect of enriching the entire course of instruction, of stimulating every pupil, and of providing opportunities for the satisfaction of special aptitudes. Their object is, not so much to give specialised training, as to widen general education, by bringing it into contact with human interests and the facts of daily life. The goal aimed at, so far as possible, is practical knowledge, rather than book-learning; the development of the powers of the mind, rather than the acquisition of the contents of text-books. This, of course, is an ideal, not yet attained in any country of the world. But not a little advance has been made throughout India during the last five years in this direction.

182.—Practical Subjects in General Education in Madras.

It is the boast of Madras that its system of general education had anticipated the recommendations of the Commission. Kindergarten training was introduced as far back as 1875. The wide range of optional subjects has long ago given to both Secondary and Primary schools the opportunity required for developing a "modern side," or encouraging the tastes of individual pupils, while the elasticity of the Code has enabled the Department to encourage by extra grants whatever practical subjects may from time to time seem to need stimulus. An elaborate system of Technical examinations works in the same direction, though the new Upper Secondary Examination has not yet proved successful as an alternative to the Matriculation. As regards the Collegiate stage, there is evidence that the scientific subjects in the so-called Science Division of the B.A. course are steadily gaining in popularity, at the expense of the literary subjects; and, in order to meet this demand, the Presidency College has recently been equipped with chemical, physical, and biological laboratories, at a considerable cost to Government. Finally, it may be said that the comparative efficiency of the system for training teachers in Madras enables new subjects to be introduced into the schools with less difficulty than elsewhere.

183.—Kindergarten Training in Madras.

Kindergarten training began to receive serious attention in 1875, when Mrs. Brander, then superintendent of the Female Normal School at Madras city, introduced the system into the lower classes of the practising school, and also devoted an hour a week after school hours to the instruction of the Normal students in Kindergarten occupations. The system was first recognised in the

Grant-in-Aid Code of 1885, in which three Kindergarten occupations and four action songs were prescribed for the first and second standards in "results" schools for Indian children, and for the third standard also in European schools. Grants varying from 2 to 6 annas each for Indian children, and from 2 annas to Rs. 1½ for European children were allowed for these occupations and songs separately. In 1892, the curriculum was altered so as to include as many as six occupations, and pupils were required to answer simple questions on the form, colour, and other striking qualities of the materials used. But as the occupations were taught without the songs and *vice versa*, they came to be practised very mechanically; and beyond some dexterity and an improved knowledge of colour and form, the pupils gained little. Hence, in 1896, it was ruled that simple stories should be told to the children, and that the occupations and action songs should illustrate these stories, and that one consolidated grant should be given for the three subdivisions (stories, occupations, and songs). The rate of grant for Kindergarten has since been raised to the scale provided for the Second language. This has led to an improvement in teaching, and to a larger number of passes. In 1896-97, the total number of passes in Kindergarten for "results grants" in Primary schools for boys (excluding "salary results" schools) was 1,438. But it is only in the very best girls' schools, and in Training schools for Mistresses, that Kindergarten methods are systematically and intelligently carried out. In Training schools for Masters of the Primary and Lower Secondary grade, little has yet been done—mainly for want of qualified teachers. With a view to supply this want, the Director proposes gradually to make instruction in Kindergarten methods compulsory in all practising schools managed by the Department, and to require the students under training to devote special attention to the matter. "The paltry assignment which alone it has been found possible to make to 'result-schools' has led to the neglect of the teaching of optional subjects generally in such schools; and it was partly with a view to eradicate this evil that the important changes in the Grant-in-Aid Code, now under the consideration of Government, were recommended by the recent Conference."

184.—Manual Training in Madras.

"Every opportunity is taken to impress upon heads of institutions the paramount importance of Manual training. But it is difficult to get managers of schools and parents of pupils to realise the purpose which it is intended and fitted to serve in the school curriculum. They look upon the time devoted to this subject as so much deducted from the time which belongs to ordinary book-subjects, and therefore as a hindrance to a boy's chances of passing one or other of the public examinations, success in which is regarded as of more importance than the education which leads up to them. But instead of proving an impediment to ordinary school-work, the experience of other lands has shown that both the quantity and the quality of ordinary school-work are improved: the training of the hand, the eye, and the intelligence, and the general arousing of the mental and bodily energies having a most beneficial effect on the whole of the work of the school. Comparing the state of things at the end of the quinquennium with what it was at the beginning, it may appear that instead of progress there has been retrogression, there being fewer carpentry classes attached to institutions for general education than there were five years ago. But it is surely something gained if, during those five years, we have been able to rid ourselves of some of the absurd notions at first entertained as to the aims and methods of Manual training as a part of the school curriculum, and as to the qualifications needed in those who undertake to impart instruction. This, I think, we have done, in part at least. It is no longer supposed that Manual training is intended to teach any particular trade or handicraft, but to discipline the physical, intellectual, and moral faculties. But much has yet to be done before Manual training can take its proper place in line with the ordinary subjects of the curriculum, and it will be years before the services of teachers specially trained for the charge of such classes can be obtained in sufficient numbers. The experiment of training such teachers in the workshops of the Engineering College, which has received the approval of Government, will be watched with interest. In Europe, Manual training is frequently given by the ordinary teachers of the schools, and, in the opinion of such a high authority as Sir Philip Magnus, this is the proper course to pursue. The late Mr. Grigg [a former Director of Public Instruction] had doubtless some such idea in his mind when he requested sanction to transfer the Training College from Madras to Saldapet. But it has been found impossible to carry on Manual training along with the numerous other subjects which have to be dealt with during the short period of one year that the course at the Teachers' College lasts."

185.—Practical subjects in Primary and Secondary Schools in Madras.

The extent to which practical subjects are encouraged by the optional system which prevails in Madras may be learnt from the following extract from the syllabus of study prescribed by the Educational Rules for the fourth or highest standard in Primary schools :—

Object Lessons or Elementary Science.

- (a) To show a fuller acquaintance than in the third standard with (1) familiar animals or animal products; (2) familiar plants or vegetable products; (3) familiar minerals or mineral products; and (4) familiar facts regarding the weather. Twenty-four lessons to be prepared, six from each subdivision.
- (b) To answer questions more difficult than in the third standard on the lessons prepared with reference to (1) the food, habits, and uses of the animals, their classification and structure, and the adaptation of their structure to their food and habits; (2) the cultivation or mode of growth of the plants, their general structure and uses; and (3) the origin or preparation of the mineral substances, and their chief properties and uses.
- (c) To answer simple questions on the chief characteristics of the classes to which the animals, plants, and minerals belong, and on the chief points of resemblance between those of the same class and of difference from those of other classes. The animals, plants, and minerals shall be selected from those in the neighbourhood with which the pupils may be expected to be familiar, and the examination shall have reference, in part at least, to actual observations made by the pupils during the year.

Free-hand Drawing.

Free-hand drawing on paper from enlarged copy on the black-board or from a large diagram, curvel figures, ornamental forms, common objects, flowers, leaves, &c.

Needlework. (for girls in Native schools).

- (a) To cut from a pattern or by measurement, and to show ability to make a jacket and a petticoat of full size suitable to a girl of from six to twelve years of age.
- (b) To show one finished garment of each kind done in the course of the year.
- (c) To work button-holes.
- (d) To darn an old cloth.

Geography.

- (a) Shape and size of the earth, simple notions regarding the relations of sun, moon, and earth.
- (b) The oceans and continents of the world.
- (c) The geography of the Madras Presidency, Coorg, Travancore, Mysore, Cochin, and Hyderabad, as in any approved book, also the important physical features of the rest of India.

History of India.

A very elementary knowledge of the leading periods of the history of India down to 1858, with such a knowledge of the geography of Asia as may be necessary for the intelligent study of the subject.

Agriculture (for boys only).

The elements of agriculture as in any approved book.

Mensuration (for boys only).

Definitions of, and connected with, the various figures named below :

- (a) Lengths—linear measures, English and Indian. Practical use of the chain, tape, and rod.
- (b) Areas—square, rectangle.

Hygiene and Elementary Sanitary Science.

Elements of hygiene as in any approved book. The pupil will be expected to answer such simple questions on sanitation as would come within his daily experience.

In order to induce managers of "results schools" to teach optional subjects, the scale of "results grants" fixed for some of them is raised from time to time. Thus, during the last five years the grants for Kindergarten and for object lessons and elementary science have been raised to the amount fixed for the Second language; and in the fourth and higher standards, drawing and agriculture now carry a higher grant than the Second language, geography, or history. As tested

by the results of the examinations, geography and hygiene are the most popular of the optional subjects. During the last five years the number of passes in agriculture has risen from 567 to 829, and the number of passes in drawing from 180 to 736. In compliance with a suggestion from Government, instructions have recently been issued for the improvement of the teaching in hygiene.

In Secondary schools the same system of optional subjects prevails. For the Lower Secondary Examination, candidates may bring up elementary science or any of the subjects of the Elementary Technical Examination. The most popular of the optional subjects is geometry and algebra; but in 1896-97, 360 candidates brought up elementary science, of whom 203 passed. In Upper Secondary schools, physics and chemistry are compulsory for the Matriculation; but candidates for the Upper Secondary Examination may substitute for physics and chemistry two subjects selected from the list for the Intermediate Technical Examination. In 1896-97, the total number of special drawing-masters in Secondary schools was 123, of whom 85 were attached to High schools. In a few Upper Secondary schools, drawing is still taught by general or class-teachers; but the employment of qualified teachers is being insisted on as far as possible.

186.—Practical Subjects in General Education in Bombay.

Bombay prides itself upon a system of general education in both Primary and Secondary schools, which was carefully organised several years ago, and has been little modified by the recommendations of the Commission. Its University was the first to confer degrees in Science, and to institute a Final Examination as an alternative to the Matriculation. Its School of Art may be said to have created the teaching of drawing throughout Western India.

The teaching of agriculture in Primary and Secondary schools was discussed at a Conference at Poona in February 1896. At Conferences held later in the same year, a resolution was passed about Manual training and drawing in Primary schools. With regard to the former subject, the Director writes, in a letter to Government forwarding the resolution: "The ignorance of the general public on the subject of Manual training in connexion with ordinary literary education is confessed; and the paper read by Dr. Thomson at the Poona Conference was listened to with the greatest interest, and his conclusions were not contested. Dr. Thomson is an expert on the subject in this Presidency. He is now publishing a book on Manual Training, which has been specially prepared for schools; and it is to be hoped that this book will greatly assist and guide those managers who are anxious to create a 'real' side in some of our schools, and who have been in many cases groping in the dark and experimenting, because they had no safe guide to follow and no clear notion of the right road. The Victoria Jubilee Technical School at Poona is under Dr. Thomson's own supervision; and, with its example and Dr. Thomson's book and his occasional visits to managers, it is hoped that, where Manual training is attempted, it will be found possible to establish it on sound principles and conduct it to a successful issue." The part of the resolution proposing to make drawing a compulsory instead of an optional subject in the curriculum for Primary teachers at Training colleges has been approved by Government. There was a strong agreement of opinion at the several Conferences that drawing should, if possible, form a portion of the Primary school course; and it was felt that, whether this were universally feasible or not, the teacher himself would be better equipped for his practical school-work, if he could use his hands correctly and deftly than if he had obtained a knowledge of Sanskrit roots.

With regard to the general question, the Director writes in his Report:—

"The general introduction of drawing into Primary schools is not feasible under present circumstances; but many of our trained masters have gained certificates in drawing, and can give elementary instruction in the subject. I have seen very creditable work done in a Primary school in the State of Radhanpur, where the master was active and able; and in the Industrial schools in Sind trained masters who have learnt drawing usefully assist the technical teachers in giving instruction in this subject. I do not anticipate much development in this direction while funds are lacking; and it is

obvious that where you cannot maintain a sufficient staff on fair salaries, there is no money for extra luxuries. Still, a master with his black-board can teach much to boys with their slates, and there is no reason why simple instruction of this kind should not be generally given.

"In our Middle schools, drawing is not generally taught yet; but the tendency is towards this, and more attention is paid to the subject yearly. No science is taught at present.

"In High schools, both drawing and science are taught, and in Government High schools there is now always one special teacher for drawing and one for science. The schools are also adequately supplied with apparatus. The teaching is directed mainly to the requirements of the Matriculation and the University School Final Examination, and is no doubt more practical than it was, but is still perhaps deficient in thoroughness. No scholarships have been established, as contemplated by Government in 1886, for the special encouragement of science. The Aided schools follow the example of the Government schools; and the tendency in them is towards greater attention to the teaching of science, and the better equipment of their laboratories."

187.—Practical Subjects in General Education in Bengal.

In Bengal, the study of science has made great strides in Arts colleges, and practical subjects of education have been generally introduced into both Middle and Primary schools; but little has been done towards widening the curriculum of English schools.

The University has no Science faculty, though a proposal is under consideration to create a Doctorate in Science. But the degree of M.A. is conferred in five branches of science, of which physics is the most popular. During the last five years, no less than 81 M.A.'s have graduated in science, marking, as the Director observes, "the advent of a new era"; and in 1896-97 they formed 23 per cent. of the total. The science side of the B.A. course is also gaining in popularity, the proportion of candidates who select it having risen in five years from 16 to 35 per cent. of the total. This is ascribed to the improved provision for teaching science in the colleges under private management, especially in the Unaided City College and the Aided General Assembly's Institution. The laboratories, both physical and chemical, have been improved and enlarged in all Government colleges; and a chair of geology is maintained at the Presidency College.

As the Senate of the University has refused to establish a scientific and technical examination alternative to the Matriculation, the course of study in High schools remains practically unchanged, the only compulsory subjects of a practical character being physical geography and elementary physics. In drawing alone has an advance been made, not at the motion of the University, but as a purely Departmental measure. It was noticed by Mr. Nash in his Review that, as the marks in drawing did not count for a University pass, pupils did not take kindly to the subject; and that, as the supply of drawing-masters from the Government School of Art was as yet very limited, nothing like compulsion could be thought of. Since then the final students from Training schools, who have to pass in drawing, have been largely employed as drawing-masters in High schools; and the Government therefore found it-elf in a position to order that, from the Matriculation examination in 1897, the Director should give credit for marks in drawing when awarding junior scholarships. In consequence, the number of passes in drawing from High schools under public management, which was only 4 in 1892, rose to 217 in 1897; while, in addition, in the latter year 110 schools under private management passed 293 pupils in drawing.

In Middle schools, the "modern" side is more developed than in High schools. Here the pupils learn mensuration and hygiene, in addition to a little physical geography and physics. "In an agricultural country like India, where almost everybody has some interest in land, the importance of simple mensuration cannot be over-estimated. Hygiene holds a similar position in the curriculum, with a view to dispel the vast mass of ignorance and superstition which educationists will for long have to combat with, and to arrest, in however inappreciable an extent, the heavy mortality from malaria and other epidemics, which have their root in the popular ignorance of the elementary principles of sanitation." Chemistry and botany were formerly prescribed as optional subjects with physics, but were

omitted in 1895, in order to simplify the course. The question of introducing agriculture into the curriculum is now under the consideration of Government. Nothing is said about drawing, except in connection with High schools.

The course for Primary schools is also of a practical character. Agriculture as well as physics is prescribed for the Upper Examination; and instruction in sanitation is compulsory in all Primary schools, both of the Upper and the Lower grade. Besides these, mensuration according to the Indian method is taught, as well as Indian methods of calculation and keeping accounts; and in the language text-book or Reader, some information about agriculture and the nature of maps is sought to be conveyed. It is not possible to tell how many pupils passed in agriculture or sanitation at the Primary Examinations, as the passes are not recorded for each subject separately.

Drawing is a compulsory subject for the Vernacular Mastership examination at the first-grade Training schools. The number of final students who passed from these schools during the last five years is 371, of whom 62 obtained special certificates in drawing, having secured 60 per cent. of the marks in that subject. Besides, a number of pupils have passed from the Government School of Art, so that the supply of drawing-masters for High schools is much larger than it was five years ago.

188.—Practical Subjects in General Education in the North-West Provinces and Oudh

In the North-West, the new University of Allahabad shows its influence by the importance attached generally to science and by the bifurcation of studies in Secondary schools. The B.A. course resembles that of Calcutta, in having a science as well as a literary side; but at Allahabad the F.A. course is also sub-divided in the same way. In 1896, the University created a faculty of Science, in which both the degrees of B.Sc. and D.Sc. are conferred after examination; but there is no Preliminary or First B.Sc. examination, as at Bombay. In 1894, the University instituted a School Final Examination, in "modern" subjects, which ranks as alternative with the Matriculation; and it also conducts a Special Vernacular Examination of a high standard.

While the Matriculation is now confined to four subjects, all of which may be called literary, the School Final offers a wide option among practical subjects, and substitutes the vernacular (Urdu or Hindi) for a classical language. These optional subjects include elementary physics and chemistry, drawing, mensuration and surveying, political economy, book-keeping, and agriculture. The Middle English Examination has been modified to suit the same course; and physics, physical geography, and sanitation are included in the Middle Vernacular Examination.

The Muir Central College is strongly organised on the science side. Of five European professors, three teach science. During the last year, the sum of Rs. 8,800 was granted by Government for scientific equipment, of which half was devoted to the Physical Laboratory, and the greater part of the remainder to providing accurate standards and instruments of measurement. The United St. John's College at Agra has sufficient apparatus for the science side of the F.A. and B.A. courses, and hopes to be able to raise its Laboratory to the standard required for affiliation to the B.Sc. It is noticeable that all of the 7 candidates who appeared for the B.Sc. examination in 1897 (the first year it was held) were successful, and that two of them also qualified for the B.A. The only candidate for the D.Sc. was likewise successful, his subject being mathematics. During the past five years, there have been 9 candidates for the M.A. in chemistry, of whom all passed; and 13 candidates for the M.A. in physics, of whom 10 passed.

The teaching of science in Secondary schools is not satisfactory.

"Graduates from college, with no training or experience as teachers, were appointed to the science classes; and they set themselves too often to prime their pupils for the inevitable written examination, instead of leading them to an intelligent study of the subject. We seem to be almost as far off as ever from a supply of trained teachers of science. No provision has yet been made for them in the recently opened Training College at Lucknow. With regard to the course of work in science (for in this subject there

ought to be not merely a course of reading, as hitherto, the first part of a Manual of Practical Science has been prepared by Professor Murray [of the Muir Central College] on lines approved by the Incorporated Association of Head Masters in England for adoption in schools; and it will be in use in English Middle schools during the current year. A translation will be prepared eventually for the benefit of Vernacular schools. The apparatus necessary for a pupil of Part I. of the Manual will consist only of a centimetre scale, a straight edge, a protractor, and a pair of compasses. There will be no need for any expenditure on elaborate apparatus; but without the above-mentioned articles no pupil will be able to go through the course, which will be essentially a practical one."

The teaching of drawing was first started in 1892, in five selected schools. It has now extended to 22, some of which are not under inspection; and there may possibly be others that take up the subject. At first, model-drawing was taught in the Middle department; but this had to be abandoned, as it was found that no satisfactory progress could be made in the short time available. The course in free-hand and geometrical drawing was, however, raised. Most of the teachers are men trained in the Mayo School of Art at Lahore; the remainder have been supplied by the Bombay School of Art and the new Industrial School at Lucknow. Drawing is a subject of examination in the School Final and the Middle English Examination; and, in addition, certificates in four lower classes are given by the Department. In 1896-97, the total number of candidates in drawing was 130, of whom 298 passed. At the School Final, all the 19 candidates passed, and at the Middle English Examination, 70 out of 81. Compared with 1892-93, the total number of candidates from schools under inspection has more than doubled, and the number of passes has risen from 172 to 290.

189.—Practical Subjects in General Education in the Punjab.

In the Punjab, where the whole system of education is comparatively new, scientific and practical subjects receive special attention. The bifurcation of studies has been extended from Secondary schools to colleges, by the institution of an Entrance Examination in Science, alternative to the Entrance Examination in Arts, leading up to a degree in Science. At the same time, a final school examination, called the Clerical and Commercial Examination, has also been instituted by the University, which does not lead up to a degree, but is intended to mark special fitness for business, office, and similar vocations. Neither of these reforms, however, though finally sanctioned, came into operation during the period under review.

At the Intermediate Examination in Arts, physics with chemistry is the most popular of the optional subjects. The number of passes in this joint subject was 138, compared with 35 five years before. At the B.A. examination, physics and chemistry are now separate subjects. They are less popular than history or mathematics; but one or other is taken up by about one-third of the candidates, compared with one-eighth five years ago. The total number of passes in both together has risen from 9 to 40. Science is also a subject for the M.A. examination; and four candidates took their degree in it in 1896-97, compared with only one five years before.

It does not appear that either science or drawing is regularly taught in Secondary schools. The Director says: "In connexion with the Entrance Science and Clerical and Commercial Examinations instituted by the Punjab University, a few schools have adopted the corresponding courses (including shorthand and book-keeping); and, in consequence of the laying down by the Department of a scheme of drawing for Secondary classes, that subject is also beginning to find a place in the schools. In a few years, I hope to find that the ordinary students of the Training College will be able to qualify as teachers of elementary drawing; and this will greatly facilitate the general introduction of the subject into the schools. In Primary schools, practical subjects occupy a fair place. A course of object lessons has been introduced into each class during the period under review. Agriculture is taught in every Board school, the teachers being required to take their pupils out into the fields, to illustrate the lessons by reference to the actual operations of field-work. A little practical mensuration is also taught,

though complaint is made that the simple apparatus for this is sometimes lacking."

Some account has been given in the last chapter of the introduction of drawing into the curriculum of the Training College. Provision is also made there for the teaching of science. Agriculture is taught in the Normal schools, and is a subject of examination for the Teacher's Junior Vernacular certificate. It has recently been decided by Government that the teachers of agriculture in these schools shall be men who have received a course of practical training at an Agricultural school, and one of them has been sent to Calcutta for the purpose.

190.—Practical Subjects in General Education in the Central Provinces.

The Central Provinces have shown great readiness to adopt the recommendations of the Commission. All the three Arts colleges are affiliated to the University of Allahabad, where science is part of the course for the F.A. as well as the B.A. examination; and the one Government college at Jubbulpore, teaches only the Science side of the B.A. course. A new set of apparatus from England was received at this college in 1894; and it is stated that the arrangements for teaching both physics and chemistry are now fairly complete. The High schools also have at once taken advantage of the School Fund instituted by the University of Allahabad, which is essentially an examination in practical subjects. What has been done towards making Secondary and Primary education more practical will appear from the following extract from the Report of the Director:—

"Drawing, which, on account of the training it gives to the hand and eye, is admitted to be the most useful preparation for special technical instruction, has made marked progress during the quinquennium. Candidates are sent up from our schools for the Bombay School of Art examination, and during the last five years 586 have obtained certificates, the number having risen from 78 in the first year to 181 in the last. The subject is compulsory in the Primary department of Secondary schools, but optional in Middle schools and in Primary rural schools. As a matter of fact, however, it is taught in all schools where the masters are competent to teach it. All High and Middle schools are now supplied with certificated drawing-masters. Special prizes varying from Rs. 100 to Rs. 150 are offered to each master who passes not less than ten candidates at the Bombay examination. Prizes are also offered to students who do well at that examination. Special prizes are offered on the results of the Middle School Examination for proficiency in drawing; and, in the award of Middle school scholarships, preference is given to candidates who excel in this subject. In 1892-93, a further stimulus was given to instruction in drawing in Primary schools by the offer of prizes on the results of the Upper Primary Examination. Physical science and object lessons are compulsory in Secondary schools and their Primary branches; but the latter subject has been made optional in the new curriculum for Primary rural schools, which was sanctioned in 1894. As a fact, our policy is not to make object lessons a separate subject, but to incorporate lessons on elementary science in our Reading-books, so as to make every reading-lesson, so far as possible, an object lesson. Physical science is also a compulsory subject in the Middle School Examination. Special prizes are offered for this subject on the results of that examination, and for agriculture and common objects on the results of the Upper Primary Examination. As regards agriculture, it was felt that, in an agricultural country such as India, the ordinary Reading-books in rural schools should have an agricultural colouring, and that to treat it as a separate subject was a mistake. To this end, the Agricultural Primer in use was, when the Reading books were revised, incorporated in the Third and Fourth Books. The subject is, therefore, now taught as part and parcel of the ordinary reading-lessons. The Sanitary Primer in use has also been incorporated in the Reading-books. Manual training, since it was made an optional subject in 1891-92, has languished, and is now taught in a few schools only."

191.—Practical Subjects in General Education in Burma.

In Burma, where Missionary influence is strong, practical subjects of infant education have taken root. Kindergarten methods are now adopted in 12 schools, where the total attendance was 178 in the first-year class and 97 in the second-year class. There is a Kindergarten class in the Government Normal school at Moulmein, with 20 pupils, to enable the students to acquire a practical knowledge of the system. During last year Sloyd was introduced into the same school. Vocal music is taught in four schools, which passed altogether 548 pupils in this subject in 1896-97. Mr. Sheriff, of the Teachers' Institute at Rangoon, is active

in training teachers in the Sol-fa system. Calisthenics and musical drill are also practised at several of the girls' schools conducted by Missionaries; and in some of the boys' schools there are classes for carpentry, weaving, shorthand, commercial arithmetic, and other technical subjects. In 1896, Sir L. Buck summoned a Conference to discuss the question of introducing the elements of agriculture and science into the schools generally. Arrangements have been made for introducing these subjects, and for training teachers in them, as soon as suitable text-books are ready.

Drawing is now taught in 22 Anglo-Vernacular schools, compared with 18 three years ago, the increase being due to the introduction of this subject into schools under private management. Shading from the east is at present not insisted upon. In 1896-97, the total number of passes was 1,249, of which 219 were from St. Paul's Roman Catholic Mission School at Rangoon, and 171 from the Rangoon Collegiate School.

During 1896-97, advantage was taken of the aptitude of the Burmans for drawing to institute Teachers' certificates in that subject. Two grades of instruction were drawn up, a Primary and a Secondary; the former qualifying for grants in all Vernacular schools and the Primary departments of Anglo-Vernacular schools, the latter in the Middle and High departments of Anglo-Vernacular schools. A beginning was made with free-hand and geometrical drawing in each grade. Owing to the late period of the year, it was only possible to open classes at three centres. At Prome and Pegu the services of the drawing-master of the Municipal school were utilised, while at Rangoon a special class was held in connexion with the Teachers' Institute. With a view to bringing drawing within the reach of all lay schools, special provision was made for attaching Itinerant teachers to these classes, where they received daily instruction for one month. At an examination held in November, the total number of passes among Itinerant teachers was 129. The experiment will be extended next year; and it is hoped that it will have the effect of popularising the subject of drawing in Vernacular schools.

192.—Practical Subjects in General Education in the Other Provinces.

In Assam, the general system of education closely follows that in Bengal. Drawing is taught in some High schools, as an optional subject for the Calcutta Matriculation, and a Science Primer is studied for the same examination. In Middle schools, elementary physics, sanitary science, and mensuration with surveying are optional subjects. The Primary course requires a Sanitary Primer, simple mensuration, and accounts according to Indian methods.

At a Conference held at Gauhati in January, 1896, which was attended by Sir E. Buck, the question was considered of making the present system of Primary education more practical, by means of object lessons and elementary instruction in science, so as to prepare the minds of pupils to assimilate easily any kind of technical instruction that may hereafter be introduced. General proposals to this effect were accepted by the Chief Commissioner, but no working scheme has yet been adopted.

Similarly, in Coorg the system of general education closely follows that in Madras. The Secondary course includes elementary science, hygiene, agriculture, and mensuration as optional subjects, with needlework for girls. Nothing is said about drawing. The Primary course includes hygiene, mensuration, agriculture, and free-hand drawing as optional subjects, also with needlework for girls.

In Berar, again, the general system of education closely follows that in Bombay. The course for all classes of schools was revised in 1896. In Primary schools, easy object lessons are prescribed for the first standard, and the recitation of poetry and singing in unison for the first two standards; the "Way to Health" and elementary physical geography come into the two highest standards, with mensuration as an optional subject. In the Middle school course, no practical subjects seem to be required. At High schools, drawing is compulsory in all standards, with elementary domestic economy and sanitary science. In 1896-97, the

Training College and the two High schools together presented 72 candidates for the first-grade examination of the Bombay School of Art, of whom 23 passed in all heads and obtained certificates, while 2 won prizes. Four years before, the number of passes was only 4.

193.—Technical Institutions in Madras.

There are two Technical institutions of the Collegiate grade in Madras, the Colleges of Engineering and Agriculture, though, perhaps, the latter is scarcely entitled to this rank, inasmuch as it is not affiliated to the University, which has refused to institute a degree in agriculture.

The College of Engineering is located in a building of its own, to which several additions and improvements have lately been made in connexion with the workshops, and which it is contemplated to extend further, as the accommodation is still found to be insufficient. An engine and a 100-ton testing machine with the requisite apparatus have been supplied to the workshop, at a cost of about Rs. 40,000; and in consideration of the facilities thus afforded in the college for practical instruction, the length of the prescribed extra-mural course has been reduced from two years to one. The staff consists of a principal, two professors (of engineering and mathematics), two assistants belonging to the Provincial Educational Service, and nine assistants (including a workshop instructor) who belong to the Subordinate Educational Service. During the last five years, the strength of the engineer class has doubled, rising from 10 to 20; while the strength of the engineer subordinate class has undergone little change, fluctuating between 64 and 42. Of engineers, 22 completed their practical course and received diplomas, and 78 subordinate engineers received certificates. All of these found no difficulty in finding suitable employment. At the University examinations, there were altogether 34 candidates for the degree of Bachelor of Engineering, of whom 20 passed; and 28 candidates for the First Examination in Engineering (instituted in 1894), of whom 18 passed. Of the total number of successful candidates, no less than 28 were Brahmans, and five Native Christians. The syllabus of study at the college, which had been drawn up some years ago, was revised in 1896. One of the most important features of the revision was the development of the surveyor class into the sub-over-seeer and surveyor class. A reduction was made in the length of the probationary course for military engineer subordinates; and after 1900 military candidates will have to pass the same entrance examination as civilian candidates for admission into the engineer subordinate class. Sanction has been accorded for the institution of a few stipends in connexion with the workshop, for the purpose of training men as teachers of technical subjects in Mufassal schools. The total expenditure on the college during the past five years averaged Rs. 35,919, and the receipts (from fees, &c.) Rs. 5,919.

The College of Agriculture at Saidapet is sufficiently accommodated and fairly well equipped. It includes a museum, a botanical garden, and a farm, now consisting of 158 acres. The staff nominally consists of a principal and a vice-principal, both of the Indian Educational Service, and five assistants, one of whom belongs to the Provincial, and four to the Subordinate Educational Service; but the vice-principalship has been allowed to remain vacant for a long time. The University was moved, in 1893, to institute a degree in Agriculture, but expressed its inability to comply with the request. In 1894, the Government passed final orders on various proposals in connexion with the working of the college, which had long been under consideration. The Matriculation was made the standard of admission; the scheme of study proposed by a committee of specialists was finally approved; and the diploma of the college received public recognition, in that the holders of it were allowed to appear for Revenue and Criminal Judicial Tests, hitherto reserved for graduates and F.A. undergraduates. Notwithstanding these concessions, the strength of the college has remained practically unaltered during the last five years, fluctuating between 41 and 47. The total number of students who obtained the diploma was 22. The subjects prescribed for this are—agriculture, organic and inorganic chemistry, botany, physiography, veterinary science, surveying and levelling, and agricultural engineering. Few students

undergo training with a view to get an insight into the science of agriculture, and to bring their knowledge to bear on the improvement of the productive powers of their own lands. The majority join the college with the object of obtaining the diploma, and thereby securing employment or promotion in the Revenue and other Government Departments. The total expenditure on the college during the last five years averaged Rs. 31,242, and the receipts (from farm produce, fees, &c.) Rs. 5,011.

Apart from the two colleges, the Madras system of technical instruction is essentially based upon an elaborate scheme of technical examinations, the dominant idea being that the best way to create a demand for new branches of knowledge is to institute a public examination in them. These Government Technical Examinations, formerly known as Higher Examinations in Science, Art, Industries, and Commerce, were first started in 1886, and took their present form in 1893. They are intended for "the encouragement of scientific and technical instruction, with special reference to manufactures and industries, and generally to the necessities of the practical side of life; and for the purpose of testing the qualifications of persons desirous of becoming" teachers of technical subjects, engineers, designers, agriculturists, commercial employes, managers of industrial establishments, employes under Government, &c. The examinations are of three grades—elementary, intermediate, and advanced. Admission is, as a rule, limited to those who have passed the Secondary Examinations, or who have completed the prescribed course at a recognised technical institution. The following are the chief heads of subjects, most of which have many sub-divisions: civil engineering, mechanical engineering, electrical engineering, physical science, geology, biology, sanitary science, agriculture, veterinary science, commerce, music, drawing, jeweller's work, printing, wood-work and metal-work, leather-work, textile-fabrics, glass and pottery, tailoring and dress-making, cookery. To meet the requirements of candidates desirous of qualifying for a profession requiring a knowledge of more than one subject, certain of the subjects are formed into groups. A group-certificate is given for passing in all the subjects of a group of a lower standard, and a diploma for passing in a group of a higher standard.

During the period under review, type-writing has been added as a new subject under commerce, in the elementary and intermediate grades of the examinations. The syllabus relating to dress-making has been recast, and examinations in this subject have been provided for all three grades, the designation of the subject having been altered to "needle-work and dress-making." Special syllabuses, suitable to the requirements of candidates for the diploma in agriculture have been prepared in surveying and levelling, and in organic chemistry; the syllabuses in hygiene, agricultural engineering, forestry, music, and free-hand outline drawing, have been revised; and shorthand has been added to the subjects in which group-certificates are awarded.

During the last four years, the total number of subject-candidates at the Government Technical Examinations has increased from 1,491 to 3,235, and the total number of passes has increased from 737 to 1,477. But this increase is entirely confined to the lowest grade. In the advanced grade, the number of passes has fallen from 40 to 18; in the intermediate grade, it has fallen from 479 to 457; while in the elementary grade, it has risen from 218 to 1,002. As might be expected, the most popular subject is drawing, followed by commerce and engineering. Diplomas were given to 22 candidates in agriculture, and seven in drawing; while the total number of group-certificates awarded was 55—in drawing, surveying, building construction, sanitary science, and book-keeping.

Technical institutions in Madras are classified with reference to the scheme of the Government Technical Examinations. Higher class Technical, Industrial, and Art schools form two classes, the first of which gives instruction in subjects coming under more than one group in the scheme, while the second gives instruction in one group only or in a single subject. Lower class Industrial and Art schools are those which give instruction up to standard D in the following 20 subjects:—Carpentry, wood-turning, blacksmith's work, fitter's work, rattan-work, printing, bookbinding, boot and shoe-making, pottery, weaving on the native and European hand-loom, carpet-weaving, tailoring, embroidery, chicken-work (white embroidery),

lace-making, braid-making, tape-making, hand-knitting, machine-making, and instrumental music. These lower class schools pass to the list of higher class schools as soon as they begin to prepare pupils for any examination under the Government Technical Examination scheme. It will be observed that this classification differs fundamentally from that adopted in General Table IV. The only Industrial schools which appear in that table are the four lower class schools. All higher class institutions, with the exception of the School of Art and a school of engineering, are there returned as "other school."

According to the classification in the Report, the number of higher class institutions teaching more than one group of subjects has risen during the last five years from 13 to 15, while the total number of students in them has apparently fallen from 2,140 to 1,948. But this decrease is due to the correction of an error in the returns for the earlier period. The most important is the Government School of Art at Madras, where the students have increased from 618 to 633. Next come the Technical Institute at Madura, with 262 students, learning drawing, engineering, agriculture, and wood-work: the Aujuman-i-Mufid-i-Ahl-i-Islam at Madras, with 208 students, learning engineering, drawing, and textile industries; and the Albert Victoria Technical Institute at Trichinopoly, with 168 students, learning engineering, physical science, commerce, and drawing. Of the total number of institutions, one is maintained by the Department and two by Local Boards; the remainder are all Aided from Provincial Revenues, and 9 out of 12 are under the management of Missionaries. Drawing, which is the foundation of technical education, was taught in 12 of the schools to a total of 1,337 students. Engineering comes next in popularity, being taught in 13 schools to 835 students; then follow commerce (seven schools with 300), textile industries (six schools with 246), and wood-work and metal-work (six schools with 228). Most of the institutions have come into existence quite recently, and are already showing signs of success. Specialists are from time to time deputed to inspect them and report on their work. "As they gain in experience, and are provided with a better qualified staff, they may be expected to improve in efficiency and to attract a larger number and a better class of students."

The number of higher class institutions teaching only one group or only a single subject has fallen from 18 to 17, by the transfer of one institution to the other class, while the total number of students in them has fallen from 1,147 to 1,142. In 1896-97 they consisted of four schools of music with 315 students, four schools of art with 277 students, one school of engineering with 161 students, three schools of commerce with 153 students, two schools of printing with 182 students, and two schools of textile industries with 51 students. According to management, five are maintained by the Department and one by a District Board, the remainder are all Aided from Provincial Revenues, and 10 out of 11 are under the management of Missionaries. The exception is the School of Music at Madras, which is attended by 82 European and five Native Christian female students.

It appears that the "results grant" system has not tended to foster the growth of Technical institutions. At a Conference held in March, 1897, the opinion was expressed that the lower class schools should be aided on the "fixed grant" system, the higher class schools continuing to receive aid on the "salary grant" system. The heads of schools are required to keep a correct and complete history of all past students. The returns for 1896-97 show that 186 former students obtained employment during the year. At 17 of the schools, articles were manufactured to the total value of Rs. 49,381, at a cost of Rs. 23,819 for materials; and Rs. 44,186 was actually realised from sales. "In the case of some of the Industrial institutions it has been found necessary to obtain as much income as possible from the sale of manufacture, in order to maintain them in an efficient condition; but the Department is constantly pressing on managers the in expediency of subordinating the educational interests of the pupils to the commercial interests of the management."

During the last four years the total expenditure on Technical institutions has fallen from Rs. 1,86,366 to Rs. 1,75,679, or by 6 per cent. The decrease is almost entirely under the head of Provincial Revenues, which now contribute 41 per cent. of the total cost, compared with 47 per cent. Fees have increased from Rs. 18,526 to Rs. 19,051; and "other sources" (chiefly Missionary contributions

and voluntary subscriptions) from Rs. 74,359 to Rs. 79,301. Opportunity was taken of the recent revision of the Government scholarship notification to provide for an increased number of scholarships in Technical institutions. The total number is now 180, ranging in value from Rs. 10 to R. 1, and they are awarded on the results of the examinations. In addition, the Grant-in-aid Code provides for the payment to managers of monthly scholarship grants of Rs. 9 and Rs. 6, on behalf of students who have passed one grade of the examination in the first class and are desirous of continuing their studies in a higher grade. The total expenditure on scholarships in 1896-97 amounted to Rs. 19,813, of which Rs. 13,018 was borne by Provincial Revenues.

The Director thus sums up the results of the work done towards the extension of Technical education in Madras:—

"The extension of Technical education on practical lines, and with due regard to the funds at the disposal of the sanctioning authorities, continued to receive earnest attention from the Department. The Presidency College has been affiliated to the University in all branches of the Science Division; and chemical, physical, and biological laboratories are being provided at a considerable cost. A School of Commerce was established by Government at Calicut in 1893, and it has been making satisfactory progress. The Revenue and Criminal Judicial Tests have been thrown open to candidates who have gained diplomas or group-certificates in agriculture or commerce. Sanction has also been given for the training of four apprentices annually in the workshops attached to the College of Engineering, with a view to their being employed, on the completion of a three years' course, as teachers of Manual Training classes, or of carpentry, blacksmith's, or fitter's work in Industrial schools. Proposals for the reorganisation of the School of Art were under the consideration of Government at the close of the period. The Local Boards and Municipalities in the Ceded Districts have been invited to take steps for the establishment of a Technical School for the benefit of those Districts, and it is hoped that such a school will be established after the present distress is over. . . . Grants have been provided for industrial exhibitions; and the scale of grants for drawing, Kindergarten work and object lessons, and elementary science has been raised, with a view to induce managers and masters to devote greater attention to the instruction of their pupils in other than literary subjects. A list has been prepared of the chief industries pursued in each District, and the schools in which instruction in technical subjects is imparted. It will be the aim of the Department and its officers to see that schools are ultimately established in every District of the Presidency, to afford facilities for improved scientific instruction in the industries followed, and to secure the co-operation of Municipalities and local bodies in view to the successful working of such schools."

194.—Technical Institutions in Bombay.

The three great Technical institutions of the Province are the College of Science at Poona, the Sir Jamsetji Jijibhai School of Art in Bombay city, and the Victoria Jubilee Technical Institute also in Bombay city. These provide elaborate instruction in engineering, forestry, and agriculture; in drawing, sculpture, painting, and decorative art; and in the special technical knowledge which is required for application to the most highly developed industries. Their influence is wide-spread. The Public Works Department is recruited from the College of Science, and its alumni are largely employed under Municipal and District Boards. The School of Art organises the teaching of drawing throughout all Western India, and provides in Bombay city for the further development of artistic faculties in ateliers and art workshops. The Victoria Jubilee Technical Institute supplies trained mechanical engineers to the cotton mills and cotton gins which are springing up all over the country, and in which the use of elaborate machinery is essential. In the last year, the plague played havoc with the attendance at these three institutions. But it may be stated that, during the period under review, the Victoria Jubilee Technical Institute has developed steadily, and is extending its influence and sphere of utility; and that the recent recognition by Government of the diploma in agriculture as equal to a University degree will tend to refill the empty agricultural classes in the College of Science. An Engineering School is attached to the Sind Arts College at Karachi, which provides for the requirements of the Public Works Department in the matter of overseers and sub-overseers. The curriculum of this class has recently been re-arranged, and the staff strengthened.

The College of Science at Poona had a total attendance of 245 students in 1896-97, compared with 225 in the previous year. There are in all five departments, three of which teach up to a University degree. In the

engineering department, the number of students rose from 57 to 73. Of these, 57 appeared for the University examinations, of whom 43 passed. The University now conducts three examinations in engineering, as the First, Second, and Licentiate. During the last five years, 80 candidates from the college have passed for the F.C.E., 78 for the S.C.E., and 60 for the L.C.E. This seems to show that most of the students pass through the full course, which lasts for three years. In the Science department proper, which teaches for the degree of B.Sc., the number of candidates rose from 1 to 2. During the last five years, 15 candidates from the college passed for the First B.Sc., and 7 at the final examination for the degree. The agricultural department, which had 5 students in 1895-96, entirely ceased to exist in the following year; but it is hoped that it will reappear, now that the University has consented to the proposals made by Government for the recognition of the diploma. During the last five years, 19 candidates from the college gained the diploma; while 18 passed at the First examination in agriculture, and 13 at the Second examination, which are likewise conducted by the University. The other two departments are the forest and the mechanical, for both of which the examinations are conducted by the staff of the college. The number of students in the forest department rose from 17 to 37, partly owing to the opening of a new class for foresters, selected from among workshop apprentices. In the forest class proper, admission is now open to all who have passed the Matriculation or the School Final with mathematics as their optional subject. Scholarships are awarded on the result of a competitive entrance examination. In 1896-97, all the 7 candidates passed for the certificate of Ranger. The mechanical department consists of a lower class of workshop apprentices (109 in number), who are trained to be fitters and turners, moulders, and carpenters; and a higher class of sub-overseers (24 in number), who are trained for service in the Public Works Department. The fee receipts at the college increased from Rs. 6,935 to Rs. 7,813, the expenditure on scholarships in 1896-97 was Rs. 4,847. The total expenditure is nowhere shown.

The Sir Jamsetji Jijibhai School of Art at Bombay suffered severely in 1896-97 from the effects of the plague. As compared with the previous year, the number of students fell from 298 to 228, the number of candidates for examination from 156 to 53, and the number of certificates granted from 72 to 13. The students were thus distributed among the five classes: drawing, 201; teachers, 16; architectural drawing, 25; painting atelier, 39; sculpture atelier, 12. Little work was done in modelling, &c., owing to the depletion of the school; and several prizes remained unawarded for the same reason. The fee receipts fell from Rs. 5,285 to Rs. 4,075. At the Reay Art Workshops in connexion with the school, the number of apprentices was 144, of whom 53 were in receipt of stipends. They were thus distributed among the seven branches: enamelling, 6; gold and silver work, 38; carpet-weaving, 15; wood-carving, 42; copper and brass work, 17; iron work, 15; pottery, 11. With the exception of the carpet-weaving and pottery, the workshops practically closed after the middle of December, both teachers and students being absent on account of the plague. During the preceding months, some articles both useful and ornamental were produced. The total expenditure amounted to Rs. 13,021, while Rs. 4,290 was received from the proceeds of sales. A considerable number of articles were sent to England, for exhibition at the Crystal Palace. The staff of the Art School conduct examinations in drawing of the pupils in schools for general education and elsewhere. The total number of pupils returned as learning drawing was 13,110, compared with 15,350 in the previous year. The number of candidates examined in the first grade fell from 2,056 to 1,704, and the number of certificates granted from 505 to 494, though the number of prizes awarded rose from 21 to 27. But these figures include extra-provincial candidates, who are attracted in large numbers from the Central Provinces and Berar, and also from the Nizam's Dominions and the Native States of Western and Central India. The effect of the plague may be judged from the drop in passes in the Central Division of Bombay from 191 to 92, and in Sind from 19 to 5. It is remarked that the most satisfactory figures are those for the Central Provinces. At the examination for first-grade certificates, the High school at Ratnagiri heads the list, while the School of Industry at Ratnagiri, the Mission High school at Dharwar, the High school at Satara, the Kala Bhawan at Baroda, and the Mission High school at Ahmednagar all show

annually, and go through a two years' course of instruction in agriculture, village accounts, and surveying. The examination results are excellent, and the school promises to be very useful. The number of agricultural classes in connexion with Secondary education is now small, the development of agricultural knowledge being gradually left to those who desire to pass through the special course at the College of Science for the diploma. In 1896-97, agriculture was taught at only four High schools; and at the examination conducted by the College of Science, 8 boys in the first year passed from Sholapur, 6 from Ahmednagar, one from Nasik, and 5 from the Rajaram High school in the Native State of Kolhapur. In Primary schools, agriculture is taught through the Readers, and Government has accepted the proposal of the Agricultural Conference to add a special teacher in agriculture to every Training college. The Department of Agriculture is now preparing a set of special lessons suitable for Primary schools.

According to General Table IV., the number of Industrial schools has fallen in four years from 17 to 16, and the number of pupils in them from 1,286 to 1,223. But the Director, who evidently takes a personal interest in the subject, writes that—

"A great deal has been done to systematise the teaching in many of the schools. We now have in Dr. Thomson, of the College of Science at Poona, an expert who visits the various Industrial schools from time to time, and who is gradually organising the instruction given upon the lines laid down in America and England. One of Dr. Thomson's main principles is to insist upon the careful study of drawing and its application to handicraft; and in the Poona Victoria Jubilee School we have a model school which is under his especial care as chairman of the Municipal School Board. The effort of the Department is to proceed on the lines laid down for this school, which are not yet followed even in long-established schools like that at Ratnagiri [which is too much of a workshop]. It is not hard with money available to establish an Industrial school, by which is meant a school in which children learn to make things, as well as to read and write. Thus the Sind schools have earned a high reputation, and perhaps deservedly; for Sind is a country where skilled labour is very deficient, and where it is often difficult to obtain the services of a decent carpenter or smith. But the technical instruction which has been given in the Sind schools is roughly this: that a clever artisan from the Punjab has taught boys what they could not learn from less skilled Sindhi workmen. The schools are popular, because the boys draw scholarships and earn wages; but the instruction has not been systematic, and as a rule drawing has formed no part of it. Many of the small classes attached to Municipal schools in Hyderabad are of no value educationally, for the boys only learn what they could learn in the bazar. On the other hand, the Victoria Jubilee School at Sakkar has been started on proper lines, and under the guidance of an enthusiastic graduate from the central institution at Bombay, who unfortunately died of plague. The school has been seen by Dr. Thomson, who was satisfied with it; and it will in time become, it is hoped, a central school for Upper Sind, from which teachers for the smaller schools can be recruited. The Fardunji Parekh School of Art and Industry at Surat is also now working on correct lines, while the Ahmednagar and Surur schools are under skilful direction. And it may be said generally of the Bombay system that, if at present its development has been slow and its results small, it is at all events proceeding on correct lines, and that waste of funds has been avoided, while the interest and attention of the public has gradually been evoked."

Of the 16 Industrial schools, four are in Native States. The total expenditure in 1896-97 amounted to Rs. 2,02,449, of which Rs. 1,08,203, or more than one-half, was derived from "other sources." Finally, it may be mentioned here that technical classes are attached to two Training colleges, at Dharwar and Hyderabad, both of which do useful work, and are associating future village schoolmasters with manual labour.

195.—Technical Institutions in Bengal.

The Engineering College at Sibpur, which is affiliated to the University of Calcutta, now consists of three departments: the engineer department, preparing students for the University examinations; the apprentice department, for training foremen mechanics, over-seers, and sub-over-seers; and the artisan department, which was reopened in 1893. In the engineer department, the ordinary course, which is both theoretical and practical, lasts for four years, after which the students have to undergo a further year's practical training, in order to obtain college certificates. In 1893, the University reduced the course by one year in favour of B.A.'s on the science side, who are admitted direct to the second-year class. In 1894, the number of admissions was restricted to 40, and

it was decided by the college authorities that the minimum qualification should be the F.A. As this is also the qualification of the University for the degree of B.E. (Bachelor in Engineering), the result will be that the L.E. (License in Engineering), open to those who have passed the Matriculation, will indirectly be abolished. Previous to 1895, an examination was held by the college authorities for admission to the apprentice department. But so numerous were the candidates, that the number of admissions had to be restricted to 60 a year, the college examination was abandoned, and the standard was fixed at the University Matriculation or the public examination in Standard VII of the European Code. The full course of instruction for apprentices also lasts for five years. Those who leave at the end of a three and a half years' course are entitled to the certificate of third-grade overseer, while those who work for one and a half years more in the workshops obtain, according to proficiency, certificates of sub-engineer and foreman mechanic or upper subordinate and foreman mechanic.

The workshops, in which practical instruction is given, were formerly under the Public Works Department; but in 1894 they were placed under the exclusive control of the Principal—a much needed reform, which was carried out after a protracted correspondence, and at a cost of Rs. 5,000 for the necessary changes. A class for photography was added to the college in 1893, a mining laboratory in 1895, and a full practical course in electrical engineering in 1896, the sum of Rs. 80,000 having been sanctioned for a complete electrical installation. To meet the annual expense of electric lighting, sanction was accorded to levy Rs. 1 upon each student for ten months of the year, together with a charge on the messes and on the residential quarters of the professors. Large amounts have also been spent from time to time to provide increased accommodation—Rs. 11,000 in 1893 for a hospital building, Rs. 12,000 in 1896 for laboratories, and Rs. 10,000 in 1897 for a blacksmith's shop. The number of appointments guaranteed by Government to the students has recently been reduced to one a year in each department. But the Principal states that the appointment for apprentices is not sufficiently good to induce the best European students to accept it, as they can get a higher salary under private firms. In addition, graduates of the engineering department are employed as District engineers, after five years' practical experience. In 1893, the Principal was authorised to inspect the Technical schools in the Mufassal, in order to bring the course of instruction followed in them into some uniform system, so as to prepare them gradually for affiliation to the apprentice department of the college.

The tuition fee in the engineer department is Rs. 8 a month, nothing being charged after the theoretical course is over. The messing fees are Rs. 20 for Europeans and Eurasians, and Rs. 7 for Indians, with an addition of Rs. 2 for rent in each case. Residence in the college is compulsory on apprentices. The charges are—for Europeans up to 25 in number, Rs. 5 a month, with 5 free students; for Indians, up to 40, Rs. 2 a month. Apprentices in excess of these numbers pay the same messing fees as engineer students. Ten junior scholarships, ranging in value from Rs. 10 to Rs. 20 a month, and all tenable for two years, are given annually to students entering the engineering class, provided that they do not already hold Government scholarship. Two Forbes scholarships of Rs. 10, tenable for one year, together with exemption from fees, are awarded on the result of the First Examination in Engineering at the University. In addition, eight graduate scholarships of Rs. 50 are awarded on the result of the University examination for the degree, two of which are reserved for students who undertake to follow mining as a profession. In the apprentice department there are ten stipends of Rs. 10, and ten of Rs. 5, awarded to successful students at the final examination, to enable them to undergo a further training in the workshops; and scholarships are given by various local bodies to apprentices from affiliated Technical institutions in the Mufassal.

During the last five years, the total strength of the college has increased from 244 to 310, the number of engineer students having risen from 87 to 98, and the number of apprentices from 157 to 205. The expenditure has increased from Rs. 22,801 to Rs. 109,226, the proportion borne by Provincial Revenues having fallen slightly—from 90 to 88 per cent. of the total. In 1896-97, the average cost of each student to Government was Rs. 303. The total number of students

from the college who have passed the University examinations during the five years is 34, of whom 12 obtained the license and 22 the degree of Bachelor in Engineering. Regarding the large proportion of failures year after year at these examinations, the Principal observed in 1896: "It is no uncommon thing to find in a paper of (say) ten questions, one or two that would take up the full time of the candidates to answer thoroughly. This state of affairs must continue as long as the University fails to engage the services of examiners in engineering subjects who have had previous training in the art of examination." The results of the college examinations are generally satisfactory, and certificates are sometimes granted to students who fail at the University, but have completed their course of instruction. The college authorities themselves examine the apprentice department, and issue final certificates, of which more than 100 were granted during the five years. They also conduct an examination for the fourth-grade accountantship in the Public Works Department.

The only other Technical institution in Bengal of the first rank is the Government School of Art at Calcutta, in which the course of instruction was thoroughly reorganised in 1896. The defects of the former system are thus described by the superintendent: "The study of design, the foundation of all art, was entirely ignored; and throughout the general drawing and painting classes the worst traditions of the English provincial art schools of forty years ago were followed. There were no general classes for practical geometry, mechanical drawing, or perspective. Oriental art was more or less ignored, thus taking the Indian art students in a wrong direction. There was, besides, no general examination system for the issue of certificates to deserving students." The course of instruction is now divided into two parts. The first affords a systematic course for general draftsmen, elementary drawing-masters, industrial art workmen, and designers. In addition to free-hand drawing and modelling, it includes perspective drawing, architectural drawing, elementary painting, advanced design wood-engraving, and lithography. The second part is intended for painters of various classes and sculptors, who will be brought much more quickly to the direct study of nature and the human figure. Success at the examinations of the School will be the sole condition for the issue of certificates of proficiency, and in the first part Oriental art will be the basis of all instruction given. Students are admitted at first as probationers for six months; and if, at the end of that period, they are found not to possess sufficient aptitude to ensure success in art as a profession, their removal is requested. The general fee rate is Rs. 3 a month in the first division, with a reduction for the sons of artisans, and a limited number of free studentships. Scholarships of the total monthly value of Rs. 75 are awarded on the results of the annual examination. In the second division the general fee rate is Rs. 5 a month, and neither free studentships nor scholarships are given, except in very special cases. The School was removed to its present house at Chowringhee in 1893, when also a photographic class was added to it. The site and construction of the new building cost about three lakhs of rupees.

During the last five years, the total number of students has increased from 181 to 261; while the total expenditure has decreased from Rs. 31,507 to Rs. 29,171, the share borne by Provincial Revenues having fallen from 87 to 78 per cent., and the cost to Government of each student from Rs. 151 to Rs. 88. In 1896-97, out of 99 candidates at the final examination, 58 were successful. Examinations were also held in the following eight subjects:—Free-hand drawing, 77 passes out of 173 candidates; model drawing, 60 out of 117; drawing foliage from nature, 40 out of 83; light and shade study, 25 out of 93; orthographic projection, 18 out of 37; projection of shadows, 19 out of 29; measurement drawing, 26 out of 32; and geometry, 23 out of 61.

In 1896-97, the students of the lithographic class were engaged in preparing a set of free-hand examples of oriental type for Indian art schools and classes ordered by the Government of India. The wood-engraving class executed diagrams for the Superintendent of the Indian Museum, and illustrations for various publications ordered by the Director of Land Records and Agriculture in Bengal. The superintendent reports that, in these two classes, the natural Indian talent for patient and minute work finds scope, and that some of the most useful and creditable work done by the School has been in the illustration of scientific publications.

issued by the different Government Departments. Passed students of the school readily find employment in various capacities. Last year, 12 students were employed as drawing-masters at salaries ranging from Rs. 25 to Rs. 45, and 16 students as draft-men on Rs. 20 to Rs. 40 a month. One student of the photographic class was employed by a private firm on Rs. 70. Arrangements were made in 1892 with the office of the Survey of India for a number of specially trained students to be admitted annually as probationers in the drawing office, the pay commencing at Rs. 20 and rising gradually to Rs. 120.

Attached to the School of Art is the Government Art Gallery, which is now being rearranged, so as to make it, as far as possible, illustrative of the historical development of art, from its beginning in pure ornament to its highest finish in what is called Fine Art. It will be divided into three parts: the first will illustrate oriental applied art, or art in its relation to industry; the second will be devoted to oriental architecture and oriental decoration; and the third or Fine Art section will show the highest development of pictorial and plastic art. Several very fine specimens of old *budri* ware, Burmese silver work, Persian silk embroidery, an important volume of reproductions of the finest oriental carpets published by the Austrian Government, a model to scale of the interior of Wazir Khan's Mosque, and some good paintings by Persian and Indian artists of the Mogul period, were added to the Gallery last year. The Government grant is Rs. 10,000, of which Rs. 8,374 was spent; and the balance has been regranted to meet the cost of purchasing Mr. Griffith's forthcoming book on the decoration of the Ajanta caves and some other works of artistic importance.

Three Survey schools are maintained by the Department—at Dacca, Patna, and Cuttack; and there is also a small Unaided school at Mayurbhanj, in the Tributary Mahals of Orissa, for the instruction of *amins* in surveying, plotting, and mensuration. In 1892, the utility of the Government schools was called in question. It was charged against them that they failed to supply surveyors for the work of the Survey Department. On an inquiry, it was found that these schools taught to a much higher standard than was required by that Department, which only offered a rate of pay corresponding to its requirements; but that in other Departments and in private service the past students of the schools found abundant employment at remunerative rates. The following proposals were accordingly made in 1895: (1) That fee-rates should be increased, so as to make the schools as far as possible self-supporting; (2) that a certain amount of knowledge of English should be required from the students—less at Patna and Cuttack than at Dacca; (3) that the course of the first year should be so arranged that students passing through it should be qualified for Government service as *amins*, the salary attached to these posts being lower than students would expect who had passed through the full two years' course; (4) that the course should be extended by the addition of some manual work in wood and iron; (5) that the schools should be more closely connected with the public offices, so that untrained men might no longer be employed by officers ignorant of the fact that the Survey schools turned out trained men in abundance; (6) that a cadastral survey, similar to that undertaken at Dacca, should be carried out by the students of the other schools, so as to produce a series of maps of permanent value. Most of these proposals have been carried out. During the last five years, the total number of students at these three Survey schools has risen from 417 to 591. The total number who obtained final certificates was 685, being 374 from Dacca, 223 from Patna, and 88 from Cuttack. In 1896-97, the total expenditure was Rs. 27,407, of which Rs. 17,282 was borne by Provincial Revenues. The average cost of each student to Government ranged from Rs. 40 at Cuttack to Rs. 18 at Dacca.

The Survey school at Patna was enlarged and reorganised last year, under the following circumstances. There was a fund at Patna known as the Prince of Wales's Fund, amounting to Rs. 2,50,411, of which Rs. 2,39,900 had been invested and the balance deposited in a bank. In 1892 this balance was placed at the disposal of a committee at Patna, for starting an Industrial school for Bihar. The institution went on gaining in strength, until it had 58 pupils in 1896, when it was decided to amalgamate it with the Survey school, under the title of the Bihar School of Engineering, and to vest the management in the Department. Accordingly, the institution is now composed of two divisions: the theoretical under a headmaster,

and the workshop or practical division under a superintendent. The whole is supervised by the Principal of the Government Arts College at Patna. The appropriation of Rs. 1,83,000 from the endowment fund has been sanctioned for the acquisition of land, the construction of a building and workshop, and the purchase of machinery. The school, as reorganised, contains three classes or yearly courses for engineer students, from whom some knowledge of English is demanded, and a lower class for *amins*. The course of study in the first year consists of mathematics, surveying and levelling, drawing, and workshop practice. The same subjects are taught in the two following years also, with the addition of trigonometry and dynamics. In the second year, instruction is given about estimating, building construction, and building materials; and in the third year, about foundations, arching, and earthwork. The *amin* class is not required to attend the workshop; and the course of instruction is confined to arithmetic, geometry and mensuration, drawing, and surveying. A large number of students joined in the first year after the re-organisation, and the results of the examinations at the end of the year were very satisfactory; but it is too soon to pass judgment on the ultimate success of the institution.

In a Resolution on Mr. Collin's Industrial Survey of Bengal in 1889, the Government promised to encourage the establishment, by District Boards and through other agencies, of local schools of technical education, wherever an effective demand for them might arise. But it was added that, "It is to the maintenance of the Calcutta School of Art and the Sibpur Engineering College on the highest possible scale of efficiency, and to their future development on various, if as yet unforeseen, lines, that the Lieutenant-Governor is chiefly inclined to look for the promotion of technical education." The course of events appears to have justified these words. During the first four years of the quinquennium, Industrial schools went on increasing in number and strength, under the auspices of the various District Boards and private bodies by whom they were started. The maximum was reached in 1895-96, when there were 29 Industrial schools in the Province, with an attendance of 812 pupils. But in the following year the number of institutions dropped to 23, and the number of pupils to 623. Of the three Government schools of this class returned in 1891-92, that at Ranchi in Chota Nagpur alone continues to exist, with its attendance somewhat improved (from 29 to 54). The other two—a blacksmith's shop and a carpentry class, both in the Sonthal Parganas—have been closed, as they were not worth the money that was being spent on them. The number of Board schools has risen from three to six; and the number of Aided schools from six to 14. But five of the latter, which have been started in Chota Nagpur from Primary Fund money, to serve as rudimentary workshops for carpenters and blacksmiths, are of little importance. In 1896-97, the total expenditure on Industrial schools was Rs. 49,175, of which Rs. 6,325 was borne by Provincial Revenues and Rs. 13,229 by Local Funds. The average cost of each pupil to Public Funds was—at Ranchi, Rs. 38; at the Board schools, Rs. 56; and at the Aided schools, Rs. 23.

Some information is given about the Government Industrial school at Ranchi. Of the 38 pupils, 32 are Uraons, five Christian aborigines, and one a Muhammadan. All receive stipends, ranging from Rs. 3 to R. 1 a month according to the quality of the work done by them. They learn carpentry, blacksmith's work, cane-work, carriage-building and painting, besides a little reading, elementary arithmetic, writing, and free-hand drawing. The sum of Rs. 582 was received during the year from the sale proceeds of manufactured articles. Three pupils were sent to the Engineering College at Sibpur, for further training in practical subjects. On their return, they were offered teacher-ships in Primary Fund Industrial schools in the District; but they declined to accept the appointments, and it was decided to send no more pupils to Sibpur. A proposal to attach scholarships to the school was held in abeyance, owing to the difficulty of teaching practical geometry and mensuration through Hindi.

In 1893, the question arose how to utilise the Industrial schools, as they came into existence throughout the Province. It was decided that the Sibpur College, with its various departments, was obviously the central institution to which the Mufassal schools should send their best pupils for final training, and from which they should receive their supply of teachers. The Principal of the college was authorised

to visit these schools, with a view to bringing their course of instruction into some uniform system, so as to prepare them gradually for affiliation. As the result of his inspection, the Principal pointed out, in 1894-95, that the Industrial schools were in some Districts hampered by the variety in the views of those responsible for them, and by the experimental proposals occasionally put forward by non-professional advisers. He considered it essential that, at least in the early stages of instruction, a uniform course should be followed in all of them. He found that throughout the Province there was a general desire to add surveying to the course, though the Sibpur College and the Survey schools were quite capable of turning out as many surveyors as were needed in Bengal. He therefore gave it as his opinion that no surveying should be taught in these schools in the Primary stage, in which the course should be strictly confined to work in wood and iron. Otherwise, he feared that increased difficulty would be found in overcoming the traditional repugnance to manual labour, which meets us at every turn among certain classes in India. The affiliation of Industrial schools to the Sibpur College was sanctioned in 1895. The rules provide that they shall be subject to periodical inspection by the Principal; that pupils shall be admitted, under certain conditions, to the annual examinations of the college, and, if successful thereat, to the second or third year class of the apprentice department; and that the schools shall be entitled to obtain machinery from the college workshops at cost price. A number of the institutions gladly availed themselves of these rules, the most important being the Bihar School of Engineering, and the Industrial schools at Rangpur, Patna, Comilla, Mymensingh, and Burdwan.

196.—Technical Institutions in the North-West Provinces and Oudh.

The Department of Public Instruction in the North-West now has under its control three Technical institutions of the first rank, compared with none five years ago. The Thomason Civil Engineering College at Rurki, the oldest institution of the kind in India, was transferred from the Public Works Department in 1895; the Industrial School at Lucknow was opened in November 1892; and the Agricultural School at Cawnpore in 1894. In the two latter, the course of instruction is in the experimental stage; and at Rurki a revision of all the classes took place, which did not come into operation until after the close of the period under review.

In 1896-97, the total number of students in residence at the Rurki College was 179, of whom 56 were Europeans. Nearly one-half of the total come from the North-West Provinces and Oudh. In the engineering class, there were 18 first-year and 15 second-year students. Under the revised scheme, the course of instruction will last for three years. In the upper subordinate class there were 24 first-year, 22 second-year students, and 15 apprentices (not in residence). In the lower subordinate class there were 24 first-year and 42 second-year students. In the mechanical apprentice class (opened during the year) nine students; in the industrial class (also opened during the year) seven students; and in the military survey class, 18 students. According to General Table III., the total number of students was 206, of whom 73 were Europeans, 106 Hindus, and 27 Muhammadans. The total expenditure was Rs. 1,21,785, of which Rs. 1,17,890 was borne by Provincial Revenues, fees contributing only Rs. 2,888. The average cost to Government of each student was thus Rs. 572. No information is given in the Report about the engineer students, or the examinations conducted in the college. It has already been remarked that the college is not affiliated to the University of Allahabad. The mechanical apprentice class was started in November 1896, all the students having been selected from the Industrial School at Lucknow. They are given a training in theory and drawing at the college, and in practical work at the canal foundry. The first batch of students do not seem likely to be able to work up to the standard of theoretical knowledge required for foremen mechanics, and it will probably be necessary to introduce an entrance test. Three industrial classes have recently been opened—in printing, photo-mechanical work, and carving. These classes are intended to afford an opening for the most promising pupils in the Industrial schools of the Province; but

great care has to be exercised in making selections, so that the students may be capable of profiting from the instruction given. The second-year students of all classes were trained in ferrotype, and 15 men in photography. A special class of non-commissioned officers and men was held during the year for the practical instruction of surveyors to be employed on the Mombassa-Uganda Railway in British East Africa.

The chief aim of the Industrial School at Lucknow, as originally constituted towards the end of 1892, was to train boys to be efficient railway artisans; but its scope has since been considerably widened, and is still under revision. At first, it was conducted on the lines of the Lahore Railway School, which prepares boys for the English Middle examination; but orders curtailing the literary and in particular the English education were enforced from November 1893, with the result that some boys left, and many who would have joined did not do so. Under the new rules, three-fourths of the school hours will be given to manual work. Again, admission was at first restricted to the sons of railway and other artisans; but in December 1893, the school was thrown open to the general public, on the payment of a small fee, and the number of free scholars was limited to 100 artisans and 20 poor Europeans. Furthermore, from July 1895, it was decided to grant stipends to deserving boys, in order to induce them to stay long enough to complete the full course. As a result of these measures, the total number of pupils has steadily risen during the last three years from 106 to 179; and the increase would have been still larger, had not 12 boys been drafted off to Rurki. The number of artisans proper has fallen from 101 to 41; but it is interesting to find that Muhammadans have increased from 32 to 48 per cent. of the total. In 1896-97, the total expenditure was Rs. 8,017, of which Rs. 617 was devoted to stipends. The amount borne by Provincial Revenues was Rs. 7,210, the average cost to Government of each pupil in daily attendance being Rs. 48. Fees have risen in three years from Rs. 18 to Rs. 593. Besides a small amount of literary instruction, all the pupils are taught drawing—free-hand, geometrical, model, and scale. Manual training is given in three workshops, for carpentry, smith's work, and glass-blowing. The carpenter's shop is supplied with two lathes, a joiner's cramp, and a fret-sawing machine. The eyes and hands of the boys are first trained by means of carving, after which they go on to joinery. The smith's shop has two punching and shearing machines, an excellent metal-turning and screw-cutting lathe, a set of stocks, taps, and dies, and a drilling machine. The course of instruction extends from elementary clipping and filing to lock and tool-making, brass casting, &c. The glass-blowing shop, which is not well supplied, teaches boys first to melt glass, and then to blow and make articles from bulbs to funnels, chimneys, water jugs, candelabra, &c. A new building for the school has been sanctioned, but the need of a boarding-house is great. The majority of the past pupils are now employed in railway work-shops, and a few as drawing-masters. The head-master reports that he only knows of a single case in which a boy has taken other employment than that of an artisan or draftsman.

The Agricultural School at Cawnpore was started in 1891, with the object of giving a practical training to candidates for appointments in the Revenue Department, such as that of *Lanungo*, to persons wishing to qualify as agricultural teachers, and to the sons of landowners. For the two former classes it is proposed to fix the standard of admission at the Matriculation or School Final examination. In 1896-97, the number of students was 30, of whom 9 held stipends, including one from the State of Jodhpur in Rajputana. The boarding-house has proper accommodation for 18. No fees are charged for tuition, and only four annas a month at the boarding-house. The expenditure was Rs. 4,820, of which one-half is borne by the Patwari Fund (a local cess on land) and the other half by Provincial Revenues. The average cost of each student in daily attendance was Rs. 170. The staff consists of a Principal and two assistants, one of whom has been for ten years superintendent of the experimental farm (now attached to the school), while the other is a Science graduate of Allahabad. The course of instruction includes practical agriculture and surveying, elementary physics, chemistry, and botany. It has not yet been found practicable to introduce drawing and veterinary training, as originally proposed. But there is a riding class, and special attention is given to physical training, gymnastics

1896-97, it had 16 students, of whom 10 were in their second year's course. At the examination, two candidates (both Europeans) qualified for posts in the upper branch of the Public Works Department, and three for posts in the lower branch. The total expenditure for the first two years, including initial outlay on furniture and apparatus, averaged about Rs. 7,900; while fees yielded Rs. 596 in the second year. Apart from this school, about 67 lads have annually been trained in mechanical engineering, as indentured apprentices in the railway workshops at In-shin. Out of the total of 335 in five years, 174 were Europeans or Eurasians, 68 Burmans, 75 Karens, 14 Madrasis, and 2 Muhammadans. In addition, about 26 European apprentices, in receipt of stipends from the European Stipend Board, were annually at work in the railway workshops, or at other large factories. There is no School of Art in Burma; but, as already mentioned, the teaching of drawing is receiving increased attention. Commercial education is fostered by the Teachers' Association at Rangoon, in connexion with Maduray Pillay's School. At an examination held in March, 1897, 21 candidates passed in book-keeping, 16 in commercial correspondence, 25 in commercial arithmetic, and 1 in shorthand.

200.—Technical Institutions in the Other Provinces.

As the Director for Assam quaintly remarks, "The difficulties connected with the successful establishment and management of Technical schools, which have puzzled so many statesmen and philanthropists, do not naturally exist in Assam." The country is not over-populated. The natives are not compelled to work by the struggle for existence. The rate of wages for unskilled labour is probably higher than in any other part of India. The people are quite satisfied with their present modes of earning a livelihood; certainly they are not anxious to learn any trade involving a scientific or even a quasi-scientific training. At the single Technical institution in the Province—the Williamon Artisan School at Dibrugarh—all the pupils are stipendiary; and if there were no stipends, there would be no pupils. These stipends are at the rate of Rs. 10 a month in the engineering department, and from Rs. 5 to Rs. 7 in the mechanical department. In 1896-97, the number of pupils was 16, compared with 10 five years ago, when the school was apparently subdivided under two headings in the return. The total expenditure was Rs. 3,036, entirely borne by the Williamson Trust Fund, the average cost of each pupil being Rs. 189. This endowment also pays scholarships of Rs. 10 a month for two apprentices in the mechanical classes of the Sibpur College, in Bengal; while Provincial Revenues provide scholarships for two students in the engineering department at Sibpur, nine apprentices undergoing training at various technical schools in Bengal, and two at the workshops of the Tezpur-Balipara tramway.

There are no Technical institutions in Coorg, nor any special provision for Technical education. But, as already stated in Chapter IV., in 1896-97 two scholarships were held by students from Coorg at the Madras College of Agriculture, who were studying for the diploma.

In Berar, as already mentioned, pupils from the two High schools and the Training college do well in the drawing examinations at the Bonlay School of Art; but Technical education proper is still very backward. An Industrial school was opened at Amraoti towards the end of 1896, under the superintendence of the headmaster of the High school. In the following year it had 17 pupils, including eight Brahmans, who were taught carpentry, tailoring, and smith's work. What it seems to need is a competent principal. The expenditure was Rs. 1,868, the average cost of each pupil being Rs. 198, while Rs. 576 was received from sales, &c. An Unaided Industrial school is maintained by a Mission at Akola, in connexion with an orphanage. In 1896-97, the number of pupils was 12, of whom seven were Christians. The superintendent reports hopefully of the work. "One young man who finished his course with us has gone out to serve in a carpenter's shop, and is giving satisfaction. We have been enabled to add to our machinery, so as to give some instruction in fitter's work." The most interesting institution of the kind in Berar is the Practical Engineering Class maintained at Akola by a private gentleman, Rao Sahib Deorao Vinayak. This was attended in 1896-97 by 18 pupils, compared with 14 in the

previous year. Among them were 11 Brahmans, two Muhammadans, and one Christian. They are instructed in engineering, fitting, carpentry, and smith's work. Regarding the general success of the institution, Mr. Deorao must be allowed to speak for himself:

"The Class, I am glad to inform you, has been gaining ground, and the students attending it seem to be well contented. In my last year's report, I stated fully the objects with which I opened it; and I am now in a position to say with confidence that I shall be able to continue it usefully. Out of the nine oldest students, seven have gained knowledge enough to make them good fitters. They had independent charge of a few guns each during the cotton season, and their work was as fair as could be expected. I am sure that most of them will find suitable employment as fitters and engine-drivers next season. Some of them have higher ambition, and also means to satisfy it. I have therefore made up my mind to send them to Bombay, when the city shall have regained its normal health. They have got intelligence and capacity to grasp things; and I believe a year's stay in Bombay will make them good engineers, provided they are admitted to the examination hall. The new students who have joined the Class since my last report have shown their firm desire and readiness for the work; and all I can with confidence say with regard to them is, that they will make themselves in course of time respectable members of society, and will be able to live independently and upon their own means. I have not yet made any hard and fast rules regarding the Class, but I shall do so when it has attained a firmer footing. Up to this time, the Class has been managed by its superintendent without any rules, and he finds no difficulty in doing so to the satisfaction of the parties concerned."

In 1897, there were classes in four Primary schools in Berar for the instruction of *patwari* candidates in land measuring, with 55 pupils. But it appears that no practical work whatever was done. All that the pupils did was to commit to memory the Symond's tables; they did not know how to use the survey rods and cross-staves supplied to the classes. It is hoped that masters turned out from the Training college under the new scheme will do justice to the subject.

and football being both compulsory. The Principal reports very favourably of the work and conduct of the students. "The standard of tuition and final examination has become considerably higher. The teaching in agriculture, agricultural chemistry, and botany, is getting more pointed and practical. Steady progress has been made in practical agricultural work, excellence in which is as much a matter of ambition with the students as in book-learning. Each batch of students which has passed out of the school is said to be an advance upon its predecessor in all respects." And again, "the football, lawn tennis, riding, gymnastics, plot-cultivation, and out-door classes in agriculture, surveying, and botany, not only keep the students in good health, but generally well engaged and in good spirits. The progress they make in health and physical endurance by an attendance of a few months at the school is marked, and is well recognised among themselves." At the final examinations in 1896-97, out of 18 candidates, 14 passed in agriculture and surveying, and 16 in physics and chemistry. A list is given of the employment of 33 former students who hold final certificates. No less than 11 of these were employed in connexion with famine relief work, on salaries of Rs. 50 a month. Most of the rest are *lanungos* and a few are in the service of Native States.

There are two or three other Industrial Schools in the North-West, under the charge of Missionaries, but little information is available about them. The Society for the Propagation of the Gospel maintains an Unaided Industrial school at Cawnpore, which is said to be making great progress under the zealous and careful management of the Rev. Foss Westcott, and to be a most useful and popular adjunct to the Mission. There is also something in the nature of an Industrial school belonging to the Church Missionary Society at Gorakhpur. The Industrial Orphanage at Cawnpore, belonging to the American Mission, is in no sense an Industrial school, though it seems to be returned under this head in General Table IV., with a strength of 117 pupils. It is really a boarding-house for orphan boys, who are sent during the day to the mills to learn the work of ordinary mill-hands, or to the leather manufactories to learn the making of boots and saddlery.

197. Technical Institutions in the Punjab.

The most important Technical institution in the Punjab is the Mayo School of Art, at Lahore. The total number of students has risen in five years from 134 to 196, of whom 87 are Hindus and 109 Muhammadans. The art classes are divided into four divisions. The first division contains 88 students, all of whom learn free-hand drawing from flat copies, several of the more advanced plane geometry, and about half also modelling and carpentry. The second division contains 45 students, all of whom learn building drawing from flat copies, model drawing, elementary perspective, plane geometry, and modelling, and about half decorative drawing and carpentry. Such as show aptitude, are encouraged to make original designs. The third division contains 16 students, all of whom learn design, building drawing to scale from originals, building construction, modelling in clay, and casting in plaster, light and shade, advanced perspective, plane and solid geometry, while half learn ornamental drawing, and half carpentry. The fourth division contains 30 students, all of whom learn building construction, modelling in clay, and casting in plaster, while 12 practise applied designs for building decorations, 16 wood-working, (including designs for stone, metals, inlay, &c.), and two glazed pottery making. In addition, there is an engineering class, who are taught elementary building drawing, surveying, levelling, estimating, building materials, construction, printing, and revision of mathematics. This class prepares students for the First Examination in Engineering of the Punjab University. In 1896-97 it sent up seven candidates, all of whom passed, compared with two out of three five years ago. The total expenditure on the School of Art has fallen from Rs. 19,159 to Rs. 17,397, of which Rs. 13,987 is borne by Provincial Revenues, the average cost of each student in daily attendance being Rs. 138. The amount devoted to stipends has fallen from Rs. 3,899 to Rs. 3,110. The number of stipends now current is 58, leaving 138 non-stipendary students, compared with 67 five years ago.

The work of the last year was, as usual, highly satisfactory. The Principal reports that the cause of complaint regarding the general ignorance of many of the artisans' sons, who have come to the school for instruction, is being gradually removed, though many of the advanced students attend the Night schools in Lahore for general education. "They realise that, without some knowledge of English, those who aspire to Government employment are at a considerable disadvantage, artistic attainments, however practical, counting for little in this connexion." Besides the ordinary class-work, designs were made for the internal plaster decoration of the Sandeman Memorial Hall at Quetta; a somewhat elaborate design was made for a silver and gilt casket, to contain the address of congratulation from Indian Christians to the Queen-Empress on the occasion of Her Diamond Jubilee; two coloured drawings of Wazir Khan's Mosque were supplied to the *Journal of Indian Art*; the experiments in silk and cotton dyeing and printing have proved a success, and a large number of curtains for an English firm have been printed from new blocks, specially designed and made for them. During the year, 13 students left the school, of whom three had had five years' training, and four more than three years. All of these are said to have found employment—as drafts-men, teachers of drawing, sub-overseers in the Public Works Department, &c.—on salaries averaging about Rs. 30 a month. This may be taken as evidence that the school not only exercises an influence, but meets an actual demand for men with the kind of training that it gives.

There is a Government Veterinary College at Lahore. During the last five years the number of students has fallen from 97 to 82, of whom 13 belong to the first year class, and 39 to the second year. The standard for admission is the Middle school certificate; but exemptions are granted to military students, those from Native States, and scholarship-holders nominated by District and Municipal Boards. The Principal complains that, among 13 candidates who had passed the Matriculation, most were disqualified, as being unused to animals, and afraid of them. The total expenditure has increased in five years from Rs. 31,745 to Rs. 42,227, of which Rs. 3,762 is devoted to stipends and scholarships. The average cost of each student has thus risen from Rs. 327 to Rs. 515. The total receipts from all sources in 1896-97 amounted to Rs. 4,330.

According to General Table IV., the number of Industrial schools in the Punjab has increased during five years from three to seven, and the pupils in them from 413 to 749. But this increase is nominal rather than real. Two of the new institutions are schools for girls, opened last year at two towns in the Gujrat District, where the scheme of instruction has not been matured, only needlework being as yet taught. At the most important of these institutions, the Railway School at Lahore, the attendance has fallen from 270 to 183, owing (it is said) to the fact that the training given has not ensured employment in the railway workshops to the degree that was expected. Of the total number of pupils in 1896-97, 114 were Muhammadans, 37 Sikhs, and 32 Hindus; only 12 belonged to the artisan class. These last pay no fees; the fees levied from the rest realised only Rs. 58. There were 32 Lord Lawrence scholarships current at the end of the year. The total expenditure was Rs. 6,884, the average cost of each student having risen from Rs. 24 to Rs. 58. The pupils are examined both on the general knowledge side by the ordinary inspecting staff, and on the technical side by the Principal of the School of Art. Of 19 pupils who have passed the Middle standard examination for Industrial schools, since that test was first instituted in 1891, 15 are reported to have found suitable employment, and several of them earn from Rs. 30 to Rs. 50 a month. At the Industrial school maintained at Amritsar by the Municipal Board, the number of pupils has fallen from 109 to 73, while those attending for technical instruction only have likewise decreased from 46 to 27. The subjects taught include drawing, carpentry, metal-work, engraving, and photography. Of the pupils who left during the year, eight joined the Mayo School of Art, and the remainder are reported to have found suitable employment. At the Municipal Board school at Delhi, the number of pupils has risen from 64 to 98; but the total of passes on the technical side was only 12, geometrical drawing being particularly weak. The remaining two schools are new. Badi Khem Singh's Industrial school at Rawalpindi, which was started in 1894, has 91 pupils, of whom 16 belong to the artisan class. But

technical instruction has not yet been given its proper place in this institution, notwithstanding the good intentions of its founder. The ordinary course for school of general education is followed, with optional attendance for drawing, tailoring, and carpentry. The Industrial school at Ludhiana was opened by the District Board as recently as September 1896, and had 77 scholars by 31st March 1897. The present subjects are drawing and carpentry, under efficient masters from the Railway School at Lahore.

198. Technical Institutions in the Central Provinces.

In the Central Provinces there are only two Technical institutions, both of which are on a small scale—the Engineering School at Jubbulpore, and the Agricultural School at Nagpur. The object of the former is to train candidates for subordinate appointments in the Department of Public Works, and for employment under local bodies, Wards' estates, &c. In 1893 it was removed from Nagpur to Jubbulpore, located in the same building as the Government Arts College, and placed under the supervision of the Principal. The change has resulted in a great improvement in both number and quality of the students. The present standard of admission is the Middle school examination; but it is intended to raise it, if possible, to the Matriculation. The number of students has risen in five years from 11 to 30. The expenditure, entirely borne by Provincial Revenues, has risen from Rs. 2,855 to Rs. 3,010; but the average cost of each student has fallen from Rs. 260 to Rs. 107. In 1896–97, out of ten candidates at the final examination, 9 qualified for the certificate, compared with 5 out of 9 five years ago. The difficulty formerly experienced in obtaining suitable employment for passed students has disappeared since the arrival of Mr. Oliver as Chief Engineer. He takes a warm interest in the school, and annually circulates to the Departments of Public Works in the adjoining Native States, and to the railway Companies, lists of candidates qualified for employment, with the result that they are regularly provided with suitable posts, and the popularity and usefulness of the school has been greatly enhanced.

The Agricultural School at Nagpur is designed to train students for subordinate posts in the Departments of Revenue and Settlement, and the Court of Wards. During the last few years, its condition has not been satisfactory, though no efforts have been spared to popularise it, by the offer of scholarships and otherwise. At a Conference, held at Jubbulpore in March 1896, under the presidency of Sir E. Buck, the whole question of agricultural education in the Central Provinces was discussed, and the following proposals were submitted: (1) that the school should be brought into connexion with the agricultural branch of the College of Science at Poona; (2) that students who pass the final examination of the school at the end of the two years' course, should be placed on an equal footing with those who have passed the F.A. of the University, as regards admission to Government service, thus rendering them eligible for the appointment of *nail tahsildar*, and that a certain proportion of these appointments should be reserved for them. This latter proposal, which has recently been sanctioned, will attract men of higher educational qualifications than the Middle school students, who have hitherto formed the majority of the attendance, and who are unfit for the study of a difficult technical subject. The question of affiliation to the Poona College of Science is still under consideration. The instruction given in the school is both practical and theoretical. Practical plots of ground, on which they grow their own crops, all the operations—from manuring to sowing and threshing—being done with their own hands. A few lessons in veterinary surgery are also given. Attached to the school is a Veterinary Dispensary, which has made great strides in popularity. During the last five years the number of cases treated has risen from 790 to 2,095.

A Normal Agricultural Class, which is one of the most successful institutions in the Central Provinces, is attached to the Agricultural School. Its object is to teach Primary schoolmasters such small amount of science as will enable them to teach with understanding the agricultural lessons embodied in the Reading-books.

Much approval of the aim and general working of the Class was expressed at the Conference above referred to; but it was felt that the process of training was somewhat too slow, and proposals were submitted for increasing the number of students. Under the new scheme, the number of schoolmasters to receive a six months' training has been raised from 66 to 139. The Commissioner of Settlements and Agriculture writes:—"The Agricultural Class is doing good work. During my recent tour, I came across several satisfactory indications of an awakening of interest in the subject on the part of agriculturists, which I attribute solely to the instruction given to their sons by the village schoolmasters who have passed through this Class." The Director adds to this that "The Class will serve a collateral and equally useful purpose if, by means of this awakening of interest, we succeed in fostering a taste for elementary science, and, by developing the faculty of observation, give a less bookish turn to Primary education. The course of instruction is as practical as possible, the students being made to practise such simple experiments as the evolution of oxygen gas from water, and the like. The extreme interest they take in these experiments is a pleasure to witness." With the view of enabling them to carry on such experiments, and to illustrate practically the lessons they will be required to give when they return to their schools, they are supplied with two sets of simple apparatus—bottles, tubes, glasses, acids, &c.—of which the approximate price is less than Rs. 5. In 1896-97, the total expenditure on the Agricultural School and the Normal Agricultural Class was Rs. 3,669, entirely borne by Provincial Revenues, the average cost of each student being Rs. 72.

There is no recognised School of Art in the Central Provinces. But, as stated in the earlier part of the present chapter, drawing is very widely taught; and pupils from the Central Provinces are conspicuous for their success at the examinations of the Bombay School of Art. Neither are there any Industrial schools, though a few technical scholarships are provided by Government. In 1891, the number of these scholarships was reduced from 10 to 6, as it was found that the supply was in excess of the demand. There are now four scholarships for natives and two for Europeans, tenable at the railway workshops at Jubbulpore, the pottery works of Messrs. Burn & Co., and the Umaria and Warora collieries. There are also two stipendiary students from the Central Provinces in the Victoria Technical Institute at Bombay. Difficulty has been experienced in finding students of the right sort; for artisans do not readily send their children to school, and, if they do, the children generally revert to their ancestral occupations after passing the Upper Primary standard. Finally, it may be mentioned here that, at the examination for admission to the School of Forestry at Dehra Dur in 1891, two students from the Jubbulpore College stood first and second on the list.

'199.—Technical Institutions in Burma.

According to General Table III., the Technical institutions in Burma would seem to consist of 22 Engineering and Surveying schools with 601 pupils, and 12 "other schools" with 273 pupils, showing a considerable increase in both cases as compared with five years before. But no general description of them is given by the Director in his Report. From the Resolution of the Lieutenant-Governor on the Report, we learn that the results of the examinations in the Surveying schools were not satisfactory, and that the increase under "other schools" represents the opening of seven industrial branches in schools for general education. In the introduction to his Report, the Director states broadly that "in Technical education a great advance has been made." But he immediately adds that the two Technical schools at Bassein and Mandalay, conducted by Missionaries with liberal aid from the Government, have been both closed, though he expresses the hope that a similar institution will soon be opened by the Roman Catholic Mission at Chantagon, near Mandalay. The only Industrial school that he describes is one maintained by the American Baptist Mission at Toungoo, which had 28 Karen pupils, who were trained in printing, bookbinding, carpentry, smith's work, and weaving, with fair success. The most important Technical institution in Burma is the Government Engineering School at Rangoon, which was opened as recently as May, 1895, and has had special difficulties to contend with. In

1896-97, it had 16 students, of whom 10 were in their second year's course. At the examination, two candidates (both Europeans) qualified for posts in the upper branch of the Public Works Department, and three for posts in the lower branch. The total expenditure for the first two years, including initial outlay on furniture and apparatus, averaged about Rs. 7,900; while fees yielded Rs. 596 in the second year. Apart from this school, about 67 lads have annually been trained in mechanical engineering, as indentured apprentices in the railway workshops at Insein. Out of the total of 335 in five years, 174 were Europeans or Eurasians, 68 Burmans, 75 Karens, 14 Madrasis, and 2 Muhammadans. In addition, about 26 European apprentices, in receipt of stipends from the European Stipend Board, were annually at work in the railway workshops, or at other large factories. There is no School of Art in Burma; but, as already mentioned, the teaching of drawing is receiving increased attention. Commercial education is fostered by the Teachers' Association at Rangoon, in connexion with Madurai Pillay's School. At an examination held in March, 1897, 21 candidates passed in book-keeping, 16 in commercial correspondence, 25 in commercial arithmetic, and 4 in shorthand.

200—Technical Institutions in the Other Provinces.

As the Director for Assam quaintly remarks, "The difficulties connected with the successful establishment and management of Technical schools, which have puzzled so many statesmen and philanthropists, do not naturally exist in Assam." The country is not over-populated. The natives are not compelled to work by the struggle for existence. The rate of wages for unskilled labour is probably higher than in any other part of India. The people are quite satisfied with their present modes of earning a livelihood; certainly they are not anxious to learn any trade involving a scientific or even a quasi-scientific training. At the single Technical institution in the Province—the Williamson Artisan School at Dibrugarh—all the pupils are stipendiary; and if there were no stipends, there would be no pupils. These stipends are at the rate of Rs. 10 a month in the engineering department, and from Rs. 5 to Rs. 7 in the mechanical department. In 1896-97, the number of pupils was 16, compared with 10 five years ago, when the school was apparently subdivided under two headings in the returns. The total expenditure was Rs. 3,036, entirely borne by the Williamson Trust Fund, the average cost of each pupil being Rs. 189. This endowment also pays scholarships of Rs. 10 a month for two apprentices in the mechanical classes of the Sibpur College, in Bengal; while Provincial Revenues provide scholarships for two students in the engineering department at Sibpur, nine apprentices undergoing training at various technical schools in Bengal, and two at the workshops of the Tezpur-Balipara tramway.

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In Berar, as already mentioned, pupils from the two High schools and the Training college do well in the drawing examinations at the Bombay School of Art; but Technical education proper is still very backward. An Industrial school was opened at Amnoli towards the end of 1896, under the superintendence of the headmaster of the High school. In the following year it had 17 pupils, including eight Brahmans, who were taught carpentry, tailoring, and smith's work. What it seems to need is a competent principal. The expenditure was Rs. 1,868, the average cost of each pupil being Rs. 198, while Rs. 576 was received from sales, &c. An Unaided Industrial school is maintained by a Mission at Akola, in connexion with an orphanage. In 1896-97, the number of pupils was 12, of whom seven were Christians. The superintendent reports hopefully of the work. "One young man who finished his course with us has gone out to serve in a carpenter's shop, and is giving satisfaction. . . . We have been enabled to add to our machinery, so as to give some instruction in fitter's work." The most interesting institution of the kind in Berar is the Practical Engineering Class maintained at Akola by a private gentleman, Rao Sahib Deorao Vinayak. This was attended in 1896-97 by 18 pupils, compared with 14 in the

previous year. Among them were 11 Brahmans, two Muhammadans, and one Christian. They are instructed in engineering, fitting, carpentry, and smith's work. Regarding the general success of the institution, Mr Deorao must be allowed to speak for himself:

"The Class, I am glad to inform you, has been gaining ground, and the students attending it seem to be well contented. In my last year's report, I stated fully the objects with which I opened it; and I am now in a position to say with confidence that I shall be able to continue it usefully. Out of the nine oldest students, seven have gained knowledge enough to make them good fitters. They had independent charge of a few gins each during the cotton season, and their work was as fair as could be expected. I am sure that most of them will find suitable employment as fitters and engine-drivers next season. Some of them have higher ambition, and also means to satisfy it. I have therefore made up my mind to send them to Bombay, when the city shall have regained its normal health. They have got intelligence and capacity to grasp things; and I believe a year's stay in Bombay will make them good engineers, provided they are admitted to the examination hall. The new students who have joined the Class since my last report have shown their firm desire and readiness for the work; and all I can with confidence say with regard to them is, that they will make themselves in course of time respectable members of society, and will be able to live independently and upon their own means. I have not yet made any hard and fast rules regarding the Class, but I shall do so when it has attained a firmer footing. Up to this time, the Class has been managed by its superintendent without any rules, and he finds no difficulty in doing so to the satisfaction of the parties concerned."

In 1897, there were classes in four Primary schools in Berar for the instruction of *patwari* candidates in land measuring, with 53 pupils. But it appears that no practical work whatever was done. All that the pupils did was to commit to memory the Symond's tables; they did not know how to use the survey rods and cross-staves supplied to the classes. It is hoped that masters turned out from the Training college under the new scheme will do justice to the subject.

to the Punjab, except that the very last year is marked by an actual decrease. The North-West has changed a decrease of 4 per cent. into an increase of 11 per cent., almost entirely by the improvement of the last year of all. Similarly, in Assam, a decrease of 1 per cent. has become an increase of 61 per cent., by steady annual increments.

The following table (CXX.) repeats the figures for each of the three quinquennial years, adding the percentage that the girls in Public institutions bear to the female population of school-going age, which is estimated at 15 per cent. of the total female population. In a country where most girls are married so young, this conventional percentage is even more arbitrary than in the case of boys; but, it serves to show the variations between the several Provinces. It should be repeated that, for both 1886-87 and 1896-97, the population has been based upon a Census taken about six years before, so that in each case the percentages are somewhat in excess of the truth. The accompanying maps, showing the percentages for the Divisions of each Province, are based upon the figures of this table.

Table CXX.—Proportion of Girls in Public Institutions, 1886-87, 1891-92, and 1896-97.

Province.	1886-87		1891-92		1896-97.	
	Total	Percentage of School Age	Total	Percentage of School Age	Total	Percentage of School Age
Madras	64,635	2.76	23,905	3.47	107,165	3.98
Bombay	47,300	2.81	67,132	3.46	71,053	3.63
Bengal	81,592	1.58	68,731	1.61	103,919	1.93
N.-W.P. and Oudh	11,358	.35	10,938	.32	12,114	.36
Punjab	11,070	.85	12,002	.83	13,189	.91
Central Provinces	5,678	.66	7,831	.89	10,797	1.11
Burma	12,852	4.90	18,666	3.33	26,409	4.67
Assam	5,181	1.15	5,136	1.29	8,276	2.09
Coorg	486	4.16	725	6.20	775	6.80
Berar	1,113	.72	2,020	.95	3,709	1.76
Total	241,568	1.58	307,388	1.80	360,006	2.10

For all India, the proportion of girls in Public institutions to the total female population of school-going age has steadily risen during ten years from 1.58 to 2.10 per cent. If the rate of increase appears larger in the later period, this is due to the error caused by basing the calculations on an old Census. Burma no longer holds the first place, the newly annexed inhabitants of Upper Burma not having yet reached the standard of the old British Province, though the rate of progress in the later period is higher than elsewhere. Coorg deservedly comes to the front with a percentage of 6.80, more than thrice the average for all India. Madras has now gone well ahead of Bombay, though the figure for Bombay is exceptionally depressed by a year of plague and famine. Assam has passed Bengal, and Berar and the Central Provinces have both passed the Punjab. The North-West continues to occupy the bottom place, with a figure representing about one-sixth of the average for all India.

The following table (CXXI.) classifies all the pupils in Public institutions for girls, and all the girls under instruction in both Public and Private institutions, according to Provinces, for 1896-97, together with the totals for 1891-92:—

CHAPTER IX.

FEMALE EDUCATION.

201.—Scope of Chapter.

The same difficulty arises in describing the precise scope of this chapter as was experienced with regard to Chapters V. and VI., on Secondary and Primary Education. While the subject is Female Education, in its widest sense, which should include all girls under instruction, the nature of the materials available limits the treatment for the most part to those institutions which are specially designed for the female sex. But "mixed education" prevails throughout a large part of India; and, consequently, the number of pupils in girls' schools is by no means co-extensive with the number of girls under instruction. As a matter of fact, about 5 per cent. of the pupils in girls' schools are boys; while more than 40 per cent. of the girls under instruction are to be found in boys' schools. If we were to add the girls in Private institutions, most of whom learn little more than to recite the Koran along with boys, scarcely more than one-half of the total number of girls attend Public institutions for their sex, with which the statistics of this chapter are mainly concerned. A further element of difficulty is introduced by the large proportion of Europeans and Native Christians to be found in Secondary schools for girls. In the case of boys' schools, this disturbing factor is too small for consideration. But an entirely wrong impression would be given of the progress of female education if the figures for Secondary schools for girls were to be assumed to apply to the bulk of the population. The real extent of female education is to be measured by the attendance of girls in Primary schools, whether those schools are intended for girls or for boys.

202.—Number of Girls under Instruction.

The table on the opposite page (CXIX.) gives the number of girls in all Public institutions, according to Provinces, for 1886-87, 1891-92, and each of the five years of the last quinquennium, together with percentages of increase or decrease. Girls in Private institutions have been omitted, on the ground that what they learn there is for the most part not worthy of being called education.

Going back for ten years, the total number of girls in Public institutions has increased from 241,568 to 360,006, or by nearly one-half. The rate of increase has fallen from 27 per cent. in the earlier period to 17 per cent. in the later period, but in each case it is considerably higher than the rate of increase for boys. It has been fairly well maintained throughout each of the last five years, being apparently little affected by plague or famine. Turning to the several Provinces, the rate of increase is highest in Berar, where girls have recently been encouraged to attend boys' schools. Next come the Central Provinces, where the rate of increase has been 38 per cent. in each period. The figures for Burma are larger; but allowance has to be made for the acquisition of Upper Burma in the earlier period, and its subsequent pacification. The high figures for both Madras and Bombay in the earlier period have not been maintained. In the case of Bombay, this is partly to be explained by the effect of the plague; for during the first four years alone the rate of increase was 12 per cent. Bengal shows a considerably higher rate of increase in the later period than in the earlier, though little progress has been made in the last three years. The same statement applies

Table C.VI.K.—Number of Girls in Public Institutions, 1886-87 and 1891-92 to 1896-97.

Province.	1886-87.	1891-92.	1892-93.	1893-94.	1894-95.	1895-96.	1896-97.	Percentage of Increase or Decrease.	
								1891-92 compared with 1886-87.	1896-97 compared with 1891-92.
Madras	54,635	93,905	100,199	100,864	100,125	102,162	107,465	+45	+14
Bombay	47,300	67,432	68,341	71,371	73,956	75,665	71,053	+43	+5
Bengal	81,592	88,731	92,743	96,547	103,768	104,574	105,919	+9	+19
N.-W.P. and Oudh	11,358	10,938	10,307	10,147	10,325	11,113	12,114	—4	+11
Punjab	11,070	12,002	12,312	12,812	13,141	13,527	13,489	+8	+12
Central Provinces	5,678	7,833	6,374	9,186	9,183	9,855	10,707	+38	+33
Burma	12,352	18,666	21,069	22,528	22,640	24,939	26,409	+45	+41
Assam	5,181	5,136	6,043	6,397	7,562	7,959	8,276	—1	+61
Coorg	486	725	792	803	832	832	775	+50	+7
Bihar	1,413	2,020	2,125	2,257	2,960	3,414	3,709	+43	+84
Total	241,568	307,388	320,305	332,924	344,492	354,070	360,006	+27	+17
Percentage of Increase, compared with preceding Year.	...	..	4	4	3	3	2	...	...

Table CXXI.—Classification of Pupils in Girls' Schools and of Girls under Instruction, 1896-97.

Province	In Public Institutions for Girls			In Public Institutions for Boys		Total Girls in Public Institutions	Girls in Private Institutions	Total Girls under Instruction	Percentage of School Age
	Total Pupils	Boys	Girls	Girls	Percentage of Total Girls				
Madras ..	53,992	2,523	51,457	56,008	52	107,467	9,282	116,747	4.33
Bombay ..	46,526	1,824	45,002	26,051	37	71,073	13,310	84,383	4.19
Bengal ..	69,884	2,909	66,975	38,914	37	105,919	7,848	113,767	2.07
N.W.P. and Oudh	12,301	454	11,847	267	2	12,114	3,347	15,461	1.46
Punjab ..	13,506	107	13,399	90	1	13,489	7,503	21,242	1.47
Central Provinces	7,637	156	7,471	3,326	31	10,797	2,658	13,455	1.11
Burma ..	10,041	3,511	6,513	19,896	75	26,409	117	26,665	5.18
Assam ..	4,421	322	4,102	4,174	40	8,276	117	8,393	2.12
Coorg ..	115	13	102	673	87	775	26	801	6.92
Berar ..	2,021	23	1,998	1,711	46	3,709	13	3,722	1.77
Total ..	220,410	11,544	208,866	151,140	42	360,006	42,152	402,158	2.34
Total for 1891-92 ..	192,650	9,046	183,604	123,796	40	307,400	31,643	339,043	1.97
Percentage of Increase	14	28	14	22		17	33	19	...

The effect of adding the girls in Private institutions is to raise the total proportion of girls under instruction in 1896-97 from 2.10 to 2.34 per cent. of the female population of school-going age. The Punjab benefits most, its percentage being raised from .94 to 1.47, and Bombay is brought much closer to Madras.

203.—"Mixed Education."

While the total number of girls in schools for girls has increased by 14 per cent., the number in boys' schools has increased by 22 per cent., and the number in Private institutions by 33 per cent., clearly showing that the progress of female education generally has been greater than the progress of Public girls' schools. It is also noticeable that, even in girls' schools, the number of boys, though still small, is increasing at a more rapid rate than the number of girls. The popularity of "mixed education" can be tested by the percentage of girls in Public boys' schools in the several Provinces. In Coorg, where female education may be said to be common though not carried to a high stage, out of every seven girls at school six are found in an institution for boys. In Burma, which easily holds the second place, out of every four girls at school three are found in an institution for boys. Next comes Madras, with more than one-half of its girls in boys' schools, and then Assam, with exactly one-half, and Berar, with nearly one-half. Bombay and Bengal have more than one-third, and the Central Provinces nearly one-third. At the other end of the scale stand the Punjab and the North-West, where the proportion of girls in boys' schools falls to 1 and 2 per cent. These extraordinary differences are no doubt due to the varying strength of traditional prejudice, but they seem to indicate the probable line of future expansion. The Education Commission condemned "mixed education" at least for children above seven years of age, and recommended that the attendance of girls in boys' schools should not be discouraged, except in places where girls' schools could not be maintained. This opinion of the Commission met with opposition in Madras and Burma. Though at first accepted in the Central Provinces, an opposite policy ultimately prevailed, and has recently been adopted also in Berar. There can be little doubt that boys' schools are both cheaper and more efficient than girls' schools. They evade the supreme difficulty of the deficient supply of female teachers. They cannot, of course, pretend to give the most appropriate education for girls, but if only parents can be induced to allow their little girls to attend them, they will achieve something towards removing the most conspicuous blot on the educational system of India.

204.—Race and Creed of Girls under Instruction.

The table on the following page (CXXII.) distributes the pupils in girls' schools according to race and creed for the three quinquennial years 1886-87, 1891-92, and 1896-97. It applies only to Secondary and Primary schools, the few girls at Colleges and Special schools being omitted.

In English Secondary schools for girls, out of every ten pupils about 9 are either Europeans or Native Christians. Of Europeans alone, the proportion has risen in ten years from 57·3 to 61·6 per cent.; and of Native Christians alone, from 24·8 to 27·8 per cent. On the other hand, the actual number of Hindus in attendance has steadily fallen from 1,895 to 1,101. If Muhammadans have increased, the increase is only from 18 to 25. The trifling increase under "others," which includes Parsis, Brahmins, and Jews, would doubtless be larger had it not been for the plague at Bombay.

In Vernacular Secondary schools, Europeans are hardly represented at all. But here again Native Christians supply 29 per cent. of the pupils, though they form only ·6 per cent. of the general population. Hindus almost hold their own with 64 per cent., though their actual numbers have hardly increased at all in the last five years. The number of Muhammadans first rose from 153 to 962, and then dropped to 698, being 4 per cent. of the total, compared with a proportion of 22 per cent. in the general population.

When we come to Primary schools, Europeans and Native Christians are again found to be well represented, each with a percentage of pupils ten times as high as in the general population. Hindus are precisely as numerous as they ought to be. The figure for Muhammadans is 14·8 per cent., instead of 21·4; but their rate of increase during the ten years is greater than for any other class. If Private institutions could be included, Muhammadans would make a better show.

205.—Stages of Instruction of Girls in Non-European Schools.

The following table (CXVIII.) distributes the girls in all Secondary and Primary schools (excluding those for Europeans) according to stages of instruction, for the several Provinces in 1896-97, with the corresponding totals for 1891-92. Girls attending schools for Europeans are here omitted, in order to show more distinctly the state of education of Indian girls alone.

Table CXVIII.—Girls in Secondary and Primary Schools for Indians according to Stages of Instruction, 1896-97.

Province	High	Middle	Upper Primary.	Lower Primary (A)	Lower Primary (B)	Total
Madras	138	2,399	4,922	79,593	16,176	103,188
Bombay	215	152	8,573	24,182	55,175	68,393
Bengal	141	329	1,267	59,991	39,942	101,670
N.-W.P. and Oudh	26	211	715	7,924	1,493	10,369
Punjab	21	169	1,081	10,426	218	11,945
Central Provinces .. ..	..	55	724	3,595	5,826	10,200
Burma	6	303	1,977	22,920	..	25,206
Assam	3	9	71	6,714	1,411	8,248
Coorg ... ..	..	..	105	533	147	775
Berar ... ..	..	31	295	425	2,915	3,669
Total	550	3,998	19,699	216,603	103,323	344,173
Total for 1891-92 ..	415	3,452	16,345	175,016	99,090	294,318
Percentage of Increase ...	+32	+16	+21	+24	+4	+17

Out of every 100 Indian girls at school, no less than 99 are in one or other of the Primary stages. The total number of girls in the High stage is only 550, almost entirely in Bombay, Bengal, and Madras: the number of boys in the same stage is 61,516. The number of girls in the Middle stage is 3,998, of whom no less than 2,399 are in Madras. In the Upper Primary stage, the number is 19,699, chiefly in Bombay, Madras, and Burma: the number of boys in the same stage is 102,186. It is only when we come to the two lowest stages, that the number of girls becomes really large, and bears some reasonable proportion to the number of boys. As compared with 1891-92, the actual increase is much largest in the stage known as Lower Primary (A), as was also

found in the case of boys. But while girls have slightly increased in the lowest stage of all, boys show an actual decrease. All these facts point to the low state of education among Indian girls, though the proportionate rate of increase in the High stage is satisfactory.

206.—Girls in Colleges and Special Schools.

The following table (CXXIV.) gives the number of girls (or female students) in Colleges and Special schools, according to Provinces, in 1896-97, with the corresponding totals for 1891-92 :—

Table CXXIV.—Girls in Colleges and Special Schools, 1896-97.

Province	Arts Colleges	Professional Colleges	Training Schools	Art Schools	Medical Schools	Other Special Schools
Madras	16	2	320	30	25	518
Bombay	18	20	162	19	1	5
Bengal	33	14	475	...	11	4
N.W.P. and Oudh	15	...	83	...	...	54
Punjab	...	7	...	...	4	237
Central Provinces	...	...	23	...	...	...
Burma	5	...	87	...	...	171
Assam	...	...	18	...	...	10
Coorg	...	...	...	...	...	...
Benar	...	...	2	...	...	...
Total	87	43	1,170	49	74	909
Total for 1891-92	45	31	819	51	87	323

The total number of female students in Arts Colleges has increased pretty steadily year by year, from 45 to 87, or nearly twofold. Of these, 52 are to be found in special colleges for women, which number five in all; the remaining 35 are in colleges for men. The number of female students in Professional Colleges has risen from 31 to 43. They are all in colleges for medicine, and represent the slow growth of the movement for giving medical help to women which is associated with the name of Lady Dufferin. At the same time, the total number of female students at Medical Schools (as opposed to Colleges) has fallen from 87 to 74. The number of female students at Training schools for Mistresses has apparently increased from 819 to 1,170. But large part of this increase is only nominal, being due to training classes in ordinary girls' schools, chiefly in Bengal and Burma. If there were really more than 1,000 future mistresses under regular and skilled training, the cause of female education in India would be much more hopeful than is actually the case. Of the total of 1,170, 58 are in Training schools for Masters; while 10 male students are to be found in so-called Training schools for Mistresses. The number of female students at Art Schools, who are confined to Madras and Bombay, has fallen from 51 to 49; while the increase under "other schools" is largely nominal, being due to the formation of classes for needlework, &c., in ordinary schools. Altogether, this table exhibits little real advance, except in the case of Arts Colleges.

207.—Secondary Schools for Girls.

The table on the opposite page (CXXV) gives the statistics of Secondary schools for girls, English and Vernacular, according to management, for the two years, 1891-92 and 1896-97. There are no institutions of this class in either Coorg or Benar.

Going back for ten years, the total number of English Secondary schools for girls shows little change. In the earlier period it fell from 241 to 232, and then rose slightly to 236. The total number of pupils in them has, however, steadily risen from 16,072 to 19,636, the rate of increase in the later period being 5 per cent. The increase would have been greater, had not a considerable number of English schools in Assam been reduced from the Secondary to the Primary grade.

Table CXXV.—Secondary Schools for Girls, English and Vernacular, 1891-92 and 1896-97.

Province.	1891-92										1896-97.										Percentage of Increase or Decrease, 1896-97 compared with 1891-92.					
	Government.		District and Municipal.		Native States.		Aided.		Unaided.		Total.		Government.		District and Municipal.		Native States.		Aided.				Unaided.		Total.	
	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.			Schools.	Pupils.	Schools.	Pupils.
Malwa	2	239	68	5,913	6	575	71	6,147	2	214	56	5,366	4	328	62	5,908	13	4
	35	3,008	5	465	..	120	9,200	2	193	162	12,883	42	9,877	2	272	97	8,949	2	180	149	13,278	13	3
Bombay	2	103	1	19	1	25	5,795	3	210	58	4,052	2	40	1	42	1	22	56	9,102	3	80	63	3,286	3	19	
	
Bengal	3	241	..	..	..	21	3,289	6	431	39	3,961	2	268	..	..	..	..	29	4,388	3	351	34	4,009	19	1
	..	..	1	52	..	21	1,366	..	..	22	1,438	..	..	..	1	52	..	20	1,184	2	110	23	1,346	5	6
N. W. P. and Oudh	..	..	..	..	..	31	1,836	..	..	21	1,836	..	..	..	..	..	..	31	2,875	1	60	32	2,935	52	60
	..	..	1	22	..	..	..	..	..	1	22	..	..	..	2	57	..	..	..	..	..	2	57	100	159
Punjab	2	304	..	..	..	20	1,681	1	24	23	1,413	2	300	..	..	..	..	30	1,291	..	..	22	1,591	4	13
	..	..	2	121	..	5	941	..	..	5	465	..	..	..	5	323	..	3	532	1	92	9	947	80	104
Central Provinces	..	..	..	..	..	3	102	..	..	5	102	..	..	..	..	..	..	8	161	..	..	8	161	60	58
	1	92	..	..	..	2	84	..	..	3	176	..	..	..	..	..	..	6	478	..	..	7	557	133	216
Birma	..	..	1	120	..	14	1,093	..	..	15	1,213	..	..	..	..	..	..	13	1,441	..	..	15	1,441	0	19
	..	..	..	..	..	7	850	..	..	7	550	..	..	..	..	..	..	18	976	..	..	18	976	137	77
Assam	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..
	..	..	..	..	..	2	46	..	..	2	48	..	..	..	..	..	..	2	76	..	..	2	76	0	58
Total	6	691	2	139	1	25	16,859	16	1,440	232	18,724	8	822	1	42	1	22	215	17,929	11	821	236	19,636	2	5	
	36	3,100	9	681	..	155	11,609	2	192	202	15,592	42	3,877	11	783	..	..	146	11,890	5	382	204	16,932	1	9

As a matter of fact, the majority of these schools (except perhaps in Madras) are for the benefit of European girls; and in Madras they are largely attended by Native Christians. In 1896-97, Europeans and Eurasians formed no less than 57 per cent. of the total number of pupils in these schools, and Native Christians 28 per cent. It would, therefore, be idle to regard their progress as any proof of the growth of female education in India. It may be added that 90 of these schools, with 8,966 pupils, are classed as High schools; and the remaining 146, with 10,670 pupils, as Middle schools. Of the total number of pupils, 2,614, or 13 per cent., are boys; while, on the other hand, 2,966 girls are to be found in English Secondary schools for boys.

The number of Vernacular Secondary schools for girls has remained practically unchanged during the later period, though during the earlier period it rose from 113 to 202, entirely by the raising of a large number of institutions in Madras from the Primary to the Secondary stage. In fact, Madras now possesses about three-fourths of the total number of pupils in schools of this class, and nearly one-third of them are Native Christians. The number of pupils has increased in the Punjab, Burma, and the Central Provinces, but decreased in Bengal. In Madras, a considerable proportion of these schools are maintained by Government, but elsewhere the great majority of them belong to the Aided class. Only 11 are Board schools, of which 5 are to be found in the Punjab. Of the total number of pupils, 689 are boys; but, on the other hand, 3,792 girls, or 18 per cent. of the total number of girls in Vernacular Middle schools, are to be found in boys' schools.

The following table (CXXVI.) distributes the total number of pupils in Secondary schools for girls (both English and Vernacular) according to stages of instruction for the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table CXXVI.—Pupils in Secondary Schools for Girls according to Stages of Instruction, 1886-87, 1891-92, and 1896-97.

Stage of Instruction.	1886-87.		1891-92.		1896-97	
	Number.	Per-centage.	Number	Per-centage.	Number.	Per-centage.
High	411	1.7	858	2.5	1,123	3.1
Middle	4,336	17.4	5,691	16.6	6,586	18.1
Upper Primary	4,262	17.1	5,009	14.6	5,982	16.3
Lower Primary	15,919	63.8	22,745	66.3	22,877	62.5
Total	24,931	...	34,306	...	36,568	...

Unfortunately, the conspicuous increase in both number and percentage in the High stage is no indication of the progress of female education in India; for undoubtedly the majority of these are Europeans. The total number of Indian girls in the High stage, as shown on p. 287, is approximately 550. The same remark applies to the numbers in the Middle stage, where the increase is less marked, but would probably be larger had it not been for the plague in Bombay. The large numerical increase in the Lower Primary stage in the earlier period is to be explained by changes of classification in Madras; while the relative increase in all the higher stages in the later period presumably represents a real improvement.

208.—Primary Schools for Girls.

The table on the opposite page (CXXVII.) gives the statistics of Primary schools for girls, according to management, for the two years 1891-92 and 1896-97. In this case, the proportion of European pupils is so small (2,027) that it may be disregarded. The figures, therefore, represent the special provision made for female education, without taking into present consideration the large number of girls to be found in boys' schools.

Table CXXVII.—Primary Schools for Girls, 1891-92 and 1896-97.

Province	1891-92.						1896-97.					
	Government.		District and Municipal.		Native States.		Aided.		Unaided.		Total.	
	Schools.	Girls.	Schools.	Girls.	Schools.	Girls.	Schools.	Girls.	Schools.	Girls.	Schools.	Girls.
Madras	314	5,692	16	728	..	..	547	27,438	119	3,378	780	31,074
Bombay	9	238	255	17,940	175	11,241	261	31,854	5	180	677	41,253
Bengal .. ..	..	..	4	188	..	..	2,249	16,788	320	5,430	2,682	32,402
N.-W. F. and Oudh .. ..	..	..	176	2,017	..	..	167	5,873	11	533	314	9,102
Punjab .. ..	..	..	300	8,185	..	..	156	3,740	7	175	313	10,108
Central Provinces	25	1,073	41	1,870	6	227	55	2,206	7	168	154	5,693
Burma .. ..	..	..	..	..	..	..	68	2,612	44	641	112	3,273
Assam	3	26	104	1,556	..	..	15	418	27	411	148	2,411
Cooch .. ..	..	..	3	25	..	..	1	12	..	..	2	37
Bihar	1	6	41	1,568	..	..	6	173	..	..	5	1,322
Total	147	7,096	886	32,992	181	11,468	2,525	91,875	549	10,752	5,228	137,163
Percentage of Increase or Decrease, 1896-97 compared with 1891-92.												
1891-92 compared with 1896-97 ..	+27	+43	+13	+17	+23	+37	+12	+20	+5	-12	+10	+18

Going back for ten years, the total number of Primary schools for girls has risen from 4,514 to 6,039, the rate of increase being 16 per cent. in each period. This is just double the rate of increase in the number of Primary schools for boys. The number of pupils in them (who are not all girls) has risen from 132,717 to 181,622, the rate of increase being 18 per cent. in the earlier period and 16 per cent. in the later period. In Primary schools for boys, the corresponding rate of increase was 13 per cent. in each period. It is thus evident that the tendency towards increase in the numerical strength of each school, which was marked in the case of boys' schools, does not extend to those for girls.

According to management, the number of Government schools increased by 37 per cent. in the earlier period, and then decreased by 18 per cent. in the later period. The former change is due to the system in Madras, where the provision of Primary schools for girls is not obligatory on District and Municipal Boards, and therefore falls directly upon the Department. Out of the total of 120 Government schools in 1896-97, no less than 113 are to be found in Madras alone. The other change is due to the general adoption of the policy of transferring the management of Primary schools from the Department to local bodies, which explains the gradual disappearance of all the Government schools in Berar (28), and of nearly all in the Central Provinces (32 out of 35). Partly in consequence of this, and partly as the result of natural growth, the number of Board schools increased by 12 per cent. in the earlier period and by 14 per cent. in the later period. As with boys, this class of school is most prevalent in Bombay; the large number shown for Assam are really Aided schools. Schools in Native States have increased more rapidly than any other class, by 25 per cent. in the earlier period and 22 per cent. in the later. Next to them in steady progress come Aided schools, which have increased by 17 and 14 per cent. In Bengal, they form 84 per cent. of the total number of schools, and are also numerous in Madras and Burma. It is noteworthy that, in Aided schools and also in schools in Native States, the number of pupils increased at a higher rate than the number of institutions, which seems to show that both satisfy a want. Unaided schools increased by 5 per cent. in the earlier period and 34 per cent. in the later. But the feebleness of this class, which prevails in the same Provinces as Aided schools, is shown by the fact that the pupils in them actually decreased by 12 per cent. in the earlier period, and increased at a much lower rate than for institutions in the later period.

Before dealing with the several Provinces, it will be convenient to pass from Primary schools for girls and deal with the total number of girls in all Primary schools, whether those schools are called girls' schools or boys' schools. To do this, it is necessary first to eliminate the number of boys to be found in girls' schools, and then to add the large number of girls who attend boys' schools. This has been done in the table on the opposite page (CXXVIII.), which shows for each Province the number of boys in girls' schools, the number of girls in boys' schools, and the total number of girls in Primary schools, for the two years 1891-92 and 1896-97. It may be pointed out that the grand total will not agree with that given on p. 287 for girls in Primary stages of instruction, because that was confined to Indian girls and also included girls in Secondary schools who might be in a Primary stage.

Referring first to the totals, it will be observed that in both periods the number of boys in girls' schools and also the number of girls in boys' schools increased at a higher rate than the total number of pupils in schools for girls. In other words, "mixed education" has proved its popularity by two separate tests. In Burma, Madras, and Bengal, an increasing number of boys attend girls' schools; and in the same Provinces, with the addition of Bombay, the Central Provinces, Assam, and Berar, an increasing number of girls attend boys' schools. To discourage such attendance, which is absolutely voluntary on the part of the parents, would be to throw cold water on the most hopeful manifestation of interest in female education that is to be found in India. Two Provinces, the North-West and the Punjab, stand conspicuous for their traditional dislike to "mixed education"; and these are the two Provinces where girls under instruction are fewest and are increasing at the slowest rate. Until this dislike can be

Table O.X.VIII.—Comparative Statistics of Primary Schools for Girls, and of Girls in Primary Schools, 1891-92 and 1896-97.

Province.	1891-92.				1896-97				Percentage of Increase or Decrease 1896-97 compared with 1891-92.		
	Primary Schools for Girls.			Total of Girls in Primary Schools	Primary Schools for Girls.			Total of Girls in Primary Schools.			
	Number of Schools	Number of Pupils	Number of Boys		Number of Schools	Number of Pupils.	Number of Boys.		Schools for Girls	Pupils in Schools for Girls	Total Girls in Primary Schools
Madras	796	31,074	861	43,843	800	33,922	1,376	86,692	+ 1	+ 9	+ 17
Bombay	677	41,253	1,349	23,251	744	43,078	1,034	87,440	+ 10	+ 4	+ 7
Bengal	2,682	52,402	1,800	32,187	3,202	64,064	2,211	99,705	+ 19	+ 22	+ 20
N.-W.P. and Oudh	314	9,102	317	217	267	9,157	306	8,912	- 15	+ 1	- 1
Punjab	313	10,106	33	27	317	10,731	30	10,713	+ 1	+ 6	+ 6
Central Provinces	134	5,693	119	1,668	153	6,886	97	9,793	+ 14	+ 21	+ 35
Assam	112	3,273	1,418	14,857	244	7,336	2,709	21,693	+ 118	+ 124	+ 30
Andhra	148	2,411	300	2,897	259	4,312	314	8,153	+ 75	+ 79	+ 63
Coorg	2	37	6	689	2	115	13	775	0	+ 211	+ 8
Bihar	50	1,832	26	312	19	2,021	23	3,706	- 2	+ 10	+ 84
Total	5,228	157,183	6,229	119,848	6,039	181,622	8,113	317,592	+ 16	+ 16	+ 17
Percentage of Increase.—											
1896-97 compared with 1891-92 ..				..	16	16	30	17	..	...	...
1891-92 compared with 1886-87..				26	...	..	...	...	..	...	...

overcome, it seems almost hopeless to attempt to promote female education by the establishment of expensive institutions for girls alone; and it is noteworthy that in the Provinces the number of girls' schools shows no increase.

Turning to the Provinces. In Madras, the number of Primary schools for girls has remained almost stationary, while the pupils in them have increased by 9 per cent., and the total number of girls in Primary schools by 17 per cent. Thus, the average strength of a Primary school for girls in Madras has risen from 38 to 42, and the attendance of girls at boys' schools has increased nearly twice as fast as their attendance at their own schools. In Bombay, on the other hand, schools have apparently increased faster than pupils; but this difference, which is common to all institutions in Bombay, is due to the effects of the plague, which kept pupils at home but did not strike schools off the list. Bengal maintains a uniformly high rate of increase under every head. In the North-West, schools show a decrease, while pupils are stationary; but this poor return is distinctly better than that for the previous five years, when both schools and pupils decreased considerably. In the Punjab, schools are stationary, while pupils show a moderate increase, which compares with a slight decrease in the previous five years. In the Central Provinces, both schools and pupils have increased largely; but, as in Madras, pupils have increased faster than schools, and girls in boys' schools faster than in their own schools. In Burma, both Primary schools for girls and the pupils in them have more than doubled; and if girls in boys' schools have increased at a slower rate, it must be remembered that they still form more than three-quarters of the total number of girls in all Primary schools. Assam shows a remarkable contrast in the two quinquenniums. In the former, schools and pupils decreased by about one-fifth; in the latter, they have increased by more than three-fourths, while the number of girls in boys' schools has almost risen proportionately, and is still one-half of the total. No other Province has made such rapid and uniform progress in female education. The figures for Coorg are too small to repay analysis. While the great majority of girls are still in boys' schools, there appears to be a slight tendency growing in favour of special schools for girls. In Berar, the tendency in the other direction is very marked. While schools for girls have actually decreased, and the pupils in them have only increased slightly, girls attending boys' schools have risen from 212 to 1,708 and their proportion to the total from 11 to 46 per cent.

209.—Average Strength of Schools for Girls.

The following table (CXXIX.) gives the average strength of all schools for girls (English, Vernacular Secondary, and Primary), according to Provinces, for the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table CXXIX.—Average Strength of Schools for Girls, 1886-87, 1891-92, and 1896-97.

Province.	1886-87.			1891-92.			1896-97.		
	English Secondary.	Vernacular Secondary.	Primary.	English Secondary.	Vernacular Secondary.	Primary.	English Secondary.	Vernacular Secondary.	Primary.
Madras	61	83	39	87	80	38	95	93	42
Bombay	58	...	64	70	...	61	62	...	58
Bengal	83	59	19	102	65	20	118	59	20
N.-W.P. and Oudh ...	79	198	28	87	22	29	92	28	34
Punjab	69	104	33	61	93	32	72	105	34
Central Provinces ...	25	...	44	20	59	42	20	80	45
Burma	98	78	28	81	77	29	96	54	30
Assam ... ..	...	31	17	...	24	16	...	38	17
Coorg ... ..	...	...	20	...	...	18	...	...	57
Berar ... ..	...	...	32	...	...	37	...	...	41
Average	66	78	29	81	77	30	83	83	30

It will be seen that there is an increase in the size of all classes of schools. This is most marked in the case of English Secondary schools, which, however, largely exist for the benefit of Europeans. Vernacular Secondary schools are numerous only in Madras, where their strength has risen considerably during the last five years. The real condition of female education is to be tested by Primary schools. The average strength of these is almost identical with the average strength of Primary schools for boys, as shown on p. 184. While boys' schools increased in strength during ten years from 28 to 31, girls' schools have increased from 29 to 30. The variations between the several Provinces are more marked in the case of girls' schools. In both cases, Bombay, the Central Provinces, and Coorg have the largest schools; and Bengal, Burma, and Assam the smallest schools. But in Madras the average size of a girls' school has risen from 39 to 42, while the average size of a boys' school is only 29; and in the Punjab a girls' school averages 31, compared with 44 for a boys' school. For boys' schools, the extremes are 59 in Bombay and 25 in Bengal and Burma; whereas for girls' schools the extremes are 58 in Bombay and 17 in Assam.

210.—Expenditure on Schools for Girls.

The table on the following page (CXXX.) gives the total expenditure on Secondary and Primary schools for girls in the several Provinces, according to sources, for the two years 1891-92 and 1896-97. The grand total is not identical with the total expenditure on institutions for girls, because Colleges and Special schools are here omitted. Still less is it equal to the total expenditure on female education, because no allowance is made for the proportionate expenditure on schools for boys which are attended by girls. Nevertheless, these figures are the best available for showing the money devoted to female education in India.

Going back for ten years, the total expenditure on Secondary and Primary schools for girls has risen from Rs. 25,36,536 to Rs. 30,30,379, the rate of increase being 25 per cent. in the earlier and 19 per cent. in the later period. The corresponding rates of increase in pupils were 27 and 17 per cent. The total expenditure from Provincial Revenues has risen from Rs. 5,72,605 to Rs. 7,27,023, the rate of increase being 8 per cent. in the earlier and 17 per cent. in the later period. The share of Provincial Revenues devoted to schools under public management has risen from Rs. 1,15,476 to Rs. 2,04,244, the rates of increase in the two periods being 38 and 37 per cent.; while the share devoted to Aided schools has risen from Rs. 4,57,129 to Rs. 5,22,779, the rates of increase being only 3 and 11 per cent. Consequently, the proportion devoted to Aided schools has fallen during the ten years from 79 to 72 per cent. of the total. The expenditure from Local and Municipal Funds has risen from Rs. 1,90,857 to Rs. 3,23,385, the rate of increase being 49 per cent. in the earlier and 14 per cent. in the later period. Adding together Provincial Revenues and Local and Municipal Funds, the total expenditure from Public Funds has risen from Rs. 7,63,462 to Rs. 10,50,408; but the proportion that it bears to the total expenditure has fallen from 37 to 34 per cent. The amount contributed by fees has risen from Rs. 3,78,528 to Rs. 6,78,542, the rate of increase being 65 per cent. in the earlier and 9 per cent. in the later period. The proportion of the total expenditure derived from fees first rose from 18 to 24 per cent., and then dropped to 22 per cent. The amount derived from "other sources" (consisting of Missionary subscriptions, endowments, contributions from Native States in Bombay, and from Imperial Revenues in the Punjab) has risen from Rs. 8,86,568 to Rs. 13,03,429, the rate of increase being 14 per cent. in the earlier and 30 per cent. in the later period. The proportion borne by "other sources" to the total expenditure first dropped from 45 to 41 per cent., and then rose again to 44 per cent.

Except for the North-West, which shows an actual decrease, the increase of expenditure is shared by all the Provinces. But it is unnecessary to enter into details, because the figures relating to Primary schools alone will be analysed separately. The present table includes also the figures for Secondary schools, which, as already stated, consist mainly of schools for Europeans. For manifest reasons, schools for European girls are much more expensive than schools for

Indian girls; and therefore the expenditure in this table cannot be taken as representing what is spent on the promotion of female education in India. Unfortunately, materials do not exist for separating accurately the expenditure on schools for European girls. This can be done only for the first six Provinces on the list, thus omitting Burma, where there are many such schools. In these six Provinces, the total expenditure on schools for European girls amounts to about 13 lakhs of rupees, of which more than 5 lakhs are contributed by fees, nearly $4\frac{1}{2}$ lakhs by "other sources," more than 2½ lakhs by Provincial Revenues, and practically nothing by Local and Municipal Funds. The proportion that the expenditure on schools for European girls bears to the total expenditure on girls' schools ranges from 70 per cent. in Bengal to 37 per cent. in the Central Provinces. It is evident, therefore, that it would be misleading to treat the total expenditure on girls' schools in the different Provinces as exhibiting their measure of interest in female education.

This can best be ascertained from their expenditure on Primary schools for girls alone, which is shown in the following table (CXXXI.) for 1896-97, though even here a few schools for European girls are included:—

Table CXXXI.—Expenditure on Primary Schools for Girls, 1896-97.

Province	Provincial Revenues.			Local and Municipal Funds.	Fees.	Other Sources.	Total.	Total Expenditure per 1,000 of the total male population.
	Public Manage- ment.	Aided	Total.					
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.
Madras	47,571	52,734	1,00,609	6,000	8,291	1,26,017	2,40,920	13.4
Bombay	43,893	21,624	89,523	92,617	11,641	1,97,374	3,77,198	26.9
Bengal .. ..	...	62,559	62,559	44,901	32,463	1,63,000	3,08,823	8.4
N.-W.P. & Outh...	...	12,793	12,793	33,030	6,342	50,793	1,01,968	4.5
Punjab	3,135	7,395	10,530	44,063	1,616	27,031	83,280	8.7
Central Provinces	2,177	12,253	14,430	15,459	8,454	26,182	64,895	10.0
Burma .. ..	...	6,801	6,801	9,929	2,325	4,526	23,551	6.3
Assam .. ..	...	851	851	11,628	291	4,322	17,082	6.5
Coorg	507	...	507	611	...	350	1,688	21.9
Bihar .. ..	...	1,790	1,790	11,912	97	94	13,933	9.3
Total	97,605	1,81,811	2,79,416	2,81,600	70,596	6,01,879	12,33,391	10.8
Total for 1891-92	66,910	1,62,146	2,29,056	2,46,277	49,070	4,85,338	10,09,741	8.8
Percentage of In- crease	46	12	22	14	41	21	22	..

As compared with five years previously, the total expenditure on Primary schools has increased by 22 per cent., while the total expenditure on Secondary and Primary schools together increased by 19 per cent. The increase from Provincial Revenues is also 22 per cent., compared with 17 per cent.; the increase from Local and Municipal Funds is 14 per cent. in each case; the increase from fees is as much as 44 per cent., compared with only 9 per cent. for both classes of schools together; the increase from "other sources" is 24 per cent., compared with 30 per cent. Public Funds contribute 45 per cent. of the total expenditure on Primary schools, compared with 34 per cent. on both classes of schools, and about 20 per cent. on schools for European girls only. Fees contribute only 5 per cent., compared with 22 per cent. and 41 per cent. "Other sources" contribute 50 per cent., compared with 44 per cent. and 39 per cent.

Turning to the several Provinces. Bombay spends far the most on Primary schools for girls. Under Provincial Revenues and fees it stands second; while it provides more than one-third of the total under Local Funds, and nearly one-third of the total under "other sources," though it should be remembered that this last item is swollen by the contributions of Native States. Madras provides considerably more than one-third of the total under Provincial Revenues, which is fairly divided between Aided schools and those under public management; but an insignificant amount under Local Funds. Bengal obtains about an equal

amount from both classes of Public Funds added together, but devotes nothing from Provincial Revenues to schools under public management. Its advantage over Madras is gained entirely from fees and "other sources," part of which it owes to its schools for European girls. The comparatively high figures for fees in the North-West and the Central Provinces are due to the same cause. The North-West provides from Local Funds one-third less than the Punjab, but it obtains a great advantage under "other sources" as well as under fees. The Central Provinces are fortunate in getting more from fees than Madras, and nearly as much from "other sources" as the Punjab. Burma devotes a fair amount from Provincial Revenues to Aided schools, and also gets more from fees than the Punjab. Assam and Berar provide about the same amount from Local Funds; in both, fees are insignificant; but Assam has a great advantage under "other sources," owing probably to the presence of missionaries. The extremes of contrast are shown by Berar and Bengal. The former has to supply from Public Funds 99 per cent. of its total expenditure on Primary schools for girls; the latter receives help from Private Funds to the extent of 61 per cent. The last column of this table has been added to show the proportionate expenditure on female education in each Province, compared with the female population. The total expenditure for all India has risen during the last five years from Rs. 8.8 to Rs. 10.8 per thousand of the total female population, being based in both cases on the Census of 1891. In the several Provinces, the amount spent on Primary schools for girls in 1896-97 ranges from as much as Rs. 28.9 per thousand of the female population in Bombay to as little as Rs. 4.5 in the North-West, being a difference of more than six-fold. Coorg follows closely on Bombay, and then comes Madras with a figure less than half that for Bombay. Berar, Bengal, and the Punjab stand pretty close together, and so do Burma and Assam.

The following table (CXXXII.) gives the proportion of the total Direct expenditure from Public Funds devoted to schools for girls, Secondary and Primary, according to Provinces, for the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table CXXXII.—Percentage of Direct Expenditure from Public Funds on Schools for Girls, Secondary and Primary, 1886-87, 1891-92, and 1896-97.

Province.	1886-87	1891-92	1896-97
Madras	12.6	11.7	11.2
Bombay	8.2	7.8	8.3
Bengal	7.8	8.6	8.8
N.-W.P. and Oudh	5.4	6.5	7.0
Punjab	9.0	9.1	9.8
Central Provinces	6.6	7.4	7.3
Burma	10.0	6.9	9.5
Assam	4.2	3.6	5.1
Coorg	2.6	.8	4.9
Berar	2.4	4.2	4.8
Average	8.2	8.4	8.9

The average for all India has risen slowly but steadily from 8.2 to 8.9 per cent. The highest figure is still in Madras, though there it has fallen steadily from 12.6 to 11.2. Next come the Punjab, where the figure has risen from 9.0 to 9.8; and Burma, where it has fallen from 10.0 to 9.5. Of the large Provinces the North-West shows the greatest rise, but still has the lowest figure. Assam, Berar, and Coorg form a class apart, for they have no schools for European girls. The rise which they agree in showing is therefore entirely due to increased provision for Indian girls, though none of them has reached one-half of the figure for Madras.

The following table (CXXXIII.) shows the average annual cost of a Primary school for girls, and of a pupil in such school, according to Provinces, for 1896-97, with the corresponding totals for 1891-92. The cost in each case is divided between Public and Private Funds.

Table CXXVIII.—Average Annual Cost of a Primary School for Girls and of a Pupil in such School, 1896-97.

Province.	School			Pupil.		
	Public Funds.	Private Funds	Total.	Public Funds	Private Funds	Total.
Madras	Rs. 133	Rs. 168	Rs. 301	Rs. 3.1	Rs. 4.0	Rs. 7.1
Bombay	226	281	507	3.9	4.9	8.8
Bengal	35	61	96	1.7	3.1	4.8
N.-W.P. and Oudh	172	210	382	5.0	6.1	11.1
Punjab	172	90	262	5.1	2.7	7.8
Central Provinces	198	226	424	4.4	5.0	9.4
Burma	69	28	97	2.3	.9	3.2
Assam	48	18	66	2.9	1.1	4.0
Coorg	569	275	844	9.9	4.8	14.7
Berar	280	4	284	6.8	.1	6.9
Average	93	111	204	3.1	3.7	6.8
Average for 1891-92	91	102	193	3.0	3.4	6.4

The average cost of a Primary school for girls throughout India has risen during five years from Rs. 193 to Rs. 204. More than half of the total cost and nearly the whole of the increase are borne by Private Funds. In the case of Primary schools for boys, the average cost rose from Rs. 94 to Rs. 101; but there less than half of the total cost and also less than half of the increase were borne by Private Funds. In both cases, the largest and most expensive schools are found in Bombay; the smallest and cheapest in Bengal, Burma, and Assam. In Berar, as already mentioned, practically the entire cost is borne by Public Funds, while in Bengal nearly two-thirds is obtained from Private Funds.

The average cost of each pupil in a Primary school for girls throughout India has risen during five years from Rs. 6.4 to Rs. 6.8; and of course the proportion borne by Public and Private Funds is the same as for a school. In the case of Primary schools for boys, the average cost remained stationary at Rs. 3.2 in both periods. Consequently a pupil in a girls' school (whether girl or boy) is more than twice as expensive as a pupil in a boys' school. Put in another way, an annual outlay of Rs. 2,176 would educate 680 girls if they could be induced to attend boys' schools, but only 320 girls if special schools have to be provided for them. This consideration is of importance when we remember that not a few boys (and an increasing number) are to be found in girls' schools, while nearly half the total number of girls are at schools for boys. Of the large Provinces, the North-West is far the most expensive, with an average cost of Rs. 11.1 for each pupil; and Bengal is far the cheapest, with an average of Rs. 4.8. Assam (Rs. 4.0) and Burma (Rs. 3.2) are even cheaper than Bengal; while in Coorg the cost rises to the very high average of Rs. 14.7, as compared with only Rs. 4.2 for a boy. On the basis of these figures, it would seem that, while 115 pupils in girls' schools in Coorg cost a total of Rs. 1,688, 673 girls are being educated in boys' schools at a cost of Rs. 2,827. The cost in the Central Provinces likewise appears high, being Rs. 9.4 compared with only Rs. 2.9 for a boy.

211.—Female Education in Madras.

In Madras, there is one Arts college for female students, which was opened at Palamcottah in 1895, under the name of the Sarah Tucker College. In 1896-97, it was attended by 4 students, all Native Christians; the total expenditure was Rs. 2,410, of which Rs. 147 was a grant from Provincial Revenues. In addition, 12 female students were attending Arts colleges for

men, making a total of 16. At the last B.A. examination, one female candidate, a Eurasian, presented herself for all three divisions; she passed in the two language divisions, but failed in science. At the last F.A. examination, there were 4 female candidates, of whom 3 passed. The total number of women who have passed this examination from the beginning is now 20; namely, 17 Europeans or Eurasians and 3 Native Christians. At the last Matriculation 108 female candidates appeared, of whom 39 passed, two being placed in the first class. Up to date, 277 women have now passed this examination: namely, 208 Europeans or Eurasians, 58 Native Christians, 6 Parsis, 4 Brahmanis, and one Muhammadan. Besides these, during the last five years, five women have taken the medical degree of L.M.S., and two the diploma of Licentiate in Teaching conferred by the University. In 1896-97, there were two women at the Madras Medical College, and 25 attending Medical Schools, but none at the Teachers' College at Saidapet.

During the last five years, the number of Upper Secondary or High schools for girls in Madras fell from 26 to 23; but the number of pupils in them rose from 2,444 to 2,678. Only one of these High schools, the practising branch of the Training school for Mistresses at Madras, is maintained by Government; the remainder are all Aided, and 20 of them are under Mission management. The number of girls in the Upper Secondary department (or High stage) has risen from 200 to 324, of whom 194 are Europeans or Eurasians, 116 Native Christians, 13 Hindus, and one Panchama. Only 52 were returned as belonging to the richer classes, while 204 were the daughters of officials. In 1896-97, 16 of these High schools sent up 68 candidates for the Matriculation, of whom 29 passed, the average of success being 43 per cent., compared with 31 per cent. for candidates generally. The larger figures given in the preceding paragraph presumably include not only private students but also candidates from extra-provincial schools. Notwithstanding modifications made in the Upper Secondary Examination to suit the requirements of female candidates, not one appeared for the last examination. "Perhaps it is premature to judge of the effect of the changes."

The number of Lower Secondary or Middle English schools has fallen from 46 to 40, and the number of pupils in them from 3,795 to 3,535. The number of Lower Secondary or Middle Vernacular schools has likewise fallen from 161 to 142, but the number of pupils in them has risen from 12,791 to 12,973. In both cases the number of pupils in the Lower Secondary department (or Middle stage) has risen—in the English schools from 734 to 916, and in the Vernacular schools from 1,126 to 1,490. Taking these two classes of Middle schools together, 43 are maintained by Government, 2 are Board schools, and of the remaining 137 (Aided and Unaided), 121 are under Mission management. Out of the total of 3,122 pupils in the Middle stage (in both High and Middle schools), 757 are Europeans or Eurasians, 1,698 Native Christians, 108 Brahmanis, 467 non-Brahman caste Hindus, 57 Panchamas, 31 Muhammadans, and 4 "others." The number of female candidates at the Lower Secondary or Middle Examination has risen from 471 to 684; but the number of those who passed in the compulsory and two optional subjects, and thus qualified for the certificate, has fallen from 244 to 179, of whom all but 5 were Christians.

The number of Upper Primary schools has risen from 319 to 371, or by 16 per cent., and the number of pupils in them from 16,485 to 21,063, or by 28 per cent. But the number of Lower Primary schools has fallen from 477 to 429, or by 10 per cent.; and the number of pupils from 14,589 to 12,859, or by 12 per cent. Taking both classes together, the total number of schools remains practically unaltered, while the total number of pupils has risen by 9 per cent. The increase in the former class of schools is mainly due to the raising of the latter class to the Upper Primary grade. The absence of increase in the total number of schools is thus explained by the Director. "The charge placed at the disposal of the Department did not admit of any considerable increase of expenditure on girls' schools, the quinquennium did not witness any noteworthy increase in the number of girls' schools." Of the total number of

schools, 113 are maintained by Government, 12 by Local Boards, and 9 by municipalities; while of 666 Aided and Unaided, 374 are under Mission management. The number of female candidates at the Primary Examination has risen from 1,461 to 2,234, and the number who passed from 619 to 1,241. The most popular of the optional subjects is geography, hygiene and elementary science coming next. In the new subject of singing, 17 passed out of 19. Of the total number of successful candidates in 1896-97, 125 were Europeans or Eurasians, 574 Native Christians, 112 Brahmanis, 374 non-Brahman caste Hindus, 29 Pan-chamas, and 27 Muhammadans.

The total expenditure on both Secondary and Primary schools for girls rose during the five years from Rs. 5,50,154 to Rs. 7,02,611, or by 28 per cent.; and as the number of pupils on the rolls increased by only 7 per cent., the average cost of each pupil rose from Rs. 12 to Rs. 14. The amount derived from Provincial Revenues has risen from Rs. 2,16,754 to Rs. 2,50,658, or by 16 per cent.; but Local Funds have fallen from Rs. 10,000 to Rs. 3,007, and Municipal Funds from Rs. 7,022 to Rs. 4,410. These changes are due to the action of the Government, which, early in 1892, took over about 70 girls' schools from District and Municipal Boards, "with a view to enable the local bodies to spend more money on the education of boys." Public Funds of all kinds now supply 36 per cent. of the total expenditure, compared with 42 per cent. five years ago. The income from fees has risen from Rs. 56,868 to Rs. 80,203, or by 41 per cent. This increase is "an encouraging feature, especially as the fee regulations are not binding on girls' schools." "Other sources" have risen from Rs. 2,59,450 to Rs. 3,64,333, or by 40 per cent. Their proportion of the total expenditure is now 52 per cent., compared with 47 per cent. five years ago.

The revised Government scheme provides 25 scholarships for girls on the results of the Lower Secondary Examination, and 40 scholarships on the results of the Primary Examination, to be awarded in priority among certain classes of the population. In 1896-97, only 16 of the Lower Secondary scholarships were actually awarded, almost all to Native Christians; but the number of Primary scholarships awarded was raised to 45. In addition, out of 60 special Primary scholarships sanctioned for Hindu and Muhammadan girls, 57 were awarded; 7 scholarships were awarded on the results of the Matriculation—5 to Europeans and 2 to Native Christians; and one Native Christian female undergraduate received a scholarship to study for the B.A. The Grant-in-aid Code further provides for the payment of scholarship grants to Secondary schools and colleges, to be awarded on the results of the public examinations, subject to certain limitations as to age, &c. In 1896-97, the total expenditure on scholarships for girls was Rs. 10,946, of which Rs. 7,052 came from Provincial Revenues.

In accordance with the recommendations of the Education Commission, provision has been made in the Grant-in-aid Code for the payment of grants for the *zanana* teaching of Hindu and Muhammadan girls. Certain restrictions, however, were found necessary, in order that these home education classes might not compete with ordinary schools, but serve rather as continuation classes. It is required: (1) that the total number of pupils in standards above the first should be not less than ten; (2) that the pupils should not be below ten years of age; and (3) that the teacher should devote to *zanana* classes not less than 20 hours a week. The object of these restrictions is to induce parents to keep their daughters at school at least till their tenth year, when custom ordains that they must no longer go abroad. During 1896-97, the number of home education classes conducted by *zanana* agencies was 23, with 903 pupils. Apart from the work of the National Indian Association, nearly all these *zanana* classes are under the management of Missions.

In conclusion, the Director points out that, while female education made progress during the quinquennium, it was only the schools under the direct management of the Department that had a fair increase of strength, and that Aided and Unaided schools show no appreciable advance.

"This leads to the inference that private effort will not, for at least some years to come, do much for the development of female education; while the Department, which has at present to manage over 150 girls' schools, cannot, even if funds were available, open and administer a larger number of such schools, unless the inspecting agency is

largely strengthened [Madras is the only Province in India that has two Inspectresses.] This backward state of things is partly due to the indifference of the people, especially Brahmins, in the matter of female education. Even the institution of special scholarships for Hindu and Muhammadan girls, to be awarded on the results of the Primary Examination, has failed to induce a larger number of these girls to continue their studies beyond the Primary stage. Deeply rooted prejudices stand in the way of native girls attending public schools after they have reached puberty, and these prejudices must wear away before any marked improvement can be counted upon in the Secondary or higher education of women in this country."

212.—Female Education in Bombay.

All the statistics for girls' schools in Bombay in 1896-97 are vitiated by the plague, which closed the schools in Bombay city and Poona, and also throughout Sind, before the end of the year. Secondary schools, of course, were most affected, the attendance in them falling from 3,917 to 3,286. Primary schools, on the other hand, show an increase of pupils, from 41,693 to 43,078; while girls in Primary schools for boys increased at a yet higher rate, from 23,453 to 25,396. On this the Director remarks that the increase of girls in boys' schools is for the most part confined to the villages. In towns the tendency is towards separate education, and a decrease of boys in schools for girls. Of the total of 63 Secondary schools for girls, 44 are for Europeans and Eurasians, and the rest for Parsis and Hindus. There is none specially for Muhammadans, though there are 9 Muhammadan pupils. The two schools maintained by the Department are in connection with the female Training colleges at Poona and Ahmedabad. The total expenditure on both Secondary and Primary schools for girls has increased by 27 per cent. The only heading that does not share in this increase is Local and Municipal Funds. The increase under fees is almost entirely found in schools for Europeans and Parsis.

On the general condition of female education in Bombay the Director writes as follows:—

"The general system prevailing in this Presidency has not varied much during the five years under review. We still have no Inspectresses of schools, but the agency of supervision is not confined wholly to the Government Inspectors. The Secondary schools generally are intelligently supervised by their managing committees, and both Primary and Secondary schools of the Parsis are almost invariably ably managed. There are also Missionary societies and *zanana* agencies which co-operate with the Department in a most valuable manner. Mr. Kirkham writes of them: 'Not only are their schools, usually under European supervision, the best in equipment and tone, but they are the only girls' schools which continue from year to year to improve; and they thus exercise a very beneficial indirect influence on all the girls' schools in the neighbourhood.' Mr. Kirkham also gives prominence to the work of the National Indian Association in Bombay and Poona, where ladies have done much by visiting the Vernacular girls' schools to encourage the mistresses. I may add that in Ahmedabad some large grant-in-aid schools are visited by the ladies of the female Training college; and that in Karachi the Sisters of St. Joseph's Convent supervise the large Wedderburn girls' school, and manage the Normal class attached to it. Our difficulties lie chiefly with the management of girls' schools in municipal towns. The number of girls' schools in villages is insignificant, and most of the girls who learn at all in them attend the boys' school. But in the towns separate girls' schools are managed by the Boards, often without interest and sometimes without intelligence. I think the tendency is towards improvement; but I cannot see much real progress, and I have pointed out elsewhere [ante, p. 232] how heavily we are handicapped in the matter of female teachers. The girls' schools under Native States are often exceedingly well managed, and I could point to large girls' schools in Kathiawar which are equal to any in British Districts. Thus, in Bhavnagar, where an English lady supervises the girls' schools of the town, the result is thorough efficiency and popularity; and the girls' schools of Jamnagar, some famous years ago when a resident English lady devoted her time to their improvement. Little progress has been made by the Muhammadans in the education of their girls; and I was interested last year in an attempt made by the Wazir of the Khairpur State in Sind to establish a school in which the Koran and needle-work were learnt side by side, and which he hoped would gradually develop into a school for secular instruction. I would remark that the progress of the immediate future is not likely to be rapid; but there is, in my belief, a gradual awakening to the sense that females are not outside the pale of education, and that their instruction is not in itself injurious, nor likely to be attended with serious social evils."

213.—Female Education in Bengal.

The Director for Bengal introduces his chapter on female education with the following remarks on the difficulties experienced:—

"The absence of an adequate supply of female teachers, and the social objection to the employment of women in remunerative work, seem to be more potent obstacles to the advancement of female education than the system of early marriage, or the seclusion of females from public gaze, which would not generally interfere with the education of a girl up to the Upper Primary standard. The Karans [*writer caste*] of Orissa do not countenance the system of early marriage, and there are many grown-up ladies in that community who cultivate learning for its own sake. But, remarks the Inspector for Orissa, 'the Karans, though thus favourably circumstanced, are in the same boat with other castes, in consequence of their traditional custom of female seclusion, which they dare not break through.' There is also, even in many well-informed quarters, an impression that education has a tendency to make girls more independent of their lawful guardians, and less observant of established customs and domestic duties. The superstitious notion that widowhood is the inevitable lot of educated girls may also influence the decision of not a few. And all this, coupled perhaps with an insufficiency of pecuniary resources, accounts for the slow progress that education has as yet made among the female part of the population. But, though slow, it continues to progress, and the success of a girl at a public examination is now appreciated and admired. In large towns like Calcutta the difficulties are comparatively few. As the Native Inspector for the Presidency Division remarks, 'the selection of a bride nowadays depends no less upon her ability to read and write with tolerable ease, than upon her health and general appearance.'"

There are three Arts colleges for female students in Bengal: the Bethune College maintained by Government, the Loretto House, and La Martinière for girls—all at Calcutta. The number of female students has risen in five years from 24 to 33, all of whom were at one or other of these colleges. The Bethune College alone had 23, of whom six were reading for the B.A. According to race or creed, 10 were Europeans, 10 Native Christians, 11 Brahmos, and two Hindus. During the last five years, two women have taken the degree of M.A., and seven the B.A.; 29 have passed the F.A., and 133 the Matriculation; while 61 have passed the High School Examination prescribed under the European code, which is regarded as equivalent to the Matriculation. All the B.A.'s were from the Bethune College. Of the two M.A.'s, who both graduated in mental and moral philosophy, one was a private student and the other came from the Free Church and Duff College. In 1893, for the first time in the history of the University, the Prem Chand Roy Chand studentship was awarded to a lady, Miss Florence Holland, M.A., "who thus crowned a distinguished academical career by winning the highest distinction which the University has to bestow."

Special provision is made for female students at the Medical College in Calcutta, and at the four Medical Schools. At the College, female students who have passed the F.A. get scholarships of Rs. 20 a month for five years, provided that they bind themselves to serve the Government for four years after passing out, if called upon to do so. They also have free quarters provided them in the Sarnamayi Hostel. At the Medical Schools, improved arrangements have recently been made for the separate tuition and boarding arrangements of female students; and a number of scholarships have been founded by District and Municipal Boards, and by private liberality. In 1896-97, there were four female students at the Medical College, reading for a degree, besides ten in the class for a female certificate, which requires a course of four years. In both cases the number has fallen since 1891-92. During the last five years, the number of certificates issued to women at the Medical College has been—to students in the female certificate class, 8; to students in the midwifery class, 81; and to students in the class for *dais* (native midwives), 53. At the Medical Schools, 35 have passed the final examination for the diploma, and three the compounders' examination. In 1896-97, one female student obtained the degree of L.M.S. and one the degree of M.B. at the University examinations.

The number of High schools for girls has fallen from 16 to 12, and the number of pupils in them from 1,576 to 1,242. But this decrease in pupils is confined to Europeans and Native Christians, and is presumably due to a change of classification. The number of Hindus has risen from 156 to 214, and the number of Brahmos from 149 to 219. There are now six High schools for Indian girls, of which four are at Calcutta. The most important is the school attached to

the Bethune College, which passed 20 pupils at the Matriculation during the period under review. Though maintained by Government, this institution is managed by a strong representative committee, of which the Chief Justice of Bengal is president, and the late Manomohan Ghosh was for many years secretary. In 1896-97, the number of pupils on the rolls was 138, of whom 78 were Hindus, 48 Brahmos, and 12 Native Christians. At the Matriculation six girls were presented, all of whom passed. The total expenditure was Rs. 21,341, of which Rs. 18,333 was derived from Provincial Revenues, and the rest from fees. The Eden Female School at Dacca is also maintained by the Department. In 1896-97, it had 130 pupils, and passed one at the Matriculation. The total expenditure was Rs. 7,976, of which Rs. 7,238 was provided by Provincial Revenues. The four remaining High schools for Indian girls are all Aided, though there are one or two besides which do not submit returns. Two are under Mission management. The Brahma Balika Sikshalay, which was started at Calcutta in 1892, has already passed eight girls at the Matriculation. The High English school at Bankipur, with 53 pupils, was raised last year from the Upper Primary grade, through the exertions of the local Brahma community.

The Middle English schools are all for Europeans, as the Middle Vernacular schools are all for Indian girls. The number of the former fell from 23 to 22, but the pupils in them increased from 2,385 to 2,767. The number of the latter rose from 22 to 23, but the number of pupils in them decreased from 1,438 to 1,346, of whom 613 were Native Christians. No school of either class is maintained by Government, though almost all are Aided.

The number of Primary schools for girls has risen from 2,682 to 3,204, or by 19 per cent.; and the number of pupils in them from 52,402 to 64,064, or by 22 per cent.; but the average strength of each school has only increased from 19.5 to 19.9. Deducting 2,211 boys found in girls' schools, and adding 37,832 girls attending boys' schools, the total number of girls in Primary schools has increased by 16,916, or 20 per cent. This increase is shared by all the Divisions except Chittagong, where the decline is attributed to the reduction in the rate of reward for attendance, the payment of which on a liberal scale had induced the *gurus* to open large numbers of *pathshalas* for girls. In Orissa and the Burdwan Division, more than half the girls are to be found in boys' schools. In Calcutta, on the other hand, the number is only 95 out of 6,979. A curious result of the scarcity that prevailed during 1896-97 was apparently to close independent girls' schools, through lack of means, while the pupils were absorbed in the neighbouring schools for boys. Compared with the previous year, the total number of schools for girls decreased by 138, and the number of pupils in them by 778; but the number of girls in boys' schools increased by 1,914, and their proportion to the total from 36 to 37 per cent. On the general question of mixed education the Director says:—"There is not any serious objection to the education of boys and girls together in Primary schools, and economy also is entirely in favour of such an arrangement."

Girls' schools in Calcutta and its neighbourhood are aided on a different system to that which prevails throughout the rest of Bengal, and enjoy a special examination of their own. Important changes were introduced into this system during the period under review. The schools were placed under the exclusive jurisdiction of the Inspector; the former system of payment by results was modified by considerations of attendance, the standard of instruction, and the number of boarders; the number of standards in the examination was enlarged and varied, and an examination was instituted for girls under training for teacherships. The scheme applies to all girls' schools in Calcutta, except those with less than 15 pupils, to all in the Twenty-four Parganas, and to six Missionary schools in Howrah. But the examinations extend over a much wider area, where they have been adopted voluntarily. During the last five years, the total number of girls who have passed the examinations of the Calcutta Board in the five upper standards has risen from 175 to 241. In 1896-97, 15 passed in Standard VIII., which is equivalent to the Middle standard for boys; four passed for the junior Christians, Hindus being represented only in the lower standards, but Brahmos show well in Standard VIII. In 1896-97, the total number of girls' schools that came under the Calcutta scheme was 190, of which 150 were managed by

of whom 34 passed, all in the three lowest standards. There are several local Native associations for the encouragement of female education, which conduct the examination of *zanana* and other girls in standards of their own, and award prizes and scholarships from funds raised by subscription, supplemented in some cases by small grants from public sources.

214.—Female Education in the North-West Provinces and Oudh.

In the Report for the North-West, the chapter on Female Education deals solely with Indian girls; and consequently the figures do not agree with those given above from the General Tables, which include European girls. It may be remarked here that the number of European girls at school has increased in five years from 1,231 to 1,593, or by 29 per cent.

The total number of schools for Indian girls has steadily fallen during the last five years from 320 to 227, or by 13 per cent., the decrease being almost entirely under the head of Aided and Unaided Primary schools. The pupils in them also fell steadily during the first two years; but an improvement then took place, and for the entire period the number has risen from 9,729 to 10,502, or by 8 per cent. The average strength of each school has consequently risen from 30 pupils to 37. The number of pupils in the Secondary stage shows a pretty regular advance from 145 to 237; and it now forms 2·3 per cent. of the total, compared with 1·3 per cent. for all India and only ·5 per cent. for Bengal. The total expenditure has risen from Rs. 1,28,361 to Rs. 1,43,779, or by 12 per cent. But this increase is practically confined to Private Funds, which now contribute 64 per cent. of the total, compared with 61 per cent. five years ago. The amount from Provincial Revenues and Local Funds together has actually decreased by Rs. 1,681, or 4 per cent.; while Municipal Funds show the trifling increase of Rs. 437.

The number of Anglo-Vernacular schools for girls has risen from 17 to 25, of which 18 are classed as Secondary and 7 as Primary. The number of pupils in them has risen from 1,307 to 2,128, or by 63 per cent. The total expenditure has risen from Rs. 47,526 to Rs. 74,979, or by 58 per cent. But here again, practically the whole of the increase has been borne by Private Funds, which now contribute 78 per cent. of the total, compared with 66 per cent. It is especially noteworthy that fees alone have doubled, and now supply considerably more than half as much as Public Funds. The Director seems justified in his remark that "Government has not done much for these schools." In 1896-97, they sent up 11 candidates for the Matriculation, of whom 7 passed; and also 33 candidates for the girls' standard of the Middle English examination (first instituted in 1894), of whom 22 passed. The preceding figures do not include the Cro-tiwai Girls' School at Lucknow, which is an Unaided Anglo-Vernacular school for the higher education of native ladies. It was opened in 1894, under the superintendence of an English lady, and enjoys an endowment of about two lakhs of rupees, derived from private subscriptions. This school follows a curriculum of its own, the basis of which is English, with the addition of one or two Oriental languages, classical or vernacular. In 1896-97, the number of pupils was 19, all in the Primary stage. The Inspectress reports that, on her last visit, she found the school better organised than before; that the girls had begun needlework and made satisfactory progress in the vernacular. "The higher education of native ladies through the agency of this institution seems yet a long way off." The number of Middle Vernacular schools has risen from 1 to 2, and the number of pupils from 22 to 57. Two candidates from the school at Lucknow appeared at the Vernacular Middle examination, of whom one passed—the worst result reported during the last six years. "It is stated that girls who have passed the Middle Examination from the Gola school are greatly sought after as wives, showing that, locally at least, there is some appreciation of the value of female education."

The number of Primary Vernacular schools under public management (i.e., maintained by District Boards) has fallen from 136 to 131, but the number of pupils in them has risen from 2,917 to 3,181, or by 10 per cent. The expenditure, entirely provided from Public Funds, has remained stationary at just over

Rs. 17,000. Consequently, the average cost of each pupil has fallen from Rs. 5.8 to Rs. 4.9. Kumaon has no Board school at all; and the entire Bundelkhand Division has only two, attended by 43 pupils. "The chairman of the Bareilly Board considers that education in girls' schools in his District is steadily improving. He was struck with the ability of the pupils in the school at Silour, and with their eagerness to learn, many of them being far ahead of the standard attained by boys of the same age in neighbouring schools. Some desire for female education is occasionally evinced, as, for instance, in Etawah, where the *zamindars* of two villages have expressed a wish to educate their daughters if they can have separate schools for girls opened. These premonitory symptoms of a possible awakening deserve to be noticed. In Jaunpur a Board girls' school was opened from the allotment made for Primary education."

The number of Aided Primary schools has fallen from 155 to 113, and the number of pupils in them from 5,130 to 4,776, or by 7 per cent. The total expenditure has also fallen from Rs. 60,636 to Rs. 49,608, or by 18 per cent. Consequently, the average cost of each pupil has fallen from Rs. 11.8 to Rs. 10.1. In this case, the decrease in expenditure is common to all sources, the proportion borne by Private Funds having fallen from 70 to 68 per cent. No explanation is given for the fact that a girl in an Aided school costs more than twice as much as a girl in a Board school. "Aid has not generally been given to girls' schools out of the special allotment granted for Primary education, which was, in fact, expressly reserved for boys' schools. But from more than one District it has been suggested that girls should be admitted to a share of this grant. The chairman of the Agra Board observes: 'There seems no reason why private girls' schools should not be aided just as much as private boys' schools'; and he adds 'That any application for a grant to a girls' school would, no doubt, be favourably considered by the Board.'"

The number of Unaided Primary schools for girls, according to the returns furnished by Inspectors, has decreased from 11 to 3, and the pupils in them from 353 to 60. Under Private schools, there is one with 55 girls learning Sanskrit; the number of schools teaching the vernacular has risen from 47 to 65, and the girls from 906 to 1,113; while the number of Koran schools has fallen from 81 to 78, and the girls from 727 to 466.

The inspection of Anglo-Vernacular schools and of all the girls' schools in Lucknow is entrusted to Miss D'Abreu, "whose work is marked by great care and thoroughness." Other Vernacular schools are usually inspected by the Deputy Inspectors in their several Districts. "The girls in the Primary schools are quite young children, and, therefore, *pardah* is not always insisted on: the inspection then takes place in the same way as for boys, except that it is held in the school and not at an open-air centre. When *pardah* is insisted on, the girls are made to sit behind a curtain, and the answers may be given with assistance which cannot be detected. Hence, no satisfactory inspection can be conducted by a male officer, and it would be well if females could be employed; but the schools in a District are usually too few for the employment of an inspectress. Sometimes the managers of Mission schools object to the inspection being conducted by the Deputy Inspector, possibly from want of confidence in the impartiality of that officer in judging schools under Christian management."

On the general question the Director for the North-West makes some candid and vigorous observations:

"The North-West Provinces and Oudh have made far less progress in female education than any other part of India. Among girls of school-age in these Provinces not more than one out of 217 is at school, the average for the whole of India being one in 50. [The figures for 1876-77 for girls in Public institutions only, as given on p. 285, are one in 278 and one in 48.] This unsatisfactory state of affairs can only be due either (1) to excessive indifference on the part of the people, or (2) to powerful opposing social customs, or (3) to less facilities than are provided elsewhere; or to a combination of these causes. It is true that the people generally are not in favour of educating their daughters, and may even be hostile to it in some places and places; but it is difficult to say whether this feeling is stronger or more widespread here than in other Provinces. There is no manner of doubt that it exists. Some District Boards, and some members of others, have given expression to their fears that even a little elementary education, not going beyond reading, writing, and arithmetic, would unfit girls for their ordinary vocations. One Native gentleman, who is in favour of leaving things as they are, says:

with each other. Instances are in fact occasionally met with all over the Provinces without any harm resulting. . . . The secretary of the Etah Board has often noticed girls sitting with boys in the ordinary village schools, and the District Inspector observed that in one school a girl gave better answers than all the boys . . . In certain village schools in Banda girls are seen attending the schools with boys without any sort of inconvenience, and they are generally found sharper than boys."

215.—Female Education in the Punjab.

In the Punjab, as in the North-West, the chapter in the Report on Female Education deals solely with Indian girls. The number of European girls at school has increased in five years from 1,177 to 1,321, or by 12 per cent.

The total number of Public schools for Indian girls has risen during the last five years from 320 to 328, and the total number of pupils in them from 10,807 to 11,915, or by 10 per cent. Adding the girls in Technical schools (211) and in Private institutions (7,271), the grand total of Indian girls under instruction is 19,457, being only 1·3 per cent. of the total estimated female population of school-going age.

The number of Secondary schools has risen from 10 to 14. They consist of two High schools, at Lahore and Amritsar, for Native Christian girls; three Anglo-Vernacular Middle schools, at Delhi and Amritsar, all of which are also under Mission management; and nine Vernacular Middle schools, of which five are Board schools, three are under Mission management, and one is maintained by the Arya Samaj at Jullundur. All the Mission schools are Aided. The total number of pupils in Secondary schools has risen from 780 to 1,281. The number in the High stage has risen from 13 to 21, the number in the Middle stage from 123 to 169, and the number learning English from 219 to 294. The following are the results of the examinations in 1896-97. At the Matriculation, four girls appeared from the Lady Dufferin School at Lahore, and all passed. At the Middle School Examination for boys, 11 girls appeared from the two High schools, and all passed. At the Middle Standard Examination for girls, there were 10 candidates, of whom 28 passed; of the successful candidates, 13 were Christians, ten Muhammadans, and five Hindus. The Inspector also mentions that the Sikh girl, who in the previous year gained the highest place in the Proficiency examination in Gurmukhi (the sacred language of the Sikhs), has now passed in the High Proficiency examination.

The number of Primary schools has risen from 310 to 314, the increase being under Aided and Unaided, for Board schools have decreased by one. The number of pupils has risen from 10,027 to 10,661. Adding those in Secondary schools, the total number of pupils in the Primary stage has increased by 1,084, of whom 301 are in the Upper Primary and 780 in the Lower Primary classes. In 1896-97, the number of candidates sent up for the Upper Primary Examination was 540, of whom 374 passed; and the number sent up for the Lower Primary Examination was 1,220, of whom 781 passed. As compared with five years ago, the total number of successful candidates has increased by more than one half, but the Inspector reports that the teaching is still generally very mechanical and unintelligent.

The total expenditure on both Secondary and Primary schools has risen from Rs. 1,06,765 to Rs. 1,30,795, or by 22 per cent., the rate of increase being more than twice as high as in the case of pupils. This is explained by improved salaries and equipment. The increase is shared by all sources, except Provincial Revenues and fees. The proportion of the total borne by Public Funds remains at about 60 per cent. The average cost of each pupil is—in Anglo-Vernacular Secondary schools, Rs. 81-8; in Vernacular Middle schools, Rs. 24; in Primary schools, Rs. 7-11. The income from fees is only Rs. 2,071, being less than five years ago. Fees are charged only in Anglo-Vernacular schools for Christian girls, where the average rate is Rs. 5-6 per pupil, or less than one-fiftieth of the cost. Small scholarships or stipends are awarded to girls who pass the Upper and Lower Primary Examinations. During the five years, the total number of these scholarships has increased from 635 to 843, of which 92 were in the Middle department

and 751 in the Upper Primary. In the Middle classes, the proportion of non-stipendiary pupils has decreased from 62 to 45 per cent. of the total, while in the Upper Primary classes it has increased from 24 to 30 per cent. "The dependence on scholarships is naturally greater at the higher than the lower stage; but in the absence of any real sense of the need of education, it is the scholarships that attract at both stages, not the schooling." The total expenditure on scholarships has risen from Rs. 19,285 to Rs. 22,388, practically all borne by Provincial Revenues.

The subject of practical training in girls' schools, as distinct from book instruction, has received a good deal of attention. Needlework is now compulsory in all Middle schools, and schemes of instruction have been prescribed for both Middle and Primary classes. With regard to household duties, a text-book on the subject is compulsory in the Middle classes, a more elementary text-book has recently been prepared for Primary schools, and grants have been made to Vernacular boarding-schools to induce the managers to give to these duties the place they deserve in a girl's education. In the Unaided school at Jullundur maintained by the Arya Samaj, cooking and household duties are taught, as well as drawing and modelling in clay; while the two Board schools at Sialkot, for Hindus and Muhammadans, are reported to be "conspicuous for the excellent training given in all kinds of household work."

The above statistics do not include seven female students attending the Medical College at Lahore, and four in the Medical School, all of whom are Indians. Mention may also be made in this place of an important institution, which does not appear in the returns. This is the North India Medical School for Christian Women, founded at Ludhiana in 1894, "to provide a thorough medical training, under fully qualified Christian medical women, for those Christian women and girls who wish to prepare themselves for medical Mission work." It comprises four classes, one of which is designed ultimately to cover the five years' course for the University diploma of L.M.S. In 1895-96, the total number of students was 24, of whom nine were in this highest class. The staff consisted of four fully qualified lady doctors. The total expenditure was Rs. 10,915, towards which the Municipality of Ludhiana contributed Rs. 306.

With regard to the general question of the progress of female education, the Director writes:

"There has not, during the past quinquennium, been any great widening of the field, but there has been on the whole a distinct advance in standard. There is said to be a growing sense of the need of education for girls; and certainly the public movements in this behalf, especially on the part of the Arya Samaj, seem to corroborate this. The difficulties in the way remain as heretofore: namely, social customs, the indifference of the people, objections to a public school, and such like. But the greatest obstacle is in the want of qualified female teachers, to remove which a considerable degree of progress on the present lines is essential. The Home Classes opened by the Punjab Association about three years ago, to meet the case of *pardah* women and especially of those who have had to leave school early, are said to be prospering. The number in attendance on the *zanana* classes of Missionary ladies is this year returned as 575, compared with 410 in 1891-92."

216—Female Education in the Central Provinces.

The total number of schools for girls in the Central Provinces, both Secondary and Primary, has increased during the last five years from 134 to 153, and the number of pupils in them from 5,871 to 7,604, or by 29 per cent. Deducting the boys in girls' schools (156), and adding the girls who attend schools for boys (3,326) and also 23 in Training schools, the total number of girls under instruction has risen from 7,833 to 10,797, or by 38 per cent., and the proportion to the estimated female population of school-going age has risen from '8 to 1.11 per cent. The girls attending boys' schools have almost doubled in number, and now form 28 per cent. of the total in Primary schools; and the number of girls in Primary schools in Native States has increased from 271 to 907, or more than three-fold. Under Secondary schools, the number of English schools has risen from 5 to 8, and the pupils in them from 102 to 161; the number of Vernacular schools has risen from 3 to 7, and the number of pupils in them from 176 to 557.

But the total number of girls in the High stage is only 18, and in the Middle stage 170. The number who passed the Upper Primary Examination has increased from 147 to 277, and the number who passed the Lower Primary Examination from 359 to 609. The total expenditure on girls' schools, both Secondary and Primary, has risen from Rs. 54,188 to Rs. 78,981, or by 36 per cent., being a considerably higher rate of increase than in the case of pupils. Provincial Revenues show very little increase, though a much larger amount from this source is now devoted to Aided schools. The proportion of the total contributed by Private Funds has risen from 46 to 55 per cent. The large increase under fees is probably to be ascribed to the European girls, who number 563 altogether.

There are three *zanana* agencies in the Central Provinces. The largest and most successful of these is the Mission at Jubbulpore, which has 11 schools under its management, including three Middle schools. English is taught at only one of these schools, that for Bengali girls; for, says the Director, "this language is indispensable in that school, as without a knowledge of it no Bengali girl has any chance of matrimony." The Mission also imparts instruction to about 300 women in their own homes. The Free Church has a Mission station at Nagpur, and the Friends have a Mission station at Hoshangabad, both of which conduct schools for girls.

On the general question of the progress of female education, the Director writes:—

"The curriculum for girls' schools was simplified in 1891. Previously it was the same as for boys' schools. It has now been reduced to the level of the rural school curriculum, with the addition of needlework, singing, &c. This has, perhaps, tended to popularise female education. But the greatest stimulus is that afforded by the offer of double the ordinary 'result grant' rates, as is proved by the large increase in the attendance of girls at boys' schools, which is mainly in the Raipur District, where the schools are almost entirely on the system of payment by results. Schoolmasters in that District realise the fact that girls are a valuable commodity in enabling them to increase their earnings, and doubtless use their influence with parents to induce them to send their daughters to school. The results are in fact to be attributed rather to the avarice of schoolmasters than to any apparent desire for knowledge on the part of the pupils. The want of a Training school for mistresses for the Marathi speaking Districts is, as has been pointed out above (*ante*, p. 211), an obstacle to the progress of education in those parts. The Inspector of the Northern Circle again draws attention to the apathy, if not hostility, of Native officials in some of the larger towns towards the girls' schools situated in their midst."

217.—Female Education in Burma.

The chapter on Female Education in the Report for Burma contains no general observations, either describing the system or throwing light upon the progress. It does give comparative tables for 1892-93 and 1896-97, based upon a system of classification different to that adopted in the General Tables of the Government of India. But it is impossible to make any use of these tables; be it said in the table for 1896-97 the boys attending girls' schools have not been deducted, and consequently the total is erroneously swollen by about 3,500 and all the percentages are correspondingly vitiated. Taking the figures from the General Tables, the total number of schools for girls in Burma, both Secondary and Primary, has risen during the last five years from 134 to 277, or more than two-fold; and the pupils in them from 5,036 to 9,753, or nearly two-fold. But these figures fail to show the real condition of things in Burma, where mixed education prevails to a much greater extent than in any other part of India. For example, in 1896-97, there were 3,511 boys to be found in girls' schools, or 36 per cent. of the total number of pupils; while no less than 19,896 girls, or three-fourths of the total number under instruction, were attending schools for boys. If then we deduct the boys in girls' schools, and add not only the girls in boys' schools but also those in Training and other Special schools (278), the total number of girls in Public institutions has risen from 18,666 to 26,409, or by 41 per cent, and the proportion to the estimated female population of school-going age from 3.33 to 4.67 per cent. If we go one step further, and add

the girls in Private institutions—who, in Burma, receive much the same kind of education as the pupils in Public institutions—the total number of girls under instruction will be raised to 29,065, and the proportion to 5.18 per cent.

Under Secondary Schools, the number of English schools remains unchanged at 15, but the pupils have increased from 1,213 to 1,411, of whom 1,124 were European- and Eurasians and 99 Native Christians. Even here, there were 419 boys among the girls, while 518 girls are to be found in English schools for boys. The number of Vernacular Secondary or Middle schools has risen from 7 to 18, and the pupils in them from 350 to 976, of whom 427 were Native Christians. Of the total 308 were boys, while no less than 2,236 girls are to be found in Vernacular Middle Schools for boys. The number of Primary Schools for girls has risen from 112 to 241, and the number of pupils from 3,273 to 7,336, the rate of increase being considerably more than two-fold in each case. As the rate of increase for girls in boys' schools is only 15 per cent., and in girls' schools girls have increased faster than boys, it would seem that the present tendency is towards separate education. In 1896-97, the number of girls in the High stage was 47, of whom 41 were Europeans; and in the Middle stage, 565, of whom 262 were Europeans. The results of public examinations during the five years show that one female student has obtained the B.A. I have passed the F.A., and 108 the Calcutta Matriculation, or the equivalent Departmental examination in Standards VIII. and IX. The number who passed the Middle standards has risen from 257 to 271, the number who passed the Upper Primary standards from 704 to 1,220, and the number who passed the Lower Primary standards from 4,650 to 7,487.

The total expenditure on girls' schools, both Secondary and Primary, has risen from Rs. 1,00,569 to Rs. 1,24,594, or by 24 per cent., while the number of pupils has nearly doubled. Just one half of the increase is under Provincial Revenues, entirely devoted to Aided schools. "Other sources" alone show a decrease, reducing the proportion contributed by Private Funds from 69 to 57 per cent of the total. In Burma, however, more than in any other Province, the expenditure on Secondary schools for girls is mainly devoted to European education; and to discover the amount spent on the education of Native girls, we must look at the expenditure on Primary schools alone. In 1896-97, the total of this was Rs. 23,584, of which no less than 71 per cent. was borne by Public Funds: and the cost of each pupil was only Rs. 32, or less than half the average for all India. If the larger number of girls in boys' schools were taken into account, the cost of each pupil would be still further reduced.

218.—Female Education in Assam.

In Assam, female education has advanced during the last five years much more rapidly than in any other British Province, which is the more remarkable as the previous quinquennium showed an actual decline. But the Report furnishes no information about this, beyond saying, "that the thanks of every one interested in the improvement, both material and moral, of the people of the Province are due to the enterprise and industry of the members of the Welsh Mission, to whom female education in the Hills is so much indebted." It is also stated that the Sylhet Union continues to hold annual examinations *in situ* of both schools and *zanana* classes in the Sylhet District, and to give prizes to the successful candidates. It appears that, out of the total number of pupils (4,424) in girls' schools in 1896-97, no less than 2,265 or more than one-half were in the single District of Sylhet, and 646 in the Khasi and Jaintia Hills.

There is no recognised school for European girls in Assam; and only two Secondary schools for girls, both of the Vernacular grade, at which the attendance has risen from 48 to 76. The number of Primary schools has risen in five years from 148 to 259, and the pupils in them from 2,411 to 4,312, the rate of increase in each case being more than 70 per cent. Deducting the boys in girls' schools (314), and adding the girls attending schools for boys (4,102), the total number of pupils in Primary schools has risen from 5,008 to 8,153, or by 63 per cent. Of the pupils in Primary schools for girls, 527 are Native Christians; and assuming that all of these are girls, the proportion to the Native Christian female population of

school-going age is 13·82 per cent., compared with a proportion of only 2·09 per cent. for the inhabitants of the Province generally. According to the returns, 3 girls are in the High stage, all in Primary schools; and 9 in the Middle stage, of whom 7 are also in Primary schools. In 1896-97, 3 girls passed the Middle School Examination, 6 the Upper Primary, and 35 the Lower Primary; total 44, of whom 17 were Native Christians. The total expenditure upon schools for girls, both Secondary and Primary, has risen during the five years from Rs. 10,362 to Rs. 18,152, or by 75 per cent., being precisely the same rate of increase as in the case of pupils. Provincial Revenues contribute only Rs. 851, entirely to Aided schools, and the receipts from fees are insignificant. The amount under "other sources" has nearly doubled, but Local Funds still provide 70 per cent. of the total.

219.—Female Education in Coorg.

So far as regards the Coorgs proper, or native inhabitants of the country, the Director states that the obstacles which impede the progress of female education are less felt than in other parts of India, owing to the absence of prejudice on the subject and the late age at which girls are married. This is shown both by the large proportion of girls under instruction to the female population of school-going age (as high as 7·75 per cent. in 1895-96), and by the presence of so many girls in schools for boys (90 per cent. of the total under instruction in the same year). But the Director adds that, owing to the absence of facilities for higher education, the standard reached at present is low. No girl is returned as in either the High or Middle stage; but since the institution of Departmental examinations in 1892, one girl has passed the Secondary and 33 the Primary examination. There is no Secondary school for girls in Coorg, nor are there any girls in the Secondary schools for boys. The number of Primary schools for girls in 1896-97 was two, with 115 pupils, of whom 13 were boys. In addition, 673 girls were to be found in boys' schools and 26 in Private institutions, making a total of 801 girls under instruction. It is deserving of mention that all the teachers employed in the two girls' schools are women. The total expenditure on them was Rs. 1,688, shared in pretty equal proportions by Provincial Revenues, Municipal Funds, and "other sources."

220.—Female Education in Berar.

In Berar, female education seems to meet with special difficulties, despite the energetic efforts of the Director, who is himself a Native of India. There are few Missions in the Province; and almost all the schools for girls are under the management of District or Municipal Boards, who are not enthusiastic in the cause. The Report mentions several cases of trained mistresses from Poona who have resigned because their services were insufficiently recognised. There is no Secondary school in the Province, though one girl at a Primary school (presumably a European) is returned as in the High stage, and 33 are in the Middle stage. The number of Primary schools for girls has fallen during the five years from 50 to 49, but the pupils in them have risen from 1,832 to 2,021, or by 10 per cent. The results of the examinations shows no improvement, there being an actual decline in the number of passes for the higher standards. The most hopeful sign is to be found in the results of the practice recently introduced by the Director, of encouraging girls to attend boys' schools. Parents have gladly taken advantage of this permission. The number of girls in boys' schools has risen in five years from 212 to 1,708; and thus the total number of girls in Primary schools has been raised from 2,018 to 3,706, or by 84 per cent., being the highest rate of increase in all India. The total expenditure on schools for girls has risen from Rs. 13,394 to Rs. 13,933, or by 4 per cent. There is a decrease under all the headings except Local and Municipal Funds, which now provide 86 per cent. of the total.

CHAPTER X.

EUROPEAN EDUCATION.

221.—Scope of Chapter.

This chapter will deal with the education of European and Eurasian children, whether in schools specially provided for this class, or in the general institutions of the country. The subject was expressly excluded from the consideration of the Education Commission of 1882, because it had already been entrusted to a Committee which was sitting at that time. The report of this Committee was approved by the Government of India in 1883; but its recommendations did not come into operation until 1885, and then were limited to Northern India—broadly speaking, to the four Provinces that make up the old Presidency of Bengal. In Madras, Bombay, and Burma, as well as in the minor Provinces, European education still forms part of the general system, subject to such modifications as have been found desirable from time to time. But in Bengal, the North-West, the Punjab, and the Central Provinces, European education is under a common Code, quite independent of the various codes that regulate the education of Indian children. This Code was based upon the codes for England and Scotland, with necessary adaptations to the conditions of the country. It instituted a definite course of studies, in a series of standards, and provided a grant-in-aid, to be paid partly on attendance and partly on the results of examination. Of the eight standards introduced, Standards I. to IV. constitute the Primary course, and Standards V. to VII. the Middle course; while Standard VIII. consists of an alternative to the Matriculation, called the High School Examination. Provision was also made for the certification of teachers, for the award of scholarships, and for the appointment of special Inspectors for European schools. Therefore, since 1883, European education has been conducted on uniform lines throughout Northern India, and the meaning of a school for Europeans has been officially defined. "European" is interpreted to mean "any person of European descent, pure or mixed, who retains European habits and mode of life," but so as not to exclude Armenians; and a school for Europeans may not contain more than one-fourth of non-European pupils. Similar regulations are in force in the other Provinces, with this important difference, that they have no special Code and no special examinations for Europeans. Statistics are not available for showing the proportion of non-European pupils in schools for Europeans, or the proportion of Europeans who attend ordinary schools, throughout the whole of India. The following table, however, (CXXXIV.) supplies this information for the four Provinces of Madras, Bengal, the North-West, and the Punjab, in 1896-97. In that year, the proportion of non-European pupils in schools for Europeans ranged from 12 per cent. in Madras and 10 per cent. in Bengal to only 2 per cent. in the North-West and the Punjab; while the proportion of European pupils in ordinary schools was 10 per cent. in Madras, 6 per cent. in Bengal, 5 per cent. in the North-West, and only 1 per cent. in the Punjab. Common education, therefore, is most prevalent in Madras; but the figures for the other three Provinces would seem to indicate that the Code has not very much to do with the result.

Table CXXXIV.—European Pupils in some Provinces, according to their Attendance at Schools for Europeans and Non-Europeans, 1896-97

Province.	Schools for Europeans				European Pupils in Schools for Non-Europeans.	Percentage of Total European Pupils.	Total European Pupils.
	European Pupils.	Non-European Pupils.	Total Pupils.	Percentage of European Pupils.			
Madras	7,044	947	7,991	88			
Bengal	7,432	852	8,184	90	762	10	7,808
N.W.P. and Oudh	3,423	80	3,503	98	486	6	7,818
Punjab	2,511	59	2,600	98	178	5	3,601
Total	20,340	1,938	22,278	91	27	1	2,568
					1,453	7	21,793

222—Revision of the European Code.

Some slight alterations were made in the Code in 1886 and 1887, on the recommendation of a Conference of Inspectors of European schools; but in 1888 it was decided to defer any final revision for a period of five years, during which Local Governments were at liberty to introduce subsidiary rules at their own discretion. Accordingly, in February, 1895, a Committee was appointed to consider the revision of the Code, consisting of representatives from the four Provinces of Northern India, with Sir Alfred Croft (Director of Public Instruction in Bengal) as president. The report of the Committee and the revised Code drafted by them were submitted to Government in October, 1895. Their conclusions were, in the main, sanctioned, and the revised Code was introduced in Bengal, the North-West, and the Punjab, at the beginning of 1896-97.

The most important change is in the method of calculating the grant-in-aid. The original plan was essentially based upon the English system of "payment by results," which has recently been discredited even in England. Among other objections, it required the examination by the Inspectors of each individual pupil. The new method, which had previously been tried in Bengal, calculates the grant-in-aid upon the average attendance of the previous year, and awards it to every school which has been declared efficient on the verdict of the Inspector. The duty of the Inspector is no longer to conduct examinations, but to test the capabilities of the teaching staff by means of periodical visits.

Another important change has reference to the certification of teachers. Under the original Code, it was required that the head teacher of every school and every assistant in charge of a class above Standard IV. should be certificated. But pupil-teachers who had served their apprenticeship, and other persons who were over 17 years of age and had passed certain examinations, were eligible for provisional certificates, which were made permanent after the holders had undergone certain terms of service with credit. This system was objected to, on the ground that, owing to the demand for certificated teachers, it was necessary to give certificates to persons who could under no consideration be regarded as competent. The rules "not only permitted the award of teachers' certificates to mediocrity, but enforced it." According to the new Code, Letters of Recognition, which are to be regarded merely as licenses to teach and not as certificates of capacity, may be issued to unqualified teachers; while Certificates of Proficiency are to be awarded only to those who, by fulfilling certain prescribed conditions, can reasonably be regarded as possessing some degree of attainment in the duties of their profession. On the question of Training colleges no general rules were agreed upon.

A third important change was the incorporation into the Code of rules regulating the transfer of pupils from one school to another, which had already been adopted locally in the several Provinces. These rules provide that no pupil is to be admitted from one school into another without a transfer certificate stating that no fees are in arrear, and that no new pupil is to be placed in a standard higher than that in which he would have been had he remained in his former school. Other changes in the Code withdraw the grant-in-aid from schools conducted for private profit, permit more liberal provision for schools for the poor and Industrial schools, and modify the syllabus of subjects for the several examinations.

223.—Examinations for Admission to the Public Service.

The report of the Committee above-mentioned also directed the attention of Government to the existing practice of holding different examinations for each Department of the public service, as being productive of great inconvenience to the management of schools for Europeans. Accordingly, another Committee, under the presidency of Mr. W. H. Grinley, was appointed to deal with the subject. This Committee formulated a detailed scheme, which, however, had not received the sanction of Government during the period under review. The scheme proposes that all candidates for admission into the public service should be required to possess the preliminary qualification of having passed some particular School Examination as a guarantee of general proficiency, and that their selection should depend upon a further competitive examination, varying according to the special

needs of each Department. As no examination under the Code was thought to reach the requisite standard of general proficiency (which was assumed to be at least equivalent to the London Matriculation), the institution of a new examination is suggested, to be called the High School Honours Examination, with three groups of subjects. For appointments in certain Departments, a pass in two of these groups is required; for certain Departments a pass in one group; while for other Departments the High School Pass Examination or the Middle School Examination is accepted as the standard of general proficiency. As the subjects of the further competitive examination, though varying for different Departments, are for the most part already included in the curriculum, there will be no necessity to form special classes for candidates preparing for the public service.

224.—Progress of European Education.

The following table (CXXXV.) gives the number of Europeans and Eurasians under instruction, in the several Provinces, for each of the four quinquennial years, 1881-82, 1886-87, 1891-92, and 1896-97, together with percentages of increase or decrease. In this case, it has been thought desirable to go back as early as 1881-82, in order to exhibit the longest series possible. But it should be stated that the figures for that year apply only to pupils in schools for Europeans, while for the three subsequent years they represent Europeans under instruction, which is not quite the same thing. If the figures already given for four Provinces in 1896-97 hold good for all India and for other years, it may be assumed that about 9 per cent. of the pupils in European schools are not Europeans, and also that about 7 per cent. of the Europeans under instruction attend ordinary schools. For the present purpose, however, these deductions may be regarded as neutralising one another, so as to leave unaffected the general conclusions of this table.

Table CXXXV.—Progress of European Education, 1881-82 to 1896-97.

Province.	Number of Pupils.				Percentage of Increase or Decrease.		
	1881-82	1886-87	1891-92	1896-97	1886-87 compared with 1881-82	1891-92 compared with 1886-87	1896-97 compared with 1891-92
Madras	6,034	6,966	7,061	7,806	+15	+ 1	+11
Bombay	2,906	3,619	4,049	3,836	+25	+ 12	- 5
Bengal	5,232	6,366	6,921	7,818	+22	+ 9	+13
N.-W.P. and Oudh	1,641	2,364	2,715	3,601	+44	+ 11	+33
Punjab	827	1,598	2,131	2,568	+94	+ 33	+21
Central Provinces	785	916	1,024	1,167	+17	+ 12	+14
Burma	1,233	1,605	1,785	2,308	+30	+ 11	+29
Assam	40	40	26	24	0	- 35	- 8
Coorg	1	19	21	3	+11	+17	-27
Derar	51	12	62	43	-76	+10	+13
Total ..	18,750	23,505	25,795	29,176	+25	+ 10	+13

During the past fifteen years, the total number of Europeans under instruction has risen from 18,780 to 29,176. The rate of increase was much highest (25 per cent.) during the first of the three quinquenniums, when the deplorable condition of poor European and especially Eurasian children had recently forced itself upon public attention, and when the working of the Code in Northern India was fresh. The very high rate of increase in the Punjab and in the North-West has been attributed to the direct action of the Code; but it is more probably due to the attraction of schools at Hill stations, for the Code does not seem to have had the same effect in Bengal and the Central Provinces, which both show a lower rate of increase than Burma and Bombay, to which the Code does not apply. During the second quinquennium, the average rate of increase dropped sharply (to only 10 per cent.), though here again the rate for the Punjab is more than thrice that for all India, and Bombay still has the advantage over Bengal. During the third

and last quinquennium the average rate of increase rose again (to 13 per cent.), and doubtless would have been much higher but for the plague, which caused an actual decrease in Bombay. The North-West now takes the first place, while the Punjab is passed by Burma, and both Bengal and Madras show a distinct advance.

During the whole period of fifteen years, the number of Europeans under instruction has increased just four-fold in the Punjab, more than two-fold in the North-West, and nearly two-fold in Burma. In the Central Provinces, the increase has been very steady, and it has been fair in Bengal. The figures for Bombay are so vitiated by plague in the last year as to prevent satisfactory comparison. The general rate of increase in Madras is lower than in any other of the great Provinces. At the beginning of the period, Madras had nearly one-third of all the Europeans in India under instruction; at the end of the period it had little more than one-fourth. The three minor Provinces show great variations; but not one of them has at any time possessed a school for Europeans worthy of the name.

The following table (CXXXVI.) distributes the Europeans under instruction in the two years 1891-92 and 1896-97, according to the class of institution which they attended, separating schools for boys and girls, and also showing the proportion which Europeans bore to the total number of pupils in each class of institution in 1896-97. It should be stated that the figures for boys and girls do not represent the actual numbers of each sex, but only the numbers in the schools specially intended for each sex, which may be a very different thing, for "mixed education" largely prevails among young European children.

Table CXXXVI.—Comparative Statistics of European Pupils in Classes of Institutions, 1891-92 and 1896-97.

Class of Institution	1891-92	1896-97.		Percentage of Increase or Decrease, 1896-97 compared with 1891-92.
	Number of Pupils.	Number of Pupils	Per cent. of Total.	
Arts Colleges	159	192	1.33	+ 21
Professional Colleges—				
Law... ..	12	11	.44	+ 8
Medicine	235	101	9.47	— 57
Engineering	104	126	18.83	+ 21
Total	354	238	5.46	— 33
Secondary Schools—				
For Boys	10,731	11,910	2.41	+ 11
For Girls	10,931	12,117	30.27	+ 11
Total	21,662	24,027	4.49	+ 11
Primary Schools—				
For Boys	1,413	1,395	.05	— 1
For Girls	1,514	2,027	.64	+ 34
Total	2,927	3,422	.11	+ 17
Training Schools—				
For Masters ... ..	...	3	.07	
For Mistresses	53	66	5.64	+ 25
Other Special Schools...	565	1,041	5.54	+ 84
Private Institutions—				
For Boys	32	118	.01	+263
For Girls	29	69	.17	+138
Total	75	187	.04	+149
Grand Total	25,795	29,178	.65	+ 13

225.—Europeans at Public Examinations.

The following table (CXXXIX.) gives the number of passes of European candidates at the principal prescribed examinations in 1896-97, according to Provinces, with the corresponding totals for 1891-92. It should be stated that boys and girls are not always distinguished in Madras, and that the figures for 1891-92 are defective. It is evident, too, that the standard of the different school examinations is not uniform throughout India.

Table CXXXIX.—Passes by Europeans at Public Examinations, 1896-97.

Province.	B.A., &c.	P.A., &c.	Medical.	Matriculation		High School	Middle School		Upper Primary		Lower Primary	
				Boys	Girls		Boys	Girls	Boys	Girls	Boys	Girls
Madras	5	26	12	16	28	..	136	..	189	...	...	...
Bombay	2	10	8	34	17	..	10	21	..	..	...	...
Bengal	5	15	3	43	12	23	133	78	209	192	...	..
N.W.P. and Oudh ...	1	5	..	40	30	..	71	32	181	84	103	140
Punjab ... ..	...	...	...	31	7	..	46	33	127	129	1	..
Central Provinces...	..	2	..	15	1	7	28	18	43	20	55	74
Burma	1	4	..	17	9	..	111	128	197	191	157	224
Assam ... ..	..	..	..	..	..	..	..	..	..	..	..	..
Coorg ... ..	..	..	..	..	..	..	1	..	..	..	..	..
Berar ... ..	..	..	..	..	..	..	..	1	1	2	3	3
Total	14	62	23	196	104	40	538	311	947	598	319	441
Total for 1891-92	10	36	20	142	69	4	175	127	530	313	371	251

The number of Europeans who have graduated in Arts has apparently risen from 10 to 14. In the earlier year there was one M.A., in the later year one B.Sc. The great majority came from Madras and Bengal. The number who have passed the P.A., or some other intermediate examination, has apparently risen from 36 to 62; but the latter figure is unduly swollen by an error in the returns for Madras, explained in the chapter on Arts Colleges. Bombay here makes a better appearance, after Madras and Bengal. The number who have passed any medical examination has apparently risen from 20 to 23. But probably there is no real increase, for the number of intermediate medical examinations has been augmented during the period. Madras has more than half of the whole, and Bengal a very small proportion. No European passed any University examination in law or engineering in 1896-97. Nor did any European pass any examination whatever (above Matriculation) at the Punjab University. The number of European boys who passed the Matriculation has risen from 142 to 196, or by 38 per cent., and the number of European girls from 69 to 104, or by 51 per cent. At Madras the girls are actually ahead of the boys, while the proportion of girls is also high in the North-West and Burma. The boys in the Central Provinces do very well. The number who passed the High School Examination (called Upper Secondary in the General Tables) has risen from 4 to 40; but they are entirely confined to Bengal and the Central Provinces. The figures for the other examinations are not worth analysing in detail. They mostly show large increases, especially in the case of girls.

226.—Secondary and Primary Schools for Europeans.

So far we have dealt with all Europeans under instruction, of whom it may be assumed that about 7 per cent. are to be found in ordinary schools. We now proceed to schools specially intended for Europeans, which may similarly be assumed to contain about 9 per cent. of Indians. Here it will be sufficient to confine our attention to Secondary and Primary schools, for the number of Arts colleges and Special schools for Europeans is too insignificant to be expressed in statistics. The following table (CXL.) gives the number of both Secondary and Primary schools for Europeans, and of the pupils in them, according to Provinces, for the two years 1891-92 and 1896-97 :—

Table CXL.—Comparative Statistics of Secondary and Primary Schools for Europeans, 1891-92 and 1896-97.

Province	Secondary Schools						Primary Schools					
	1891-92		1896-97		Percentage of Increase or Decrease		1891-92		1896-97		Percentage of Increase or Decrease	
	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils	Schools	Pupils
Madras	72	6,310	70	6,721	- 3	+ 7	14	577	13	675	-1	+17
Bombay	42	3,773	44	3,468	+ 5	- 8						
Bengal	52	6,374	52	7,031	0	+10	16	648	24	1,012	+ 80	+62
N. W. P. and Oudh	24	2,112	31	2,832	+25	+34	6	393	16	594	+166	+50
Punjab	28	1,917	30	2,298	+ 7	+20	5	151	4	99	- 20	-35
Central Provinces	9	253	15	350	+55	+38	13	740	19	807	0	+ 9
Burma	12	919	14	1,455	+17	+55	3	73	2	44	- 34	-49
Assam	1	23	1	18	0	-22						
Coorg	1	22										
Berar	1	53	1	59	0	+ 9	1	8				
Total	242	21,756	258	24,288	+7	+12	58	2,592	72	3,271	+24	+26

The total number of Secondary schools for Europeans has increased in five years from 242 to 258, or by 7 per cent., and the number of pupils in them from 21,756 to 24,288, or by 12 per cent. The average strength of each school has consequently risen from 86 to 92. The number of schools has remained stationary in Bengal, and has decreased slightly in Madras, but the increase is large in the Central Provinces and the North-West. The number of pupils has decreased in Bombay, because of the plague, but has increased largely in Burma, the Central Provinces, the North-West, and the Punjab. Of the minor Provinces, Coorg has lost the one school that it possessed five years ago; the weak school in Assam shows a considerable falling off in pupils; while the increase of pupils in Berar hardly makes up for the disappearance of another Primary school.

The total number of Primary schools for Europeans has increased from 58 to 72, or by 24 per cent., and the number of pupils in them from 2,592 to 3,271, or by 26 per cent. The average strength of each school remains at 45. The increase in number of schools is confined to Bengal and the North-West, and these two Provinces likewise show the largest increase of pupils. In the Punjab and Burma, it may be assumed that the loss of a Primary school in each is to be accounted for by its having been raised to the Secondary grade; but this explanation will not apply to Madras, where schools of both classes have declined in number. Bombay has no Primary schools for Europeans. As has already been remarked, they are relatively most numerous in the Central Provinces; and their number may fairly be taken as an indication of the provision made for the very poorest classes of the European community, who are unable to continue their schooling into the Secondary stage.

The following table (CXLL.) classifies Secondary and Primary schools for Europeans in 1896-97 according to management, distinguishing the boys and the girls, with the corresponding totals for 1891-92 :—

The total number of Europeans under instruction has risen in the last five years from 25,795 to 29,176, or by 13 per cent., which is precisely the same rate of increase as for pupils generally. Whether European children have increased more or less rapidly than the general population, there is no means of determining. According to the Census of 1891, Europeans and Eurasians together form about 1 per cent. of the total population of India. But when we take into account the number of unmarried soldiers and sailors, and the fact that the children of the richer classes are usually sent home for education, it is evident that this proportion of 1 per cent. does not hold good for European children. Possibly, it ought to be halved. The proportion that the number of Europeans under instruction bears to the total number of pupils is 65 per cent., which is probably at least ten-fold their numerical proportion.

In Arts colleges, the number of Europeans has risen in five years from 159 to 192, or by 21 per cent. In Professional colleges, the number has fallen from 354 to 238, or by 33 per cent., the rate of decrease in Medical colleges being very heavy. The practical tendencies of Europeans are well exhibited by the class of college they prefer to attend. At Engineering colleges they constitute 19 per cent. of the total number of students, at Medical colleges 10, at Arts colleges 1.39, and at Law colleges only .44 per cent. In Secondary schools, the number of Europeans has risen from 21,662 to 24,027, or by 11 per cent., the rate of increase being the same for both boys' and girls' schools. Here they form 4.49 of the total number of pupils, the wide difference between their proportion in the two kinds of schools being due, of course, to the inequality not of European boys and girls but of Indian boys and girls under instruction. In Primary schools, the number of Europeans has risen from 2,927 to 3,422, or by 17 per cent. In boys' schools, the number has actually declined, while in girls' schools, it has increased very largely; but this only proves the extent to which "mixed education" prevails among Europeans. They form altogether just 1 per cent. of the total number of the pupils in Primary schools, which happens to coincide with the proportion of Europeans and Eurasians in the general population. Five years ago, there were no Europeans in Training schools for Masters; there are now three. The number in Training schools for Mistresses has risen from 53 to 66. The number in other Special schools (including Art schools, Medical and Engineering schools, and Industrial schools) has risen from 565 to 1,041, or nearly two-fold, forming the same proportion of total pupils as in the case of Professional colleges. The number in Private or unrecognised institutions has risen from 75 to 187, but still constitutes an infinitesimal fraction of the total.

The following table (CXXXVII.) distributes the Europeans under instruction in different classes of institutions in 1896-97, according to Provinces—

Table CXXXVII.—European Pupils in Classes of Institutions according to Provinces, 1896-97.

(Province)	Arts Colleges	Professional Colleges	Secondary Schools	Primary Schools	Training Schools	Other Special Schools	Private Institutions	Total
Madras	48	24	6,259	756	30	689	—	7,806
Bombay	22	60	3,644	1	19	85	—	3,836
Bengal	79	75	6,572	1,004	—	58	5	7,818
N.W.P. and Oudh	26	77	2,896	396	—	6	—	3,601
Punjab	2	12	2,284	99	—	—	181	2,568
Central Provinces	—	—	333	814	—	—	—	1,167
Burma	15	—	2,013	74	20	185	1	2,308
Assam	—	—	5	1	—	18	—	24
Cooch	—	—	1	2	—	—	—	3
Bihar	—	—	—	45	—	—	—	45
Total	192	238	24,027	3,422	69	1,041	187	29,176
Total for 1891-92	159	354	21,662	2,927	53	565	75	25,795
Percentage of Increase or Decrease	+21	-33	+11	+17	+30	+84	+149	+13

Of those in Arts Colleges, nearly one-half are in Bengal and more than one-fourth in Madras, the two Provinces where special colleges for Europeans are most numerous. In Bengal, there are five colleges of this class, in which 69 out of 79 Europeans are to be found; in Madras, three colleges, with 42 out of 48; in the North-West, two colleges, with 12 out of 26. The European students in Professional colleges are pretty equally divided between the North-West, Bengal, and Bombay. The North-West comes first, by reason of the Engineering College at Rurki. Bengal and Bombay both have strong Medical Colleges as well as colleges for engineering. The number for Madras appears smaller than it should be, and the Punjab can show only four Europeans in colleges of all classes. The number of Europeans in Secondary schools forms more than four-fifths of the total under instruction. Bengal has the most, closely followed by Madras; but the figures for Bombay are exceptionally reduced by the plague. The North-West, the Punjab, and Burma come pretty close to each other. Under Primary schools, Bengal again comes first, followed this time by the Central Provinces. As revealing what is evidently a difference of classification, the Central Provinces return no less than 70 per cent. of all their Europeans as in Primary schools, while the Punjab returns less than 1 per cent., and Bombay only a single pupil. The students in Training schools are confined to Madras, Bombay, and Burma, showing that no other Province makes any provision whatever for the training of European teachers. Of 1,041 pupils in other Special schools, no less than 689 are to be found in Madras and 185 in Burma, nearly all of them being in Technical institutions. Practically the whole of those in Private institutions are in the Punjab, where several private adventure schools for European children of the richer classes have recently been opened on the Hills.

The following table (CXXXVIII.) gives for institutions for general education the proportion of Europeans in the several stages of instruction in 1891-92 and 1896-97, together with the corresponding proportions among the population at large:—

Table CXXXVIII.—Percentage of Europeans in Stages of Instruction compared with other Classes, 1891-92 and 1896-97.

Stage of Instruction	1891-92		1896-97	
	Europeans.	Other Classes.	Europeans.	Other Classes.
Collegiate	6	4	7	1
High	6.3	1.8	6.5	1.7
Middle	23.5	19	21.1	40
Upper Primary	21.3	10.3	22.2	11.3
Lower Primary	48.2	81.0	46.5	82.6

The proportion of European students at college has increased slightly, from 6 to 7 per cent. of the total, while the proportion for the general population has remained stationary at 4 per cent. The proportion of Europeans in the High stage has likewise increased slightly, from 6.3 to 6.5 per cent., while the proportion for the general population has actually decreased from 1.8 to 1.7 per cent., owing to the plague in Bombay. The Middle stage shows a slight increase for both classes, but the European proportion is six times that of the others. The Upper Primary stage also shows a slight increase for both, though here the European superiority is only two-fold. It is not until we come to the Lower Primary stage that the proportion for the general population exceeds that for Europeans. Both show a decline, but the decline is much larger in the case of Europeans. This table shows that more than 31 per cent. of European pupils are above the Primary stage, whereas the proportion for other classes is only 6 per cent.

225.—Europeans at Public Examinations

The following table (CXXXIX.) gives the number of passes of European candidates at the principal prescribed examinations in 1896-97, according to Provinces, with the corresponding totals for 1891-92. It should be stated that boys and girls are not always distinguished in Madras, and that the figures for 1891-92 are defective. It is evident, too, that the standard of the different school examinations is not uniform throughout India.

Table CXXXIX.—*Passes by Europeans at Public Examinations, 1896-97.*

Province.	B.A. &c.		M.A. &c.	Matri- culation		High School	Middle School		Upper Primary.		Lower Primary	
	Boys	Girls	Boys	Girls	Boys	Girls	Boys	Girls	Boys	Girls	Boys	Girls
Madras	5	36	12	16	24		136	..	189	..	...	...
Bombay	2	10	8	31	17		10	21	..	...	...	...
Bengal	5	15	3	43	12	33	135	78	20	122	...	...
N.-W.P. and Oudh	1	5		40	20		71	32	141	84	106	149
Punjab ... ..	..	..		31	7	..	46	33	127	129	1	...
Central Provinces...	..	2		15	1	7	24	18	43	20	55	74
Burma	1	4		17	9		111	128	197	191	157	244
Assam ... ..	..	..	..	..	..	..	..	..	..	..	..	..
Coorg ... ..	..	..	..	..	..	..	..	..	..	..	..	..
Barar ... ..	..	..	..	..	..	..	..	..	..	..	..	..
Total	14	62	23	100	104	40	538	311	947	508	310	441
Total for 1891-92	10	36	20	142	69	4	175	127	530	313	371	251

The number of Europeans who have graduated in Arts has apparently risen from 10 to 14. In the earlier year there was one M.A., in the later year one B.Sc. The great majority came from Madras and Bengal. The number who have passed the F.A., or some other intermediate examination, has apparently risen from 36 to 62; but the latter figure is unduly swollen by an error in the returns for Madras, explained in the chapter on Arts Colleges. Bombay here makes a better appearance, after Madras and Bengal. The number who have passed any medical examination has apparently risen from 20 to 23. But probably there is no real increase, for the number of intermediate medical examinations has been augmented during the period. Madras has more than half of the whole, and Bengal a very small proportion. No European passed any University examination in law or engineering in 1896-97. Nor did any European pass any examination whatever (above Matriculation) at the Punjab University. The number of European boys who passed the Matriculation has risen from 142 to 196, or by 38 per cent., and the number of European girls from 69 to 104, or by 51 per cent. At Madras the girls are actually ahead of the boys, while the proportion of girls is also high in the North-West and Burma. The boys in the Central Provinces Upper Secondary in the General Tables) has risen from 4 to 40; but they are entirely confined to Bengal and the Central Provinces. The figures for the other examinations are not worth analysing in detail. They mostly show large increases, especially in the case of girls.

226.—Secondary and Primary Schools for Europeans.

So far we have dealt with all Europeans under instruction, of whom it may be assumed that about 7 per cent. are to be found in ordinary schools. We now proceed to schools specially intended for Europeans, which may similarly be assumed to contain about 9 per cent. of Indians. Here it will be sufficient to confine our attention to Secondary and Primary schools, for the number of Arts colleges and Special schools for Europeans is too insignificant to be expressed in statistics. The following table (CXL.) gives the number of both Secondary and Primary schools for Europeans, and of the pupils in them, according to Provinces, for the two years 1891-92 and 1896-97 :—

Table CXL.—Comparative Statistics of Secondary and Primary Schools for Europeans.
1891-92 and 1896-97.

Province	Secondary Schools						Primary Schools					
	1891-92		1896-97		Percentage of Increase or Decrease		1891-92		1896-97		Percentage of Increase or Decrease	
	Schools.	Pupils	Schools	Pupils			Schools	Pupils	Schools	Pupils		
Madras	72	6,310	70	6,721	- 3	+ 7	14	677	13	673	- 1	+ 17
Bombay	42	3,773	44	3,468	+ 5	- 8						
Bengal	52	6,974	52	7,031	0	+ 10	16	648	24	1,052	+ 59	+ 62
N.W.P. and Oudh	24	2,112	31	2,889	+ 29	+ 33	6	395	16	594	+ 166	+ 50
Punjab	23	1,917	30	2,298	+ 7	+ 20	5	151	4	39	- 29	- 35
Central Provinces	9	273	15	350	+ 15	+ 38	13	740	13	807	0	+ 9
Burma	12	919	14	1,455	+ 17	+ 58	3	73	2	44	- 34	- 40
Assam	1	21	1	18	0	- 22						
Coorg	1	22										
Berar	1	53	1	58	0	+ 9	1	8				
Total	242	21,756	258	24,288	+ 7	+ 12	58	2,592	72	3,271	+ 24	+ 26

The total number of Secondary schools for Europeans has increased in five years from 242 to 258, or by 7 per cent., and the number of pupils in them from 21,756 to 24,288, or by 12 per cent. The average strength of each school has consequently risen from 86 to 92. The number of schools has remained stationary in Bengal, and has decreased slightly in Madras, but the increase is large in the Central Provinces and the North-West. The number of pupils has decreased in Bombay, because of the plague, but has increased largely in Burma, the Central Provinces, the North-West, and the Punjab. Of the minor Provinces, Coorg has lost the one school that it possessed five years ago; the weak school in Assam shows a considerable falling off in pupils; while the increase of pupils in Berar hardly makes up for the disappearance of another Primary school.

The total number of Primary schools for Europeans has increased from 58 to 72, or by 24 per cent., and the number of pupils in them from 2,592 to 3,271, or by 26 per cent. The average strength of each school remains at 45. The increase in number of schools is confined to Bengal and the North-West, and these two Provinces likewise show the largest increase of pupils. In the Punjab and Burma, it may be assumed that the loss of a Primary school in each is to be accounted for by its having been raised to the Secondary grade; but this explanation will not apply to Madras, where schools of both classes have declined in number. Bombay has no Primary schools for Europeans. As has already been remarked, they are relatively most numerous in the Central Provinces; and their number may fairly be taken as an indication of the provision made for the very poorest classes of the European community, who are unable to continue their schooling into the Secondary stage.

The following table (CXLI.) classifies Secondary and Primary schools for Europeans in 1896-97 according to management, distinguishing the boys and the girls, with the corresponding totals for 1891-92 :—

Table CXLII.—Schools for Europeans according to Management, 1896-97.

Province.	Public Management		Aided		Unaided		Total.		Boys.	Girls.
	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.	Schools.	Pupils.		
<i>Secondary Schools.</i>										
Madras	3	455	61	4,942	3	321	70	6,721	3,733	2,944
Bombay ... ..	...	...	43	3,437	1	41	44	3,468	1,543	1,924
Bengal	1	109	42	3,554	9	1,334	52	7,031	3,353	3,678
N.W.P. and Oudh ... ..	...	...	74	2,762	2	121	31	2,883	1,292	1,591
Punjab	4	667	26	1,631	...	...	30	2,359	1,054	1,305
Central Provinces ... ..	...	...	15	359	...	...	15	350	193	161
Burma ... ..	...	...	14	1,453	...	...	14	1,453	622	831
Assam ... ..	...	...	1	18	...	...	1	18	8	10
Coorg ... ..	...	...	...	...	...	...	...	...	...	...
Berar ... ..	...	...	1	24	...	...	1	24	...	...
Total	8	1,231	231	21,230	16	1,827	259	21,233	12,633	11,635
Total for 1891-92	8	1,217	213	18,942	16	1,697	242	21,756	11,267	10,489
<i>Primary Schools.</i>										
Madras ... ..	...	...	12	663	1	13	13	675	297	374
Bombay ... ..	...	...	20	979	1	93	24	1,052	416	636
Bengal ... ..	...	...	14	547	2	47	16	594	294	294
N.W.P. and Oudh ... ..	...	...	3	73	1	24	4	90	47	43
Punjab ... ..	...	...	13	207	...	...	13	207	89	117
Central Provinces ... ..	...	...	2	41	...	...	2	44	7	17
Burma ... ..	...	...	...	...	...	...	...	...	...	...
Assam ... ..	...	...	...	...	...	...	...	...	...	...
Coorg ... ..	...	...	...	...	...	...	...	...	...	...
Berar ... ..	...	...	...	...	...	...	...	...	...	...
Total ... ..	...	...	64	3,093	8	178	72	3,271	1,433	1,756
Total for 1891-92	...	...	54	2,529	4	63	58	2,592	1,272	1,320

The number of schools under public management remains unchanged at 8, while the pupils in them have only increased from 1,217 to 1,231. The most important of these are the Lawrence Asylums in the Punjab and Madras. The great majority of schools belong to the Aided class, though Unaided schools are fairly numerous in Bengal. It has not been thought worth while to separate the boys' schools and the girls' schools, as so many of these institutions contain pupils of both sexes. In Secondary schools, as might perhaps be expected, pupils generally are more numerous than girls, though the reverse is the case in Bombay, the Punjab, and Burma. In Primary schools, girls are almost universally more numerous than boys; and it deserves remark that the girls in these schools have increased during the last five years much more rapidly than the boys, which suggests the inference that the girls of the poorest classes had previously been more neglected than the boys.

The table on the opposite page (CXLII.) shows the stages of instruction of all pupils in schools for Europeans, both Secondary and Primary, for 1896-97, again distinguishing the boys and the girls.

As might be expected, the High stage contains nearly twice as many boys as girls, showing that boys are kept longer at school. This is especially marked in Bengal, where boys in the High stage are almost five times as numerous as girls; whereas in Bombay the numbers are practically equal. This wide difference seems to point to some want of uniformity in classification. In Bombay and Madras together, to which the rules of the European Code do not apply, the proportion of total pupils in the High stage is 9 per cent.; while in the four Provinces of Northern India, the proportion is only 4 per cent.; while in the four stage, the boys still outnumber the girls, though by very little, and actually fall behind them in Bombay, the Punjab, and Burma. In the last Province, girls in the Middle stage are almost three times as numerous as boys. In the Upper Primary stage, the boys are passed by the girls, though the deficiency is due almost entirely to the Punjab. It is noteworthy that in all these three stages the rate of increase

Table CXLIII.—Stages of Instruction of Pupils in European Schools, Secondary and Primary, 1896-97.

Provinces	Boys.						Girls.				
	High.	Middle.	Upper Primary.	Lower Primary (A).	Lower Primary (B).	Total.	High.	Middle.	Upper Primary.	Lower Primary (A).	Total.
Madras	372	1,010	510	1,929	209	4,030	190	797	128	1,826	3,368
Bombay	228	326	405	467	117	1,543	213	401	525	518	1,925
Bengal	213	1,066	1,096	979	1,090	4,404	50	753	913	869	3,679
N.-W.P. and Oudh	152	545	523	366	304	1,890	86	436	154	313	1,593
Punjab.	162	322	251	426	.	1,101	41	389	429	137	1,296
Central Provinces	36	157	120	249	30	583	18	139	110	252	574
Burma	17	93	189	269	.	559	41	262	263	371	940
Assam ... ..	.	...	...	3	5	8	.	...	2	4	10
Coorg ... ..	.	...	...	...	...	...	.	...	...	...	.
Deccan ... ..	.	...	4	5	11	20	1	3	6	6	38
Total	1,140	3,519	3,038	4,675	1,766	14,138	640	3,180	3,130	4,659	13,421
Total for 1891-92 ...	1,042	3,117	2,595	4,285	1,431	12,470	511	2,653	2,927	4,561	11,878
Percentage of Increase .	9	13	13	9	23	13	25	20	19	2	13

as compared with five years ago is much higher in the case of girls than of boys. In the High stage alone, girls have increased by 25 per cent., while boys have increased by only 9 per cent. In the two divisions of the Lower Primary stage, boys and girls are practically equal in number, but the former have increased faster than the latter. The very high rate of increase in what may be called the Infant stage (not reading printed books) may be accepted as a further indication that the children of the very poorest classes are being brought within the educational system. Considerably more than half of these infants are to be found in Bengal, and the wide variations in the proportion of pupils in the same stage in different Provinces argues a want of uniformity in standard.

227.—Expenditure on Schools for Europeans.

The table on the opposite page (CXLIH.) gives, so far as the material allows, the Direct expenditure on Secondary and Primary schools for Europeans in the several Provinces, according to sources, for the two years 1891-92 and 1896-97. It should be stated that, for the earlier year, boarding charges have been (incorrectly) included under fees in the North-West; and that sources of expenditure are not generally distinguished in Burma.

The total Direct expenditure on schools for Europeans has apparently risen in five years from Rs. 21,82,765 to Rs. 26,83,197, or by 23 per cent.; but the increase would be still larger if boarding charges in the North-West could be eliminated from the figures for the earlier year. The corresponding rate of increase in pupils was only 13 per cent. The amount contributed by Provincial Revenues has risen from Rs. 4,93,843 to Rs. 5,90,491, or by 20 per cent. Local Funds now contribute nothing; and the amount from Municipal Funds has fallen from Rs. 8,565 to Rs. 8,099. Fees have apparently risen from Rs. 9,99,530 to Rs. 10,78,705, or by 8 per cent.; but the real rate of increase would be much larger if boarding charges in the North-West could be eliminated in the earlier period. In Bengal alone, which provides considerably more than half the total from fees, the rate of increase has been 27 per cent. "Other sources," which include Missionary and charitable subscriptions, as well as a grant of Rs. 21,999 from Imperial Revenues in the Punjab, have risen from Rs. 6,11,021 to Rs. 9,32,737, or by 46 per cent., and now provide 35 per cent. of the total expenditure, as compared with 29 per cent.

Turning to Provinces, the highest rate of increase is in Burma; but the details are not available. It would seem that the expenditure returned for Burma in 1891-92 was exceptionally low, for in the following year it had risen from Rs. 55,363 to Rs. 72,649, being nearly half the entire increase for five years. In Bengal the total expenditure has risen by 38 per cent., mainly under fees and "other sources," the proportion contributed by these together having risen from 84 to 87 per cent. In Madras the total expenditure has risen by 26 per cent.; and the proportion contributed by Private Funds has risen from 71 to 75 per cent. In Bombay, the total expenditure has risen by 28 per cent., of which increase the larger share is borne by Provincial Revenues, but the proportion contributed by Private Funds has fallen from 74 to 67 per cent. In the North-West, the total expenditure has apparently fallen by 12 per cent.; but this is entirely due to the addition of boarding charges to fees in the earlier year. As a matter of fact, the amount contributed by Public Funds has risen by 33 per cent., and the amount derived from "other sources" by no less than 58 per cent. In the Punjab, the total expenditure has increased by 18 per cent. Here also details are confused by the inclusion of a grant from Imperial Revenues among "other sources." If we transfer this item to Public Funds, the proportion that Public Funds contributed to the total in 1896-97 was 46 per cent., compared with 23 per cent. for all India and only 13 per cent. in Bengal. In the Central Provinces, the total expenditure has risen by 21 per cent., fees alone having nearly doubled; and the proportion contributed by Private Funds has risen from 53 to 58 per cent. The expenditure in the minor Provinces need not be analysed, beyond saying that in Berar the whole is borne by Public Funds, whereas in Assam fees contribute just two-thirds.

Table CXLIII.—Expenditure on Schools for Europeans, Secondary and Primary, 1891-92 and 1896-97.

Province.	1891-92.						1896-97						Percentage of Increase or Decrease, 1896-97 compared with 1891-92
	Provincial Revenues.	Local Funds.	Muni- cipal Funds.	Fees.	Other Sources.	Total.	Provincial Revenues.	Local Funds.	Muni- cipal Funds.	Fees.	Other Sources.	Total.	
	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	Rs.	
Madras ..	6,16,082	81	1,825	68,166	2,25,786	4,11,884	1,29,437	.	911	90,939	2,84,465	4,06,702	
Bombay ..	74,568	..	1,535	1,11,712	1,06,674	2,94,489	1,01,411	.	1,140	1,33,111	1,39,407	3,78,309	
Bengal	1,31,210	..	2,338	4,93,210	1,78,581	8,03,104	1,49,811	.	.	6,27,799	3,29,700	11,07,333	
N.-W. P. and Oudh	78,783	519	2,338	2,52,691	73,086	4,07,152	1,01,000	.	3,278	1,13,378	1,16,112	3,57,218	
Punjab ..	51,513	..	2,967	58,199	29,570	1,49,882	58,407	.	..	71,560	47,240	1,77,207	
Central Provinces	20,169	..	..	9,227	16,588	40,151	23,276	..	1,800	18,113	15,803	59,402
Burma ..	16,791	..	..	..	..	55,363	26,338	..	..	..	..	99,503
Assam	1,976	..	..	4,241	..	6,217	1,820	..	..	3,785	..	5,405
Coorg ..	1,200	..	..	1,511	431	3,174	..	..	..	..	..	..
Benar ..	1,419	600	..	..	..	2,049	1,338	..	600	..	..	1,938
Total ..	4,93,843	1,234	8,565	9,99,530	6,41,021	21,82,705	5,90,491	..	8,099	10,78,705	9,32,737	26,83,107	
Percentage of Increase or Decrease, 1896-97 com- pared with 1891-92													+23
													+23

In Burma, Rs. 38,372 is not classified according to sources in 1891-92, and Rs. 73,165 in 1896-97. In the Punjab, Rs. 21,000 from Imperial Revenues is included among "Other Sources" in 1896-97. In the North-West, boarding charges are included under "Fees" in 1891-92.

During the past five years the total number of institutions intended wholly or chiefly for Europeans has remained almost unchanged, having risen from 92 to 93; but the total number of pupils in them (including Indians) has risen from 7,158 to 7,991, or by 12 per cent. These institutions consist of 3 Arts colleges, 70 Secondary, 13 Primary, and 7 Special schools. According to management, two are under Government—the male and female branches of the Lawrence Asylum at Ootacamund; one—the Brceks Memorial School—is under the Ootacamund Municipality; 86 are Aided, and 4 Unaided. According to class of institution and sex, in Arts colleges boys have fallen from 40 to 38, but girls have risen from 5 to 10; in Professional colleges, boys have fallen from 49 to 22, and girls from 8 to 2; in the Upper Secondary or High stage, boys have risen from 222 to 309, and girls from 141 to 194; in the Lower Secondary or Middle stage, boys have risen from 882 to 1,005, and girls from 604 to 776; in the Primary stage, boys have risen from 2,401 to 2,427, but girls have fallen from 2,341 to 2,304; in Special or Technical schools, boys have risen from 216 to 232, and girls from 151 to 487. Altogether, the rate of increase has been 6 per cent. in the case of boys and 16 per cent. in the case of girls. In order to obtain the number of Europeans under instruction, it is necessary to add to those in schools for Europeans (7,044) those to be found in other schools (762), bringing up the total to 7,806, compared with 7,061 five years ago, or an increase of 11 per cent.

In 1896-97, the three Arts colleges for Europeans—the Doveton, St. Mary's, and St. Thomé, all situated in Madras city—contained altogether 42 students, of whom 21 were Europeans, including 8 women. In addition, 27 Europeans were reading in other colleges, making 48 in all. No European took the M.A. degree. At the B.A. examination, 11 European candidates appeared for each of the three divisions, of whom 9 passed in English, 9 in the Second language, and 5 in the Science division. At the F.A. examination, there were 22 candidates, of whom 12 passed. Two of the successful candidates at the B.A., and also two at the F.A., were women. One European candidate passed the University examination for Licentiate of Teaching, in both the theoretical and practical tests. At the various University examinations in Medicine, there were 15 candidates, of whom 12 passed. For the examinations in Engineering, there was no European candidate. At the Matriculation there were 165 candidates, of whom 44 passed, including 28 girls. No European candidate appeared at the Upper Secondary or High School Examination, though the list of subjects has recently been modified to obviate the difficulty experienced by female pupils in regard to the study of mathematics and physical science. In all the school examinations the girls beat the boys. At the Matriculation, as already stated, more girls than boys passed, and the average of success was 38 per cent. for girls, compared with 17 per cent. for boys. At the Lower Secondary or Middle School Examination, considerably more girls than boys passed, and their average of success was 39 compared with 20 per cent. At the Primary Examination, nearly twice as many girls passed as boys, and their average of success was 61 compared with 40 per cent.

The total expenditure on all institutions for Europeans in Madras has risen in five years from Rs. 4,63,288 to Rs. 5,45,481, or by 15 per cent. But this increase is entirely confined to Private Funds, which now contribute 75 per cent. of the total, compared with 69 per cent. Fees alone have risen by 45 per cent., and "other sources" by 23 per cent., while Provincial Revenues have fallen by 4 per cent. No Government scholarships are specially reserved for Europeans, "nor," says the Director, "does any such reservation appear necessary." The general scholarships awarded on the results of the public examinations are open to them equally with others; and almost every year some of these are gained by Europeans, especially by girls. In 1896-97, the number gained was nine—five at the Matriculation, one at the Lower Secondary, and three at the Primary Examination. According to the returns, the total expenditure on scholarships at schools for Europeans in 1896-97 was Rs. 1,161, of which Provincial Revenues contributed Rs. 290. It is also worthy of remark that the total Indirect expenditure, on buildings, furniture, &c., was only Rs. 2,263, of which Provincial Revenues contributed Rs. 1,750.

The following table (CXIV.) gives the average annual cost of each pupil in Secondary and Primary schools for Europeans, according to Provinces, in 1896-97, with the corresponding general averages for 1891-92, distinguishing the shares contributed by Public and Private Funds:—

Table CXIV.—Average Annual Cost of each Pupil in Schools for Europeans, Secondary and Primary, 1896-97.

Province	Public Funds.	Private Funds.	Total.
	Rs.	Rs.	Rs.
Madras	16.4	50.8	67.2
Bombay	30.5	78.6	109.1
Bengal	18.5	118.5	137.0
N.-W.P. and Oudh	31.0	71.6	102.6
Punjab	33.5	40.1	73.6
Central Provinces	21.7	22.6	44.3
Burma	17.6	48.8	66.4
Assam	101.1	199.2	300.3
Berar	33.4		33.4
Average	21.7	75.7	97.4
Average for 1891-92	20.7	68.9	89.6

The average cost for all India of a pupil in schools for Europeans has risen in five years from Rs. 89.6 to Rs. 97.4. The share borne by Public Funds has risen from Rs. 20.7 to Rs. 21.7, and now provides a little more than one-fifth. The share borne by Private Funds has risen from Rs. 68.9 to Rs. 75.7; and Private Funds contribute nearly six-sevenths of the total increase. Excluding the minor Provinces, the average cost is heaviest in Bengal and lightest in the Central Provinces; but the amount borne by Public Funds is nearly the same in both, the difference being entirely under Private Funds. The cost to Government is lowest in Madras and Burma, and highest in the Punjab, closely followed by the North-West and Bombay. The cost to Private Funds is much higher in Bengal than elsewhere, being exactly four times that in the Central Provinces; after Bengal, at a long interval, come Bombay and the North-West.

228.—European Education in Madras.

On the general question of European education in Madras, the Director writes as follows:—

"The necessity for a special Code applicable to institutions for the education of Europeans has never been felt in this Presidency. A few special concessions in favour of European schools and pupils have, no doubt, been considered expedient; and these have, from time to time, been incorporated in the general regulations of the Department. The term 'European' is defined as any person of European descent, pure or mixed, who retains European habits and modes of life. The Educational Rules, while prescribing uniform courses of instruction and standards of examination for all recognised schools, have laid down special courses for pupils in European schools in vernacular languages, and singing, and for girls in needlework. In Government Training institutions a higher rate of stipend is provided for Europeans, and in Aided Training schools they receive a higher rate of stipendiary grant. Schools for the European poor are exempted from the operation of the fee regulations. Unless specially exempted, every school for Europeans has to observe the conscience clause inserted in the Grant-in-aid Code. Favourable rates of 'salary grants' are given to teachers in schools for poor Europeans; and 'results grants' for poor European pupils and for European pupils in schools in Hill Tracts are given at 100 per cent., and for all other European pupils at 50 per cent., in excess of the standard rates laid down in the Code. A grant of Rs. 6 a year is given to schools of each European cadet belonging to a volunteer corps, provided that he is not below 13 years of age and is certified by the commanding officer to be efficient. Besides 'salary grants' for superintendents and matrons, European orphanages receive feeding and clothing grants at rates not exceeding Rs. 3½ a month and Rs. 6 a term respectively, for pupils whose age does not exceed 16 in the case of boys and 18 in the case of girls. All grants to European schools and for European pupils are paid from Provincial Revenues."

During the past five years the total number of institutions intended wholly or chiefly for Europeans *has remained almost unchanged, having risen from 92 to 93*; but the total number of pupils in them (including Indians) has risen from 7,158 to 7,991, or by 12 per cent. These institutions consist of 3 Arts colleges, 70 Secondary, 13 Primary, and 7 Special schools. According to management, two are under Government—the male and female branches of the Lawrence Asylum at Ootacamund; one—the Brecks Memorial School—is under the Ootacamund Municipality; 86 are Aided, and 4 Unaided. According to class of institution and sex, in Arts colleges boys have fallen from 40 to 38, but girls have risen from 5 to 10; in Professional colleges, boys have fallen from 49 to 22, and girls from 8 to 2; in the Upper Secondary or High stage, boys have risen from 222 to 309, and girls from 141 to 194; in the Lower Secondary or Middle stage, boys have risen from 882 to 1,005, and girls from 604 to 776; in the Primary stage, boys have risen from 2,401 to 2,427, but girls have fallen from 2,341 to 2,304; in Special or Technical schools, boys have risen from 216 to 232, and girls from 151 to 487. Altogether, the rate of increase has been 6 per cent. in the case of boys and 16 per cent. in the case of girls. In order to obtain the number of Europeans under instruction, it is necessary to add to those in schools for Europeans (7,044) those to be found in other schools (762), bringing up the total to 7,806, compared with 7,061 five years ago, or an increase of 11 per cent.

In 1896-97, the three Arts colleges for Europeans—the Doveton, St. Mary's, and St. Thomé, all situated in Madras city—contained altogether 42 students, of whom 21 were Europeans, including 8 women. In addition, 27 Europeans were reading in other colleges, making 48 in all. No European took the M.A. degree. At the B.A. examination, 11 European candidates appeared for each of the three divisions, of whom 9 passed in English, 9 in the Second language, and 5 in the Science division. At the F.A. examination, there were 22 candidates, of whom 12 passed. Two of the successful candidates at the B.A., and also two at the F.A., were women. One European candidate passed the University examination for Licentiate of Teaching, in both the theoretical and practical tests. At the various University examinations in Medicine, there were 15 candidates, of whom 12 passed. For the examinations in Engineering, there was no European candidate. At the Matriculation there were 165 candidates, of whom 44 passed, including 28 girls. No European candidate appeared at the Upper Secondary or High School Examination, though the list of subjects has recently been modified to obviate the difficulty experienced by female pupils in regard to the study of mathematics and physical science. In all the school examinations the girls beat the boys. At the Matriculation, as already stated, more girls than boys passed, and the average of success was 38 per cent. for girls, compared with 17 per cent. for boys. At the Lower Secondary or Middle School Examination, considerably more girls than boys passed, and their average of success was 39 compared with 20 per cent. At the Primary Examination, nearly twice as many girls passed as boys, and their average of success was 61 compared with 40 per cent.

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229.—European Education in Bombay.

The Director for Bombay writes that the system of European Education has not altered during the last five years.

"The Code and standards for European schools escaped criticism at a series of Conferences lately held throughout the Presidency; and it may generally be said that the managers of European schools are satisfied with the aid afforded them, and that they find the curriculum of studies to be suited to the wants of the community. A considerable difficulty is felt as to teachers, especially assistant teachers; and there are some who would like to see a system of training for pupil-teachers and Normal classes established. An experiment in this direction has been tried with some success in the Convent School at Karachi, and a similar Normal class has been opened in Bombay city. These are both for women, and it is obvious that there is not the same general field for employment for women as for men. In Bombay city and in the Presidency generally young men find many careers open to them, and few are inclined to take up the teacher's profession as a permanency. Special enquiries have elicited the fact that employment is found without much difficulty on railways, in the business houses of Bombay, and in certain branches of Government service, by lads who are fairly well educated and have a good character.

"Nearly all the European schools are on the 'fixed grant' system, which is laid down in the Code. A revision of grants is allowed after five years, if funds permit and good cause is shown; and grants to several schools have lately been revised. Government does not make special grants to boarding-houses and orphanages, but gives a small subsidy for each utterly destitute child attending daily at a recognised school, and a larger sum if such child is entertained as a boarder."

Of the total number of 44 Secondary schools for Europeans, all are Aided, except the Railway school at Mount Abu. As many as 32 are in the Central Division, which includes Bombay city and Poona, and consequently suffered severely from the plague; but the figures of attendance in the previous year are not given for comparison. Karachi has two European schools, and a number of Railway schools are established at different points of the several lines to meet the wants of the European employés. The Director expresses his opinion that, "among all the agencies which manage this branch of education, there is an earnest endeavour to improve the buildings, equipment, and teaching in their schools. Very much is owed to the unpaid labour of religious societies, whose work is of the highest character, to whom the European community is most deeply indebted." There is only one institution of the nature of a Technical school for Europeans, the Apprentice Home at Byculla, with about 20 residents, who attend the science and drawing classes at the Victoria Technical Institute. It is aided from Provincial Revenue.

The total expenditure on Secondary schools for Europeans has risen during the last five years by nearly a lakh of rupees, the increase being fairly distributed among the several sources. Fees alone provide more than one-third of the total; and the tendency is towards higher rates of fees, as the character of the education given improves. "This shows that parents recognise sound education, and are willing to pay for it." Since 1890, seven senior and seven junior scholarships are annually awarded to boys and girls of European or Eurasian descent, on the result of competitive examinations held at Bombay, Poona, and Karachi. "The scheme has been on the whole very successful, and has created a wholesome rivalry among schools."

230.—European Education in Bengal.

In Bengal, the revised European Code received official sanction from July 1896. But its most important provision, basing the grant-in-aid upon average attendance instead of examination results, had already been introduced in 1893, having previously been made trial of in five selected schools. One consequence has been to increase the average amount of the grant-in-aid by about 6 per cent. The new transfer rules had also been adopted as far back as 1890. Under the new system, a great change has taken place in the duties of the teachers. "Formerly, the Inspector rarely heard a teacher give a lesson; now every teacher teaches before him, and the boys are only examined to test whether the teacher has successfully implanted a knowledge of fundamental principles in

Private Funds is now 87 per cent., compared with 77 per cent. for all India. In addition to this Direct expenditure on Secondary and Primary schools, Rs. 55,472 was spent in 1896-97 on Arts colleges for Europeans, and Rs. 2,23,737 on buildings and furniture (in both cases mainly from Private Funds), which (with miscellaneous items) augmented the total expenditure on European education in Bengal to Rs. 14,11,714. In the Government Boarding School at Kurseong, the average cost to Government of each pupil is Rs. 158. In Aided schools, the average cost to Government is Rs. 21-4-9 for each pupil in Secondary schools, and Rs. 14-6-7 for each pupil in Primary schools.

Under the European Code, 20 scholarships are annually awarded on the results of the Primary School Examination, and 12 scholarships on the results of the Middle School Examination. These scholarships are tenable only in institutions which are recognised by the Department as efficient, which observe the transfer rules, which are open to inspection, and in which the proportion of Non-Europeans does not exceed one-fourth. The revision of the Code added 8 scholarships, to be awarded on the results of the High School Examination, tenable for two years at any approved institution in the Province. The High scholarships were awarded for the first time in 1896-97, and all of them seem to have gone to Roman Catholic institutions. Of the Middle scholarships one was gained by a girl, and of the Primary scholarships 9 were gained by girls. The total amount expended on scholarships was Rs. 4,925, entirely from Provincial Revenues.

Since 1893, a grant of Rs. 6 a year has been given for every efficient cadet, who is also a *bona fide* pupil in a school for Europeans. In 1896-97, the total number of efficient was 904; but the total grant amounted to only Rs. 5,004, as no grants whatever are paid by Government to the Doveton College, pending the settlement of a long-standing dispute as to the constitution of its committee of management. This cadet grant has made volunteering very popular among the boys. The money is generally spent on defraying expenses in connection with class-firing, and on the purchase of appliances for out-door amusements. Arrangements are being made for the formation of a cadet corps in the Government school at Kurseong.

The Bruce Institution, founded under the wills of two daughters of a Bengal indigo planter for the maintenance and education of poor Eurasian girls, has recently benefited by the cessation of certain life interests, augmenting the invested capital from Rs. 6,71,500 to Rs. 10,46,200, and the annual income from Rs. 26,792 to Rs. 36,525. The number of girls receiving a free education on this foundation has risen steadily during the last ten years, from 68 in 1887 to 116 in 1892, and 138 in 1897. Of the total in the last year, 61 were in Roman Catholic, 45 in Church of England, 28 in Nonconformist, and 4 in undenominational schools.

231.—European Education in the North-West Provinces and Oudh.

There are two Arts colleges for Europeans in the North-West, St. Peter's at Agra and St. George's at Mussoorie. In 1891-92, they contained between them 17 students. By 1895-96, the number had risen to 58, but in the following year it dropped again to 20, of whom 8 were Non-Europeans. In 1896-97, there were no candidates from either of these colleges for the B.A.; at the Intermediate Examination 34 appeared, but only 8 were successful. Of these, 5 were Europeans, and one European student (from another college) also passed for the B.A. The total expenditure at these two colleges is returned as Rs. 3,353, entirely from fees; but it is hardly possible that this can be correct.

The number of Secondary and Primary schools for Europeans has risen from 30 to 47, and the number of pupils in them from 2,507 to 3,483, or by 39 per cent. But these figures do not include the Martiniere boys' school at Lucknow or the Church of England schools at Mussoorie, which send up candidates for the public examinations, but submit no returns to the Department. No school is

managed by Government; 42 are Aided, and 5 Unaided. Of the total number of pupils, 40 per cent. are in Roman Catholic, 20 per cent. in Church of England, and 13 per cent. in Railway schools.

The revised European Code, which was introduced during the last year, is generally approved by school-managers. The new curriculum provides a more thorough and somewhat longer course of instruction for Primary classes, Latin and French being now begun in standard IV. Provision for teaching the vernacular is now compulsory in all schools attended by boys, and object lessons must be given in all standards up to the seventh. A course of manual training, including instruction in the use of simple tools, is also prescribed; but the only school in which an attempt has yet been made to carry out this part of a boy's education is the Colvin Free School at Allahabad. The attendance grants under the revised Code being somewhat less than those formerly awarded, more money is now available for schools for the poorer classes. In addition to the ordinary instruction grants, Government now gives one rupee a month for each free day-scholar in average attendance, and Rs. 4 a month for each free boarder, being six times as large as the corresponding grants in Bengal. "The three towns in which destitute children are chiefly found are Allahabad, Agra, and Lucknow, where both the Roman Catholic Church and the Church of England are doing what they can to avert the life of misery and shame which awaits the uneducated European child in this country. Though all the schools are very much crippled for want of funds, the general education given in them is, in many respects, good." As another result of the revised Code, a Training class for female teachers was opened shortly before the close of last year, which promises to be a success. "At the end of the term, the students will probably have a fair theoretical acquaintance with the principles of teaching and school management, and should know quite as much of psychology as an ordinary graduate of the University of Allahabad."

The results of public examinations show changes which are only in part due to the revision of the Code. The popularity of the Final Standard or High School Examination has reduced the number of passes at the Matriculation from 16 to 4, of whom 8 and none respectively were girls. But the number of passes at the Final Standard Examination has risen from 32 to 55, of whom 15 and 26 respectively were girls. The Middle and Primary Examinations are now compulsory for certain standards under the revised Code. Consequently, the number of passes at the former has risen from 15 to 103, of whom 12 and 36 respectively were girls; and at the latter from 20 to 258, of whom 10 and 101 respectively were girls. The average of success is almost universally higher among girls than among boys.

The total Direct expenditure on Secondary and Primary schools has apparently fallen in the five years from Rs. 4,07,452 to Rs. 3,47,258. But this decrease is purely nominal, being due to the inclusion of boarding charges and other items for certain Secondary schools in 1891-92. As a matter of fact, the amount contributed from Provincial Revenues has risen from Rs. 78,785 to Rs. 1,04,600, or by 33 per cent., which is only slightly less than the rate of increase in pupils; and the amount from "other sources" has risen from Rs. 73,635 to Rs. 1,16,142, or by 59 per cent. The average grant per pupil has fallen by about one rupee, being now Rs. 31-9. It is not possible to determine the increase in fees in Secondary schools, but in Primary schools they have more than doubled. The average fee in all Aided schools is now about Rs. 40 a year, and provides three-eighths of the total expenditure. The number of scholarships has risen from 7 to 28, of which 5 and 8 respectively were held by girls. In 1896-97, the total expenditure on scholarships was Rs. 2,075, of which Rs. 1,740 came from Provincial Revenues. In addition to the Direct expenditure on Secondary and Primary schools, Rs. 1,06,027 was spent in the last year on buildings and furniture, almost entirely from Private Funds, which (with miscellaneous items) augmented the total expenditure on European education in the North-West to Rs. 5,26,429.

232.—European Education in the Punjab.

There is no Arts college for Europeans in the Punjab, nor did any European in 1896-97 pass a University examination above the Matriculation. Including:

properly distinguishing in boarding schools between payments for tuition and for board." The rates of fees charged differ rather widely in different schools; but the European Inspector gives the average rates as being from R. 10 to Rs. 16 a month in High departments, from Rs. 5 to Rs. 7 in Middle, and from Rs. 1 to Rs. 5 in Primary departments. The average annual fee per pupil in ordinary schools is Rs. 15-10; and on this, and the fact that fees cover 49 per cent. of the total expenditure, the Inspector remarks that "Europeans pay a comparatively high price for their education." The total number of Government scholarships open to European schools is 46, awarded on the results of the public examinations; but of these only 30 were actually held in 1896-97. There were also two other scholarships current, making altogether one scholarship for every 27 pupils in Secondary departments. Ten of the Government scholarships were held by girls. The expenditure on scholarships was Rs. 2,404, almost entirely from Provincial Revenues. Adding indirect expenditure for buildings, furniture, and miscellaneous (including boarding charges), the total expenditure on European education in the Punjab amounted in 1896-97 to Rs. 4,56,653, of which no less than Rs. 1,21,606 was contributed from Imperial Revenues.

233.—European Education in the Central Provinces.

The number of schools for Europeans in the Central Provinces has risen in five years from 21 to 28, and the pupils in them from 993 to 1,157, or by 17 per cent. Here again, as in the Punjab, boys have increased faster than girls, and now form the majority. According to the Report of the Director, the number of schools was only 13 in both years, though he names 14. These differences are presumably due to reckoning Secondary and Primary departments for boys and girls as separate institutions. Except 4 Railway schools, all the rest seem to be under Mission management.

Nothing is said about the introduction of the revised Code. The Director states that the schools generally have maintained a high standard of efficiency, though the report of the European Inspector singles out one for adverse comment. Accommodation and appliances are, on the whole, good; and in 1895, large improvements and additions were made to the Bishop's School at Nagpur and the Christ Church School at Jabalpur. Much attention is given to physical training, musical drill and calisthenics being a special feature of the Roman Catholic schools. The older boys are enrolled in a cadet corps, and 54 qualified for the capitation grant. In connexion with the report of the Committee on the revision of the European Code, proposals are now under consideration for the training of European teachers, and for giving a more practical bent to the course of instruction. It is suggested that the Nagpur Training Institution should be utilized for training European teachers, that manual training on the Sloyd system should be introduced into the larger boys' schools, and that encouragement should be given to shorthand and typewriting in schools for both sexes. The results of the prescribed examinations are favourable. In 1896-97, the passes at the Matriculation were 16, and at the High School Examination 4, compared with none at either examination five years before. Almost all of these were from the St. Francis de Sales' School at Nagpur. At the Middle Examination, 45 passed, compared with 40; at the Upper Primary, 63 compared with 42; and at the Lower Primary, 129 compared with 74. The total Direct expenditure has risen from Rs. 49,151 to Rs. 59,402, or by 20 per cent., being slightly higher than the rate of increase in pupils. But by far the greater part of this increase has been met from fees, which have almost doubled. Provincial Revenues have risen from Rs. 20,169 to Rs. 22,276, owing to the revision of the four years' grant in 1893; but Municipalities have reduced their grants from Rs. 2,867 to Rs. 1,890. "Other sources," which provide a smaller proportion than in any other Province, have also decreased. In 1896-97, the average cost of each pupil was Rs. 52-13, of which Public Funds contributed Rs. 22-11. In addition, Rs. 1,850 was spent on scholarships and Rs. 4,232 on buildings, augmenting the total expenditure on European education in the Central Provinces to Rs. 65,484.

234.—European Education in Burma.

The number of schools for Europeans in Burma, Secondary, Primary, and Special, has risen during the last five years from 20 to 22, and the number of pupils in them from 1,049 to 1,668, or by 59 per cent. In every class of school the girls greatly exceed the boys in number; but a large proportion of European children in Burma attend other schools where their sex is not distinguished, the total number under instruction in 1896-97 being 2,308. The results of the prescribed examinations are not satisfactory, whether we consider European schools only or all Europeans under instruction. Comparing the last year of the quinquennium with the first, the passes at the B.A. have fallen from 2 to 1, and at the F.A. from 5 to 4. The passes at the Matriculation have risen from 24 to 26, the increase being entirely in schools for Europeans, though these do not yet win one-half of the whole. The passes in Standard VIII., corresponding to the High School Examination, show a considerable rise, from 28 to 51. At the three standards of the Middle Examination, the passes have fallen from 264 to 239; at the two standards of the Upper Primary, they are practically unchanged; and at the two standards of the Lower Primary, they have fallen from 406 to 381. The total Direct expenditure on Secondary and Primary schools has risen during the five years from Rs. 72,649 to Rs. 99,503, or by 37 per cent., being considerably less than the rate of increase in pupils. The amount borne by Provincial Revenues has risen from Rs. 19,535 to Rs. 26,338, or by 35 per cent.; but for on scholar-ships, Rs. 6,756 on Special schools, Rs. 1,630 was spent in 1896-97 on furniture, augmenting (with miscellaneous items) the total expenditure on European education in Burma to Rs. 1,34,791.

235.—European Education in the Other Provinces.

There is only one school in Assam for European children. It is situated at Shillong, and has been conducted for some years past by Miss Blake, who receives from Government Rs. 50 a month for house-rent and Rs. 90 a month as a grant-in-aid. In 1896-97, the number of pupils was only 18, all in the Primary stage. Here again girls are more numerous than boys. Including those attending other schools, the total of Europeans under instruction was 24, compared with 26 five years ago. But it should be stated that Government provides two scholar-ships of Rs. 15 a month, to enable European boys to attend schools in Bengal. In view of this inadequate provision for the considerable number of Europeans and Eurasians to be found in Assam, the Chief Commissioner had agreed to proposals for establishing two good schools at Shillong, one for boys and one for girls; but the strain on Provincial finances caused by the earthquake has compelled the postponement of this scheme. It has, however, been resolved to re-organise the present school on a firmer basis, and to provide a new building, in place of the one destroyed by the earthquake.

The school for Europeans that formerly existed in Coorg, known as St. Mark's School, was closed in 1896, for want of sufficient attendance. The number of European children under instruction has consequently fallen in five years from 21 to 3, all in the Primary stage. The Bengal Code of regulations for Europeans is in force in Coorg.

There is one school in Berar for European children. It is situated at Amraoti, and is under Roman Catholic management. In 1896-97, the number of pupils was 58, of whom 13 were Natives of India. Girls were nearly twice as numerous as boys. There were no other Europeans under instruction in the Province. According to the report of the Inspector: "Kindergarten toys and feature of the school. The boys and girls are cheerful and happy. Since the improved; and although the number is still much below that of girls, their studies are nearly on a par. Altogether, the school continues to be excellently managed." In 1896-97, the total expenditure was Rs. 1,938, consisting of Rs. 1,338 from Provincial Revenues, together with a grant of Rs. 600 from the Municipality of Amraoti.

CHAPTER XI.

MUHAMMADAN EDUCATION.

236.—Scope of Chapter.

The encouragement of education, and of higher education in particular, among the Muhammadan population was one of the subjects to which the Education Commission of 1882 devoted special attention. In a certain sense the Muhammadans, as a class, are no less educated than the Hindus. Their own institutions—whether schools attached to mosques for learning the Koran, *mal'tabs* for elementary instruction, or *madrasas* for teaching Arabic and Persian—are numerous throughout the country, and everywhere well attended. If we take these into consideration, statistics show that the proportion of Muhammadans under instruction in all India is higher than for the rest of the community. In some parts, such as the North-West, they are more numerous than Hindus even in Secondary schools and colleges. But, generally speaking, Muhammadan education does not advance much beyond the Primary stage, and in some Provinces is still conspicuously backward.

Except to some extent in Madras and Berar, there are no schools specially provided for Muhammadan children. Consequently, the present chapter can only deal with the attendance of Muhammadans at the ordinary schools for all classes, as shown in General Table III. There are no means for distinguishing the number in the several stages of instruction, nor the amount of expenditure devoted to them, though further details are sometimes given in the Provincial Reports. The statistics given will first include all Muhammadans under instruction, whether in Public or Private institutions; and then those in Public institutions, who form about three-fourths of the total, will be considered separately, with reference to the class of school they attend, and their success in passing the prescribed examinations.

237.—Progress of Muhammadan Education.

The following table (CXLV.) gives the number of Muhammadans under instruction, in both Public and Private institutions, according to Provinces, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97 :—

Table CXLV.—Progress of Muhammadan Education, 1886-87, 1891-92, and 1896-97.

Province	Muhammadans under Instruction in Public and Private Institutions			Percentage of Increase or Decrease	
	1886-87	1891-92	1896-97	1891-92 compared with 1886-87	1896-97 compared with 1891-92
Madras	43,715	84,391	100,924	+ 93	+20
Bombay	84,311	119,392	138,355	+ 42	+16
Bengal	366,886	448,847	477,019	+ 22	+ 6
N.-W.P. and Oudh	68,924	64,413	75,596	— 7	+17
Punjab	160,885	131,493	128,537	— 18	— 2
Central Provinces	8,255	8,939	10,263	+ 8	+15
Barma	1,595	5,426	6,522	+240	+20
Assam	12,936	16,727	21,802	+ 29	+30
Coorg	178	189	153	+ 6	—19
Berar	6,351	7,419	7,461	+ 17	+ 1
Total	754,036	887,236	966,632	+ 18	+ 9

Going back for ten years, the total number of Muhammadans under instruction has risen from 754,036 to 966,632. But the rate of increase has not been maintained throughout. In the earlier period it was as high as 18 per cent., compared with 15 per cent. for the entire population; in the later period it fell to 9 per cent. compared with 13 per cent. It would seem, then, that the increase of Muhammadan pupils, which began about fifteen years ago in such a marked manner, has failed to keep pace with the recent increase of pupils generally. Of the several Provinces, Madras takes the lead with an increase of more than two-fold in ten years, which is largely due to the more accurate returns for Private institutions. The Punjab is conspicuous for a decrease in both periods. The explanation of this is that, out of a very large number of Private institutions which had been brought on the returns, some have been incorporated in the Departmental system, while many have apparently disappeared. In Public institutions alone, the Punjab shows a high rate of increase for the last five years. In the North-West a decrease in the earlier period (which extended to pupils of all classes) has been more than made up for by an increase in the later period; and here again the increase has been almost entirely in Public institutions. In both Bombay and Bengal, the rate of increase was much higher in the earlier period than in the later. In Bombay a large number of Private institutions in Sind have been incorporated in the Departmental system, and the figures for the last year are affected by the prevalence of plague in Sind. In Bengal the increase of Muhammadan pupils in Public schools has been steady; the fluctuation referred to above is entirely due to wide differences in the returns for Private institutions. In the Central Provinces, where there are no Private institutions, the increase has been progressive during the ten years. In Assam, where there is still much lee-way to make up, the rate of increase during the last five years was higher than in any other Province.

The following table (CXLVI.) gives the proportion of Muhammadans under instruction to the Muhammadan population of school-going age, with the corresponding proportion for all classes, according to Provinces, for the two years 1891-92 and 1896-97:—

Table CXLVI.—Percentage of Muhammadans under Instruction to Muhammadan Population of School-going Age, 1891-92 and 1896-97.

Province.	1891-92		1896-97.	
	Muhammadans.	All Classes.	Muhammadans	All Classes
Madras	25.0	12.9	29.0	15.4
Bombay	18.1	15.8	21.0	16.6
Bengal	12.8	14.0	13.6	15.2
N.W.P. and Oudh	6.8	4.0	9.0	5.0
Punjab	7.5	8.3	7.4	8.5
Central Provinces	19.3	6.0	22.1	7.7
Barma	14.3	17.3	17.2	22.3
Assam	7.5	10.3	9.8	12.7
Cooch	9.9	19.3	8.1	19.7
Bihar	23.8	11.8	21.0	12.5
Average	11.7	11.1	12.7	12.5

In each year, it will be observed, the proportion of Muhammadan pupils in all India exceeds the proportion for all classes, but the excess was smaller in the last year than in the first. This is only another way of expressing the fact already mentioned, that the increase of Muhammadan pupils has not kept pace with the increase of total pupils. The most significant lesson of this table is to be found in the Provincial figures. In Madras, nearly 30 per cent. of all Muhammadans (male and female) of school-going age are receiving instruction. In the case of boys alone, the proportion rises to exactly one-half, and to more than three-quarters in Madras city. At the other end of the scale come the North-West and the Punjab, in each of which less than 10 per cent. of the

Muhammadans of school-going age are under instruction, though the position they occupy to the total number of pupils is very different in these two Provinces. In the North-West the proportion of Muhammadans has been increasing much more rapidly than the proportion of total pupils, and is now nearly twice as large. In the case of girls alone, the proportion is '62 per cent. for Muhammadans, compared with '18 per cent. for Hindus, or more than three-fold. In the Punjab, on the other hand, the proportion of Muhammadans is not only lower than the proportion of total pupils, but actually shows a decrease in the last five years. Berar comes next to Madras in its proportion of Muhammadans under instruction, which is also almost double the proportion for the general population. Then follow the Central Provinces, where the proportion of Muhammadan pupils is exactly three-times the proportion of pupils generally. In Bombay also, Muhammadans are above their proportion; but they fall below in Bengal, the Punjab (as already mentioned), Burma, Assam, and Coorg, in the last being less than half of the general proportion.

The following table (CXLVII.) gives the proportion of total Muhammadans under instruction that are to be found in Public schools, according to Provinces, for the three quinquennial years :—

Table CXLVII.—Percentage of Muhammadans in Public Institutions to Total Muhammadans under Instruction, 1886-87, 1891-92, and 1896-97

Province	1886-87.	1891-92	1896-97
Madras	94	81	76
Bombay	74	81	77
Bengal	92	79	83
N.-W.P. and Oudh . .	60	54	60
Punjab	31	45	66
Central Provinces ...	100	99	100
Burma... ..	64	32	44
Assam	78	76	79
Coorg	79	92	98
Berar	97	98	99
Average	74	73	76

For all India, the proportion has remained almost unaltered at about 75 per cent. But the large variations in the several Provinces exhibit clearly the differences of system and the changes that have taken place. For example, in Madras the proportion of Muhammadan pupils in Public schools has steadily fallen from 94 to 76 per cent., thus indicating the corresponding extent to which Private institutions have increased—or, at least, have submitted returns to the Department. In the Punjab, on the other hand, the proportion of Muhammadans in Public schools has steadily risen from 31 to 66 per cent., or by more than two-fold, showing the measure of the converse process. In the Central Provinces, Berar, and Coorg, practically all the Muhammadan pupils are in Public schools, and the proportion is also high in Bengal. In Burma it is as low as 44 per cent., or less than half; and in the North-West it is only 60 per cent. The figures for Bombay and Assam show very little change, being in both cases slightly above the average for all India.

The table on the following page (CXLVIII.) distributes the Muhammadans under instruction between Public and Private institutions, according to Provinces, for the two years 1891-92 and 1896-97, with the proportion to the total number of pupils in each case. A column has been prefixed, giving the proportion of Muhammadans in the total population of each Province.

Table C.VI.VIII.—Distribution of Muhammadans under Instruction, 1891-92 and 1906-07.

Provinces.	Percentage of Muhammadans in Total Population.	1891-92.						1906-07.					
		Public Institutions.		Private Institutions.		Total Institutions.		Public Institutions.		Private Institutions.		Total Institutions.	
		Muhammadan Pupils.	Percentage of Total Pupils.	Muhammadan Pupils.	Percentage of Total Pupils.	Muhammadan Pupils.	Percentage of Total Pupils.	Muhammadan Pupils.	Percentage of Total Pupils.	Muhammadan Pupils.	Percentage of Total Pupils.	Muhammadan Pupils.	Percentage of Total Pupils.
Madras ..	6.3	67,417	10.8	16,974	26.3	84,391	12.2	71,275	9.9	29,619	28.3	100,924	12.1
Bombay ..	16.3	97,186	17.2	22,206	32.7	119,392	18.8	106,225	17.6	32,130	45.4	138,355	20.6
Bengal ..	22.9	353,307	25.5	93,610	67.1	446,917	29.3	397,551	25.7	79,465	62.9	477,016	28.4
N.W.P. and Oudh ..	13.5	31,530	15.9	29,883	45.8	61,413	22.8	45,610	16.2	29,986	41.9	75,596	21.4
Punjab ..	55.8	54,948	35.9	72,505	66.8	131,453	50.5	72,101	39.8	56,136	68.7	128,237	48.4
Central Provinces ..	2.4	8,833	7.7	106	3.2	8,939	7.6	10,263	6.8	..	..	10,263	6.8
Gurga ..	5.5	1,716	1.2	3,680	7.0	5,426	2.8	2,819	2.0	3,673	3.7	6,522	2.0
Azam ..	27.1	12,800	16.4	3,927	63.5	10,727	20.0	17,211	17.8	4,591	66.7	21,802	21.0
Cowp ..	7.3	174	3.9	15	3.4	189	3.8	150	3.2	3	.7	153	3.0
Bihar ..	7.2	7,275	14.2	141	100.0	7,416	11.4	7,367	13.6	91	84.7	7,458	13.7
Total ..	21.8	644,150	19.2	213,080	47.0	857,230	23.0	730,605	19.3	236,027	41.5	966,632	22.2

While the total number of Muhammadan pupils has increased (as already stated) by 9 per cent., the number in Public institutions has increased by 13 per cent., being exactly equal to the rate of increase for total pupils, but the number in Private institutions has decreased by 3 per cent. During the previous quinquennium, the result was very different. While the total Muhammadan pupils then increased by 18 per cent., the rate of increase in Public institutions was 15 per cent. (again exactly equal to the general rate of increase), but the rate of increase in Private institutions was 24 per cent. In other words, the growth of Muhammadan pupils in Public schools has uniformly kept pace with the growth of total pupils during the whole of the last ten years; but the large increase in Private institutions which marked the earlier half of the period has been turned in the latter half into an actual decrease. The earlier increase was chiefly under Bengal and Madras; the later decrease has been under the Punjab and Bengal.

But the chief interest of this table lies in the columns of percentages. While the proportion of Muhammadans in the total population is 21·8 per cent., their proportion to the total number of pupils was 23·0 per cent. in 1891-92 and 22·2 per cent. in 1896-97. This fall is another way of saying that Muhammadan pupils, though still in excess of their proportion, have not increased during the last five years quite so rapidly as pupils generally. In Public schools alone, their proportion has fractionally risen, from 19·2 to 19·3 per cent.; but in Private institutions, it has fallen heavily, from 47·9 to 41·5 per cent., though the proportion of Muhammadan pupils in Private institutions is still nearly twice as large as in the total population. Both these movements are merely continuations of what had begun during the previous period.

The total percentages for Provinces correspond to the figures that have already been given, showing the proportion of Muhammadan pupils to the population of school-going age. But the percentages for Public and Private institutions bring into prominence the different Provincial systems. In Public institutions, the rate of increase is highest in Assam (from 16·4 to 17·8 per cent.) and in the Punjab (from 38·9 to 39·8). These, then, are the two Provinces where the Department has been most successful in bringing Muhammadan children within its system; and they have already been shown to be two of the Provinces where Muhammadan education is most backward. In Madras, the proportion has fallen from 10·8 to 9·9 per cent., and in the Central Provinces from 7·7 to 6·8 per cent., showing that in these Provinces pupils generally have increased faster than Muhammadan pupils. Under Private institutions, the variations are much wider; but in some cases this only indicates that the number of Hindu pupils in these institutions has varied. The rate of increase is highest in Bombay (from 32·7 to 45·4 per cent.) and in Madras (from 26·3 to 28·3 per cent.), accompanied in both cases by a large increase in actual numbers; and in the Punjab (from 66·8 to 68·7 per cent.), where the apparent increase is really due to a decrease of Hindu pupils larger even than the large decrease in Muhammadan pupils. Similarly, in Bengal, where the proportion has fallen from 67·1 to 62·9 per cent., this decrease is accompanied by a corresponding decrease in actual number; whereas the fall from 45·8 to 41·9 in the North-West implies only that Hindu pupils have increased, while Muhammadan pupils have remained stationary.

238.—Muhammadans in Public Institutions.

The table on the following page (CXLIX.) classifies Muhammadan pupils in Public institutions according to the class of institution they were attending, in the several Provinces, for the two years 1891-92 and 1896-97, with their proportion to the total number of pupils in each case. Oriental Arts colleges and Special schools (including Training schools) have been omitted, the former because the numbers are insignificant, the latter because they include items of too miscellaneous a nature for tabular statement.

Reversing the order of the columns, it will be observed that in Primary schools alone do Muhammadans show a proportion of pupils almost equal to their proportion in the general population. Their proportion steadily falls as we advance through Secondary schools to colleges, thus bringing into prominence the deplorable fact in connexion with Muhammadan education, that they have not taken

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Table C.VI.A.—Classification of Institutions, 1991-92 and 1996-97.

Province		1931-32.						1936-37.						Percentage of Mohammedans in Total Population.			
		Arist Colleges (English).		Professional Colleges.		Secondary Schools.		Primary Schools.		Professional Colleges.		Secondary Schools.			Primary Schools.		
		Mohammedans.	Percentage of Total Pupils.	Mohammedans.	Percentage of Total Pupils.	Mohammedans.	Percentage of Total Pupils.	Mohammedans.	Percentage of Total Pupils.	Mohammedans.	Percentage of Total Pupils.	Mohammedans.	Percentage of Total Pupils.		Mohammedans.	Percentage of Total Pupils.	
Madrass	56	1.5	11	1.7	3,814	5.3	63,059	11.5	50	1.1	13	1.5	1,406	4.9	66,246	10.7	63
Punjab	35	2.6	9	1.8	2,115	4.9	91,746	18.3	29	2.7	21	2.8	1,902	5.3	101,075	18.5	16.3
Bengal	299	5.7	37	3.5	27,161	13.5	324,172	27.6	361	5.6	68	3.7	31,236	13.9	362,328	27.7	32.9
N.W.P. and Oudh	219	19.0	140	17.7	11,782	21.9	21,717	13.8	268	18.5	139	24.3	12,601	21.3	31,071	14.8	13.5
Punjab	81	18.2	45	19.6	16,753	31.1	41,493	41.9	217	19.7	47	19.7	20,177	34.3	50,644	42.6	55.8
Central Provinces	13	5.6	4	4.9	2,217	9.3	6,535	7.3	11	3.7	3	14.2	2,452	9.3	7,763	6.3	2.4
Burma	...	...	...	...	569	...	1,156	...	2	2.5	...	...	920	4.3	1,878	1.5	3.5
Assam	...	...	...	...	1,550	15.0	11,098	16.6	1	3.7	...	...	1,845	15.8	15,127	17.9	27.1
Cochin	...	...	...	...	5	1.0	169	4.2	...	...	...	...	8	1.2	142	3.5	7.3
Bihar	...	...	...	...	381	8.3	6,870	14.7	...	...	...	...	366	9.2	6,983	13.9	7.2
Total ...	730	5.9	246	7.5	60,652	14.0	571,035	20.1	939	6.6	291	6.7	75,976	14.2	647,159	20.2	21.8

advantage of the opportunities open to them for higher instruction. Yet, as will presently be seen, some symptoms of progress in this direction are discernible.

In Primary schools, the total number of Muhammadan pupils has risen in five years from 571,035 to 647,159, or by 13 per cent., being exactly equal to the rate of increase of all pupils in Primary schools. Their proportion to the total number of pupils has risen fractionally, from 20·1 to 20·2 per cent., and is still slightly below their proportion in the general population (21·8 per cent.). In Secondary schools, Muhammadans have risen from 66,652 to 75,956, or by 14 per cent., being slightly higher than the rate of increase for all pupils (13 per cent.); and consequently their proportion to the total number of pupils has risen fractionally, from 14·0 to 14·2 per cent. In Professional colleges, Muhammadans have risen from 246 to 291, or by 18 per cent., compared with a general increase of 33 per cent., but their proportion has fallen from 7·5 to 6·7 per cent. In Medical colleges alone they hold their own, in Law colleges they have increased at a slower rate than Hindus, and in Engineering colleges they have not increased at all. In Arts colleges, Muhammadans have risen from 736 to 939, or by 28 per cent., being more than double the general rate of increase (12 per cent.); and their proportion has risen from 5·9 to 6·6 per cent., which is the most satisfactory feature in the whole table. But the proportion of Muhammadans at Arts colleges is still less than one-third of their proportion in the general population. At Oriental Arts colleges, Muhammadans have fallen from 90 to 71; but this is only proportionate to the general decline in attendance at these colleges. At Training schools, the number of male students has fallen from 509 to 475, and of female students from 15 to 21, which is most unsatisfactory.

Turning to the Provinces, it is only in the North-West and the Central Provinces that Muhammadan pupils in every class of institution exceed their proportion, but here the excess is sometimes very large. Almost one half of all the Muhammadan students at Professional colleges are to be found in the North-West, where their proportion is nearly double that in the general population. It is also noteworthy that the proportion of Muhammadan pupils is larger in Secondary than in Primary schools in both Provinces. This is probably to be explained by the fact that the proportion of Muhammadans is much higher in the urban population, from which Secondary pupils come, than in the general population. In Primary schools alone, Muhammadan pupils exceed their proportion also in Madras, Bombay, and Berar, the excess in the last mentioned Province being nearly twofold. But when we reach Secondary schools, the drop is very marked, the proportion in Madras falling from 10·7 to 4·9 per cent., and in Bombay from 18·5 to 5·3 per cent.

The two following tables give the proportionate success of Muhammadans at the chief prescribed examinations, the one (C.I.) at those conducted by the Universities in 1891-92 and 1896-97, and the other (C.I.I.) at those conducted by the Departments in 1896-97, with the corresponding totals for 1891-92.

The results of the University examinations are, on the whole, satisfactory. At the Matriculation, the number of Muhammadan passes has increased in five years from 419 to 655, or by 56 per cent.; while their proportion to the total passes has risen from 6·4 to 8·3 per cent. It should be noted that a very large share of the increase is due to Bengal; that in the Central Provinces the number of passes has risen from 5 to 12; and that Burma, Assam, and Berar each obtain creditable representation in the later year. Madras alone shows a decrease. At the Intermediate and corresponding examinations, the number of Muhammadan passes has increased from 120 to 201, or by 74 per cent.; while the proportion to the total passes has risen from 4·5 to 5·3 per cent. Here the increase is largest in Bombay, the North-West, and the Punjab, each showing a higher proportion than for Matriculation. The Central Provinces again do well. The figures for Madras are swollen by an error in the returns, though this does not affect the proportion. For the B.A. (including one B.Sc. at Bombay), the number has increased from 51 to 63, or by 23 per cent.; but the proportion has fallen from 5·6 to 4·6 per cent. The increase is confined to Madras and the Punjab, though the figures for the former are incorrect. For the M.A., the number has risen from 2 to 5, and the proportion from 2·5 to 3·8 per cent. The increase is due to the North-West and Bombay. At all the University examinations in Law, the number has risen

advantage of the opportunities open to them for higher instruction. Yet, as will presently be seen, some symptoms of progress in this direction are discernible.

In Primary schools, the total number of Muhammadan pupils has risen in five years from 571,035 to 647,159, or by 13 per cent., being exactly equal to the rate of increase of all pupils in Primary schools. Their proportion to the total number of pupils has risen fractionally, from 20·1 to 20·2 per cent., and is still slightly below their proportion in the general population (21·8 per cent). In Secondary schools, Muhammadans have risen from 66,652 to 75,956, or by 14 per cent., being slightly higher than the rate of increase for all pupils (13 per cent.); and consequently their proportion to the total number of pupils has risen fractionally, from 14·0 to 14·2 per cent. In Professional colleges, Muhammadans have risen from 246 to 291, or by 18 per cent., compared with a general increase of 33 per cent., but their proportion has fallen from 7·5 to 6·7 per cent. In Medical colleges alone they hold their own, in Law colleges they have increased at a slower rate than Hindus, and in Engineering colleges they have not increased at all. In Arts colleges, Muhammadans have risen from 736 to 939, or by 28 per cent., being more than double the general rate of increase (12 per cent.); and their proportion has risen from 5·9 to 6·6 per cent., which is the most satisfactory feature in the whole table. But the proportion of Muhammadans at Arts colleges is still less than one-third of their proportion in the general population. At Oriental Arts colleges, Muhammadans have fallen from 90 to 71; but this is only proportionate to the general decline in attendance at these colleges. At Training schools, the number of male students has fallen from 509 to 475, and of female students from 45 to 21, which is most unsatisfactory.

Turning to the Provinces, it is only in the North-West and the Central Provinces that Muhammadan pupils in every class of institution exceed their proportion, but here the excess is sometimes very large. Almost one half of all the Muhammadan students at Professional colleges are to be found in the North-West, where their proportion is nearly double that in the general population. It is also noteworthy that the proportion of Muhammadan pupils is larger in Secondary than in Primary schools in both Provinces. This is probably to be explained by the fact that the proportion of Muhammadans is much higher in the urban population, from which Secondary pupils come, than in the general population. In Primary schools alone, Muhammadan pupils exceed their proportion also in Madras, Bombay, and Berar, the excess in the last mentioned Province being nearly twofold. But when we reach Secondary schools, the drop is very marked, the proportion in Madras falling from 10·7 to 4·9 per cent., and in Bombay from 18·5 to 5·3 per cent.

The two following tables give the proportionate success of Muhammadans at the chief prescribed examinations, the one (CL.) at those conducted by the Universities in 1891-92 and 1896-97, and the other (CLL.) at those conducted by the Departments in 1896-97, with the corresponding totals for 1891-92

The results of the University examinations are, on the whole, satisfactory. At the Matriculation, the number of Muhammadan passes has increased in five years from 419 to 655, or by 56 per cent.; while their proportion to the total passes has risen from 6·4 to 8·3 per cent. It should be noted that a very large share of the increase is due to Bengal; that in the Central Provinces the number of passes has risen from 5 to 12; and that Burma, Assam, and Berar each obtain creditable representation in the later year. Madras alone shows a decrease. At the Intermediate and corresponding examinations, the number of Muhammadan passes has increased from 120 to 201, or by 74 per cent.; while the proportion to the total passes has risen from 4·5 to 5·3 per cent. Here the increase is largest in Bombay, the North-West, and the Punjab, each showing a higher proportion than Madras, the Central Provinces again do well. The figures for Madras are swollen by an error in the returns, though this does not affect the proportion. For the B.A. (including one B.Sc. at Bombay), the number has increased from 51 to 63, or by 23 per cent.; but the proportion has fallen from 5·6 to 4·6 per cent. The increase is confined to Madras and the Punjab, though the figures for the former are incorrect. For the M.A., the number has risen from 2 to 5, and the proportion from 2·5 to 3·8 per cent. The increase is due to the North-West and Bombay. At all the University examinations in Law, the number has risen

Table CL.—Success of Muhammadans at University Examinations, 1891-92 and 1896-97.

Province.	1891-92										1896-97.										Percentage of Muhammadans in Total Population.					
	Matriculation.		Intermediate.		B.A.		M.A.		Law.		Medicine.		Matriculation.		Intermediate.		B.A.		M.A.		Law.		Medicine.		Percentage of Muhammadans in Total Population.	
	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.	Muhammadan Passes.	Percentage of Total.
Madras ..	83	14	10	10	..	..	..	..	1	21	..	..	31	19	23	16	7	12	..	..	8	21	1	22	63
Bombay ..	21	24	7	22	1	8	..	..	..	..	2	31	29	24	21	28	1	5	1	100	2	9	1	11	163
Bengal ..	63	50	47	46	14	51	1	22	4	83	1	8	241	83	52	51	14	38	1	12	14	69	1	4	329	
N.W.P. and Oudh ..	107	149	27	168	23	205	..	..	2	143	..	..	156	182	47	106	22	158	2	125	5	122	..	..	135
Punjab ..	187	234	26	184	13	265	1	333	..	..	5	152	182	217	54	219	18	180	1	67	2	87	13	265	558
Central Provinces ..	8	51	3	50	..	..	..	..	..	..	..	..	12	50	4	73	1	50	..	..	..	..	..	..	24
Burma ..	..	..	..	..	..	..	..	..	..	..	..	..	2	23	..	..	..	..	..	..	..	..	..	..	35
Assam ..	11	124	..	..	..	..	..	..	..	..	..	..	2	17	..	..	..	..	..	..	..	..	..	..	271
Coorg ..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	..	73
Bihar ..	..	..	..	..	..	..	..	..	..	..	..	..	3	100	..	..	..	..	..	..	..	..	..	..	72
Total ..	419	64	120	43	51	50	2	25	7	48	8	30	655	83	201	53	63	46	5	38	26	40	16	34	218	

Table CLI.—Success of Muhammadans at Departmental Examinations, 1896-97.

Province.	Middle.		Upper Primary		Lower Primary.		Percentage of Muhammadans in total Population.
	Muham- madan Passes.	Percent- age of Total	Muhamma- dan Passes	Percent- age of Total	Muhamma- dan Passes	Percent- age of Total	
Madras	43	2.4	654	5.0	.	.	6.3
Bombay	50	3.3	3,048	14.3	5,860	13.2	16.3
Bengal	598	12.6	1,160	17.3	7,557	19.7	32.9
N.-W.P. and Oudh ...	550	21.7	1,361	17.2	2,968	16.5	13.5
Punjab	1,056	27.4	3,430	32.9	5,662	39.5	55.8
Central Provinces ...	37	7.7	591	6.8	1,007	7.4	2.4
Burma	70	3.4	253	3.7	617	2.0	3.5
Assam	30	9.9	19	10.0	259	14.0	27.1
Coorg	1	2.1	6	1.4	..	..	7.3
Berar	9	6.6	236	11.1	548	13.1	7.2
Total	2,444	14.0	10,758	13.8	24,478	14.7	21.8
Total for 1891-92	1,875	15.2	8,019	12.8	15,897	14.4	...

from 7 to 26, but the proportion has fallen from 4.8 to 4.0 per cent. The increase is mainly in Bengal. At all the examinations in Medicine, the number has risen from 8 to 16, and the proportion from 3.0 to 3.4 per cent. The increase is confined to the Punjab, where the proportion of Muhammadan successes is much higher than at any other examination. In neither year did a Muhammadan pass any of the University examinations in Engineering.

The Departmental examinations are not conducted uniformly in the different Provinces, as is clearly shown by the irregular variations in the figures; but this will not much affect the percentages. At the Middle School Examination, the total number of Muhammadan passes has increased in five years from 1,875 to 2,444, or by 30 per cent.; but the proportion to total passes has fallen from 15.2 to 14.0 per cent. It is difficult to compare one Province with another; but if the proportions in the several examinations be contrasted, the North-West comes out very well in the Middle, and Bombay very badly. At the Upper Primary, Muhammadan passes have risen from 8,019 to 10,758, or by 34 per cent., and their proportion from 12.8 to 13.8 per cent. The results are relatively most favourable in Bombay, where the proportion approximates to the percentage of Muhammadans in the general population. At the Lower Primary, the number of passes has risen from 15,897 to 24,478, or by 54 per cent., and their proportion from 14.4 to 14.7 per cent. Here the results are relatively most favourable in Bengal, the Punjab, and Berar. The general lesson of this table seems to be that the Muhammadans fairly hold their own against the Hindus in the Secondary stage, their proportion of passes at the Middle Examination being exactly equal to their proportion of pupils in Secondary schools; but that they show a marked inferiority in the Primary stage, their proportion of passes in the two Primary examinations being about 14 per cent., compared with about 20 per cent. for Muhammadan pupils in Primary schools. But, on the other hand, it may be urged that the actual number of passes shows throughout a high rate of increase.

239.—Muhammadan Education in Madras.

The Director is justified in saying that the education of Muhammadans generally, and of Mappillas in particular, receives every possible encouragement from the Government in Madras. (Mappillas, or Moplahs, it may be as well to premise, are a peculiar class of indigenous Muhammadans, found only in Malabar, who are notorious for their ignorance and religious bigotry.) Muhammadans have long enjoyed the privilege of paying half-fees in all schools and Arts colleges; and in 1896 the same privilege was extended to them in Professional colleges. In Training schools male students receive a higher stipend from Provincial Revenues; and a guardian allowance of Rs. 5 is given to female students who do not reside

scholarships. Then, there are the special scholarships founded by Khān Bahadur Kāzi Shihābuddin [at one time Diwan of Baroda]; and in Sind a certain number of good scholarships have been given by the Mir of the Native State of Khairpur for students attending an Arts college. (I had great difficulty in filling these up last year, though they are of the value of Rs. 25 a month.) In Primary schools, Muhammadans are very leniently treated in the matter of fees. They are encouraged to come to the Training colleges by special rules which require from them an easier test than from Hindus; but, except in Sind, very few can be induced to attend. The Joint Schools Committee at Bombay has lately made special efforts to encourage Muhammadan education by the appointment of a Muhammadan Deputy Inspector, and the liberal treatment of the Mulla schools in Sind [in connexion with mosques] has frequently been described. But I do not see much prospect of real progress and improvement, until the community generally recognises the necessity of adapting itself to the education given generally in the Presidency. Thus, where the official vernacular is Gujarati, it is obvious that a boy who spends some years in studying Urdu is at a disadvantage as regards other boys and if he enters a Secondary school at all, he does so at an age when he cannot go through the full course that leads up to the higher education. The desire for the Koran is legitimate; but the prejudices in favour of Urdu and Persian affect the progress of Muhammadans in Primary schools, and retard the general advancement of the whole community."

241.—Muhammadan Education in Bengal.

The considerable increase that has taken place during the last five years in the total number of Muhammadans under instruction in Bengal is confined to Public institutions. While pupils in Public institutions have risen from 355,207 to 397,554, or by 12 per cent., pupils in Private institutions have fallen from 93,610 to 79,465, or by 15 per cent. As most of the Private institutions are Koran schools, in which little but repetition of the sacred text is taught, their decline does not indicate serious retrogression from the educational point of view. The precarious nature of the attendance appears from two circumstances. The general increase is not shared by the Division of Chittagong, where a decrease of 11 per cent. is attributed to heavy floods, the fixing of a minimum reward, and the abolition of a fee to the schoolmaster for furnishing returns. Again, if we compare 1896-97 with 1893-96, the total number of Muhammadans under instruction shows a decrease of 3 per cent. in a single year, which is common to Public and Private institutions. And the reason for this decline is found in the prevailing scarcity. "As Muhammadan boys attending the rural schools belong, with few exceptions, to the agricultural class, their increase or decrease depends chiefly upon the state of the crops." The proportion of Muhammadan pupils in stages above the Primary, and their relative success at public examinations, both show some improvement.

Some District Boards have taken special measures for the encouragement of Muhammadan education, which have been decidedly beneficial. Special grants have been sanctioned for *madtals*, free-studentships have been granted to poor Muhammadan pupils, Lower Primary scholarships have been reserved for Muhammadan candidates, and Muhammadans have been appointed inspecting officers. But in other Districts hardly anything seems to have been done in this direction. "This is perhaps due," writes one of the Muhammadan Assistant Inspectors, "to the unrepresentative character of the District Boards, in some of which the number of Muhammadan members is next to none." In addition to the above, Muhammadan candidates compete for the Middle and Primary scholarships awarded on the results of the Departmental examinations; but in several cases they fail to obtain their full share.

Schools for general education, established solely or mainly for the benefit of Muhammadans, are growing in number year by year. During the period under review, some of the *madtals* have adopted courses of study prescribed by the Department. The number of private *madrasas* has also increased. And though the number of *madrasas* under Government management has fallen from 7 to 6, the total of students in them has risen from 1,628 to 1,734. The Calcutta Madrasa is classed as an English Arts college; and the students in the college department, who attend the classes of the Presidency College, have increased from 48 to 53. Two of the departments of this institution are returned as ordinary schools: one of them sends up candidates for the Matriculation, and the other teaches up to the Middle English standard. Another *madrasa* is a High English

school, and two more have Anglo-Persian departments from which candidates appear at the Matriculation. Some of the private *madrasas* are Aided: two of these have Anglo-Vernacular departments, preparing candidates for the Middle English and Middle Vernacular examinations, while a few teach the Primary course prescribed by the Department. In most of the private *madrasas* the general course of studies is purely Oriental, though in some instruction is given in English or Bengali as an optional subject. Inasmuch as successful students are deterred by their ignorance of English from finding a suitable field for the employment of their attainments and energies, the introduction of English as a compulsory subject has been suggested. The decision, however, was that "it will be some years before an attempt can safely be made to carry out the proposal." In the Arabic or Oriental department of the first-grade *madrasas* the course generally lasts for eight or nine years. Students from the four higher classes appear annually at a central examination, at which the number of successful candidates has decreased from 224 to 155. The expenditure from Provincial Revenues on *madrasas* under Government management has fallen from Rs. 27,457 to Rs. 24,155. The total expenditure on them in 1896-97 was Rs. 54,877, of which 45 per cent. was borne by Provincial Revenues. The amount contributed to the maintenance of *madrasas* from the Mohsin Fund (an old Muhammadan endowment now managed by Government) has fallen from Rs. 32,426 to Rs. 27,912. In consequence of the reduction of the rate of interest on Government securities from 4 to $3\frac{1}{2}$ per cent., the income of the Mohsin Fund was considerably reduced; and consequently the following changes in its administration have been found necessary. (1) The part payment of fees for Muhammadan pupils in schools and colleges has been reduced from two-thirds to one-half, the former rate being retained only at the Presidency College, where fees are much higher than elsewhere; (2) instead of admitting Muhammadan students at any college in Calcutta under private management to the benefits of the Fund, a fixed sum has now been allotted for this purpose, to be distributed among such colleges as are largely attended by Muhammadans; (3) the salaries of the Maulvis employed in Collegiate and *zilla* schools, formerly paid from the Fund, are now charged to Provincial Revenues. The scholarships given from the Mohsin Fund include 44 in Arabic awarded on the result of the central examination of *madrasas*, 33 in English tenable at High schools, eight junior scholarships awarded on the results of the Matriculation, five senior scholarships at the F.A., and two graduate scholarships.

Eastern Bengal and Bihar having enjoyed for upwards of five years the services of the two special Assistant Inspectors of Muhammadan education, these officers were transferred in 1895 to other Divisions. During the period under review, they made various suggestions for the improvement of Muhammadan education. At the instance of one of them, the rule forbidding the admission of any boy above 14 to any class in a *zilla* school below the fourth has been relaxed in the case of Muhammadans, on the ground that they go through a previous course of religious instruction, and generally join schools later than Hindus. The same officer represented the great difficulty to which Muhammadan boys from the country are put, owing to the scarcity of Muhammadan officials and professional men, in finding lodgings when they wish to attend Collegiate or *zilla* schools; and they suggested the establishment of boarding-houses for Muhammadans at District headquarters. In compliance with this suggestion, the Government has offered to contribute towards the cost of building cheap boarding-houses for Muhammadans, provided that the chief share is borne by local subscriptions, and to grant the usual capitation fee of 8 annas a head. Attempts have thus been made to establish Hostels in connexion with High schools and colleges largely attended by Muhammadans, and a few have already been opened. But it should be stated here that the Elliott Madrasa Hostel at Calcutta, though its construction was finished in October, 1896, was not opened during the period under review, on the ground that adequate contributions towards the cost had not been raised by the Muhammadan community. Both the Assistant Inspectors represented that, in the case of many Muhammadan boys, poverty stands in the way of their joining Public schools. Provision has accordingly been made for the award to Muhammadan pupils of a number of free-studentships in Middle and High schools under public management, up to the limit of 8 per cent. of the total number of pupils on

the rolls, and of 12 free-studentships at any one school. Care is being taken to give a larger share of educational appointments to Muhammadans. The three newly-created posts of Additional Deputy-Inspector have been filled by Muhammadans; and though up to the present Muhammadans have not been appointed schoolmasters to any large extent, something is being done in this direction. The appointment of Sub-inspectors is at the disposal of District Boards, "which, in some cases, have acted in accordance with the desire of Government." Proposals for the reservation of a certain number of Middle scholarships are under consideration.

242.—Muhammadan Education in the North-West Provinces and Oudh.

The Report for the North-West contains a table distinguishing the number of Muhammadan and Hindu pupils, both male and female, in the different stages of instruction, and also giving the proportion that they bear to the population of school-going age. The proportion of male pupils under instruction to the school-going population has risen during the last five years from 11·57 to 14·29 per cent. in the case of Muhammadans, and from 5·69 to 8·03 per cent. in the case of Hindus; the proportion of male pupils in the Secondary stage learning English has risen from ·38 to ·43 per cent. for Muhammadans, and from ·20 to ·22 per cent. for Hindus; but the proportion of female pupils under instruction has fallen from ·63 to ·62 per cent. for Muhammadans, while it has risen from ·17 to ·18 per cent. for Hindus. In every case, except that of girls in Private institutions, Muhammadans have improved their position of superiority to Hindus; and the exception is possibly to be explained by a less careful enumeration having been made in the earlier year. The superiority of Muhammadans is most strikingly manifest in Oudh, where the proportion of boys in the Secondary stage is as high as ·93 per cent., or more than double the average; and the proportion of girls in Public school is ·92 per cent., compared with only ·42 per cent. for the Provinces generally. Unfortunately, little is said about the Muhammadan Anglo-Oriental College at Aligarh. While conspicuous in all athletic sports, this institution seems to have done badly at the University examinations, and the boys in the collegiate department to have done still worse. In 1896-97, the number of students was 114, showing an increase of 18 compared with five years ago, but a decrease of 31 on the previous year. The total expenditure was Rs. 33,573, of which 32 per cent. was borne by Public Funds and 25 per cent. by fees.

243.—Muhammadan Education in the Punjab

The Report for the Punjab contains a similar table, distinguishing not only Muhammadans and Hindus, but also Sikhs; and it is curious to find that the Sikhs maintain their superiority everywhere except in Secondary schools. The proportion of male pupils under instruction to the school-going population has fallen from 12·92 to 12·71 per cent. in the case of Muhammadans, but risen from 15·29 to 16·20 per cent. in the case of Hindus, and from 16·83 to 17·79 per cent. in the case of Sikhs; the proportion of boys in the Secondary stage of Anglo-Vernacular schools has risen throughout—from ·28 to ·40 per cent. for Muhammadans, from ·89 to 1·26 per cent. for Hindus, and from ·69 to 1·08 for Sikhs; the proportion of female pupils under instruction has fallen from 1·37 to 1·24 per cent. for Muhammadans, but risen from ·98 to 1·25 per cent. for Hindus, and from 1·99 to 2·01 per cent. for Sikhs.

Though the numbers of Muhammadan children at school show a slight decrease, which is mainly found in Indigenous schools, Public and Private, yet the Director is justified in expressing the opinion that "progress during the quinquennium has, in several respects, been marked." In Arts colleges, Muhammadan students have increased by 158 per cent.; in the Medical College and School, by 214 per cent.; in Secondary schools, by 39 per cent.; and in Public Primary schools, by 20 per cent. The results of University examinations are no less favourable. At the Matriculation, Muhammadan passes have risen from 152 to 182; at the Intermediate, from 28 to 56; at the B.A., from 12 to 19;

autumn; and a series of entertainments, comprising recitations and the representation of short dramatic scenes (notably one from *Othello*), afforded occasional amusement during the winter months. The riding school has been carried on as usual, but only 16 boys were provided with ponies." Some sons of native gentlemen of rank are found in ordinary schools, and some are no doubt educated privately at home. "But speaking generally, this class does not show much desire for English education; and in so far as they neglect it, they fail to qualify themselves for their rightful position in the country."

In the Punjab, a very suitable provision for the education of the native chiefs and gentry of the Province exists in the Aitchison College at Lahore. Its aim is to give, as far as the circumstances will permit, and without interfering with hereditary customs, a healthful and gentlemanly training on the lines of an English public school. Unfortunately, the advantages of such a training are not as yet appreciated by those who might be expected to be the warmest supporters of the institution. The number of pupils has fallen from 86 to 60, of whom 7 attend lectures in the Government College, and 13 are in the High stage. Nothing is said about expenditure or its sources. The report of the Inspector is very favourable generally, though a number of minor defects are noticed. At Matriculation, 3 out of 6. "The bearing of the boys is described as excellent; satisfactory; and the organisation and discipline are creditable to all concerned." Apart from the Aitchison College, the degree to which gentlemen of rank in the Punjab are taking to education becomes more apparent every year; and this fact appear at a University examination. According to returns submitted by Inspectors, out of 660 boys of family rank and school-going age, only 13 (some of whom are very young) are not receiving instruction of some kind, while 541 all the Circles except Lahore, is very small, especially from Rawalpindi and the themselves, as well as to the Province, if more of those who are now content with the ordinary schools were to receive a gentleman's training along with their equals at the Aitchison College."

The Rajkumar College in the Central Provinces was transferred in 1895 from Jabulpore to Raipur, where it is more accessible to the numerous States of the Chhattisgarh Division. The number of pupils has risen from 8 to 23, the Rs. 426 to Rs. 555. In 1896-97, the receipts from fees produced 61 per cent. of the expenditure, the remainder being met from an endowment subscribed by the ruling chiefs of Chhattisgarh, who are represented by six members on the governing body. The aim of the school is to give a sound English education up to the Middle standard, and eventually to qualify boys for admission to the University. One pupil passed the Middle School Examination in 1895-96. "The progress made under the new Principal has been highly satisfactory. The progress sound, and care is taken, by the encouragement of such subjects as physical science and drawing, not to make it too bookish. To moral and physical training much attention is given, every effort being made to foster a manly spirit by means of games and athletic sports. The boys play cricket and football, and all of them ride. With sanitary surroundings and daily exercise, the physique of the pupils, as might be expected, improves from the time they join the institution."

247.—Education of Backward Classes in Madras.

The backward classes that receive special attention under the educational system of Madras are the Panchamas, the aboriginal or hill tribes, and the Mappillas. The word Panchama means literally "the fifth class." It has recently been brought into use, not only for the sake of brevity, but also to take the place of the terms Paraiya (=pariah), out-caste, &c., with all of which some idea of degradation is associated. In 1893 the Government sanctioned a series of eight

proposals for encouraging education among the backward classes, which has been considered by Missionary and other philanthropic bodies as the Magna Charta of Panchama education :—

- "(1) Panchama students in Training schools under public management should be given an additional stipend of Rs. 2 a month.
- "(2) Panchama students who seek admission into Training schools under private management should be granted the higher rates of stipendiary grants under the Grant-in-aid Code.
- "(3) Local Boards and Municipalities should be required to open special schools for these classes in all large Panchama villages and suburbs where such schools do not exist;
- "(4) *Purchasable* lands [= Government waste] should be granted free as sites for Panchama schools;
- "(5) For Panchama pupils attending 'salary results' schools, 'results stipends' should be paid at the maximum rates;
- "(6) The night school system, which is eminently suited for the education of these and other labouring classes, should be specially developed and encouraged;
- "(7) 'Results grants' for Panchama pupils in 'results schools' should be paid at 50 per cent. in excess of the standard rates; and
- "(8) Refund of building grants should not be claimed, if the buildings have been used for school purposes for six years."

In addition to the above concessions, 19 Government scholarships for boys and 15 for girls are reserved for pupils of the backward classes, on the results of the prescribed examinations; and a preference is given to them in awarding the F.A. scholarships. A Training school for Panchama teachers has been opened at Madras city. "The necessity for a special inspecting agency has not been felt as yet, nor can funds be spared for the purpose. Moreover, the employment of such an agency for the supervision of Panchama schools would, I apprehend, have the effect of perpetuating the idea of the social degradation of these classes, and would prove a serious obstacle to the gradual disappearance of the existing prejudices against them." During the last five years, the total number of institutions wholly or chiefly intended for Panchamas has steadily risen from 1,437 to 2,468, or by 72 per cent., and the number of pupils in them from 31,639 to 57,894, or by 83 per cent. The number of Panchama boys has risen from 20,970 to 34,537, and of girls from 3,618 to 4,961. The number in the higher stages is still infinitesimal. In 1896-97 the proportion of pupils to the population of school-going age was 8.3 per cent. for boys, rising to 19.4 per cent. in Madras city; and 1.1 per cent. for girls. It should be stated that these figures do not include Native Christians, a majority of whom are Panchamas by race. The total expenditure on Panchama schools in 1896-97 was Rs. 2,27,870, of which 39 per cent. was borne by Public Funds, and 51 per cent. was derived from "other sources," indicating the extent of Missionary contributions.

The vast majority of aboriginal and hill tribes in Madras are to be found in the Agency Tracts of Ganjam, Vizagapatnam, and Godavari, where, in the absence of any Local Boards, the entire charge of education devolves upon the Department. Accordingly, the Grant-in-aid Code provides for the payment of "salary and result grants" to all schools in these Tracts out of Provincial Revenues, and the Government maintains in them a large number of Primary, and a few Lower Secondary schools. "Results grants" are given to schools under private management at double the standard rates; and pupils belonging to hill tribes, who attend the schools maintained by Government, are supplied free with books and slates. A number of special scholarships have been instituted for Savara boys. Further, the regulations provide for the payment of an additional allowance not exceeding Rs. 5 to students in Primary Training schools in the Agency Tracts, and to teachers in the Agency Tracts sent for training elsewhere. Aboriginal tribes in other parts receive similar encouragement. They are included in the list of backward and indigent classes enumerated in the Grant-in-aid Code, and are admitted to all the privileges of poor schools. District Boards are pressed by the Department to open schools for these classes wherever necessary, and "results grants" are paid to them at 50 per cent. above the standard rates. Among the tribes whose education is thus encouraged are Lambadies in the Kistna District, Chenchus in Kurnool, Yenadis and Yerukulas in Nellore, Badagas, Kotas, and Todas in the

while there was one Muhammadan M.A. in 1896-97, compared with none in the contrasted year or in the two preceding years. "These figures are decidedly hopeful. But in the present urgent—and, be it said, not always impartial—pressing of claims to place, it would not be unbecoming in the Muhammadan community to take to heart the fact that, although in numbers they exceed the other two communities roughly as 100 to 79, for every Muhammadan boy who at present reaches the Entrance, Intermediate, or B.A. standard of attainments, about three of the other communities do the same." In other words, so far as higher scholastic equipment is concerned, Muhammadan youths have at the present time a claim to no more than one place out of four. But the remedy is in their own hands.

For the special encouragement of English education among Muhammadans, a fixed number of Jubilee scholarships were established in 1887, payable from Provincial Revenues; and Municipal and Local Boards were empowered to provide from their own funds additional scholarships, as might appear to them desirable. In 1897, the total number of such scholarships was 265, of which 21 were tenable in colleges and 244 in schools. Under the rules of the Department, the admission is permitted, on the score of poverty, of a small fraction of free and half-rate students to all schools supported by Public Funds; and it is laid down that one-half of these studentships shall be reserved for Muhammadans.

The schools for the special benefit of the Muhammadan community remain very much as they were five years ago; but the following facts and incidents seem worthy of notice. The Anglo-Arabic school at Delhi, maintained on the Itimad-ud-Daula foundation, continues to prosper and to supply a manifest want. The Haqqani School at Ludhiana has been recently raised to the High grade, and an Islamiya Middle school has just been started at Jullundur. The Islamiya school at Lahore, supported by the Anjuman-i-Humayat-i-Islam, is now one of the largest institutions in the Province, and another school of the High grade, for the special benefit of the Muhammadan community, has been opened in the same city. In 1892, an Arts college was opened in connexion with the Islamiya school at Lahore, which has now 48 students on its rolls. In the Rawalpindi Circle, two new schools for Muhammadans have been opened during the last five years, at Rawalpindi and Gujrat. In the Derajat Circle, an Islamiya school has recently been started at Bannu.

244.—Muhammadan Education in the Other Provinces.

In the Central Provinces, the number of Muhammadans under instruction has risen in the last five years from 8,939 to 10,263, or by 15 per cent.; but as the total number of pupils has increased at a higher rate, the proportion of Muhammadan pupils to the total has fallen from 7·7 to 6·8 per cent. Even so, they largely exceed the proportion of Muhammadans in the general population, which is only 2·4 per cent., though in the towns alone it rises to 16 per cent. As the Director remarks, this is "creditable to the Anjuman Islamiya, who are the main supporters of Muhammadan education in these Provinces." Contrary to experience elsewhere, the proportion of Muhammadan pupils is higher in Secondary than in Primary schools; but they fall off sadly in Arts colleges. By withdrawing their children from school after they have passed the Secondary stage, Muhammadan parents handicap them in the competition for higher appointments, for which University qualifications are necessary. The result is that Muhammadans are poorly represented among Extra-Assistant Commissioners and *tahsildars*."

The Director for Burma says nothing in his Report about Muhammadan education generally. During the past five years the number of special schools for Muhammadans has risen from 10 to 30, and the pupils in them from 606 to 1,190; but the number of passes at the Public examinations shows no improvement. In addition, there were 246 Private schools for Muhammadans in 1896-97, with 3,673 pupils. Most of these schools of both classes are in the border District of Akyab, where the schoolmaster comes over from Chittagong. Difficulty is experienced in finding trained teachers, though the Government Normal school at Moulmein has an Urdu department; and also in increasing

them, for their number is not large enough to occupy a special inspector. In some of the schools for Muhammadans in Upper Burma, Burmese and not Urdu is the medium of instruction.

In Assam, Muhammadan pupils have increased during the last five years at a more rapid rate than Hindus, but they are still far below their proportion in the population. There do not appear to be any special schools for Muhammadans, except Private *maktabs* and *madrasas*. Two of the latter, in Sylhet District, are aided from Provincial Revenues. Government also awards annually two junior and two senior scholarships to Muhammadan boys, provided that there is a sufficient number of eligible candidates.

In Coorg, two special schools for Muhammadans are maintained out of Municipal Funds. At Mercara and Virarajendrapet, the only places where there is a large Muhammadan population, ten free-studentships are reserved for deserving boys who may wish to learn English. A scholarship of Rs. 10 a month, tenable for four years, has also been sanctioned, to enable a Muhammadan boy who has matriculated from the Mercara High school to proceed to an Arts college at Madras; but this scholarship has never been claimed. The Muhammadans of Coorg, who are chiefly Labbays, Mappillas, Pindaris, and Narayets, are described as "utterly apathetic on the subject of English education." There are no *maktabs* in Coorg. In 1896-97, the two schools above-mentioned had 92 pupils, and there were 61 Muhammadan boys in other schools. During the last five years only two Muhammadan boys have passed the Lower Secondary Examination in English, and 8 the Primary Examination.

In Berar, Public schools generally are divided into Hindustani and Marathi schools; and the former, which have a special curriculum of their own, may be regarded as intended mainly for Muhammadans. In 1896-97, the number of Hindustani schools was 88, attended by 4,645 pupils. Of these, 13 were girls' schools, attended by 809 pupils. According to management, 3 were maintained by Government, 73 by District Boards, and 12 by Municipalities. Deducting 180 non-Muhammadan pupils to be found in these schools, and adding 2,240 Muhammadans attending Marathi schools, 35 at High schools, 12 at the Training college, one at an Industrial school, and 708 at Private institutions, the total number of Muhammadans under instruction is brought up to 7,461, compared with 7,275 five years before. The Commissioner raises some objections to the existence of Hindustani schools. "Considering that Urdu [=Hindustani] is not the language of Berar, that it is not used in the courts or spoken by the people, and that the proportion of Muhammadans in the population of Berar is only 7 per cent., it seems to me that the expenditure on these schools is excessive, and that the class of Muhammadans who attend them is very low. They save the community from providing the Koran schools that exist in Upper India, but the Urdu they learn is of little practical use to them." On the other hand, it may be urged (1) that Berar is politically a Muhammadan State; (2) that the result of these Hindustani schools has been to make the Muhammadans of Berar (next to those of Madras) the best educated in all India—the proportion of the school-going age under instruction is 24.0 per cent., compared with 12.5 per cent. for the population generally; (3) that they exceed their proportion of passes at the two Primary Examinations, and also at the Matriculation, though they fall slightly behind at the Middle; and (4) that Muhammadan officials and private gentlemen attest their interest in these schools by frequently allowing them to be held in their own houses, and by subscriptions and donations.

CHAPTER XII.

EDUCATION OF SPECIAL CLASSES.

245.—Scope of Chapter.

In Mr. Nash's Review, the corresponding chapter was confined to the few institutions specially maintained for the education of the sons of native chiefs and noblemen, of which the Rajkot College in Bombay is the best example. Unfortunately, no information is available about two of the most important of such institutions, the Mayo College at Ajmere and the Rajkumar College at Indore, which perform for the large States of Rajputana and Central India the same service that the Rajkot College does for the smaller States of Kathiawar. In the present Review, it has been thought not inappropriate to include in the same chapter an account of the measures adopted in the different Provinces to provide for the education of other special classes of the population, whose poverty or backward condition requires exceptional treatment, such as the Panchamas and Mappillas of Madras, the hill tribes of Chota Nagpur and the Central Provinces, and the Karens of Burma. These were dealt with by Mr. Nash in his chapter on Primary Education.

246.—Education of Native Chiefs and Noblemen.

No special institution exists in Madras for the education of native chiefs and noblemen. A proposal to establish such an institution at Guindy, near Madras city, was brought forward by the then Director in 1888, but was rejected by the Government on financial grounds. The Court of Wards, however, maintains a small establishment at Madras, consisting of a European tutor and a Native assistant, to whom is entrusted the education of the more wealthy *zamindars* under the care of the court. A few of the other *zamindars* have private tutors, and some attend the ordinary schools. Statistics are given for the five years ending 1895-96, showing the number of children of *zamindars* who were known to be receiving some sort of education. In 1895-96, the total was 60, of whom 6 were girls. Only 3 were under the European tutor of the Court of Wards: 38 were attending Secondary schools, and one was at college. Six minors were receiving instruction in revenue law and the details of estate management. During the last five years, a few passed the F.A. and B.A. examinations of the University. Three princes of the Cochin State attended the Presidency College at Madras during this period, of whom one passed for the B.A., and another for the F.A., while the third joined the College of Agriculture at Saidpet.

In Bombay, the special institutions maintained are—the Rajkumar College at Rajkot in Kathiawar; the Girasia School at Wadhwan, also in Kathiawar, intended for a less wealthy class; the Scott College at Sadra, in the Mahi Kantha Agency; and a *talukdari* school at Vajeria, in the Rewa Kantha Agency; in Gujarat. The Thakore of Gondal (in Kathiawar) has recently opened a special school under an English head-master for the Bhayats of his family; and at Rajaram High School for the sons of *sardars* and *jagirdars*. In Sind, there are two special schools for the descendants of the Mirs (the former rulers of the country): the opening of one central school for this class at Hyderabad has been determined upon, but postponed for financial reasons. "Of these institutions, it may be said that the Rajkumar College and the Girasia School are successful and popular, and effectively serve their special purpose. The Scott College also does useful work. The Vajeria School is very small, and the two Sind schools are not altogether satisfactory." Apart from special institutions, a large number of

autumn; and a series of entertainments, comprising recitations and the representation of short dramatic scenes (notably one from *Othello*), afforded occasional amusement during the winter months. The riding school has been carried on as usual, but only 16 boys were provided with ponies. Some sons of native gentlemen of rank are found in ordinary schools, and some are no doubt educated privately at home. "But speaking generally, this class does not show much desire for English education; and in so far as they neglect it, they fail to qualify themselves for their rightful position in the country."

In the Punjab, a very suitable provision for the education of the native chiefs and gentry of the Province exists in the Aitchison College at Lahore. Its aim is to give, as far as the circumstances will permit, and without interfering with hereditary customs, a healthful and gentlemanly training on the lines of an English public school. Unfortunately, the advantages of such a training are not as yet appreciated by those who might be expected to be the warmest supporters of the institution. The number of pupils has fallen from 86 to 60, of whom 7 attend lectures in the Government College, and 13 are in the High stage. Nothing is said about expenditure or its sources. The report of the Inspector is very favourable generally, though a number of minor defects are noticed. At the Middle School Examination, all the 8 candidates passed; and at the Matriculation, 3 out of 6. "The bearing of the boys is described as excellent; physical training is amply provided for; the class and boarding equipment is very satisfactory; and the organisation and discipline are creditable to all concerned." Apart from the Aitchison College, the degree to which gentlemen of rank in the Punjab are taking to education becomes more apparent every year; and this fact was emphasised in 1896-97, by the wish of the heir of one of the ruling States to appear at a University examination. According to returns submitted by the Inspectors, out of 660 boys of family rank and school-going age, only 13 (some of whom are very young) are not receiving instruction of some kind, while 541 are at ordinary schools. "The numbers attending the Aitchison College, from all the Circles except Lahore, is very small, especially from Rawalpindi and the Derajat; and it would, without doubt, be of great advantage to the families themselves, as well as to the Province, if more of those who are now content with the ordinary schools were to receive a gentleman's training along with their equals at the Aitchison College."

The Rajkumar College in the Central Provinces was transferred in 1895 from Jubbulpore to Raipur, where it is more accessible to the numerous States of the Chhattisgarh Division. The number of pupils has risen from 8 to 23, the expenditure from Rs. 3,410 to Rs. 12,769, and the average cost of each pupil from Rs. 426 to Rs. 555. In 1896-97, the receipts from fees produced 61 per cent. of the expenditure, the remainder being met from an endowment subscribed by the ruling chiefs of Chhattisgarh, who are represented by six members on the governing body. The aim of the school is to give a sound English education up to the Middle standard, and eventually to qualify boys for admission to the University. One pupil passed the Middle School Examination in 1895-96. "The progress made under the new Principal has been highly satisfactory. The instruction is sound, and care is taken, by the encouragement of such subjects as physical science and drawing, not to make it too bookish. To moral and physical training much attention is given, every effort being made to foster a manly spirit by means of games and athletic sports. The boys play cricket and football, and all of them ride. With sanitary surroundings and daily exercise, the physique of the pupils, as might be expected, improves from the time they join the institution."

247.—Education of Backward Classes in Madras.

The backward classes that receive special attention under the educational system of Madras are the Panchamas, the aboriginal or hill tribes, and the Mappillas. The word Panchama means literally "the fifth class." It has recently been brought into use, not only for the sake of brevity, but also to take the place of the terms Paraiya (=pariah), out-caste, &c., with all of which some idea of degradation is associated. In 1893 the Government sanctioned a series of eight

Primer was prepared and copies placed at the disposal of the two Collectors on the mainland. Arrangements are now being made for the appointment of a Malayalam teacher in the Government Training school at Mangalore, with a view of giving greater facilities for the training of teachers in the Amindivi group of islands.

248.—Education of Backward Classes in Bombay

In Bombay special measures have been taken for many years for spreading education among the aboriginal and backward races. The number of them to be found at school is returned annually for each District, and it may be remarked that their attendance at once falls off when scarcity begins to prevail. Though the number of aborigines proper is not large, those of them that remain in the Hills are still practically without education of any kind, and they will only be reached when teachers of their own race can go and live among them. But where the Bhils and Kolis and the Kaliparaj (dark races) have descended into the valleys and taken to a sedentary life, there special schools have been opened for them. The District Board of Broach spends Rs. 1,000 on scholarships for Talavias and other aborigines; in Surat, Government has given a grant-in aid for the extension of education among the Kaliparaj; and in the Native States of the Rewa and Mahi Kantha Agencies special schools are numerous and successful.

"As regards the depressed races whose caste is a bar to their education, our system does not vary. Public schools are open to all castes, and special schools for low castes are permitted; but the Department does not force upon the people the consideration of a question as to which its powers are uncertain. While the last Quinquennial Review gives an interesting account of the success of measures taken in Berar some years ago to place the low-caste boys on a level with others in a school, I can quote an experience in the Kaira District where too hasty action on the part of local officers led to five or six large schools being closed for years, to the huts and crops of the depressed people being burnt in one village, and to the imposition of a heavy punitive post on that village for two years. A principle generally accepted by District Boards is that the children of depressed castes shall be so placed as to have shelter from sun, rain, and cold, and that they shall receive a due share of the teaching of the school."

249.—Education of Backward Classes in Bengal.

In Bengal, the educational returns only distinguish the aboriginal races, which they subdivide into Christian and non-Christian. No information is available about the progress of education among the low castes generally, whether they are Hindus, Muhammadans, or (in Chittagong) Buddhists. The home of the aboriginal races is chiefly in the Chota Nagpur and Bhagalpur Divisions, the Orissa Tributary Mahals, the South Lushai Hills, the Birbhum and Bankura Districts of the Burdwan Division, and the northern part of the Mymensingh District of the Dacca Division. In all these places special efforts have been made for the encouragement of Primary education. The special Board schools in Mymensingh and the special Departmental schools in Orissa have already been referred to. There are extensive Missionary organisations in all the Districts of Chota Nagpur, whose efforts to spread education among the wild tribes of Bengal have been conspicuously successful. There is, besides, a strong committee at Gridh, the centre of coal-mining industry in those parts, which, with liberal grants from the Department and from the East India Railway Company, has done much to educate the children of the numerous colliery labourers, who are mostly of aboriginal or semi-aboriginal descent. The Government High school at Rangamati, the Dublin University Mission High school at Hazaribagh, and the German Mission High school at Ranchi are chiefly intended for aboriginal races. The two latter were started during the period under review. A special Deputy-Inspector is employed for the inspection of Sonthal schools in the Sonthal Parganas. The inspecting *pandits* for the supervision of Primary schools intended for aboriginal tribes should, as far as possible, be aborigines themselves; but the Director fears that this requirement has not always been attended to. The usual limitation of

Nilgiris, and Malayalis in Salem. During the last five years, the number of schools in the Agency Tracts specially intended for hill tribes rose from 267 to 324, or by 21 per cent.; and the pupils in them from 6,701 to 8,337, or by 24 per cent. The total number of aboriginal pupils throughout the Province has risen from 821 to 3,299 for boys, and from 34 to 74 for girls. Part of this increase must be attributed to the institution of special scholarships for Savaras. In 1896-97, the total expenditure on schools for hill tribes was Rs. 50,425, of which 79 per cent. was borne by Public Funds.

Something has already been said about Mappillas in the preceding chapter on Muhammadan Education. This class of the community has engaged the special attention of the Department since 1886. In that year, all "results grants" to Mappilla schools were made payable from Provincial Revenues, instead of from Local Funds; a Mappilla Training school was opened in North Malabar; the inspecting agency was strengthened by the appointment of an additional inspecting schoolmaster; and a few special scholarships were instituted to encourage Mappilla boys who had passed the Upper Primary Examination to continue their studies in a higher stage. After the Mappilla outbreak of March 1894, the special concessions in the Code for backward classes were extended to the Mappillas in two *taluks* of the Malabar District. Further, the following proposals were sanctioned in June, 1895: (1) the employment of an additional Sub-inspector for Mappilla schools; (2) the employment of two more inspecting schoolmasters for the *taluks* above referred to, to be paid from Provincial Revenues; and (3) the establishment of 14 new schools in these *taluks*, at the cost of Rs. 2,100 from Provincial Revenues, to be administered by the Local Board. Since the close of the period under review, the Director has recommended the institution of a number of special scholarships for Mappilla pupils of Primary schools in these *taluks*, and the opening of a special class in the School of Commerce at Calicut, in which instruction in commercial subjects should be imparted to Mappillas in Malayalam. He is not, however, very sanguine of any immediate improvement, for the people are still indifferent to secular education, and the finances do not admit of any large outlay. In 1896-97 the number of Public boys' schools for Mappillas was 378, with 19,208 pupils; and of girls' schools 13, with 652 pupils. In addition, there were 243 Private institutions, with 9,883 pupils, who only learn the Koran by rote. The total number of Mappilla pupils shows no increase during the five years. In 1896-97 the expenditure on Mappilla education from Public Funds amounted to Rs. 34,200.

The Director adds some interesting details about the efforts made to promote education among the Laccadive islanders, though without much success, owing to the infrequent intercourse between the islands and the mainland, and the heavy work of the inspecting staff. About the close of 1891, when the Collector of Malabar visited the islands attached to his District, the inhabitants expressed a desire to learn English and Hindustani, as being of wider use than Malayalam, the language they had hitherto been learning. Accordingly, arrangements were made by the Collector for the teaching of Hindustani in addition to Malayalam in the island of Androth, and for the teaching of English also in Minicoy. In Androth the work was entrusted to the Amin's *qumasta* on a total salary of Rs. 25 a month, and in Minicoy to the hospital compounder on Rs. 20 a month besides "results stipends." Endeavours were made at the same time to place on a better footing the education of boys in three smaller islands. In December, 1892, the Assistant-Collector of Malabar took advantage of his visit to the islands to inspect the schools, and to conduct an examination of the pupils through an official who had once been a schoolmaster. Out of 57 boys presented, 19 passed, earning a grant of Rs. 116 from Provincial Revenues. At about the same time, the Assistant-Collector of South Canara visited the islands attached to that District. He found 26 teachers employed, and 520 pupils under instruction, of whom 206 were girls. One of the teachers came from the Training school at Calicut, and was very popular. In most of the schools nothing beyond the Koran was taught. One of the obstacles to the spread of education in these islands has always been the absence of suitable text-books. A former Muhammadan official of South Canara proposed in 1886 to edit the necessary books; but for want of the help of a Moulvi from the islands, he was not able to advance far. The Department then undertook to bring out text-books in Malayalam and Arabic characters, and a

age in the award of Government scholarships is not strictly applied to pupils of aboriginal descent. The Bhunyas of the Tributary Mahal of Keonjhar in Orissa are quoted as an example of the aversion to education evinced by some wild tribes. After the late disturbance, they ceased to allow their children to attend school altogether, so that in 1896-97 the whole State returned only four pupils of aboriginal descent. "They burnt the school-houses in the disturbance, and are said to regard police and education as equal forms of oppression."

During the five years, the total number of aboriginal pupils in Bengal has risen from 29,663 to 37,870, or by 28 per cent., compared with an increase of 9 per cent. for pupils generally. In the last year, the number fell by 1,099, owing to the prevailing scarcity. Those in the Collegiate stage have risen from 7 to 22, of whom 15 are Christians; those in High schools from 223 to 400; those in Middle schools from 911 to 919. Christians have risen from 4,005 to 6,567; non-Christians from 25,658 to 31,303. Nearly 23,000 of the total are to be found in Chota Nagpur, compared with about 18,000. Passes at the Matriculation have risen from 2 to 6; at the Upper Primary Examination from 51 to 59, and at the Lower Primary from 313 to 627. At the Middle School Examination alone is there a decrease, from 33 to 13, chiefly on account of the elevation of the German Mission school at Ranchi from the Middle English to the High English grade.

In 1896-97, the number of schools managed by five different Missions in Chota Nagpur was 203, attended by 6,271 pupils, of whom 1,208 were girls. The total expenditure was Rs. 19,604, of which only Rs. 9,679, or 20 per cent., was borne by Public Fund. The number of schools for the children of miners in the District of Hazaribagh managed by the committee at Giridih was 32, attended by 1,383 pupils. One of these is an Industrial school, where the boys learn enough English to understand the technicalities of the work of fitters, carpenters, and blacksmiths. The total expenditure was Rs. 2,187, of which Rs. 1,124, or 15 per cent. was borne by Provincial Revenues. The results of the Primary examinations were not satisfactory. The two special junior scholarships created for aboriginal pupils were awarded to Obed Tiru of the Chailassa zilla school, and John Kujur of the Dublin Mission school at Hazaribagh. They are both Christians, and had been placed in the second and third divisions of the last Matriculation.

250.—Education of Backward Classes in the Other Provinces.

In the Report for the North-West nothing is said about any special measures for the education of backward classes, nor of the number of them to be found at school.

In the Punjab, the special schools existing for the education of low-caste children are mostly Aided elementary schools, which fall under the head of "other schools" in the table of Indigenous schools examined for grants. Though mainly intended for this class, the attendance is yearly becoming more and more mixed. In the Delhi Circle these schools consist entirely of those maintained by the Society for the Propagation of the Gospel and the Baptist Mission. Their number has risen from 10 to 21, and the pupils in them from 276 to 548. Scholarships are awarded in the Gurgaon District to induce boys of the Mina tribe to attend school, but less attention than formerly appears to be paid to this matter. In the Jullundur Circle, 4 schools of this class are said to have been opened recently by the American Mission, and the Inspector returns 130 low-caste children in attendance at ordinary schools. In the Lahore Circle, the schools of this class have fallen from 35 to 18, and the pupils in them from 531 to 287; but the ordinary Aided elementary schools largely meet the requirements, and the Inspector remarks that the strong feeling against associating with low-caste children is slowly but surely losing ground. In the Rawalpindi Circle, schools of this class comprise the Native Christian Training Institute at Sialkot, with 149 pupils, which has recently been raised to the grade of a High school; 14 elementary schools in the Sialkot District, with 205 pupils; and 3 such schools in the Gujrat District, with 52 pupils. Included among these are 3 so-called Sansi schools in Sialkot, but less is now being done

for the education of this tribe than was formerly the case. In the Derajat Circle, no special schools exist either for low-caste children or for the predatory tribes.

In the Central Provinces, the aboriginal tribes returned in the Census of 1891 under the head of "animistic religions" number 2,081,721, or 16 per cent. of the total population. During the last five years the number attending school has risen from 1,957 to 4,436, or by more than two-fold; but the proportion to the population of school-going age is still only 1·4 per cent. Living, as they do in the wilder tracts, in small villages or jungle huts, it is difficult to establish schools for them, and still more difficult to get them to attend. The Director thinks, however, that the extension of "combined system" schools has been the means of bringing a larger number of them to school, as the double rates offered for pupils of these tribes have doubtless been appreciated by schoolmasters, who find their education a prying business. The increase of Gonds in the "combined system" schools of Raipur was attributed to this cause in the Report for 1892-93: "Every schoolmaster tries to admit as many Gonds as possible. Promotion in this District means the transfer of a master to a school where aborigines abound."

"Boys of low caste are to be found in some of our schools; but the degradation of their position, and the fact that they are not allowed to live in the village but are quarantined in little hamlets of their own, form a bar to their progress. Separate schools for low castes under low-caste schoolmasters exist in some Districts. Seven schools for Dhers have been established in Chundi, and a school for Dhers under a Dher teacher was opened in 1893 at Sironcha. A Dher boy obtained last year a scholarship tenable in an Anglo-Vernacular school situated in one of the largest cities of the Province. The school committee requested me to remove him, as his presence was calculated to offend the susceptibilities of his schoolfellows and would injure the attendance. I declined to do as they wished, and I have not found the attendance at the school decline."

In Burma, special schools are maintained for Karens, Kachins, and some other tribes, as well as for the immigrant Tamil population from Madras. Karen schools, which are confined to Lower Burma, are mainly conducted by the American Baptist Mission. They have made much progress during the quinquennial period; and it has been noticed that the Buddhists among them are beginning to follow the example of their Christian brethren. Anglo-Vernacular education is steadily advancing, but the following statistics apply only to Primary schools. During the last five years, the number of Karen schools has risen from 474 to 516, and the pupils in them from 14,584 to 15,582, of whom a large proportion are girls. Passes in the Primary standards have increased at a yet higher rate. In 1896-97, the total expenditure on them from Public Funds was Rs. 45,476. The Karens enjoy special concessions as to teachers. A Karen schoolmaster on passing the Primary test is entitled to pay at the rate of Rs. 10 a month, and on passing the Secondary test to Rs. 15. "There can be no doubt that much of the efficiency of Karen schools is due to this system. As a rule, Karen schools are of a higher grade than Burmese schools, because several teachers in a school may be receiving Government pay under these rules. . . . The condition of education among the Karens of Burma is satisfactory. The schools are liberally supported by the people, who take a great interest in them through their village committees. They tax themselves very considerably for their schools and Missions. Teachers appear earnest in their work, and to be making steady efforts to improve themselves. The Karen teacher is more domesticated. He prefers to work for Rs. 10 in his native village, rather than to go twenty miles away for three times the amount. This tends to greater stability among Karen schools." The American Baptist Mission has also established two schools for Chins, at Sandoway and Thayetmyo; a school for Kachins, at Bhamo; and an Anglo-Vernacular school for Shans and Burmese, at Bhamo. It is only from the Kachin school at Bhamo that teachers can be procured for the Kachin villages, which are very numerous. There are many Private institutions attended by mixed races, including Kachins, in the Bhamo and Myitkyina Districts. A few Private institutions exist for Manipuris

only, Burmese being the language taught; but the majority of this race attend Burmese schools. Pupils classed as Chinese are usually the offspring of a Burmese mother, and attend Burmese schools. Chinese, however, is taught at two Roman Catholic schools at Mandalay. In 1896-97, there were 49 Tamil schools, with 1,173 pupils, on which the expenditure from Public Funds was Rs. 3,035. Anglo-Vernacular education progresses among them, but the condition of Primary education is not satisfactory. The majority of the Tamil and Telugu immigrants from Madras are either labourers, or agriculturists scattered in small hamlets, so that it is difficult to collect enough children to form a permanent school. The attention of the Department has recently been turned to the Taluk schools in the Amherst and Thaton Districts; and text-books for elementary instruction in Taluk are now under preparation. In 1896-97, there were 174 such schools, with 3,125 pupils.

In Assam, the education of the aboriginal hill tribes is provided by various Missions, with aid from Provincial Revenues. The present Chief Commissioner endorses from personal knowledge the favourable opinions expressed by his predecessors as to the admirable work of the Missionaries in this matter. In 1896-97, the number of aboriginal pupils was 8,922, the proportion to the population of school-going age being 4.9 per cent. The races most numerously represented were Khasis (3,315), Manipuris (2,233), Kacharis (1,542), and Miris (633). Schools have recently been started in the Lushai Hills, and Primers in the Lushai language have been printed: and it may be noted as a sign of the times that one of the Lushai chiefs is already able to read and write.

In Coorg, the Coorgs proper, though the aboriginal population cannot be called a backward race. Excluding Brahmans and Parsis, they are probably the best educated class in India, so far at least as Primary instruction is concerned. Special attention is paid to the education of Parayas, the Panchamas of Madras, who are said to be slowly beginning to realize the value of education. The number of special schools for them has risen during the five years from 1 to 6, and the pupils from 27 to 125.

In Berar, there are now two schools for aboriginal races, at Chikalda and Dharni, the latter of which was opened in 1896. The total number of pupils is 213, and the number of passes at the Public examinations seems satisfactory. A boy of this race is now attending the private High school at Amraoti. The total number of low-caste pupils at schools under public management has risen in five years from 1,810 to 1,970, being most numerous in the District of Akola. The passes show an increase under all standards. In addition, there are 252 low-caste pupils attending schools under private management. One boy is studying at the Akola High school. Janu Mahar of Parus maintains a small school at Akola for the boys of his caste, and gives free board to those unable to pay for food and clothing. During last year he constructed a suitable building for the school at the cost of about Rs. 3,000.

CHAPTER XIII.

PRIVATE INSTITUTIONS.

251.—Scope of Chapter, and Meaning of Private Institution.

In accordance with a recommendation of the Education Commission, the term "Private Institution" has been used since 1883 to include all Indigenous schools which have not accepted the Departmental standards of instruction, and also all other schools in which the course of instruction, however advanced, *does not conform to the standards prescribed by the Department or the University, and which submit to no public test.* In other words, a Private as opposed to a Public institution is a school of any kind not recognised by the Department, and not under inspection. It is important to remember that the distinction has nothing to do with control, nor with the source from which maintenance is derived. Schools under private management and schools entirely supported by Private funds are both reckoned as Public institutions, provided that they accept the requirements of the Department. The definition, therefore, is an arbitrary one, adopted for the sake of convenience, to comprise a very miscellaneous class of institutions, which would otherwise escape notice altogether.

Private institutions may be divided into three classes: (1) advanced, which teach a classical language, such as Arabic or Sanskrit; (2) elementary, which teach either a vernacular or the Koran; and (3) "other" schools, for which no more definite place can be found. The advanced institutions occasionally attain a high standard of Oriental learning, and some of them present their pupils for recognised examinations. Those elementary institutions which give instruction in a vernacular differ but little from Unaided Public schools, except that they are not recognised by the Department. They furnish the most hopeful material for the extension of Primary education. Koran schools, on the other hand, hardly deserve the name of schools at all. They are essentially religious institutions attached to mosques, where Muhammadan boys and girls are taught one of the chief duties of their faith, to recite the Koran in Arabic. It is not necessary that the children should understand the meaning of the words they commit to memory, which are often unintelligible even to the teacher; and usually no attempt is made to give instruction in reading or writing. The "other" schools are of too miscellaneous a nature to deserve further description.

From the statistical point of view, certain features are common to all Private institutions. The figures relating to them, meagre as they are, cannot be relied upon as trustworthy. They are collected through the ordinary inspecting staff, who have no interest in pressing their inquiries or in testing the information voluntarily supplied them. It is probable that the returns vary very much in accuracy in different Provinces, and also in the same Province from year to year, according to the encouragement given to subordinate officials by the heads of the Department. No questions are asked about expenditure, or about stages of instruction. But besides number of institutions and of pupils, the returns distinguish roughly the sex, race, and creed of the pupils, and the languages taught.

252.—General Statistics of Private Institutions.

The following table (CLII.) gives the general statistics of Private institutions, according to their class, for each of the three quinquennial years, 1886-87, 1891-92, and 1896-97:—

Table CLII.—General Statistics of Private Institutions, 1886-87, 1891-92, and 1896-97.

Class of Institution	1886-87		1891-92		1896-97.	
	Schools	Pupils	Schools	Pupils	Schools	Pupils
Advanced Institutions :—						
Arabic or Persian ...	5,717	53,745	3,088	39,534	2,647	35,578
Sanskrit ...	1,868	22,572	2,127	28,833	2,181	29,060
Other Oriental Classics	93	1,062	44	681	49	741
Elementary Institutions :—						
Vernacular { Boys ...	11,353	162,559	19,235	241,489	24,482	315,633
Girls ...	232	3,034	269	4,133	185	3,133
The Koran { Boys ...	10,615	90,614	12,560	159,755	10,662	158,408
Girls ...	1,511	12,620	668	8,117	1,238	16,904
Other Schools { Boys ...	1,415	21,928	721	20,694	417	7,825
Girls ...	21	1,551	107	1,372	35	1,203
Total ...	32,828	372,685	39,117	507,911	42,139	568,488
Percentage of Increase, compared with preceding year ...	...	..	19	36	8	12
Percentage of Increase in Vernacular Schools only	...	-	68	50	27	28
Average number of pupils in Vernacular Schools	...	11	.	13	...	13

Going back for ten years, the total number of Private institutions has steadily risen from 32,828 to 42,139, the rate of increase being 19 per cent. in the earlier period, and 8 per cent. in the later period. The total number of pupils in them has risen yet more rapidly, from 372,685 to 568,488, the corresponding rates of increase being 36 and 12 per cent. Considering the uncertainty that attaches to all returns for Private institutions, it is difficult to draw any conclusions from these figures. Two facts, however, seem to be clear. First, that advanced institutions are not tending to increase; and, secondly, that a very large number of elementary schools still exist outside the influence of the Department. Advanced institutions for teaching Arabic or Persian have actually declined in number by more than one-half, though the pupils in them have fallen at a much lower rate. This is, doubtless, due to greater accuracy in the returns, many of these so-called advanced institutions being now properly included among Koran schools. Sanskrit institutions show some tendency to increase. But this also is probably due to more complete registration, for there is a general consensus of opinion that the study of Sanskrit is not progressing. The few advanced institutions for other Oriental classics present an insoluble difficulty. They are not found in Burma, where Pali is taught in the Vernacular schools. Nor do they represent schools in Bombay, where Parsis learn Pehlevi and Jews learn Hebrew. As a matter of fact, they occur in the North West, and the great majority of pupils in them are Hindus. Elementary Vernacular schools have doubled in number, and the pupils in them have nearly doubled, so that they now make up more than half the total of all pupils in Private institutions. The rate of increase was 50 per cent. in the earlier period, and 27 per cent. in the later period. The average strength of each school has remained almost unchanged, at about 13 pupils, ranging from 40 pupils in Coorg to only 7 in Bengal. Koran schools have varied very little in number. The slight increase in the earlier period is ascribed to the inclusion of advanced Arabic institutions; but this will not explain the decrease in the later period, which is very marked in both Bengal and the Punjab. The number of pupils in Koran schools rose very rapidly in the earlier period, and then remained stationary. Concerning "other" schools, it is enough to say that their numbers are steadily declining.

The figures in this table throw some light upon the vexed question of "mixed education." Including one advanced institution, attended by 55 pupils, the number of Private institutions for girls is 1,459, with 21,295 pupils. But, in order to find the actual number of female pupils, we must first deduct the boys in these

schools (1,901), and then add the girls at boys' schools (22,758). The total number of girls in Private institutions thus amounts to 42,152, of whom more than one-half (54 per cent.) prefer to attend schools for boys. And it should further be noticed that no less than 14,247 of these girls are to be found in Koran schools for boys, showing that Muhammadans have no objection to "mixed education," under certain conditions.

The following table (CLIII.) gives the number of pupils in the chief classes of Private institutions for each of the five years 1892-93 to 1896-97, together with 1891-92 for comparison:—

Table CLIII.—Comparative Statistics of Pupils in Classes of Private Institutions, 1891-92 to 1896-97.

Class of Institution.	1891-92.	1892-93.	1893-94	1894-95.	1895-96	1896-97.	Percentage of Increase or Decrease, 1896-97 compared with 1891-92.
<i>Advanced Institutions:—</i>							
Arabic or Persian	39,584	35,914	36,383	37,732	38,066	35,378	-10
Sanskrit	28,833	27,800	30,835	28,748	29,801	29,060	+1
Other Oriental Classes	684	509	531	628	1,564	744	+9
<i>Elementary Institutions:—</i>							
Vernacular	248,922	296,543	308,697	329,370	332,144	318,766	+28
The Koran	167,872	163,839	171,486	170,411	193,642	175,312	+4
<i>Other Schools</i>	22,066	22,706	21,249	8,704	7,208	9,023	-39
Total	507,911	547,351	569,221	575,833	592,425	568,488	+12
Percentage of Increase or Decrease, compared with preceding year		+8	+1	+1	+3	-1	..

The most important point here brought out is that the increase in pupils was almost entirely confined to the beginning of the period, and was changed into an actual decrease in the last year, when famine affected elementary and Koran schools even more severely than Primary schools under the Department. This is, indeed, what might be expected in the case of schools that are absolutely dependent on voluntary support, and perhaps supplies some testimony to the accuracy of the returns.

The following table (CLIV.) distributes the chief classes of Private institutions according to Provinces for the two years 1891-92 and 1896-97:—

Table CLIV.—Classification of Private Institutions according to Provinces, 1891-92 and 1896-97.

Province.	1891-92.					1896-97				
	Arabic or Persian.	Sanskrit.	Vernacular.	Koran.	Miscellaneous.	Arabic or Persian.	Sanskrit.	Vernacular.	Koran.	Miscellaneous.
Madras	28	118	2,847	412	201	35	129	4,175	781	13
Bombay	29	50	1,802	685	201	87	56	1,779	932	11
Bengal	1,294	1,694	4,627	5,969	244	1,219	1,763	4,205	4,717	303
S.-W.P. and Oudh	1,153	367	2,961	1,281	...	959	294	2,930	1,412	...
Punjab	566	122	1,608	4,135	319	374	139	1,230	3,566	63
Central Provinces ... ..	...	...	80	...	...	...	...	...	...	...
Burma ... ..	...	...	5,813	260	13	...	...	10,295	216	41
Arcan	12	76	9	192	9	21	82	8	183	13
Coorg ... ..	...	...	27	...	...	...	...	41	...	...
Berar	4	...	...	4	...	2	...	...	1	2
Total	3,088	2,427	19,504	13,228	826	2,647	2,484	24,667	11,840	452
Percentage of Increase or Decrease, 1896-97 compared with 1891-92.	...	...	...	...	...	-14	+3	+28	-10	-36

The following table (CLVI.) distributes the pupils in Private institutions according to race or creed for 1896-97 :—

Table CLVI.—Pupils in Private Institutions according to Race or Creed, 1896-97.

Race or Creed,	Number of Pupils	Percentage of Total Pupils in Private Institutions	Percentage of Total Race or Creed under Instruction
Europeans and Eurasians	187	·1	·6
Native Christians ...	5,655	1·0	4·9
Hindus	223,052	39·2	7·6
Muhammadans ..	236,027	41·5	24·4
Others	103,567	18·2	33·3
Total	568,488	...	13·0

The significant feature of this table is the extent to which Private institutions are attended by Muhammadans and "others." Nearly one-fourth of the total number of Muhammadans under instruction, and just one-third of the total number of "others," are to be found in Private institutions. In the former case, the explanation is to be found in the attendance at Koran schools and advanced institutions for Arabic and Persian ; in the latter case, in the condition of Burma, where a large field of work still lies before the Department.

253.—Private Institutions in Madras.

During the last five years, the total number of Private institutions in Madras has risen from 3,403 to 5,167, or by 52 per cent.; and the total number of pupils in them from 64,473 to 104,548, or by 62 per cent. This rate of increase is much larger than in any other Province, excepting Burma. It extends to all classes of institutions, but is most marked in the case of elementary schools. It is also noteworthy that the greater part of the increase occurred in the two years 1893-94 and 1894-95, when, "owing to the strict enforcement of the Educational Rules, a large number of institutions which had previously been classed as Public passed to the list of Private institutions, the managers being unable to fulfil the conditions of recognition." Some part of the increase, however, is due to more complete registration, effected through the agency of inspecting schoolmasters.

Of the advanced institutions, Sanskrit schools alone have taken advantage of the provision in the Grant-in-aid Code, which authorises the payment of one-third of the salary of Oriental teachers. The total amount paid on this account from Public Funds in 1896-97 among seven Sanskrit schools was Rs. 784. The most important of this class is the Sanskrit High School at Tiruvadi, with 101 students. It is managed by the Tanjore District Board, and is supported from endowments attached to the Tanjore palace. The students are taught and boarded free. The subjects taught include the higher branches of Sanskrit literature, philosophy, grammar, logic, and mathematics. Examinations are conducted annually by a distinguished *pandit*. Two other Sanskrit schools, with 69 students, rank as High ; and 156 schools, with 2,597 students, as Middle. The two Districts of Tanjore and South Canara each have more than 400 Sanskrit students, while Madras city has only 45.

Advanced schools for Arabic or Persian number 35, with 2,280 students. All of them are now classed as Middle, though five years ago three of them, with 370 students, were classed as High. None of them receives any aid from Government. The two Districts of Malabar and Salem each have more than 500 Arabic students, while Madras city is altogether unrepresented.

Elementary schools for boys (including Koran schools) have increased in number from 3,247 to 4,925, and the pupils in them from 60,088 to 98,435. Malabar has by far the largest number of pupils (17,700), which is presumably due to its Mappilla population. Then follow the Tamil-speaking Districts of

Tinnevely, Tanjore, and Madura, each with more than 9,000 pupils. At the other end of the scale are three of the four Ceded Districts—Kurnool, Anantapur, and Cuddapah—each with less than 1,000. Elementary schools for girls, which are all Koran schools, have increased from 10 to 48, and the pupils in them from 176 to 1,066. They are almost confined to the two Districts of North Arcot and Cuddapah.

254.—Private Institutions in Bombay.

The annual returns for Bombay show wide variations in the total attendance at Private institutions, partly owing to the inherent defects of these schools, which rarely keep a register, and partly to the plague, which reduced the number of pupils in the Central Division alone by more than 10,000. Taking elementary schools by themselves, the number of pupils in boys' schools was 67,932 in 1892-93, and fell to 59,789 in 1896-97; whereas the number of pupils in girls' schools was 1,641 in the earlier year, and rose to 7,722 in the later year. Advanced institutions show a steady growth. The total attendance at all Private institutions reached its maximum in 1895-96 with 76,676, and fell in the following year to 70,779. This drop may be entirely attributed to the effects of the plague.

On the general question the Director writes as follows :

"The Joint Schools Committee in Bombay appointed a special officer to search the town for Private Muhammadan schools; and many were discovered in obscure parts of the city, which will, it is hoped, be developed by judicious aid. This accounts partly for the increase under advanced institutions for Arabic. The increase in advanced institutions for Sanskrit is due to efforts which have lately been made in many parts of the Presidency to revive the study of Sanskrit, which seemed likely to die out. The old Shastris are often not replaced by their sons, who have taken to secular and especially English education; and many Native gentlemen have seen with regret the gradual extinction of the old learning. Thus, the number of Sanskrit schools has increased; and the Department aids some of them with lump grants, and recognises special standards where intelligently drawn up.

"The elementary schools show a tendency to decrease, which is healthy in so far that the better schools come under Departmental recognition and aid; but there will always remain a circle of schools which are in some cases not agencies for secular instruction at all, and which in other cases are either ephemeral and have no stability, or work upon antique methods and require no assistance or interference. It must be understood that, in the towns at least, the majority of the children who attend such schools come into the recognised schools afterwards. The Department does its best to search out and encourage all schools of every kind, and our yearly Reports show that few schools escape notice altogether."

255.—Private Institutions in Bengal.

The annual returns for Bengal show little variation in the total attendance at Private institutions until the last year of the quinquennium, when the number of schools suddenly dropped from 13,714 to 12,207, and the pupils in them from 139,192 to 126,182. This decline is probably to be ascribed mainly to the prevailing scarcity, and the depressed condition of the agricultural classes. Out of the total decrease of 13,010 pupils, no less than 10,177 were Muhammadans, who (at least in Eastern Bengal) form the bulk of the rural population. Other contributory causes are the absorption of some elementary institutions into the Departmental system, under the head of Primary schools; and the discontinuance or reduction of the registration fee formerly paid to Private institutions for furnishing annual returns. This last cause has operated with special force upon Koran schools, which have fallen from 5,969 to 4,717 during the last five years. The decrease extends to every class of Private institutions, except "other" schools.

Advanced institutions for Arabic or Persian have declined slightly in number, but heavily in students. They are mostly found in the four Divisions of Dacca, Chittagong, Patna, and Bhagalpur. Not one is returned for Calcutta, and only one for the Presidency Division. The most efficient institutions of this class,

called *madrasas*, present their students for a central examination, and are recognised by the Department under the head of Special schools. Something has been said about them in the chapter on Muhammadan education. The inferior Arabic institutions are little better than ordinary *maktabs*.

Advanced institutions for Sanskrit, called *tolis* in Bengal, have increased in number, but decreased in students. The decrease is ascribed to the prevailing high prices; for it is essential to a *tol* that the students should be fed and lodged by their teachers. This class of institution is most numerous in the Divisions of Patna, Dacca, Burdwan, and Bhagalpur. In the chapter on Collegiate Education, in connexion with Oriental Colleges, some account has already been given of the efforts made by the Department to arrest the decay of the Bengal *tolis*, by the offer of salaries and stipends, and by the institution of lower examinations leading up to the Sanskrit Title Examination. The total amount spent on this object from Provincial Revenues in 1896-97 was Rs. 18,378; and, in addition, Rs. 3,865 was contributed from District and Municipal Funds. Sanskrit *tolis*, therefore, may be considered Aided institutions, though they are not reckoned as such in the official classification.

Elementary schools show a small decrease in number, and a still smaller decrease in pupils. They are most numerous in the Divisions of Patna, Orissa, and Bhagalpur, which seems to indicate the regions where the Department has the best field for extending Primary education. For in Bengal the line of separation between Private elementary schools and Public Unaided schools is very thin. The average strength of a recognised Unaided school is only 11·6 pupils; and if the number of pupils falls below 10, the school is forthwith reduced to the rank of a Private institution.

Koran schools, as already mentioned, show a very large decrease in both number and pupils, which is not altogether to be regretted, in view of their low standard of educational utility. They are almost entirely confined to the two Divisions of Dacca and Chittagong. Concerning them the Director writes: "Being for the most part conducted by *muayis*, who are themselves generally illiterate, and who accordingly teach nothing but Koran-chanting, the retention of these schools on our returns is justified only on the ground that they often indicate the direction towards which Departmental agencies may strive for extending the scope of Primary education among the masses, by improving or utilizing such of them as might be reasonably expected to adopt our standards. In this way some of them have already been brought within the sphere of our influence. As, for instance, in the city of Calcutta, where, with the help of an inspecting *munshi* specially appointed for the purpose since 1895, the Deputy Inspector has been able to introduce, into a number of them, the Lower Primary course in Urdu, which is the mother tongue of the up-country Muhammadans living in the town."

"Other" schools show a small increase in number, but an increase in pupils of more than three-fold. Half of them are to be found in the Patna Division. Of these schools generally, the Director says that they are "of a nondescript kind, teaching any subject and any language at the pleasure of the guardians concerned." The most interesting are the *kyauings* or monastic Buddhist schools in Chittagong and the adjoining Hill Tracts, which combine religious with secular instruction. Beginners learn only Burmese; advanced pupils are taught Pali also. The teaching monks, called *raolis*, care little for the rewards offered by the Department, being "well fed and superbly lodged by their disciples." The number of these Buddhist schools has risen in five years from 21 to 53, and the pupils in them from 362 to 941.

256.—Private Institutions in the North-West Provinces and Oudh.

In the North-West, all classes of advanced institutions show a decline, in both number and attendance; while elementary and Koran schools have largely increased. The increase is due to two causes. First, the special grant-in-aid has brought into existence new competitors for the money; and secondly, the Director issued strict orders that the returns of Private institutions should be collected

with more accuracy. Nevertheless, it appears that many Missionary schools, with a well-ordered system of instruction and trustworthy returns, are still ignored by the Department.

The Arabic and Persian schools teach, in addition to the Koran, some elementary reading in these languages, mainly of a religious nature. If the returns can be trusted, nearly one-third of the students in them are Hindus. "The Arabic school at Deoband in the Saharanpur District seems to be a noted institution, to which scholars from all parts of India as well as from other Muhammadan countries come to receive instruction. The course includes mathematics, and degrees are conferred which are held in general respect by the Muhammadan community." The Sanskrit schools are also generally quasi-religious, teaching grammar, astrology, astronomy, and some religious books.

With regard to elementary schools the Director writes :

"These may be sub-divided into: (1) Urdu; and (2) Hindi, Mahajani, and Kaithi. In the Urdu schools, reading and writing are taught, but often no arithmetic; in Mahajani schools the chief attention is devoted to a prolonged course of mental arithmetic, with elementary reading and writing. These are exactly the schools which might advantageously be drawn within the new Aided system, the opportunity being taken of insisting first upon a minimum attendance of 15 pupils, and upon their teaching some elementary arithmetic according to either European or Oriental methods. The fact that returns of these schools are received from the different Districts must make it easy to get at them; while the increase in their numbers and the improvement in their curriculum would be a manifest gain, even if only a fraction of them consented to receive the grant on these conditions. There is no doubt many such schools have been transferred to the list of Aided schools during the past year; but notwithstanding this their numbers are not much less, while the attendance shows an increase of more than 1,000 [in a year of famine.]"

257.—Private Institutions in the Punjab.

Ten years ago more than one-half of the total pupils under instruction in the Punjab were to be found in Private institutions. The proportion has now dropped to less than one-third; and the decrease is shared by every class of institution, except Sanskrit schools. During the last five years, the number of Private institutions decreased by 1,639, and the pupils in them by 26,554. Part of this decrease, however, is nominal, being due to the fact that schools of this class examined for grants are now returned as Public institutions, which was not the case in 1891-92. This accounts for 639 schools and 23,381 pupils, leaving a net decrease of 1,060 schools and 3,273 pupils, which is attributed partly to the prevailing scarcity, partly to greater accuracy in the returns, but mostly to a growing tendency in favour of Public schools, where the education imparted is of a more useful kind.

Arabic and Persian schools show a very considerable fall. The slight rise in Sanskrit schools illustrates the present special bent of Hindu effort. Mahajani schools, for instruction in the native method of accounts, have specially suffered from collapse in the Umballa District, where schools of this type had been opened by an energetic official in the sub-division of every *patwari*, for the benefit of the agricultural classes. Koran schools have fallen comparatively little, and now contain more than half the total number of pupils. "Other" schools, which are chiefly venture schools started to meet the growing demand for education a little above the indigenous type, have almost disappeared, except the few that are confined to low-caste children. Schools for girls hold their own fairly well in all classes.

On the general question the Director writes :

"It is largely to the Private schools that the Department must now look for the further spread of elementary education; and, in connexion with this, these schools are offered grants on the simple condition that the pupils are taught to read a printed book and to write. Government officers and village officials are required to bring to notice any schools likely to become deserving of a grant; and it is specially prescribed for District Inspectors that they shall visit and encourage all such schools of this class as may seem capable of improvement, and explain to the managers or teachers the advantages that are offered to them under the grant-in-aid rules. The result of these measures is that, within a few years, 639 schools with 23,381 pupils have been brought under the influence of the Department, and made a means of spreading the elements of

education into parts that would not otherwise have been reached. As these schools, being Aided and conforming to the Departmental standards, are now returned as Public schools, they have already been treated of in the chapter on Primary Education."

258.—Private Institutions in the Other Provinces.

For the Central Provinces, the returns now show no Private institutions whatever, though it is difficult to believe that none exist. The few reported five years ago were mostly maintained by *malpuzars* or other gentlemen for the education of their own children; and it is believed that they have been absorbed in the new schools that have been opened everywhere on the "combined" system.

The Director for Burma gives no explanation of the fact that pupils in Private institutions have doubled during the last five years, and now form 41 per cent. of the total under instruction, while pupils in Public Primary schools have actually decreased. It is evident that these results are complementary to one another, being due to some administrative change, which has tended to raise the Departmental standard, and to divert pupils into Private schools. But what that administrative change is, we are not informed. If one may hazard a conjecture, it must have taken place at the very beginning of the period under review. In 1891-92, the number of pupils in Public Primary schools was 131,827, and the number in Private institutions 52,586. But by the following year the former had already fallen to 119,785, while the latter had risen to 95,611; and this proportion is broadly maintained during the quinquennium.

There are no advanced Private institutions in Burma, though Pali is taught to nearly one-third of the pupils in elementary schools. Koran schools, which are almost confined to the District of Akyah, show no increase. The "other" schools that appear in the returns are probably intended for Hindus and other alien elements in the population. Elementary schools, or Buddhist *kyauungs*, form the vast majority of the total, pretty equally divided between Lower and Upper Burma. Apparently, the Director has a very poor opinion of their efficiency. He laments their increase in the city of Rangoon; while he regards the decrease of pupils in the eastern Districts of Lower Burma as satisfactory, "for it may be assumed that some at any rate of the 1,014 children thus lost are either attending schools where real work is carried on, or are otherwise usefully employed." In default of other information, some idea of the character of these schools may be learnt from the statistics of their average strength. While Public Primary schools for boys have an average strength of 25 pupils, the attendance in Private institutions falls to 13 pupils in Lower and 8 in Upper Burma.

Private institutions in Assam seem to be of little importance. Only 8 elementary schools are returned, with 85 pupils. Advanced institutions for both Arabic and Sanskrit show a large increase. The former consist of *maktabs*, which are not highly spoken of; *madrasas* are included among Public institutions. The Sanskrit *tohs*, which are now subsidised by the Government as in Bengal, often attain a high standard of instruction in grammar, philosophy, and rhetoric. Koran schools show a very slight increase. Among the 12 "other" schools, one with 98 pupils is a High school, not recognised by the Calcutta University.

In Coorg, Private institutions have increased in number, though the pupils in them have decreased. They are of an ephemeral nature, and most of them give only elementary instruction. It is the duty of the Deputy Inspector to visit them, as opportunity may occur, with a view to improve the teaching. Some of them have recently begun to adopt the curriculum prescribed for Primary schools, and to present candidates at the Departmental examination. Such schools would more properly be returned under Public institutions as Unaided. It seems noteworthy that, out of 419 pupils, no less than 109 are learning English.

Private institutions can hardly be said to exist in Berar. The number returned is only 5, with 157 pupils. Of these, three are mainly attended by Muhammadans, and the other two by Native Christians. Apparently, all elementary schools are classed as Public, and included among Unaided.

CHAPTER XIV.

HOSTELS OR BOARDING-HOUSES.

259.—Scope of Chapter.

The rapid growth of Hostels or boarding-houses demands that the subject should have a chapter to itself, though the materials are not very ample, nor do the statistics extend over a long period of time. Some accommodation for resident pupils has always existed, under various forms. One example is the Lawrence Asylums for the children of European soldiers at Hill stations in the Punjab and Madras. Another is to be found in the necessity which Missionaries have felt for maintaining as well as educating their converts. Yet a third may be called indigenous to India, where it has ever been recognised as the duty of a religious teacher to feed the disciples that come to him for instruction. The earliest boarding-houses in connexion with Government schools were started in the North-West and the Punjab, quickly followed by Assam. This movement preceded the Education Commission, which confined itself to approving the extension of boarding-houses for collegiate students. The strongest stimulus came from a letter of the Government of India, on discipline and moral training, which was addressed to all the Local Administrations in December 1887. Among other recommendations, this letter expressly suggested "that Hostels and boarding-houses should be established at the larger schools and colleges in large towns and cities for the accommodation of students whose families are not resident in the place where they are being educated." The measures adopted for carrying this recommendation into effect were described by Mr. Nash in his chapter on Discipline and Moral Training. But, as the subject has grown in importance, the Government of India has prescribed a special table for it in their annual returns, called General Table VIII; and it seems desirable that it should have a chapter of its own in this Review, if only to provide material, for comparison on a future occasion.

260.—General Statistics of Hostels

The table on the opposite page (CLVII.), based on General Table VIII., gives the comparative statistics of Hostels, according to Provinces, for the two years 1895-96 and 1896-97.

The total number of Hostels increased from 993 to 1,270, and the boarders in them from 35,857 to 40,573; while the expenditure increased from Rs. 16,96,391 to Rs. 18,04,996, towards which Public Funds contribute less than 11 per cent. But this increase did not extend to all Provinces, nor to all classes of institutions. It is most conspicuous in Burma and Madras, where the boarding houses largely consist of Missionary institutions for the accommodation of Native Christians under Primary instruction. The Central Provinces show a considerable decrease, which is presumably due to famine. The slight decrease in Bengal, confined to Primary and Special schools, is less easy to explain. The increase in Bombay, despite the plague, is entirely under Primary schools. The increase in Bombay,

Table CLIX.—Statistics of Hostels for Boys, 1886-97.

Province.	Total.			Distribution of Boards.				Expenditure.				
	Hostels.	Boards.	Arts Colleges.	Secondary Schools.	Primary Schools.	Special Schools.	Provincial Revenues.	Local and Municipal Funds.	Fees.	Subscriptions, Endowments, &c.	Total.	
Madras	67	4,430	233	1,618	1,965	614	Ra. 38,877	Ra. 309	Ra. 43,914	Ra. 1,14,217	Ra. 1,97,317	
Bombay	34	1,791	...	802	392	597	15,060	250	36,979	17,415	69,704	
Bengal	164	5,128	310	3,973	436	409	16,187	456	79,293	69,392	1,65,328	
N.-W.P. and Oudh	244	4,998	457	3,735	270	536	7,712	13,633	1,87,119	59,387	2,87,851	
Punjab	247	7,113	521	5,862	387	313	11,529	29,199	55,413	85,321*	1,81,765	
Central Provinces	40	913	45	378	281	206	1,709	1,142	14,947	5,949	23,747	
Burma	208	3,950	29	1,016	2,781	124	5,586	1,186	75,221	70,686	1,52,679	
Assam	43	558	...	353	127	76	3,489	...	...	818	4,307
Coorg	1	92	...	36	50	6	1,200	...	3,110	630	4,900	
Benar	9	163	...	103	15	45	114	48	...	7,273	7,435	
Total	1,057	29,138	1,595	17,880	6,707	2,956	1,01,403	46,523	4,95,996	1,31,111	10,75,093	

* Including Ra. 47,018 from Imperial Revenues.

Table CLX.—Statistics of Hostels for Girls, 1896-97.

Provinces	Hostels	Boards	Distribution of Boards				Expenditure				Total
			Auxiliary Colleges	Secondary Schools	Primary Schools	Special Schools	Provincial Revenues	Local and Municipal Funds	Fees	Scholarships, Endowments, &c.	
Madras	Ra. 16,932	Ra. ...	Ra. 31,129	Ra. 1,01,989	Ra. 1,50,050
Bombay	4,876	...	16,151	26,992	48,012
Bengal	1,219	...	15,501	41,012	57,795
N.-W.P. and Oudh	4,298	111	1,8,915	42,962	1,85,019
Punjab	7,211	...	51,013	1,20,811*	1,82,005
Central Provinces	3,781	420	9,336	5,515	19,082
Burma	6,482	392	43,415	37,492	87,781
Assam
Coorg
Benar
Total	215	11,504	32	6,919	4,250	303	44,840	956	3,07,768	3,70,833	7,30,404

* Including Ra. 51,330 from Imperial Revenues.

The following table (CLVIII.) distributes the Hostels in 1896-97 according to management, distinguishing between those for boys and girls :—

Table CLVIII.—Statistics of Hostels according to Management, 1896-97.

Provinces.	Boys.										Girls.									
	Government.			District or Municipal.			Aided.			Unaided.			Government.		District or Municipal.		Aided.		Unaided.	
	Hostels.	Boarders.		Hostels.	Boarders.		Hostels.	Boarders.		Hostels.	Boarders.		Hostels.	Boarders.		Hostels.	Boarders.		Hostels.	Boarders.
Madras	1	318	1	26	6	518	59	3,568	1	65	...	...	1	65	...	...	5	287	65	3,298
Bombay	8	567	2	65	20	1,019	4*	140	1	19	...	...	1	19	...	...	22	1,055	17	17
Bengal	21	828	3	5	22	1,472	115	2,823	1	32	...	...	1	32	...	...	23	1,543	20	871
N.-W.P. and Oudh	45	1,029	129	1,989	29	1,511	41	1,139	...	...	...	...	...	...	...	...	14	1,035	8	668
Punjab	11	840	184	4,197	16	758	36	1,318	2	287	...	...	2	287	...	...	9	550	11	551
Central Provinces	11	298	17	174	12	441	...	...	1	4	...	...	1	4	...	...	4	216	...	...
Burma	...	...	...	...	43	2,063	165	1,887	...	...	...	...	...	...	...	...	23	906	4	100
Assam	12	256	...	...	...	...	31	302	...	...	...	...	...	...	...	...	...	...	...	...
Coorg	1	92	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...	...
Berar	...	...	...	...	6	1	3	22	...	...	...	...	...	...	...	...	...	...	...	...
Total	113	4,228	336	5,750	154	7,955	451	11,190	6	407	...	...	6	407	...	...	100	5,592	100	5,505
Average Strength of each Hostel	...	37	...	17	...	52	...	25	...	68	...	...	...	68	...	...	...	56	...	51

* Including 1 Hostel, with 52 boarders, in a Native State.

* Including 1 Hostel, with 52 boarders, in a Native State.

† This is in a Native State.

Government Hostels, which include the Lawrence Asylums and one or two similar institutions for European children, are found chiefly in the North-West and Bengal. The average strength of each Hostel is 37 boarders, ranging from 76 in the Punjab to 21 in Assam. District and Municipal Hostels are almost confined to the North-West and the Punjab, their average strength being 10 boarders in the former and 23 in the latter. Aided Hostels are more evenly distributed, and have a more uniform number of boarders, the average being as high as 52. Unaided also are pretty widely distributed; but their average strength of 25 is a mean between 60 in the large Missionary institutions of Madras and 12 in the small Missionary institutions of Burma.

Hostels for girls almost all belong to one of two classes: either asylums for European children maintained by Government, or Missionary institutions. None are managed by District or Municipal Boards. The former have the high average strength of 68 boarders; the latter hardly ever fall below 50 or rise above 60.

The table on the following page (CLIX.) gives detailed statistics of Hostels for boys, according to Provinces, in 1896-97.

This table shows the extent to which the Hostel system has been developed in the several Provinces. The Punjab stands at the top, with 7,113 boarders, or nearly one-fourth of the total. Here nearly one-half of all the students in Arts colleges, and just one-tenth of all the pupils in Secondary schools, are to be found in Hostels. Then follow Bengal and the North-West, both of which also are well represented under Arts colleges and Secondary schools. Madras and Burma resemble one another in having the majority of their boarders in Primary schools. Bombay is conspicuous for its small number of boarders, none of whom are in Arts colleges.

Of the total expenditure, Provincial Revenues contribute less than one-tenth. The high figure for Madras includes the cost of the Lawrence Asylum, which in the Punjab is paid from Imperial Revenues. Local and Municipal expenditure is almost entirely confined to the Punjab and the North-West, showing the popularity of Hostels in these Provinces. Fees provide 46 per cent. of the total expenditure, the proportion rising to 70 per cent. in the North-West and falling to 30 per cent. in the Punjab. Subscriptions, endowments, &c., provide 40 per cent. The high figure under this head for the Punjab includes Rs. 47,048 from Imperial Revenues; and the still higher figure for Madras indicates the predominance of Missionary Hostels in Southern India.

The table on page 373 (CLX.) gives similar statistics of Hostels for girls.

Nearly one-third of the total number of female boarders are to be found in Madras, where returns show that almost all are either Europeans or Native Christians; and it may safely be assumed that the same applies more or less to other Provinces, for which details are not available. In the Punjab, for example, out of 1,388 boarders, no less than 837 are Europeans. In this case, subscriptions, &c. (including Rs. 51,330 from Imperial Revenues in the Punjab) provide more than half the total expenditure; while the contribution from Local and Municipal Funds is insignificant.

261.—Hostels in Madras.

With the exception of the Lawrence Asylum at Ootacamund, maintained by Government, and a boarding-school for Panchamas, maintained by the Municipality of Mangalore, all the Hostels in Madras are under private management. The extent to which they are Missionary institutions may be learnt from the fact that Native Christians form 77 per cent. of the male boarders, and 86 per cent. of the female. Out of 105 private Hostels, only 11 receive aid from Provincial Revenues, to the total amount of Rs. 11,877. For some time past there has been a movement in favour of establishing Hostels for collegiate students at Madras city and elsewhere; but no actual steps had been taken during the period under review. All of the 236 collegiate boarders are to be found in Missionary institutions, of which two are set apart for Brahman students.

Table CLIX.—Statistics of Hostels for Boys, 1896-97.

Provinces.	Total.		Distribution of Boarders.					Expenditure.				
	Hostels.	Boarders.	Arts Colleges.	Secondary Schools.	Primary Schools.	Special Schools.	Provincial Revenues.	Local and Municipal Funds.	Fees.	Subscriptions, Endowments, &c.	Total.	
Madras	67	4,430	233	1,618	1,065	614	Rs. 38,877	Rs. 309	Rs. 43,914	Rs. 1,11,217	Rs. 1,07,317	
Bombay	34	1,791	...	802	392	597	15,060	250	36,979	17,415	69,704	
Bengal	164	5,128	310	3,973	136	409	16,187	456	79,293	69,392	1,05,328	
N.-W.P. and Oudh	244	4,998	457	3,735	270	536	7,712	13,633	1,87,119	59,387	2,07,851	
Punjab	247	7,113	521	5,862	387	313	11,529	29,499	55,413	85,321*	1,81,795	
Central Provinces	40	913	45	378	281	206	1,702	1,112	14,917	5,919	23,717	
Burma	208	3,950	29	1,016	2,781	124	5,586	1,186	75,221	70,686	1,52,070	
Assam	43	558	...	355	127	76	3,489	...	...	818	4,307
Cooch	1	92	...	36	50	6	1,200	...	3,110	650	4,960	
Benar	9	163	...	103	15	45	114	48	...	7,273	7,135	
Total	1,057	29,138	1,505	17,880	6,707	2,956	1,01,463	40,523	4,95,000	4,31,111	10,75,003	

* Including Rs. 47,018 from Imperial Revenues.

HOSTELS.

Table CLX.—Statistics of Hostels for Girls, 1896-97.

Province.	Hostels.	Boards.	Distribution of Boards.				Expenditure.				Total.
			Aris Colleges	Secondary Schools.	Primary Schools.	Special Schools	Provincial Revenues.	Local and Municipal Funds.	Fees	Subscriptions, Endowments, &c.	
Madras	Rs. 15,932	Rs. ...	Rs. 31,129	Rs. 1,01,989	Rs. 1,50,050
Bombay	4,866	...	16,154	26,992	48,012
Bengal	1,949	...	15,504	41,042	57,795
N.W.P. and Oudh	4,298	144	1,38,215	42,962	1,85,619
Punjab	7,241	...	54,013	1,20,811*	1,82,065
Central Provinces	3,781	420	9,336	5,545	19,082
Burma	6,482	392	43,415	37,492	87,781
Assam
Cooch
Barar
Total	215	11,504	32	6,919	4,250	303	44,849	956	3,07,768	3,76,833	7,30,404

* Including Rs. 51,330 from Imperial Revenues.

With regard to the future, the Director writes :—

"Plans and estimates for the erection of Hostel buildings for the southern group of Madras colleges were under the consideration of Government, and have, since the close of the year, been sanctioned; but the work has not yet been begun for want of funds. Government has also approved of proposals for the Kumbhakonam College Hostel; and the work will be commenced as soon as the formal consent of the subscribers to the Jubilee Fund of 1887 has been obtained. No steps have been taken in connexion with the proposed Metcalfs Hostel to be attached to the Rajahmundry College, as a suitable site has not yet been secured."

262.—Hostels in Bombay.

For Bombay, the information about Hostels is very meagre. The great majority (42 out of 58) are Aided from Provincial Revenues. Nearly all those managed by Government are for Special schools, presumably Training colleges; and the same applies to the two in Native States. Of the total expenditure on Aided Hostels for boys, 60 per cent. is derived from fees, from which it may reasonably be inferred that most of the boarders are Europeans. In 1896-97 there were no students from Arts colleges in Hostels. But this is probably due to the plague; for in the previous year the number of collegiate boarders was 43, of whom 38 were in Unaided and 5 in Aided institutions. The total expenditure decreased by 6 per cent., entirely under fees and subscriptions. The total number of boarders increased slightly; but the increase was confined to Primary schools, which may be assumed to be Missionary institutions.

On the general subject the Director writes :—

"There are boarding-houses attached to most of the Arts colleges, and provision has lately been made for a few of the students of the College of Science, while special quarters are provided for the agricultural students. The provision of suitable boarding-houses for Secondary schools is a problem that has not yet been solved; but there are indications that in time a system may grow up, under which the junior teachers will be glad to add to their income by supervising suitable Hostels. The Nadia High school has a large boarding-house, and a few rooms are provided at Hyderabad in kind. At present, progress in this direction is stopped by financial difficulties, but it is a great step in advance that the moral advantage of well-regulated boarding-houses is being clearly recognised."

263.—Hostels in Bengal.

The Hostel system has made great advances in Bengal during the period under review; but, unfortunately, no comparative statistics are available. In 1894, it was resolved to provide all non-resident students of Government colleges in Calcutta with suitable boarding accommodation under proper supervision. The Eden Hindu Hostel, which had been for many years under a committee of Native gentlemen, was taken over by Government; and a grant of over Rs. 1,85,000 was sanctioned for the enlargement of the buildings. The additions were effected by 1896. Residence in the Hostel has since been made compulsory on all students of the Presidency College and the schools attached thereto who do not live with parents or guardians; while accommodation is also provided for a limited number of students belonging to colleges under private management, on condition that the Principals undertake that they shall observe the Hostel rules. At the latest date recorded (September, 1897), the number of students in the Eden Hostel was 235, of whom 26 attended private colleges. At the same time, a grant of over Rs. 50,000 was sanctioned for the building of another Hostel for Muhammadans, in connexion with the Calcutta Madrasa, to be called the Elliott Madrasa Hostel, after the late Lieutenant-Governor. The building was completed in October, 1896; but its opening was postponed until April 1898, on the ground that adequate contributions had not been raised by the Muhammadan community. Much also has been done in this direction by private munificence during the period under review. The Government High schools at Taki and Pabna have been provided with boarding-houses at the expense of two local *samindars*; and a number of Hostels have been started by the managers of Aided and Unaided schools.

With regard to the statistics given in General Table VIII., the Director remarks that they are incomplete: "first, because of the exclusion of some Hostels attached to

Government schools, for which no head-money is paid from Provincial Revenues to meet the cost of superintendence; and secondly, because of the exclusion of Government grants to Aided Hostels for female students, these grants being shown in General Table IV. as part of the regular school expenditure. To the former class, for instance, belong Hostels attached to Training schools for Masters, where the students live and mess in the school premises; while to the latter class belong boarding-schools for girls in and about Calcutta, which receive a grant from Government at the rate of one rupee a month for every boarder."

The cost per boarder in the Eden Hindu Hostel is about Rs. 133, of which Rs. 25 is paid by Government in the form of head-money, furniture, &c. This represents a decent style of living, and includes medical charges, light and municipal rates, the total of the last item alone being Rs. 972 a quarter, or more than Rs. 1½ per head per month. In the female Hostel attached to the Bethune College the average annual cost is Rs. 137; in the Christ Church High school for girls, Rs. 102; in the Brahmo-Balika Sikshalay, another High school for girls in Calcutta, Rs. 96; and in the Free Church Orphanage, Rs. 39. In the Hostels in the Mufassal the charges generally vary from Rs. 4 to Rs. 6 a month.

264.—Hostels in the North-West Provinces and Oudh.

It is difficult to reconcile the statements about boarding-houses in the Report for the North-West with the figures given in General Table VIII. The latter, probably, include a good many institutions for Europeans and Native Christians. The very large proportion of the expenditure derived from fees must be due to boarding-schools for European children in the Hills. Just one-third of the total number of students in Arts colleges are boarders. The Agra and Aligarh Colleges are well off in this respect; there is a good Muhammadan Hostel in connexion with the Muir College at Allahabad, and a Christian Hostel at Cawnpore. In connexion with Secondary schools, Hostels have long been in existence, maintained either by Government or by District Boards and Municipalities; but it would seem that the management of these institutions leaves much to be desired. The number of boarders in houses attached to District schools has fallen in five years from 868 to 794, of whom 73 are stipendiaries. Serious complaint is made that no Hostel is attached to the District school at Almora, which is really a Divisional rather than a District school, inasmuch as it serves Garhwal as well as Kumaon. With regard to Vernacular Middle schools, the Director expresses the opinion that no school of this class can be regarded as completely equipped unless a boarding-house is attached to it for the benefit of boys from a distance. Then he proceeds to quote very unfavourable remarks from the reports of the Inspectors:

"In the Agra Division, it has taken five years to add two boarding-houses and one boarder to the list. In Bundelkhand, the boarding-houses are small and accommodate very few boarders in each; the establishment of one or two central boarding-houses suggests itself as an improvement. In Oudh, the number of boarding houses has increased in five years from 17 to 24, but the number of boarders has fallen from 156 to 138. On an average, each house accommodates less than six pupils. In some Districts the houses provide nothing more than sleeping accommodation, no separate arrangements being made for cooking. Some are still more deficient. There used to be a so-called boarding-house at Rae Bareilly, where the boys cooked in the servants' quarters and slept in the school-house. There appear to be others that might equally well be removed from the list. The Districts of Unao, Hardoi, and Fyzabad have no boarding-houses whatever for Vernacular schools. The Inspector of the Third Circle reports that in Jaunpur the so-called boarding-houses are dark, damp, badly ventilated cells. These are public institutions under the control of Government, and therefore ought to be either improved or abolished. The Inspector thinks that, if no funds are available for the improvement of existing buildings, it would be preferable to relinquish the sham institutions, and maintain such only as are in important places and likely to attract pupils."

On the general question the Director writes:

"Boys are attracted naturally to schools in which some sort of boarding accommodation is provided, rather than to schools not offering this convenience; and in places where the boarding-house is well looked after and proper discipline maintained, the boarders take the lead in both class-room and playground, as is found to be the case in England, where town boys are generally at a disadvantage. But there are boarding-houses in these Provinces in use although they have been condemned by sanitary

authorities, improvement being said to be impossible for want of funds. Greater care is also necessary in selecting men to place in charge of boarding-houses. The Inspector of the Third Circle writes as follows: 'Not every teacher has the gift of sympathy, or the inclination to devote himself to the work of forming young minds. But where such a one can be found, he is able, particularly in a boarding institution, to do most valuable work. The boys of boarding institutions should be the backbone of schools; but too many of these institutions are merely hostels, exercising little or no influence upon the inmates. If the superintendents were invariably selected for their special fitness for managing boys, and parents began to find that residence in boarding institutions improved their children morally and physically, there would soon be a great extension in the size and number of these institutions, and a gradual development of some *esprit de corps*, at present so sadly lacking among Indian parents to secure the moral and physical advantage of their children, as offered in boarding-houses, if this would mean their paying anything or privately with the management of schools should do what in them lies to improve the boarding-house accommodation, now so very far from being perfect, and to make the supervision more thorough and more helpful to the boys, so that these institutions may gradually grow in popularity and become a greater influence for good.'

265.—Hostels in the Punjab.

The favourable inference drawn from the figures in General Table VIII., with regard to the progress of Hostels in the Punjab, is confirmed by the Report of the Director, who writes:

'The provision of suitable boarding-houses for students away from their homes has long been an important part of the Punjab educational system; and a good deal is said to have been done in this regard during the past quinquennium. Four of the eight Arts colleges have special boarding-houses attached to them, while the outside students of the remaining four are accommodated in the boarding-houses of the connected High schools; all the Training Institutions are well provided for in this respect; and of the 302 Secondary schools for boys, 232, with 5,279 resident pupils, have boarding-houses attached to them. Even the Secondary schools for girls are advancing in this direction; and the recent opening of a boarding-house in connexion with the Arya Samaj school at Jullundur is rightly regarded by the Inspector as a notable event. In all the Circles, most of the Board Secondary schools are now supplied with boarding-houses; and the Aided and Unaided schools are gradually following the example. In Lahore, where the number of undergraduate students has become very large, a number of boarding-houses attached to no particular institutions have recently sprung up, such as the Khalsa, Kayasth, Agarwal, and Brahmo Hostels. 'But even including these,' says the Inspector, 'many out-station students have to club together and make their own boarding arrangements without supervision.' In many of the houses provided, the accommodation is either unsuitable or insufficient; but a steady improvement is taking place in these respects. The internal management is said to be good, and the effect on discipline decidedly advantageous. One Inspector doubts whether, as a rule, boarding-houses are more than 'places to live in and sleep in'; but this is not the usual view of the matter. Another Inspector says: 'It is sufficient to say that their influence has been very good indeed. The superintendents are generally selected for their steady methodical habits and their general fitness for controlling boys, and the movements of the boarders are zealously watched by them. The desire for games and outdoor occupations is a good feature among boarders; and, as regular hours for study are strictly kept in the larger institutions, the spirit of discipline among them is most apparent.' A third Inspector states that, where the supervision is efficient, 'the discipline benefits greatly'; while a fourth [a Muhammadan] remarks: 'the establishment of boarding-houses has proved beneficial in forming habits of good fellowship among the boys, much needed in these times of strained relations between the different sections of the community.'

267.—Hostels in the Central Provinces.

In the Central Provinces remarkable progress has been made during the quinquennium in the provision of Hostels. The drop shown for the last year in General Table VIII. is probably due to the famine. The Director introduces the subject with the following remarks, which are of general application:

'One of the main defects of our educational system, as has been repeatedly pointed out, is the want of boarding-houses for students who come from a distance to attend colleges and schools in large cities, and who have no guardians or friends to whose care they can be entrusted. Most of them live in lodgings, which are often kept by persons of disreputable character. They are badly housed, and probably worse fed. Being under no control or supervision, and exposed to the temptations of the *bazar*, they speedily lose whatever ideas of morality they may imbibe at school; and, as observed by the head of an important school in these Provinces, 'the higher education they come

to obtain is likely to become a curse to them instead of a blessing.' Indeed, it is surprising, under such circumstances, that the Indian student is as good as he is. . . . Apart, however, from the direct bearing of the Hostel system in checking evil habits, it has a tendency to encourage what is so conspicuous for its absence in Indian schools, namely, the corporate spirit. Associated together under the same roof, students grow to look upon the 'school-boy spot' with feelings of pride and affection, and electing their own prefect, who is responsible for the discipline of the institution, they learn lessons of obedience, regard for others, and self-control, which may tend to mould their characters for good."

In 1896, excellent Hostels were established at Nagpur, in connexion with the Hishop and Morris Colleges, but also open to pupils of the High school department of the former college and of the Neill City High school. At Jubbulpore, the Government college has excellent boarding accommodation, and the Church Mission High school has a Hostel in its compound. The two other Aided High schools at Jubbulpore, managed by the Hitkarini Sabha and the Anjuman Islamiya, have not yet been able to provide Hostels, owing to want of funds. The importance of the matter has been impressed upon District Councils and Municipalities, who readily responded by offering such sums as they could spare, while private liberality has not been lacking. The result is that all the Middle schools at District headquarters are now supplied with boarding accommodation, with three exceptions: at Nar-yinghpur and Mandla, arrangements in progress were interrupted by the famine; at Wardha, the building of a Hostel had to be postponed to a more urgent necessity—the provision of a good water-supply.

287.—Hostels in the Other Provinces.

The Director for Burma says not a single word about Hostels in his Report. There are none managed by Government or by local bodies. It is only a matter of conjecture that the great majority are Missionary institutions.

The officiating Director for Assam quotes the following paragraph from the Director's Report for 1895-96:

"In former Reports, only the boarding-houses in connexion with High schools were reported on: but this year Deputy Inspectors were instructed to submit returns for all known boarding-houses in the Province. The result is that, besides the 11 institutions managed by Government, two Aided and 20 private institutions are now recorded in General Table VIII. [By the following year, the total had risen to 44, of which 31 were Unaided.] Of the 11 boarding-houses managed by Government, seven are in connexion with High schools, two with Training schools, and two with Middle schools. But students at the other Training schools are permitted to make use of the accommodation provided. . . . Of the Unaided institutions, 17 are attached to Middle and Primary schools in the Districts of Kamrup and Goalpara. No expenditure has been shown on account of these: they are mostly situated in the North Doars, and are mere temporary huts built by pupils whose homes are at a distance from the several schools."

The Director for Coorg states that there are two boarding-houses attached to the Mercara High school. General Table VIII. shows only one, with 92 inmates, of whom 36 attend Secondary, 50 Primary, and 6 Special schools. Of the total expenditure, no less than 63 per cent. is derived from fees.

The Report for Berar gives details for the boarding-houses (two for Hindus and one for Muhammadans) attached to the High schools at Akola and Amraoti. The total numbers show a decrease in five years from 85 to 79, while the average monthly cost has slightly increased. There are also boarding-houses for Hindus and Muhammadans in connexion with the Training college at Akola. On the general question, the Director writes: "For the efficient and economical management of the boarding-houses and the proper supervision of the boarders, it is very desirable to have them placed under carefully selected resident masters. But this cannot be done without additional accommodation, and we have to wait until funds become available."

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CHAPTER XV.

PHYSICAL AND MORAL TRAINING.

268.—Scope of Chapter.

In Mr. Nash's Review, the corresponding chapter was entitled "Discipline and Moral Training." On this occasion, it has been thought more convenient to adopt a title which will distinguish the two main subjects here treated: bodily exercises of all kinds, and moral training (in which discipline is included). Boarding-houses have already been dealt with in the preceding chapter; but all the other matters referred to in the letter of the Government of India to Local Administrations, dated December 1887, will find their place in the present chapter, so far as they are mentioned in the Provincial Reports. That athletic games and gymnastics have increased immensely in popularity is admitted on all hands; and there is also evidence that the moral conduct of boys has generally improved.

269.—Physical Training in Madras.

In Madras, the Director states that physical education continues to receive from the Department the same attention as literary education. At the last revision of the Educational Rules, the opportunity was taken to revise the courses of instruction and the standards of examination in drill, gymnastics, and calisthenics. A table is given showing the number of Public institutions in which gymnastics is taught under the Educational Rules, or according to native methods. Almost all the colleges and most of the Secondary schools have been provided with a gymnasium, which, on the West Coast, because of the heavy and long-continued rain, is generally roofed in. Students at the Training College pass through a course of drill, so that, when they go out as teachers, they may at least be able to supervise the work of their subordinates, if not to teach drill themselves.

In recent years, a most remarkable change has taken place among the school population in the matter of athletics and out-door games. The interest taken in them can be judged from the number of students to be seen any evening engaged in gymnastic exercises, or in cricket, football, and lawn-tennis. All the first-grade colleges have clubs for games and sports, and almost all of them are represented in the tournaments held at Madras city in the beginning of every year. Most of the large colleges have their annual athletic sports, and challenges are freely given and received by the several clubs. "Such games and contests are recognised in Great Britain as affording an excellent training for social life, inasmuch as they involve a willing recognition of constituted authority, a readiness to give and take, and those other desirable attributes of character which organised union for common ends brings in its train. There is no reason to suppose that what is good for the youth of Great Britain will not be equally good for the youth of India. The so generously given by the late Mr. Grigg, when he held the post of Director. It is, therefore, gratifying to observe that a proposal is on foot to institute several prizes in his name, to be competed for by all colleges and schools throughout the Presidency."

270.—Physical Training in Bombay.

In Bombay, physical education forms the subject of an appendix contributed by the several Inspectors to the annual Report. A central gymnasium at Bombay city, called after Sir Dinsbaw Manokji Petit, trains gymnastic teachers for schools

throughout the Province. At all Training Colleges, physical exercises and drill are compulsory, so that the masters sent out may be qualified to teach these subjects and make them popular wherever they go. At the Female Training Colleges, the mistresses are taught calisthenics and other exercises suitable for girls. Most of the High schools and many Middle schools possess cricket clubs, as well as gymnasia; and there is some tendency towards making physical exercise compulsory. Gymnastic apparatus is being gradually extended to Primary schools; and where this is not available, the boys are encouraged to play native games, such as *atya-patya* and *kho*. In some schools only simple drilling and manual exercises are taught. "The most eventful incident of the quinquennium in this respect is the establishment at Bombay of an athletic association for the large European and Native schools. This has been a most successful step; and the schools annually compete at cricket and athletic sports, with excellent spirit and wholesome rivalry. The growth of cricket is universal throughout the Presidency, and there is also a very great development in the way of organised and disciplined drill and gymnastics."

271.—Physical Training in Bengal.

In 1892-93, a proposal was made in the Senate of Calcutta University, to require a certificate of physical training from all candidates for the Matriculation. Although this proposal was not adopted, ample evidence exists that a taste for physical exercises of a superior kind is rapidly extending among the rising generation throughout the Province. "In Calcutta indeed," wrote Sir Alfred Croft in 1893-94, "no one can doubt that a remarkable change has come over the native community in their appreciation of athletic sports. A stranger returning to the city after an absence of only three or four years would be astonished at what he might witness any day on the Maidan. On the occasion of any important football match they assemble literally in their thousands, and follow the progress of the game with the keenest interest and delight; and for a good kick or pass they send up a roar of cheering that would do credit to an English crowd." What is here said of Calcutta is also true to a great extent of the colleges and High schools in the Mufassal; and the accounts of athletic sports annually held at some of the District headquarters, under the patronage of European officials and the leaders of native society, unmistakably show how games of a manly character are gaining popularity among schoolboys. Inter-college matches are annually arranged by the Calcutta University Institute, at which students from the most distant parts of the Province, from Bihar on the one side and Eastern Bengal on the other, compete for various prizes, such as the Lansdowne Challenge Shield, the Elliott Football Shield, and Harrison Cups, &c. The absence of a suitable playground in the heart of Calcutta was long a difficulty. But this has now been removed by the opening, in 1895-96, of Marcus Square, a large space in the northern quarter of the city, which was acquired at the cost of over Rs. 1,50,000, borne by the Government, the Municipality, and the public. The ground is under the management of the Calcutta University Institute.

In most Government colleges, physical exercise is compulsory on the students. In almost all High schools under public management, there are gymnastic teachers, and the Government usually contributes one-half of the cost of gymnastic apparatus. In Middle and Primary schools, little has yet been done. The games generally played are cricket and football, of which the latter is the more popular. Both evoke much more enthusiasm than gymnastics, even where there is a regular gymnasium, with a special instructor and all the necessary apparatus. Drill is practised in some Government schools.

272.—Physical Training in the North-West Provinces and Oudh.

In the North-West, physical training has received constantly increasing attention during the quinquennium, and is now much more completely organised than it was. It is encouraged in colleges, particularly when (as is often the case) some member of the staff is a cricketer or football player. The University of

the effect of which is very evident in the improved physique of the boys, as well as in their better order and discipline. Every visit from an Inspector ends with an exhibition of drill and gymnastics. All colleges, as well as High and Middle schools, are supplied with gymnastic apparatus. As regards Primary schools, an important change has been made by the introduction of *aeshi kusrat*, or gymnastics on the native system. This has the advantage of being indigenous and therefore more popular than gymnastics on the English system, and also more economical, as it requires neither apparatus nor special instruction. Cricket and football are played in most colleges and High schools, and contests in games and sports take place at the annual conferences of schoolmasters and at the centres for the Upper Primary examination. Inter-school tournaments, inaugurated by the Principal of the Jubbulpore College, were held in 1895 and 1896, and were highly successful. Last year, Field Games Associations were established at Nagpur and Jubbulpore, to encourage athletic exercises in the two Divisions and especially in the towns, which had hitherto had no playground or place of recreation for their Aided schools. The Associations have already succeeded in obtaining two good sites for playgrounds, in which annual sports will be held.

275.—Physical Training in the Other Provinces.

The Director for Burma merely states that the inter-school sports, instituted in 1892, are growing in popularity; and that cricket, football, and tennis are as keenly played as ever.

The acting Director for Assam quotes the following paragraph from the Report of the Director for 1895-96,—

"Physical exercise now forms part of the regular course of instruction in all Government High and Middle schools situated at the headquarters of Districts, and will be gradually extended to all Government Middle schools. Some of the Aided and Unaided schools have also recognised the importance of this subject, and are introducing it as part of their curriculum. While on tour, I saw some of the pupils of several schools put through exercises in physical drill, with and without wands, and on the whole they acquitted themselves very creditably. The annual examinations for the capitation allowance were held towards the close of the year, and most of the schools earned the full allowance, which was paid to the secretaries of the sports clubs. The reports show that physical training is becoming popular with the pupils, and that the teachers are beginning to recognise it as a help to discipline."

In Coorg, the larger schools have playgrounds and gymnasia attached to them, and prizes are given for gymnastics.

In Berar, gymnastics has been made compulsory in High schools under the revised standards; and some kind of physical exercise or drill is enforced in all schools. Its nature is shown in the following extract from a report by an Anglo-Vernacular schoolmaster:

"Physical education has a due share of our attention. It has lately been made a part of our school curriculum, and every class has its half hour or one hour for physical exercise and school drill. When the time appointed for play in the time-tables for each class arrives, the boys are sent out to the playground, accompanied by their teacher, who conducts and supervises. The prescribed standards for gymnastic exercise are generally followed. The pupils in the Primary classes are made to play on alternate days native games and elementary drill, and the pupils in the Anglo-Vernacular classes are made to play gymnastic feats and easy school drill. Thus, the physical education of every pupil attending the school is carefully and regularly looked after by the teacher of his class; the boys resort to the playground with alacrity, and after half an hour's recreation return to their work with fresh energy."

276.—Moral Training in Madras.

In Madras every recognised school has to observe the regulations as to discipline laid down in the Educational Rules. These regulations require that pupils shall wear a clean and decent dress, shall salute their teachers on the occasion of their first meeting them for the day within the school precincts, shall rise when the teacher enters the classroom and remain standing till they are told to sit or till the teacher takes his seat, and shall not leave the classroom without the permission of the teacher or till the class is dismissed. Breaches of discipline in schools are punished by the headmaster with corporal punishment, and in

college classes with fines. The extreme penalty of expulsion is resorted to in cases of grave misconduct, or when it is found that a student has sought admission by means of a false certificate. The inter-school rules were made more stringent during the quinquennium, with a view of checking a tendency on the part of schoolmasters to evade observance of the old rules. The committee appointed to revise the standing orders of the Department did not consider it necessary to pre-cite conduct registers. Nevertheless, the conduct of each pupil is watched and noted; a certificate of conduct is required of all students seeking admission into Training institutions; and applicants for scholarships must produce a certificate that their conduct has been thoroughly satisfactory. In the Reformatory School at Chingleput, the monitorial system has been at work with generally good results, monitors being appointed from among pupils whose conduct has been found exemplary. In many other institutions, monitors are selected for each form or class; but they have not been given any such powers as are vested in prefects in public schools in England, "and on various grounds it does not seem expedient to attempt to move in the matter, at any rate for the present." No age limits have been prescribed for the different classes. The Grant-in-aid Code lays down a maximum limit of age for payment of "results grants" under the several standards; but the Educational Conference that met in March 1897 recommended the removal of this restriction, as it has been found to act injuriously on the education of the rural population. As a rule, however, no pupil is admitted to, or retained in, any class much beyond the average age of the pupils in that class. No separate so-called moral text-book has been brought out departmentally. But lessons and aphorisms bearing on moral truths and character abound in almost all the standard books in use; and the Text-book Committee exercises discretion in recommending books, so that none calculated to interfere with the healthy growth of character is allowed to appear on the list of books approved for use in recognised institutions, public or private. "Moreover, the truth cannot be too often repeated, that moral training depends chiefly on the teachers; and a teacher of high principle will have no difficulty in giving an ethical character to the whole work of the school."

276.—Moral Training in Bombay.

The Director for Bombay writes as follows:

"The monitorial system of the Elphinstone High school is maintained in Government High schools, and has been thought worthy of imitation in other Provinces. Aided schools are left to make their own rules, and the Department is content to maintain a general supervision. As a rule, few complaints arise as to want of discipline. There is no doubt that the prominent attention recently directed to this subject has had due effect, and that the tone of the large Secondary schools in the Presidency has improved. . . . I have little to say on the subject of inter-school rules. The Code lays down certain rules which work well when honestly observed by managers; but no far too numerous and honest managers complain. I am inclined to think that in large towns the mischief will not entirely cease until students are compelled to deposit a certain sum as caution money."

277.—Moral Training in Bengal.

In Bengal, it is laid down in the Rules and Regulations of the Department, that "masters are to lose no opportunity of teaching their pupils, by example as well as precept, the value of truth, diligence, respect to superiors, gratitude, kindness to inferiors, habits of discipline, and other points of morality, without which education is imperfect and may be positively injurious. In general terms, And, again, "It is the duty of every *guru* not only to maintain school discipline, but to impress upon the minds of his pupils the duty of truthfulness, respect, punctuality, and obedience."

Corporal punishment is allowable only for gross misconduct. It should be inflicted by the headmaster alone—not under the excitement of the moment, but after due deliberation. The usual punishment for inattention to studies

irregularity of attendance, and misbehaviour takes the form of impositions, extra hours, and fines. Cases of gross moral turpitude are rightly punished by expulsion. Breaches of discipline usually fall under the following classes: (1) disrespect towards teachers and other superiors, (2) fabrication of certificates, &c., (3) making a disturbance at places of public amusement, (4) immorality. In 1893, the Government issued a notification that candidates detected in the use of forged certificates or other serious malpractices at examinations would be disqualified from entering the public service. Cases of misconduct on the part of teachers of Secondary schools are happily very rare, and are always severely dealt with. In Primary schools, the temptation of earning a few extra rupees occasionally induces a *guru* to present pupils who never attended his school, or to produce false attendance registers.

The monitorial system has never been much adopted in Bengal. It is partially in operation in the Sibpur Engineering College, the Eden Hindu Hostel, and in some other boarding-houses both in and out of Calcutta; and the reports show that everywhere it has helped to make the management smooth, and to keep the quarters clean and tidy. No change has been made in the age-limit for different classes. As before, no boy above 14 is admitted into any class below the fourth in a Government High school, unless he be a Muhammadan or a Middle Vernacular scholar. The maximum age for election to scholarships is 11 for Lower Primary, 13 for Upper Primary, 15 for Middle Vernacular, and 16 for Middle English. Pupils belonging to aboriginal races are exempted from these regulations. The transfer rules for colleges and High schools have done good service in helping to maintain discipline. During the period under review, they have been adopted by the Calcutta University, and also extended to Middle and Primary schools, to girls' schools in Calcutta, and to the Vernacular Medical Schools. It has been decided that in every certificate the age of the pupil on entering and leaving school should be stated, so that there may be, as far as possible, a continuous age register. To enable parents to judge for themselves of the progress of their boys, quarterly progress-reports are supplied by all Government schools.

With regard to the question of moral text books, the following paragraph is quoted from the Report of the Director for 1894-95:—

"The need of preparing such books by special agency does not arise in Bengal, since Readers and other books of the required kind have been published in large numbers by private persons, and additions are constantly being made to them. The Central Text-book Committee, to which the matter was referred, advised the Department as to those books on the authorised list which might be recommended for the purpose; and those books are marked in the list with an asterisk. The first list of the kind was issued in 1891, when the number of text-books with a definite moral purpose, English and Vernacular, was as large as 88, and since that time the annual supplementary lists issued on the Committee's recommendation have each contained a number of such books. These lists, it will be remembered, are for the use of Middle schools; but the Text-book Committee has also been preparing similar lists for Primary and High schools, and when that is done every school in the Province of whatever grade will be provided with a guide to show it what books to chose. As regards High schools, the University has again availed itself of the services of Mr. C. H. Tawney, for the preparation of a new book of English Selections for the Matriculation of the same character as his former one. This book is read in the first two classes of High schools. For the lower classes Inspectors are entrusted with the duty of drawing up lists of text-books for use in all Government schools, and these lists are circulated to the headmasters of all schools under private management. All but the two lowest classes of Primary schools have also to follow the text-books prescribed by the Department. Considering the strictly limited character of our control over non-Government schools, we may claim to have done all that lies in our power towards securing the use of wholesome text-books in schools of all classes."

279—Moral Training in the North-West Provinces and Oudh.

On the general question, the Director for the North-West writes:—

"As a rule, there is little fault to find with the conduct of pupils. Instances of subordination are rare. The want of straightforwardness is a more frequent subject of complaint. Direct moral instruction is not generally given, except in institutions under the management of Missionaries. But the discipline of a good school, the mental training of a course of study steadily pursued, have a distinct moral value, which is found to influence favourably the character of those who pass through our schools and colleges.

deceive the inspecting officers are still reported, sometimes from girls' schools; but this offence is rarer than it used to be. Cleanliness in person and clothing has improved, though in outlying tracts a good deal remains to be done in this respect; and there is seldom much lack of simple mannerliness. Discipline is also said to have generally improved. "Instances of breaches of discipline are given by both the Lahore and Jullundur Inspectors; but discord among the teachers was in most cases the cause, not insubordination on the part of the scholars, who are usually docile and obedient. Want of harmony and co-operation among teachers is indeed one of the chief obstacles to sound discipline in the schools; and at the present time, as noticed by one Inspector, this is aggravated by a bitterness of party feeling, deplorable in itself and altogether inconsistent with the office of a teacher."

It is one of the requirements of the Department that inspecting officers should bring to the prominent notice of managers and teachers the importance of conducting their schools in such a manner that the teaching and discipline may exercise a right influence on the conduct, character, and manners of the pupils; and this duty is now so emphasised that moral influence and training are no longer entirely outside the curriculum. However imperfectly the teachers may, by example and precept, discharge their duty as character-trainers, they know that that duty exists; and this of itself is believed to have a salutary effect. Then, the text-books, both English and Vernacular, are interspersed with lessons inculcating the common as well as the rarer virtues; and it is hardly possible that these can be taught, with even the smallest degree of skill, without leaving a residuum of wholesome influence. Some of the Inspectors say that these lessons are not infrequently well taught, and that the effect is decidedly uplifting. There are also poetical pieces in the Readers, intended to add to the pupils' store of right and high ideals; and, as one of the Inspectors remarks, "The reading and reciting of these with feeling and expression must produce a salutary effect." "The teaching of moral lessons by precept will not make up for the want of example in daily life; but so long as the environment is what it is, and example is largely absent, that teaching must be held to be of considerable educative worth." The Jullundur Inspector quotes cases showing that teachers sometimes do the opposite of rightly influencing their pupils. "But the type is improving, and the watchful concern of those interested gives the hope of better things to come. The influence of the playground, the spread of culture, and the religious awakening that is taking place are all, it is hoped, making for improvement in the character of the scholars and the tone of the schools."

Various measures, which have their place in the Code, are adopted for maintaining discipline. Irregular attendance, absence without leave, laziness, and other such offences are punished by detention after school hours, impositions, or fines; graver offences, by corporal punishment; and extreme cases of misconduct, by expulsion or rustication. Monitors have to be appointed for every class, to march the boys from one room to another to report absences between the roll-calls, to maintain order in the temporary absence of the teacher, and to report misbehaviour or breaches of discipline. These class monitors are further responsible for the conduct of their class-fellows in the playground, when there is no other supervision. Monitors also have to be appointed in all boarding-houses, generally one for each ward or dormitory, for the maintenance of order. It is a standing order that heads of institutions and their assistants are responsible for the careful supervision of their pupils both in and out of school. Conduct registers are kept for the Secondary classes of High schools, which have to include notices, written up monthly, of each boy's attendance, whether regular or irregular, of his diligence, behaviour, and cleanliness. On this record depends the character of the final school certificate; and where prizes are given for proficiency, no pupil can obtain a prize unless the entries are satisfactory. Inter-school rules have to be observed, according to which pupils from one school cannot be admitted into another, within an interval of six months, without a leaving certificate, the object being to secure that schools shall not be changed merely for the purpose of evading legitimate discipline. Last year, part of the grant given for attendance was withdrawn, and made available for discipline and organisation; and the Lahore Inspector reports that this change has done much to improve the state of things in Aided schools.

281.—Moral Training in the Other Provinces.

In the Central Provinces, the monitorial system has, at present, only been introduced into boarding-houses. The monitor, though entrusted with certain disciplinary power, is not allowed to punish, for fear of abuse of authority. The inter-school rules, for preventing irregular migration from one school to another, have on the whole worked satisfactorily. Conduct registers are in use in schools of all grades.

The Director for Burma states that "The closest attention has been paid by officers of the Department and by school managers to all matters affecting moral training and discipline in both Anglo-Vernacular and Vernacular schools. It could hardly be otherwise in a Province where education is largely in the hands of Missionary bodies."

In Assam, the Director records one breach of discipline, where a student who obtained admission to a class in a High school higher than that in his former school was fined Rs. 10. With regard to the introduction of a moral text-book, he expresses his opinion that "Morals are well looked after in every school where the teachers are competent, honest men; and where such men are not employed, moral text-books are of no use."

In Coorg, it is stated that breaches of discipline are repressed in accordance with certain well-defined rules. In 1891, a set of regulations was approved, fixing the age of admission to the Middle and High departments of English schools.

The Director for Berar quotes the following extract from the report of the Inspector :—

"All the masters do their best to enforce discipline in school, and take care that their boys behave well. Some even attempt to watch their conduct outside the school. With a view to maintaining discipline in class, the monitorial system has been in force for some years. Most of the headmasters report that it is fairly successful, and that boys vie with one another in good conduct in order to obtain the honourable place of monitor. Some of the masters seem alive to the dangers of boys being made to watch the conduct of their companions, and do their best to prevent the system from degenerating into one of espionage."

"(2.) That it is not necessary or advisable to hold General Conferences annually ; but that for specific changes in the educational system, Divisional or Central Conferences should be held as required, and should consist of representatives of educational management who are not Departmental officers."

"SPECIFIC RESOLUTIONS."

"(1.) That the consensus of opinion at the Conferences points to the necessity for an examination into the various systems of Reading-books for Primary schools, with a view to the expunging from the books any lessons or portions of lessons to which exception may fairly be taken. That a small and picked committee might deal with this matter in each Division during the next monsoon. That the primary duty of such a committee would be one of expurgation, but that each committee might be empowered to submit general recommendations.

"(2.) That it is preferable to re-writing or largely altering the present series of Vernacular Reading-books, that Government should encourage the production of special books by liberal grants from the fund for the encouragement of literature

"(3.) That, as regards a revision of the standards for Primary schools, it is noticeable that the criticism on them did not emanate so much from the managers of schools as from independent critics. The Conference is of opinion that the standards have held their own generally ; but that it would be advisable that the Inspector in each Division should consult with the managers of Primary schools, and ascertain whether a revision is generally advocated and in what directions.

"(4.) That the suggestions as regards the standards in Secondary schools were vague and not clearly formulated, and that changes in those standards may well be postponed till the managers of Aided schools show the necessity for action in the matter.

"(5.) That, to meet to some extent the demand for some training in the theory and methods of teaching in Secondary schools, the following scheme may be formulated :— (a.) That all new employes coming on the Provincial list of Secondary schools shall be called on to pass an examination, according to a specific scheme, in the theory and methods of teaching, and that no teacher shall be confirmed in his appointment until he has done so. (b.) That, as regards the Dakshina Fellows in colleges who may desire to enter the Department as teachers in Secondary schools, it should be notified to them that they will have to present themselves for this examination, but that their time spent in the college may be counted as a period spent in teaching, and they may be allowed to present themselves at the first examination which takes place after they have joined a Secondary school.

"(6.) That the Conference is of opinion that the development of manual training may safely proceed on the lines now followed in the Victoria Jubilee Technical School, Poona, which are practically those advocated in Government Resolution No. 3 E of September 15, 1896; and that, with a view to the possible development of drawing in Primary schools, drawing should be made a compulsory subject in Training colleges for Primary schools, up to the standard of the First Grade Art Examination.

"(7.) That the distinction between Standard VI of the Primary course and Scheme 2 of Schedule B of the rules regulating admission to the public service, which consists solely in the fact that the one admits Euclid, Book I., and vernacular poetry while the other excludes these two subjects, should be removed. Experience has shown that this distinction has a prejudicial effect on higher vernacular study, and that boys pay attention only to the subjects that are prescribed for the public service. The assimilation of the two courses will be a gain to both teachers and taught, and will tend to the popularity of higher vernacular education, without any prejudicial effect on the Public Service Certificate Examination."

284.—Conferences in Bengal.

The following Conferences have been held in Bengal during the last five years.

In 1893, there was a Conference, under the presidency of the Director, consisting of managers of girls' schools and superintendents of Missions in Calcutta, together with the Inspector of the Presidency Circle and the Inspectress as *ex officio* members. A system of payment by results for girls' schools was discussed, and the proposals of the Conference were adopted by Government. In the same year a meeting of some of the fellows of the Calcutta University was held in the office of the Director, to consider a proposal for bringing the students' lodging-houses in Calcutta under some system of inspection and control ; but in consequence of practical difficulties, the scheme was allowed to drop. In

1894, a committee was appointed to report on the Vernacular Medical Schools. The results of their deliberations and the action of Government thereupon have been referred to in the chapter on Collegiate Education. In 1895, a committee was appointed, including Sir Alfred Croft, Mr. Bamford (the Inspector of European schools), and a number of non-official gentlemen, to consider the revision of the European Code. The conclusions arrived at by the committee were generally accepted by Government; and the new Code, as revised by them, was introduced in 1896. An Agricultural Conference was held in 1896-97. Mr. C. C. Stevens was president; and among the members were Sir Edward Buck, Mr. W. C. Macpherson, and Sir A. Croft. The object was to enquire into the present course of scientific instruction as given in Public schools, with special attention to agriculture, and to devise means for making it more thorough and practical. It was suggested that the course of science in Primary and Middle schools should be reconsidered, and so graduated as to include at different stages branches of the elements of agriculture. Steps are being taken to give effect to this proposal, by an attempt to combine in one science course for each examination the elementary principles of physical and natural science, including zoology and sanitation, and illustrated as far as possible by object lessons. As a result of the deliberations of this Conference, it has also been decided to open a special agricultural class in connexion with the Sibpur Engineering College, at an estimated annual cost of Rs. 10,000. In the early part of 1897, a committee was appointed, with Mr. W. H. Grimley as president, to consider the present system of separate examinations for admission to each Department, which is detrimental to the public service and productive of great inconvenience to educational institutions. The recommendations of this committee were still under the consideration of Government when the period under review closed. The most important of them is the proposal to establish a High School Honours Examination, which shall be at least equal in difficulty to the London Matriculation.

285.—Conferences in the Punjab.

In accordance with the recommendation of the Education Commission, Conferences were established in the Punjab in 1886, and have since been held annually, with the exception of two years. They include General Conferences and Departmental Conferences. The former are composed of most of the senior inspecting staff, together with representatives of educational movement and of bodies interested in education, and meet to discuss all important questions affecting the condition of education in the Province. The latter, which are composed exclusively of officials, confine their attention to matters connected with the organisation and working of the Department.

During the last five years, three meetings of the General Conference have been held—in 1893, 1894, and 1896. No conference was held in 1895, because, as the result of nine successive meetings in the preceding years, the regulations of the Department had undergone extensive yearly modifications, and it was the wish of the members that there should be a season of rest. For much the same reason, and also because no matters of importance required discussion it was decided to hold no meeting in April, 1897. The Conferences consisted of about forty members, of whom the majority were non-officials, and sat for three days. The most important matters considered since 1891-92 have been the following: the conditions and rates of grant to "venture schools"; the place of physical training in the school curriculum; the question of leave from school before and after public examinations; the recognition of schools that refuse to observe the inter-school rules; the bearing on college discipline of the Punjab University system of attaching no importance to attendance at a regular course of study; the place to be given in schools to object lessons; the encouragement by schools of the Science and Clerical and Commercial courses; the question of "attendance and staff grants" for Indigenous schools; conditions of the award of female teachers' certificates; the need of Technical and Industrial schools; revision of the grant-in-aid rules for Public schools; revision of the grant rates for Indigenous schools; revision of the Primary school standards; revision of the rules for the